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Sixty-first Legislative Assembly of North Dakota Prepared by the Legislative Council staff for the Agriculture Committee

March 2008

Introduced by

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1 A BILL for an Act to amend and reenact sections 4-27-02, 4-27-03, 4-27-04, 4-27-05, 4-27-06,

**ROUGH DRAFT:** 

- 2 4-27-07, 4-27-08, and 4-27-12 of the North Dakota Century Code, relating to the North Dakota
- 3 dairy promotion commission; to repeal sections 4-27-01, 4-27-09, and 4-27-11 of the North
- 4 Dakota Century Code, relating to the entitling of the chapter, the payment of expenses, and the
- 5 submission of a biennial report; to provide a penalty; and to provide an appropriation.

## 6 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

- SECTION 1. AMENDMENT. Section 4-27-02 of the North Dakota Century Code is
   amended and reenacted as follows:
- 9 **4-27-02. Purposes.** The purposes of this chapter are:
  - To promote the sale and disposal of North Dakota dairy products through coordinated research, education, public relations, advertising, and other means.
    - 2. To help assure the future operation of processing plants located in our cities and towns employing thousands of people.
      - 3. To maintain dairy markets, particularly for the family-type farms, thus enabling more families to live on our farms.
      - 4. To provide for a referendum vote among dairy farmers to determine whether they favor the assessment provided for in section 4-27-06.
  - To provide for the keeping of records, inspection thereof of records, and penalties for violation of this chapter.

**NOTE:** Sections articulating the purpose of a chapter amount to testimony and have an appropriate place in the legislative record. They do not need to be a part of the statute. In this case, most of what is set forth as a "purpose" is provided for in other sections of the chapter. However, this is not the case with respect to subsection 4. The committee is asked to determine whether a referendum vote is to be an option and whether its parameters and consequences should be statutorily articulated.

1	<b>SECTION 2. AMENDMENT.</b> Section 4-27-03 of the North Dakota Century Code is				
2	amended and reenacted as follows:				
3	4-27-03. Definitions. As used in this chapter:				
4	<ol> <li>"Commission" means the North Dakota dairy promotion commission.</li> </ol>				
5	2. The term "dealer" "Dealer" means and includes any person who handles, ships,				
6	buys, or sells dairy products, or who acts as sales or purchasing agent, broker, or				
7	factor of dairy products.				
	<b>NOTE:</b> The use of the word "means" in a definition indicates exclusivity. The use of the word "includes" in a definition indicates no exclusivity. Which word is to be used in this subsection?				
8	3. The term "gross receipts" "Gross receipts" means that the amount paid to a				
9	producer for milk or some product therefrom sold by such producer.				
	NOTE: Is this definition necessary?				
10	4. The terms "handle" or "handler" mean or indicate any person who purchases milk				
11	or cream for processing, manufacturing, sale, or distribution, whether as owner,				
12	agent, employee, or otherwise.				
	<b>NOTE:</b> Neither the term handle nor the term handler are used in this chapter and therefore do not need to be defined.				
13	5. The term "person" includes individuals, corporations, limited liability companies,				
14	partnerships, trusts, associations, cooperatives, and any and all other business				
15	units, devices, and arrangements.				
	<b>NOTE:</b> NDCC section 1-01-49 already defines a person as a human being, foreign or domestic association, business trust, corporation, enterprise, estate, joint venture, limited liability company, limited liability partnership, limited partnership, partnership, trust, any legal or commercial entity, government, political subdivision, or government agency or instrumentality. For this reason, it is not necessary to include the definition in this chapter.				
16	6. The terms "processor" or "processing plant" include every "Processor" means a				
17	person and every place to whom or to which milk or cream is delivered, for the				
18	purpose of canning, drying, manufacturing, preparing, or packaging for market, or				
19	for use in producing or manufacturing a product of who takes delivery of milk or				
20	cream and then:				
21	a. Cans, dries, prepares, or packages the milk or cream; or				
22	b. Produces another product from the milk or cream.				

1	<del>7.</del> <u>5.</u>	The to	erm "	producer" includes every "Producer" means a person who produces		
2		<u>obtair</u>	<u>ns</u> mi	lk from cows and thereafter sells the milk or some sells a product		
3		theref	from	produced from the milk.		
4	<del>8.</del>	<del>"Shipı</del>	ment	" and "shipped" must be deemed to have taken place when milk or		
5		cream	<del>1 has</del>	been delivered or consigned to any person dealing in, processing,		
6		distrib	outing	g, or manufacturing dairy products for sale.		
				r the term "shipment" nor the term "shipped" are used in this chapter and need to be defined.		
7	SEC	CTION	3. A	MENDMENT. Section 4-27-04 of the North Dakota Century Code is		
8	amended and reenacted as follows:					
9	4-27	7-04. N	North	Dakota dairy promotion commission. There is hereby created a		
10	<u>1.</u>	The N	lorth	Dakota dairy promotion commission consisting of nine members. The		
11		governor shall appoint two members who must be producers and one member who				
12	must be a processor. The governor shall appoint the producer members from a list					
13		of nominees supplied by the American dairy association of North Dakota and the				
14		proce	ssor	member from a list of nominees supplied by the North Dakota dairy		
15	industries association. Each list of nominees must contain at least twice as many					
16	names as the number of appointments to be made therefrom. consists of:					
17		a. The following voting members:				
18		(	<u>(1)</u>	Two producers appointed by the Governor from a list of nominees		
19				submitted by the American dairy association of North Dakota;		
20		(	<u>(2)</u>	One processor appointed by the Governor from a list of nominees		
21				submitted by the North Dakota dairy industries association;		
22		(	<u>(3)</u>	The president of the American dairy association of North Dakota;		
23		(	<u>(4)</u>	The president of the dairy council of North Dakota; and		
24		(	<u>(5)</u>	Two individuals who are members of and elected by the milk producers		
25				association of North Dakota; and		
26		<u>b.</u> ]	The fo	ollowing ex officio nonvoting members;		
27		(	<u>(1)</u>	The chairman of the North Dakota state university animal and range		
28				sciences department or the chairman's designee; and		
29		(	(2)	The agriculture commissioner or the commissioner's designee.		

ı	<u> 2. a. (1)</u>	The term of office <del>of each appointive member of the commission</del> <u>for</u>				
2		each of the producers appointed by the governor is two years, except				
3		that the initial appointment of one producer is for only one year, so that				
4		thereafter and must be staggered so that the term of only one producer				
5		will expire expires each year. Terms of office commence				
6	<u>(2)</u>	The term of office for the processor appointed by the governor is two				
7		<u>years.</u>				
8	(3)	The term of office for the individuals who are elected by the milk				
9		producers association is two years and must be staggered so that the				
10		term of only one individual expires each year.				
11	<u>b.</u> <u>Ea</u>	ch term of office begins on the first day of July. In addition to the three				
12	app	pointive members there must be two ex officio, nonvoting members of the				
13	<del>cor</del>	mmission who must be the agriculture commissioner or the commissioner's				
14	des	signee and the head of the animal science department or the department's				
15	des	signee at North Dakota state university. In addition to the appointive and				
16	ex	officio members there must be four elected members of the commission				
17	₩h	o must be the president of the American dairy association of North Dakota,				
18	the	president of the dairy council of North Dakota, and two members of the				
19	mil	k producers association of North Dakota to be elected by that association.				
20	The	e elected members shall meet with the commission and shall have the				
21	sar	me rights and duties as the appointive members, including the right to vote				
22	The	e milk producers shall serve terms of two years, commencing on July first,				
23	exe	<del>cept that initially one producer shall serve a term of one year as designated</del>				
24	<del>by</del>	the milk producers association of North Dakota.				
25	3. Whenev	ver an association is required by subsection 1 to submit nominees to the				
26	governo	r, that association shall submit at least two nominees for each position to				
27	be filled	<u>-</u>				
28	SECTION 4. AMENDMENT. Section 4-27-05 of the North Dakota Century Code is					
29	amended and reenacted as follows:					
30	4-27-05. Pov	wers and duties of commission.				

**NOTE:** The content of this section needs to be placed in several separate sections and the remaining sections need to be reordered.

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- The commission shall do all things necessary and proper to enforce and administer
   and enforce the provisions of this chapter and has and may exercise any and all of
   the powers conferred upon it herein.
  - 2. A majority of the <u>voting</u> members of the commission constitutes a quorum for the transaction of business <del>and the carrying out of the duties of the commission</del>.

**NOTE:** NDCC Section 1-01-10 provides that a "majority of any board or commission" constitutes a quorum. However, if nonvoting members are on the board or commission, it is necessary to clarify that they are not part of the quorum requirement.

2. 3. The commission shall <u>annually</u> elect <u>its officers, including</u> a chairman, vice chairman, <u>and a secretary-treasurer, and such other officers as may be deemed advisable</u> and adopt such rules, regulations, recommendations, and orders for the exercise of its powers and performance of its duties as is deemed advisable.

**NOTE:** Is the chairman to have any particular authority? Is the chairman to call meetings of the commission? Is there any need to provide for special meetings? In the absence of any other directive, the rewrite provides that the chairman must be elected annually.

3. 4. The commission shall determine the amount of compensation payable to each member of the commission. The amount payable may not exceed Each member of the council is entitled to receive compensation, in the amount established by the council, but not exceeding seventy-five dollars per day plus reimbursement of for expenses, as provided by law for state officers, while if the member is attending meetings or performing duties directed by the commission. The compensation provided for in this section may not be paid to any member of the council who receives a salary or other compensation as an employee or official of this state.

**NOTE:** The rewrite clarifies that ex officio members may not receive payment by the commission in addition to their regular salaries.

- 4. 5. The commission shall select may employ and compensate necessary personnel, including a state manager, whose compensation must be fixed by the commission. The commission is also authorized to employ such additional personnel as are necessary, including an attorney, to fix their compensation and terms of employment, and to incur such expenses as the.
  - 6. The commission may deem necessary and proper to carry out its duties, to be paid from expend moneys collected as herein provided under this chapter for its administration.

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1 <del>5.</del> 7. The commission shall plan and carry out dairy products may contract for any 2 purpose related to this chapter, including research, education, public relations, 3 advertising, sales promotion, and any other programs for the purpose of promoting 4 designed to increase the sale and consumption of dairy products on both a state 5 and national basis and may contract for any service in connection therewith. 6 <del>6.</del> 8. The commission may accept and disburse voluntary contributions for the use and 7 purposes of the commission gifts, grants, and donations of money, property, and 8 services, to carry out this chapter. 9 To effectuate the declared purposes of this chapter, the commission shall collect 10 the assessment on all milk produced in this state and to make disbursements from 11 such funds as provided herein. 12 **SECTION 5. AMENDMENT.** Section 4-27-06 of the North Dakota Century Code is 13 amended and reenacted as follows: 14 4-27-06. Assessment - Appropriation. 15 There is hereby levied on each Each producer must pay an assessment of ten 16 cents per hundredweight [45.36 kilograms] on all milk or some sold by the 17 producer and on any product therefrom produced from milk and sold by that the 18 producer. 19 2. All assessments levied under required by this chapter section must be collected 20 Collected by the first dealer or processor through deduction of the same, by 21 deducting the amount of the assessment from the producer's gross receipts, 22 with the exception that; or 23 Submitted by the producer when the producer sells the milk or milk products b. 24 directly to the consumer, the assessment must be collected from the 25 producer. All moneys received by the dealers, processors, and producers 26 from the assessment must be remitted. 27 <u>3.</u> Any person in possession of assessments required by this section shall submit the 28 assessments to the commission on or before the final day of the month following 29 that in which the milk or milk products were marketed. The commission shall 30 forward all moneys received under this chapter to the state treasurer and

deposited by the state treasurer for deposit in the North Dakota dairy promotion

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- commission fund and are hereby. All money in the North Dakota dairy promotion commission fund is appropriated on a continuing basis to the commission and must be disbursed by the commission in accordance with the provisions, to be used exclusively to carry out the intent and purposes of this chapter. The remittance of such assessments must be made monthly not later than the last day of the month following the month in which the milk was marketed.
- 4. Assessments Any assessment imposed by this chapter and unpaid on by the date on which they are it is due and payable may be increased by is delinquent and the commission may assess a penalty equal to one and one-half percent of the amount of the assessment.

NOTE: Is this a one-time penalty? Is any accumulated interest charged?

3. 5. Any producer desiring a refund of such assessment shall personally make written application to the secretary-treasurer of the commission therefor. Such application must be made to the secretary-treasurer upon forms provided by the commission no later than thirty days from the time of any payment made to a producer. Upon request, refunds must be made by the secretary-treasurer on a monthly basis.

**NOTE:** Should there be any reference to a refund?

**NOTE:** This section contains multiple topics which should be placed in separate sections.

**SECTION 6. AMENDMENT.** Section 4-27-07 of the North Dakota Century Code is amended and reenacted as follows:

4-27-07. Dealers', processors', and producers' records. All dealers, processors, and producers Any person responsible for the collection and remittance of the assessment imposed by submission of assessments under this chapter shall keep a complete and accurate record of all milk receipts subject to the assessment by this chapter. These records must contain such information as the commission prescribes, must be preserved be retained for a period of two years from the date of the transaction, and are subject to inspection by authorized agents or employees of the commission.

**NOTE:** If the records must be retained for two years, the statute needs to indicate the date on which the calendar begins to run.

**NOTE:** What is a "milk receipt?"

- SECTION 7. AMENDMENT. Section 4-27-08 of the North Dakota Century Code is amended and reenacted as follows:
- 4-27-08. Reports. All persons required by this chapter to keep records, shall file with the commission, as the commission may require by rule, a return on or before the fifteenth day of each month, on forms to be prescribed and furnished by the commission, stating the amount of milk subject to assessment during the preceding month, and such other information as the commission may reasonably require. A copy of the return must be retained by all dealers and processors for inspection by the producers selling to them.

**NOTE:** Are these records also to be kept for two years? Are dealers and processors to allow inspection on their premises or make the records available upon request? Are all of the records open to a producer or just the ones pertaining to that individual? Is this necessary given the fact that the commission records would be open?

- 9 **SECTION 8. AMENDMENT.** Section 4-27-12 of the North Dakota Century Code is 10 amended and reenacted as follows:
- 4-27-12. Penalty. Any person who violates any of the provisions of this chapter is
   guilty of a class B misdemeanor.
- SECTION 9. REPEAL. Sections 4-27-01, 4-27-09, and 4-27-11 of the North Dakota
  Century Code are repealed.

## NOTE:

- NDCC Section 4-27-01 entitles the chapter the "North Dakota Dairy Promotion Commission Act."
- NDCC Section 4-27-09 provides that the commission may not pay its expenses from any source other than the North Dakota dairy promotion commission fund and that the expenses incurred by the commission may not exceed the amount available in the fund. See 54-44.1-09.
- Art X Section 12. All public moneys ... shall be paid out and disbursed only pursuant to appropriation first made by the legislature ....
- NDCC Section 4-27-11 authorizes the commission to "submit a biennial report to the governor ... in accordance with section 54-06-04." NDCC Section 54-06-04 does not require the dairy commission to submit a separate report. This section therefore appears to authorize a voluntary act and from that perspective is not necessary. The section also requires that the state auditor perform a biennial audit. This requirement is already set forth in NDCC Section 54-10-01 (powers and duties of state auditor) and does not need to be repeated in this chapter.