Fifty-ninth Legislative Assembly of North Dakota

SENATE BILL NO. 2227

Introduced by

Senators Erbele, Heitkamp, Wardner

Representatives Brandenburg, Gulleson, Kretschmar

- 1 A BILL for an Act to amend and reenact sections 23-11-01, 23-11-03, 23-11-11, 23-11-14,
- 2 23-11-20, 23-11-21, 23-11-23, and 23-11-24 of the North Dakota Century Code, relating to
- 3 housing authority jurisdiction.

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4 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

- 5 **SECTION 1. AMENDMENT.** Section 23-11-01 of the North Dakota Century Code is 6 amended and reenacted as follows:
- 7 **23-11-01. Definitions.** In this chapter, unless the context or subject matter otherwise 8 requires:
 - "Area of operation" includes:
 - a. In the case of a housing authority of a city having a population of less than fifteen thousand inhabitants, such the city and the area within five miles [8.05 kilometers] of the territorial boundaries thereof of the city, but does not include any area which lies that is within the territorial boundaries of another city.
 - b. In the case of a housing authority of a city having a population of fifteen thousand inhabitants or more, such the city and an area within ten miles [16.10 kilometers] of such the territorial boundaries thereof of the city, but does not include any area which lies that is within the territorial boundaries of another city.
 - c. In the case of a housing authority of a county, all of the county except that portion which lies that is within the territorial boundaries of any city.
 - "Auditor" means the city auditor or the county auditor, as the case may be appropriate.
- 3. "Authority" or "housing authority" means any of the public corporations created by
 section 23-11-02.

- "Bonds" means any bonds, notes, certificates, debentures, or other obligations
 issued by an authority pursuant to any provision of under this chapter.
 - 5. "City" means any city having a population of more than five thousand inhabitants according to the last federal census and "the city" means the particular city for which a particular housing authority is created, except that it does not mean a city which that has agreed to or will so elect to participate in a county housing authority pursuant to section 54-40-08, provided that any city with less than five thousand population which has an activated city housing authority prior to July 1, 1971, or a city with less than five thousand population which has determined a shortage of safe or sanitary dwelling accommodations in the city pursuant to section 23-11-03, must be included within this definition.
 - 6. "County" means any county in this state and "the county" means the particular county for which a particular housing authority is created.
 - 7. "Federal government" includes the United States of America and any agency or instrumentality, corporate or otherwise, of the United States of America.
 - 8. "Governing body" means, in the case of a city, the city council, or the board of city commissioners, as the case may be appropriate, and in the case of a county, the board of county commissioners.
 - 9. "Housing project" may be applied to the planning of the buildings and improvements, the acquisition of property, the demolition of existing structures, the construction, reconstruction, alteration, and repair of the improvements, and all other work in connection therewith with the same and means any work or undertaking:
 - a. To demolish, clear, or remove buildings from any slum area, and such the
 work or undertaking may embrace the adaption of such the area to public
 purposes, including parks or other recreational or community purposes;
 - b. To provide or assist in providing decent, safe, and sanitary urban or rural housing dwellings, apartments, or other living accommodations and related facilities for persons of low or moderate income, and in need of housing, including single-family and multifamily residential units designed and financed under this chapter. This work or undertaking may include the planning of

1		buildings and improvements, land, equipment, facilities, and ether the
2		acquisition of real or personal property that may be needed immediately or in
3		the future for housing purposes, the construction, reconstruction, alteration
4		and repair of new or existing buildings, and the provisions of all equipment,
5		facilities, and other real or personal property for necessary, convenient, or
6		desirable appurtenances, streets, sewers, water service, parks, site
7		preparations, landscaping, gardening, administrative, community, health,
8		recreational, educational, welfare, or other purposes; or
9		c. To accomplish a combination of any of the foregoing projects.
10	10.	"Mayor" means the mayor of the city or the president of the board of city
11		commissioners, as the case may be appropriate.
12	11.	"Obligee of the authority" or "obligee" includes any bondholder, trustee for any
13		bondholders, or lessor demising to the authority property used in connection with a
14		housing project, or any assignee of such \underline{a} lessor's interest, or of any part thereof
15		of an interest, and the federal government when it is a party to any contract with
16		the authority.
17	12.	"Persons of low income" means persons individuals or families who lack the
18		amount of income which is necessary, as determined by the authority undertaking
19		the housing project, to enable them, without financial assistance, to live in decent,
20		safe, and sanitary dwellings without overcrowding.
21	13.	"Persons of moderate income" means individuals or families whose income is not
22		adequate without governmental assistance to cause private enterprise to provide a
23		substantial supply of decent, safe, and sanitary housing at rents or prices within
24		their financial means.
25	<u>14.</u>	"Real property" includes all lands land, including improvements and fixtures
26		thereon on the land and property of any nature appurtenant thereto to the land or
27		used in connection therewith with the land, and every estate, interest, and right,
28		legal or equitable, therein in the land, including terms for years and liens by way of
29		judgment, mortgage, or otherwise and the indebtedness secured by such the liens.
30	14. <u>15.</u>	"Slum" means any area where dwellings predominate which, by reason of

dilapidation, overcrowding, faulty arrangement or design, lack of ventilation, light,

1		or sanitary facilities, or by reason of any combination of these factors, are			
2		detrimental to safety, health, and morals.			
3	SEC	CTION 2. AMENDMENT. Section 23-11-03 of the North Dakota Century Code is			
4	amended a	nd reenacted as follows:			
5	23- 1	11-03. When resolution declaring housing authority to be necessary shall be			
6	adopted.				
7	<u>1.</u>	The governing body of the city or county, as the case may be appropriate, shall			
8		adopt a resolution declaring that there is need for a housing authority in the city or			
9		county if it the governing body finds:			
10	1.	That that unsanitary or unsafe inhabited dwelling accommodations exist in the city			
11		or county ; , or			
12	2.	That that there is a shortage of safe or sanitary dwelling accommodations in such			
13		the city or county available to persons of low or moderate income at rentals they			
14		can afford to pay.			
15	<u>2.</u>	In determining whether dwelling accommodations are unsafe or unsanitary, said			
16		the governing body may take into consideration the degree of overcrowding, the			
17		percentage of land coverage, the light, air, space, and access available to the			
18		inhabitants of $\underline{\text{such}}\ \underline{\text{the}}$ dwelling accommodations, the size and arrangement of the			
19		rooms, the sanitary facilities, and the extent to which conditions which endanger			
20		life or property by fire or other causes exist in such the buildings.			
21	SECTION 3. AMENDMENT. Section 23-11-11 of the North Dakota Century Code is				
22	amended and reenacted as follows:				
23	23-1	11-11. Powers of authority. An authority has the following powers and duties:			
24	1.	To exercise public and essential governmental functions.			
25	2.	To sue and be sued.			
26	3.	Repealed by S.L. 1973, ch. 80, § 21.			
27	4.	To have perpetual succession.			
28	5. <u>4.</u>	To make and execute contracts and other instruments necessary or convenient to			
29		the exercise of the powers of the authority.			

1 To make, amend, and repeal such bylaws, rules, and regulations, not inconsistent 2 with the provisions of this chapter, as are necessary to carry into effect the powers 3 and purposes of the authority. 7. <u>6.</u> 4 To prepare, carry out, acquire, lease, and operate housing projects within its area 5 of operation. 6 8. 7. To provide for the construction, reconstruction, improvement, alteration, or repair of 7 any housing project, or any part thereof of a housing project, within its the 8 authority's area of operation. 9 To arrange or contract for the furnishing by any person or any public or private 9. 8. 10 agency of services, privileges, works, or facilities for, or in connection with, a 11 housing project or the occupants thereof of a housing project. 12 10. <u>9.</u> To include, in any contract let in connection with a project, stipulations requiring 13 that the contractor and any subcontractor shall comply with requirements as to 14 minimum wages and maximum hours of labor and any conditions which that the 15 federal government may have attached to its the financial aid of for the project. 16 11. 10. To lease or rent any dwellings, houses, accommodations, lands, buildings, 17 structures, or facilities embraced in any housing project and, subject to the 18 limitations contained in this chapter, to establish and revise the rents or charges 19 therefor in the housing project. 20 12. 11. To own, hold, and improve real or personal property. 21 13. <u>12.</u> To purchase, lease, obtain options upon, or acquire, by gift, grant, bequest, devise, 22 or otherwise, any real or personal property or any interest therein in property. 23 14. 13. To acquire real property by the exercise of the power of eminent domain. 24 15. 14. To sell, lease, exchange, transfer, assign, pledge, or dispose of any real or 25 personal property, or any interest therein in property. 26 15. 16. To insure, or provide for the insurance of, any real or personal property, or any 27 operation of the authority, against any risks or hazards. 28 17. 16. To procure insurance or guaranties from the federal government of the payment of 29 any debts, or parts thereof of debts, secured by mortgages on any property 30 included in any of its the authority's housing projects, whether the debts were

incurred by the authority or not.

1 18. 17. To invest any funds held by it the authority in reserves or sinking funds, or any 2 funds not required for immediate disbursement, in property or securities in which 3 savings banks may legally invest funds subject to their a savings bank's control. 4 19. <u>18.</u> To purchase its bonds at a price not more than the principal amount thereof of the 5 bonds and accrued interest, and all bonds a bond so purchased shall be is 6 canceled. 7 20. 19. To investigate, in its the authority's area of operation, living, dwelling, and housing 8 conditions and the means and methods of improving the same. 9 21. 20. To determine, within its the authority's area of operation, where slum areas exist or 10 where there is a shortage of decent, safe, and sanitary dwelling accommodations 11 for persons of low or moderate income. 12 22. 21. To make studies and recommendations relating to the problem of clearing, 13 replanning, and reconstructing the slum areas within its the authority's area of 14 operation and the problem of providing dwelling accommodations for the persons 15 of low or moderate income, and to cooperate with the city, county, or state, or any 16 political subdivision thereof, in any action taken in connection with such these 17 problems. 18 23. 22. To engage in research, studies, and experimentation on the subject of housing 19 within its the authority's area of operation. 20 24. 23. To conduct examinations and investigations and to hear testimony and take proof 21 under oath at public or private hearings on any matter material for its the 22 authority's information. 23 25. 24. To administer oaths, issue subpoenas requiring the attendance of witnesses or the 24 production of books and papers, and to issue commissions for the examinations of 25 witnesses who are outside of the state or unable to attend before the authority or 26 who are excused from attendance. 27 26. 25. To make available to appropriate agencies, including those charged with the duty 28 of abating or requiring the correction of nuisances or like conditions, or of 29 demolishing unsafe or unsanitary structures within its the authority's area of 30 operation, its the authority's findings and recommendations with regard to any

1 building or property where conditions exist which are dangerous to the public 2 health, morals, safety, or welfare. 3 27. 26. To issue bonds from time to time for any of its corporate purposes. 4 28. 27. To issue refunding bonds for the purpose of paying or retiring bonds previously 5 issued by it the authority. 6 29. 28. To borrow money or accept grants or other financial assistance from the federal 7 government for, or in aid of, any housing project within its the authority's area of 8 operation. 9 30. 29. To take over or lease or manage any housing project or undertaking constructed or 10 owned by the federal government. 11 31. 30. To comply with such conditions and to enter into such mortgages, trust indentures, 12 leases, or agreements as may be necessary, convenient, or desirable to carry out 13 the provisions of this subsection and the preceding subsection section. 14 To do any and all things necessary or desirable to secure the financial aid or 32. 31. 15 cooperation of the federal government in the undertaking, construction, 16 maintenance, or operation of any housing project. 17 33. 32. To exercise all or any part or combination of powers herein granted. 18 34. 33. To exercise within its the authority's area of operation the authority granted to the 19 industrial commission under section 54-17-07.6. 20 34. To exercise the power to provide operation and maintenance expenses under 21 subdivision a of subsection 23 of section 23-11-24. To exercise the power to issue general obligation bonds under subdivision b of 22 35. 23 subsection 23 of section 23-11-24. To determine, within the authority's area of operation, that the authority dispense 24 36. 25 with competitive bidding on the construction of a housing project if: 26 The project is financed with the proceeds of bonds issued under this chapter <u>a.</u> 27 or from nongovernmental sources; 28 The project is either located on land that is owned or is being acquired by the <u>b.</u> 29 authority solely for housing project purposes, or is not owned by the authority 30 at the time the contract is entered into but the contract provides for

1			conveyance of lease to the authority of the project or improvements upon		
2			completion of construction; or		
3		<u>C.</u>	The authority finds and determines that elimination of the public bidding		
4			requirements is necessary in order for the housing project to be economical		
5			and feasible.		
6	35. <u>37.</u>	То	exercise such other powers and duties as may be necessary to carry out the		
7		pur	poses and provisions of this chapter.		
8	An authority	y, in e	exercising the powers specified in subsections 24 23, 25 24, and 26 25, may		
9	act through	one	or more of the commissioners or through other persons designated by it the		
10	authority. A	Vo pr	ovision Provisions of law with respect to the acquisition, operation, or		
11	disposition	of pro	operty by other public bodies is are not applicable to an authority unless there is		
12	specific pro	visio	n to that effect by the legislative assembly.		
13	SEC	CTIO	N 4. AMENDMENT. Section 23-11-14 of the North Dakota Century Code is		
14	amended a	nd re	enacted as follows:		
15	23-	11-14	Rentals and tenant selection. In the operation or management of housing		
16	projects, ar	auth	nority at all times shall observe the following duties with respect to rentals and		
17	tenant selection:				
18	1.	₩ <u>TI</u>	he authority may rent or lease the dwelling accommodations therein only in the		
19		proj	ect solely to persons of low or moderate income.		
20	2.	H T	he authority may rent or lease the dwelling accommodations therein only in the		
21		proj	ect solely at rentals within the financial reach of such persons of low or		
22		mod	derate income.		
23	3.	H <u>T</u> I	he authority may rent or lease to a tenant dwelling accommodations consisting		
24		only	solely of the number of rooms which it deems the authority determines		
25		nec	essary to provide safe and sanitary accommodations to the proposed		
26		occ	upants thereof, without overcrowding.		
27	4.	H <u>T</u>	he authority may not accept any person persons of low income as a tenant in		
28		any	housing project if the person individual or persons family who would occupy		
29		the	dwelling accommodations have has an aggregate annual income in excess of		
30		five	times the annual rental of the quarters to be furnished such person the		
31		indi	vidual or persons family. In computing the rental for this purpose, there must		

1	be inclu	ded in the rental the average annual cost to the occupant, as determined				
2	by the a	authority, of heat, water, electricity, gas, cooking, and other necessary				
3	services	s or facilities, whether or not the charge for such the services and facilities				
4	is in fac	t included in the rental.				
5	5. It <u>The a</u>	uthority shall prohibit subletting by tenants.				
6	SECTION 5.	AMENDMENT. Section 23-11-20 of the North Dakota Century Code is				
7	amended and reena	cted as follows:				
8	23-11-20. Be	onds - Types which may be issued.				
9	<u>1.</u> An auth	ority may issue such types any type of bonds bond as it may determine the				
10	o <u>authorit</u> y	y determines necessary for the purpose of financing housing for persons of				
11	1 low or m	noderate income, including bonds a bond on which the interest and				
12	2 principa	l are payable:				
13	3 1. <u>a.</u> Ex	clusively from the income and revenues of the housing project financed				
14	4 wit	h the proceeds of such bonds the bond or with such the proceeds together				
15	5 wit	h a grant from the federal government in aid of such the project;				
16	6 2. <u>b.</u> Ex	clusively from the income and revenues of certain designated housing				
17	7 pro	pjects whether or not they the projects are financed in whole or in part with				
18	3 the	e proceeds of such bonds the bond; or				
19	9 3. <u>c.</u> Fro	om its the authority's revenues generally.				
20	2 <u>.</u> The bor	nds and other obligations of the authority are not payable out of any funds				
21	1 or prope	erties other than those of the authority. Any of such These bonds, however,				
22	2 may be	secured additionally by a pledge of any loan, grant, or contribution, or part				
23	of the sa	ame, from the federal government or other source of a pledge of any				
24	4 <u>income</u>	or revenues or by a mortgage on any housing project, projects, or other				
25	5 property	y of the authority.				
26	SECTION 6.	AMENDMENT. Section 23-11-21 of the North Dakota Century Code is				
27	7 amended and reena	amended and reenacted as follows:				
28	23-11-21. B	23-11-21. Bonds - Liability - Tax exempt. Neither the commissioners of an authority				
29	nor any person executing bonds of the authority is liable personally thereon on the bonds by					
30	reason of the issuan	reason of the issuance thereof of the bonds, nor is any city, county, or state, or political				

subdivision thereof, liable thereon on the bonds. The bonds and other obligations of an

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powers, has power:

1 authority are not a debt of the city, county, or state, nor of any political subdivision thereof, and 2 must so state on their the face of the bond. They The bonds do not constitute an indebtedness 3 within the meaning of any constitutional or statutory debt limitation or restriction. Such The 4 bond obligations are declared to be issued for an essential public and governmental purpose 5 and to be public instrumentalities and the bonds, together with the interest thereon on the 6 bonds and income therefrom, from the bonds are exempt from taxation. The tax exemption 7 provisions of this chapter are considered part of the contract for the security of the bond 8 obligations authorized by this chapter and do not need to be restated in the bond obligations. 9 SECTION 7. AMENDMENT. Section 23-11-23 of the North Dakota Century Code is 10 amended and reenacted as follows: 11 23-11-23. Bonds - Validity when officer who signs bond is no longer in office -12 Deemed issued for housing project. If any of the commissioners or officers of an authority 13 whose signatures appear on any bonds or coupons cease to be such commissioners a 14 commissioner or officers officer before the delivery of the bonds, the signatures are valid and 15 sufficient for all purposes the same as if the commissioners commissioner or officers officer 16 had remained in office until the delivery had been completed. Any bonds issued pursuant to 17 the provisions of the under this chapter must be fully negotiable. In an action, suit, or 18 proceeding involving the validity or enforceability of any bond of an authority or of the security 19 therefor for the bond, the bond must be deemed conclusively to have been issued for a housing 20 project if the bond recites that it has been issued by the authority to aid in financing a housing 21 project to provide dwelling accommodations for persons of low or moderate income. The 22 project conclusively must be deemed to have been is planned, located, and constructed in 23 accordance with the purposes and provisions of this chapter if such a this statement is 24 contained in the bond. 25 **SECTION 8. AMENDMENT.** Section 23-11-24 of the North Dakota Century Code is 26 amended and reenacted as follows: 27 23-11-24. Provisions of bonds, trust indentures, and mortgages. In connection 28 with the issuance of bonds or the incurring of obligations under leases, and in order to secure

the payment of such the bonds or obligations, an authority, in addition to its the authority's other

- 1 1. To pledge all or any part of its the authority's gross or net rents, fees, or revenues to which its the authority's right then exists or thereafter may come into existence.
 - 2. To mortgage all or any part of its real or personal the authority's property then owned or thereafter acquired.
 - 3. To covenant against pledging all or any part of its the authority's rents, fees, and revenues, or against mortgaging all or any part of its real or personal the authority's property, to which its the authority's right or title then exists or thereafter may come into existence, or against permitting or suffering any lien on any such revenues or property.
 - 4. To covenant with respect to limitations on its the authority's right to sell, lease, or otherwise dispose of any housing projects or any part thereof of a housing project.
 - 5. To covenant as to what other or additional debts or obligations may be incurred by it the authority.
 - 6. To covenant as to the bonds to be issued and as to the issuance of such bonds in escrow or otherwise, and as to the use and disposition of the proceeds thereof of the bonds.
 - 7. To provide for the replacement of lost, destroyed, or mutilated bonds.
 - 8. To covenant against extending the time for the payment of its the authority's bonds or interest thereon on the bonds.
 - 9. To redeem the bonds, to covenant for their the bonds' redemption, and to provide the terms and conditions thereof of redemption.
 - 10. To covenant, subject to the limitations contained in this chapter, as to the rents and fees to be charged in the operation of a housing project or projects, the amount to be raised each year or other period of time by rents, fees, and other revenues, and as to the use and disposition to be made thereof of the same.
 - 11. To create, or to authorize the creation of, special funds for moneys held for construction or operating costs, debt service, reserves, or other purposes, and to covenant as to the use and disposition of the moneys held in such these funds.
 - 12. To prescribe the procedure, if any, by which the terms of any contract with bondholders may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given.

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- 1 13. To covenant as to the use of any or all of its real or personal the authority's property.
- 14. To covenant as to the maintenance of its real and personal the authority's property,
 the replacement thereof of property, the insurance to be carried thereon on
 property, and the use and disposition of insurance moneys.
- To covenant as to the rights, liabilities, powers, and duties arising upon the breach by it the authority of any covenant, condition, or obligation.
 - 16. To covenant and prescribe as to events of default and terms and conditions upon which any or all of its the authority's bonds or obligations shall become, or may be declared, due before maturity, and as to the terms and conditions upon which such the declaration and its the declaration's consequences may be waived.
 - 17. To vest in a trustee or trustees or in the holders of bonds, or any proportion of them trustees or holders, the right to enforce the payment of the bonds or any covenants securing or relating thereto to the bonds.
 - 18. To vest in a trustee or trustees the right, in the event of a default by the authority, to take possession and to use, operate, and manage any housing project or part thereof of the housing project, to collect the rents and revenues arising therefrom from the housing project, and to dispose of such these moneys in accordance with the agreement of the authority with said the trustee.
 - 19. To provide for the powers and duties of a trustee or trustees and to limit the liabilities thereof of the trustee.
 - 20. To provide the terms and conditions upon which the trustee or trustees or the holders of bonds, or any proportion of them trustees or holders, may enforce any covenant or rights securing or relating to the bonds.
 - 21. To exercise all or any part or combination of the powers herein granted in this section.
- 27 22. To make covenants other than, and in addition to, the covenants herein expressly authorized, of like or different character.
- 29. To make such covenants and to do any and all such acts and things as may be
 30. necessary, convenient, or desirable in order to secure its the authority's bonds, or,
 31. in the absolute discretion of said the authority, as will tend to make the bonds more

marketable notwithstanding that such the covenants, acts, or things may are not be enumerated herein, including:

- a. To the payment of the principal of and interest on bond obligations, when due, there may be pledged as a first charge and lien the gross revenues of the housing project financed in whole or in part by the obligations, and the governing city or county may covenant to provide additional funds for the benefit of that housing project to the extent that the gross revenues in excess of those debt service requirements are not also sufficient from time to time to pay the reasonable operating and maintenance expenses of that housing project.
- b. In addition to the authority to issue bonds pursuant to section 23-11-20, any governing city or county of an authority may issue general obligation bonds for the housing project specified in this section and subject to the requirements of this section and the requirements of the constitution and any other applicable laws, except the obligations are not subject to approval by the electors and the maturities may not extend to more than thirty years from the estimated date of completion of the housing project. The proceeds of the bonds must be used for qualified housing project or projects, and the city or county must find that the pledged revenues will equal or exceed one hundred percent of the principal and interest due on the bonds for each year.
- c. The principal amount of the issue must be approved by the governing body of the city or county in which the housing project is located and whose general obligation is pledged. Public hearings must be held on issuance of the obligations by the city or county in which the housing project is located. The hearings must be held at least fifteen days, but not more than one hundred twenty days, before the sale of the obligations.