Sixty-first Legislative Assembly of North Dakota

ROUGH DRAFT: Prepared by the Legislative Council staff for the Advisory Commission on Intergovernmental Relations March 2008

Introduced by

- 1 A BILL for an Act to amend and reenact section 40-47-01.1 of the North Dakota Century Code,
- 2 relating to extraterritorial zoning jurisdiction of cities.

## 3 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

4 SECTION 1. AMENDMENT. Section 40-47-01.1 of the North Dakota Century Code is 5 amended and reenacted as follows: 40-47-01.1. (Effective through July 31, 2009) Extraterritorial zoning - Mediation -

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## Determination by administrative law judge.

- 8 A city may, by ordinance, extend the application of a city's zoning regulations to 1. 9 any guarter guarter section of unincorporated territory if a majority of the guarter 10 quarter section is located within the following distance of the corporate limits of the 11 city:
- 12 One-half mile [.80 kilometer] if the city has a population of fewer than five a. 13 thousand.
- 14 One mile [1.61 kilometers] if the city has a population of five thousand or b. 15 more, but fewer than twenty-five thousand.
- 16 Two miles [3.22 kilometers] if the city has a population of twenty-five thousand C. 17 or more.
- 18 2. Subject to subsections 5 and 6, a city, by ordinance, may extend the application of 19 the city's zoning regulations to two times the distance allowed under
- 20 subdivisions a, b, and c of subsection 1 if the extension is approved by at least five 21 of six members of a committee established to review the proposed extension. The 22 committee must consist of three members appointed by the governing body of the 23 city and three members appointed, jointly, by the governing bodies of any political

- subdivision that is exercising zoning authority within the territory to be
   extraterritorially zoned.
- 3 3. If a quarter quarter section line divides a platted lot and the majority of that platted
  4 lot lies within the quarter quarter section, a city may apply its extraterritorial zoning
  5 authority to the remainder of that platted lot. If the majority of the platted lot lies
  6 outside the quarter quarter section, the city may not apply its extraterritorial zoning
  7 authority to any of that platted lot.
- 8 A city exercising its extraterritorial zoning authority shall hold a zoning transition 4. 9 meeting if the territory to be extraterritorially zoned is currently zoned. The city's 10 zoning or planning commission shall provide at least fourteen days' notice of the 11 meeting to the zoning board or boards of all political subdivisions losing their partial 12 zoning authority. The purpose of the zoning transition meeting is to review existing 13 zoning rules, regulations, and restrictions currently in place in the territory to be 14 extraterritorially zoned and to plan for an orderly transition. The zoning transition 15 meeting must take place before the city's adoption of an ordinance exercising 16 extraterritorial zoning.
- 17 5. If two or more cities have boundaries at a distance where there is an overlap of 18 extraterritorial zoning authority under this section, the governing bodies of the cities 19 may enter into an agreement regarding the extraterritorial zoning authority of each 20 city. The agreement must be for a specific term and is binding upon the cities 21 unless the governing bodies of the cities agree to amend or rescind the agreement 22 or unless determined otherwise by an administrative law judge in accordance with 23 this chapter. If a dispute arises concerning the extraterritorial zoning authority of a 24 city and the governing bodies of the cities involved fail to resolve the dispute, the 25 dispute must be submitted to a committee for mediation. The committee must be 26 comprised of one member appointed by the governor, one member of the 27 governing body of each city, and one member of the planning commission of each 28 city who resides outside the corporate city limits. The governor's appointee shall 29 arrange and preside over the meeting and act as mediator at the meeting. A 30 meeting may be continued until the dispute has been resolved or until the mediator 31 determines that continued mediation is no longer worthwhile.

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1 6. If the mediation committee is unable to resolve the dispute to the satisfaction of the 2 governing bodies of all the cities involved, the governing body of any of the cities 3 may petition the office of administrative hearings to appoint an administrative law 4 judge to determine the extraterritorial zoning authority of the cities in the disputed 5 area. A hearing may not be held until after at least two weeks' written notice has 6 been given to the governing bodies of the cities involved in the dispute. At the 7 hearing, the governor's appointee who mediated the meetings under subsection 4 8 shall provide information to the administrative law judge on the dispute between 9 the cities involved and any proposed resolutions or recommendations made by a 10 majority of the committee members. Any resident of, or person owning property in, 11 a city involved in the dispute or the unincorporated territory that is the subject of the 12 proposed extraterritorial zoning, a representative of such a resident or property 13 owner, and any representative of a city involved, may appear at the hearing and 14 present evidence on any matter to be determined by the administrative law judge. 15 A decision by the administrative law judge is binding upon all the cities involved in 16 the dispute and remains effective until the governing bodies of the cities agree to a 17 change in the zoning authority of the cities. The governing body of a city may 18 request a review of a decision of an administrative law judge due to changed 19 circumstances at any time ten years after the decision has become final. An 20 administrative law judge shall consider the following factors in making a decision 21 under this subsection: 22 The proportional extraterritorial zoning authority of the cities involved in the a. 23 dispute: 24 b. The proximity of the land in dispute to the corporate limits of each city 25 involved; 26 The proximity of the land in dispute to developed property in the cities C.

28 d. Whether any of the cities has exercised extraterritorial zoning authority over
29 the disputed land;

involved:

30 e. Whether natural boundaries such as rivers, lakes, highways, or other physical
31 characteristics affecting the land are present;

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1		f.	The growth pattern of the cities involved in the dispute; and	
2		g.	Any other factor determined to be relevant by the administrative law judge.	
3	7.	For	purposes of this section, the population of a city must be determined by the last	
4		offic	cial regular or special federal census. If a city has incorporated after a census,	
5		the	population of the city must be determined by a census taken in accordance	
6		with	chapter 40-22.	
7	8.	Whe	en a portion of the city is attached to the bulk of the city by a strip of land less	
8		thar	n one hundred feet [30.48 meters] wide, that portion and strip of land must be	
9		disr	egarded when determining the extraterritorial zoning limits of the city. This	
10		sub	section does not affect the ability of a city to zone land within its city limits.	
11	9.	For	the purposes of this section, a quarter quarter section shall be determined in	
12		the	manner provided by 2 Stat. 313 [43 U.S.C. 752]. When appropriate, the phrase	
13		"qua	arter quarter section" refers to the equivalent government lot.	
14	(Eff	(Effective after July 31, 2009) Extraterritorial zoning - Mediation - Determination by		
15	15 administrative law judge.			
16	1.	A ci	ty may, by ordinance, extend the application of a city's zoning regulations to	
17		any	quarter quarter section of unincorporated territory if a majority of the quarter	
18		qua	rter section is located within the following distance of the corporate limits of the	
19		city		
20		a.	One mile [1.61 kilometers] if the city has a population of less than five	
21			thousand. A city may not apply changes in zoning or subdivision regulations	
22			from the regulations that applied before the extension unless this city has the	
23			consent of the governing body with zoning or subdivision jurisdiction before	
24			the extension.	
25		b.	Two miles [3.22 kilometers] if the city has a population of five thousand or	
26			more, but less than twenty-five thousand. A city may not apply changes in	
27			zoning or subdivision regulations from the regulations that applied before the	
28			extension unless this city has the consent of the governing body with zoning	
29			or subdivision jurisdiction before the extension.	
30		C.	Four miles [6.44 kilometers] if the city has a population of twenty-five	
31		5.	thousand or more. <u>A city may not apply changes in zoning or subdivision</u>	
51			thousand of more. A bity may not apply changes in zoning of subdivision	

1	regulations from the regulations that applied before the extension unless this
2	city has the consent of the governing body with zoning or subdivision
3	jurisdiction before the extension.

4 2. Any zoning changes or subdivisions in the areas of joint jurisdiction must be 5 approved by both governing bodies. If the governing bodies are unable to agree, 6 either governing body may petition the office of administrative hearings to appoint 7 an an administrative law judge to determine the authority of each jurisdiction in the 8 disputed area. A hearing may not be held until after at least two weeks' written 9 notice has been given to the governing bodies of the jurisdictions involved in the 10 dispute. At the hearing each governing body and any resident of, or person 11 owning property in, the area of joint jurisdiction or a representative of that resident 12 or property owner may appear at the hearing and present evidence on any matter 13 to be determined by the administrative law judge. A decision by the administrative 14 law judge is binding on all jurisdictions involved in the dispute and remains 15 effective until the governing bodies in the area of joint jurisdiction agree to change 16 the zoning. The governing body may request a review of a decision of an 17 administrative law judge due to change in circumstances at least ten years after 18 the decision has become final. An administrative law judge may consider any 19 factor determined to be relevant by the administrative law judge, including the need 20 of the city to plan for development of the city and the preferences of the residence 21 or property owners in the area of joint jurisdiction. The zoning and subdivision 22 regulations of the city shall govern the entire extraterritorial area assumed by the 23 city.

243.If a quarter quarter section line divides a platted lot and the majority of that platted25lot lies within the quarter quarter section, a city may apply its extraterritorial zoning26authority to the remainder of that platted lot. If the majority of the platted lot lies27outside the quarter quarter section, the city may not apply its extraterritorial zoning28authority to any of that platted lot.

3. <u>4.</u> A city exercising its extraterritorial zoning authority shall hold a zoning transition
 meeting if the territory to be extraterritorially zoned is currently zoned. The city's
 zoning or planning commission shall provide at least fourteen days' notice of the

meeting to the zoning board or boards of all political subdivisions losing their partial
zoning authority. The purpose of the zoning transition meeting is to review existing
zoning rules, regulations, and restrictions currently in place in the territory to be
extraterritorially zoned and to plan for an orderly transition. The zoning transition
meeting must take place before the city's adoption of an ordinance exercising
extraterritorial zoning.

7 <del>4.</del> 5. If two or more cities have boundaries at a distance where there is an overlap of 8 extraterritorial zoning authority under this section, the governing bodies of the cities 9 may enter into an agreement regarding the extraterritorial zoning authority of each 10 city. The agreement must be for a specific term and is binding upon the cities 11 unless the governing bodies of the cities agree to amend or rescind the agreement 12 or unless determined otherwise by an administrative law judge in accordance with 13 this chapter. If a dispute arises concerning the extraterritorial zoning authority of a 14 city and the governing bodies of the cities involved fail to resolve the dispute, the 15 dispute must be submitted to a committee for mediation. The committee must be 16 comprised of one member appointed by the governor, one member of the 17 governing body of each city, and one member of the planning commission of each 18 city who resides outside the corporate city limits. The governor's appointee shall 19 arrange and preside over the meeting and act as mediator at the meeting. A 20 meeting may be continued until the dispute has been resolved or until the mediator 21 determines that continued mediation is no longer worthwhile.

22 <del>5.</del> 6. If the mediation committee is unable to resolve the dispute to the satisfaction of the 23 governing bodies of all the cities involved, the governing body of any of the cities 24 may petition the office of administrative hearings to appoint an administrative law 25 judge to determine the extraterritorial zoning authority of the cities in the disputed 26 area. A hearing may not be held until after at least two weeks' written notice has 27 been given to the governing bodies of the cities involved in the dispute. At the 28 hearing, the governor's appointee who mediated the meetings under subsection 4 29 shall provide information to the administrative law judge on the dispute between 30 the cities involved and any proposed resolutions or recommendations made by a 31 majority of the committee members. Any resident of, or person owning property in,

1		a city involved in the dispute or the unincorporated territory that is the subject of the
2		proposed extraterritorial zoning, a representative of such a resident or property
3		owner, and any representative of a city involved, may appear at the hearing and
4		present evidence on any matter to be determined by the administrative law judge.
5		A decision by the administrative law judge is binding upon all the cities involved in
6		the dispute and remains effective until the governing bodies of the cities agree to a
7		change in the zoning authority of the cities. The governing body of a city may
8		request a review of a decision of an administrative law judge due to changed
9		circumstances at any time ten years after the decision has become final. An
10		administrative law judge shall consider the following factors in making a decision
11		under this subsection:
12		a. The proportional extraterritorial zoning authority of the cities involved in the
13		dispute;
14		b. The proximity of the land in dispute to the corporate limits of each city
15		involved;
16		c. The proximity of the land in dispute to developed property in the cities
17		involved;
18		d. Whether any of the cities has exercised extraterritorial zoning authority over
19		the disputed land;
20		e. Whether natural boundaries such as rivers, lakes, highways, or other physical
21		characteristics affecting the land are present;
22		f. The growth pattern of the cities involved in the dispute; and
23		g. Any other factor determined to be relevant by the administrative law judge.
24	<del>6.</del> <u>7.</u>	For purposes of this section, the population of a city must be determined by the last
25		official regular or special federal census. If a city has incorporated after a census,
26		the population of the city must be determined by a census taken in accordance
27		with chapter 40-22.
28	<del>7.</del> <u>8.</u>	When a portion of the city is attached to the bulk of the city by a strip of land less
29		than one hundred feet [30.48 meters] wide, that portion and strip of land must be
30		disregarded when determining the extraterritorial zoning limits of the city. This
31		subsection does not affect the ability of a city to zone land within its city limits.

- 1 8. 9. For the purposes of this section, a quarter quarter section shall be determined in
- the manner provided by 2 Stat. 313 [43 U.S.C. 752]. When appropriate, the phrase
  "quarter quarter section" refers to the equivalent government lot.