

Fifty-seventh
Legislative Assembly
of North Dakota

ENGROSSED HOUSE BILL NO. 1030

Introduced by

Legislative Council

(Administrative Rules Committee)

1 A BILL for an Act to create and enact a new chapter 28-32 of the North Dakota Century Code,
2 relating to administrative agencies practices; to amend and reenact section 4-18.1-19,
3 subsection 1 of section 4-18.1-20, subsection 2 of section 4-18.1-21, subdivision a of
4 subsection 1 of section 10-04-16.1, section 15-38.1-05, subdivision d of subsection 2 of section
5 19-03.1-33, sections 20.1-13.1-09, 20.1-15-09, 23-01-23, 23-20.2-04, 23-20.2-08, 28-32-18,
6 38-08-13, 38-08-14, 38-14.1-35, 39-06.2-10.7, and 39-20-06, subsection 8 of section 43-06-15,
7 sections 43-07-15, 43-10-19, 43-11-32, 43-32-28.1, and 43-41-11, subsection 9 of section
8 50-01.2-06, subsection 9 of section 50-24.4-01.1, sections 54-03-24, 54-23.4-11, and
9 54-35-02.6, subsection 3 of section 54-57-01, subsection 1 of section 54-57-03, sections
10 54-57-04, 57-57-10, and 61-04-06 of the North Dakota Century Code, relating to correction of
11 statutory references to provisions in North Dakota Century Code chapter 28-32 and the
12 authority of the administrative rules committee to suspend administrative rules; to repeal
13 existing chapter 28-32 of the North Dakota Century Code, relating to administrative agencies
14 practices; and to provide an effective date.

15 **BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:**

16 **SECTION 1. AMENDMENT.** Section 4-18.1-19 of the North Dakota Century Code is
17 amended and reenacted as follows:

18 **4-18.1-19. Judicial review of adjudicatory action by the board.** Judicial review of
19 any decision rendered by the board in any proceedings authorized or required by section
20 4-18.1-18 must be in accordance with sections ~~28-32-15~~ 28-32-42 through ~~28-32-24~~ 28-32-49.

21 **SECTION 2. AMENDMENT.** Subsection 1 of section 4-18.1-20 of the North Dakota
22 Century Code is amended and reenacted as follows:

23 1. The rules of practice, regulations, and stabilization plans issued by the board are
24 declared to be "rules ~~and regulations~~" as that phrase word is defined in chapter

28-32. The requirements of sections 28-32-02 through ~~28-32-04~~ 28-32-20 are applicable to any board proceeding which results in the adoption, amendment, or repeal of any rule of practice, regulation, or stabilization plan.

SECTION 3. AMENDMENT. Subsection 2 of section 4-18.1-21 of the North Dakota Century Code is amended and reenacted as follows:

2. Any such suit must be filed within thirty days after the date on which the action by the board becomes effective pursuant to section ~~28-32-03~~ 28-32-15.

SECTION 4. AMENDMENT. Subdivision a of subsection 1 of section 10-04-16.1 of the 1999 Supplement to the North Dakota Century Code is amended and reenacted as follows:

- a. Make such public or private investigations within or outside of this state as the commissioner deems necessary to determine whether any person has violated, is violating, or is about to violate any provision of this chapter or any rule or order hereunder, or to aid in the enforcement of this chapter or in the prescribing of rules and forms hereunder. Any investigation under this section may include an investigatory hearing ~~held in accordance with section 28-32-08~~. In the discretion of the commissioner, the expense reasonably attributed to an investigation under this section must be paid by the dealer, agent, investment adviser, or investment adviser representative whose affairs are investigated.

SECTION 5. AMENDMENT. Section 15-38.1-05 of the 1999 Supplement to the North Dakota Century Code is amended and reenacted as follows:

15-38.1-05. Powers of the commission. The commission may adopt its own rules. In addition to other powers authorized by law and under this chapter, the members of the commission and any factfinder appointed by it have, in the performance of their duties, the powers contained in sections ~~28-32-09, 28-32-11, and 28-32-12~~ 28-32-33, 28-32-34, and 28-32-36.

SECTION 6. AMENDMENT. Subdivision d of subsection 2 of section 19-03.1-33 of the North Dakota Century Code is amended and reenacted as follows:

- d. This section does not prevent the inspection without a warrant of books and records pursuant to an administrative subpoena issued in accordance with

section ~~28-32-09~~ 28-32-33, nor does it prevent entries and administrative inspections, including seizures of property, without a warrant:

- (1) If the owner, operator, or agent in charge of the controlled premises consents;
- (2) In situations presenting imminent danger to health or safety;
- (3) In situations involving inspection of conveyances if there is reasonable cause to believe that the mobility of the conveyance makes it impracticable to obtain a warrant;
- (4) In any other exceptional emergency circumstances where time or opportunity to apply for a warrant is lacking; or
- (5) In all other situations in which a warrant is not constitutionally required.

SECTION 7. AMENDMENT. Section 20.1-13.1-09 of the North Dakota Century Code is amended and reenacted as follows:

20.1-13.1-09. Judicial review. Any person who has been prohibited from operating a motorboat or vessel by the decision of the hearing officer under section 20.1-13.1-08 may appeal within seven days after the date of the hearing under section 20.1-13.1-08 as shown by the date of the hearing officer's decision, notwithstanding section ~~28-32-15~~ 28-32-42, by serving on the commissioner and filing a notice of appeal and specifications of error in the district court in the county where the events occurred for which the demand for a chemical test was made, or in the county in which the administrative hearing was held. The court shall set the matter for hearing, and the petitioner shall give twenty days' notice of the hearing to the commissioner and to the hearing officer who rendered the decision. Neither the commissioner nor the court may stay the decision pending decision on appeal. Within fifteen days after receipt of the notice of appeal, the commissioner or the hearing officer who rendered the decision shall file in the office of the clerk of court to which the appeal is taken a certified transcript of the testimony and all other proceedings. This record is the record on which the appeal must be determined. No additional evidence may be heard. The court shall affirm the decision of the commissioner or hearing officer unless it finds the evidence insufficient to warrant the conclusion reached by the commissioner or hearing officer. The court may direct that the matter be returned to the commissioner or hearing officer for rehearing and the presentation of additional evidence.

1 **SECTION 8. AMENDMENT.** Section 20.1-15-09 of the North Dakota Century Code is
2 amended and reenacted as follows:

3 **20.1-15-09. Judicial review.** Any person whose hunting privileges have been
4 suspended, revoked, or denied by the decision of the hearing officer under section 20.1-15-08
5 may appeal within seven days after the date of the hearing under section 20.1-15-08 as shown
6 by the date of the hearing officer's decision, notwithstanding section ~~28-32-45~~ 28-32-42, by
7 serving on the commissioner and filing a notice of appeal and specifications of error in the
8 district court in the county where the events occurred for which the demand for a chemical test
9 was made, or in the county in which the administrative hearing was held. The court shall set
10 the matter for hearing, and the petitioner shall give twenty days' notice of the hearing to the
11 commissioner and to the hearing officer who rendered the decision. Neither the commissioner
12 nor the court may stay the decision pending decision on appeal. Within fifteen days after
13 receipt of the notice of appeal, the commissioner or the hearing officer who rendered the
14 decision shall file in the office of the clerk of court to which the appeal is taken a certified
15 transcript of the testimony and all other proceedings. This record is the record on which the
16 appeal must be determined. No additional evidence may be heard. The court shall affirm the
17 decision of the commissioner or hearing officer unless it finds the evidence insufficient to
18 warrant the conclusion reached by the commissioner or hearing officer. The court may direct
19 that the matter be returned to the commissioner or hearing officer for rehearing and the
20 presentation of additional evidence.

21 **SECTION 9. AMENDMENT.** Section 23-01-23 of the 1999 Supplement to the North
22 Dakota Century Code is amended and reenacted as follows:

23 **23-01-23. Permit or investigatory hearings - Exemption from chapters 28-32 and**
24 **54-57.** A permit hearing conducted for purposes of receiving public comment or an
25 investigatory hearing conducted under chapters 23-20.1, 23-20.3, 23-25, 23-29, 61-28, and
26 61-28.1 is not an adjudicative proceeding under chapter 28-32 and is not subject to the
27 requirements of chapter 54-57.

28 **SECTION 10. AMENDMENT.** Section 23-20.2-04 of the North Dakota Century Code is
29 amended and reenacted as follows:

30 **23-20.2-04. Permit required - Denial of permit - Review.** It is unlawful to commence
31 any operations for the excavating, drilling, boring, or construction of an underground storage

1 and retrieval facility; an underground waste disposal facility; or the conversion of any existing
2 facility for use in any activity regulated by this chapter, without first securing a permit from the
3 commission. A permit may not be issued until after notice and hearing, and payment of a fee
4 for each permit in an amount to be prescribed by the commission, but not in excess of one
5 thousand dollars. Each permit application must include:

- 6 1. A general discussion or description of the activity to be permitted.
- 7 2. A detailed description and discussion of the nature of the material to be stored,
8 retrieved, or disposed of.
- 9 3. A detailed description and discussion of the mechanical construction and operating
10 procedures of the facility.
- 11 4. A justification for the need for the facility to be permitted.
- 12 5. A detailed discussion and description of the subsurface geology and hydrology of
13 the area to be affected by the construction and operation of the facility to be
14 permitted.
- 15 6. A detailed description and discussion of a monitoring system to be used to
16 ascertain the integrity of the facility, and to ensure compliance with the provisions
17 of this chapter.
- 18 7. A detailed description and discussion of a reclamation program for the restoration
19 of the surface as nearly as possible to its original condition and productivity upon
20 expiration of the permit or termination of any activities regulated by this chapter.
- 21 8. Any other information required by the commission.

22 The commission may, following the hearing required herein, deny an application and refund the
23 license fee. A person denied a permit may appeal such denial in accordance with the
24 provisions of sections ~~28-32-15~~ 28-32-42 through ~~28-32-24~~ 28-32-49. All fees collected
25 pursuant to this section, or penalties collected pursuant to section 23-20.2-06, must be
26 deposited in the general fund in the state treasury. The permit required by this chapter is in
27 addition to all other permits required by law.

28 **SECTION 11. AMENDMENT.** Section 23-20.2-08 of the North Dakota Century Code is
29 amended and reenacted as follows:

30 **23-20.2-08. Administrative procedure and judicial review.** Any proceedings under
31 this chapter for the issuance or modification of rules and regulations, including emergency

orders relating to underground storage, retrieval, and waste disposal and determining compliance with rules and regulations of the commission, must be conducted in accordance with the provisions of chapter 28-32. When an emergency requiring immediate action is found to exist, the commission is authorized to issue an emergency order without notice or hearing, which is effective upon promulgation. No emergency order may remain effective for more than fifteen days. Any person aggrieved by action of the commission, or by its rules, regulations, or orders, may appeal to the district court of the county in which the person resides, or in Burleigh County, in accordance with sections ~~28-32-15~~ 28-32-42 through ~~28-32-24~~ 28-32-49.

SECTION 12. A new chapter 28-32 of the North Dakota Century Code is created and enacted as follows:

28-32-01. (Effective through December 31, 2002) Definitions. In this chapter, unless the context or subject matter otherwise provides:

1. "Adjudicative proceeding" means an administrative matter resulting in an agency issuing an order after an opportunity for hearing is provided or required. An adjudicative proceeding includes administrative matters involving a hearing on a complaint against a specific-named respondent; a hearing on an application seeking a right, privilege, or an authorization from an agency, such as a ratemaking or licensing hearing; or a hearing on an appeal to an agency. An adjudicative proceeding includes reconsideration, rehearing, or reopening. Once an adjudicative proceeding has begun, the adjudicative proceeding includes any informal disposition of the administrative matter under section 28-32-22 or another specific statute or rule, unless the matter has been specifically converted to another type of proceeding under section 28-32-22. An adjudicative proceeding does not include a decision or order to file or not to file a complaint, or to initiate an investigation, an adjudicative proceeding, or any other proceeding before the agency, or another agency, or a court. An adjudicative proceeding does not include a decision or order to issue, reconsider, or reopen an order that precedes an opportunity for hearing or that under another section of this code is not subject to review in an adjudicative proceeding. An adjudicative proceeding does not include rulemaking under this chapter.

- 1 2. "Administrative agency" or "agency" means each board, bureau, commission,
2 department, or other administrative unit of the executive branch of state
3 government, including one or more officers, employees, or other persons directly
4 or indirectly purporting to act on behalf or under authority of the agency. An
5 administrative unit located within or subordinate to an administrative agency must
6 be treated as part of that agency to the extent it purports to exercise authority
7 subject to this chapter. The term administrative agency does not include:
- 8 a. The office of management and budget except with respect to rules made
9 under section 32-12.2-14, rules relating to conduct on the capitol grounds and
10 in buildings located on the capitol grounds under section 54-21-18, rules
11 relating to the state building code as authorized or required under section
12 54-21.3-03, rules relating to the model energy code as required under section
13 54-21.2-03, rules relating to the central personnel system as authorized under
14 section 54-44.3-07, and rules relating to state purchasing practices as
15 required under section 54-44.4-04.
- 16 b. The adjutant general with respect to the division of emergency management.
- 17 c. The council on the arts.
- 18 d. The state auditor.
- 19 e. The department of economic development and finance.
- 20 f. The dairy promotion commission.
- 21 g. The education factfinding commission.
- 22 h. The educational telecommunications council.
- 23 i. The board of equalization.
- 24 j. The board of higher education.
- 25 k. The Indian affairs commission.
- 26 l. The industrial commission with respect to the activities of the Bank of North
27 Dakota, North Dakota housing finance agency, North Dakota municipal bond
28 bank, North Dakota mill and elevator association, and North Dakota farm
29 finance agency.
- 30 m. The department of corrections and rehabilitation except with respect to the
31 activities of the division of adult services under chapter 54-23.4.

- 1 n. The pardon advisory board.
- 2 o. The parks and recreation department.
- 3 p. The parole board.
- 4 q. The state fair association.
- 5 r. The state department of health with respect to the state toxicologist.
- 6 s. The board of university and school lands except with respect to activities
7 under chapter 47-30.1.
- 8 t. The administrative committee on veterans' affairs except with respect to rules
9 relating to the supervision and government of the veterans' home and the
10 implementation of programs or services provided by the veterans' home.
- 11 u. The industrial commission with respect to the lignite research fund except as
12 required under section 57-61-01.5.
- 13 v. The secretary of state with respect to rules adopted for the presidential
14 preference contest under section 16.1-11-02.2.
- 15 3. "Agency head" means an individual or body of individuals in whom the ultimate
16 legal authority of the agency is vested by law.
- 17 4. "Complainant" means any person who files a complaint before an administrative
18 agency pursuant to section 28-32-21 and any administrative agency that, when
19 authorized by law, files such a complaint before such agency or any other agency.
- 20 5. "Hearing officer" means any agency head or one or more members of the agency
21 head when presiding in an administrative proceeding, or, unless prohibited by law,
22 one or more other persons designated by the agency head to preside in an
23 administrative proceeding, an administrative law judge from the office of
24 administrative hearings, or any other person duly assigned, appointed, or
25 designated to preside in an administrative proceeding pursuant to statute or rule.
- 26 6. "License" means a franchise, permit, certification, approval, registration, charter, or
27 similar form of authorization required by law.
- 28 7. "Order" means any agency action of particular applicability which determines the
29 legal rights, duties, privileges, immunities, or other legal interests of one or more
30 specific persons. The term does not include an executive order issued by the
31 governor.

1 8. "Party" means each person named or admitted as a party or properly seeking and
2 entitled as of right to be admitted as a party. An administrative agency may be a
3 party. In a hearing for the suspension, revocation, or disqualification of an
4 operator's license under title 39, the term may include each city and each county in
5 which the alleged conduct occurred, but the city or county may not appeal the
6 decision of the hearing officer.

7 9. "Person" includes an individual, association, partnership, corporation, limited
8 liability company, state governmental agency or governmental subdivision, or an
9 agency of such governmental subdivision.

10 10. "Relevant evidence" means evidence having any tendency to make the existence
11 of any fact that is of consequence to the determination of the administrative action
12 more probable or less probable than it would be without the evidence.

13 11. "Rule" means the whole or a part of an agency statement of general applicability
14 which implements or prescribes law or policy or the organization, procedure, or
15 practice requirements of the agency. The term includes the adoption of new rules
16 and the amendment, repeal, or suspension of an existing rule. The term does not
17 include:

18 a. A rule concerning only the internal management of an agency which does not
19 directly or substantially affect the substantive or procedural rights or duties of
20 any segment of the public.

21 b. A rule that sets forth criteria or guidelines to be used by the staff of an agency
22 in the performance of audits, investigations, inspections, and settling
23 commercial disputes or negotiating commercial arrangements, or in the
24 defense, prosecution, or settlement of cases, if the disclosure of the
25 statement would:

26 (1) Enable law violators to avoid detection;

27 (2) Facilitate disregard of requirements imposed by law; or

28 (3) Give a clearly improper advantage to persons who are in an adverse
29 position to the state.

30 c. A rule establishing specific prices to be charged for particular goods or
31 services sold by an agency.

- d. A rule concerning only the physical servicing, maintenance, or care of agency-owned or agency-operated facilities or property.
- e. A rule relating only to the use of a particular facility or property owned, operated, or maintained by the state or any of its subdivisions, if the substance of the rule is adequately indicated by means of signs or signals to persons who use the facility or property.
- f. A rule concerning only inmates of a correctional or detention facility, students enrolled in an educational institution, or patients admitted to a hospital, if adopted by that facility, institution, or hospital.
- g. A form whose contents or substantive requirements are prescribed by rule or statute or are instructions for the execution or use of the form.
- h. An agency budget.
- i. An opinion of the attorney general.
- j. A rule adopted by an agency selection committee under section 54-44.7-03.
- k. Any material, including a guideline, interpretive statement, statement of general policy, manual, brochure, or pamphlet, which is explanatory and not intended to have the force and effect of law.

(Effective January 1, 2003) Definitions. In this chapter, unless the context or subject matter otherwise provides:

1. "Adjudicative proceeding" means an administrative matter resulting in an agency issuing an order after an opportunity for hearing is provided or required. An adjudicative proceeding includes administrative matters involving a hearing on a complaint against a specific-named respondent; a hearing on an application seeking a right, privilege, or an authorization from an agency, such as a ratemaking or licensing hearing; or a hearing on an appeal to an agency. An adjudicative proceeding includes reconsideration, rehearing, or reopening. Once an adjudicative proceeding has begun, the adjudicative proceeding includes any informal disposition of the administrative matter under section 28-32-22 or another specific statute or rule, unless the matter has been specifically converted to another type of proceeding under section 28-32-22. An adjudicative proceeding does not include a decision or order to file or not to file a complaint, or to initiate an

1 investigation, an adjudicative proceeding, or any other proceeding before the
2 agency, or another agency, or a court. An adjudicative proceeding does not
3 include a decision or order to issue, reconsider, or reopen an order that precedes
4 an opportunity for hearing or that under another section of this code is not subject
5 to review in an adjudicative proceeding. An adjudicative proceeding does not
6 include rulemaking under this chapter.

- 7 2. "Administrative agency" or "agency" means each board, bureau, commission,
8 department, or other administrative unit of the executive branch of state
9 government, including one or more officers, employees, or other persons directly
10 or indirectly purporting to act on behalf or under authority of the agency. An
11 administrative unit located within or subordinate to an administrative agency must
12 be treated as part of that agency to the extent it purports to exercise authority
13 subject to this chapter. The term administrative agency does not include:
- 14 a. The office of management and budget except with respect to rules made
15 under section 32-12.2-14, rules relating to conduct on the capitol grounds and
16 in buildings located on the capitol grounds under section 54-21-18, rules
17 relating to the state building code as authorized or required under section
18 54-21.3-03, rules relating to the model energy code as required under section
19 54-21.2-03, rules relating to the central personnel system as authorized under
20 section 54-44.3-07, and rules relating to state purchasing practices as
21 required under section 54-44.4-04.
 - 22 b. The adjutant general with respect to the division of emergency management.
 - 23 c. The council on the arts.
 - 24 d. The state auditor.
 - 25 e. The department of economic development and finance.
 - 26 f. The dairy promotion commission.
 - 27 g. The education factfinding commission.
 - 28 h. The educational telecommunications council.
 - 29 i. The board of equalization.
 - 30 j. The board of higher education.
 - 31 k. The Indian affairs commission.

- l. The industrial commission with respect to the activities of the Bank of North Dakota, North Dakota housing finance agency, North Dakota municipal bond bank, North Dakota mill and elevator association, and North Dakota farm finance agency.
 - m. The department of corrections and rehabilitation except with respect to the activities of the division of adult services under chapter 54-23.4.
 - n. The pardon advisory board.
 - o. The parks and recreation department.
 - p. The parole board.
 - q. The state fair association.
 - r. The state department of health with respect to the state toxicologist.
 - s. The board of university and school lands except with respect to activities under chapter 47-30.1.
 - t. The administrative committee on veterans' affairs except with respect to rules relating to the supervision and government of the veterans' home and the implementation of programs or services provided by the veterans' home.
 - u. The industrial commission with respect to the lignite research fund except as required under section 57-61-01.5.
 - v. The secretary of state with respect to rules adopted for the presidential preference contest under section 16.1-11-02.3.
3. "Agency head" means an individual or body of individuals in whom the ultimate legal authority of the agency is vested by law.
 4. "Complainant" means any person who files a complaint before an administrative agency pursuant to section 28-32-21 and any administrative agency that, when authorized by law, files such a complaint before such agency or any other agency.
 5. "Hearing officer" means any agency head or one or more members of the agency head when presiding in an administrative proceeding, or, unless prohibited by law, one or more other persons designated by the agency head to preside in an administrative proceeding, an administrative law judge from the office of administrative hearings, or any other person duly assigned, appointed, or designated to preside in an administrative proceeding pursuant to statute or rule.

- 1 6. "License" means a franchise, permit, certification, approval, registration, charter, or
2 similar form of authorization required by law.
- 3 7. "Order" means any agency action of particular applicability which determines the
4 legal rights, duties, privileges, immunities, or other legal interests of one or more
5 specific persons. The term does not include an executive order issued by the
6 governor.
- 7 8. "Party" means each person named or admitted as a party or properly seeking and
8 entitled as of right to be admitted as a party. An administrative agency may be a
9 party. In a hearing for the suspension, revocation, or disqualification of an
10 operator's license under title 39, the term may include each city and each county in
11 which the alleged conduct occurred, but the city or county may not appeal the
12 decision of the hearing officer.
- 13 9. "Person" includes an individual, association, partnership, corporation, limited
14 liability company, state governmental agency or governmental subdivision, or an
15 agency of such governmental subdivision.
- 16 10. "Relevant evidence" means evidence having any tendency to make the existence
17 of any fact that is of consequence to the determination of the administrative action
18 more probable or less probable than it would be without the evidence.
- 19 11. "Rule" means the whole or a part of an agency statement of general applicability
20 which implements or prescribes law or policy or the organization, procedure, or
21 practice requirements of the agency. The term includes the adoption of new rules
22 and the amendment, repeal, or suspension of an existing rule. The term does not
23 include:
- 24 a. A rule concerning only the internal management of an agency which does not
25 directly or substantially affect the substantive or procedural rights or duties of
26 any segment of the public.
- 27 b. A rule that sets forth criteria or guidelines to be used by the staff of an agency
28 in the performance of audits, investigations, inspections, and settling
29 commercial disputes or negotiating commercial arrangements, or in the
30 defense, prosecution, or settlement of cases, if the disclosure of the
31 statement would:

- (1) Enable law violators to avoid detection;
 - (2) Facilitate disregard of requirements imposed by law; or
 - (3) Give a clearly improper advantage to persons who are in an adverse position to the state.
- c. A rule establishing specific prices to be charged for particular goods or services sold by an agency.
 - d. A rule concerning only the physical servicing, maintenance, or care of agency-owned or agency-operated facilities or property.
 - e. A rule relating only to the use of a particular facility or property owned, operated, or maintained by the state or any of its subdivisions, if the substance of the rule is adequately indicated by means of signs or signals to persons who use the facility or property.
 - f. A rule concerning only inmates of a correctional or detention facility, students enrolled in an educational institution, or patients admitted to a hospital, if adopted by that facility, institution, or hospital.
 - g. A form whose contents or substantive requirements are prescribed by rule or statute or are instructions for the execution or use of the form.
 - h. An agency budget.
 - i. An opinion of the attorney general.
 - j. A rule adopted by an agency selection committee under section 54-44.7-03.
 - k. Any material, including a guideline, interpretive statement, statement of general policy, manual, brochure, or pamphlet, which is explanatory and not intended to have the force and effect of law.

28-32-02. Rulemaking power of agency - Organizational rule.

1. The authority of an administrative agency to adopt administrative rules is authority delegated by the legislative assembly. As part of that delegation, the legislative assembly reserves to itself the authority to determine when and if rules of administrative agencies are effective. Every administrative agency may adopt, amend, or repeal reasonable rules in conformity with this chapter and any statute administered or enforced by the agency.

- 1 2. In addition to other rulemaking requirements imposed by law, each agency shall
2 include in its rules a description of that portion of its organization and functions
3 subject to this chapter, stating the general course and method of its operations and
4 how the public may obtain information or make submissions or requests.

5 **28-32-03. Emergency rules.** If the agency finds that emergency rulemaking is
6 necessary because of imminent peril to the public health, safety, or welfare, because a delay in
7 rulemaking is likely to cause a loss of revenues appropriated to support a duty imposed by law
8 upon the agency, or because reasonably necessary to avoid a delay in implementing an
9 appropriations measure, the agency may declare the proposed rule to be an interim final rule
10 effective on a date no earlier than the date of filing with the legislative council of the notice
11 required by section 28-32-10. A final rule adopted after consideration of all written and oral
12 submissions respecting the interim final rule, which is substantially similar to the interim final
13 rule, is effective as of the declared effective date of the interim final rule. The agency's finding,
14 and a brief statement of the agency's reasons for the finding, must be filed with the office of the
15 legislative council, with the final adopted emergency rule. The agency shall take appropriate
16 measures to make interim final rules known to every person who may be affected by them. An
17 interim final rule is ineffective one hundred eighty days after its declared effective date unless
18 first adopted as a final rule.

19 **28-32-04. Repeal or waiver of rules from federal guidelines.**

- 20 1. An agency shall repeal or amend any existing rule that was adopted from federal
21 guidelines and which is not relevant to state regulatory programs.
22 2. An agency may not adopt rules from federal guidelines which are not relevant to
23 state regulatory programs when developing or modifying programs.
24 3. An agency shall seek a waiver from the appropriate United States agency when
25 the United States agency is evaluating current programs or delegating or modifying
26 programs, to relieve the agency from complying with or adopting rules that are not
27 relevant to state regulatory programs.

28 **28-32-05. Adoption by reference of certain rules.**

- 29 1. When adopting rules, an agency shall adopt by reference any applicable existing
30 permit or procedural rules that may be adapted for use in a new or existing
31 program.

- 1 2. An agency shall seek authorization from the appropriate United States agency to
2 adopt by reference applicable existing permit or procedural rules that may be
3 adapted for use in a new or existing program when the United States agency is
4 delegating or modifying a program.

5 **28-32-06. Force and effect of rules.** Upon becoming effective, rules have the force
6 and effect of law until amended or repealed by the agency, declared invalid by a final court
7 decision, suspended or found to be void by the administrative rules committee, or determined
8 repealed by the office of the legislative council because the authority for adoption of the rules is
9 repealed or transferred to another agency.

10 **28-32-07. Deadline for rules to implement statutory change.** Any rule change,
11 including a creation, amendment, or repeal, made to implement a statutory change must be
12 adopted and filed with the office of the legislative council within nine months of the effective
13 date of the statutory change. If an agency needs additional time for the rule change, a request
14 for additional time must be made to the legislative council. The legislative council may extend
15 the time within which the agency must adopt the rule change if the request by the agency is
16 supported by evidence that the agency needs more time through no deliberate fault of its own.

17 **28-32-08. Regulatory analysis.**

- 18 1. An agency shall issue a regulatory analysis of a proposed rule if:
19 a. Within twenty days after the last published notice date of a proposed rule
20 hearing, a written request for the analysis is filed by the governor or a
21 member of the legislative assembly; or
22 b. The proposed rule is expected to have an impact on the regulated community
23 in excess of fifty thousand dollars. The analysis under this subdivision must
24 be available on or before the first date of public notice as provided for in
25 section 28-32-10.
- 26 2. The regulatory analysis must contain:
27 a. A description of the classes of persons who probably will be affected by the
28 proposed rule, including classes that will bear the costs of the proposed rule
29 and classes that will benefit from the proposed rule;
30 b. A description of the probable impact, including economic impact, of the
31 proposed rule;

- 1 c. The probable costs to the agency of the implementation and enforcement of
2 the proposed rule and any anticipated effect on state revenues; and
3 d. A description of any alternative methods for achieving the purpose of the
4 proposed rule that were seriously considered by the agency and the reasons
5 why the methods were rejected in favor of the proposed rule.

6 3. Each regulatory analysis must include quantification of the data to the extent
7 practicable.

8 4. The agency shall mail or deliver a copy of the regulatory analysis to any person
9 who requests a copy of the regulatory analysis. The agency may charge for the
10 actual cost of providing copies of the regulatory analysis.

11 5. If required under subsection 1, the preparation and issuance of a regulatory
12 analysis is a mandatory duty of the agency proposing a rule. Errors in a regulatory
13 analysis, including erroneous determinations concerning the impact of the
14 proposed rule on the regulated community, are not a ground upon which the
15 invalidity of a rule may be asserted or declared.

16 **28-32-09. Takings assessment.**

17 1. An agency shall prepare a written assessment of the constitutional takings
18 implications of a proposed rule that may limit the use of private real property. The
19 agency's assessment must:

20 a. Assess the likelihood that the proposed rule may result in a taking or
21 regulatory taking.

22 b. Clearly and specifically identify the purpose of the proposed rule.

23 c. Explain why the proposed rule is necessary to substantially advance that
24 purpose and why no alternative action is available that would achieve the
25 agency's goals while reducing the impact on private property owners.

26 d. Estimate the potential cost to the government if a court determines that the
27 proposed rule constitutes a taking or regulatory taking.

28 e. Identify the source of payment within the agency's budget for any
29 compensation that may be ordered.

30 f. Certify that the benefits of the proposed rule exceed the estimated
31 compensation costs.

2. Any private landowner who is or may be affected by a rule that limits the use of the landowner's private real property may request in writing that the agency reconsider the application or need for the rule. Within thirty days of receiving the request, the agency shall consider the request and shall in writing inform the landowner whether the agency intends to keep the rule in place, modify application of the rule, or repeal the rule.

3. In an agency's analysis of the takings implications of a proposed rule, "taking" means the taking of private real property, as defined in section 47-01-03, by government action which requires compensation to the owner of that property by the fifth or fourteenth amendment to the Constitution of the United States or section 16 of article I of the Constitution of North Dakota. "Regulatory taking" means a taking of real property through the exercise of the police and regulatory powers of the state which reduces the value of the real property by more than fifty percent. However, the exercise of a police or regulatory power does not effect a taking if it substantially advances legitimate state interests, does not deny an owner economically viable use of the owner's land, or is in accordance with applicable state or federal law.

28-32-10. Notice of rulemaking - Hearing date.

1. An agency shall prepare a full notice and an abbreviated notice of rulemaking.
 - a. The agency's full notice of the proposed adoption, amendment, or repeal of a rule must include a short, specific explanation of the proposed rule and the purpose of the proposed rule, a determination of whether the proposed rulemaking is expected to have an impact on the regulated community in excess of fifty thousand dollars, identify at least one location where interested persons may review the text of the proposed rule, provide the address to which written data, views, or arguments concerning the proposed rule may be sent, provide a telephone number at which a copy of the rules and regulatory analysis may be requested, and, in the case of a substantive rule, provide the time and place set for each oral hearing. The agency's full notice must be filed with the office of the legislative council, and the agency shall request publication of an abbreviated newspaper publication notice at least once in

1 each official county newspaper published in this state. The notice filed with
2 the office of the legislative council must be accompanied by a copy of the
3 proposed rules.

4 b. The abbreviated newspaper publication of notice must be in a display-type
5 format with a minimum width of one column of approximately two inches [5.08
6 centimeters] and a depth of from three inches [7.62 centimeters] to four
7 inches [10.16 centimeters] with a headline describing the general topic of the
8 proposed rules. The notice must also include the address and telephone
9 number to use to obtain a copy of the proposed rules or to submit written
10 comments and the location, date, and time of the public hearing on the rules.

11 2. The agency shall mail a copy of the agency's full notice to each person who has
12 made a timely request to the agency for a mailed copy of the notice. The agency
13 may mail or otherwise provide a copy of the agency's full notice to any person who
14 is likely to be an interested person. The agency shall mail or deliver a copy of the
15 rules to any person requesting a copy. The agency may charge for the actual cost
16 of providing copies of the proposed rule.

17 3. In addition to the other notice requirements of this subsection, the superintendent
18 of public instruction shall provide notice of any proposed rulemaking by the
19 superintendent of public instruction to each association with statewide membership
20 whose primary focus is elementary and secondary education issues which has
21 requested to receive notice from the superintendent under this subsection and to
22 the superintendent of each public school district in this state, or the president of the
23 school board for school districts that have no superintendent, at least thirty days
24 before the date of the hearing described in the notice. Notice provided by the
25 superintendent of public instruction under this section must be by first-class mail.
26 However, upon request of a group or person entitled to notice under this section,
27 the superintendent of public instruction shall provide the group or person notice by
28 electronic mail.

29 4. The legislative council shall establish standard procedures for all agencies to
30 follow in complying with the provisions of this section and a procedure to allow any
31 person to request and receive mailed copies of all filings made by agencies

pursuant to this section. The legislative council may charge an annual fee as established by the administrative rules committee for providing copies of the filings.

5. At least thirty days must elapse between the later of the date of the publication of the notice or the date the legislative council mails copies of an agency's notice and the date of the hearing. The thirty-day period begins on the first business day of the month in which the notices must be mailed or on the date of the publication, whichever is later. Subject to subsection 4, notices filed on or before the last calendar day of the preceding month must be mailed by the legislative council on the first business day of the following month to any person making a request.

28-32-11. Conduct of hearings - Consideration and written record of comments.

The agency shall adopt a procedure whereby all interested persons are afforded reasonable opportunity to submit data, views, or arguments, orally or in writing, concerning the proposed rule, including data respecting the impact of the proposed rule. In case of substantive rules, the agency shall conduct an oral hearing. The agency shall consider fully all written and oral submissions respecting a proposed rule prior to the adoption, amendment, or repeal of any rule not of an emergency nature. The agency shall make a written record of its consideration of all written and oral submissions contained in the rulemaking record respecting a proposed rule.

28-32-12. Comment period. The agency shall allow, after the conclusion of any rulemaking hearing, a comment period of at least thirty days during which data, views, or arguments concerning the proposed rulemaking will be received by the agency and made a part of the rulemaking record to be considered by the agency.

28-32-13. Substantial compliance with rulemaking procedure. A rule is invalid unless adopted in substantial compliance with this chapter. However, inadvertent failure to supply any person with a notice required by section 28-32-10 does not invalidate a rule. Notwithstanding subsection 2 of section 28-32-42, an action to contest the validity of a rule on the grounds of noncompliance with this chapter may not be commenced more than two years after the effective date of the rule.

28-32-14. Attorney general review of rules. Every rule proposed by any administrative agency must be submitted to the attorney general for an opinion as to its legality before final adoption, and the attorney general promptly shall furnish each such opinion. The attorney general may not approve any rule as to legality when the rule exceeds the statutory

1 authority of the agency or is written in a manner that is not concise or easily understandable or
2 when the procedural requirements for adoption of the rule in this chapter are not substantially
3 met. The attorney general shall advise an agency of any revision or rewording of a rule
4 necessary to correct objections as to legality.

5 **28-32-15. Filing of rules for publication - Effective date of rules.**

- 6 1. A copy of each rule adopted by an administrative agency, and the attorney
7 general's opinion thereon, must be filed by the adopting agency with the office of
8 the legislative council for publication in the North Dakota Administrative Code.
9 2. Nonemergency rules approved by the attorney general as to legality, adopted by
10 an administrative agency, and filed with the office of the legislative council become
11 effective the first day of the month after the month of publication as provided for in
12 section 28-32-19, except that if a later date is required by statute, specified in the
13 rule, or provided under section 28-32-18, the later date is the effective date. A rule
14 found to be void by the administrative rules committee is void from the time
15 provided under section 28-32-18. If publication is delayed due to technological
16 problems or lack of funds, nonemergency rules, unless otherwise provided,
17 become effective on the first day of the month after the month publication would
18 have occurred but for the delay.

19 **28-32-16. Petition for reconsideration of rule - Hearing by agency.** Any person
20 substantially interested in the effect of a rule adopted by an administrative agency may petition
21 such agency for a reconsideration of any such rule or for an amendment or repeal thereof.
22 Such petition must state clearly and concisely the petitioners' alleged grounds for such
23 reconsideration or for the proposed repeal or amendment of such rule. The agency may grant
24 the petitioner a public hearing upon such terms and conditions as the agency may prescribe.

25 **28-32-17. Administrative rules committee objection.** If the legislative council's
26 administrative rules committee objects to all or any portion of a rule because the committee
27 deems it to be unreasonable, arbitrary, capricious, or beyond the authority delegated to the
28 adopting agency, the committee may file that objection in certified form in the office of the
29 legislative council. The filed objection must contain a concise statement of the committee's
30 reasons for its action.

- 1 1. The office of the legislative council shall attach to each objection a certification of
2 the time and date of its filing and, as soon as possible, shall transmit a copy of the
3 objection and the certification to the agency adopting the rule in question. The
4 office of the legislative council shall also maintain a permanent register of all
5 committee objections.
- 6 2. The office of the legislative council shall publish an objection filed pursuant to this
7 section in the next issue of the code supplement. In case of a filed committee
8 objection to a rule subject to the exceptions of the definition of rule in section
9 28-32-01, the agency shall indicate the existence of that objection adjacent to the
10 rule in any compilation containing that rule.
- 11 3. Within fourteen days after the filing of a committee objection to a rule, the adopting
12 agency shall respond in writing to the committee. After receipt of the response, the
13 committee may withdraw or modify its objection.
- 14 4. After the filing of a committee objection, the burden of persuasion is upon the
15 agency in any action for judicial review or for enforcement of the rule to establish
16 that the whole or portion thereof objected to is within the procedural and
17 substantive authority delegated to the agency. If the agency fails to meet its
18 burden of persuasion, the court shall declare the whole or portion of the rule
19 objected to invalid and judgment must be rendered against the agency for court
20 costs. These court costs must include a reasonable attorney's fee and must be
21 payable from the appropriation of the agency which adopted the rule in question.

22 **28-32-18. Administrative rules committee may void rule - Grounds - Amendment**
23 **by agreement of agency and committee.**

- 24 1. The legislative council's administrative rules committee may find that all or any
25 portion of a rule is void if that rule is initially considered by the committee within
26 ninety days after the date of the administrative code supplement in which the rule
27 change appears, or, for rule changes appearing in the administrative code
28 supplement from November first immediately preceding a regular session of the
29 legislative assembly through the following May first, if that rule is initially
30 considered by the committee at the first meeting of the administrative rules
31 committee following the regular session of the legislative assembly. The

administrative rules committee may find a rule or portion of a rule void if the committee makes the specific finding that, with regard to that rule or portion of a rule, there is:

- a. An absence of statutory authority.
- b. An emergency relating to public health, safety, or welfare.
- c. A failure to comply with express legislative intent or to substantially meet the procedural requirements of this chapter for adoption of the rule.
- d. A conflict with state law.
- e. Arbitrariness and capriciousness.
- f. A failure to make a written record of its consideration of written and oral submissions respecting the rule under section 28-32-11.

2. The administrative rules committee may find a rule void at the meeting at which the rule is initially considered by the committee or may hold consideration of that rule for one subsequent meeting. Within three business days after the administrative rules committee finds that a rule is void, the office of the legislative council shall provide written notice of that finding and the committee's specific finding under subdivisions a through f of subsection 1 to the adopting agency and to the chairman of the legislative council. Within fourteen days after receipt of the notice, the adopting agency may file a petition with the chairman of the legislative council for review by the legislative council of the decision of the administrative rules committee. If the adopting agency does not file a petition for review, the rule becomes void on the fifteenth day after the notice from the office of the legislative council to the adopting agency. If within sixty days after receipt of the petition from the adopting agency the legislative council has not disapproved by motion the finding of the administrative rules committee, the rule is void.

3. An agency may amend or repeal a rule or create a related rule if, after consideration of rules by the administrative rules committee, the agency and committee agree that the rule amendment, repeal, or creation is necessary to address any of the considerations under subsection 1. A rule amended, repealed, or created under this subsection is not subject to the other requirements of this chapter relating to adoption of administrative rules and may be resubmitted by the

agency to the legislative council for publication as amended, repealed, or created and reconsidered by the administrative rules committee at a subsequent meeting at which public comment on the agreed rule change must be allowed.

28-32-19. Publication of administrative code and code supplement.

1. The office of the legislative council shall compile, index, and publish all rules filed pursuant to this chapter in a publication which must be known as the North Dakota Administrative Code, in this chapter referred to as the code. The code must also contain all objections filed with the office of the legislative council by the administrative rules committee pursuant to section 28-32-17. The code must be printed or otherwise duplicated in looseleaf form. The office of the legislative council shall revise all or part of the code as often as the legislative council deems necessary.
2. The office of the legislative council may prescribe a format, style, and arrangement for rules which are to be published in the code, and may refuse to accept the filing of any rule that is not in substantial compliance therewith. In arranging rules for publication, the office of the legislative council may make such corrections in spelling, grammatical construction, format, and punctuation of the rules as deemed proper. The office of the legislative council shall keep and maintain a permanent code of all rules filed, including superseded and repealed rules, which must be open to public inspection during office hours.
3. The office of the legislative council shall compile and publish the North Dakota Administrative Code supplement, in this chapter referred to as the code supplement, the month after the month that rules are submitted to the office of the legislative council for publication unless technological problems or lack of funds prevent the publication at that time. Any delayed supplements must be published as soon as the technological problems are resolved or the necessary funds are available.

 - a. The code supplement must contain all rules filed with the office of the legislative council since the compilation and publication of the preceding issue of the code supplement. The office of the legislative council may establish a

due date by which rules must be submitted by an agency for publication during any month.

b. The code supplement must contain all objections filed with the office of the legislative council by the administrative rules committee pursuant to section 28-32-17.

c. The code supplement must be printed or duplicated in the same style as the code so as to permit changes to be inserted as pages in the code in lieu of the pages containing superseded material and to permit additions to the code.

4. The office of the legislative council, with the consent of the adopting agency, may omit from the code or code supplement any rule the publication of which would be unduly cumbersome, expensive, or otherwise inexpedient, if the rule in printed or duplicated form is made available on application to the agency, and if the code or code supplement contains a notice stating the general subject matter of the omitted rule and stating how a copy may be obtained.

5. The code must be arranged, indexed, and printed or duplicated in a manner to permit separate publication of portions thereof relating to individual agencies. An agency may print as many copies of such separate portions of the code as it may require. If the office of the legislative council does not publish the code supplement due to technological problems or lack of funds, the agency whose rules would have been published in the code supplement shall provide a copy of the rules to any person upon request. The agency may charge for the actual cost of providing copies of the rules.

28-32-20. Printing, sales, and distribution of code and code supplement.

1. The secretary of state shall distribute the code and code supplement and shall distribute copies of the code, revisions, and the code supplement without charge to the following:

a. Governor, one copy.

b. Attorney general, one copy.

c. Each supreme court judge, one copy.

d. Each district court judge, one copy.

- 1 e. Each county auditor of this state, for the use of county officials and the public,
- 2 one copy.
- 3 f. Supreme court library, one copy.
- 4 g. State library, one copy.
- 5 h. Law library of the university of North Dakota, one copy.
- 6 i. Each of the five depository libraries in this state, one copy, upon request.
- 7 j. Secretary of state, one copy.
- 8 k. Legislative council, four copies.
- 9 l. Each member of the legislative assembly, one copy, upon request.
- 10 2. The office of the legislative council, each county auditor in the state, and the
- 11 librarians for the supreme court library, the state library, the university of North
- 12 Dakota law library, and the five depository libraries as designated according to
- 13 subsection 1 and section 54-24-09 shall maintain a complete, current set of the
- 14 code, including revisions and the code supplement.
- 15 3. The secretary of state shall make copies of and subscriptions to the code and code
- 16 supplement available to any person upon payment of the appropriate subscription
- 17 fee.
- 18 4. The office of the legislative council shall determine the appropriate fee for
- 19 subscribing to the code and code supplement.
- 20 5. All fees collected by the secretary of state must be deposited in the general fund of
- 21 the state treasury.
- 22 6. The administrative code, revisions to the administrative code, and the code
- 23 supplement must be considered sixth-class printing under sections 46-02-04 and
- 24 46-02-09.
- 25 **28-32-21. Adjudicative proceedings - Procedures.** Administrative agencies shall
- 26 comply with the following procedures in all adjudicative proceedings:
- 27 1. a. For adjudicative proceedings involving a hearing on a complaint against a
- 28 specific-named respondent, a complainant shall prepare and file a clear and
- 29 concise complaint with the agency having subject matter jurisdiction of the
- 30 proceeding. The complaint shall contain a concise statement of the claims or

1 charges upon which the complainant relies including reference to the statute
2 or rule alleged to be violated, and the relief sought.

3 b. After a complaint is filed, the appropriate administrative agency shall serve a
4 copy of the complaint upon the respondent in the manner allowed for the
5 service of process under the North Dakota Rules of Civil Procedure at least
6 forty-five days before the hearing on the complaint.

7 c. The administrative agency shall designate the time and place for the hearing
8 and shall serve a copy of the notice of hearing upon the respondent in the
9 manner allowed for service under the North Dakota Rules of Civil Procedure,
10 at least twenty days before the hearing on the complaint. Service of the
11 notice of hearing may be waived in writing by the respondent, or the parties
12 may agree on a definite time and place for hearing with the consent of the
13 agency having jurisdiction.

14 d. A complaint may be served less than forty-five days before the time specified
15 for a hearing on the complaint and a notice of hearing on a complaint may be
16 served less than twenty days before the time specified for hearing if otherwise
17 authorized by statute. However, an administrative hearing regarding the
18 renewal, suspension, or revocation of a license may not be held fewer than
19 ten days after the licensee has been served, personally or by certified mail,
20 with a copy of a notice for hearing with an affidavit, complaint, specification of
21 issues, or other document alleging violations upon which the license hearing
22 is based.

23 e. A complaint may inform the respondent that an answer to the complaint must
24 be served upon the complainant and the agency with which the complaint is
25 filed within twenty days after service of the complaint, or the agency may
26 deem the complaint to be admitted. If the respondent fails to answer as
27 required within twenty days after service of the complaint, the agency may
28 enter an order in default as the facts and law may warrant. Answers must be
29 served in the manner allowed for service under the North Dakota Rules of
30 Civil Procedure.

1 f. Service is complete upon compliance with the provisions of the North Dakota
2 Rules of Civil Procedure. Proof of service may be made as provided in the
3 North Dakota Rules of Civil Procedure.

4 g. A respondent may be given less than twenty days to answer the complaint,
5 pursuant to another statute, but no respondent may be required to answer a
6 complaint in less than five days and an answer must be served on the
7 complainant and the agency with which the complaint is filed at least two days
8 before the hearing on the complaint.

9 h. Amended and supplemental pleadings may be served and filed with the
10 agency in the manner allowed for amended and supplemental pleadings
11 under the North Dakota Rules of Civil Procedure.

12 2. At any hearing in an adjudicative proceeding, the parties shall be afforded
13 opportunity to present evidence and to examine and cross-examine witnesses as
14 is permitted under sections 28-32-24 and 28-32-35.

15 3. a. If the adjudicative proceeding does not involve a hearing on a complaint
16 against a specific-named respondent, the provisions of subsection 1 do not
17 apply. Unless otherwise provided by law, the provisions of subdivisions b
18 through d apply.

19 b. The administrative agency shall designate the time and place for the hearing
20 and shall serve a copy of the notice of hearing upon all the parties in the
21 manner allowed for service under the North Dakota Rules of Civil Procedure
22 at least twenty days before the hearing. Service of the notice of hearing may
23 be waived in writing by the parties, or the parties may agree on a definite time
24 and place for the hearing with the consent of the agency having jurisdiction.

25 c. A hearing under this subsection may not be held unless the parties have been
26 properly served with a copy of the notice of hearing as well as a written
27 specification of issues for hearing or other document indicating the issues to
28 be considered and determined at the hearing. In lieu of, or in addition to, a
29 specification of issues or other document, an explanation about the nature of
30 the hearing and the issues to be considered and determined at the hearing
31 may be contained in the notice.

d. Service is complete upon compliance with the provisions of the North Dakota Rules of Civil Procedure. Proof of service may be made as provided in the North Dakota Rules of Civil Procedure.

28-32-22. Informal disposition. Unless otherwise prohibited by specific statute or rule, informal disposition may be made of any adjudicative proceeding, or any part or issue thereof, by stipulation, settlement, waiver of hearing, consent order, default, alternative dispute resolution, or other informal disposition, subject to agency approval. Any administrative agency may adopt rules of practice or procedure for informal disposition if such rules do not substantially prejudice the rights of any party. Such rules may establish procedures for converting an administrative matter from one type of proceeding to another type of proceeding.

28-32-23. Adjudicative proceedings - Exceptions - Rules of procedure. Notwithstanding the requirements for standardization of procedures in adjudicative proceedings under this chapter, an administrative agency may adopt specific agency rules of procedure not inconsistent with this chapter. An administrative agency may also adopt specific agency rules of procedure when necessary to comply with requirements found elsewhere in this code or when necessary to comply with the requirements of federal statutes, rules, or standards.

28-32-24. Evidence to be considered by agency - Official notice.

1. The admissibility of evidence in any adjudicative proceeding before an administrative agency shall be determined in accordance with the North Dakota Rules of Evidence. An administrative agency, or any person conducting proceedings for it, may waive application of the North Dakota Rules of Evidence if a waiver is necessary to ascertain the substantial rights of a party to the proceeding, but only relevant evidence shall be admitted. The waiver must be specifically stated, orally or in writing, either prior to or at a hearing or other proceeding.
2. All objections offered to evidence shall be noted in the record of the proceeding. No information or evidence except that which has been offered, admitted, and made a part of the official record of the proceeding shall be considered by the administrative agency, except as otherwise provided in this chapter.
3. Upon proper objection, evidence that is irrelevant, immaterial, unduly repetitious, or excludable on constitutional or statutory grounds, or on the basis of evidentiary

1 privilege recognized in the courts of this state, may be excluded. In the absence of
2 proper objection, the agency, or any person conducting a proceeding for it, may
3 exclude objectionable evidence.

4 4. The North Dakota Rules of Evidence in regard to privileges apply at all stages of
5 an administrative proceeding under this chapter.

6 5. All testimony must be made under oath or affirmation. Relevant statements
7 presented by nonparties may be received as evidence if all parties are given an
8 opportunity to cross-examine the nonparty witness or to otherwise challenge or
9 rebut the statements. Nonparties may not examine or cross-examine witnesses
10 except pursuant to a grant of intervention.

11 6. Evidence may be received in written form if doing so will expedite the proceeding
12 without substantial prejudice to the interests of any party.

13 7. Official notice may be taken of any facts that could be judicially noticed in the
14 courts of this state. Additionally, official notice may be taken of any facts as
15 authorized in agency rules.

16 **28-32-25. Adjudicative proceedings - Consideration of information not presented**
17 **at a hearing.** In any adjudicative proceeding, an administrative agency may avail itself of
18 competent and relevant information or evidence in its possession or furnished by members of
19 its staff, or secured from any person in the course of an independent investigation conducted
20 by the agency, in addition to the evidence presented at the hearing. It may do so after first
21 transmitting a copy of the information or evidence or an abstract thereof to each party of record
22 in the proceeding. The agency must afford each party, upon written request, an opportunity to
23 examine the information or evidence and to present its own information or evidence and to
24 cross-examine the person furnishing the information or evidence. Any further testimony that is
25 necessary shall be taken at a hearing to be called and held, giving at least ten days' notice.
26 Notice must be served upon the parties in the manner allowed for service under the North
27 Dakota Rules of Civil Procedure. This section also applies to information officially noticed after
28 the hearing when the issuance of any initial or final order is based in whole or in part on the
29 facts or material noticed.

30 **28-32-26. Costs of investigation.** An agency may assess the costs of an
31 investigation to a person found to be in violation of a statute or rule as a result of an

adjudicative proceeding or informal disposition. The total costs assessed and any civil penalty that may be imposed as a result of violation may not exceed the statutorily authorized civil penalty for the violation. For the purposes of this section, costs mean reasonable out-of-pocket agency costs, not including any attorney's fees, actually incurred in conducting the investigation for which they may be assessed. Any such costs paid must be paid into the general fund and are appropriated as a refund to the agency for the purposes of defraying the costs of undertaking the investigation.

28-32-27. Hearing officer - Disqualification - Substitution.

1. Any person or persons presiding for the agency in an administrative proceeding must be referred to individually or collectively as hearing officer. Any person from the office of administrative hearings presiding for the agency as a hearing officer in an administrative proceeding must be referred to as an administrative law judge.
2. Any hearing officer is subject to disqualification for good cause shown.
3. Any party may petition for the disqualification of any person presiding as a hearing officer upon discovering facts establishing grounds for disqualification.
4. A person whose disqualification is requested shall determine whether to grant the petition, stating facts and reasons for the determination.
5. If a substitute is required for a person who is disqualified or becomes unavailable for any other reason, the substitute may be appointed by:
 - a. The attorney general, if the disqualified or unavailable person is an assistant attorney general;
 - b. The agency head, if the disqualified or unavailable person is one or more members of the agency head or one or more other persons designated by the agency head;
 - c. A supervising hearings officer, if the disqualified or unavailable person is a hearing officer designated from an office, pool, panel, or division of hearings officers; or
 - d. The governor, in all other cases.
6. Any action taken by a duly appointed substitute for a disqualified or unavailable person is as effective as if taken by the disqualified or unavailable person.

1 7. Any hearing officer in an administrative proceeding, from the time of appointment
2 or designation, may exercise any authority granted by law or rule. A hearing
3 officer may be designated to preside over the entire administrative proceeding and
4 may issue orders accordingly. A procedural hearing officer may only issue orders
5 in regard to the course and conduct of the hearing under statute or rule and to
6 otherwise effect an orderly hearing. If a procedural hearing officer is designated,
7 the agency head must be present at the hearing and the agency head shall issue
8 findings of fact and conclusions of law, as well as any order resulting from the
9 hearing.

10 **28-32-28. Intervention.** An administrative agency may grant intervention in an
11 adjudicative proceeding to promote the interests of justice if intervention will not impair the
12 orderly and prompt conduct of the proceeding and if the petitioning intervenor demonstrates
13 that the petitioner's legal rights, duties, privileges, immunities, or other legal interests may be
14 substantially affected by the proceeding or that the petitioner qualifies as an intervenor under
15 any provision of statute or rule. The agency may impose conditions and limitations upon
16 intervention. The agency shall give reasonable notice of the intervention to all parties. An
17 administrative agency may adopt rules relating to intervention in an adjudicative proceeding.

18 **28-32-29. Prehearing conference.** Before a hearing, an administrative agency may
19 conduct a prehearing conference after giving reasonable notice to all parties and other
20 interested persons. A prehearing conference may be conducted in total or in part by making
21 use of telephone, fax services, television, or other electronic means, as long as such use does
22 not substantially prejudice or infringe on the rights and interests of any party. An administrative
23 agency may adopt rules regarding the availability of, notice of, and procedures for prehearing
24 conferences.

25 **28-32-30. Default.**

- 26 1. If a party fails to attend or participate in a prehearing conference, hearing, or other
27 stage of an adjudicative proceeding, the agency may enter and serve upon all
28 parties written notice of default and a default order, including a statement of the
29 grounds for default.
- 30 2. Within seven days after service of the default notice, order, and grounds, the party
31 against whom default was ordered may file a written motion requesting that the

1 default order be vacated and stating the grounds relied upon. During the time
2 within which a party may file a written motion under this section, or at the time of
3 issuing notice and the default order, the agency may adjourn the proceedings or
4 conduct them without the participation of the party against whom a default order
5 was issued, having due regard for the interests of justice and the orderly and
6 prompt conduct of the proceedings. If an agency conducts further proceedings
7 necessary to complete the administrative action without the participation of a party
8 in default, it shall determine all the issues involved, including those affecting the
9 defaulting party.

10 **28-32-31. Duties of hearing officers.** All hearing officers shall:

- 11 1. Assure that proper notice has been given as required by law.
- 12 2. Conduct only hearings and related proceedings for which proper notice has been
13 given.
- 14 3. Assure that all hearings and related proceedings are conducted in a fair and
15 impartial manner.
- 16 4. Make recommended findings of fact and conclusions of law and issue a
17 recommended order, when appropriate.
- 18 5. Conduct the hearing only and perform such other functions of the proceeding as
19 requested, when an agency requests a hearing officer to preside only as a
20 procedural hearing officer. If the hearing officer is presiding only as a procedural
21 hearing officer, the agency head must be present at the hearing and the agency
22 head shall make findings of fact and conclusions of law and issue a final order.
23 The agency shall give proper notice as required by law. The procedural hearing
24 officer may issue orders in regard to the conduct of the hearing pursuant to statute
25 or rule and to otherwise effect an orderly and prompt disposition of the
26 proceedings.
- 27 6. Make findings of fact and conclusions of law and issue a final order, if required by
28 statute or requested by an agency.
- 29 7. Function only as a procedural hearing officer, when an agency requests a hearing
30 officer to preside for a rulemaking hearing. The agency head need not be present.
31 The agency shall give proper notice as required by law.

- 1 8. Perform any and all other functions required by law, assigned by the director of
2 administrative hearings, or delegated to the hearing officer by the agency.

3 **28-32-32. Emergency adjudicative proceedings.** An administrative agency may use
4 an emergency adjudicative proceeding, in its discretion, in an emergency situation involving
5 imminent peril to the public health, safety, or welfare.

- 6 1. In an emergency, the administrative agency may take action pursuant to a specific
7 statute as is necessary to prevent or avoid imminent peril to the public health,
8 safety, or welfare.

- 9 2. In an emergency, in the absence of a specific statute, an administrative agency
10 may serve a complaint fewer than forty-five days before the hearing and give
11 notice of a hearing on the complaint by giving less than twenty days' notice as is
12 necessary to prevent or avoid imminent peril to the public health, safety, or
13 welfare. But, every party to the emergency adjudicative proceeding must be given
14 a reasonable time within which to serve an answer and to prepare for the hearing,
15 which may be extended by the agency upon good cause being shown.

- 16 3. In an emergency, in the absence of a specific statute, in an adjudicative
17 proceeding that does not involve a complaint against a specific-named respondent,
18 an administrative agency may give notice of a hearing by giving less than twenty
19 days' notice as is necessary to prevent or avoid imminent peril to the public health,
20 safety, or welfare. But, every party to the emergency adjudicative proceeding shall
21 be given a reasonable time to prepare for the hearing, which may be extended by
22 the agency upon good cause being shown.

- 23 4. As a result of the emergency adjudicative proceeding, in the absence of a specific
24 statute requiring other administrative action, the administrative agency shall issue
25 an order. The order must include a brief statement of the reasons justifying the
26 determination of imminent peril to the public health, safety, or welfare and requiring
27 an emergency adjudicative proceeding to prevent or avoid the imminent peril.

- 28 5. After issuing an order pursuant to this section, the administrative agency shall
29 proceed as soon as possible to complete any other proceedings related to the
30 emergency adjudicative proceeding that do not involve imminent peril to the public
31 health, safety, or welfare.

28-32-33. Adjudicative proceedings - Subpoenas - Discovery - Protective orders.

1. In an adjudicative proceeding, discovery may be obtained in accordance with the North Dakota Rules of Civil Procedure.
2. In an adjudicative proceeding, a party must first show good cause, by written petition, and get the written approval of the hearing officer, before obtaining discovery from an administrative agency. Before obtaining discovery from an administrative agency by means of a request for the production of documents that are public records, the requesting party must have first made a diligent and good-faith effort to review the documents under existing general law procedures for the inspection of public records and access must have been denied.
3. In any adjudicative proceeding, upon the request or motion of any party to the proceeding or upon the hearing officer's own motion on behalf of the agency, a hearing officer may issue subpoenas, discovery orders, and protective orders in accordance with the North Dakota Rules of Civil Procedure. A motion to quash or modify, or any other motion relating to subpoenas, discovery, or protective orders must be made to the hearing officer. The hearing officer's rulings on these motions may be appealed under section 28-32-42 after issuance of the final order by the agency. The cost of issuing and serving a subpoena in any adjudicative proceeding must be paid by the person or agency requesting it.
4. Any witness who is subpoenaed under the provisions of this section and who appears at a hearing or other part of an adjudicative proceeding, or whose deposition is taken, shall receive the same fees and mileage as a witness in a civil case in the district court. Witness fees and mileage shall be paid by the party or agency at whose instance the witness appears. Any hearing officer may order the payment of witness fees or mileage by the appropriate party or agency.
5. Subpoenas, discovery orders, protective orders, and other orders issued under this section may be enforced by applying to any judge of the district court for an order requiring the attendance of a witness, the production of all documents and objects described in the subpoena, or otherwise enforcing an order. Failure of a witness or other person to comply with the order of the district court is contempt of court

1 which is punishable by the district court, upon application. The judge may award
2 attorney's fees to the prevailing party in an application under this subsection.

3 **28-32-34. Administration of oaths - Parties to be advised of perjury provisions.**

4 Any hearing officer in an administrative proceeding has the power to examine witnesses and
5 records and to administer oaths to witnesses. At the time the person presiding administers the
6 oath to a witness, the person shall advise the witness of the provisions of subsection 1 of
7 section 12.1-11-01 and of the maximum penalty for perjury.

8 **28-32-35. Procedure at hearing.** The person presiding at a hearing shall regulate the
9 course of the hearing in conformity with this chapter and any rules adopted under this chapter
10 by an administrative agency, any other applicable laws, and any prehearing order. To the
11 extent necessary for full disclosure of all relevant facts and issues, the person presiding at the
12 hearing shall afford to all parties and other persons allowed to participate the opportunity to
13 respond, present evidence and argument, conduct cross-examination, and submit rebuttal
14 evidence, except as restricted or conditioned by a grant of intervention or by a prehearing
15 order. A hearing may be conducted in total or in part by making use of telephone, television,
16 fax services, or other electronic means if each participant in the hearing has an opportunity to
17 participate in, to hear, and, if practicable, to see the entire proceeding while it is taking place,
18 and if such use does not substantially prejudice or infringe on the rights and interests of any
19 party.

20 **28-32-36. Agency to make record.** An administrative agency shall make a record of
21 all testimony, written statements, documents, exhibits, and other evidence presented at any
22 adjudicative proceeding or other administrative proceeding heard by it. Oral testimony may be
23 taken by a court reporter, by a stenographer, or by use of an electronic recording device. All
24 evidence presented at any proceeding before the administrative agency shall be filed with the
25 agency. A copy of the record of any proceeding before an administrative agency, or a part
26 thereof, must be furnished to any party to the proceeding and to any other person allowed to
27 participate in the proceeding, upon written request submitted to the agency and upon payment
28 of a uniform charge to be set by the agency. Any fee paid to an administrative agency for the
29 record, or a part thereof, shall be paid into the general fund and is appropriated as a refund to
30 the agency for the purposes of defraying the costs of preparing the record. An agency may

1 contract with any person or another agency to prepare a record, or a part thereof, of any
2 proceeding before the agency.

3 **28-32-37. Ex parte communications.**

- 4 1. Except as provided in subsections 2 and 4 or unless required for the disposition of
5 ex parte matters specifically authorized by another statute, an agency head or
6 hearing officer in an adjudicative proceeding may not communicate, directly or
7 indirectly, regarding any issue in the proceeding, while the proceeding is pending,
8 with any party, with any person who has a direct or indirect interest in the outcome
9 of the proceeding, with any other person allowed to participate in the proceeding,
10 or with any person who presided at a previous stage of the proceeding, without
11 notice and opportunity for all parties to participate in the communication.
- 12 2. When more than one person is the hearing officer in an adjudicative proceeding,
13 those persons may communicate with each other regarding a matter pending
14 before the panel. An agency head or hearing officer may communicate with or
15 receive aid from staff assistants if the assistants do not furnish, augment, diminish,
16 or modify the evidence in the record.
- 17 3. Except as provided in subsection 4 or unless required for the disposition of
18 ex parte matters specifically authorized by statute, no party to an adjudicative
19 proceeding, no person who has a direct or indirect interest in the outcome of the
20 proceeding, no person allowed to participate in the proceeding, and no person who
21 presided at a previous stage in the proceeding may communicate directly or
22 indirectly in connection with any issue in that proceeding, while the proceeding is
23 pending, with any agency head or hearing officer in the proceeding without notice
24 and opportunity for all parties to participate in the communication.
- 25 4. In an adjudicative proceeding conducted by a hearing officer other than the agency
26 head, counsel for the administrative agency and the agency head, without notice
27 and opportunity for all parties to participate, may communicate and consult
28 regarding the status of the adjudicative proceeding, discovery, settlement, litigation
29 decisions, and other matters commonly communicated between attorney and
30 client, to permit the agency head to make informed decisions. This subsection
31 does not apply after recommended findings of fact, conclusions of law, and orders

1 have been issued, except counsel for the administrative agency and the agency
2 head may communicate regarding settlement and negotiation after recommended
3 findings of fact, conclusions of law, and orders have been issued.

4 5. If, before being assigned, designated, or appointed to preside in an adjudicative
5 proceeding, a person receives an ex parte communication of a type that could not
6 properly be received while presiding, the person, promptly after being assigned,
7 designated, or appointed, shall disclose the communication in the manner
8 prescribed in subsection 6.

9 6. An agency head or hearing officer in an adjudicative proceeding who receives an
10 ex parte communication in violation of this section shall place on the record of the
11 pending matter all written communications received, all written responses to the
12 communications, or a memorandum stating the substance of all oral
13 communications received, all responses made, and the identity of each person
14 from whom the person received an ex parte oral communication, and shall advise
15 all parties, interested persons, and other persons allowed to participate that these
16 matters have been placed on the record. Any person desiring to rebut the ex parte
17 communication must be allowed to do so, upon requesting the opportunity for
18 rebuttal. A request for rebuttal must be made within ten days after notice of the
19 communication.

20 7. If necessary to eliminate the effect of an ex parte communication received in
21 violation of this section, an agency head or hearing officer in an adjudicative
22 proceeding who receives the communication may be disqualified, upon good
23 cause being shown in writing to the hearing officer or to the agency. The portions
24 of the record pertaining to the communication may be sealed by protective order
25 issued by the agency.

26 8. The agency shall, and any party may, report any willful violation of this section to
27 the appropriate authorities for any disciplinary proceedings provided by law. In
28 addition, an administrative agency may, by rule, provide for appropriate sanctions,
29 including default, for any violations of this section.

30 9. Nothing in this section prohibits a member of the general public, not acting on
31 behalf or at the request of any party, from communicating with an agency in cases

of general interest. The agency shall disclose such written communications in
adjudicative proceedings.

28-32-38. Separation of functions.

1. No person who has served as investigator, prosecutor, or advocate in the
investigatory or prehearing stage of an adjudicative proceeding may serve as
hearing officer.
2. No person who is subject to the direct authority of one who has served as an
investigator, prosecutor, or advocate in the investigatory or prehearing stage of an
adjudicative proceeding may serve as hearing officer.
3. Any other person may serve as hearing officer in an adjudicative proceeding,
unless a party demonstrates grounds for disqualification.
4. Any person may serve as hearing officer at successive stages of the same
adjudicative proceeding, unless a party demonstrates grounds for disqualification.

**28-32-39. Adjudicative proceedings - Findings of fact, conclusions of law, and
order of agency - Notice.**

1. In an adjudicative proceeding an administrative agency shall make and state
concisely and explicitly its findings of fact and its separate conclusions of law and
the order of the agency based upon its findings and conclusions.
2. If the agency head, or another person authorized by the agency head or by law to
issue a final order, is presiding, the order issued is the final order. The agency
shall serve a copy of the final order and the findings of fact and conclusions of law
on which it is based upon all the parties to the proceeding within thirty days after
the evidence has been received, briefs filed, and arguments closed, or as soon
thereafter as possible, in the manner allowed for service under the North Dakota
Rules of Civil Procedure.
3. If the agency head, or another person authorized by the agency head or by law to
issue a final order, is not presiding, then the person presiding shall issue
recommended findings of fact and conclusions of law and a recommended order
within thirty days after the evidence has been received, briefs filed, and arguments
closed, or as soon thereafter as possible. The recommended findings of fact and
conclusions of law and the recommended order become final unless specifically

1 amended or rejected by the agency head. The agency head may adopt the
2 recommended findings of fact and conclusions of law and the recommended order
3 as final. The agency may allow petitions for review of a recommended order and
4 may allow oral argument pending issuance of a final order. An administrative
5 agency may adopt rules regarding the review of recommended orders and other
6 procedures for issuance of a final order by the agency. If a recommended order is
7 issued, the agency must serve a copy of any final order issued and the findings of
8 fact and conclusions of law on which it is based upon all the parties to the
9 proceeding within sixty days after the evidence has been received, briefs filed, and
10 arguments closed, or as soon thereafter as possible, in the manner allowed for
11 service under the North Dakota Rules of Civil Procedure.

12 **28-32-40. Petition for reconsideration.**

- 13 1. Any party before an administrative agency who is aggrieved by the final order of
14 the agency, within fifteen days after notice has been given as required by section
15 28-32-39, may file a petition for reconsideration with the agency. Filing of the
16 petition is not a prerequisite for seeking judicial review.
- 17 2. Any party appearing before the workers compensation bureau may have thirty
18 days within which to file a petition for reconsideration.
- 19 3. The party must submit with the petition for reconsideration a statement of the
20 specific grounds upon which relief is requested or a statement of any further
21 showing to be made in the proceeding. The petition must also state whether a
22 rehearing is requested. The petition and any statement shall be considered a part
23 of the record in the proceeding.
- 24 4. The administrative agency may deny the petition for reconsideration or may grant
25 the petition on such terms as it may prescribe. If a rehearing is granted, the
26 agency may allow a new hearing or limit the hearing as appropriate. The agency
27 may dissolve or amend the final order and set the matter for further hearing. The
28 petition is deemed to have been denied if the agency does not dispose of it within
29 thirty days after the filing of the petition. Any rehearing must be presided over by
30 the same person or persons presiding previously at hearing, if available. Any
31 amended findings, conclusions, and orders must be issued by the same person or

persons who issued the previous recommended or final orders, if available. Within thirty days after the close of proceedings upon reconsideration, or as soon thereafter as possible, the agency shall issue and give notice of its order upon reconsideration as required in subsection 3 of section 28-32-39.

5. This section does not limit the right of any agency to reopen any proceeding or rehear any matter under any continuing jurisdiction which is granted to the agency by statute.

28-32-41. Effectiveness of orders. Unless a later date is stated in the order, a final order of an administrative agency is effective immediately, but a party may not be required to comply with a final order unless it has been served upon the party and notice is deemed given pursuant to section 28-32-39 or the party has actual knowledge of the final order. A nonparty may not be required to comply with a final order unless the agency has made the final order available for public inspection and copying or the nonparty has actual knowledge of the final order. This section does not preclude an agency from taking emergency action to protect the public health, safety, or welfare, as authorized by statute.

28-32-42. Appeal from determination of agency - Time to appeal - How appeal taken.

1. Any party to any proceeding heard by an administrative agency, except when the order of the administrative agency is declared final by any other statute, may appeal from the order within thirty days after notice of the order has been given as required by section 28-32-39. If a reconsideration has been requested as provided in section 28-32-40, the party may appeal within thirty days after notice of the final determination upon reconsideration has been given as required by sections 28-32-39 and 28-32-40. If an agency does not dispose of a petition for reconsideration within thirty days after the filing of the petition, the agency is deemed to have made a final determination upon which an appeal may be taken.
2. Any interested person who has participated in the rulemaking process of an administrative agency may appeal the agency's rulemaking action if the appeal is taken within ninety days after the date of publication in the North Dakota Administrative Code of the rule resulting from the agency rulemaking action.

- 1 3. a. The appeal of an order may be taken to the district court designated by law,
2 and if none is designated, then to the district court of the county in which the
3 hearing or a part thereof was held. If the administrative proceeding was
4 disposed of informally, or for some other reason no hearing was held, an
5 appeal may be taken to the district court of Burleigh County. Only final orders
6 are appealable. A procedural order made by an administrative agency while
7 a proceeding is pending before it is not a final order.
- 8 b. The appeal of an agency's rulemaking action may be taken to the district
9 court of Burleigh County.
- 10 4. An appeal shall be taken by serving a notice of appeal and specifications of error
11 specifying the grounds on which the appeal is taken, upon the administrative
12 agency concerned, upon the attorney general or an assistant attorney general, and
13 upon all the parties to the proceeding before the administrative agency, and by
14 filing the notice of appeal and specifications of error together with proof of service
15 of the notice of appeal, and the undertaking required by this section, with the clerk
16 of the district court to which the appeal is taken. In an appeal of an agency's
17 rulemaking action, only the administrative agency concerned, the attorney general,
18 or an assistant attorney general, as well as the legislative council, need to be
19 notified.
- 20 5. The notice of appeal must specify the parties taking the appeal as appellants. The
21 agency and all other parties of record who are not designated as appellants must
22 be named as appellees. A notice of appeal of agency rulemaking actions need not
23 name all persons participating in the rulemaking proceeding as appellees. The
24 agency and all parties of record have the right to participate in the appeal. In the
25 appeal of agency rulemaking action, any person who has participated in the
26 rulemaking process has the right to participate in the appeal.
- 27 6. A bond or other undertaking for costs on appeal must be filed by the appellant as
28 is required by appellants for costs on appeal in civil cases under the rules of
29 appellate procedure. The bond or other undertaking must be filed with the clerk of
30 the district court with the notice of appeal, must be made to the state of North
31 Dakota, and may be enforced by the agency concerned for and on behalf of the

1 state as obligee. A bond or other undertaking is not required when filing fees have
2 been waived by a district court pursuant to section 27-01-07 or when the costs of
3 preparation and filing of the record of administrative agency proceedings have
4 been waived by a district court pursuant to subsection 3 of section 28-32-44.

5 **28-32-43. Docketing of appeals.** Appeals taken in accordance with this chapter must
6 be docketed as other cases pending in the district court are docketed and must be heard and
7 determined by the court without a jury at such time as the court shall determine.

8 **28-32-44. Agency to maintain and certify record on appeal.**

- 9 1. An administrative agency shall maintain an official record of each adjudicative
10 proceeding or other administrative proceeding heard by it.
- 11 2. Within thirty days, or a longer time as the court by order may direct, after an appeal
12 has been taken to the district court as provided in this chapter, and after payment
13 by the appellant of the estimated cost of preparation and filing of the entire record
14 of the proceedings before the agency, the administrative agency concerned shall
15 prepare and file in the office of the clerk of the district court in which the appeal is
16 pending the original or a certified copy of the entire record of proceedings before
17 the agency, or an abstract of the record as may be agreed upon and stipulated by
18 the parties. Upon receiving a copy of the notice of appeal and specifications of
19 error pursuant to subsection 4 of section 28-32-42, the administrative agency shall
20 notify the party appealing of the estimated costs of preparation and filing of the
21 record. Thereafter, the party appealing shall pay the administrative agency the
22 estimated costs required by this subsection. If the actual costs of preparation and
23 filing of the entire record of the proceedings is greater than the estimated costs,
24 the party appealing shall pay to the agency the difference. If the actual costs are
25 less than the estimated costs, the agency shall pay to the party appealing the
26 difference. Any payment for the costs of preparation and filing of the record must
27 be paid into the insurance recovery fund and is appropriated as a refund to the
28 agency for the purposes of defraying the costs of preparing and filing the record.
29 An agency may contract with any person or another agency to prepare and file the
30 record of any proceeding before the agency.

- 1 3. The cost of preparation and filing of the record may be waived by the district court
2 upon application by an appellant, showing that the appellant is a low-income
3 person unable to afford these costs. When a waiver is granted, the costs of
4 preparation and filing of the record must be paid by the administrative agency.
- 5 4. The agency record of the proceedings, as applicable, may consist of only the
6 following:
 - 7 a. The complaint, answer, and other initial pleadings or documents.
 - 8 b. Notices of all proceedings.
 - 9 c. Any prehearing notices, transcripts, documents, or orders.
 - 10 d. Any motions, pleadings, briefs, petitions, requests, and intermediate rulings.
 - 11 e. A statement of matters officially noticed.
 - 12 f. Offers of proof and objections and rulings thereon.
 - 13 g. Proposed findings, requested orders, and exceptions.
 - 14 h. The transcript of the hearing prepared for the person presiding at the hearing,
15 including all testimony taken, and any written statements, exhibits, reports,
16 memoranda, documents, or other information or evidence considered before
17 final disposition of proceedings.
 - 18 i. Any recommended or proposed order, recommended or proposed findings of
19 fact and conclusions of law, final order, final findings of fact and conclusions
20 of law, or findings of fact and conclusions of law or orders on reconsideration.
 - 21 j. Any information considered pursuant to section 28-32-25.
 - 22 k. Matters placed on the record after an ex parte communication.
- 23 5. Except to the extent that this chapter or another statute provides otherwise, the
24 agency record constitutes the exclusive basis for administrative agency action and
25 judicial review of an administrative agency action.
- 26 6. The record on review of agency rulemaking action, as applicable, may consist of
27 only the following:
 - 28 a. All agency notices concerning proposed rulemaking.
 - 29 b. A copy of the proposed rule upon which written and oral submissions were
30 made.
 - 31 c. A copy of the rule as submitted for publication.

- d. Any opinion letters by the attorney general as to a rule's legality or the legality of the agency's rulemaking action.
- e. A copy of any interim rule and the agency's findings and statement of the reasons for an interim rule.
- f. The regulatory analysis of a proposed rule.
- g. The transcript of any oral hearing on a proposed rule.
- h. All written submissions made to the agency on a proposed rule.
- i. Any staff memoranda or data prepared for agency consideration in regard to the proposed rule.
- j. Any other document that the agency believes is relevant to the appeal.
- k. Any other document that is not privileged and which is a public record that the appellant requests the agency to include in the record, if relevant to the appeal.

7. If the notice of appeal specifies that no exception or objection is made to the agency's findings of fact, and that the appeal is concerned only with the agency's conclusions of law based on the facts found by it, the agency may submit an abstract of the record along with such portions of the record as the agency deems necessary, to be supplemented by those portions of the record requested to be submitted by the appellant.

8. The court may permit amendments or additions to the record filed by the administrative agency in order to complete the record.

28-32-45. Consideration of additional or excluded evidence. If an application for leave to offer additional testimony, written statements, documents, exhibits, or other evidence is made to the court in which an appeal from a determination of an administrative agency is pending, and it is shown to the satisfaction of the court that the additional evidence is relevant and material and that there were reasonable grounds for the failure to offer the evidence in the hearing or proceeding, or that the evidence is relevant and material to the issues involved and was rejected or excluded by the agency, the court may order that the additional evidence be taken, heard, and considered by the agency on terms and conditions as the court may deem proper. After considering the additional evidence, the administrative agency may amend or reject its findings of fact, conclusions of law, and order and shall file with the court a transcript

1 of the additional evidence with its new or amended findings of fact, conclusions of law, and
2 order, if any, which constitute a part of the record with the court.

3 **28-32-46. Scope of and procedure on appeal from determination of administrative**
4 **agency.** A judge of the district court must review an appeal from the determination of an
5 administrative agency based only on the record filed with the court. After a hearing, the filing of
6 briefs, or other disposition of the matter as the judge may reasonably require, the court must
7 affirm the order of the agency unless it finds that any of the following are present:

- 8 1. The order is not in accordance with the law.
- 9 2. The order is in violation of the constitutional rights of the appellant.
- 10 3. The provisions of this chapter have not been complied with in the proceedings
11 before the agency.
- 12 4. The rules or procedure of the agency have not afforded the appellant a fair
13 hearing.
- 14 5. The findings of fact made by the agency are not supported by a preponderance of
15 the evidence.
- 16 6. The conclusions of law and order of the agency are not supported by its findings of
17 fact.

18 If the order of the agency is not affirmed by the court, it must be modified or reversed, and the
19 case shall be remanded to the agency for disposition in accordance with the order of the court.

20 **28-32-47. Scope of and procedure on appeal from agency rulemaking.** A judge of
21 the district court shall review an appeal from an administrative agency's rulemaking action
22 based only on the record filed with the court. If an appellant requests documents to be included
23 in the record but the agency does not include them, the court, upon application by the
24 appellant, may compel their inclusion. After a hearing, the filing of briefs, or other disposition of
25 the matter as the judge may reasonably require, the court shall affirm the agency's rulemaking
26 action unless it finds that any of the following are present:

- 27 1. The provisions of this chapter have not been substantially complied with in the
28 agency's rulemaking actions.
- 29 2. A rule published as a result of the rulemaking action appealed is unconstitutional
30 on the face of the language adopted.

1 3. A rule published as a result of the rulemaking action appealed is beyond the scope
2 of the agency's authority to adopt.

3 4. A rule published as a result of the rulemaking action appealed is on the face of the
4 language adopted an arbitrary or capricious application of authority granted by
5 statute.

6 If the rulemaking action of the agency is not affirmed by the court, it must be remanded to the
7 agency for disposition in accordance with the order of the court, or the rule or a portion of the
8 rule resulting from the rulemaking action of the agency must be declared invalid for reasons
9 stated by the court.

10 **28-32-48. Appeal - Stay of proceedings.** An appeal from an order or the rulemaking
11 action of an administrative agency does not stay the enforcement of the order or the effect of a
12 published rule unless the court to which the appeal is taken, upon application and after a
13 hearing or the submission of briefs, orders a stay. The court may impose terms and conditions
14 for a stay of the enforcement of the order or for a stay in the effect of a published rule. This
15 section does not prohibit the operation of an automatic stay upon the enforcement of an
16 administrative order as may be required by another statute.

17 **28-32-49. Review in supreme court.** The judgment of the district court in an appeal
18 from an order or rulemaking action of an administrative agency may be reviewed in the
19 supreme court on appeal in the same manner as provided in section 28-32-46 or 28-32-47,
20 except that the appeal to the supreme court must be taken within sixty days after the service of
21 the notice of entry of judgment in the district court. Any party of record, including the agency,
22 may take an appeal from the final judgment of the district court to the supreme court. If an
23 appeal from the judgment of the district court is taken by an agency, the agency may not be
24 required to pay a docket fee or file a bond for costs or equivalent security.

25 **28-32-50. Actions against administrative agencies - Attorneys' fees and costs.**

26 1. In any civil judicial proceeding involving as adverse parties an administrative
27 agency and a party not an administrative agency or an agent of an administrative
28 agency, the court must award the party not an administrative agency reasonable
29 attorneys' fees and costs if the court finds in favor of that party and, in the case of
30 a final agency order, determines that the administrative agency acted without
31 substantial justification.

2. This section applies to an administrative or civil judicial proceeding brought by a party not an administrative agency against an administrative agency for judicial review of a final agency order, or for judicial review pursuant to this chapter of the legality of agency rulemaking action or a rule adopted by an agency as a result of the rulemaking action being appealed.

3. Any attorneys' fees and costs awarded pursuant to this section must be paid from funds available to the administrative agency the final order, rulemaking action, or rule of which was reviewed by the court. The court may withhold all or part of the attorneys' fees from any award if the court finds the administrative agency's action, in the case of a final agency order, was substantially justified or that special circumstances exist which make the award of all or a portion of the attorneys' fees unjust.

4. This section does not alter the rights of a party to collect any fees under other applicable law.

28-32-51. Witnesses - Immunity. If any person objects to testifying or producing evidence, documentary or otherwise, at any proceeding before an administrative agency, claiming a privilege against self-incrimination, but is directed to testify or produce evidence pursuant to the written approval of the attorney general, that person must comply with the direction; but no testimony or evidence compelled from that person, after a valid claim of privilege against self-incrimination has been made, may be used against that person in any criminal proceeding subjecting that person to a penalty or forfeiture. No person testifying at any proceeding before an administrative agency may be exempted from prosecution and punishment for perjury or giving a false statement, or for contempt committed in answering, or failing to answer, or in producing, or in failing to produce, evidence, pursuant to direction given under this section.

28-32-52. Elected official authority. This chapter does not prohibit an elected official from presiding at that agency's cases, nor from deciding cases within that agency's jurisdiction.

SECTION 13. Section 28-32-18, as created by section 11 of this Act, is amended and reenacted as follows:

28-32-18. Administrative rules committee may void suspend rule - Grounds - Amendment by agreement of agency and committee.

- 1 1. The legislative council's administrative rules committee may find, for any reason
2 under this subsection, that all or any portion of a rule ~~is void~~ should be reviewed by
3 the legislative assembly, and the committee may suspend the rule or portion of a
4 rule under this subsection if that rule is initially considered by the committee within
5 ninety days after the date of the administrative code supplement in which the rule
6 change appears, or, for rule changes appearing in the administrative code
7 supplement from November first immediately preceding a regular session of the
8 legislative assembly through the following May first, if that rule is initially
9 considered by the committee at the first meeting of the administrative rules
10 committee following the regular session of the legislative assembly. A rule or
11 portion of a rule suspended under this subsection becomes permanently
12 ineffective unless it is ratified by both houses of the legislative assembly during the
13 next session of the legislative assembly, in which case it is effective as of the date
14 of ratification by the second house of the legislative assembly. An agency seeking
15 ratification of its rule shall introduce a bill for that purpose. The administrative rules
16 committee may ~~find~~ suspend a rule or portion of a rule ~~void~~ if the committee makes
17 the specific finding that, with regard to that rule or portion of a rule, there is:
18 a. An absence of statutory authority.
19 b. An emergency relating to public health, safety, or welfare.
20 c. A failure to comply with express legislative intent or to substantially meet the
21 procedural requirements of this chapter for adoption of the rule.
22 d. A conflict with state law.
23 e. Arbitrariness and capriciousness.
24 f. A failure to make a written record of its consideration of written and oral
25 submissions respecting the rule under section 28-32-11.
- 26 2. The administrative rules committee may ~~find~~ suspend a rule ~~void~~ at the meeting at
27 which the rule is initially considered by the committee or may hold consideration of
28 that rule for one subsequent meeting. Within three business days after the
29 administrative rules committee ~~finds that~~ suspends a rule ~~is void~~, the office of the
30 legislative council shall provide written notice of that ~~finding~~ suspension and the
31 committee's specific finding under subdivisions a through f of subsection 1 to the

adopting agency and to the chairman of the legislative council. Within fourteen days after receipt of the notice, the adopting agency may file a petition with the chairman of the legislative council for review by the legislative council of the decision of the administrative rules committee. ~~If the adopting agency does not file a petition for review, the rule becomes void on the fifteenth day after the notice from the office of the legislative council to the adopting agency. If within sixty days after~~ After receipt of the petition ~~from the adopting agency the legislative council has not disapproved by motion the finding of the administrative rules committee, the rule is void~~ and before the next session of the legislative assembly, the legislative council by approval of a motion may lift the suspension and reinstate the rule's effectiveness.

3. An agency may amend or repeal a rule or create a related rule if, after consideration of rules by the administrative rules committee, the agency and committee agree that the rule amendment, repeal, or creation is necessary to address any of the considerations under subsection 1. A rule amended, repealed, or created under this subsection is not subject to the other requirements of this chapter relating to adoption of administrative rules and may be resubmitted by the agency to the legislative council for publication as amended, repealed, or created and reconsidered by the administrative rules committee at a subsequent meeting at which public comment on the agreed rule change must be allowed.

SECTION 14. AMENDMENT. Section 38-08-13 of the 1999 Supplement to the North Dakota Century Code is amended and reenacted as follows:

38-08-13. Person adversely affected may apply for reconsideration. Any person adversely affected by any order of the commission may file in writing a petition for reconsideration in accordance with the procedures of section ~~28-32-14~~ 28-32-40. The commission shall grant or deny any such petition in whole or in part in accordance with the provisions of section ~~28-32-14~~ 28-32-40 or rules adopted pursuant to it.

SECTION 15. AMENDMENT. Section 38-08-14 of the 1999 Supplement to the North Dakota Century Code is amended and reenacted as follows:

38-08-14. Person adversely affected may appeal to district court.

1. Any person adversely affected by an order entered by the commission may appeal, pursuant to chapter 28-32, from the order to the district court for the county in which the oil or gas well or the affected property is located. However, if the oil or gas well or the property affected by the order is located in or underlies more than one county, any appeal may be taken to the district court for any county in or under which any part of the affected property is located.
2. At the time of filing of the notice of appeal, if an application for the suspension of the order is filed, the commission may enter an order suspending the order complained of and fixing the amount of a supersedeas bond. Within ten days after the entry of an order by the commission which suspends the order complained of and fixes the amount of the bond, the appellant shall file with the commission a supersedeas bond in the required amount and with proper surety. Upon approval of the bond, the order of the commission suspending the order complained of is effective until its final disposition upon appeal. The bond must run in favor of the commission for the use and benefit of any person who may suffer damage by reason of the suspension of the order in the event the same is affirmed by the district court. If the order of the commission is not superseded, it must continue in force and effect as if no appeal was pending, unless a stay is ordered by the court to which the appeal is taken under section ~~28-32-20~~ 28-32-48.
3. Orders of the commission must be sustained by the district court if the commission has regularly pursued its authority and its findings and conclusions are sustained by the law and by substantial and credible evidence.

SECTION 16. AMENDMENT. Section 38-14.1-35 of the North Dakota Century Code is amended and reenacted as follows:

38-14.1-35. Judicial review.

1. There is a right to judicial review pursuant to sections ~~28-32-15~~ 28-32-42 through ~~28-32-24~~ 28-32-49:
 - a. To any applicant or any person with an interest which is or may be adversely affected who has participated in administrative proceedings under section 38-14.1-30 as an objector, and who is aggrieved by the decision of the commission.

b. To any person with an interest which is or may be adversely affected who has participated in the administrative proceedings if the commission fails to act within the time limits specified in this chapter or in accordance with the provisions of chapter 28-32.

c. To any permittee who is subject to an order by the commission implementing a final decision to suspend or revoke ~~his~~ the permittee's permit under section 38-14.1-28 or to any operator or permittee who is subject to an order by the commission implementing a final decision imposing a penalty under section 38-14.1-29; or any person having an interest which is or may be adversely affected by such order or by any modification, vacation, or termination of such order.

d. To any person claiming to be aggrieved or adversely affected by any regulation promulgated by the commission to carry out the provisions of this chapter or by any order of the commission or by its failure to enter an order.

2. Availability of judicial review under this section may not be construed to limit the operation of the rights established in section 38-14.1-40 except as provided therein.

SECTION 17. AMENDMENT. Section 39-06.2-10.7 of the North Dakota Century Code is amended and reenacted as follows:

39-06.2-10.7. Judicial review. Any person whose commercial driver's license or privilege has been suspended, revoked, or denied by the decision of the hearing officer under section 39-06.2-10.6 may appeal within seven days after the date of the hearing under section 39-06.2-10.6 as shown by the date of the hearing officer's decision, section ~~28-32-15~~ 28-32-42 notwithstanding, by serving on the director and filing a notice of appeal and specifications of error in the district court in the county where the events occurred for which the demand for a test was made, or in the county in which the administrative hearing was held. The court shall set the matter for hearing, and the petitioner shall give twenty days' notice of the hearing to the director and to the hearing officer who rendered the decision. Neither the director nor the court may stay the decision pending decision on appeal. Within twenty days after receipt of the notice of appeal, the director or the hearing officer who rendered the decision shall file in the office of the clerk of court to which the appeal is taken a certified transcript of the testimony and

1 all other proceedings. It is the record on which the appeal must be determined. No additional
2 evidence may be heard. The court shall affirm the decision of the director or hearing officer
3 unless it finds the evidence insufficient to warrant the conclusion reached by the director or
4 hearing officer. The court may direct that the matter be returned to the director or hearing
5 officer for rehearing and the presentation of additional evidence.

6 **SECTION 18. AMENDMENT.** Section 39-20-06 of the North Dakota Century Code is
7 amended and reenacted as follows:

8 **39-20-06. Judicial review.** Any person whose operator's license or privilege has been
9 suspended, revoked, or denied by the decision of the hearing officer under section 39-20-05
10 may appeal within seven days after the date of the hearing under section 39-20-05 as shown
11 by the date of the hearing officer's decision, section ~~28-32-15~~ 28-32-42 notwithstanding, by
12 serving on the director and filing a notice of appeal and specifications of error in the district
13 court in the county where the events occurred for which the demand for a test was made, or in
14 the county in which the administrative hearing was held. The court shall set the matter for
15 hearing, and the petitioner shall give twenty days' notice of the hearing to the director and to the
16 hearing officer who rendered the decision. Neither the director nor the court may stay the
17 decision pending decision on appeal. Within twenty days after receipt of the notice of appeal,
18 the director or the hearing officer who rendered the decision shall file in the office of the clerk of
19 court to which the appeal is taken a certified transcript of the testimony and all other
20 proceedings. It is the record on which the appeal must be determined. No additional evidence
21 may be heard. The court shall affirm the decision of the director or hearing officer unless it
22 finds the evidence insufficient to warrant the conclusion reached by the director or hearing
23 officer. The court may direct that the matter be returned to the director or hearing officer for
24 rehearing and the presentation of additional evidence.

25 **SECTION 19. AMENDMENT.** Subsection 8 of section 43-06-15 of the North Dakota
26 Century Code is amended and reenacted as follows:

- 27 8. After the hearing, the board, under section ~~28-32-13~~ 28-32-39, shall make and
28 give notice of its determination or decision as to whether the offenses charged
29 have been committed or the conditions charged do not exist. If the finding is in the
30 negative, the board shall dismiss the charges. If the finding is in the affirmative,
31 the board shall:

- a. Revoke the license;
- b. Suspend the licensee's right to practice for a period not to exceed one year;
- c. Suspend its judgment of revocation on terms and conditions determined by the board;
- d. Place the licensee on probation; or
- e. Take any other disciplinary action which the board in its discretion considers proper, including the ordering of an adjustment to a patient's bill or refund of such amount previously paid, including reasonable interest from the date of the order, to a patient or payor of any unconscionable fees for chiropractic services.
- f. In addition to the actions imposed in subdivisions a through e, the board may:
 - (1) Require payment of all cost of proceedings resulting in a disciplinary action.
 - (2) Impose a civil penalty not exceeding ten thousand dollars for each separate violation, to deprive the chiropractor of any economic advantage gained by reason of the violation found and to reimburse the board for the cost of the investigation and proceedings.

SECTION 20. AMENDMENT. Section 43-07-15 of the 1999 Supplement to the North Dakota Century Code is amended and reenacted as follows:

43-07-15. Revocation of license - Appeal - Procedure. Upon the filing of such complaint, the registrar shall follow the procedures prescribed by chapter 28-32. A written complaint filed under section 43-07-14, which provides sufficient facts upon which a reasonable person could conclude that one or more of the acts or omissions set forth in section 43-07-14 has been committed, meets the requirements of subsection 1 of section ~~28-32-05~~ 28-32-21. If the registrar determines that the licensee has been guilty of any of the acts or omissions charged, the registrar shall revoke the contractor's license. A contractor aggrieved by a decision of the registrar in revoking the contractor's license may appeal the decision to the district court of that person's county of residence or Burleigh County. Any licensee may not obtain a license under any name during the period of revocation. A "licensee" whose license is revoked includes any officer, director, agent, member, or employee of the licensee. The provisions of chapter 28-32 govern any appeal and proceedings hereunder.

1 **SECTION 21. AMENDMENT.** Section 43-10-19 of the 1999 Supplement to the North
2 Dakota Century Code is amended and reenacted as follows:

3 **43-10-19. Hearing - Appeals.** Hearings regarding disciplinary action or denial of a
4 license must be held under chapter 28-32. An appeal from the board's final decision may be
5 taken in accordance with the provisions of section ~~28-32-15~~ 28-32-42.

6 **SECTION 22. AMENDMENT.** Section 43-11-32 of the 1999 Supplement to the North
7 Dakota Century Code is amended and reenacted as follows:

8 **43-11-32. Hearings.** All hearings must be conducted pursuant to chapter 28-32. For
9 purposes of the a hearing, ~~the licensee or applicant is deemed to be the sole party in interest~~
10 ~~under section 28-32-08 and the provisions of section 28-32-05 apply~~ 28-32-21 applies only to
11 the licensee.

12 **SECTION 23. AMENDMENT.** Section 43-32-28.1 of the 1999 Supplement to the North
13 Dakota Century Code is amended and reenacted as follows:

14 **43-32-28.1. Hearing.** All hearings must be conducted pursuant to chapter 28-32. For
15 purposes of a hearing, ~~the licensee or applicant is the sole party in interest under section~~
16 ~~28-32-08 and section 28-32-05~~ 28-32-21 applies only to the licensee or applicant.

17 **SECTION 24. AMENDMENT.** Section 43-41-11 of the North Dakota Century Code is
18 amended and reenacted as follows:

19 **43-41-11. Hearings and disciplinary proceedings - Appeals.**

- 20 1. Upon the filing of a written and signed complaint that alleges that a licensee
21 practicing in this state has engaged in conduct identified as grounds for disciplinary
22 action under section 43-41-10, and which sets forth information upon which a
23 reasonable and prudent person might believe that further inquiry should be made,
24 the board shall cause the matter to be investigated.
- 25 2. The board may investigate a complaint on its own motion, without requiring the
26 identity of the complainant to be made a matter of public record, if the board
27 concludes that good cause exists for preserving the anonymity of the complainant.
- 28 3. If the investigation reveals grounds to support the complaint, the board shall initiate
29 a disciplinary action by serving upon the licensee, by certified mail, a notice of
30 disciplinary action setting forth the allegations upon which the action is based, as
31 well as a specification of the issues to be considered and determined.

4. If a written response contesting the allegations is not received by the board within twenty days of the date that the notice of disciplinary action was received or refused, the allegations must be deemed admitted and disciplinary sanctions deemed appropriate by the board must be imposed.
5. Following the initiation of a disciplinary action, as provided in subsection 3, the board may direct the chairman to select a panel of three board members and offer the licensee the opportunity to meet informally with that panel for the purpose of determining whether the disciplinary action, including appropriate sanctions, can be resolved by mutual agreement. Any agreement reached between the panel and the licensee must be ratified by a majority of the board.
6. If an informal agreement cannot be reached, or is not ratified, or the board elects not to offer the licensee the opportunity for informal resolution, the licensee is entitled to a hearing under chapter 28-32. For purposes of the hearing, the licensee is deemed to be the sole party in interest under section ~~28-32-08~~ and the provisions of section ~~28-32-05~~ 28-32-21 apply only to the licensee.
7. An appeal from the board's final decision may be taken in accordance with the provisions of section ~~28-32-15~~ 28-32-42.

SECTION 25. AMENDMENT. Subsection 9 of section 50-01.2-06 of the North Dakota Century Code is amended and reenacted as follows:

9. The decision of the peer review committee is a final administrative decision. That decision may be appealed to the district court, and for that purpose, the decision must be treated as a decision on a request for rehearing made pursuant to section ~~28-32-14~~ 28-32-40. Appeal to the district court must be taken in the manner required by section ~~28-32-15~~ 28-32-42. The department shall submit a record consisting of:
 - a. Submissions made, and questions asked and answered, under subsection 7; and
 - b. The motion and vote upon which the peer review committee acted to decide the matter.

SECTION 26. AMENDMENT. Subsection 9 of section 50-24.4-01.1 of the North Dakota Century Code is amended and reenacted as follows:

9. The appeal determination under subsection 8 is the final administrative decision of the agency. That decision is subject to appeal to the district court, and for that purpose, the decision must be treated as a decision on a petition for rehearing made pursuant to section ~~28-32-14~~ 28-32-40. Appeal to the district court must be taken in the manner required by section ~~28-32-15~~ 28-32-42.

SECTION 27. AMENDMENT. Section 54-03-24 of the North Dakota Century Code is amended and reenacted as follows:

54-03-24. Administrative Code distributed to each legislator - Retention. Each member of the legislative assembly is entitled to receive a current set of the North Dakota Administrative Code as provided in section ~~28-32-03.2~~ 28-32-20. The legislator is entitled to current supplements and volumes as provided in section ~~28-32-03.2~~ 28-32-20 to maintain the code during the legislator's service. The code received by a legislator under this section is not subject to section 46-04-04. After a legislator's service in the legislative assembly is terminated, the secretary of state shall inform the legislator how to obtain a subscription to maintain the legislator's code.

SECTION 28. AMENDMENT. Section 54-23.4-11 of the 1999 Supplement to the North Dakota Century Code is amended and reenacted as follows:

54-23.4-11. Attorney's fees. The division shall determine and award reasonable attorney's fees, commensurate with services rendered, to be paid by the state to the attorney representing the claimant if the claimant prevails after a petition for reconsideration or rehearing under section ~~28-32-14~~ 28-32-40 from an order reducing or denying crime victims compensation benefits. A district court may award attorney's fees in an appeal pursuant to section ~~28-32-15~~ 28-32-42 if the claimant prevails on appeal from an order reducing or denying benefits. Attorney's fees are allowable for settlement of a disputed claim. Attorney's fees are not allowable for assisting a claimant in filing a claim. An award of attorney's fees is in addition to an award of compensation. An award of attorney's fees may not exceed the lesser of twenty percent of the compensation awarded or one thousand dollars. No attorney may contract for or receive any larger sum than the amount allowed.

SECTION 29. AMENDMENT. Section 54-35-02.6 of the 1999 Supplement to the North Dakota Century Code is amended and reenacted as follows:

1 **54-35-02.6. Rules reviewed by administrative rules committee ~~on administrative~~**
2 **~~rules~~ - Committee responsibility.** The administrative rules committee ~~on administrative rules~~
3 shall review administrative rules adopted under chapter 28-32. The committee shall consider
4 oral and written comments received concerning administrative rules. The committee shall
5 study and review administrative rules and related statutes to determine whether:

- 6 1. Administrative agencies are properly implementing legislative purpose and intent.
- 7 2. There is dissatisfaction with administrative rules or with statutes relating to
- 8 administrative rules.
- 9 3. There are unclear or ambiguous statutes relating to administrative rules.

10 The committee may make rule change recommendations to the adopting agency and may
11 make recommendations to the legislative council for the amendment or repeal of statutes
12 relating to administrative rules. The committee's failure to review proposed rules prior to
13 publication in the North Dakota Administrative Code does not prevent rules from taking effect.
14 Except for ~~objections action~~ pursuant to section ~~28-32-03.3~~ 28-32-17 or 28-32-18, the
15 recommendations or opinions of the committee do not affect the legality of any rule as
16 determined by the attorney general.

17 **SECTION 30. AMENDMENT.** Subsection 3 of section 54-57-01 of the 1999
18 Supplement to the North Dakota Century Code is amended and reenacted as follows:

- 19 3. The director of administrative hearings may preside as an administrative law judge
20 at administrative hearings and may employ or appoint additional administrative law
21 judges to serve in the office as necessary to fulfill the duties of office as described
22 in section 54-57-04 and section ~~28-32-08.5~~ 28-32-31 and to provide administrative
23 law judges to preside at administrative hearings as requested by agencies. After
24 August 1, 1995, the director of administrative hearings may employ or appoint only
25 such additional administrative law judges who are attorneys at law in good
26 standing, admitted to the bar in the state, and currently licensed by the state bar
27 board. The director may delegate to an employee the exercise of a specific
28 statutory power or duty as deemed advisable, subject to the director's control,
29 including the powers and duties of a deputy director. All administrative law judges
30 must be classified employees, except that the director of administrative hearings
31 must be an unclassified employee who only may be removed, during a term of

office, for cause. Each administrative law judge must have a demonstrated knowledge of administrative practices and procedures and must be free of any association that would impair the person's ability to function officially in a fair and objective manner.

SECTION 31. AMENDMENT. Subsection 1 of section 54-57-03 of the 1999 Supplement to the North Dakota Century Code is amended and reenacted as follows:

1. Notwithstanding the authority granted in chapter 28-32 allowing agency heads or other persons to preside in an administrative proceeding, all hearings of administrative agencies under chapter 28-32, except hearings conducted by the public service commission, the industrial commission, the commissioner of insurance, the workers compensation bureau, the state engineer, the department of transportation, job service North Dakota, and the commissioner of labor, except investigatory hearings ~~under section 28-32-08~~, and except rulemaking hearings held in accordance with section ~~28-32-02~~ 28-32-11, must be conducted by the office of administrative hearings in accordance with the administrative hearings provisions of chapter 28-32 and any rules adopted pursuant to chapter 28-32. But, appeals hearings pursuant to section 61-03-22 and drainage appeals from water resource boards to the state engineer pursuant to chapter 61-32 must be conducted by the office of administrative hearings. Additionally, hearings of the department of corrections and rehabilitation for the parole board in accordance with chapters 12-56.1 and 12-59, regarding parole violations; job discipline and dismissal appeals to the board of higher education; Individuals With Disabilities Education Act and section 504 due process hearings of the superintendent of public instruction; and chapter 37-19.1 veterans' preferences hearings for any agency must be conducted by the office of administrative hearings in accordance with applicable laws.

SECTION 32. AMENDMENT. Section 54-57-04 of the 1999 Supplement to the North Dakota Century Code is amended and reenacted as follows:

54-57-04. Duties of administrative law judges. ~~It is the duty of all~~ All administrative law judges ~~to shall~~ comply with the duties of hearing officers under section ~~28-32-08.5~~ 28-32-31 for all hearings of administrative agencies under chapter 28-32, as well as for all

1 hearings of administrative agencies not under chapter 28-32, in accordance with applicable
2 laws.

3 **SECTION 33. AMENDMENT.** Section 57-57-10 of the North Dakota Century Code is
4 amended and reenacted as follows:

5 **57-57-10. Procedural rules for hearing - Decision - Appeal.** A written record must
6 be made of all testimony offered at any hearing before the hearing board. A transcript of the
7 testimony taken by or before the hearing board must be furnished to any party upon written
8 request. After hearing all the testimony and after making any independent investigations it
9 deems necessary, the hearing board shall make its findings of fact and the decision of the
10 majority will rule. The state forester as the presiding officer of the hearing board shall make
11 and enter this order accordingly within thirty days after the final adjournment of the hearing. An
12 appeal may be taken to the district court of the county in which the land in question is located
13 within thirty days after notice is given to each of the parties to the proceeding. Only final orders
14 or decisions substantially affecting the rights of parties are appealable. A procedural order
15 made by the state forester or the hearing board during the hearing is not a final order nor an
16 order affecting a substantial right. An appeal may be taken pursuant to the provisions of
17 section ~~28-32-15~~ 28-32-42. An appeal from a determination or decision of the hearing board
18 does not stay the enforcement of the determination or decision unless the court to which the
19 appeal is taken, upon application and after a hearing, orders a stay. The court may impose
20 such terms and conditions for a stay of the enforcement of the determination or decision
21 appealed as it deems proper.

22 **SECTION 34. AMENDMENT.** Section 61-04-06 of the 1999 Supplement to the North
23 Dakota Century Code is amended and reenacted as follows:

24 **61-04-06. Criteria for issuance of permit.** The state engineer shall issue a permit if
25 the state engineer finds all of the following:

- 26 1. The rights of a prior appropriator will not be unduly affected.
- 27 2. The proposed means of diversion or construction are adequate.
- 28 3. The proposed use of water is beneficial.
- 29 4. The proposed appropriation is in the public interest. In determining the public
30 interest, the state engineer shall consider all of the following:
 - 31 a. The benefit to the applicant resulting from the proposed appropriation.

- b. The effect of the economic activity resulting from the proposed appropriation.
- c. The effect on fish and game resources and public recreational opportunities.
- d. The effect of loss of alternate uses of water that might be made within a reasonable time if not precluded or hindered by the proposed appropriation.
- e. Harm to other persons resulting from the proposed appropriation.
- f. The intent and ability of the applicant to complete the appropriation.

Subsection 1 of section ~~28-32-12.2~~ 28-32-38 does not apply to water permit application proceedings unless a request for a hearing is made. If an application is approved, the state engineer shall issue a conditional water permit allowing the applicant to appropriate water. Provided, however, the commission may, by resolution, reserve unto itself final approval authority over any specific water permit in excess of five thousand acre-feet [6167409.19 cubic meters]. The state engineer may cause a certified transcript to be prepared for any hearing conducted pursuant to this section. The costs for the original and up to nine copies of the transcript must be paid by the applicant.

SECTION 35. REPEAL. Chapter 28-32 of the North Dakota Century Code, as it existed on December 31, 2000, is repealed.

SECTION 36. EFFECTIVE DATE. This Act is effective for administrative rules for which the notice of rulemaking is filed with the office of the legislative council after July 31, 2001. Section 13 of this Act is suspended from operation and becomes effective retroactive to August 1, 2001, upon a ruling by the North Dakota supreme court that any portion of subsection 1 of section 28-32-18 as created by section 12 of this Act is unconstitutional.