Sixty-second Legislative Assembly of North Dakota

## **HOUSE BILL NO. 1411**

Introduced by

Representatives Carlson, Skarphol

- 1 A BILL for an Act to amend and reenact sections 15-10-10, 54-44.1-04, and 54-44.1-06 of the
- 2 North Dakota Century Code, relating to duties of the commissioner of higher education and the
- 3 budget requests and appropriations for the North Dakota university system.

## 4 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

- 5 **SECTION 1. AMENDMENT.** Section 15-10-10 of the North Dakota Century Code is 6 amended and reenacted as follows:
- 7 15-10-10. State commissioner of higher education Qualification Appointment -
- 8 Term Removal Duties.
- 9 The state board of higher education, as soon as practicable, shall appoint, for a term of not
- 10 to exceed three years, a state commissioner of higher education whose principal office must be
- 11 at the state capitol. The commissioner of higher education is responsible to the board and is
- 12 removable by the board for cause. The commissioner must be a graduate of some reputable
- 13 college or university who by training and experience is familiar with the problems peculiar to
- 14 higher education. The commissioner must be the chief executive officer of the board and shall
- perform such duties as must be prescribed by it. The board shall provide for the commissioner
- 16 to administer programs that affect students and institutions on a statewide basis and collect and
- maintain student and institution data for reporting purposes. The board may not prescribe duties
- 18 to the commissioner which include governance over institutions under the control of the board.
- 19 **SECTION 2. AMENDMENT.** Section 54-44.1-04 of the North Dakota Century Code is
- amended and reenacted as follows:
- 54-44.1-04. (Effective through July 31, 2011) Budget estimates of budget units filed with the office of the budget Deadline.
- The head of each budget unit, not later than July fifteenth of each year next preceding the
- 24 session of the legislative assembly, shall submit to the office of the budget, estimates of

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financial requirements of the person's budget unit for the next two fiscal years, on the forms and in the manner prescribed by the office of the budget, with such explanatory data as is required by the office of the budget and such additional data as the head of the budget unit wishes to submit. The budget estimates for the North Dakota university system must include block grants for the university system for a base funding component and for an initiative funding component for specific strategies or initiatives and a budget estimate for an asset funding component for renewal and replacement of physical plant assets at the institutions of higher education. The estimates so submitted must bear the approval of the board or commission of each budget unit for which a board or commission is constituted. The director of the budget in the director's discretion may extend the filing date for any budget unit if the director finds there is some circumstance that makes it advantageous to authorize the extension. If a budget unit has not submitted its estimate of financial requirements by the required date or within a period of extension set by the director of the budget, the director of the budget shall prepare the budget unit's estimate of financial requirements except the estimate may not exceed ninety percent of the budget unit's previous biennial appropriation. The director of the budget or a subordinate officer as the director designates shall examine the estimates and shall afford to the heads of budget units reasonable opportunity for explanation in regard thereto and, when requested, shall grant to the heads of budget units a hearing thereon which must be open to the public.

(Effective after July 31, 2011) Budget estimates of budget units filed with the office of the budget - Deadline. The head of each budget unit, not later than July fifteenth of each year next preceding the session of the legislative assembly, shall submit to the office of the budget, estimates of financial requirements of the person's budget unit for the next two fiscal years, on the forms and in the manner prescribed by the office of the budget, with such explanatory data as is required by the office of the budget and such additional data as the head of the budget unit wishes to submit. The budget estimates for the North Dakota university system must include:

Block grants for a base funding component at each institution and the university
system office. The block grants for institutions must be based on a separate funding
calculation for research institutions, baccalaureate institutions, and two-year
institutions.

1 An initiative funding component for specific strategies or initiatives. Initiative funding 2 for institutions must include separate requests for research, baccalaureate, and 3 two-year institutions. 4 3. A budget estimate for an asset funding component for the renewal and replacement of 5 physical plant assets at the institutions of higher education. 6 The estimates so submitted must bear the approval of the board or commission of each budget 7 unit for which a board or commission is constituted. The director of the budget may extend the 8 filing date for any budget unit if the director finds there is some circumstance that makes it 9 advantageous to authorize the extension. If a budget unit has not submitted its estimate of 10 financial requirements by the required date or within a period of extension set by the director of 11 the budget, the director of the budget shall prepare the budget unit's estimate of financial 12 requirements except the estimate may not exceed ninety percent of the budget unit's previous 13 biennial appropriation. The director of the budget or a subordinate officer as the director shall 14 designate shall examine the estimates and shall afford to the heads of budget units reasonable 15 opportunity for explanation in regard thereto and, when requested, shall grant to the heads of 16 budget units a hearing thereon which must be open to the public. 17 SECTION 3. AMENDMENT. Section 54-44.1-06 of the North Dakota Century Code is 18 amended and reenacted as follows: 19 54-44.1-06. (Effective through July 31, 2011) Preparation of the budget data -20 Contents. 21 The director of the budget, through the office of the budget, shall prepare budget data which 22 must contain and include the following: 23 Summary statements of the financial condition of the state, accompanied by the 24 detailed schedules of assets and liabilities as the director of the budget determines 25 desirable, which must include the following: 26 Summary statements of fund balances and assets showing in detail for each fund a. 27 the surplus or deficit at the beginning of each of the two fiscal years of the 28 previous biennium and the first fiscal year of the present biennium, the actual 29 revenue for those years, the total appropriations for the previous and present

biennium, and the total expenditures for those fiscal years; and

- b. Similar summary statements of the estimated fund balances and assets for the
   current fiscal year and each of the fiscal years of the next biennium.
  - Summary statements may include a comparative consolidated balance sheet showing all the assets and liabilities of the state and the surplus or deficit, as the case may be, at the close of the first fiscal year of the current biennium.
  - 2. Statements of actual revenue for the previous biennium, the first year of the present biennium, and the estimated revenue of the current fiscal year and of the next biennium, and a statement of unappropriated surplus expected to have accrued in the state treasury at the beginning of the next fiscal year. The statement of unappropriated surplus for the general fund must reflect any projected deficiency appropriations relating to expenditures from the general fund for the present biennium. The statements of revenue and estimated revenue must be classified by sources and by budget unit collecting them. Existing sources of revenue must be analyzed as to their equity, productivity, and need for revision, and any proposed new sources of revenue must be explained.
  - Summary statements of expenditures of the previous biennium and first year of the
    present biennium, itemized by budget units and classified as prescribed by the director
    of the budget.
    - Detailed comparative statements of expenditures and requests for appropriations by funds, budget units and classification of expenditures, showing the expenditures for the previous biennium, the first fiscal year of the present biennium, the budget of the current biennium, and the governor's recommendation for appropriations for each budget unit for the next biennium, all distributed according to the prescribed classification of expenditures. Following the lists of actual and proposed expenditures of each budget unit there must be a brief explanation of the functions of the unit and comments on its policies and plans and on any considerable differences among the amounts recommended, with any descriptive, quantitative, comparative, and other data as to work done, unit costs, and like information as may be considered necessary or desirable. For capital outlay expenditures involving construction projects to be completed in two or more fiscal years, there must be shown the total estimated cost of each such project and the amount thereof recommended to be appropriated and

- expended in each ensuing fiscal year until completion of the project. Capital outlay needs may be projected for at least two years beyond the period covered by the budget.
  - 5. A detailed statement showing the estimate of all moneys required to be raised or appropriated for the payment of interest upon the funded debt of the state and its other obligations bearing interest, and the amount of money required to be contributed in the two next ensuing fiscal years to the general sinking funds maintained for the redemption and payment of the debts of the state.
  - 6. A summary statement of the unappropriated fund balance estimated to be available at the beginning of the next biennium, and the estimated revenue of the next biennium, as compared with the total recommended amounts of appropriation for all classes of expenditures for the next biennium, and if the total of the recommended expenditures exceeds the total of the estimated resources, recommendations as to how the deficiency is to be met and estimates of any proposed additional revenue.
  - 7. Drafts of proposed general and special appropriations acts embodying the budget data and recommendations of the governor for appropriations for the next biennium and drafts of such revenues and other acts recommended by the governor for putting into effect the proposed financial plan. The recommended general appropriation for each budget unit must be specified in a separate section of the general appropriations act. The draft of the proposed appropriations act for the North Dakota university system must include block grants for a base funding appropriation and for an initiative funding appropriation for specific strategies or initiatives and an appropriation for asset funding for renewal and replacement of physical plant assets at the institutions of higher education.
  - 8. A list of every individual asset or service, excluding real estate, with a value of at least fifty thousand dollars and every group of assets and services comprising a single system with a combined value of at least fifty thousand dollars acquired through a capital or operating lease arrangement or debt financing arrangement by a state agency or institution. The list must include assets or services acquired in the current biennium and anticipated assets or services to be acquired in the next biennium.

Any other information as the director of the budget determines desirable or as is
 required by law.

(Effective after July 31, 2011) Preparation of the budget data - Contents. The director of the budget, through the office of the budget, shall prepare budget data which must contain and include the following:

- Summary statements of the financial condition of the state, accompanied by the detailed schedules of assets and liabilities as the director of the budget determines desirable, which must include the following:
  - a. Summary statements of fund balances and assets showing in detail for each fund the surplus or deficit at the beginning of each of the two fiscal years of the previous biennium and the first fiscal year of the present biennium, the actual revenue for those years, the total appropriations for the previous and present biennium, and the total expenditures for those fiscal years; and
  - b. Similar summary statements of the estimated fund balances and assets for the current fiscal year and each of the fiscal years of the next biennium.

Summary statements may include a comparative consolidated balance sheet showing all the assets and liabilities of the state and the surplus or deficit, as the case may be, at the close of the first fiscal year of the current biennium.

- 2. Statements of actual revenue for the previous biennium, the first year of the present biennium, and the estimated revenue of the current fiscal year and of the next biennium, and a statement of unappropriated surplus expected to have accrued in the state treasury at the beginning of the next fiscal year. The statement of unappropriated surplus for the general fund must reflect any projected deficiency appropriations relating to expenditures from the general fund for the present biennium. The statements of revenue and estimated revenue must be classified by sources and by budget unit collecting them. Existing sources of revenue must be analyzed as to their equity, productivity, and need for revision, and any proposed new sources of revenue must be explained.
- Summary statements of expenditures of the previous biennium and first year of the
  present biennium, itemized by budget units and classified as prescribed by the director
  of the budget.

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- 1 Detailed comparative statements of expenditures and requests for appropriations by 2 funds, budget units and classification of expenditures, showing the expenditures for 3 the previous biennium, the first fiscal year of the present biennium, the budget of the 4 current biennium, and the governor's recommendation for appropriations for each 5 budget unit for the next biennium, all distributed according to the prescribed 6 classification of expenditures. Following the lists of actual and proposed expenditures 7 of each budget unit there must be a brief explanation of the functions of the unit and 8 comments on its policies and plans and on any considerable differences among the 9 amounts recommended, with any descriptive, quantitative, comparative, and other 10 data as to work done, unit costs, and like information as may be considered necessary 11 or desirable. For capital outlay expenditures involving construction projects to be 12 completed in two or more fiscal years, there must be shown the total estimated cost of 13 each such project and the amount thereof recommended to be appropriated and 14 expended in each ensuing fiscal year until completion of the project. Capital outlay 15 needs may be projected for at least two years beyond the period covered by the 16 budget.
  - 5. A detailed statement showing the estimate of all moneys required to be raised or appropriated for the payment of interest upon the funded debt of the state and its other obligations bearing interest, and the amount of money required to be contributed in the two next ensuing fiscal years to the general sinking funds maintained for the redemption and payment of the debts of the state.
  - 6. A summary statement of the unappropriated fund balance estimated to be available at the beginning of the next biennium, and the estimated revenue of the next biennium, as compared with the total recommended amounts of appropriation for all classes of expenditures for the next biennium, and if the total of the recommended expenditures exceeds the total of the estimated resources, recommendations as to how the deficiency is to be met and estimates of any proposed additional revenue.
  - 7. Drafts of a proposed general appropriations act and special appropriations acts embodying the budget data and recommendations of the governor for appropriations for the next biennium and drafts of such revenues and other acts recommended by the governor for putting into effect the proposed financial plan. The recommended general

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required by law.

1 appropriation for each budget unit must be specified in a separate section of the 2 general appropriations act. The draft of the proposed appropriations act for the North 3 <u>Dakota university system must include:</u> 4 Block grants for a base funding component at each institution and the university 5 system office. The base funding block grants for institutions must be based on a 6 separate funding calculation for research institutions, baccalaureate institutions, 7 and two-year institutions. 8 An initiative funding component for specific strategies or initiatives. Initiative <u>b.</u> 9 funding for institutions must include separate requests for research, 10 baccalaureate, and two-year institutions. 11 A budget estimate for an asset funding component for the renewal and <u>C.</u> 12 replacement of physical plant assets at the institutions of higher education. 13 8. A list of every individual asset or service, excluding real estate, with a value of at least 14 fifty thousand dollars and every group of assets and services comprising a single 15 system with a combined value of at least fifty thousand dollars acquired through a 16 capital or operating lease arrangement or debt financing arrangement by a state 17 agency or institution. The list must include assets or services acquired in the current 18 biennium and anticipated assets or services to be acquired in the next biennium.

Any other information as the director of the budget determines desirable or as is