Sixty-first Legislative Assembly of North Dakota FIRST DRAFT: Prepared by the Legislative Council staff for the Agriculture Committee February 2008

Introduced by

1 A BILL for an Act to create and enact four new sections to chapter 4-10.7 of the North Dakota

- 2 Century Code, relating to the dry pea and lentil council and assessments; to amend and
- 3 reenact sections 4-10.7-01, 4-10.7-02, 4-10.7-03, 4-10.7-05, 4-10.7-06, 4-10.7-07, 4-10.7-08,
- 4 4-10.7-09, 4-10.7-10, 4-10.7-11, 4-10.7-12, 4-10.7-14, 4-10.7-15, and 4-10.7-17 of the North
- 5 Dakota Century Code, relating to the dry pea and lentil council and assessment; to repeal
- 6 sections 4-10.7-04, 4-10.7-13, and 4-10.7-16 of the North Dakota Century Code, relating to the
- 7 dry pea and lentil districts, council records, and assessments; to provide a penalty; and to
- 8 provide a continuing appropriation.

9 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

SECTION 1. AMENDMENT. Section 4-10.7-01 of the North Dakota Century Code is
amended and reenacted as follows:

4-10.7-01. Definitions. In <u>As used in</u> this chapter, <u>unless the context otherwise</u>
requires:

- "Commissioner" means the agriculture commissioner or the commissioner's
 designee.
- 16 2. "Council" means the North Dakota dry pea and lentil council.
- "Dry peas and lentils" means the range of <u>all</u> pulse crops including lentils, dry
 peas, chickpeas, and lupins.
- 19 4. "First purchaser" means any person, firm, corporation, association, partnership,
- 20 agent, or broker buying, accepting for sale, or otherwise acquiring dry peas and
- 21 lentils, after harvest, from a grower. The term includes a mortgagee, pledgee,
- 22 lienor, or other claimant and any person having a claim against the producer, when
- 23 the actual or constructive possession of lentils and dry peas and lentils is taken as

- 1 part of partial payment of or in satisfaction of the <u>a</u> mortgage, pledge, lien, or 2 claim.
- 3 5. "Grower" means any person who plants, raises, or harvests dry peas and lentils,
- 4 and includes both the owner and the tenant jointly, a person, partnership,
- 5 association, corporation, limited liability company, cooperative, trust, sharecropper,
- 6 and any other, and all business units, devices, and arrangements.

NOTE: NDCC Section 1-01-49 already defines a person as a human being, foreign or domestic association, business trust, corporation, enterprise, estate, joint venture, limited liability company, limited liability partnership, limited partnership, partnership, trust, any legal or commercial entity, government, political subdivision, or government agency or instrumentality. For this reason, it is not necessary to include the definition in this chapter.

- 7 6. "Participating grower" means a grower who has not claimed any refunds for the
- 8 payment of taxes on dry peas and lentils produced under this chapter for the
- 9 previous or current year.
- 10 **SECTION 2.** A new section to chapter 4-10.7 of the North Dakota Century Code is
- 11 created and enacted as follows:
- 12 Dry pea and lentil districts Establishment. The state consists of the following five
- 13 dry pea and lentil districts:
- 14 <u>1.</u> <u>Burke, Divide, McKenzie, Mountrail, and Williams Counties.</u>
- Adams, Billings, Bowman, Dunn, Golden Valley, Grant, Hettinger, Mercer, Morton,
 Oliver, Sioux, Slope, and Stark Counties;
- 17 <u>3.</u> <u>Benson, Bottineau, McHenry, Pierce, Renville, Rolette, Towner, and Ward</u>
 18 Counties;
- <u>4.</u> Burleigh, Emmons, Kidder, Logan, McIntosh, McLean, Sheridan, and Wells
 Counties: and
- 5. Barnes, Cass, Cavalier, Dickey, Eddy, Foster, Grand Forks, Griggs, LaMoure,
 Nelson, Pembina, Ramsey, Ransom, Richland, Sargent, Steele, Stutsman, Traill,
 and Walsh Counties.
- SECTION 3. AMENDMENT. Section 4-10.7-02 of the North Dakota Century Code is
 amended and reenacted as follows:
- 26 4-10.7-02. Dry pea and lentil council Membership Term. There is a

1 The North Dakota dry pea and lentil council. The council is composed of one 1. 2 participating grower elected from each of the districts established in section 3 4-10.7-04. The chairman of the council must be a member of the council elected 4 by a majority vote of the council. The 2 of this Act and the agriculture 5 commissioner, who is an ex officio member of the council. Every elected **NOTE:** The language governing the election of the chairman is included in the proposed amendment of NDCC Section 4-10.7-05. 6 Each member of the council, except the commissioner, must be a United States <u>2.</u> 7 citizen of the state and a bona fide resident of and participating grower in the 8 district that the member represents. 9 The term of each elected member is three years and begins on April first of the 3. 10 year of following the member's election, except that initially one member must be 11 elected for a three-year term; two members must be elected for two-year terms; 12 and two members must be elected for one-year terms as designated by the 13 commissioner. The terms must be staggered so that no more than two expire 14 each year. 15 If at any time during a member's term the member ceases to possess any of the 4. 16 qualifications provided for in this chapter, the member's office is deemed vacant 17 and the council, by majority vote, shall appoint another qualified grower from the affected district for the remainder of the term of the office vacated. 18 **NOTE:** Because the statute requires that the council appoint another "qualified" grower, it is not necessary to reiterate that the grower must be from the affected district. That requirement is stated in subsection 2. 19 No an elected member of the council is not eligible to serve more than three 5. 20 consecutive three-year terms. 21 SECTION 4. AMENDMENT. Section 4-10.7-03 of the North Dakota Century Code is 22 amended and reenacted as follows: 23 4-10.7-03. Dry pea and lentil council - Election. The commissioner, or a county 24 agent designated by the commissioner, in cooperation with the cooperative extension service 25 shall conduct all elections under this section in each district in the manner the commissioner 26 deems fair and reasonable. The first election must be held within forty five days after July 1, 27 1997, and all elections thereafter Elections under this section must be conducted prior to

- 1 April first <u>of each year</u>. Prospective candidates for the council must have planted dry peas or
- 2 lentils in the previous year or intend to plant dry peas or lentils in the coming year growing
- 3 <u>season following the election</u>. County election meetings are to be announced in the official
- 4 newspaper of the county not less than five days nor more than thirteen days prior to the
- 5 meeting. Any current or prospective participating dry pea and lentil grower is eligible to vote.
- 6 Elected county representatives shall then meet in district caucus to elect one person from that
- 7 group to act as the district representative.

NOTE: Because the dry pea and lentil council is a governmental entity, charged with the collection and expenditure of tax dollars, it would be preferable to fully describe the election process in statute, so that anyone can determine what that process is and also to ensure that the burden of determining what constitutes a fair and reasonable election is not delegated to one individual, i.e., the commissioner.

8 **SECTION 5. AMENDMENT.** Section 4-10.7-05 of the North Dakota Century Code is

9 amended and reenacted as follows:

10 4-10.7-05. Election of chairman - Meetings - Quorum - Compensation of council

- 11 **members.** A majority of the voting members of the council constitutes a quorum for the
- 12 transaction of all business in carrying out the duties of the council. All

NOTE: North Dakota Century Code Section 1-01-10 provides that a "majority of any board or commission" constitutes a quorum. This language is applicable to the entire Code. Therefore, unless the commissioner is a nonvoting member, and that does not appear to be the case, there is no need to include this verbiage.

- 13 <u>1.</u> <u>Annually, the council shall elect one member to serve as the chairman.</u>
- 14 <u>2.</u> <u>The chairman shall call all meetings of the council must be called by the chairman</u>
- 15 except special meetings which must be called by the chairman on the petition of
- 16 and must call a special meeting of the council within seven days, when petitioned
- 17 to do so by three council members within seven days of receiving the petition. The
- 18 council shall determine the amount of compensation payable to each member of
- 19 the council. The amount payable may not exceed seventy-five dollars per day plus
- 20 reimbursement of expenses as provided by law for state officers, while attending
- 21 meetings or performing duties directed by the council, except that no compensation
- 22 under this section may be paid to any member who receives compensation or

23 salary as a regular state employee or official.

NOTE: Because current law does not indicate the frequency with which a chairmanship is determined, the rewrite provides that this determination be made annually. Is this

accurate? The language governing the compensation of council members was placed in a separate section.

1 **SECTION 6.** A new section to chapter 4-10.7 of the North Dakota Century Code is

2 created and enacted as follows:

3 Council members - Compensation. Each member of the council is entitled to receive

4 <u>compensation, in the amount established by the council, but not exceeding seventy-five dollars</u>

- 5 per day plus reimbursement for expenses, as provided by law for state officers, if the member is
- 6 attending meetings or performing duties directed by the council. The compensation provided
- 7 for in this section may not be paid to any member of the council who receives a salary or other
- 8 <u>compensation as an employee or official of this state.</u>
- 9 SECTION 7. AMENDMENT. Section 4-10.7-06 of the North Dakota Century Code is
- 10 amended and reenacted as follows:
- 11 4-10.7-06. Expenditure of funds. The council or its designated agent shall maintain

12 an account of all receipts as authorized by this chapter. Expenditures of funds made pursuant

- 13 shall approve all expenditures made pursuant to this chapter. The expenditures must be
- 14 recorded on itemized vouchers and <u>the</u> records <u>must be</u> maintained in accordance with
- 15 standards adopted, as directed by the state auditor. The accounts and records of the council
- 16 are open to inspection by the designated state auditors without notice.

NOTE: NDCC Chapter 54-10 grants the state auditor access to all state offices and access to all relevant information. Therefore, the final sentence was removed.

- 17 SECTION 8. AMENDMENT. Section 4-10.7-07 of the North Dakota Century Code is
- 18 amended and reenacted as follows:

19 4-10.7-07. Council powers and duties - Powers. In the administration of this

- 20 chapter, the <u>The</u> council may:
- 21 1. Contract and cooperate with any person or with any governmental department or
- 22 agency for any purpose related to this chapter, including research, education,
- 23 publicity, promotion, and transportation for purposes of this chapter.

NOTE: In other situations, the committee opted to allow contracting for any reason related to the chapter, but elected to specifically mention some of the familiar purposes.

24 2. Expend funds moneys collected pursuant to this chapter for its administration.

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- Appoint, employ Employ, bond, discharge, fix the compensation for, and prescribe
 the duties of such administrative, clerical, technical, and other and compensate
 necessary personnel as it deems necessary.
- 4. Accept <u>gifts, grants, and</u> donations of funds <u>money</u>, property, <u>and</u> services, or
 5 other assistance from public or private sources for the purpose of furthering the
 6 objectives of the council to carry out this chapter.
- 5. Investigate and prosecute in the name of the state any action or suit to enforce the
 collection or ensure payment of the taxes authorized by this chapter, and to sue
 Sue and be sued in the name of the council.
- 10 6. Formulate the general policies and programs of markets and industries for the
- 11 utilization of dry peas and lentils grown within the state. Do all things necessary
- 12 and proper to enforce and administer this chapter.

NOTE: It appears that the directive to formulate the general policies and programs of markets and industries for the utilization of dry peas and lentils grown within the state should be a duty of the council. Therefore, it was placed in a separate "duties" section.

The directive to do all things necessary and proper to enforce and administer this chapter includes the authority set forth in current subsection 5 as well as authorities that are not clearly articulated, such as the establishment and maintenance of an office.

- 13 7. Enter a reciprocal agreement <u>Contract</u> with the governmental entity that is
- 14 responsible for administration of the dry pea and lentil assessment in another state
- 15 or province and provide for:
- 16 a. The return by that governmental entity of any assessment charged on dry
- 17 peas and lentils grown in this state; and
- 18b.The return by the council of any assessment charged on dry peas and lentils
 - grown in another state or province.

NOTE: Should this be a power or a duty?

Although the caption of this section currently references both powers and duties, the items listed are not mandatory, but simply grants of authority, i.e., "powers." The ensuing section contains the statutory mandates.

- 20 **SECTION 9.** A new section to chapter 4-10.7 of the North Dakota Century Code is
- 21 created and enacted as follows:
- 22 <u>Council Duties.</u>

19

- 23 <u>1.</u> The council shall formulate the general policies and programs of markets and
- 24 industries for the utilization of dry peas and lentils grown within the state.

1	<u>2.</u>	<u>The</u>	council shall develop and disseminate information and instructions relating to	
2		<u>the</u>	purpose of the dry pea and lentil assessment and the manner in which refunds	
3		<u>may</u>	/ be claimed.	
			NDCC Sections 4-10.7-07 and 4-10.7-07.1. Subsection 1 is current law. What ed by the verbiage?	
4	SE	стю	N 10. AMENDMENT. Section 4-10.7-08 of the North Dakota Century Code is	
5	amended and reenacted as follows:			
6	4-1	4-10.7-08. First purchaser - Certification of first purchasers. A		
7	<u>1.</u>	Before a first purchaser of dry peas and lentils shall file may sell, process, or s hip		
8		any	dry peas or lentils, the first purchaser shall obtain certification from the council.	
9		<u>The</u>	certification is available upon submission to the council of an application with	
10		the-	council on forms prescribed and furnished by the council. The forms must	
11		contain containing the name under which the first purchaser is transacting		
12		business within the state, the first purchaser's places <u>place</u> of business, <u>and</u> the		
13		location of loading and shipping places of the first purchaser's agents of the first		
14		purchaser,.		
15	<u>2.</u>	<u>a.</u>	If the first purchaser is a corporation, the application must include the	
16			corporate name and the names and addresses of the principal officers and	
17			agents within the state.	
18		<u>b.</u>	If the first purchaser is a partnership, the application must include the name of	
19			the partnership and the names and addresses of the several persons	
20			constituting the firm partnership, and if a corporation, the corporate name and	
21			the names and addresses of its principal officers and agents within the state.	
22			The council shall issue a certificate to the first purchaser. A first purchaser	
23			may not sell, process, or ship any dry peas or lentils until the first purchaser	
24			has furnished a certificate as required by this section.	
25		<u>C.</u>	If the first purchaser is a limited liability company, the application must include	
26			the name of the limited liability company and the names and addresses of its	
27			principal managers and agents within the state.	
28		<u>d.</u>	The first purchaser shall notify the council whenever there is a change of	
29			information required by this section.	

NOTE: Other commodity groups having similar sections provided for the possibility that a limited liability company might be a first purchaser. Therefore, that concept was included in subdivision c. Although this section currently makes no requirement on the first purchaser, beyond the original filing of the application, the rewrite requires that the first purchaser notify the council whenever there is a change of information required by this section. Without such a provision, the information on file could be inaccurate.

1 SECTION 11. AMENDMENT. Section 4-10.7-09 of the North Dakota Century Code is

- 2 amended and reenacted as follows:
- 3
- 4-10.7-09. Assessment. Effective July 1, 1997, an An assessment at the rate of one
- 4 percent of the net value of dry peas and lentils must be levied and imposed upon all dry peas
- 5 and lentils grown in the state or sold to a first purchaser. This assessment is due upon any
- 6 identifiable lot or quantity of dry peas or lentils.

NOTE: The second sentence was removed because the first sentence requires that the assessment must be imposed upon "all" dry peas and lentils

7 SECTION 12. AMENDMENT. Section 4-10.7-10 of the North Dakota Century Code is

- 8 amended and reenacted as follows:
- 9 4-10.7-10. Collection of assessment. Every
- 10 A first purchaser of dry peas or lentils shall collect the assessment from the seller 1.
- 11 by deducting the assessment from the net purchase price of all the dry peas and
- 12 lentils subject to the assessment and being purchased by the first purchaser.
- 13 2. Each first purchaser shall keep, as part of the first purchaser's permanent records 14 a permanent record, documentation of all purchases, sales, and shipments of dry 15 peas and lentils, which. The records may be examined by the council at any and
- 16 all reasonable times upon request. Each

NOTE: Is it necessary to keep these records forever?

- 17 3. At the time and in the manner prescribed by the council, each first purchaser shall 18 file a report to with the council, in a manner and at a time prescribed by the
- 19 council, the quantity stating in individual and total amounts, the quantity of dry
- 20 peas and lentils received, sold, or shipped by the first purchaser. The report must
- 21 state from whom the source of each individual amount was received. The
- 22 remittance of the assessment as provided in this section must accompany the
- 23 report. All moneys levied and collected under this chapter must be paid within
- 24 thirty days of the end of each calendar quarter. Regular audits of the council's

- 1 accounts may be conducted in accordance with chapter 54-10 and submitted to the
- 2 commissioner.

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- 3 <u>4.</u> Each first purchaser shall forward to the council all assessments collected by the
 - first purchaser, at the time and in the manner prescribed by the council.

NOTE: The proposed wording is one option for clarifying an oddity in the current law, i.e.:

- Each first purchaser is to file a report with the council at the time and in the manner prescribed by the council;
- The assessments must be remitted with the above report; and
- All moneys collected under this chapter (assessments?) must be paid (to the council?) within 30 days of the end of each calendar quarter.

In effect, the report must be filed not necessarily at the time prescribed by the council, but rather, within 30 days of the end of each calendar quarter.

Because the requirements for regular audits are already addressed in NDCC Chapter 54-10, it is not necessary to reiterate them in this chapter.

5 SECTION 13. AMENDMENT. Section 4-10.7-11 of the North Dakota Century Code is

6 amended and reenacted as follows:

7 4-10.7-11. Nonparticipating growers - Refunds. Any 8 To receive a refund of any assessment paid in accordance with this chapter, a 1. grower subject to the assessment provided by this chapter, within sixty days 9 10 following the assessment or final settlement, may apply shall submit to the council 11 a written request for a refund application. Upon the return of the properly 12 executed, no later than sixty days after the date of the assessment or final 13 settlement. The grower must complete the refund application and within sixty days of the date 14 2. 15 it was mailed to the grower, and accompanied by return the application to the 16 council, together with a record of the assessment collected the, no later than ninety days after the date of the assessment or final settlement. The council shall issue a 17 then refund the net amount of the assessment that had been collected to the 18 19 grower.

NOTE: In accordance with the committee's directive for consistency, growers are being given 60 days from the date of the assessment or final settlement within which to request a refund application and 90 days from the date of the assessment or final settlement within which to file the application.

- 1 <u>3.</u> If no <u>a</u> request for refund is made within sixty days of sale, then <u>not submitted to</u>
- 2 <u>the council within the prescribed time period</u>, the grower is presumed to have
- 3 agreed to the assessment. However, a grower, having paid the tax more than
- 4 once on the same dry peas or lentils, is entitled to a refund of the overpayment
- 5 upon furnishing proof to the council.
- 6 The council, to inform the grower, shall develop and disseminate information and
- 7 instructions relating to the purpose of the dry pea and lentil tax and manner in which refunds
- 8 may be claimed, and to this extent shall cooperate with governmental agencies and private
- 9 businesses engaged in the purchase of dry peas and lentils.

NOTE: The provision governing overpayments has been placed in a separate section.

The provision directing the council to develop and disseminate information and instructions relating to the purpose of the dry pea and lentil assessment and the manner in which refunds may be claimed has been placed in a separate "duties" section.

The provision directing the council to cooperate with governmental agencies, state and federal, and with private businesses engaged in the purchase of dry peas and lentils has been removed. This follows the committee's directive regarding similar verbiage in other commodity chapters.

- 10 **SECTION 14.** A new section to chapter 4-10.7 of the North Dakota Century Code is
- 11 created and enacted as follows:
- 12 **Reimbursement for double payments.** If a grower documents to the council that the
- 13 grower has paid the assessment more than once on the same dry peas or lentils, the council
- 14 shall reimburse the grower for the double payment.
- 15 **SECTION 15. AMENDMENT.** Section 4-10.7-12 of the North Dakota Century Code is
- 16 amended and reenacted as follows:

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- 17 4-10.7-12. Advisory referendum by growers. Whenever
- 181.a.When petitioned to do so byfifteen percent of the participating growers, with19not more than fifty percent of the signatory parties from any one district, as20disclosed by the records of the council for the preceding year, petition the
- 21 council, the council shall conduct an advisory a referendum among the
- 22 participating growers of the state to determine whether they wish the
- 23 legislative assembly to raise or lower the tax imposed by section 4-10.7-09.
- 24 The advisory referendum may be conducted only among participating growers
 - who have paid all taxes assessed pursuant to this chapter for the preceding

1 year, and the amount by which the assessment imposed by this chapter 2 should be raised or lowered. 3 To be considered a valid petition, no more than fifty percent of the b. 4 participating growers who signed the petition may reside in one district. 5 The council shall prepare the ballots must be prepared by the council and 2. 6 mailed and mail the ballots to each participating grower at least thirty days prior to 7 before the last date for filing ballots. In addition, each 8 3. Each ballot must be accompanied by a notice to each participating grower include 9 a statement indicating: 10 1. a. Of the The date of the filing of on which the petition by the growers for the 11 referendum was filed and the number of signatures contained thereon. on the 12 petition; 13 2. b. Of the The date and place where time, and location at which the council will 14 open and tabulate the ballots, which may not be less than five days after the 15 last date for filing the ballots.; 16 З. с. Of the last date upon which ballots may be filed The last date by which the 17 ballots must be postmarked or filed with the council, or postmarked if 18 delivered to the council by mail; and 19 4. d. That any participating grower may attend the meeting of the council be 20 present at the time the ballots are opened and the votes tabulated. 21 The date selected by the council for the opening and tabulation of ballots must be 4. 22 at least five days after the date by which ballots must be postmarked or filed with 23 the council. 24 5. If a the majority of the participating growers voting upon the question are in favor of 25 the proposed change, the council shall certify the result to the commissioner with 26 the request that the commissioner prepare a bill to implement the change and to 27 submit it a bill to the next legislative assembly to amend this chapter. 28 **SECTION 16. AMENDMENT.** Section 4-10.7-14 of the North Dakota Century Code is 29 amended and reenacted as follows: 30 4-10.7-14. Penalty for nonpayment of assessments. A first purchaser who fails to 31 pay any Any assessment levied imposed by this chapter on and not submitted to the council by

- 1 the date that the assessment becomes it is due is delinquent and the council may levy a
- 2 penalty on the delinquent payments of equal to ten percent of the assessment due, plus interest
- 3 at the rate of twelve percent per annum from the due date. The penalty and interest must be
- 4 collected in the manner prescribed by this chapter.
- 5 **SECTION 17. AMENDMENT.** Section 4-10.7-15 of the North Dakota Century Code is 6 amended and reenacted as follows:
- 7 4-10.7-15. Continuing appropriation. All funds moneys received by the council
- 8 pursuant to <u>under</u> this chapter are hereby appropriated as a standing and to the council on a
- 9 continuing appropriation for the basis, to be used to carry out the intent and purposes of this
- 10 chapter.
- 11 SECTION 18. AMENDMENT. Section 4-10.7-17 of the North Dakota Century Code is
- 12 amended and reenacted as follows:
- 13 **4-10.7-17. Penalty.** Any person who willfully violates this chapter is guilty of a class B
- 14 misdemeanor.
- 15 SECTION 19. REPEAL. Sections 4-10.7-04, 4-10.7-13, and 4-10.7-16 of the North
- 16 Dakota Century Code are repealed.

NOTE: North Dakota Century Code Section 4-10.7-04, which established the dry pea and lentil districts, was repealed in order that its content could be moved to a more logical placement in the chapter.

North Dakota Century Code Section 4-10.7-13, which provides that if If a first purchaser fails to pay the assessment, the council may enforce collection in any appropriate court within the state, was repealed because the provisions of this section are already set forth in NDCC Section 4-10.7-07.

North Dakota Century Code Section 4-10.7-16 provides that all records of the council are public information and must be made available for inspection. These provisions are addressed in NDCC Chapter 44-04 and do not need to be reiterated in this chapter.