Sixty-first Legislative Assembly of North Dakota

FIRST DRAFT: Prepared by the Legislative Council staff for the Advisory Commission on Intergovernmental Relations June 2008

Introduced by

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A BILL for an Act to amend and reenact section 40-47-01.1 of the North Dakota Century Code, 2 relating to extraterritorial zoning jurisdiction of cities; and to provide for application.

3 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

4 **SECTION 1. AMENDMENT.** Section 40-47-01.1 is amended:

5 40-47-01.1. (Effective through July 31, 2009) Extraterritorial zoning - Mediation -

6 Determination by administrative law judge.

- 7 1. A city may, by ordinance, extend the application of a city's zoning regulations to 8 any quarter quarter section of unincorporated territory if a majority of the quarter 9 guarter section is located within the following distance of the corporate limits of the 10 city:
- 11 One-half mile [.80 kilometer] if the city has a population of fewer than five a. 12 thousand.
- 13 One mile [1.61 kilometers] if the city has a population of five thousand or b. 14 more, but fewer than twenty-five thousand.
- 15 Two miles [3.22 kilometers] if the city has a population of twenty-five thousand c. 16 or more.
- 17 2. Subject to subsections 5 and 6, a city, by ordinance, may extend the application of 18 the city's zoning regulations to two times the distance allowed under
- 19 subdivisions a, b, and c of subsection 1 if the extension is approved by at least five 20 of six members of a committee established to review the proposed extension. The 21
- committee must consist of three members appointed by the governing body of the
- 22 city and three members appointed, jointly, by the governing bodies of any political
- 23 subdivision that is exercising zoning authority within the territory to be
- 24 extraterritorially zoned.

- If a quarter quarter section line divides a platted lot and the majority of that platted
 lot lies within the quarter quarter section, a city may apply its extraterritorial zoning
 authority to the remainder of that platted lot. If the majority of the platted lot lies
 outside the quarter quarter section, the city may not apply its extraterritorial zoning
 authority to any of that platted lot.
- 6 4. A city exercising its extraterritorial zoning authority shall hold a zoning transition 7 meeting if the territory to be extraterritorially zoned is currently zoned. The city's 8 zoning or planning commission shall provide at least fourteen days' notice of the 9 meeting to the zoning board or boards of all political subdivisions losing their partial 10 zoning authority. The purpose of the zoning transition meeting is to review existing 11 zoning rules, regulations, and restrictions currently in place in the territory to be 12 extraterritorially zoned and to plan for an orderly transition. The zoning transition 13 meeting must take place before the city's adoption of an ordinance exercising 14 extraterritorial zoning.
- 15 5. If two or more cities have boundaries at a distance where there is an overlap of 16 extraterritorial zoning authority under this section, the governing bodies of the cities 17 may enter into an agreement regarding the extraterritorial zoning authority of each 18 city. The agreement must be for a specific term and is binding upon the cities 19 unless the governing bodies of the cities agree to amend or rescind the agreement 20 or unless determined otherwise by an administrative law judge in accordance with 21 this chapter. If a dispute arises concerning the extraterritorial zoning authority of a 22 city and the governing bodies of the cities involved fail to resolve the dispute, the 23 dispute must be submitted to a committee for mediation. The committee must be 24 comprised of one member appointed by the governor, one member of the 25 governing body of each city, and one member of the planning commission of each 26 city who resides outside the corporate city limits. The governor's appointee shall 27 arrange and preside over the meeting and act as mediator at the meeting. A 28 meeting may be continued until the dispute has been resolved or until the mediator 29 determines that continued mediation is no longer worthwhile.
- 30 6. If the mediation committee is unable to resolve the dispute to the satisfaction of the
 31 governing bodies of all the cities involved, the governing body of any of the cities

1 may petition the office of administrative hearings to appoint an administrative law 2 judge to determine the extraterritorial zoning authority of the cities in the disputed 3 area. A hearing may not be held until after at least two weeks' written notice has 4 been given to the governing bodies of the cities involved in the dispute. At the 5 hearing, the governor's appointee who mediated the meetings under subsection 4 6 shall provide information to the administrative law judge on the dispute between 7 the cities involved and any proposed resolutions or recommendations made by a 8 majority of the committee members. Any resident of, or person owning property in, 9 a city involved in the dispute or the unincorporated territory that is the subject of the 10 proposed extraterritorial zoning, a representative of such a resident or property 11 owner, and any representative of a city involved, may appear at the hearing and 12 present evidence on any matter to be determined by the administrative law judge. 13 A decision by the administrative law judge is binding upon all the cities involved in 14 the dispute and remains effective until the governing bodies of the cities agree to a 15 change in the zoning authority of the cities. The governing body of a city may 16 request a review of a decision of an administrative law judge due to changed 17 circumstances at any time ten years after the decision has become final. An 18 administrative law judge shall consider the following factors in making a decision 19 under this subsection: 20 The proportional extraterritorial zoning authority of the cities involved in the a. 21 dispute: 22 b. The proximity of the land in dispute to the corporate limits of each city 23 involved: 24 The proximity of the land in dispute to developed property in the cities c. 25 involved; 26 d. Whether any of the cities has exercised extraterritorial zoning authority over 27 the disputed land;

- 28 e. Whether natural boundaries such as rivers, lakes, highways, or other physical
 29 characteristics affecting the land are present;
- 30 f. The growth pattern of the cities involved in the dispute; and
- 31 g. Any other factor determined to be relevant by the administrative law judge.

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| 1 | 7. | For purposes of this section, the population of a city must be determined by the last |
| 2 | | official regular or special federal census. If a city has incorporated after a census, |
| 3 | | the population of the city must be determined by a census taken in accordance |
| 4 | | with chapter 40-22. |
| 5 | 8. | When a portion of the city is attached to the bulk of the city by a strip of land less |
| 6 | | than one hundred feet [30.48 meters] wide, that portion and strip of land must be |
| 7 | | disregarded when determining the extraterritorial zoning limits of the city. This |
| 8 | | subsection does not affect the ability of a city to zone land within its city limits. |
| 9 | 9. | For the purposes of this section, a quarter quarter section shall be determined in |
| 10 | | the manner provided by 2 Stat. 313 [43 U.S.C. 752]. When appropriate, the phrase |
| 11 | | "quarter quarter section" refers to the equivalent government lot. |
| 12 | (Ef | fective after July 31, 2009) Extraterritorial zoning - Mediation - Determination |
| 13 | by admini | strative law judge. |
| 14 | 1. | A city may, by ordinance, extend the application of a city's zoning regulations to |
| 15 | | any quarter quarter section of unincorporated territory if a majority of the quarter |
| 16 | | quarter section is located within the following distance of the corporate limits of the |
| 17 | | city: |
| 18 | | a. One mile [1.61 kilometers] if the city has a population of less than five |
| 19 | | thousand. |
| 20 | | b. Two miles [3.22 kilometers] if the city has a population of five thousand or |
| 21 | | more, but less than twenty-five thousand. |
| 22 | | c. Four miles [6.44 kilometers] if the city has a population of twenty-five |
| 23 | | thousand or more. |
| 24 | 2. | If a quarter quarter section line divides a platted lot and the majority of that platted |
| 25 | | lot lies within the quarter quarter section, a city may apply its extraterritorial zoning |
| 26 | | authority to the remainder of that platted lot. If the majority of the platted lot lies |
| 27 | | outside the quarter quarter section, the city may not apply its extraterritorial zoning |
| 28 | | authority to any of that platted lot. |
| 29 | 3. | A city exercising its extraterritorial zoning authority shall hold a zoning transition |
| 30 | | meeting if the territory to be extraterritorially zoned is currently zoned. The city's |
| 31 | | zoning or planning commission shall provide at least fourteen days' notice of the |
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1meeting to the zoning board or boards of all political subdivisions losing their partial2zoning authority. The purpose of the zoning transition meeting is to review existing3zoning rules, regulations, and restrictions currently in place in the territory to be4extraterritorially zoned and to plan for an orderly transition. The zoning transition5meeting must take place before the city's adoption of an ordinance exercising6extraterritorial zoning.

7 If two or more cities have boundaries at a distance where there is an overlap of 4 8 extraterritorial zoning authority under this section, the governing bodies of the cities 9 may enter into an agreement regarding the extraterritorial zoning authority of each 10 city. The agreement must be for a specific term and is binding upon the cities 11 unless the governing bodies of the cities agree to amend or rescind the agreement 12 or unless determined otherwise by an administrative law judge in accordance with 13 this chapter. If a dispute arises concerning the extraterritorial zoning authority of a 14 city and the governing bodies of the cities involved fail to resolve the dispute, the 15 dispute must be submitted to a committee for mediation. The committee must be 16 comprised of one member appointed by the governor, one member of the 17 governing body of each city, and one member of the planning commission of each 18 city who resides outside the corporate city limits. The governor's appointee shall 19 arrange and preside over the meeting and act as mediator at the meeting. A 20 meeting may be continued until the dispute has been resolved or until the mediator 21 determines that continued mediation is no longer worthwhile.

22 5. If the mediation committee is unable to resolve the dispute to the satisfaction of the 23 governing bodies of all the cities involved, the governing body of any of the cities 24 may petition the office of administrative hearings to appoint an administrative law 25 judge to determine the extraterritorial zoning authority of the cities in the disputed 26 area. A hearing may not be held until after at least two weeks' written notice has 27 been given to the governing bodies of the cities involved in the dispute. At the 28 hearing, the governor's appointee who mediated the meetings under subsection 4 29 shall provide information to the administrative law judge on the dispute between 30 the cities involved and any proposed resolutions or recommendations made by a 31 majority of the committee members. Any resident of, or person owning property in,

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| 1 | | a city involved in the dispute or the unincorporated territory that is the subject of the |
| 2 | | proposed extraterritorial zoning, a representative of such a resident or property |
| 3 | | owner, and any representative of a city involved, may appear at the hearing and |
| 4 | | present evidence on any matter to be determined by the administrative law judge. |
| 5 | | A decision by the administrative law judge is binding upon all the cities involved in |
| 6 | | the dispute and remains effective until the governing bodies of the cities agree to a |
| 7 | | change in the zoning authority of the cities. The governing body of a city may |
| 8 | | request a review of a decision of an administrative law judge due to changed |
| 9 | | circumstances at any time ten years after the decision has become final. An |
| 10 | | administrative law judge shall consider the following factors in making a decision |
| 11 | | under this subsection: |
| 12 | | a. The proportional extraterritorial zoning authority of the cities involved in the |
| 13 | | dispute; |
| 14 | | b. The proximity of the land in dispute to the corporate limits of each city |
| 15 | | involved; |
| 16 | | e. The proximity of the land in dispute to developed property in the cities |
| 17 | | involved; |
| 18 | | d. Whether any of the cities has exercised extraterritorial zoning authority over |
| 19 | | the disputed land; |
| 20 | | e. Whether natural boundaries such as rivers, lakes, highways, or other physical |
| 21 | | characteristics affecting the land are present; |
| 22 | | f. The growth pattern of the cities involved in the dispute; and |
| 23 | | g. Any other factor determined to be relevant by the administrative law judge. |
| 24 | 6. | For purposes of this section, the population of a city must be determined by the last |
| 25 | | official regular or special federal census. If a city has incorporated after a census, |
| 26 | | the population of the city must be determined by a census taken in accordance |
| 27 | | with chapter 40-22. |
| 28 | 7. | When a portion of the city is attached to the bulk of the city by a strip of land less |
| 29 | | than one hundred feet [30.48 meters] wide, that portion and strip of land must be |
| 30 | | disregarded when determining the extraterritorial zoning limits of the city. This |
| 31 | | subsection does not affect the ability of a city to zone land within its city limits. |
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8. For the purposes of this section, a quarter quarter section shall be determined in
 the manner provided by 2 Stat. 313 [43 U.S.C. 752]. When appropriate, the phrase
 "quarter quarter section" refers to the equivalent government lot.

4 **SECTION 2. APPLICATION.** Any extraterritorial zoning or subdivision regulation in 5 effect before the effective date of this Act which extends beyond the extraterritorial zoning or 6 subdivision authority provided by this Act is not affected by the reduction in the extraterritorial 7 zoning limits in this Act. However, this Act applies to any extensions of area after the effective 8 date of this Act.