Sixty-first Legislative Assembly of North Dakota

FIRST ENGROSSMENT

ENGROSSED HOUSE CONCURRENT RESOLUTION NO. 3046

Introduced by

Representatives Ruby, Thoreson

Senator Miller

1 A concurrent resolution for the amendment of sections 1, 4, 14, 15, and 16 of article X of the

2 Constitution of North Dakota, relating to elimination of property taxes; to repeal sections 5, 6, 7,

3 9, and 10 of article X of the Constitution of North Dakota, relating to elimination of property

4 taxes, poll taxes, and acreage taxes; to provide for a legislative council study before placement

5 of this measure on the ballot; and to provide an effective date.

6

STATEMENT OF INTENT

7 This measure prohibits imposition of property taxes, poll taxes, and acreage taxes in the state
8 effective January 1, 2014.

9 BE IT RESOLVED BY THE HOUSE OF REPRESENTATIVES OF NORTH DAKOTA, THE
 10 SENATE CONCURRING THEREIN:

11 That the following proposed amendments to sections 1, 4, 14, 15, and 16 of article X 12 and repeal of sections 5, 6, 7, 9, and 10 of article X of the Constitution of North Dakota are 13 agreed to and must be submitted to the qualified electors of North Dakota at the general 14 election to be held in 2012, in accordance with section 16 of article IV of the Constitution of 15 North Dakota.

SECTION 1. AMENDMENT. Section 1 of article X of the Constitution of North Dakota
is amended and reenacted as follows:

Section 1. The legislative assembly shall be and all political subdivisions are prohibited
from raising revenue to defray the expenses of the state or political subdivisions through the

20 levying of a tax on the assessed value of real or personal property.

SECTION 2. AMENDMENT. Section 4 of article X of the Constitution of North Dakota
 is amended and reenacted as follows:

Section 4. All taxable property except as hereinafter in this section provided, shall be
 assessed in the county, city, township, village or district in which it is situated, in the manner
 prescribed by law. The property, including franchises of all railroads operated in this state, and

1	of all express companies, freight line companies, dining car companies, sleeping car		
2	companies, car equipment companies, or private car line companies, telegraph or telephone		
3	companies,	the property of any person, firm or corporation used for the purpose of furnishing	
4	electric light	, heat or power, or in distributing the same for public use, and the property of any	
5	other corpo	ration, firm or individual now or hereafter operating in this state, and used directly or	
6	indirectly in	the carrying of persons, property or messages, shall be assessed by the state	
7	board of equ	ualization in a manner prescribed by such state board or commission as may be	
8	provided by	law. But should any railroad allow any portion of its railway to be used for any	
9	purpose other than the operation of a railroad thereon, such portion of its railway, while so used		
10	shall be ass	essed in a manner provided for the assessment of other real property.	
11	<u>1.</u>	Taxes upon real property which were used before 2014 to fund the operations of	
12		counties, cities, townships, school districts, park districts, water districts, irrigation	
13		districts, fire protection districts, soil conservation districts, and other political	
14		subdivisions with authority to levy property taxes must be replaced with revenues	
15		from the proceeds of state sales taxes, individual and corporate income taxes, oil	
16		and gas production and extraction taxes, tobacco taxes, lottery revenues, financial	
17		institutions taxes, and other state resources.	
18	<u>2.</u>	The legislative assembly shall direct as much oil and gas production and extraction	
19		tax, tobacco tax, lottery revenue, and financial institutions tax as necessary to fund	
20		the share of elementary and secondary education not funded through state	
21		revenue sources before 2014. The state cannot condition the expenditure of this	
22		portion of elementary and secondary education funding in any manner and school	
23		boards have sole discretion in how to allocate the expenditure of this portion of the	
24		elementary and secondary funding provided.	
25	<u>3.</u>	The legislative assembly shall direct a share of sales taxes, individual and	
26		corporate income taxes, insurance premium taxes, alcoholic beverage taxes,	
27		mineral leasing fees, and gaming taxes and any oil and gas production and	
28		extraction taxes, tobacco taxes, lottery revenues, and financial institutions taxes	
29		not allocated to elementary and secondary schools to counties, cities, and other	
30		political subdivisions according to a formula devised by the legislative assembly to	
31		fully and properly fund the legally imposed obligations of the counties, cities,	

	0	
1		townships, and other political subdivisions. The allocation of the amount
2		determined by the legislative assembly must be provided to the governing bodies
3		of counties, cities, townships, and other political subdivisions. How counties,
4		cities, townships, and other political subdivisions choose to allocate the
5		expenditures of this revenue is at the sole direction of the governing bodies of
6		counties, cities, townships, and other political subdivisions.
7	SE	CTION 3. AMENDMENT. Section 14 of article X of the Constitution of North Dakota
8	is amended	d and reenacted as follows:
9	Sec	ction 14.
10	1.	Notwithstanding any other provision in the constitution, and for the purpose of
11		promoting the economic growth of the state, the development of its natural
12		resources, and the prosperity and welfare of its people, the state may issue bonds
13		and use the proceeds thereof to make loans to privately or cooperatively owned
14		enterprises to plan, construct, acquire, equip, improve, and extend facilities for
15		converting natural resources into power and generating and transmitting such
16		power, and to acquire real and personal property and water and mineral rights
17		needed for such facilities.
18	2.	The state may issue general obligation bonds for this purpose to an amount which,
19		with all outstanding general obligation bonds, less the amount of all money on
20		hand and taxes in process of collection which are appropriated for their payment,
21		will not exceed five percent of the full and true market value of all of the taxable
22		property in the state, to be ascertained by the last assessment made for state and
23		county purposes: but nothing herein shall. The provision does not increase or
24		diminish the limitations established by other provisions of the constitution on the
25		amount of bonds therein authorized to be issued.
26	3.	The state may also issue revenue bonds for the purpose of providing part or all of
27		the funds required for any project undertaken under subsection 1, payable solely
28		from sums realized from payments of principal and interest on money loaned for
29		such project, and from other similar projects if so determined by the legislature
30		legislative assembly, and from the liquidation of security given for such payments.
31		Revenue bonds issued for any project shall not exceed the cost thereof, including

1 2 all expenses reasonably incurred to complete and finance the project, but shall not be subject to any other limitation of amount.

3 4. The full faith and credit of the state shall be pledged for the prompt and full 4 payment of all bonds issued under subsection 2. Its obligation with respect to 5 bonds issued under subsection 3 shall be limited to the prompt and full 6 performance of such covenants as the legislature legislative assembly may 7 authorize to be made respecting the enforcing of the provisions of underlying loan 8 agreements and the segregation, accounting, and application of bond proceeds 9 and of loan payments and other security pledged for the payment of the bonds. All 10 bonds authorized by subsections 1 to 3, inclusive, shall mature within forty years 11 from their respective dates of issue, but may be refunded at or before maturity in 12 such manner and for such term and upon such conditions as the legislature 13 legislative assembly may direct. Any such bonds may, but need not be, secured 14 by mortgage upon real or personal property acquired with the proceeds of the 15 same or any other issue of general obligation or revenue bonds, or upon other 16 property mortgaged by the debtor. Pledges of revenues and mortgages of 17 property securing bonds of any issue may be prior or subordinate to or on a parity 18 with pledges and mortgages securing any other issue of general obligation or 19 revenue bonds, as determined by the legislature legislative assembly from time to 20 time in conformity with any provisions made for the security of outstanding bonds. 21 5. The legislature legislative assembly shall pass such laws as are appropriate to 22 implement this amendment.

6. If any subsection of this amendment, or any part of a subsection, or any
application thereof to particular circumstances should be held invalid for any
reason, such invalidity shall not affect the validity of all remaining provisions of this
amendment which may be given effect without that which is declared invalid, as
applied to any circumstances and for this purpose all subsections and parts of
subsections and applications thereof are declared to be severable.

SECTION 4. AMENDMENT. Section 15 of article X of the Constitution of North Dakota
 is amended and reenacted as follows:

1 **Section 15.** The debt of any county, township, city, town, school district, or any other 2 political subdivision, shall never exceed five per centum upon the assessed market value of the 3 taxable property therein; provided that any incorporated city may, by a two-thirds vote, increase 4 such indebtedness three per centum on such assessed market value beyond said five per 5 centum limit, and a school district, by a majority vote may increase such indebtedness five 6 percent on such assessed market value beyond said five per centum limit; provided also that 7 any county or city by a majority vote may issue bonds upon any revenue-producing utility 8 owned by such county or city, or for the purchasing or acquiring the same or building or 9 establishment thereof, in amounts not exceeding the physical value of such utility, industry or 10 enterprise.

11 In estimating the indebtedness which a city, county, township, school district, or any 12 other political subdivision may incur, the entire amount, exclusive of the bonds upon said 13 revenue-producing utilities, whether contracted prior or subsequent to the adoption of this 14 constitution, shall be included; provided further that any incorporated city may become indebted 15 in any amount not exceeding four per centum of such assessed market value without regard to 16 the existing indebtedness of such city for the purpose of constructing or purchasing waterworks 17 for furnishing a supply of water to the inhabitants of such city, or for the purpose of constructing 18 sewers, and for no other purposes whatever. All bonds and obligations in excess of the 19 amount of indebtedness permitted by this constitution, given by any city, county, township, 20 town, school district, or any other political subdivision shall be void.

21 **SECTION 5. AMENDMENT.** Section 16 of article X of the Constitution of North Dakota 22 is amended and reenacted as follows:

Section 16. Any city, county, township, town, school district, or any other political subdivision incurring indebtedness shall, at or before the time of so doing, provide for the collection of an annual tax revenues sufficient to pay the interest and also the principal thereof when due, and all laws or ordinances providing for the payment of the interest or principal of any debt shall be irrepealable until such debt be paid.

28 SECTION 6. REPEAL. Sections 5, 6, 7, 9, and 10 of article X of the Constitution of
29 North Dakota are repealed.

30 SECTION 7. LEGISLATIVE COUNCIL STUDY. During the 2009-10 interim, the
 31 legislative council shall study all aspects of the consequences of enactment of this measure,

including fiscal and administrative analysis and statutory changes that would be required by
enactment of this measure. If the legislative council determines that elimination of property
taxes is not feasible or desirable, the study directed by this section must focus on property tax
reform issues, including all aspects of the fiscal and administrative components of the property
tax system. The legislative council shall report its findings and recommendations, together with
any legislation required to implement the recommendations, to the sixty-second legislative
assembly.

8 **SECTION 8. EFFECTIVE DATE.** If approved by the voters, sections 1 through 6 of 9 this measure become effective on January 1, 2014.