Sixty-first Legislative Assembly of North Dakota FIRST DRAFT Prepared by the Legislative Council staff for the Agriculture Committee March 2008

Introduced by

- 1 A BILL for an Act to create and enact a new section to chapter 4-10.1 of the North Dakota
- 2 Century Code, relating to the North Dakota potato council; to amend and reenact sections
- 3 4-10.1-03, 4-10.1-04, 4-10.1-05, 4-10.1-06, 4-10.1-07, 4-10.1-07, 4-10.1-08, 4-10.1-09,
- 4 4-10.1-12, 4-10.1-13, 4-10.1-15, and 4-10.1-16 of the North Dakota Century Code, relating to
- 5 the North Dakota potato council; to repeal sections 4-10.1-01, 4-10.1-02, 4-10.1-10, and
- 6 4-10.1-14 of the North Dakota Century Code, relating to the titling and purpose of legislation
- 7 promoting the potato industry, the appropriation of funds, the collection of assessments, and
- 8 public records; to provide a penalty, and to provide a continuing appropriation.

9 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

10 SECTION 1. AMENDMENT. Section 4-10.1-03 of the North Dakota Century Code is

- 11 amended and reenacted as follows:
- 12 **4-10.1-03. Definitions.** Whenever <u>As</u> used in this chapter:
- 13 1. "Commissioner" means agriculture commissioner.
- 14 2. "Council" means the North Dakota potato council.
- 3. <u>a.</u> "Designated handler" means any <u>a</u> person who initially places potatoes,
 whether that person is an owner, agent, or otherwise, into the channels of
- 17 trade and commerce, or <u>a person</u> who is engaged in the processing of
- 18 processes potatoes into food for human consumption in any form. A. The
- 19term does not include a grower selling that grower's unharvested potatoes, or20delivering that grower's potatoes from the farm on which they are produced to
- 21 storage facilities, <u>to a</u> packing shed, or <u>to a</u> processing plant, within the state,
- 22 is not considered to be a designated handler.
- 4. "Grower" means any person who plants, raises, and harvests lrish potatoes from
 more than ten acres [4.05 hectares].

NOTE: In similar situations, the interim committees opted to remove the minimum acreage requirement. If the requirement was initially added to avoid payments and refunds involving very small amounts of money that can be addressed by other means.

- 1 5. "Hundredweight" means a one hundred pound [45.36 kilogram] unit or combination
- 2 of packages making a one hundred pound [45.36 kilogram] unit or any shipment of
- 3 potatoes based on invoices or bills of lading records.

NOTE: In similar situations, the interim committee opted to remove the definition of a hundredweight because it was deemed to be self-evident.

- 4 6. "Participating grower" means a grower who has not gained exemption from the
- 5 payment of taxes on potato production under this chapter for a particular year, or a
- 6 grower who is not exempt from the payment of taxes on potato production under
- 7 the terms of this chapter.
- 8 7. "Person" means an individual, partnership, corporation, limited liability company,
- 9 association, grower, cooperative, or any other business unit.

NOTE: NDCC section 1-01-49 already defines a person as a human being, foreign or domestic association, business trust, corporation, enterprise, estate, joint venture, limited liability company, limited liability partnership, limited partnership, partnership, trust, any legal or commercial entity, government, political subdivision, or government agency or instrumentality. For this reason, it is not necessary to include the definition in this chapter.

- 10 8. 6. "Potatoes Potato" means any and all varieties variety of Irish potatoes harvested
- 11 within the this state of North Dakota.
- 12 9. "Processor" means a person who is actively engaged in the processing of potatoes
- 13 for human consumption.

NOTE: The word processor is not used elsewhere in this chapter.

- 14 SECTION 2. AMENDMENT. Section 4-10.1-04 of the North Dakota Century Code is
- 15 amended and reenacted as follows:
- 16 4-10.1-04. North Dakota potato council Membership Election Term. There is
- 17 hereby established a
- 18 <u>1.</u> <u>The</u> North Dakota potato council. <u>The council is composed of the agriculture</u>
- 19 commissioner or the commissioner's designated representative, who is chairman
- 20 of the council, and one
- 21a.One participating grower elected from each of the five districts hereinafter22established in section 4-10.1-05; and
- 23 b. <u>The commissioner of agriculture or the commissioner's designee.</u>

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1 Every elected council member must be a United States citizen of the state and a 2. 2 bona fide resident of and participating grower in the district that the member 3 represents. 4 3. The term of each elected member is three years and begins on July first of the 5 year of following the member's election, except that initially one member must be 6 elected for a three year term, two members must be elected for two year terms, 7 and two members must be elected for one year terms as designated by the 8 commissioner The terms must be staggered so that no more than two expire each 9 year. 10 If at any time during a member's term that member ceases to possess any of the 4. 11 qualifications provided for in this chapter, that member's office is deemed vacant 12 and the council shall appoint another qualified participating grower for the 13 remainder of the term of the office vacated. 14 The Each year, during the month of June the commissioner shall conduct all 5. elections under this section in each district, in such a manner as the commissioner 15 16 deems fair and reasonable. All such elections must be conducted in the month of 17 June. **NOTE:** Because the potato council is a governmental entity, charged with the collection and expenditure of tax dollars, it would be preferable to describe the election process in statute, so than anyone can determine what the process is and also to ensure that the burden of determining what constitutes a fair and reasonable election is not delegated to one individual - i.e., the commissioner. 18 No elected member of the council is eligible to serve more than two consecutive 6. 19 three-year terms. 20 SECTION 3. AMENDMENT. Section 4-10.1-05 of the North Dakota Century Code is 21 amended and reenacted as follows: 22 4-10.1-05. Potato districts - Establishment- It being the intent of this chapter to divide 23 the state into districts containing as nearly equal potato acreage as practicable. The state 24 consists of the following five potato districts are established: 25 1. District one consists of the counties of Pembina and Cavalier counties. 26 2. District two consists of all townships in Walsh County in and west of range 27 fifty-four.

1	3.	District three consists of all those townships in Walsh County in and east of range	
2		fifty-three.	
3	4.	District four consists of the counties of Grand Forks, Nelson, and Benson counties.	
4	5.	District five consists of the counties of Traill, Cass, Richland, Steele, Barnes,	
5		Griggs, Stutsman, Foster, Eddy, LaMoure, Dickey, Ransom, Sargent, Logan,	
6		McIntosh, Burleigh, Kidder, Sheridan, Wells, Burke, Divide, Mountrail, Renville,	
7		Ward, Williams, McHenry, Pierce, Dunn, McKenzie, McLean, Mercer, Oliver,	
8		Adams, Billings, Bowman, Golden Valley, Hettinger, Slope, Stark, Emmons, Grant,	
9		Morton, Sioux, Towner, Rolette, Bottineau, and Ramsey All remaining counties in	
10		the state.	
11	SECTION 4. AMENDMENT. Section 4-10.1-06 of the North Dakota Century Code is		
12	amended and reenacted as follows:		
13	4-10).1-06. Meetings - Quorum - Compensation and expenses of council. A	
14	majority of the voting members of the council constitutes a quorum for the transaction of all		
15	business in carrying out the duties of the council. All The chairman shall call all meetings of the		
16	council must be called by the chairman except special meetings which must be called by the		
17	chairman on the petition of and must call a special meeting of the council within seven days,		
18	when petitioned to do so by three council members within seven days of receiving such a		
19	petition. The council shall determine the amount of compensation payable to each member of		
20	the council, except the chairman. The amount payable may not exceed seventy-five dollars per		
21	day plus reimbursement of expenses as provided by law for state officers, while attending		
22	meetings o	performing duties directed by the commissioner.	
	cons the c	TE: NDCC Section 1-01-10 provides that a "majority of any board or commission" stitutes a quorum. This language is applicable to the entire Code. Therefore, unless commissioner is a nonvoting member, and that does not appear to be the case, e is no need to include this verbiage.	
		E: 2. The language governing the compensation of council members was placed separate section.	
23	SEC	CTION 5. A new section to chapter 4-10.1 of the North Dakota Century Code is	
24	created and enacted as follows:		
25	Council members - Compensation. Each member of the council is entitled to receive		
26	compensation, in the amount established by the council, but not exceeding seventy-five dollars		
27	per day plu	s reimbursement for expenses, as provided by law for state officers, if the member is	

1 attending meetings or performing duties directed by the council. The compensation provided 2 for this section may not be paid to any member of the council who receives a salary or other 3 compensation as an employee or official of this state. **NOTE:** Source NDCC Section 4-10.1-06 4 SECTION 6. AMENDMENT. Section 4-10.1-07 of the North Dakota Century Code is 5 amended and reenacted as follows: 6 4-10.1-07. Expenditure of funds Expenditures. Every The council shall approve 7 each expenditure of funds made pursuant to this chapter must be approved by the council, 8 submitted upon and shall submit an itemized voucher to the office of the budget for approval, 9 and paid by warrant-check issued by the office of management and budget for payment. 10 SECTION 7. AMENDMENT. Section 4-10.1-08 of the North Dakota Century Code is 11 amended and reenacted as follows: 12 4-10.1-08. Potato council powers and duties - Powers. In the administration of this 13 chapter, the The council has the following powers and duties may: 14 1. To contract and cooperate Contract with any person, firm, corporation, limited liability company, or association, or with any local, state, or federal department or 15 16 agency for any purpose related to this chapter, including research, education, 17 publicity, promotion, and transportation for the purposes of this chapter. **NOTE:** In reviewing other commodity chapters, the committee opted to allow contracting for any reason related to the chapter, but elected to specifically mention some of the familiar purposes. 18 2. To expend the funds Expend monies collected pursuant to the provisions of this 19 chapter and appropriated for its administration. 20 To appoint, employ Employ, bond, discharge, fix compensation for, and prescribe 3. 21 the duties of such administrative, clerical, technical, and other and compensate 22 necessary personnel as it may deem necessary. 23 To accept Accept gifts, grants, and donations of funds moneys, property, and 4. 24 services, or other assistance from public or private sources for the purpose of 25 furthering the objectives of the council to carry out this chapter. 26 5. To investigate and prosecute in the name of the state of North Dakota any action 27 or suit Sue and be sued.

- 1 <u>6.</u> <u>Do all things necessary and proper</u> to enforce the collection or ensure payment of
- 2 the taxes authorized by the provisions of and administer this chapter, and to sue
- 3 and be sued in the name of the council.

NOTE: A grant of power is the authority to act. A duty is a mandate to act. This section appears to reference only powers of the council.

- 4 **SECTION 8.** A new section to chapter 4-10.1 of the North Dakota Century Code is
- 5 created and enacted as follows:
- 6 Designated handler Certification.
- 7 <u>1.</u> Before a designated handler may sell, process, or ship potatoes, the designated
- 8 handler Shall obtain certification from the council. The certification is available
- 9 upon submission to the council of an application containing the name under which
- 10 the handler is transacting business within the state, the designated handlers place
- 11 of business, and the location of loading and shipping places of the designated
- 12 <u>handler's agents.</u>
- 13
 2. a.
 If the designated handler is a corporation, the application must include the

 14
 corporate name and the names and addresses of its principle officers and

 15
 agents within the state.
- 16 <u>b.</u> If the designated handler is a partnership, the application must include names
 17 and addresses of the persons constituting the partnership.
- 18
 c.
 If the designated handler is a limited liability company, the application must

 19
 include the names and addresses of its principal managers and agents within

 20
 the state.
- 21 <u>3.</u> The designated handler shall notify the council whenever there is a change of
 22 information required by this section.

NOTE: SOURCE - NDCC Section 4-10.1-09. Because the certification of designated handlers is not generic to the imposition of the assessment, the two topics were placed in separate sections. Under current law, once a designated handler files the required application, the handler is under no obligation to do anything else, even if there is a material change in the information. Therefore, in the rewrite, subsection 3 directs a designated handler to notify the council whenever there is a change in the information required for the certification.

- 23 SECTION 9. AMENDMENT. Section 4-10.1-09 of the North Dakota Century Code is
- 24 amended and reenacted as follows:
- 25 4-10.1-09. Tax levied <u>Assessment</u> Continuing appropriation.

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1	1. a. Except as otherwise provided, an An assessment at the rate of two cents per
2	hundredweight [45.36 kilograms] must be levied and is imposed upon all
3	potatoes grown in the state or sold to a designated handler.
4	<u>b.</u> The council , in its discretion, may increase the assessment by not more than
5	one-half cent per hundredweight [45.36 kilograms] per year until a maximum
6	assessment of four cents per hundredweight [45.36 kilograms] is reached.
7	c. This assessment must is not be imposed upon on any potatoes retained by
8	growers to be used for seed purposes or for consumption by the grower. This
9	assessment is due upon any identifiable lot or quantity of potatoes.
	NOTE: Because this section already articulates that the assessment is imposed upon

NOTE: Because this section already articulates that the assessment is imposed upon all potatoes grown in the state, it is not necessary to provide that the assessment is due upon any identifiable lot or quantity.

10 A designated handler of potatoes shall file an application with the council on forms

11 prescribed and furnished by the council which must contain the name under which the handler

12 is transacting business within the state, place or places of business, and location of loading and

13 shipping places of agents of the first handler, the names and addresses of the several persons

14 constituting the firm partnership, if a corporation, the corporate name and the names and

15 addresses of its principal officers and agents within the state, and, if a limited liability company,

16 the limited liability company name and the names and addresses of its principal managers and

17 agents within the state. The council shall issue a certificate to the designated handler. A

18 designated handler may not sell, process, or ship any potatoes until it has furnished a certificate

19 as required by this section.

NOTE: Because the certification of designated handlers is not generic to the imposition of the assessment, the two topics were placed in separate sections. Under current law, once a designated handler files the required application, the handler is under no obligation to do anything else, even if there is a material changes in the information. Therefore, in the rewrite, language was added directing a designated handler to notify the council whenever there is a change in the information required for the certification.

- 20 <u>2.</u> Every Each designated handler of potatoes shall collect the assessment imposed
- 21 under this section by charging and collecting from the seller the assessment per
- 22 hundredweight [45.36 kilograms] by deducting the assessment from the purchase
- 23 total price of all the potatoes subject to the assessment and purchased by the
- 24 designated handler.

1 Every Each designated handler shall keep as a part of its permanent records a 3. 2 record, documentation of all purchases, sales, and shipments of raw potatoes, 3 which The records may be examined by the commissioner, or the commissioner's 4 designee, at all reasonable times upon request. **NOTE:** Is it necessary to keep these records forever? Since the council has authority to enforce this chapter, it would seem that the council should have the ability to examine the records. 5 Every At the time and in the manner prescribed by the council, each designated 4. 6 handler shall file a report to the council stating the quantity of potatoes that the 7 designated handler received, sold, or shipped by it. The report must be made at 8 the times and in the manner prescribed by the council. The remittance of the 9 assessment as provided in this section must accompany the report. All 10 At the time and in the manner prescribed by the council, each designated handler 5. 11 shall forward to the council all assessments collected by the handler. 12 The council shall forward all moneys levied and collected received under this 6. 13 chapter must be paid to the council for deposit in to the state treasury to the credit 14 of a special revolving fund designated as treasurer for deposit in the spud fund. All 15 money in the spud fund is appropriated on a continuing basis to the council for 16 carrying out the purposes of this chapter. Regular audits of the council's accounts 17 must be conducted in accordance with chapter 54-10 and submitted to the 18 commissioner. **NOTE:** Because the requirements for regular audits are already addressed in NDCC Chapter 54-10, it is not necessary to reiterate them in this chapter. 19 SECTION 10. AMENDMENT. Section 4-10.1-12 of the North Dakota Century Code is 20 amended and reenacted as follows: 21 4-10.1-12. Nonparticipating growers - Refunds. Growers may become 22 nonparticipating growers and claim exemption from the provisions of this chapter. To claim 23 exemption, a nonparticipating grower shall notify the council, in writing, on or before July 24 fifteenth of each year, of the grower's intention not to participate under the program and to claim 25 a refund of the assessment herein levied on potatoes grown by the grower during that current 26 year. Such grower, if the grower has notified the council of the grower's intention not to 27 participate, as herein provided, is eligible between June first and June fifteenth of the following

1	year, to claim a	refund of the assessments paid on such crop pursuant to this chapter. The
2	claim for refund	I must be made in the manner and form prescribed by the council. Upon receipt
3	of a claim for re	fund from an eligible, nonparticipating grower, the council shall refund the
4	assessments p	aid on the crop grown during the year of the claimed exemption.
5	<u>1.</u> <u>To</u>	receive a refund of any assessments paid in accordance with this chapter, a
6	gro	ower shall:
7	<u>a.</u>	Between January 1 and 15th, submit a letter to the council indicating that the
8		grower intends to request a refund of assessments paid on potatoes grown
9		during that calendar year; and
10	<u>b.</u>	Between June 1 and June 15th of the calendar year following the date of the
11		letter required by subsection 1, the grower shall submit a letter to the council
12		requesting the refund of assessments paid by the grower on potatoes during
13		the previous calendar year.
14	<u>2. Up</u>	on verification that the requirements of this section have been met, the council
15	<u>sh</u>	all provide the requested refund to the grower.
16	SECTIO	DN 11. AMENDMENT. Section 4-10.1-13 of the North Dakota Century Code is
17	amended and r	eenacted as follows:
17 18		eenacted as follows: I3. Referendum by growers.
18	4-10.1- ⁻	13. Referendum by growers.
18 19	4-10.1- ⁻	13. Referendum by growers. Whenever When petitioned to do so by fifteen percent of the participating
18 19 20	4-10.1- ⁻	I3. Referendum by growers. Whenever When petitioned to do so by fifteen percent of the participating growers, but not more than fifty percent of the signatory parties from any one
18 19 20 21	4-10.1- ⁻	I3. Referendum by growers. Whenever When petitioned to do so by fifteen percent of the participating growers, but not more than fifty percent of the signatory parties from any one district, as disclosed by the records of the council for the preceding year,
18 19 20 21 22	4-10.1- ⁻	13. Referendum by growers. Whenever When petitioned to do so by fifteen percent of the participating growers, but not more than fifty percent of the signatory parties from any one district, as disclosed by the records of the council for the preceding year, petition the council, the council shall conduct a referendum among the
18 19 20 21 22 23	4-10.1- ⁻	13. Referendum by growers. Whenever When petitioned to do so by fifteen percent of the participating growers, but not more than fifty percent of the signatory parties from any one district, as disclosed by the records of the council for the preceding year, petition the council, the council shall conduct a referendum among the participating growers of the state to determine whether they wish the
18 19 20 21 22 23 24	4-10.1- ⁻	13. Referendum by growers. Whenever When petitioned to do so by fifteen percent of the participating growers, but not more than fifty percent of the signatory parties from any one district, as disclosed by the records of the council for the preceding year, petition the council, the council shall conduct a referendum among the participating growers of the state to determine whether they wish the legislative assembly to raise or lower the tax imposed by section 4-10.1-09.
 18 19 20 21 22 23 24 25 	4-10.1- ⁻	13. Referendum by growers. Whenever When petitioned to do so by fifteen percent of the participating growers, but not more than fifty percent of the signatory parties from any one district, as disclosed by the records of the council for the preceding year, petition the council, the council shall conduct a referendum among the participating growers of the state to determine whether they wish the legislative assembly to raise or lower the tax imposed by section 4-10.1-09. Such referendum must be conducted only among participating growers who
 18 19 20 21 22 23 24 25 26 	4-10.1- ⁻	13. Referendum by growers. Whenever When petitioned to do so by fifteen percent of the participating growers, but not more than fifty percent of the signatory parties from any one district, as disclosed by the records of the council for the preceding year, petition the council, the council shall conduct a referendum among the participating growers of the state to determine whether they wish the legislative assembly to raise or lower the tax imposed by section 4-10.1-09. Such referendum must be conducted only among participating growers who have paid all taxes assessed pursuant to this enactment for the preceding
 18 19 20 21 22 23 24 25 26 27 	4-10.1- ⁻	13. Referendum by growers. Whenever When petitioned to do so by fifteen percent of the participating growers, but not more than fifty percent of the signatory parties from any one district, as disclosed by the records of the council for the preceding year, petition the council, the council shall conduct a referendum among the participating growers of the state to determine whether they wish the legislative assembly to raise or lower the tax imposed by section 4 10.1 09. Such referendum must be conducted only among participating growers who have paid all taxes assessed pursuant to this enactment for the preceding year, and the amount by which the assessment imposed by this chapter

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1	<u>2.</u>	The council shall prepare the ballots must be prepared by the council and mailed	
2		and mail the ballots to each participating grower at least thirty days prior to before	
3		the last date for filing ballots. In addition, each	
4	<u>2.</u>	Each ballot must be accompanied by a notice to each participating grower include	
5		a statement indicating:	
6	1.	Of the	
7		a. The date of the filing of on which the petition by the growers for the	
8		referendum was filed and the number of signatures contained thereon on the	
9		petition;	
10	2.	Of the	
11		b. The date and place where time, and location at which the council will open	
12		and tabulate the ballots , which date must be not less than five days after the	
13		last date for filing the ballots.;	
14	3.	Of the last date upon which ballots must be filed	
15		c. The last date by which the ballots must be postmarked or filed with the	
16		council, or postmarked if delivered to the council by mail.; and	
17	: 4.	d. That any participating grower may attend the meeting of the council be	
18		present at the time the ballots are opened and the votes tabulated.	
19	<u>4.</u>	The date selected by the council for the opening and tabulation of ballots must be	
20		at least five days after the date by which ballots must be postmarked or filed with	
21		the council.	
22	<u>5.</u>	If a the majority majority of the participating growers voting upon the question are	
23		in favor of the proposed change, the council shall certify the result to the	
24		commissioner with the request that the department prepare a bill to submit a bill to	
25		the legislative assembly at the next legislative session to modify this chapter in	
26		conformity therewith. The results of such referendum are advisory only and the	
27		legislative assembly is in no way obligated to adopt legislation enacting the	
28		proposals contained in any referendum to amend this chapter.	
29	SE	CTION 12. AMENDMENT. Section 4-10.1-15 of the North Dakota Century Code is	
30	amended and reenacted as follows:		

- 4-10.1-15. Misdemeanor to violate provisions of this chapter. Any person who
 willfully violates the provisions of this chapter is guilty of a class B misdemeanor.
- 3 SECTION 13. AMENDMENT. Section 4-10.1-16 of the North Dakota Century Code is
 4 amended and reenacted as follows:
- 5 4-10.1-16. Penalty for nonpayment of assessment. Any designated handler who
- 6 fails to pay any assessment levied by this chapter on and unpaid by the date that the same
- 7 <u>assessment</u> becomes due is delinquent and the council may levy a penalty on the delinquent
- 8 payments of equal to ten percent of the assessment amount due, plus interest at the rate of six
- 9 percent per annum from the due date, which penalty and interest must be collected in the
- 10 manner as prescribed by section 4-10.1-14.
- 11 **SECTION 14. AMENDMENT.** Section 4-10.1-17 of the North Dakota Century Code is 12 amended and reenacted as follows:
- 13 **4-10.1-17. Records of council Inspection.** All of the records of the council, including
- 14 acreage reports, tax returns, claims of exemption, and any other data, records, or information
- 15 retained by the council are public information and must be available for the inspection of any
- 16 person for any lawful purpose; provided, however, that the council is empowered to make rules
- 17 and regulations concerning the inspection of such information or data, and the time or place of
- 18 such inspection or the manner in which the information shall be made available.

NOTE: NDCC Chapter 44-04 addresses public records. Its provisions are applicable to the potato council and therefore do not need to be reiterated in this chapter. The second part of this section, however, empowers the council to make rules concerning the inspection of the "information or data..." it is not clear what is contemplated by this authorization and how it would affect or be affected by NDCC Chapter 44-04.

- 19 SECTION 15. REPEAL. Sections 4-10.1-01, 4-10.1-02, 4-10.1-10, and 4-10.1-14 of
- 20 the North Dakota Century Code are repealed.

NOTE:

NDCC Section 4-10.1-01 entitles the chapter the "Potato Industry Promotion Act of North Dakota".

NDCC Section 4-10.1-02 sets forth legislative policy. In addition, however, it also precludes the council from engaging in competitive business enterprises.

NDCC Section 4-10.1-10 provides that NDCC Section 54-27-10 does not apply to appropriations from the spud fund. NDCC Section 54-27-10 would not apply under any circumstances because spud fund is a revolving fund.

NDCC Section 4-10.1-14 is duplicate of language already in section 4-10.1-08.