Testimony in Support of

HB 1601

Senate State and Local Government

March 28, 2025

#### **TESTIMONY OF**

## Reice Haase, Director, Department of Water Resources

Chair Roers, and members of the Senate State and Local Government Committee – I am Reice Haase, Director of the Department of Water Resources (DWR). I am here today to testify in support of House Bill (HB) 1601, specifically in support of the proposed amendment to add the DWR to subsection 2 of North Dakota Century Code (NDCC) 54-12-08.

DWR is currently requesting funding for a General Counsel position in HB 1020, our agency's appropriation bill. This request is also tied to the passage of the amended version of HB 1601.

Approval of both HB 1601 and our General Counsel request in HB 1020 would enhance our work with the Attorney General's Office in ensuring that North Dakota's water rights are protected.

1. Complexity of State Water Commission and Re-organized Department Necessitates the Addition of DWR to HB 1601

Historically, water resource management was entrusted to the Office of the State Engineer, established in 1905. The State Water Commission was later created in 1937 with its primary purpose being the development of water projects. Throughout much of its history, the Office of the State Engineer and State Water Commission had its own attorney on staff to advise it on legal issues. However, budget cuts in the mid-1990s led to the elimination of this position, and further reductions in 2017 removed the Commission's paralegal position. Since that time, the State Water Commission and the agency have relied solely on either the Attorney General's Office or outside counsel for legal advice.

Recognizing the growing complexities of water management, the 2021 Legislative Assembly created DWR by merging the staffing role of the State Water Commission and the Office of the State Engineer, elevating it to a cabinet agency directly accountable to the Governor. **Despite** the expansion of responsibilities, the agency's general counsel position has yet to be restored.

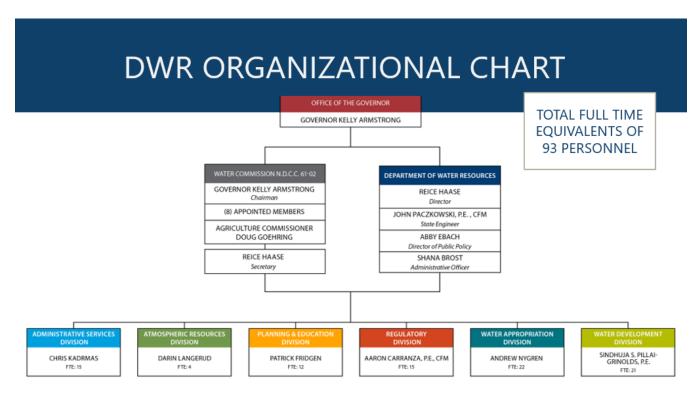


Figure 1: Organization Chart for DWR and State Water Commission. The Commission's role is primarily related to cost-share for water projects and oversight on state-owned projects, whereas DWR is tasked with regulatory oversight and management.



Figure 2: The State Water Commission is made up of the Governor as Chairman, the Agriculture Commissioner, and 8 appointees representing the State's major drainage basins.

#### 2. An Attorney is Needed Due to Increasing Complexity in Water Law

DWR requires additional legal support to fulfill its core responsibilities, which include:

- Water project development
- Appropriation of surface and groundwater
- Regulation of drainage, dams, floodplain management and sovereign lands

All of these responsibilities require a specialized knowledge of water law. Having the certainty provided by HB 1601 is needed to allow the Commission and Department access to this specialized expertise.

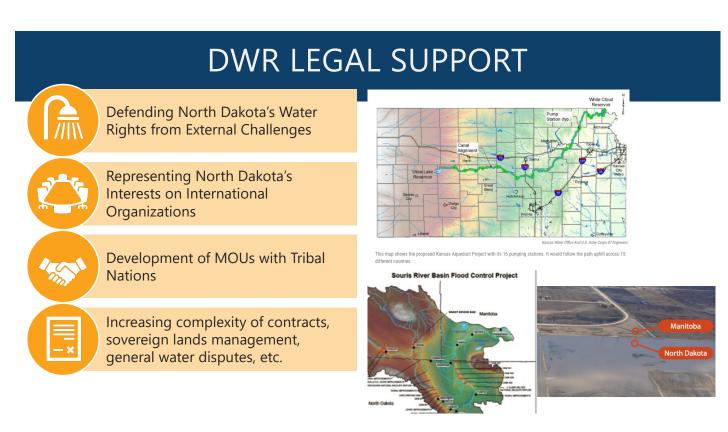


Figure 3: Summary of DWR legal support needs.

# 3. The Requested Attorney Would Continue to Work Closely with the AG's Office

The Assistant Attorneys General currently supporting DWR are also tasked with representing other agencies and boards like the Dept. of Environmental Quality, Game & Fish, Parks and Recreation, Dept. of Agriculture, Dept. of Trust Lands, and the Public Service Commission. These agencies all play an important and increasingly complex role in the management of North Dakota's natural resources, which in turn places more demand on the Attorney General's (AG) Office.

The Attorney General's Office has expertise in constitutional law and contractual law, and currently provides the Department with those legal services. The Department's requested inhouse attorney would focus on operational law and would provide technical, water-specific advice.

An in-house attorney at DWR would not replace the important work of the AG's Office, but would complement and enhance it, focusing solely on the technical nature of water law.

### 4. The Requested Attorney for DWR Has Overwhelming Support from Stakeholders

Key stakeholders from North Dakota's agriculture and energy industries have testified in strong support of DWR's request for restoring the in-house general counsel position. These industries contribute over 63% of the state's tax revenues, funding critical infrastructure, education, and public services. They recognize that water resource management is integral to North Dakota's future.

North Dakota is involved in continual international discussions over water. While we participate politically, we've lacked continual, constant legal representation to support DWR attendance. Additionally, North Dakota experiences numerous agricultural land drainage legal issues regarding local government compliance and interpretation of existing state law and Water Commission policy. These are legal issues, not engineering issues, and the Commission/DWR usually gets included in these issues. Based on my experiences, I support a DWR full time staff lawyer.

- Former Rep. Jim Schmidt



This is not just about protecting a resource; it's about defending North Dakota's sovereignty, securing economic stability, and preserving our ability to grow and innovate. Without this investment in legal counsel, we risk losing the ability to effectively counter regulatory and legal challenges that could have far-reaching consequences for our state.

- Jonathan Fortner, Lignite Energy Council

An in-house general counsel will give the Department of Water Resources the expertise and capacity to protect our water rights. We strongly encourage you to make this investment and protect our state's most vital resource.



- Matt Perdue, North Dakota Farmers Union



North Dakota Grain Growers Association strongly supports the addition of a new attorney position within the Department of Water Resources as proposed in HB 1020. Water is a critical resource for our state's agriculture industry, and having adequate legal expertise within the department is essential for addressing the complex water issues that impact our members.

- Dan Wogsland, North Dakota Grain Growers Association

The inclusion of a general counsel for the ND Department of Water Resources is an essential step in protecting North Dakota's water sovereignty, infrastructure investments, and long-term economic growth. Without dedicated legal expertise, the state is at risk of losing control over its water resources to out-of-state interests and facing costly legal battles that could delay or derail critical water projects.



- Duane DeKrey, Garrison Diversion Conservancy District