Fifty-eighth Legislative Assembly of North Dakota

SENATE BILL NO. 2290

Introduced by

Senators Fairfield, Christenson

Representatives Aarsvold, Maragos

- 1 A BILL for an Act relating to organization and representation of political subdivision employees,
- 2 collective bargaining between political subdivision employers and their employees, and
- 3 establishment of an employment relations board.

4 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

5 **SECTION 1. Definitions.** As used in this Act, unless the context otherwise requires:

- Appropriate bargaining unit" or "bargaining unit" means a group of employees
 designated by the board as appropriate for representation by an employee
 organization for purposes of collective bargaining.
- 9 2. "Arbitration" means the procedure by which the parties involved in a labor dispute
 10 over the interpretation of the application of an existing collective bargaining
- 11 agreement submit their differences to a third party for a final and binding decision.
- 12 3. "Board" means the employment relations board.
- 4. "Collective bargaining" means the performance of the mutual obligation of an
 employer through its designated representatives and the exclusive representative
 to confer and negotiate in good faith with respect to wages, hours, terms, and other
 conditions of employment, and to execute a contract incorporating any agreements
 reached.
- 5. "Confidential employee" means an employee who in the regular course of that employee's duties assists and acts in a confidential capacity to persons who formulate, determine, and effectuate management policies with regard to labor relations or who in the regular course of the employee's duties has authorized access to information relating to the effectuation or review of the employer's collective bargaining policies.

1	6.	"Decertification" means the withdrawal by the board of an employee organization's
2		official designation as exclusive representative following a decertification election
3		which shows that the exclusive representative no longer has the support of a
4		majority of the members in an appropriate bargaining unit.
5	7.	"Employee" means any individual employed by an employer including a supervisor,
6		but excluding an elected official; an executive head of a department; an appointed
7		member of a board or commission; an employee of any agency, board, or
8		commission created by this Act; a teacher and administrator; a managerial
9		employee; and a confidential employee.
10	8.	"Employee organization" means any organization that admits employees to
11		membership and which has as a primary purpose the representation of those
12		employees in collective bargaining. The term includes any person acting as an
13		officer, representative, or agent of the organization.
14	9.	"Exclusive representative" means the employee organization that has been
15		designated by the board as the representative of a majority of employees in an
16		appropriate bargaining unit in accordance with the procedures set out in this Act.
17	10.	"Governing body" means the authority of the local government employer
18		possessing legislative or policymaking responsibilities under state law.
19	11.	"Impasse" means the failure of an employer and an exclusive representative to
20		reach agreement in the course of collective bargaining.
21	12.	"Managerial employee" means an individual who formulates policy on behalf of the
22		employer, who responsibly directs the implementation of policy, who may
23		reasonably be required on behalf of the employer to assist in the preparation for
24		the conduct of collective negotiations and to administer collectively negotiated
25		agreements, or who has a major role in personnel administration.
26	13.	"Mediation" means an effort by an impartial third party to assist confidentially in
27		reconciling an impasse between the employer and the exclusive representative
28		regarding wages, hours, terms, and conditions of employment.
29	14.	"Professional employee" means any employee engaged in work: (a)
30		predominantly intellectual and varied in character rather than routine mental,
31		manual, mechanical, or physical work; (b) involving the consistent exercise of

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1 discretion and adjustment in performance; (c) of such a character that the output 2 produced or result accomplished cannot be standardized in relation to a given 3 period of time; (d) requiring advanced knowledge in a field of science or learning 4 customarily acquired by a prolonged course of specialized intellectual instruction 5 and study in an institution of higher learning or a hospital, as distinguished from a 6 general academic education or from apprenticeship or from training in the 7 performance of routine mental, manual, mechanical, or physical processes; or (e) 8 under the supervision of a professional person upon completion of a course of 9 specialized intellectual instruction and study to qualify to become a professional 10 employee.

15. "Strike" means concerted action in failing to report to duty; willful absence from
one's position; stoppage of work; or slowdown or abstinence, in whole or in part,
from the full, faithful, and proper performance of the duties of employment for the
purpose of inducing, influencing, or coercing a change in wages, hours, terms, and
other conditions of employment. The term does not include stoppage of work by
employees in good faith because of dangerous or unhealthful working conditions at
the place of employment which are abnormal to the place of employment.

18 16. "Supervisory employee" means any employee, regardless of job description, 19 having the authority to hire, transfer, suspend, lay off, recall, promote, discharge, 20 assign, evaluate, reward, or discipline other employees, or having the responsibility 21 to direct them or adjust their grievances, or effectively to recommend action if, in 22 connection with the foregoing, the exercise of authority is not of a merely routine or 23 clerical nature but requires the use of independent judgment. The term includes 24 only those individuals who devote a preponderance of their employment time to 25 exercising the described authority.

SECTION 2. Employee rights - Exclusive representation.

Employees are protected in the exercise of the right of self-organization and may
 form, join, or assist any employee organization to bargain collectively through
 representatives of their own choosing on questions of wages, hours, terms, and
 other conditions of employment, not excluded by section 4 of this Act, and to
 engage in other concerted activities not otherwise prohibited by law for the

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1 purposes of collective bargaining or other mutual aid or protection, free from 2 interference, restraint, or coercion. Employees also have, and are protected in the 3 exercise of, the right to refrain from participating in any such concerted activities. 4 2. An employee organization designated by the board as the representative of the 5 majority of employees in an appropriate unit in accordance with the procedures 6 herein or recognized by an employer as the representative of the majority of 7 employees in an appropriate unit is the exclusive representative for the employees 8 of that unit for the purpose of collective bargaining with respect to wages, hours, 9 terms, and other conditions of employment not excluded by section 4 of this Act. 10 3. An employee organization designated as an exclusive representative is 11 responsible for representing the interests of all employees in the unit. 12 4. The collective bargaining agreement must contain a provision that authorizes the 13 employer to deduct the periodic dues of members of the exclusive representative 14 upon presentation of a written deduction authorization by the employee. 15 5. Only the exclusive representative may negotiate provisions in a collective 16 bargaining agreement providing for the payroll deduction of employee organization 17 dues. These payments must be paid to the exclusive representative. Any 18 deductions may only be made upon an employee's written authorization and must 19 be continued until revoked in writing or until the termination date of an applicable 20 collective bargaining agreement. The authorization is irrevocable unless written 21 notice of termination by the employee is given to the employer and the employee 22 organization within thirty days before the expiration of the collective bargaining 23 agreement. 24 6. This Act does not prevent an employee from presenting a grievance to the 25 employer and having the grievance heard and settled without the intervention of an 26 employee organization, if the exclusive bargaining representative is afforded the 27 opportunity to be present at that conference and if any settlement made is not 28 inconsistent with the terms of any agreement in effect between the employer and 29 the exclusive bargaining representative. With respect to processing of any

grievance, an employee who maintains membership in the employee organization

1 2 designated as the exclusive representative for the employee's appropriate unit is eligible for representation by the exclusive representative at no charge.

3 SECTION 3. Duty to bargain. An employer and the exclusive representative shall 4 bargain collectively. Collective bargaining may take place through meeting at reasonable times, 5 including meetings in advance of the budgetmaking process, to negotiate an agreement with 6 respect to wages, hours, terms, and other conditions of employment, to resolve questions 7 arising from the negotiations, or to execute a written contract incorporating any agreement 8 reached if requested by either party. The obligation to collectively bargain does not compel 9 either party to agree to a proposal and does not require the making of a concession. If any 10 other law pertains, in part, to a matter affecting the wages, hours, terms, and other conditions of 11 employment, the other law may not be construed as limiting the duty to bargain collectively and 12 to enter into collective bargaining agreements containing clauses that either supplement, 13 implement, or relate to the effect of the provisions in other laws.

SECTION 4. Management rights. An employer may not be required to bargain over matters of inherent managerial policy, including areas of discretion or policies such as the functions of the employer, standards of service, its overall budget, the organizational structure and selection of new employees, and direction of employees. An employer, however, is required to collectively bargain with regard to policy matters directly affecting wages, hours, terms, and other conditions of employment upon request by employee representatives.

20 **SECTION 5. Employment relations board.** The board has jurisdiction over collective 21 bargaining matters between employee organizations and employers. The governor shall 22 appoint the three members to the board. Only persons who have experience in public sector 23 labor relations, in teaching labor or employment relations, or in administering executive orders 24 or regulations applicable to labor or employment relations may be appointed to the board. The 25 governor shall designate one member to serve as chairman of the board. The chairman initially 26 must be appointed for a term of two years, one member shall serve a term of three years, and 27 one member shall serve a term of four years. Upon expiration of the term of office of any 28 member, that member shall continue to serve until a successor is appointed and available. In 29 case of vacancy, the governor shall appoint a successor to serve for the unexpired portion of 30 the term. The term of a member commences on the fourth Monday in January of the year

1 appointed. A vacancy does not impair the rights of the remaining members to exercise the

2 powers of the board.

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SECTION 6. Duties of the board.

- A member of the board may not hold any other public office or be employed as a
 labor or management representative by the state or any political subdivision of the
 state or of any department or agency of the state, or actively represent or act on
 behalf of any employer or an employee organization on an employer and labor
 relations matter. The governor may remove a member of the board. A member
 may be removed only for inefficiency, neglect of duty, misconduct, or malfeasance
 in office and must be given notice and opportunity for hearing.
- The board, at the end of every fiscal year, shall make a biennial report to the
 governor and the office of management and budget in the manner prescribed in
 section 54-06-04, stating in detail the work it has done, including hearing and
 deciding cases.
- The board or its authorized designees shall investigate and attempt to resolve or
 settle charges of unfair labor practices; determine bargaining units; maintain an
 employees' mediation and arbitration roster; hold hearings in order to carry out its
 functions; and issue orders as necessary to effectuate the rulings of the board.
 The board shall sign and report in full an opinion in every case decided by the
 board.
- 4. The board may appoint or employ employees as necessary to perform its
 functions. The board shall prescribe the duties and qualifications of individuals
 appointed, fix their compensation, and provide for reimbursement of actual and
 necessary expenses incurred in the performance of their duties or provide for
 reimbursement pursuant to established state rates, whichever is less. The board
 shall exercise general supervision over all its employees.
- 5. The board has final authority with respect to complaints brought pursuant to thisAct.
- 29 SECTION 7. Elections Recognition.
- When a petition has been properly filed by an employee or group of employees, or
 any employee organization acting in their behalf, the employee organization that is

1 currently recognized by the employer as the exclusive representative is no longer 2 the representative of the majority of the employees in the unit; or by an employer 3 alleging that one or more employee organizations have presented to the employer 4 a claim that they be recognized as the representative of a majority of the 5 employees in an appropriate unit, the board shall investigate the petition or claim, 6 and if it has reasonable cause to believe that a question of representation exists. 7 the board shall provide for an appropriate hearing upon due notice. The hearing 8 must be held at the offices of the board or at another location as appropriate. If the 9 board finds upon the record of the hearing that a question of representation exists, 10 the board shall direct that an election be held not later than one hundred twenty 11 days after the date the petition was filed.

- 12 2. When the employer does not voluntarily recognize an employee organization as 13 the exclusive representative for a unit of employees, within seven days after the 14 board issues its bargaining unit determination and direction of election, or the 15 execution of a stipulation for the purpose of a consent election, the employer shall 16 submit to the employee organization the complete names and addresses of those 17 employees determined by the board to be eligible to participate in the election. 18 When the board has determined that an employee organization has been fairly and 19 freely chosen by a majority of employees voting in an appropriate unit, the board 20 shall certify that organization as the exclusive representative.
- The board, upon receipt of information from an employer, shall determine who may
 vote in an election and shall establish rules governing the conduct of the election or
 conduct affecting the results of the election. An employee organization that
 receives a majority of the votes cast in an election must be certified by the board
 as exclusive representative of all employees in the unit.
- 4. Any employee organization that is designated or selected by the majority of
 employees in a unit of the employer having no other recognized or certified
 representative for purposes of collective bargaining may request recognition by the
 employer in writing. The employer shall post the request for a period of at least
 twenty days following its receipt on bulletin boards or other places used or
 reserved for employee notices.

1	5.	Within the twenty-day period, any other interested employee organization may				
2		petition the board in the manner specified by the rules of the board, if the interested				
3		employee organization has been designated by at least ten percent of the				
4		employees in an appropriate bargaining unit that includes all or some of the				
5		employees in the unit recognized by the employer. In that event, the board shall				
6		proceed with the petition in the same manner as provided by subsection 1. An				
7		election may not be directed by the board in any bargaining unit where there is in				
8		force a valid collective bargaining agreement. The board, however, may process				
9		an election petition filed between ninety days and sixty days before the expiration				
10		of the date of a valid collective bargaining agreement, or its extension, and may				
11		further refine, by rule or decision, the implementation of this subsection. A				
12		collective bargaining agreement does not bar an election upon the petition of				
13		persons not parties to the election when more than three years have elapsed since				
14		the effective date of the agreement.				
15	SEC	CTION 8. Unit determination.				
16	1.	The board shall adopt rules and establish procedures and hearings for the				
17		determination of appropriate bargaining units, to assure employees the fullest				
18		freedom in exercising the rights guaranteed by this Act.				
19	2.	Bargaining units may be as large as is reasonable and may be interdepartmental.				
20	3.	The board may determine a unit to be the appropriate bargaining unit in a particular				
21		case even though another unit might also be appropriate.				
22	4.	A single bargaining unit determined by the board may not include both supervisors				
23		and nonsupervisors.				
24	5.	The board may not decide that any unit is appropriate if the unit includes both				
25		professional and nonprofessional employees, unless a majority of the professionals				
26		vote for inclusion in the unit.				
27	SEC	CTION 9. Grievance procedure. The collective bargaining agreement negotiated				
28	28 between the employer and the exclusive representative must contain a grievance resolution					
29	29 procedure that applies to all employees in the bargaining unit.					
30	SECTION 10. Unfair labor practices.					
31	1	It is an unfair labor practice for an employer or its agents.				

31 1. It is an unfair labor practice for an employer or its agents:

1		a.	To interfere with, restrain, or coerce employees in the exercise of the rights
2			guaranteed by this Act, or to dominate or interfere with the formation,
3			existence, or administration of any employee organization or contribute
4			financial or other support to it; provided, an employer may not be prohibited
5			from permitting employees to confer with the employer during working hours
6			without loss of time or pay.
7		b.	To discriminate in regard to hire or tenure of employment or any term or
8			condition of employment in order to encourage or discourage membership in
9			any employee organization.
10		C.	To discharge or otherwise discriminate against an employee because that
11			employee has signed or filed an affidavit, petition, or charge, or provided any
12			information or testimony under this Act.
13		d.	To refuse to bargain collectively in good faith with the employee organization
14			that is the exclusive representative of employees in an appropriate unit.
15		e.	To violate any of the rules adopted by the board relating to the conduct of
16			representation elections or conduct affecting the representation elections.
17		f.	To expend public funds to any external agent, individual, firm, agency,
18			partnership, or association in any attempt to influence the outcome of a
19			representational election held pursuant to this Act; provided, that this
20			subsection does not limit an employer's right to internally communicate with
21			its employees, to be represented on any manner pertaining to unit
22			determinations, unfair labor practice charges, or preelection conferences in
23			any formal or informal proceeding before the board, or to seek or obtain
24			advice from legal counsel.
25		g.	To lock out employees.
26	2.	It is	an unfair labor practice for an employee organization or its agent:
27		a.	To restrain or coerce employees in the exercise of the rights guaranteed by
28			this Act, but this subdivision does not impair the right of an employee
29			organization to prescribe its own rules with respect to the acquisition or
30			retention of membership within that organization.

1		b.	To re	estrain or coerce an employer in the selection of its representative for the		
2			purp	ose of collective bargaining or the settlement of a grievance.		
3		C.	То с	ause, or attempt to cause, an employer to discriminate against an		
4			emp	loyee.		
5		d.	To re	efuse to bargain collectively in good faith with an employer if the		
6			emp	loyee organization has been designated as the exclusive representative		
7			of er	nployees in an appropriate unit.		
8		e.	To v	iolate any of the rules adopted by the board relating to the conduct of		
9			repre	esentation election or the conduct affecting the representation election.		
10		f.	To d	iscriminate against any employee because the employee has signed or		
11			filed	an affidavit, petition, or charge, or provided any information or testimony		
12			unde	er this Act.		
13		g.	То р	icket, cause to be picketed, or threaten to picket any employer if the		
14			obje	ctive is to force or require an employer to recognize or bargain with an		
15			emp	loyee organization or the representative of its employees, or to force or to		
16			requ	ire the employees of the employer to accept or select the employee		
17			organization as its collective bargaining representative, unless the employee			
18			orga	nization is currently certified as the representative of such employees:		
19			(1)	If the employer has lawfully recognized in accordance with this Act any		
20				employee organization and a question concerning representation may		
21				not appropriately be raised under this Act; or		
22			(2)	If within the preceding twelve months a valid representation election		
23				has been conducted under section 7 of this Act.		
24	3.	The	expre	ession of a view, argument, or opinion, or the dissemination thereof by the		
25		emp	nployer, employee, or employee organization, whether in written, printed,			
26		grap	aphic, or visual form, may not constitute or be evidence of an unfair labor			
27		prac	ractice under this Act, if that expression contains no threat of reprisal or force, or			
28		pron	nise c	of benefit.		
29	9 SECTION 11. Unfair labor practices procedures. The board shall deal with unfair					
30	30 labor practices in the following manner:					

1 Whenever it is charged that any person has engaged in or is engaging in any unfair 1. 2 labor practice, the board or any agent designated by the board for such purposes, 3 shall conduct an investigation of the charge. If, after such investigation the board 4 finds that an unfair labor practice has occurred, the board shall issue a complaint 5 and cause to be served upon the person a complaint stating the charges, 6 accompanied by a notice of hearing before the board or a member or qualified 7 hearing officer designated by the board at the offices of the board or at a location 8 as the board requires, not less than five days after serving the complaint; provided, 9 that a complaint may not be issued based upon any unfair labor practice occurring 10 more than six months prior to the filing of a charge with the board in the service 11 and a copy of that complaint upon the person against whom the charge is made, 12 unless the person aggrieved did not reasonably have knowledge of the alleged 13 unfair labor practice, or was prevented from filing a charge by reason of service in 14 the armed forces, in which case the six months must be computed from the date of 15 the person's discharge. Any complaint may be amended by the member or 16 hearing officer conducting the hearing for the board members or hearing officers at 17 any time prior to the issuance of any order based thereon. The person who is the 18 subject of the complaint has the right to file an answer to the original or amended 19 complaint and to appear in person, or by a representative, and give testimony at 20 the place and time fixed in the complaint. In the discretion of the member or 21 hearing officer conducting the hearing for the board, any person may be allowed to 22 intervene in the proceeding and to present testimony. In any hearing conducted by 23 the board, neither the board nor the member or agent conducting the hearing is 24 bound by the rules of evidence applicable to courts, except as to the rules of 25 privilege recognized by law.

2. Any testimony taken by the board or a member or a hearing officer designated by 27 the board must be reduced to writing and filed with the board. A full and complete 28 record must be kept of all proceedings before the board and all proceedings must 29 be transcribed by a reporter appointed by the board. The party on whom the 30 burden of proof rests is required to sustain the burden by a preponderance of the 31 evidence. If, upon a preponderance of the evidence taken, the board is of the

1 opinion that any person named in the charge has engaged in or is engaging in an 2 unfair labor practice, then the board shall state its findings of fact and shall issue 3 and cause to be served upon the person an order requiring the person to cease 4 and desist from the unfair labor practice, and to take such affirmative action, 5 including reinstatement of employees with or without backpay, as will effectuate the 6 policies of this Act. The order may further require the person to make reports from 7 time to time and demonstrate the extent to which the person has complied with the 8 order. If the preponderance of the evidence does not indicate to the board that the 9 person named in the charge has engaged in or is engaging in the unfair labor 10 practice, then the board shall state its findings of fact and shall issue an order 11 dismissing the complaint.

- Until the record in a case has been filed in court, the board at any time, upon
 reasonable notice and in such manner as it deems proper, may modify or set
 aside, in whole or in part, any finding or order made or issued by the board.
- Judicial review is not available for the purpose of challenging the final order issued
 by the board pursuant to section 7 of this Act.
- 17 5. Whenever it appears that any person has violated a final order of the board issued 18 pursuant to this section, the board must commence an action in the name of the 19 state of North Dakota by petition, alleging the violation, attaching a copy of the 20 order to the board, and requesting the issuance of an order directing the person 21 and the person's officers, agents, servants, successors, and assigns to comply 22 with the order of the board. The court may grant or refuse, in whole or in part, the 23 relief sought, provided that the court may stay an order of the board pending 24 disposition of the proceedings. The court may punish a violation of its order as civil 25 contempt.
- 6. The board, upon issuance of an unfair labor practice complaint alleging that a person has engaged in or is engaging in an unfair labor practice, may petition a district court for appropriate temporary relief or a restraining order. Upon the filing of a petition, the court shall cause notice of filing to be served upon the affected persons and shall have jurisdiction to grant to the board temporary relief or a restraining order as the court determines just.

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- Legislative Assembly 1 7. If an unfair labor practice charge involves the interpretation or application of a 2 collective bargaining agreement, the board may defer the resolution of the dispute 3 to the grievance and arbitration procedure contained in the agreement. 4 SECTION 12. Negotiations. 5 To begin negotiations, either party may serve notice upon the board and the other 1. 6 parties setting forth the names and addresses of the parties and offering to meet. 7 Negotiations for collective bargaining agreements must commence at least ninety 8 days prior to the beginning of the fiscal year for the employer. 9 2. Parties may mutually agree to extend the time limits provided in sections 12 10 through 14 of this Act. 11 3. Any agreement reached between the employer and the exclusive representative 12 must be in writing. The employer and the exclusive representative shall execute 13 the agreement, in accordance with the terms of the agreement between the 14 parties, and in accordance with any arbitration order entered under this Act. If 15 there is a conflict between a written agreement and any rule previously adopted by 16 the employer, the terms of the agreement prevail. An agreement is valid and 17 enforceable in district court. 18 **SECTION 13. Mediation.** 19 At least forty-five days before the beginning of the fiscal year, the parties to the 1.
- 20 negotiations shall notify the board of the status of negotiations. At that time the 21 board shall assign a mediator upon the request of either party or upon its own 22 motion. Alternatively, the parties may select their own mediator.
- 23 2. The board shall establish an employees' mediation arbitration roster, the services 24 of which must be available to employers and to employee organizations upon 25 request of the parties. The members of the roster must be appointed by the board. 26 Members must be impartial and competent and shall qualify by taking and 27 subscribing to an oath or affirmation of office. The board may set compensation 28 levels for members of the roster in establishing procedures for suspension or 29 dismissal of mediators for good cause.
- 30 3. The board shall select a mediator for a labor dispute from among the members of 31 the roster.

This Act does not prohibit the use of other mediators selected by the parties for the
 resolution of disputes over interpretation or application of the terms or conditions of
 the collective bargaining agreements between an employer and an employee
 organization.

SECTION 14. Arbitration.

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- Arbitration is appropriate if a dispute has not been resolved within fifteen days after
 the first meeting of the parties and the mediator, or within such other time limit as
 may be mutually agreed upon by the parties.
- 9 2. Within seven days of the request of either party, the board shall select from the
 10 employees' mediation and arbitration roster five persons as nominees for arbitrator.
 11 Within five days after the selection, each party may preemptively strike the names
 12 of two of the nominees. The remaining nominee is the arbitrator.
- 13 3. The arbitrator shall call a hearing to begin within fifteen days and give reasonable 14 notice of the time and place of the hearing. The hearing must be held at the offices 15 of the board or at another location as appropriate. The arbitrator shall preside over 16 the hearing and shall take testimony. Any oral or documentary evidence and other 17 data deemed relevant by the arbitrator may be received in evidence. A verbatim 18 record of the proceedings must be made and the arbitrator shall arrange for the 19 necessary recording services, but the transcripts are not necessary for a decision 20 by the arbitrator. The hearing conducted by the arbitrator may be adjourned from 21 time to time, but unless otherwise agreed by the parties, must be concluded within 22 thirty days of the time of its commencement. Majority actions and rulings constitute 23 the actions and rulings of the arbitrator. Arbitration proceedings under this section 24 may not be interacted or terminated by reason of any unfair labor practice charge 25 filed by either party at any time.
- 4. The arbitrator may administer oaths, require the attendance of witnesses, and the production of any books, papers, contracts, agreements, and documents that are determined to be material to a determination of the issues in dispute and may issue subpoenas to achieve that purpose. If any person refuses to obey a subpoena, or refuses to be sworn or to testify, or if any witness, party, or attorney is guilty of any contempt while in attendance at any hearing, the arbitrator may invoke the aid of

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- any district court. The court shall issue an appropriate order. Failure to obey the
 order may be punished by the court as contempt.
- 5. At any time before the rendering of an award, the arbitrator may remand the
 dispute to the parties for further collective bargaining for a period not to exceed two
 weeks. If the dispute is remanded for further collective bargaining, the time
 provisions of this Act must be extended for a time period equal to that of the
 remand. The arbitrator shall notify the board of the remand.
- 6. The arbitrator, within thirty days after the conclusion of the hearing, or for additional
 periods to which the parties agree, shall prepare a written opinion and shall mail or
 otherwise deliver a copy of the opinion to the parties and their representatives and
 to the board. Findings, opinions, and orders on all issues must be based upon the
 applicable factors prescribed in subsection 7.
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 7. If there is no agreement between the parties, or if there is an agreement that the
 parties have begun negotiations or discussions toward a new agreement or
 amendment of the existing agreement, and wage rates or other conditions of
 employment under the proposed new or amended agreement are in dispute, the
 arbitrator shall base the findings, opinions, and order upon the following factors, as
 applicable:
- 19 a. The lawful authority of the employer.
- 20 b. Stipulations of the parties.
- 21 c. The interest and welfare of the public.
- 22d.Comparison of the wages, hours, and conditions of employment of the23employees involved in the arbitration proceeding with the wages, hours, and24conditions of employment of other employees performing similar services and25with other employees in public employment in comparable communities and in26private employment in comparable communities.
- e. The change in consumer prices for goods and services, commonly known as
 the cost of living.
- 29 f. The total compensation presently received by the employees.
- 30g.Changes in any of the foregoing circumstances during the pendency of the31arbitration proceedings.

- h. Any factors that are normally or traditionally taken into consideration in the
 determination of wages, hours, terms, and other conditions of employment
 through voluntary collective bargaining, mediation, factfinding, and arbitration
 in the public service or in private employment.
- 5 8. Arbitration procedures are initiated by the filing of the letter requesting arbitration. 6 Increases in rates of compensation awarded by the arbitrator may be effective only 7 at the start of the fiscal year next commencing after the date of the arbitration 8 award. If a new fiscal year has commenced either since the initiation of arbitration 9 procedures under this Act or since any mutually agreed extension of the statutorily 10 required period of mediation under this Act by the parties to the labor dispute 11 causing a delay in the initiation of arbitration, the foregoing limitations are 12 inapplicable, and the awarded increases may be retroactive to the commencement 13 of the fiscal year, any other statute or charters to the contrary notwithstanding. At 14 any time the parties, by stipulation, may amend or modify an award of arbitration.
- 9. Orders of arbitration are final and binding, except that the orders of the arbitrator are reviewable by district court only for reasons that the arbitrator was without or exceeded its statutory authority; the order is arbitrary or capricious; or the order was procured by fraud, collusion, or other similar and unlawful means. Petitions for review must be filed with the appropriate district court within ninety days following the issuance of the arbitration orders. The pendency of proceedings for review does not automatically stay the order of the arbitrator.
- During the pendency of proceedings before the arbitrator existing wages, hours,
 terms, and other conditions of employment may not be changed by action of either
 party without the consent of the other but a party may consent to a change without
 prejudice to that party's rights or position under this Act.
- Within ten days of the distribution of an arbitration order, the employer shall submit
 the order to its governing body for ratification and adoption by law, ordinance, or
 the equivalent appropriate means. The budget appropriating authority of an
 employer shall appropriate funds needed to comply with the arbitration order.

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- 1 12. Notwithstanding this section, the employer and the exclusive representative may 2 agree to submit unresolved disputes concerning wages, hours, terms, and other 3 conditions of employment to an alternative form of impasse resolution.
- 4

SECTION 15. Act takes precedence.

- In case of any conflict between this Act and any other law, executive order, or rule
 relating to wages, hours, terms, and other conditions of employment and
 employment relations, this Act or any collective bargaining agreement negotiated
 under this Act controls.
- 9
 2. Except as provided in subsection 1, any collective bargaining contract between an
 employer and an employee organization executed pursuant to this Act supersedes
 any contrary statutes, charters, ordinances, rules, or regulations relating to wages,
 hours, and conditions of employment and employment relations adopted by the
 employer or its agents.

SECTION 16. Strike policy. Strikes, work stoppages, slowdowns, or lockouts are prohibited.

- 16 SECTION 17. Prohibitions. This Act does not require an individual employee to 17 render labor or service without consent, nor does this Act make the quitting of an employee's 18 labor by an individual employee an illegal act; nor may any court issue any process to compel 19 the performance by an individual employee of the labor or service, without the employee's 20 consent; nor may the quitting of labor by an employee or employees in good faith because of 21 abnormally dangerous conditions for work at the place of employment be deemed a strike 22 under this Act.
- 23 SECTION 18. Multiyear agreements. Employers and exclusive representatives may
 24 negotiate multiyear collective bargaining agreements pursuant to this Act.