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Sixty-first Legislative Assembly of North Dakota

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FIRST DRAFT:

Prepared by the Legislative Council staff for the Advisory Commission on Intergovernmental Relations March 2008

- 1 A BILL for an Act to amend and reenact section 40-47-01.1 of the North Dakota Century Code,
- 2 relating to extraterritorial zoning jurisdiction of cities.

BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

SECTION 1. AMENDMENT. Section 40-47-01.1 of the North Dakota Century Code is amended and reenacted as follows:

40-47-01.1. (Effective through July 31, 2009) Extraterritorial zoning - Mediation - Determination by administrative law judge.

- A city may, by ordinance, extend the application of a city's zoning regulations to any quarter quarter section of unincorporated territory if a majority of the quarter quarter section is located within the following distance of the corporate limits of the city:
 - a. One-half mile [.80 kilometer] if the city has a population of fewer than five thousand.
 - One mile [1.61 kilometers] if the city has a population of five thousand or more, but fewer than twenty-five thousand.
 - Two miles [3.22 kilometers] if the city has a population of twenty-five thousand or more.
- 2. Subject to subsections 5 and 6, a city, by ordinance, may extend the application of the city's zoning regulations to two times the distance allowed under subdivisions a, b, and c of subsection 1 if the extension is approved by at least five of six members of a committee established to review the proposed extension. The committee must consist of three members appointed by the governing body of the city and three members appointed, jointly, by the governing bodies of any political

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- subdivision that is exercising zoning authority within the territory to be extraterritorially zoned.
 - 3. If a quarter quarter section line divides a platted lot and the majority of that platted lot lies within the quarter quarter section, a city may apply its extraterritorial zoning authority to the remainder of that platted lot. If the majority of the platted lot lies outside the quarter quarter section, the city may not apply its extraterritorial zoning authority to any of that platted lot.
 - 4. A city exercising its extraterritorial zoning authority shall hold a zoning transition meeting if the territory to be extraterritorially zoned is currently zoned. The city's zoning or planning commission shall provide at least fourteen days' notice of the meeting to the zoning board or boards of all political subdivisions losing their partial zoning authority. The purpose of the zoning transition meeting is to review existing zoning rules, regulations, and restrictions currently in place in the territory to be extraterritorially zoned and to plan for an orderly transition. The zoning transition meeting must take place before the city's adoption of an ordinance exercising extraterritorial zoning.
 - 5. If two or more cities have boundaries at a distance where there is an overlap of extraterritorial zoning authority under this section, the governing bodies of the cities may enter into an agreement regarding the extraterritorial zoning authority of each city. The agreement must be for a specific term and is binding upon the cities unless the governing bodies of the cities agree to amend or rescind the agreement or unless determined otherwise by an administrative law judge in accordance with this chapter. If a dispute arises concerning the extraterritorial zoning authority of a city and the governing bodies of the cities involved fail to resolve the dispute, the dispute must be submitted to a committee for mediation. The committee must be comprised of one member appointed by the governor, one member of the governing body of each city, and one member of the planning commission of each city who resides outside the corporate city limits. The governor's appointee shall arrange and preside over the meeting and act as mediator at the meeting. A meeting may be continued until the dispute has been resolved or until the mediator determines that continued mediation is no longer worthwhile.

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- 6. If the mediation committee is unable to resolve the dispute to the satisfaction of the governing bodies of all the cities involved, the governing body of any of the cities may petition the office of administrative hearings to appoint an administrative law judge to determine the extraterritorial zoning authority of the cities in the disputed area. A hearing may not be held until after at least two weeks' written notice has been given to the governing bodies of the cities involved in the dispute. At the hearing, the governor's appointee who mediated the meetings under subsection 4 shall provide information to the administrative law judge on the dispute between the cities involved and any proposed resolutions or recommendations made by a majority of the committee members. Any resident of, or person owning property in, a city involved in the dispute or the unincorporated territory that is the subject of the proposed extraterritorial zoning, a representative of such a resident or property owner, and any representative of a city involved, may appear at the hearing and present evidence on any matter to be determined by the administrative law judge. A decision by the administrative law judge is binding upon all the cities involved in the dispute and remains effective until the governing bodies of the cities agree to a change in the zoning authority of the cities. The governing body of a city may request a review of a decision of an administrative law judge due to changed circumstances at any time ten years after the decision has become final. An administrative law judge shall consider the following factors in making a decision under this subsection:
 - a. The proportional extraterritorial zoning authority of the cities involved in the dispute:
 - The proximity of the land in dispute to the corporate limits of each city involved;
 - c. The proximity of the land in dispute to developed property in the cities involved;
 - d. Whether any of the cities has exercised extraterritorial zoning authority over the disputed land;
 - e. Whether natural boundaries such as rivers, lakes, highways, or other physical characteristics affecting the land are present;

•		١.	The growth pattern of the cities involved in the dispute, and
2		g.	Any other factor determined to be relevant by the administrative law judge.
3	7.	For purposes of this section, the population of a city must be determined by the last	
4		offic	ial regular or special federal census. If a city has incorporated after a census,
5		the	population of the city must be determined by a census taken in accordance
6		with	chapter 40-22.
7	8.	Whe	en a portion of the city is attached to the bulk of the city by a strip of land less
8		thar	one hundred feet [30.48 meters] wide, that portion and strip of land must be
9		disr	egarded when determining the extraterritorial zoning limits of the city. This
10		sub	section does not affect the ability of a city to zone land within its city limits.
11	9.	For	the purposes of this section, a quarter quarter section shall be determined in
12		the	manner provided by 2 Stat. 313 [43 U.S.C. 752]. When appropriate, the phrase
13		"qua	arter quarter section" refers to the equivalent government lot.
14	(Effe	fective after July 31, 2009) Extraterritorial zoning - Mediation - Determination by	
15	administra	strative law judge.	
16	1.	A ci	ty may, by ordinance, extend the application of a city's zoning regulations to
17		any	quarter quarter section of unincorporated territory if a majority of the quarter
18		qua	rter section is located within the following distance of the corporate limits of the
19		city:	
20		a.	One mile [1.61 kilometers] if the city has a population of less fewer than five
21			thousand. A city that has taken the authority allowed under this subdivision
22			shall share zoning and subdivision regulation jurisdiction beyond the one-half
23			mile with the entity that would otherwise have jurisdiction.
24		b.	Two miles [3.22 kilometers] if the city has a population of five thousand or
25			more, but less fewer than twenty-five thousand. A city that has taken the
26			authority allowed under this subdivision shall share zoning and subdivision
27			regulation jurisdiction beyond the one mile with the entity that would otherwise
28			have jurisdiction.
29		c.	Four miles [6.44 kilometers] if the city has a population of twenty-five
30			thousand or more. A city that has taken the authority allowed under this

- subdivision shall share zoning and subdivision regulation jurisdiction beyond
 the two mile with the entity that would otherwise have jurisdiction.
 - Any zoning changes or subdivisions in the area of joint jurisdiction must be
 approved by both governing bodies. The zoning and subdivision regulations of the
 city shall govern the entire territorial area assumed by the city.
 - 3. If a quarter quarter section line divides a platted lot and the majority of that platted lot lies within the quarter quarter section, a city may apply its extraterritorial zoning authority to the remainder of that platted lot. If the majority of the platted lot lies outside the quarter quarter section, the city may not apply its extraterritorial zoning authority to any of that platted lot.
 - 3. 4. A city exercising its extraterritorial zoning authority shall hold a zoning transition meeting if the territory to be extraterritorially zoned is currently zoned. The city's zoning or planning commission shall provide at least fourteen days' notice of the meeting to the zoning board or boards of all political subdivisions losing their partial zoning authority. The purpose of the zoning transition meeting is to review existing zoning rules, regulations, and restrictions currently in place in the territory to be extraterritorially zoned and to plan for an orderly transition. The zoning transition meeting must take place before the city's adoption of an ordinance exercising extraterritorial zoning.
 - 4. 5. If two or more cities have boundaries at a distance where there is an overlap of extraterritorial zoning authority under this section, the governing bodies of the cities may enter into an agreement regarding the extraterritorial zoning authority of each city. The agreement must be for a specific term and is binding upon the cities unless the governing bodies of the cities agree to amend or rescind the agreement or unless determined otherwise by an administrative law judge in accordance with this chapter. If a dispute arises concerning the extraterritorial zoning authority of a city and the governing bodies of the cities involved fail to resolve the dispute, the dispute must be submitted to a committee for mediation. The committee must be comprised of one member appointed by the governor, one member of the governing body of each city, and one member of the planning commission of each city who resides outside the corporate city limits. The governor's appointee shall

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arrange and preside over the meeting and act as mediator at the meeting. A meeting may be continued until the dispute has been resolved or until the mediator determines that continued mediation is no longer worthwhile.

- If the mediation committee is unable to resolve the dispute to the satisfaction of the governing bodies of all the cities involved, the governing body of any of the cities may petition the office of administrative hearings to appoint an administrative law judge to determine the extraterritorial zoning authority of the cities in the disputed area. A hearing may not be held until after at least two weeks' written notice has been given to the governing bodies of the cities involved in the dispute. At the hearing, the governor's appointee who mediated the meetings under subsection 4 shall provide information to the administrative law judge on the dispute between the cities involved and any proposed resolutions or recommendations made by a majority of the committee members. Any resident of, or person owning property in, a city involved in the dispute or the unincorporated territory that is the subject of the proposed extraterritorial zoning, a representative of such a resident or property owner, and any representative of a city involved, may appear at the hearing and present evidence on any matter to be determined by the administrative law judge. A decision by the administrative law judge is binding upon all the cities involved in the dispute and remains effective until the governing bodies of the cities agree to a change in the zoning authority of the cities. The governing body of a city may request a review of a decision of an administrative law judge due to changed circumstances at any time ten years after the decision has become final. An administrative law judge shall consider the following factors in making a decision under this subsection:
- a. The proportional extraterritorial zoning authority of the cities involved in the dispute;
- The proximity of the land in dispute to the corporate limits of each city involved;
- c. The proximity of the land in dispute to developed property in the cities involved:

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1 d. Whether any of the cities has exercised extraterritorial zoning authority over 2 the disputed land; 3 Whether natural boundaries such as rivers, lakes, highways, or other physical e. 4 characteristics affecting the land are present; 5 f. The growth pattern of the cities involved in the dispute; and 6 Any other factor determined to be relevant by the administrative law judge. g. 7 For purposes of this section, the population of a city must be determined by the last 6. 7. 8 official regular or special federal census. If a city has incorporated after a census, 9 the population of the city must be determined by a census taken in accordance 10 with chapter 40-22. 11 7. <u>8.</u> When a portion of the city is attached to the bulk of the city by a strip of land less 12 than one hundred feet [30.48 meters] wide, that portion and strip of land must be 13 disregarded when determining the extraterritorial zoning limits of the city. This 14 subsection does not affect the ability of a city to zone land within its city limits. 15 For the purposes of this section, a quarter quarter section shall be determined in 8. 9. 16 the manner provided by 2 Stat. 313 [43 U.S.C. 752]. When appropriate, the phrase 17 "quarter quarter section" refers to the equivalent government lot.