30184.0100

Fifty-eighth Legislative Assembly of North Dakota

Introduced by

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FIRST DRAFT:

Prepared by the Legislative Council staff for the Regulatory Reform Review Commission
October 2002

- 1 A BILL for an Act to create and enact sections 49-21-31, 49-21-32, 49-21-33, 49-21-34, and
- 2 49-21-35 of the North Dakota Century Code, relating to a supplemental state high-cost
- 3 universal service fund; to amend and reenact sections 49-02-01.1 and 49-21-01.7 of the North
- 4 Dakota Century Code, relating to the jurisdiction and power of the public service commission
- 5 over a state universal service fund; and to provide for a continuing appropriation.

BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

- SECTION 1. AMENDMENT. Section 49-02-01.1 of the North Dakota Century Code is amended and reenacted as follows:
- 9 **49-02-01.1. Jurisdiction of commission limited as to certain utilities.** Nothing in
- 10 this chapter or in chapter 49-21 authorizes the commission to make any order affecting rates,
- 11 contracts, services rendered, adequacy, or sufficiency of facilities, or the rules or regulations of
- 12 any public utility owned and operated by the state or by any city, county, township, or other
- 13 political subdivision of the state or any public utility, that is not operated for profit, that is
- 14 operated as a nonprofit, cooperative, or mutual telecommunications company or is a
- 15 telecommunications company having fewer than eight thousand local exchange subscribers.
- 16 However, any telecommunications utility that is operated as a nonprofit, cooperative, or mutual
- 17 telecommunications company or has fewer than eight thousand local exchange subscribers is
- 18 subject to sections 49-21-01.4, 49-21-02.4, 49-21-08, 49-21-23, 49-21-24, and 49-21-25,
- 19 subsections 6 through 14 of section 49-21-01.7, and to sections 49-21-01.2, 49-21-01.3,
- 20 49-21-06, 49-21-07, 49-21-09, and 49-21-10, regarding rates, terms, and conditions of access
- 21 services or connection between facilities and transfer of telecommunications between two or
- 22 more telecommunications companies. Nothing in this section limits the authority of the
- commission under chapter 49-03.1 or sections 49-04-05 and 49-04-06. Any
- 24 telecommunications company that is operated as a nonprofit, cooperative, or mutual

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- telecommunications company or has fewer than eight thousand local exchange subscribers is
 subject to sections 49-21-31 through 49-21-35 regarding universal service.
 - **SECTION 2. AMENDMENT.** Section 49-21-01.7 of the North Dakota Century Code is amended and reenacted as follows:
 - **49-21-01.7. Powers in general.** The commission has the power to:
 - Investigate all methods and practices of telecommunications companies.
 - 2. Require telecommunications companies to conform to the laws of this state and to all rules, regulations, and orders of the commission not contrary to law.
 - Require copies of reports as to rates, prices, and terms and conditions of service in effect and used by the company, and all other information deemed relevant and necessary by the commission in the exercise of its authority.
 - Compel obedience to its lawful orders by proceedings of mandamus or injunction or other proceedings, in the name of the state, in any court having jurisdiction of the parties or of the subject matter.
 - 5. Hold hearings on good cause being shown, upon notice and subject to the provisions of chapter 28-32.
 - 6. Employ and fix the compensation of experts, engineers, auditors, attorneys, and other such assistance for complaints, investigations, and other proceedings relating to telecommunications companies. The expense of any hearings, and the compensation and actual expenses of any employees of the commission while engaged upon any such hearings must, upon the order of the commission, be paid by the telecommunications company involved in such hearings. The commission shall ascertain the exact cost and expenditure. After giving the telecommunications company notice and opportunity to demand a hearing, and after a hearing, if any, is held, the commission may render a bill and make an order for payment. The bill and order must be delivered by certified mail or personal delivery to the managing officer of the telecommunications company. Upon receipt of the bill and order for payment, the telecommunications company has thirty days within which to pay the amount billed. All amounts not paid within thirty days after receipt of the bill and order for payment thereafter draw interest at the rate of six percent per annum. Amounts collected by the commission under this subsection

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1 relating to expenses of the regulatory reform review commission must be deposited 2 in the general fund of the state treasury. All other amounts collected by the 3 commission under this subsection must be deposited in a special account within 4 the public service commission. 5 7. Act upon an application for a certificate of public convenience and necessity under 6 chapter 49-03.1 consistent with section 253 of the federal act, provided a 7 telecommunications company is not required to obtain a certificate of public 8 convenience and necessity to resell telecommunications services. 9 8. Mediate or arbitrate agreements for interconnection, services, or network elements 10 under sections 251 and 252 of the federal act. 11 9. Approve or reject agreements for interconnection, services, or network elements 12 under sections 251 and 252 of the federal act. 13 10. Receive and approve or reject a statement of generally available terms under 14 section 252(f) of the federal act. 15 11. Determine whether to terminate a rural telephone company's exemption under 16 section 251(f) of the federal act. 17 12. Designate telecommunications companies as eligible telecommunications carriers 18 to receive state and federal universal service support under in accordance with 19 sections 214 and 254 of the federal act. 20 13. Designate geographic service areas for the purpose of determining state and 21 federal universal service obligations and support mechanisms under in accordance 22 with the federal act. 23 14. Adopt rules consistent with state law as are necessary to carry out the powers in 24 subsections 7 through 13 provided the rules may not impose obligations on a 25 telecommunications company that are different or greater than obligations imposed 26 under the act unless specifically allowed or required under sections 49-21-31 27 through 49-21-35. 28 SECTION 3. Section 49-21-31 of the North Dakota Century Code is created and 29 enacted as follows:

used in sections 49-21-32 through 49-21-35, unless the context otherwise requires:

49-21-31. Definitions. Notwithstanding section 49-21-01.1 in case of contradiction, as

1	<u>1.</u>	<u>"Sta</u>	ation" means a subscriber service address located in this state with a distinct	
2		<u>call</u>	number designation or distinct extension number designation. If this is not a	
3		<u>defi</u>	ned location, "station" means the location of the primary use of	
4		<u>tele</u>	communications equipment as determined by telephone number, authorization	
5		<u>cod</u>	e, or billing address.	
6	<u>2.</u>	<u>"Tel</u>	lecommunications carrier" means a company that is engaged in the business of	
7		<u>furn</u>	ishing telecommunications service within this state. The term includes a	
8		rese	eller of telecommunications service.	
9	<u>3.</u>	"Telecommunications service" means transmitting for consideration of two-way		
10		communication by wire, cable, fiber optics, radio, lightwave, microwave, satellite, or		
11		othe	er means. The term includes:	
12		<u>a.</u>	Essential telecommunications service and nonessential telecommunications	
13			service as defined in section 49-21-01;	
14		<u>b.</u>	Telecommunications service that originates and terminates in this state and is	
15			billed to a station in this state;	
16		<u>c.</u>	Telecommunications service that originates or terminates in this state and is	
17			billed to a station in this state; and	
18		<u>d.</u>	Telegraph service.	
19	SEC	CTION 4. Section 49-21-32 of the North Dakota Century Code is created and		
20	enacted as	acted as follows:		
21	49-	-21-32. Universal service fund established - Continuing appropriation.		
22	<u>1.</u>	Pur	suant to a determination of need, the commission shall establish and administer	
23		a fund to assist eligible telecommunications carriers in providing affordable		
24		telecommunications services in high-cost areas. Need exists when federal		
25		universal service support is inadequate to support affordable service for any item		
26		listed in this subsection. The fund must provide support for the following:		
27		<u>a.</u>	Voice grade access to the public-switched network, including some local	
28			usage;	
29		<u>b.</u>	Dual-tone multifrequency signaling or its functional equivalent;	
30		<u>c.</u>	Single-party service;	
31		d.	Access to emergency services, including access to 911, where available;	

1 e. Access to operator services; 2 <u>f.</u> Access to interexchange services of the customer's choice; and 3 Access to directory assistance. g. 4 2. The fund must support only access to the services listed in subdivisions d through 5 g of subsection 1 and not support the services. 6 3. The fund must be administered to ensure that the operation of the fund is 7 competitively and technologically neutral. 8 All moneys contributed to the fund must be transferred to the state treasurer who 4. 9 shall deposit the moneys in the universal service fund. All moneys in the universal 10 service fund are appropriated on a continuing basis to the commission for the 11 purposes of sections 49-21-31 through 49-21-35. 12 SECTION 5. Section 49-21-33 of the North Dakota Century Code is created and 13 enacted as follows: 14 49-21-33. Fiscal agent. 15 1. A fiscal agent must be selected to receive and distribute funds under this section 16 and sections 49-21-32, 49-21-34, and 49-21-35. 17 The commission shall select the fiscal agent for the provision of professional 2. 18 services after an opportunity for public comment on the specific qualifications 19 required of the fiscal agent. A telecommunications carrier is not eligible to be the 20 fiscal agent. The duties of the fiscal agent must be determined by a contract 21 consistent with this section and sections 49-21-32, 49-21-34, and 49-21-35. 22 3. The fiscal agent shall provide monthly reports of fund activities to the commission 23 and shall be subject to annual audits performed by a certified public accountant in 24 a manner determined by and under the direction of the commission. 25 The fiscal agent shall make the fund financial accounts available at reasonable 4. 26 times to any telecommunications carrier in this state as to that carrier's account 27 information and to the public in a manner that protects proprietary information. All 28 records collected in creating and administering a universal service fund are not 29 subject to section 44-04-18 or section 6 of article XI of the Constitution of North 30 Dakota and meetings between the commission and the fiscal agent are not subject 31 to section 44-04-19 or section 5 of article XI of the Constitution of North Dakota.

1 The commission may investigate the accounts and practices of the fiscal agent and 2 enter orders concerning the accounts and practices. 3 SECTION 6. Section 49-21-34 of the North Dakota Century Code is created and 4 enacted as follows: 5 49-21-34. Contributions to fund. 6 1. The fiscal agent shall collect contributions from all telecommunications carriers on 7 a monthly basis, based on a July first to June thirtieth fiscal year, unless the 8 amount is de minimus as determined by the commission. If the amount is 9 de minimus, it must be collected on a quarterly basis. Initial contributions to the 10 fund may only be collected for the two-month period prior to the effective date of 11 distributions from the fund. To calculate the contributions, the commission shall: 12 a. Determine the total retail revenue for telecommunications services provided 13 by all telecommunications carriers for the immediately preceding fiscal year of 14 July first to June thirtieth; Determine the total funds needed for distributions in the next fiscal year as 15 b. 16 authorized pursuant to section 49-21-35; 17 Compute a uniform percentage of the amount determined in subdivision a that C. 18 will produce an amount equal to the fund total calculated in subdivision b; 19 Adjust the percentage multiplier computed in subdivision c to recover or d. 20 reimburse any fund shortfalls or excesses in the previous fiscal year, including 21 uncollectibles, new providers seeking support, cost and expenses, and 22 auditing; and 23 Send notice of the current uniform percentage and appropriate remittance 24 forms to each telecommunications carrier at least two months before the 25 effective date of the application of the percentage. 26 2. The commission shall adopt rules governing collection of the contributions required 27 by this section and rules allowing the fiscal agent to assess late fees and interest 28 on delinquent payments from telecommunications carriers. The commission may 29 enforce the contribution requirements of this section through a claim for relief in 30 district court.

SECTION 7. Section 49-21-35 of the North Dakota Century Code is created and enacted as follows:

49-21-35. Distributions from fund - Calculation of costs.

- Subject to the requirements of this section, payments from the fund must be made from collected contributions by the fiscal agent to qualifying eligible telecommunications carriers, on a monthly basis, pursuant to rules adopted by the commission.
- 2. An eligible telecommunications carrier that offers the telecommunications services described in subsection 1 of section 49-21-32 to all customers in a designated support area of a rural telephone company by using its own facilities or by a combination of its own facilities and resale of another carrier's service, including services offered by another eligible telecommunications carrier, and that advertises the availability of the telecommunications services and the charges for the telecommunications services using media of general distribution may receive support from the fund for the designated support area. An eligible telecommunications carrier qualified under this subsection to receive state universal service funds shall use the funds for the provision, maintenance, and upgrading of facilities and services for which the support is provided under sections 49-21-32 through 49-21-35.
- 3. Distributions must be calculated for the designated support areas. In the case of an area served by a rural telephone company, the term "designated support area" means the rural telephone company's service area in this state.
- 4. Support for the services listed in subsection 1 of section 49-21-32 must be calculated as the difference between the costs determined in each designated support area and the affordability benchmark. The commission shall adopt rules to determine the affordability benchmark.
- 5. Each eligible telecommunications carrier qualified to receive funding shall calculate and submit that carrier's average cost per line based on the methodology and on the same schedule used by the federal communications commission to determine cost for the federal rural universal service fund.

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- 6. Upon the designation of an additional eligible telecommunications carrier in a designated support area served by a rural telephone company, the additional carrier must receive distributions from the fund based upon that carrier's average cost and the rural telephone company must receive distributions from the fund based upon that rural telephone company's average cost both in the same manner as determined in subsection 5.
 - 7. An eligible telecommunications carrier providing telecommunications services through resale of another telecommunications carrier's telecommunications services or facilities may not receive support for those telecommunications services or facilities if the rates charged to an eligible telecommunications carrier by the other telecommunications carrier have been reduced by a contribution from universal service funds under this section.
 - 8. An eligible telecommunications carrier may not collect a distribution under this section if that carrier is delinquent with a contribution to the fund.
 - Costs and expenses of administering the fund, including professional services and litigation expenses, must be paid from the fund.