Fifty-eighth Legislative Assembly of North Dakota

## SENATE BILL NO. 2287

Introduced by

Senators Klein, Andrist, Fischer

Representatives Froelich, Weisz

- 1 A BILL for an Act to create and enact two new sections to chapter 43-02.2 of the North Dakota
- 2 Century Code, relating to licensure of accredited public accountants; and to amend and reenact
- 3 subdivision b of subsection 2 of section 10-19.1-50, subdivision a of subsection 1 of section
- 4 10-19.1-85, subdivision a of subsection 1 of section 10-32-52, subdivision b of subsection 2 of
- 5 section 10-32-86, subdivision b of subsection 2 of section 10-33-45, section 43-02.2-02,
- 6 subsection 5 of section 43-02.2-03, subsections 1 and 3 of section 43-02.2-06, section
- 7 43-02.2-08, subdivision c of subsection 1 of section 43-02.2-09, and section 43-02.2-12 of the
- 8 North Dakota Century Code, relating to accredited business accountants.

## 9 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

10 SECTION 1. AMENDMENT. Subdivision b of subsection 2 of section 10-19.1-50 of the

11 North Dakota Century Code is amended and reenacted as follows:

b. Counsel, <u>certified or licensed</u> public accountants, or other persons as to
matters that the director reasonably believes are within the person's
professional or expert competence; or

15 SECTION 2. AMENDMENT. Subdivision a of subsection 1 of section 10-19.1-85 of the

16 North Dakota Century Code is amended and reenacted as follows:

- a. If the statements are audited by a <u>certified or licensed</u> public accountant, each
  copy must be accompanied by a report setting forth the opinion of the
  accountant on the statements.
- 20 SECTION 3. AMENDMENT. Subdivision a of subsection 1 of section 10-32-52 of the
- 21 North Dakota Century Code is amended and reenacted as follows:
- a. If the statements are audited by a <u>certified or licensed</u> public accountant, each
   copy must be accompanied by a report setting forth the opinion of the
   accountant on the statements.

1	SE	стю	N 4. AMENDMENT. Subdivision b of subsection 2 of section 10-32-86 of the
2	North Dako	ota Ce	entury Code is amended and reenacted as follows:
3		b.	Counsel, certified or licensed public accountants, or other persons as to
4			matters that the governor reasonably believes are within the person's
5			professional or expert competence; or
6	SE	стю	N 5. AMENDMENT. Subdivision b of subsection 2 of section 10-33-45 of the
7	North Dako	ota Ce	entury Code is amended and reenacted as follows:
8		b.	Counsel, certified or licensed public accountants, or other persons as to
9			matters that the director reasonably believes are within the person's
10			professional or expert competence; or
11	SE	стю	N 6. AMENDMENT. Section 43-02.2-02 of the North Dakota Century Code is
12	amended a	and re	enacted as follows:
13	43-	02.2-0	<b>02. Definitions.</b> As used in this chapter, unless the context requires
14	otherwise:		
15	1.	<u>"Ace</u>	credited business accountant" means an individual licensed by the board who
16		<u>doe</u>	s not hold a certificate as a certified public accountant or licensed as a licensed
17		pub	lic accountant under this chapter.
18	<u>2.</u>	<u>"Att</u>	est" or "attest service" means providing any of the following services:
19		<u>a.</u>	An audit or other engagement to be performed in accordance with the
20			statement on auditing standards, which are those standards adopted by the
21			board by rule, by reference to the standards developed for general application
22			by the American institute of certified public accountants or other recognized
23			national accounting organization.
24		<u>b.</u>	An examination of prospective financial information to be performed in
25			accordance with the statements on standards for attestation engagements
26			which are those standards adopted by the board by rule, by reference to the
27			standards developed for general application by the American institute of
28			certified public accountants, or other recognized national accounting
29			organization.
30	<u>3.</u>	"Boa	ard" means the state board of accountancy.

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<del>2.</del> <u>4.</u>	"Certificate" means a certificate as "certified public accountant" issued under
	section 43-02.2-04 or provisions of prior law, or a corresponding certificate as
	certified public accountant issued after examination under the law of any other
	state.
<del>3.</del> <u>5.</u>	"Client" means a person <del>or entity</del> that agrees with a licensee to receive any
	professional service other than an employer-employee relationship.
<u>6.</u>	"Compilation" means a service performed in accordance with statements on
	standards for accounting and review services adopted by rule by the board which
	must refer to the standards developed for general application by the American
	institute of certified public accountants or other recognized national accountancy
	organization.
<del>4.</del> <u>7.</u>	"Firm" means a sole proprietorship, a corporation, a partnership, or any
	combination thereof, or any other entity permitted by law.
<del>5.</del> <u>8.</u>	"Licensee" means the holder of a certificate, license, or permit issued under this
	chapter or prior law.
<del>6.</del> <u>9.</u>	"Permit" means a permit to practice public accountancy issued under section 8 of
	this Act, 43-02.2-06, or 43-02.2-07; prior law; or corresponding provisions of the
	laws of other states.
<del>7.</del> <u>10.</u>	"Practice of" or "practicing" public accountancy means the performance or the
	offering to perform by a person or firm holding out to the public as a licensee, for a
	client or potential client, services involving the use of accounting or auditing skills
	including the issuance of reports on financial statements, but not including
	management advisory, financial advisory, or consulting services, bookkeeping
	services, or the preparation of tax returns or the furnishing of advice on tax matters
	unless provided by a firm with a permit issued under section 43-02.2-06 or
	43-02.2-07.
<del>8.</del> <u>11.</u>	"Practice review" means a study, appraisal, or review of one or more aspects of the
	professional work of a firm in the practice of public accountancy, by a person or
	persons who hold certificates and are in the practice of public accounting and who
	are not affiliated with the person or firm being reviewed.
	3.       5.         6.         4.       7.         5.       8.         6.       9.         7.       10.

1 <del>9.</del> 12. "Professional" means arising out of or related to the specialized knowledge or skills 2 associated with certified public accountants or licensed public accountants. 3 <del>10.</del> <u>13.</u> "Report", when used with reference to financial statements, means an opinion, a 4 report, or other form of language that states or implies assurance as to the 5 reliability of any financial statements and that also includes or is accompanied by 6 any statement or implication that the person or firm issuing it has special 7 knowledge or competence in accounting or auditing. A statement or implication of 8 special knowledge or competence may arise from use by the issuer of the report of 9 names or titles indicating that the issuer is an accountant, auditor, or is in the 10 business of accounting, or from the language of the report. "Report" includes any 11 form of language that disclaims an opinion when the form of language is 12 conventionally understood to imply any positive assurance as to the reliability of 13 the financial statements referred to or special competence on the part of the 14 person or firm issuing such language. "Report" includes any other form of 15 language that is conventionally understood to imply such assurance or such 16 special knowledge or competence. 17 <del>11.</del> 14. "Rule" means any rule, regulation, or other written directive of general application 18 duly adopted by the board. 19 <del>12.</del> 15. "State" means any state of the United States, the District of Columbia, the 20 Commonwealth of Puerto Rico, the United States Virgin Islands, and Guam. 21 <del>13.</del> 16. "Substantial equivalency" is a determination by the board or its designee that 22 another jurisdiction's education, examination, and experience requirements are 23 comparable to or exceed that of the Uniform Accountancy Act, or that an 24 individual's education, examination, and experience qualifications are comparable 25 to or exceed that of the Uniform Accountancy Act. 26 SECTION 7. AMENDMENT. Subsection 5 of section 43-02.2-03 of the North Dakota 27 Century Code is amended and reenacted as follows: 28 5. The board has the following powers: 29 To administer oaths to all applicants or persons appearing before it in respect a. 30 to investigations, examinations, or the issuance of certified public accountant 31 certificates or licenses under this chapter.

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- b. To conduct investigations and examinations and issue certificates <u>and</u>
   <u>licenses</u> to properly qualified applicants and permits to properly qualified
   firms.
  - c. To determine the qualifications of all applicants.
- 5 d. To employ and establish the salary of an executive director and such other 6 personnel as it deems necessary in administration and enforcement of this 7 chapter. The board may appoint committees or persons, including counsel, to 8 advise or assist the board.
- 9 To take all action that is necessary and proper to effectuate the purposes of e. 10 this chapter, including the power to sue and be sued in its official name as an 11 agency of this state, to issue subpoenas to compel the attendance of 12 witnesses and the production of documents, to administer oaths, to take 13 testimony, to cooperate with appropriate authorities in other states in 14 investigations and enforcement concerning violations of this chapter and 15 comparable laws of other states, and to receive evidence concerning all 16 matters within its jurisdiction. In case of disobedience of a subpoena, the 17 board may invoke the aid of any court in requiring the attendance and 18 testimony of witnesses and the production of documentary evidence. The 19 board, its members, and its agents are immune from personal liability for 20 actions taken in good faith in the discharge of the board's responsibilities.
- 21f.The board may adopt rules governing its administration and enforcement of22this chapter and the conduct of licensees, including:

(1) Rules governing the board's meetings and the conduct of its business;

- (2) Rules of procedure governing the conduct of investigations and hearings by the board;
- (3) Rules specifying the educational and experience qualifications required for the issuance of certificates <u>and licenses</u> under this chapter and the continuing education required for renewal of certificates and licenses;
- 29 (4) Rules of conduct including rules relating to independence, integrity, and
  30 objectivity; competence and technical standards; responsibilities to the
  31 public; and responsibilities to clients;

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1			(5)	Rules specifying actions and circumstances that must be deemed to
2				constitute holding oneself out as a licensee in connection with the
3				practice of public accountancy;
4			(6)	Rules governing the manner and circumstances of use of the titles
5				"accredited business accountant", "ABA", "certified public accountant",
6				"CPA", "licensed public accountant", and "LPA";
7			(7)	Rules concerning substantial equivalency;
8			(8)	Rules regarding practice reviews that may be required to be performed
9				under this chapter; and
10			(9)	Other rules the board deems necessary or appropriate for implementing
11				this chapter.
12	SE		N 8. A	new section to chapter 43-02.2 of the North Dakota Century Code is
13	created and	d ena	cted a	s follows:
14	Acc	credit	ed bu	<u>siness accountants - Rules - Fees.</u>
15	<u>1.</u>	The	board	I shall grant the license of accredited business accountant to any
16		<u>appl</u>	licant	of good moral character, as provided under subsection 2 of section
17		<u>43-0</u>	)2.2-04	4, who meets the licensure requirements and the education or
18		expe	erienc	e requirements of this section.
19	<u>2.</u>	<u>The</u>	applic	cant must successfully pass an examination offered by the board.
20		<u>How</u>	vever,	the board shall recognize a successful accreditation council for
21		acco	ountar	ncy and taxation examination taken in another state if the applicant has
22		beer	n enga	aged in the practice of public accounting since passage of the
23		<u>exa</u>	minatio	on.
24		<u>a.</u>	The e	examination must test the applicant's knowledge of accounting and may
25			<u>not ir</u>	nclude questions relating to the subject of auditing.
26		<u>b.</u>	The b	poard shall use all or any part of the examination in accountancy
27			provi	ded by the accreditation council for accountancy and taxation and may
28			<u>contr</u>	act with a third party to perform administrative services with respect to
29			<u>the e</u>	xamination.
30		<u>C.</u>	The b	poard shall offer the examination at least once per year on dates
31			<u>deter</u>	mined by the board. The board may adopt rules regarding methods of

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1		application, methods of conducting the examination, and methods of grading
2		examinations. The rules must attempt to ensure that grading requirements of
3		the examination are uniform with grading requirements of other states.
4		d. The board may allow an applicant who has not met the requirements under
5		this subsection to take the examination if the board determines the candidate
6		is scheduled to meet the experience or education requirements within six
7		months of the application to take the examination.
8	<u>3.</u>	The board may charge an examination fee and a reexamination fee or may allow a
9		third party administering an examination to charge an examination fee or a
10		reexamination fee. The board shall adopt rules establishing the amount of any fee
11		charged under this subsection.
12	<u>4.</u>	A license of an accredited business accountant must be renewed annually. The
13		board may adopt rules establishing licensure and renewal fees and licensure and
14		renewal requirements.
15	<u>5.</u>	An applicant for initial licensure or for renewal shall list on the application all states
16		and jurisdictions in which the applicant has applied for or holds a license, permit, or
17		other recognized accounting designation. An applicant for initial licensure or
18		renewal shall notify the board in writing within thirty days of the occurrence of any
19		issuance, denial, revocation, or suspension of a license, permit, or other
20		recognized accounting designation in another state or jurisdiction.
21	<u>6.</u>	The board may adopt rules establishing experience and education requirements.
22		An applicant for initial licensure under this section shall show that the applicant
23		successfully completed two years of higher education that includes a minimum of
24		fifteen semester hours of accounting and has one year of verified experience.
25		Applicants shall pass the accreditation council for accountancy and taxation
26		examination. Upon successful completion of the accreditation council for
27		accountancy and taxation examination and the work experience requirement,
28		applicants will be granted the title of accredited business accountant. Until July 1,
29		2006, candidates with three years of verifiable experience may take the
30		accreditation council for accountancy and taxation examination and upon

1 successful completion of the accreditation council for accountancy and taxation 2 examination, will be granted the title accredited business accountant. 3 The board may adopt rules establishing continuing education requirements. 7. 4 Rules adopted under this section may include exceptions and must include 8. 5 reasonable provisions addressing situations under which an applicant is unable to 6 satisfy the requirements due to circumstances beyond the applicant's control. 7 **SECTION 9.** A new section to chapter 43-02.2 of the North Dakota Century Code is 8 created and enacted as follows: 9 Accredited business accountant - Services. An accredited business accountant may 10 offer to perform or perform the following services for the public: record financial transactions in 11 books of record; make adjustments of financial transactions in books of record; make trial 12 balances from books of record; prepare an internal verification and analysis of books or 13 accounts of original entry; prepare financial statements, schedules, or reports; devise and install 14 systems or methods of bookkeeping, internal controls of financial data, or the recording of financial data; and make compilation. An accredited business accountant may not give an 15 16 opinion attesting to the reliability of any representation embracing financial information. 17 SECTION 10. AMENDMENT. Subsections 1 and 3 of section 43-02.2-06 of the North 18 Dakota Century Code are amended and reenacted as follows: 19 A firm must hold a firm permit issued by the board, in order to practice public 1. accounting or to use the titles "ABAs", "CPAs", "LPAs", "ABA firm", "CPA firm", 20 21 "LPA firm", or similar titles. The board shall grant or renew permits to practice 22 public accountancy to firms that make application and demonstrate their 23 qualifications in accordance with this section. 24 3. An applicant for initial issuance or renewal of a permit to practice under this section 25 must show that notwithstanding any other provision of law, a simple majority of the 26 ownership of the firm, in terms of financial interests and voting rights, belongs to 27 licensees of a state or other recognized jurisdiction and that all accredited business 28 accountants, certified public accountants, or licensed public accountants 29 associated with the firm whose principal place of business is in this state and who 30 perform professional services in this state hold a valid certificate or license issued

by this state. The firm and its owners must comply with all board rules regarding
 ownership.

3 SECTION 11. AMENDMENT. Section 43-02.2-08 of the North Dakota Century Code is
4 amended and reenacted as follows:

43-02.2-08. Appointment of secretary of state as agent. Application by a person or
a firm not a resident of this state for a certificate under section 43-02.2-04, a license under
section 8 of this Act, or a permit to practice under section 43-02.2-06 constitutes appointment of
the secretary of state as the applicant's agent upon whom process may be served in any action
or proceeding against the applicant arising out of any transaction or operation connected with or
incidental to services performed within this state by the applicant.

SECTION 12. AMENDMENT. Subdivision c of subsection 1 of section 43-02.2-09 of
 the North Dakota Century Code is amended and reenacted as follows:

c. Failure, on the part of a holder of a certificate, license, or permit, to maintain
compliance with the requirements for issuance or renewal of such certificate,
license, or permit or to report changes to the board under section 43-02.2-04,
8 of this Act, 43-02.2-06, or 43-02.2-07;

SECTION 13. AMENDMENT. Section 43-02.2-12 of the North Dakota Century Code is
amended and reenacted as follows:

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## 43-02.2-12. Unlawful acts.

20 1. A person or firm that is not a licensee may not practice or offer to practice public 21 accountancy or issue a report on financial statements of any other person, firm, 22 organization, or governmental unit. Only a certified public accountant or licensed 23 public accountant may issue a report on financial statements of a person or offer to 24 render or render any attest service. An accredited business accountant shall use 25 safe harbor language as presented in the Uniform Accountancy Act when 26 preparing financial statements from compiled information. Individual licensees may 27 not practice public accountancy unless they do so within a firm that holds a permit 28 issued under this chapter. These prohibitions do not apply to an officer, partner, or 29 employee of any firm or organization affixing the person's name or signature to any 30 statement or report in reference to the financial affairs of such firm or organization 31 with any wording designating the position, title, or office that the signer holds

1 therein, does not prohibit any act of a public official or employee in the 2 performance of duties as such, and does not prohibit the performance by any 3 persons of other services involving the use of accounting skills, including the 4 preparation of tax returns, management advisory services, and the preparation of 5 financial statements without the issuance of reports thereon. This prohibition does 6 not apply to transactions between manufacturing and sales organizations and their 7 customers when accounting services accompany the sale of products provided that 8 such accounting services are incidental and that any financial report made is 9 clearly titled "unaudited financial report".

- A person not holding a valid certificate issued under this chapter may not use or
   assume the title or designation "certified public accountant", or the abbreviation
   "CPA" or any other title, designation, words, letters, abbreviation, sign, card, or
   device tending to indicate that the person is a certified public accountant.
- A firm may not practice public accountancy or assume or use the title or
  designation "certified public accountant", or the abbreviation "CPA", or any other
  title, designation, words, letters, abbreviation, sign, card, or device tending to
  indicate that the firm is a certified public accountant firm unless the firm holds a
  valid permit issued under this chapter.
- A person may not assume or use the title or designation "licensed public
   accountant" or the abbreviation "LPA", or any other title, designation, words,
   letters, abbreviation, sign, card, or device tending to indicate that the person is a
   licensed public accountant unless the person is registered as provided in section
   43-02.2-07.
- 5. A firm may not practice public accountancy, or assume or use the title or
  designation "licensed public accountant", the abbreviation "LPA", or any other title,
  designation, words, letters, abbreviation, sign, card, or device tending to indicate
  that the firm is a licensed public accountant firm unless the firm holds a valid permit
  issued under this chapter.
- A person may not assume or use the title or designation accredited business
   accountant or the abbreviation "ABA" or any other title, designation, word, letter,
   abbreviation, sign, card, or device tending to indicate that the person is an

accredited business accountant unless the person is registered as provided in
 section 8 of this Act.

- A firm may not practice public accountancy or assume or use the title or
  designation accredited business accountant, the abbreviation "ABA" or any other
  title, designation, word, letter, abbreviation, sign, card, or device tending to indicate
  that the firm is a licensed business accountant firm, unless the firm holds a valid
  permit issued under this chapter.
- 8 A person or firm not holding a valid certificate, license, or permit issued under this 8. 9 chapter may not assume or use the title or designation "certified accountant", 10 "chartered accountant", "enrolled accountant", "licensed accountant", "public 11 accountant", "registered accountant", "accredited accountant", or any other title or 12 designation likely to be confused with the titles "accredited business accountant", 13 "certified public accountant", or "licensed public accountant", or use any of the 14 abbreviations "CA", "LA", "PA", "RA", "AA", or similar abbreviation likely to be 15 confused with the abbreviations "ABA", "CPA", or "LPA".
- 16 <del>7.</del> 9. A person or firm not holding a valid certificate, license, or permit issued under this 17 chapter may not assume or use any title or designation that includes the words 18 "accountant", "auditor", or "accounting", or other terms in any manner that implies 19 such person or firm holds such a certificate, license, or permit or has special 20 competence as an accountant or auditor. This subsection does not prohibit any 21 officer, partner, or employee of any firm or organization from affixing the person's 22 name or signature to any reference to the financial affairs of such firm or 23 organization with any wording designating the position, title, or office that the 24 person holds and does not prohibit any act of a public official or employee in the 25 performance of duties.
- 8. 10. A licensee may not use a professional or firm name or designation that is
   misleading. Names of one or more former partners or shareholders may be
   included in the name of a firm or its successor.
- 9. <u>11.</u> This section does not apply to a person or firm holding a certification, designation,
   degree, or license granted in a foreign country entitling the holder to engage in the
   practice of public accountancy or its equivalent in that country, whose activities in

1	this state are limited to the provision of professional services to persons or firms
2	who are residents of, governments of, or business entities of the country in which
3	the person or firm holds such entitlement. This subsection does not authorize
4	issuing reports with respect to the financial statements of any other persons, firms,
5	or governmental units in this state. A person or firm acting under the authority of
6	this subsection may not use in this state any title or designation other than the one
7	under which the person or firm practices in such country, followed by a translation
8	of such title or designation into the English language, if it is in a different language,
9	and by the name of such country.