

Introduced by

Legislative Council

(Criminal Justice Committee)

1 A BILL for an Act to establish the commission on legal counsel for indigents for the purpose of
2 providing indigent defense services; to amend and reenact section 27-20-49, subsection 2 of
3 section 28-32-01, and subsections 1 and 4 of section 29-07-01.1 of the North Dakota Century
4 Code, relating to the commission; to provide for a report to the legislative council; to provide an
5 appropriation; to provide for transition; and to provide an effective date.

6 **BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:**

7 **SECTION 1. Commission on legal counsel for indigents - Membership.**

8 1. The commission on legal counsel for indigents is established for the purpose of
9 developing and monitoring a process for the delivery of state-funded legal counsel
10 services for indigents which are required under the Constitution of North Dakota
11 and the United States Constitution and any applicable statute or court rule. The
12 commission shall provide indigent defense services for those individuals
13 determined by the court to be eligible for and in need of those services.

14 2. The commission consists of the following members:

- 15 a. Two members appointed by the governor, one of whom must be appointed
16 from a county with a population of not more than ten thousand.
17 b. Two members of the legislative assembly, one from each house, appointed
18 by the chairman of the legislative council.
19 c. Two members appointed by the chief justice of the supreme court, one of
20 whom must be appointed from a county with a population of not more than
21 ten thousand.
22 d. One member appointed by the board of governors of the state bar association
23 of North Dakota.

- 1 3. Appointing authorities shall make their initial appointments to the commission
2 before August 1, 2005.
- 3 4. Initially, as determined by lot, one member will serve for one year, three members
4 will serve for two years, and three members will serve for three years. At the
5 expiration of the initial terms, the appointing authorities designated in subsection 2
6 shall make appointments for three-year terms. A member may not serve more
7 than two consecutive three-year terms plus any initial term of less than three
8 years.
- 9 5. Individuals appointed to the commission should have experience in the defense of
10 criminal cases or other cases in which appointed counsel services are required or
11 should have demonstrated a commitment to quality representation in indigent
12 defense matters. Membership of the commission may not include any individual,
13 or the employee of that individual, who is actively serving as a judge, state's
14 attorney, assistant state's attorney, contract counsel or public defender, or law
15 enforcement officer.
- 16 6. A member of the commission is entitled to reimbursement for travel and expenses
17 as provided by law for other state officers. If not otherwise employed by the state
18 of North Dakota, a member is entitled to receive per diem compensation of
19 sixty-two dollars and fifty cents for each day devoted to attending meetings or
20 performing other duties relating to the official business of the commission.
- 21 7. One of the two appointees of the chief justice, as determined by the chief justice,
22 shall convene the commission's first meeting no later than August 15, 2005. The
23 members of the commission shall select the chairman of the commission within
24 thirty days after the commission's first meeting and annually thereafter.

25 **SECTION 2. Commission responsibilities.**

- 26 1. The commission shall:
 - 27 a. Develop standards governing the delivery of indigent defense services,
28 including:
 - 29 (1) Standards governing eligibility for indigent defense services;
 - 30 (2) Standards for maintaining and operating regional public defender
31 offices if established;

- 1 (3) Standards prescribing minimum experience, training, and other
- 2 qualifications for contract counsel and public defenders;
- 3 (4) Standards for contract counsel and public defender caseloads;
- 4 (5) Standards for the evaluation of contract counsel and public defenders;
- 5 (6) Standards for independent, competent, and efficient representation of
- 6 clients whose cases present conflicts of interest;
- 7 (7) Standards for the reimbursement of expenses incurred by contract
- 8 counsel; and
- 9 (8) Other standards considered necessary and appropriate to ensure the
- 10 delivery of adequate indigent defense services.
- 11 b. Establish and implement a process of contracting for legal counsel services
- 12 for indigents.
- 13 c. Establish public defender offices in the regions of the state as the commission
- 14 considers necessary and appropriate.
- 15 d. Establish a method for accurately tracking and monitoring caseloads of
- 16 contract counsel and public defenders.
- 17 e. Approve and submit a biennial budget request to the office of the budget.
- 18 2. Upon the request of a county or city, the commission may agree to provide
- 19 indigent defense services in the county or city for those cases in which the county
- 20 or city is otherwise required to provide such services. Moneys received by the
- 21 commission in accordance with an agreement under this subsection must be
- 22 deposited in the indigent defense administration fund.
- 23 3. The commission shall adopt rules for the exercise of its authority under this
- 24 chapter in a manner generally consistent with the notice and comment provisions
- 25 of section 28-32-11.

26 **SECTION 3. Commission director - Responsibilities.**

- 27 1. The commission shall appoint a director who must be chosen on the basis of
- 28 training, experience, and other qualifications considered appropriate. The director
- 29 must be an attorney licensed and eligible to practice law in this state at the time of
- 30 appointment and at all times during service as director. The director may be
- 31 removed for cause by a majority vote of commission members.

2. The director shall:

- a. Assist the commission in developing standards for the delivery of adequate indigent defense services;
- b. Administer and coordinate delivery of indigent defense services and supervise compliance with commission standards;
- c. Recommend the establishment of public defender offices when considered necessary and appropriate to the delivery of adequate indigent defense services;
- d. Conduct regular training programs for contract counsel and public defenders;
- e. Subject to policies and procedures established by the commission, hire the professional, technical, and support personnel, including attorneys to serve as public defenders, considered reasonably necessary for the efficient delivery of indigent defense services;
- f. Prepare and submit to the commission a proposed biennial budget for the provision of indigent defense services; an annual report containing pertinent data on the operation, needs, and costs of the indigent defense contract system and any established public defender offices; and any other information as the commission may require;
- g. Submit the annual report required under subdivision f to the legislative council; and
- h. Perform other duties as the commission may assign.

SECTION 4. Records, files, and information - Accessibility - Confidentiality. Any file, record, or information regarding representation of a defendant under sections 1 through 3 of this Act which are attorney work-product or otherwise subject to any attorney-client privilege are confidential and may not be disclosed except in accordance with a court order or in response to applicable discovery rules. All other case-related records are exempt from disclosure except as otherwise provided in rules adopted by the commission.

SECTION 5. AMENDMENT. Section 27-20-49 of the North Dakota Century Code is amended and reenacted as follows:

27-20-49. Costs and expenses for care of child.

- 1 1. The following expenses are a charge upon the funds of the county upon
2 certification thereof by the court:
 - 3 a. The cost of medical and other examinations and treatment of a child ordered
4 by the court.
 - 5 b. The cost of care and support of a child committed by the court to the legal
6 custody of a public agency other than an institution for delinquent children, or
7 to a private agency or individual other than a parent.
 - 8 c. The cost of any necessary transportation for medical and other examinations
9 and treatment of a child ordered by the court unless the child is in the legal
10 custody of a state agency.
- 11 2. The ~~supreme court~~ commission on legal counsel for indigents shall pay reasonable
12 compensation for services and related expenses of counsel appointed by the court
13 for a party and the supreme court shall pay reasonable compensation for a
14 guardian ad litem. The attorney general shall pay the witness fees, mileage, and
15 travel expense of witnesses incurred in the proceedings under this chapter in the
16 amount and at the rate provided for in section 31-01-16. Expenses of the state
17 include the cost of any necessary transportation for medical and other
18 examinations and treatment of a child ordered by the court if the child is in the
19 legal custody of a state agency in which case the cost must be reimbursed to the
20 county by that state agency at the state mileage rate, excluding meals and lodging,
21 plus twenty-nine cents per mile.
- 22 3. If, after due notice to the parents or other persons legally obligated to care for and
23 support the child, and after affording them an opportunity to be heard, the court
24 finds that they are financially able to pay all or part of the costs and expenses
25 stated in subsection 1, and expenses payable by the supreme court under
26 subsection 2, the court may order them to pay the same and prescribe the manner
27 of payment. Unless otherwise ordered, payment shall be made to the clerk of the
28 juvenile court for remittance to the person to whom compensation is due, or if the
29 costs and expenses have been paid by the county or the state to the county
30 treasurer of the county or to the state treasurer.

1 **SECTION 6. AMENDMENT.** Subsection 2 of section 28-32-01 of the North Dakota
2 Century Code is amended and reenacted as follows:

3 2. "Administrative agency" or "agency" means each board, bureau, commission,
4 department, or other administrative unit of the executive branch of state
5 government, including one or more officers, employees, or other persons directly
6 or indirectly purporting to act on behalf or under authority of the agency. An
7 administrative unit located within or subordinate to an administrative agency must
8 be treated as part of that agency to the extent it purports to exercise authority
9 subject to this chapter. The term administrative agency does not include:

- 10 a. The office of management and budget except with respect to rules made
11 under section 32-12.2-14, rules relating to conduct on the capitol grounds and
12 in buildings located on the capitol grounds under section 54-21-18, rules
13 relating to the classified service as authorized under section 54-44.3-07, and
14 rules relating to state purchasing practices as required under section
15 54-44.4-04.
- 16 b. The adjutant general with respect to the division of emergency management.
- 17 c. The council on the arts.
- 18 d. The state auditor.
- 19 e. The department of commerce with respect to the division of economic
20 development and finance.
- 21 f. The dairy promotion commission.
- 22 g. The education factfinding commission.
- 23 h. The educational technology council.
- 24 i. The board of equalization.
- 25 j. The board of higher education.
- 26 k. The Indian affairs commission.
- 27 l. The industrial commission with respect to the activities of the Bank of North
28 Dakota, North Dakota housing finance agency, North Dakota municipal bond
29 bank, North Dakota mill and elevator association, and North Dakota farm
30 finance agency.

- m. The department of corrections and rehabilitation except with respect to the activities of the division of adult services under chapter 54-23.4.
- n. The pardon advisory board.
- o. The parks and recreation department.
- p. The parole board.
- q. The state fair association.
- r. The attorney general with respect to the state toxicologist.
- s. The board of university and school lands except with respect to activities under chapter 47-30.1.
- t. The administrative committee on veterans' affairs except with respect to rules relating to the supervision and government of the veterans' home and the implementation of programs or services provided by the veterans' home.
- u. The industrial commission with respect to the lignite research fund except as required under section 57-61-01.5.
- v. The attorney general with respect to guidelines adopted under section 12.1-32-15 for the risk assessment of sexual offenders, the risk level review process, and public disclosure of information under section 12.1-32-15.
- w. The commission on legal counsel for indigents.

SECTION 7. AMENDMENT. Subsection 1 of section 29-07-01.1 of the North Dakota Century Code is amended and reenacted as follows:

1. Lawyers appointed to represent indigent persons must be compensated at a reasonable rate to be determined by the ~~court~~ commission on legal counsel for indigents. Expenses necessary for the adequate defense of an indigent person, when approved by the judge, must be paid by the state if the action is prosecuted in district court and by the city in which the alleged offense took place if the action is prosecuted in municipal court. The city shall also pay the expenses in any appeal taken to district court from a judgment of conviction in municipal court pursuant to section 40-18-19. A defendant requesting representation by appointed counsel, or for whom appointed counsel without a request is considered appropriate by the court, shall submit an application for appointed defense services. For an application for appointed defense services in the district court, a

1 nonrefundable application fee of twenty-five dollars must be paid at the time the
2 application is submitted. The district court may extend the time for payment of the
3 fee or may waive or reduce the fee if the court determines the defendant is
4 financially unable to pay all or part of the fee. If the application fee is not paid
5 before disposition of the case, the fee amount must be added to the amount to be
6 reimbursed under this section. Application fees collected under this subsection
7 must be forwarded for deposit in the indigent defense administration fund
8 established under subsection 4.

9 **SECTION 8. AMENDMENT.** Subsection 4 of section 29-07-01.1 of the North Dakota
10 Century Code is amended and reenacted as follows:

- 11 4. The indigent defense administration fund is a special fund in the state treasury.
12 The state treasurer shall deposit in the fund all application fees collected under
13 subsection 1. All moneys in the indigent defense administration fund are
14 appropriated on a continuing basis to the ~~judicial branch~~ commission on legal
15 counsel for indigents to be used in the administration of the indigent defense
16 system ~~and the collection of indigent defense costs and expenses required to be~~
17 ~~reimbursed under this section.~~

18 **SECTION 9. REPORT TO LEGISLATIVE COUNCIL.** During the 2005-06 interim, the
19 commission on legal counsel for indigents shall report periodically to the legislative council
20 regarding the implementation of this Act. The commission shall present its first report to the
21 legislative council before December 1, 2005.

22 **SECTION 10. APPROPRIATION.** Any moneys not expended by the supreme court for
23 indigent defense services by December 31, 2005, are appropriated to the commission on legal
24 counsel for indigents and must be transferred to the commission on January 1, 2006.

25 **SECTION 11. TRANSITION.** All contracts for indigent defense services awarded by
26 the supreme court after June 30, 2005, must expire no later than December 31, 2005.

27 **SECTION 12. EFFECTIVE DATE.** Sections 5 and 7 of this Act become effective on
28 January 1, 2006.