## FIRST ENGROSSMENT

Sixty-sixth Legislative Assembly of North Dakota

## **ENGROSSED HOUSE BILL NO. 1453**

Introduced by

Representatives Skroch, Buffalo, Sanford, Vigesaa

Senators Heckaman, Hogan, Mathern, Poolman

- 1 A BILL for an Act to amend and reenact sections 25-03.1-02, 25-03.1-07, 25-03.1-17,
- 2 25-03.1-21, and 25-03.1-30 of the North Dakota Century Code, relating to civil commitment
- 3 procedures and alternative treatment orders; and to provide for a legislative management study.

## 4 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

5 SECTION 1. AMENDMENT. Section 25-03.1-02 of the North Dakota Century Code is

6 amended and reenacted as follows:

## 7 **25-03.1-02.** Definitions.

8 In this chapter, unless the context requires otherwise:

- 9 "Advanced practice registered nurse" means an individual who is licensed as an 1. 10 advanced practice registered nurse under chapter 43-12.1 within the role of certified 11 nurse practitioner or certified clinical nurse specialist, who has completed the 12 requirements for a minimum of a master's degree in psychiatric and mental health 13 nursing from an accredited program, and who is functioning within the scope of 14 practice in one of the population foci as approved by the state board of nursing. This 15 chapter does not expand the scope of practice of an advanced practice registered 16 nurse beyond the scope of practice established by the state board of nursing.
- "Alternative treatment order" means an involuntary outpatient order for a treatment
   program, other than hospitalization, which may include treatment with a prescribed
   medication.
- 3. "Chemically dependent person" or "person who is chemically dependent" means an
   individual with an illness or disorder characterized by a maladaptive pattern of usage
   of alcohol or drugs, or a combination thereof, resulting in social, occupational,
   psychological, or physical problems.

1	4.	"Consent" means voluntary permission that is based upon full disclosure of facts
2		necessary to make a decision and which is given by an individual who has the ability
3		to understand those facts.
4	5.	"Court" means, except when otherwise indicated, the district court serving the county
5		in which the respondent resides.
6	6.	"Department" means the department of human services.
7	7.	"Director" means the director of a treatment facility or the director's designee.
8	8.	"Expert examiner" means a licensed physician, physician assistant, psychiatrist,
9		psychologist trained in a clinical program, advanced practice registered nurse, or
10		licensed addiction counselor appointed by the court to examine the respondent and to
11		provide an evaluation of whether the respondent is a person requiring treatment.
12	9.	"Independent expert examiner" means a licensed physician, physician assistant,
13		psychiatrist, psychologist trained in a clinical program, advanced practice registered
14		nurse, or licensed addiction counselor, chosen at the request of the respondent to
15		provide an independent evaluation of whether the respondent is a person requiring
16		treatment.
17	10.	"Magistrate" means the judge of the appropriate district or juvenile court or a judge
18		assigned by the presiding judge of the judicial district.
19	11.	"Mental health professional" means:
20		a. A psychologist with at least a master's degree who has been either licensed or
21		approved for exemption by the North Dakota board of psychology examiners.
22		b. A social worker with a master's degree in social work from an accredited
23		program.
24		c. An advanced practice registered nurse.
25		d. A registered nurse with a minimum of two years of psychiatric clinical experience
26		under the supervision of an expert examiner.
27		e. A licensed addiction counselor.
28		f. A licensed professional counselor with a master's degree in counseling from an
29		accredited program who has either successfully completed the advanced training
30		beyond the master's degree as required by the national academy of mental

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health counselors or a minimum of two years of clinical experience in a mental

health agency or setting under the supervision of a psychiatrist or psychologist.

g. A physician assistant.

4 12. "Mentally ill person" or "person who is mentally ill" means an individual with an 5 organic, mental, or emotional disorder that substantially impairs the capacity to use 6 self-control, judgment, and discretion in the conduct of personal affairs and social 7 relations. The term does not include an individual with an intellectual disability of 8 significantly subaverage general intellectual functioning that originates during the 9 developmental period and is associated with impairment in adaptive behavior, 10 although an individual who is intellectually disabled may also be a person who is 11 mentally ill. Chemical dependency does not per se constitute mental illness, although

- 12 a person who is chemically dependent may also be a person who is mentally ill.
- 13 13. "Person requiring treatment" means a person who is mentally ill or a person who is
  14 chemically dependent, and there is a reasonable expectation that if the individual is
  15 not treated for the mental illness or chemical dependency there exists a serious risk of
  16 harm to that individual, others, or property.
- 17 14. "Physician assistant" means an individual licensed to practice as a physician assistant
  18 under chapter 43-17, who is authorized by the North Dakota board of medicine to
  19 practice in the field of psychiatry, holds a certification in psychiatry approved by the
  20 board, and is practicing under the supervision of a psychiatrist licensed to practice
  21 medicine in this state. This chapter does not expand the scope of practice of a
  22 physician assistant beyond the scope of practice authorized by the North Dakota
  23 board of medicine.
- 24 15. "Private treatment facility" means any facility established under chapter 10-19.1 or
  25 10-33 and licensed under chapter 23-16 or 50-31.
- 26 16. "Psychiatrist" means a licensed physician who has completed a residency program in27 psychiatry.
- 17. "Public treatment facility" means any treatment facility not falling under the definition ofa private treatment facility.
- 30 18. "Qualified service organization" means a person that provides services to a treatment
  31 facility such as data processing, bill collecting, dosage preparation, laboratory

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1		ana	lysis, or legal, medical, accounting, or other professional services, and which
2		agr	ees that in dealing with patient records, it <u>that person</u> is bound by the confidentiality
3		rest	rictions of this chapter, except as otherwise provided for by law.
4	19.	"Re	spondent" means an individual subject to petition for involuntary treatment.
5	20.	"Se	rious risk of harm" means <del>within the next thirty days there is</del> a substantial likelihood
6		of- <u>e</u>	ne or more of the following:
7		a.	Suicide, as manifested by suicidal threats, attempts, or significant depression
8			relevant to suicidal potential;
9		b.	Killing or inflicting serious bodily harm on another individual or inflicting significant
10			property damage, as manifested by acts or threats; that may cause harm or
11			which place another individual in reasonable fear of sustaining such harm.
12		C.	Inflicting significant property damage, as manifested by acts or threats.
13		<u>d.</u>	Suffering from neglect that poses a threat of substantial harm to the individual's
14			well-being.
15		<u>e.</u>	-Substantial deterioration in physical health <del>or</del> , substantial injury, disease, or
16			death, based upon recent poor self-control or judgment in providing one's shelter,
17			nutritionnourishment, self protection, essential health care, or personal care; or:
18		d. <u>f.</u>	Substantial deterioration in mental health which would predictably result in
19			dangerousnessdanger to that individual, others, or property, based upon
20			evidence:
21			(1) Evidence of objective facts to establish the loss of cognitive or volitional
22			control over the individual's thoughts or actions; or based upon acts
23			(2) Acts, or threats, or omissions; patterns in the individual's treatment history;
24			the individual's current condition; and other relevant factors, including the
25			effect of the individual's mental condition on the individual's ability to:
26			(a) Insight into the need for treatment;
27			(b) Ability or willingness to comply with treatment; and
28			<u>(c)</u> <u>Ability to</u> consent.
29	21.	<u>"Su</u>	bstantial likelihood" may take into account an individual's history and recent
30		<u>beh</u>	avior.

- <u>22.</u> "Superintendent" means the state hospital superintendent or the superintendent's
   designee.
- 3 22.23. "Third-party payer" means a person that pays, or agrees to pay, for diagnosis or
  4 treatment furnished to a patient on the basis of a contractual relationship with the
  5 patient or a member of the patient's family, or on the basis of the patient's eligibility for
  6 federal, state, or local governmental benefits, and includes any person providing audit
  7 or evaluation activities for the third-party payer.
- 8 23.24. "Treatment facility" or "facility" means any hospital, including the state hospital at
- 9 Jamestown, or any evaluation and treatment facility that provides directly, or by direct
- 10 arrangement with other public or private agencies, emergency evaluation and
- treatment, outpatient care, and inpatient care to individuals who area person who is
  mentally ill or a person who is chemically dependent.
- 13 **SECTION 2. AMENDMENT.** Section 25-03.1-07 of the North Dakota Century Code is
- 14 amended and reenacted as follows:
- 15 **25-03.1-07.** Involuntary admission standards.
- An individual may <u>not</u> be involuntarily admitted under this chapter to the state hospital or another treatment facility <del>only if<u>unless</u> it is determined that</del> the individual is a person requiring treatment.
- 19 SECTION 3. AMENDMENT. Section 25-03.1-17 of the North Dakota Century Code is
- 20 amended and reenacted as follows:
- 21 **25-03.1-17.** Involuntary treatment Right to preliminary hearing.
- A respondent who is in custody under section 25-03.1-25 and who is alleged to be a
   mentally ill person or to be a person who is both mentally ill and chemically dependent
   is entitled to a preliminary hearing.
- a. At the preliminary hearing the <u>magistratecourt</u> shall review the medical report.
   During the hearing the <u>court shall allow the</u> petitioner and the respondent <del>must</del> be afforded an opportunity to testify and to present and cross-examine witnesses,
- 28 and the court may receive the testimony of any other interested person. The
- 29 magistratecourt may receive evidence that would otherwise be inadmissible at a
   30 treatment hearing.

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1		<u>b.</u>	At the conclusion of the hearing, if the court does not find probable cause to
2			believe that the individual is a person requiring treatment, the petition must be
3			dismissed. The individual must be ordered discharged from the court shall
4			dismiss the petition and order the respondent be discharged from the treatment
5			facility if that individual has beenthe respondent was detained before the hearing.
6	<u>2.</u>	lf th	ne court finds probable cause to believe that the respondent is a person requiring
7		trea	atment, it the court shall consider less restrictive alternatives to involuntary detention
8		anc	d treatment.
9		<u>a.</u>	The court may then order the respondent to undergo up to fourteen days'
10			treatment under a less restrictive alternative or, if itthe court finds that alternative
11			treatment is not in the best interests of the respondent or others, itthe court shall
12			order the respondent detained for up to fourteen days for involuntary treatment in
13			a treatment facility.
14		<u>b.</u>	The court shall specifically state to the respondent and give written notice that if
15			involuntary treatment beyond the fourteen-day period is to be sought, the
16			respondent will have the right to a treatment hearing as required by this chapter.
17	SEC	СТЮ	N 4. AMENDMENT. Section 25-03.1-21 of the North Dakota Century Code is
18	amende	ed an	d reenacted as follows:
19	25-0	03.1-	21. Involuntary treatment order - Alternatives to hospitalization -
20	Noncor	nplia	nce with alternative treatment order - Emergency detention by certain
21	professionals - Application for continuing treatment order.		
22	1.	Bef	fore making itsthe court makes a decision in an involuntary treatment hearing, the
23		COU	irt shall review a report assessing the availability and appropriateness for the
24		res	pondent of treatment programs other than hospitalization which has been prepared
25		anc	submitted by the state hospital or treatment facility. If the court finds that a
26		trea	atment program other than hospitalization is adequate to meet the respondent's
27		trea	atment needs and is sufficient to prevent harm or injuries which the individual may-
28		infli	et upon the individual or othersserious risk of harm, the court shall order the
29		res	pondent to receive whatever treatment, other than hospitalization, is appropriate for
30		a p	eriod of ninety days.

1	2.	If the respondent is not complying with the alternative treatment order or the
2		alternative treatment has not been sufficient to prevent harm or injuries that the
3		individual may be inflicting upon the individual or othersserious risk of harm, the
4		department, a representative of the treatment program involved in the alternative
5		treatment order, the petitioner's retained attorney, or the state's attorney may apply to
6		the court or to the district court of a different judicial district in which the respondent is
7		located to modify the alternative treatment order. The court shall hold a hearing within
8		seven days after the application is filed. Based upon the evidence presented at
9		hearing and other available information, the court may:
10		a. Continue the alternative treatment order;
11		b. Consider other alternatives to hospitalization, modify the court's original order,
12		and direct the individual torespondent undergo another program of alternative
13		treatment for the remainder of the ninety-day period; or
14		c. Enter a new order directing that the individual the respondent be hospitalized until
15		discharged from the hospital under section 25-03.1-30. If the
16		individualrespondent refuses to comply with this hospitalization order, the court
17		may direct a peace officer to take the individualrespondent into protective custody
18		and transport the respondent to a treatment facility.
19	3.	If a peace officer, physician either in person or directing an emergency medical
20		services professional, psychiatrist, physician assistant, clinical psychologist, advanced
21		practice registered nurse, or any mental health professional reasonably believes that-
22		the respondent is not complying with an order for alternative treatment, that the
23		alternative treatment is not sufficient to prevent serious risk of harm or injuries to the
24		respondent or others, and that considerations of time and safety do not allow
25		intervention by a court, the designated professional may cause the respondent to be
26		taken into custody and detained at a treatment facility as provided in subsection 3 of
27		section 25-03.1-25 and, within twenty-four hours, shall file a notice with the court
28		stating the circumstances and factors of the case. The state hospital or public
29		treatment facility shall immediately shall accept, if appropriately screened and
30		medically stable, and a private treatment facility may accept, the respondent on a
31		provisional basis. The superintendent or director shall require an immediate

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1		examination of the respondent and, within twenty-four hours after admission, shall		
2	either release the respondent subject to the conditions of the original order or file a			
3	notice with the court stating in detail the circumstances and factors of the case. The			
4	court shall, within forty-eight hours of receipt of the notice of the superintendent or			
5	director, after a hearing and based on the evidence presented and other available			
6		information, shall:		
7		a. Release the individual respondent from hospitalization and continue the		
8		alternative treatment order;		
9		b. Consider other alternatives to hospitalization, modify itsthe original order of the	-	
10		court, and direct the individual torespondent undergo another program of		
11		alternative treatment for the remainder of the commitment period; or		
12		c. Enter a new order directing that the respondent remain hospitalized until		
13		discharged from the hospital under section 25-03.1-30.		
14	4.	If, at the date of expiration of an order of alternative treatment, it is believed that an		
15		individual continues to require treatment, a petition for a determination that the		
16		individual continues to be a person requiring treatment may be filed with the court		
17		where the individual is located.		
18	<b>SECTION 5. AMENDMENT.</b> Section 25-03.1-30 of the North Dakota Century Code is			
19	amende	and reenacted as follows:		
20	25-03.1-30. Discharge of hospitalized patient - Transfer to alternative treatment -			
21	Termination of alternative treatment.			
22	1.	The superintendent or director may at any time may discharge a voluntarily		
23		hospitalized patient who is clinically suitable for discharge.		
24	2.	The superintendent or director shall discharge a patient hospitalized by court order		
25		whenif the patient's mental condition is such that the patient no longer is a person		
26		requiring treatment.		
27	3.	If a patient discharged under subsection 1 or 2 has been hospitalized by a court orde	er,	
28		or if court proceedings are pending, the treatment facility shall notify the court must t	<del>)е</del> -	
29		notified of the discharge by the treatment facility.		
30	4.	A person responsible for providing treatment, other than hospitalization, to an		
31		individual ordered to undergo a program of alternative treatment may terminate the		

1		alter	rnative treatment if the patient is clinically suitable for termination of treatment. The	
2		pers	son shall terminate the alternative treatment whenif the patient no longer is a	
3		pers	son requiring treatment and shall notify the court upon that termination.	
4	5.	lf, u	pon the discharge of a hospitalized patient or the termination of alternative	
5		trea	tment of an individual under this chapter, the individual would benefit from further	
6		trea	tment, the hospital or provider of alternative treatment shall offer appropriate	
7		trea	tment on a voluntary basis or shall aid the individual to obtain treatment from	
8		ano	ther source on a voluntary basis.	
9		<u>a.</u>	With the individual's consent, the superintendent or director shall notify the	
10			appropriate community agencies or persons of the release and of the suggested	
11			release plan. Community agencies include regional mental health centers, state	
12			and local counseling services, public and private associations whose the function	
13			of which is to assist mentally ill or chemically dependent persons, and the	
14			individual's physician.	
15		<u>b.</u>	The agencies and persons notified of the individual's release shall report to the	
16			facility that initial contact with the individual has been accomplished.	
17	6.	lf, b	efore expiration of an initial treatment order, the superintendent or director	
18		dete	ermines that a less restrictive form of treatment would beis more appropriate for a	
19		patient hospitalized by court order, the superintendent or director may petition the		
20		court whichthat last ordered the patient's hospitalization to modify itsthe order of the		
21		<u>coui</u>	rt. The petition must contain statements setting forth the reasons for the	
22		dete	ermination that the patient continues to requirebe a person requiring treatment, the	
23		reas	sons for the determination that a less restrictive form of treatment would beis more	
24		app	ropriate for the patient, and describing the recommended treatment program. If the	
25		patie	ent consents, <del>the court may,</del> without a hearing, <u>the court may</u> modify <del>its</del> the	
26		trea	tment order of the court by directing the patient to undergo the agreed treatment	
27		prog	gram for the remainder of the treatment order. The patient must be given an	
28		opportunity to protest the discharge and modification of treatment order and to receive		
29	I	a hearing on the merits of the protest.		
30	SEC		N 6. LEGISLATIVE MANAGEMENT STUDY - <u>REPORT -</u> BEHAVIORAL HEALTH	
31		омм	ITMENT AND INTERVENTION BEFORE VIOLENCE.	

1	1.	During the 2019-20 interim, the legislative management shall consider studying the		
2		state's civil commitment laws and procedures under chapters 25-03.1 and 25-03.2 and		
3		the behavioral health and civil justice systems to determine whether:		
4		a. Steps could be taken to prevent and to decrease the incidence of violence		
5		committed by persons who are mentally ill, including the temporary removal of		
6		firearms; <del>and</del>		
7		b. Law enforcement has the authority to confiscate a weapon from an individual		
8		who appears to be at serious risk of harm and whether this is applied uniformly		
9		by law enforcement across the state;		
10		c. Our behavioral health and civil justice systems could take steps to be more		
11		effective in intervening in the early stages of an individual's mental illness to treat		
12		the illness and avoid violence and possible contact with law enforcement; and		
13		d. There is a lack of uniformity in how early intervention and civil commitment is		
14		implemented across the state, and to the extent there may be a lack of uniformity,		
15		to what this lack of uniformity is attributable to and whether education and		
16		training of stakeholders may help facilitate more uniformity.		
17	2.	If the legislative management conducts this study, the judicial branch shall provide the		
18		legislative management with court data necessary to conduct the study, including data		
19		from each of the counties in the state regarding civil commitment proceedings and		
20		outcomes.		
21	3.	_The legislative management shall report its findings and recommendations, together		
22		with any legislation necessary to implement the recommendations, to the sixty-seventh		
23		legislative assembly.		