Fifty-seventh Legislative Assembly of North Dakota

HOUSE BILL NO. 1315

Introduced by

Representatives Ekstrom, Cleary, Niemeier

Senators Bercier, T. Mathern

1 A BILL for an Act to create and enact a new chapter to title 14 of the North Dakota Century

2 Code, relating to a North Dakota human rights commission; to amend and reenact sections

3 14-02.4-19 and 14-02.4-21 of the North Dakota Century Code, relating to actions, limitations,

4 and mediation for discriminatory practices; to repeal section 14-02.4-12.1 and chapter 14-02.5

5 of the North Dakota Century Code, relating to housing discrimination; to provide a penalty; to

6 provide an appropriation; and to provide an effective date.

7 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

8 **SECTION 1.** A new chapter to title 14 of the North Dakota Century Code is created and 9 enacted as follows:

10 **Definitions.** In this chapter, unless the context otherwise requires:

11 <u>1.</u> <u>"Commission" means the human rights commission.</u>

12 <u>2.</u> <u>"Staff" means the staff of the human rights commission.</u>

13 Human rights commission - Qualifications of commissioners - Selection process.

<u>1.</u> The human rights commission is an independent commission within the executive
 <u>branch of state government.</u>

16 <u>2.</u> The commission consists of eleven members: two appointed by the governor; two 17 selected by the senate majority leader and confirmed by the senate; one appointed

18 by the association for retarded citizens of North Dakota; one appointed by the

19 mental health association in North Dakota; one appointed by the North Dakota

- 20 society of human resource managers; one appointed by the chairmen of the
- 21 Standing Rock, Fort Berthold, Fort Totten, and Turtle Mountain Indian reservations;
- 22 one appointed by the North Dakota association of the blind; one appointed by the
- 23 state independent living council; and the Americans with Disabilities Act building
- 24 codes program manager, who is an ex officio member of the commission. The

1		term of office of each member is five years; provided, however, that of the		
2		members first appointed to the commission, one of the two members appointed by		
3		the governor, the member appointed by the association for retarded citizens of		
4		North Dakota, and the member appointed by the tribal chairmen must be appointed		
5		for terms of two years; one of the two members appointed by the senate, the		
6		member appointed by the mental health association in North Dakota, the member		
7		appointed by the state independent living council, and the member appointed by		
8		the North Dakota society of human resource managers must be appointed for		
9		terms of three years; and the remaining three members must be appointed for		
10		terms of five years.		
11	<u>3.</u>	Each commissioner must be eighteen years of age or older and a resident of this		
12		state. A commissioner may not have been convicted of a felony or found in an		
13		administrative or judicial proceeding to have committed an act of illegal		
14		discrimination.		
15	<u>Co</u>	mmission staff.		
16	<u>1.</u>	The commission is responsible for the hiring of its staff. The commission shall hire		
17		a director and may delegate all decisions concerning the hiring, promotion, or		
18		termination of other staff to the director.		
19	<u>2.</u>	The staff may include special assistant attorneys general licensed to practice in		
20		this state.		
21	<u>3.</u>	The commission or its designee may hire other staff as funds permit.		
22	<u>4.</u>	The commission may appoint hearing officers to hear contested cases and		
23		petitions for declaratory rulings. In the alternative, the commission may contract		
24		with a private provider of dispute resolution services, including the American		
25		arbitration association, to provide these services.		
26	Du	ties of commission. The commission shall:		
27	<u>1.</u>	Educate employers, providers of public accommodations or services, landlords,		
28		real estate sellers, providers of state and local government services, and		
29		commercial lenders about ways to respect rights protected by laws that prohibit		
30		discrimination;		

1	<u>2.</u>	Educate the general public about rights and responsibilities provided for by laws		
2		that prohibit discrimination;		
3	<u>3.</u>	Investigate the extent and nature of discriminatory practices in this state and report		
4		all findings to the governor at least annually;		
5	<u>4.</u>	Report to the governor on initiatives that may improve compliance with laws that		
6		prohibit illegal discrimination and proposals for making the operation of the		
7		commission more effective and efficient;		
8	<u>5.</u>	Receive and investigate complaints of illegal discrimination under state or federal		
9		law;		
10	<u>6.</u>	Resolve conflicts between parties to a complaint through conference, conciliation,		
11		or persuasion; and		
12	<u>7.</u>	Conduct hearings, issue subpoenas, accept recommendations from its hearing		
13		officers, issue orders, award actual damages, and assess civil penalties.		
14	Co	mmission powers. The commission may adopt rules to implement its authority.		
15	<u>1.</u>	The commission has full authority to enforce chapter 14-02.4. In addition, the		
16		commission has authority to enforce all federal antidiscrimination laws.		
17	<u>2.</u>	The commission may contract with the federal government or any federal agency		
18		to coordinate and fund any of the commission's activities.		
19	<u>3.</u>	The commission may seek other contracts or grants to help fund the commission's		
20		activities.		
21	<u>Fili</u>	ing complaints.		
22	<u>1.</u>	A complaint may be filed by or on behalf of any person claiming to be aggrieved by		
23		any discrimination prohibited by law. The complaint must be in the form of a		
24		verified complaint stating the name and address of the person alleged to have		
25		engaged in discrimination and the particulars of the alleged discrimination. The		
26		staff may file a complaint when discrimination comes to the staff's attention.		
27	<u>2.</u>	A complaint must be filed with the commission within three hundred days after the		
28		alleged discrimination occurred or was discovered, whichever is later. Except as		
29		otherwise provided in this chapter with respect to a person's private right of action,		
30		a complaint may not be filed more than one hundred eighty days after the alleged		
31		discrimination occurred or was discovered, whichever is later, if the victim of an		

1	alleged discriminatory act has not attempted to resolve the dispute by filing a				
2		grievance under any applicable grievance procedure, contract, written rule, or			
3		policy.			
4	<u>3.</u>	The commission may not consider a complaint that is not timely filed.			
5	Res	solution of complaints.			
6	<u>1.</u>	The staff shall informally investigate all complaints promptly and impartially. If the			
7		allegations are supported by substantial evidence, the staff shall immediately try to			
8		eliminate the discriminatory practice by conference, conciliation, or persuasion.			
9	<u>2.</u>	If the informal efforts to resolve a complaint are unsuccessful, the staff shall issue			
10		notice to the alleged perpetrator of a hearing to be held on the matter.			
11	<u>3.</u>	Each hearing must be conducted in the county in which the discrimination is			
12		alleged to have occurred. A hearing officer may grant a change of venue based on			
13		good cause.			
14	<u>4.</u>	The case in support of the complaint may be presented by the staff, the			
15		complainant, or an attorney representing the complainant.			
16	<u>5.</u>	The staff must notify the commission in writing of all complaints filed. The			
17		commission shall meet at least four times annually to hear and act upon any			
18		recommendations submitted by the hearing officers.			
19	<u>6.</u>	The commission may make provisions to defray the expenses of an indigent party			
20		in a contested case.			
21	<u>7.</u>	The prevailing party may bring an action against the opposing party in district court			
22		for reasonable attorney's fees. A court is guided by its discretion and fairness in			
23		deciding the issues about attorney's fees.			
24	<u>Ord</u>	ers.			
25	<u>1.</u>	If the commission determines that illegal discrimination has occurred, the			
26		commission may order the offending party:			
27		a. To conform all future conduct to certain conditions relative to the type of			
28		discriminatory practice involved;			
29		b. To implement all reasonable measures to correct the discrimination and to			
30		rectify any harm, pecuniary or otherwise, to the victim or victims of the			
31		discrimination;			

1	c. To report on the manner and progress of compliance; and			
2	d. To permit commission staff to investigate and monitor compliance for no more			
3		than three years.		
4	<u>2.</u>	If the commission cannot determine that illegal discrimination has occurred, the		
5		commission shall order the complaint dismissed.		
6	<u>3.</u>	The commission may not issue any order for the payment of punitive damages to		
7		the alleged victim.		
8	<u>4.</u>	Upon a determination of illegal discrimination, the commission may assess the		
9	offending party with a civil penalty, payable to the commission, in an amount not to			
10		exceed five thousand dollars.		
11	<u>5.</u>	If the commissioner's order is not obeyed, the order may be enforced in district		
12		court in a proceeding initiated by the victim of the discrimination or by staff.		
13	Private right of action. Any person claiming to be aggrieved by a discriminatory			
14	practice in	violation of chapter 14-02.4 may bring an action in the district court in any district in		
15	5 the state in which the unlawful practice is alleged to have been committed within three hundred			
16	days of the alleged act of wrongdoing without first filing a complaint with the commission or, if			
17	the commission has not resolved the complaint, within one year of receiving the complaint.			
18	<u>However, t</u>	ne alleged victim may not proceed directly to district court to pursue a private action		
19	during the f	irst sixty days after a hearing on the merits of the case by the commission. If the		
20	<u>commissior</u>	has issued its final decision within that sixty-day time period, judicial review may be		
21	pursued at any time subject to chapter 28-32. Deadlines for filing a complaint before the			
22	<u>commissior</u>	n do not apply to an action brought in district court which is governed by applicable		
23	statutes of	imitation. The running of the statute of limitations is tolled for up to three hundred		
24	days while the claimant, after having filed a grievance under any applicable grievance			
25	procedure, contract, written rule, or policy, is attempting in good faith to resolve the dispute			
26	through that grievance procedure, and so long as the complaint is pending before the			
27	commission	n. If a complaint is properly filed in district court, the commission is immediately		
28	divested of	jurisdiction in the matter.		
29	Rec	ords.		
30	<u>1.</u>	All information discovered by the commission in the course of an investigation is		
31		not subject to disclosure under the open records laws.		

1 Except for the victim's address, all information presented at a hearing is public 2. 2 information and is subject to the open records laws. 3 **Criminal conduct - Penalty.** It is a class B misdemeanor for any person to willfully 4 resist, prevent, impede, or interfere with the commission or its staff in the performance of an 5 official duty. It is a class B misdemeanor for a person to willfully violate an order of the 6 commission. 7 SECTION 2. AMENDMENT. Section 14-02.4-19 of the 1999 Supplement to the North 8 Dakota Century Code is amended and reenacted as follows: 9 14-02.4-19. Actions - Limitations. Any person claiming to be aggrieved by a 10 discriminatory practice in violation of this chapter may bring an action in the district court in any 11 district in the state in which the unlawful practice is alleged to have been committed, or in the 12 district in which the records relevant to such practice are maintained and administered, or in the 13 judicial district in which the person would have worked or obtained credit were it not for the 14 alleged discriminatory act within three years of the alleged act of wrongdoing. Any person 15 claiming to be aggrieved by a discriminatory practice in violation of this chapter with regard to 16 an employer's discriminatory practice may bring a complaint of discriminating employment 17 practices the discriminatory practice under this chapter to the department of labor human rights 18 commission within three hundred days of the alleged act of wrongdoing. Any person claiming 19 to be aggrieved by a discriminatory practice in violation of this chapter with regard to public 20 accommodations or services may bring an action in the district court in any district in the state 21 in which the unlawful practice is alleged to have been committed, or in the judicial district in 22 which the person would have obtained public accommodations or services were it not for the 23 alleged discriminatory act records relevant to such practice are maintained and administered 24 within one hundred eighty three hundred days of the alleged act of wrongdoing, or if the human 25 rights commission has not resolved the complaint within one year. However, the alleged victim 26 may not proceed to district court if the commission has held a hearing within the preceding sixty 27 days. The running of the statute of limitations is tolled while the complaint is pending before the 28 commission. If a complaint is properly filed with the district court, the commission is 29 immediately divested of jurisdiction in the matter. 30 SECTION 3. AMENDMENT. Section 14-02.4-21 of the North Dakota Century Code is

31 amended and reenacted as follows:

1 14-02.4-21. Optional mediation by department of labor human rights commission 2 - Relief - Appeals - Records exempt. The department of labor human rights commission may 3 receive complaints of discriminating employment discriminatory practices under this chapter 4 and may investigate the complaints to determine if there is probable cause to believe the 5 complaint is meritorious and, if so, attempt to obtain voluntary compliance with this chapter's 6 employment requirements through informal advice, negotiation conference, or conciliation, or 7 persuasion. This chapter does not prohibit a person from filing, or require a person to file, a 8 complaint with the department of labor commission before using the provisions of this chapter. 9 A complaint received and information obtained during any investigation conducted under this 10 section are exempt from section 44-04-18 before the institution of any judicial proceedings 11 under this chapter. The commissioner commission may disclose to the complainant or the 12 respondent, or attorneys for the complainant or respondent, information obtained under this 13 section if deemed necessary by the commissioner commission for securing an appropriate 14 resolution of a complaint. Any record or information held by the department of labor 15 commission pursuant to an agreement with any federal agency for the enforcement of fair 16 employment nondiscriminatory practices is exempt from section 44-04-18, and the department 17 of labor commission may disclose to federal officials information obtained under this section if 18 appropriate to carry out the enforcement of fair employment nondiscriminatory practices 19 pursuant to the agreement. The department of labor commission may not disclose anything 20 said or done as part of the informal negotiation conference, persuasion, or conciliation efforts 21 under this section.

SECTION 4. REPEAL. Section 14-02.4-12.1 and chapter 14-02.5 of the North Dakota
Century Code are repealed.

SECTION 5. APPROPRIATION. The funds provided in this section, or so much of the funds as may be necessary, are appropriated out of any moneys in the general fund in the state treasury, not otherwise appropriated, and from special funds derived from federal funds or other income, to the human rights commission for the purpose of defraying the expenses of that office, for the period beginning January 1, 2002, and ending June 30, 2003, as follows: Salaries and wages

29	Salahes ahu wayes	\$202,300
30	Operating expenses	112,500
31	Data processing	37,500

1	Equipment	<u>10,000</u>
2	Total all funds	\$422,500
3	Less estimated income	<u>370,000</u>
4	Total general fund appropriation	\$52,500
5	SECTION 6. EFFECTIVE DATE. This Act becomes effect	tive on January 1, 2002.