

SENATE BILL NO. 2030

Introduced by

Legislative Council

(Education Committee)

1 A BILL for an Act to create and enact chapter 15.1-09.1 of the North Dakota Century Code,
2 relating to educational associations governed by joint powers agreements; to amend and
3 reenact sections 15.1-02-08, 15.1-07-23, and 15.1-09-33 of the North Dakota Century Code,
4 relating to accounting procedures and school district business managers; to repeal sections
5 15.1-07-28, 15.1-07-30, and 15.1-27-40 of the North Dakota Century Code, relating to criteria
6 for and expenditures by educational associations governed by joint powers agreements; and to
7 provide for a report to the legislative council.

8 **BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:**

9 **SECTION 1. AMENDMENT.** Section 15.1-02-08 of the North Dakota Century Code is
10 amended and reenacted as follows:

11 **15.1-02-08. Accounting and reporting system - Uniformity.** The superintendent of
12 public instruction shall implement a uniform system for the accounting, budgeting, and reporting
13 of data for all school districts in the state and for all educational associations governed by
14 chapter 15.1-09.1. The superintendent of public instruction shall designate the software
15 standards to be used by the school districts and by the educational associations in their
16 accounting, budgeting, and reporting functions.

17 **SECTION 2. AMENDMENT.** Section 15.1-07-23 of the North Dakota Century Code is
18 amended and reenacted as follows:

19 **15.1-07-23. School district business manager - Bond.** A Any person serving as a
20 school district business manager shall furnish to the school board a bond in an amount to be
21 fixed by the school board and equal to at least twenty-five percent of the maximum amount of
22 money subject to the business manager's control at any one time. The bond must be
23 conditioned for the faithful discharge of the business manager's duties, including the

1 maintenance of accurate financial records and the safekeeping and deliverance of all school
2 district property and funds that come into the business manager's control.

3 **SECTION 3. AMENDMENT.** Section 15.1-09-33 of the North Dakota Century Code is
4 amended and reenacted as follows:

5 **15.1-09-33. School board - Powers.** The board of a school district may:

- 6 1. Establish a system of free public schools for all children of legal school age
7 residing within the district.
- 8 2. Organize, establish, operate, and maintain elementary, middle, and high schools.
- 9 3. Have custody and control of all school district property and, in the case of the
10 board of education of the city of Fargo, have custody and control of all public
11 school property within the boundaries of the Fargo public school district and to
12 manage and control all school matters.
- 13 4. Acquire real property and construct school buildings and other facilities.
- 14 5. Relocate or discontinue schools and liquidate the assets of the district as required
15 by law; provided no site may be acquired or building constructed, or no school may
16 be organized, established, operated, maintained, discontinued, or changed in
17 location without the approval of the state board of public school education if outside
18 the boundary of the district.
- 19 6. Purchase, sell, exchange, and improve real property.
- 20 7. Lease real property for a maximum of one year except in the case of a career and
21 technical education facility constructed in whole or in part with financing acquired
22 under chapter 40-57, which may be leased for up to twenty years.
- 23 8. Exercise the power of eminent domain to acquire real property for school
24 purposes.
- 25 9. Purchase, sell, exchange, improve, and lease for up to one year, equipment,
26 furniture, supplies, and textbooks.
- 27 10. Recruit or contract with others to recruit homes and facilities which provide
28 boarding care for special education students.
- 29 11. Provide dormitories for the boarding care of special education students.
- 30 12. Insure school district property.

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- 1 13. Independently or jointly with other school districts, purchase telecommunications
- 2 equipment or lease a telecommunications system or network.
- 3 14. Provide for the education of students by another school district.
- 4 15. Contract with federal officials for the education of students in a federal school.
- 5 16. Prescribe courses of study in addition to those prescribed by the superintendent of
- 6 public instruction or by law.
- 7 17. Adopt rules regarding the instruction of students, including their admission,
- 8 transfer, organization, grading, and government.
- 9 18. Join the North Dakota high school activities association and pay membership fees.
- 10 19. Adopt alternative curricula for high school seniors who require fewer than four
- 11 academic units.
- 12 20. Contract with, employ, and compensate school district personnel.
- 13 21. Contract with and provide reimbursement for the provision of teaching services by
- 14 an individual certified as an instructor in the areas of North Dakota American Indian
- 15 languages and culture by the education standards and practices board.
- 16 22. Suspend school district personnel.
- 17 23. Dismiss school district personnel.
- 18 24. Participate in group insurance plans and pay all or part of the insurance premiums.
- 19 25. Contract for the services of a district superintendent, provided that the contract,
- 20 which may be renewed, does not exceed a period of three years.
- 21 26. Contract for the services of a principal.
- 22 27. Employ a an individual to serve as the school district business manager or contract
- 23 with any person to perform the duties assigned to a school district business
- 24 manager by law.
- 25 28. Suspend or dismiss a school district business manager for cause without prior
- 26 notice.
- 27 29. Suspend or dismiss a school district business manager without cause with thirty
- 28 days' written notice.
- 29 30. Defray the necessary and contingent expenses of the board.
- 30 31. Levy a tax upon property in the district for school purposes.
- 31 32. Amend and certify budgets and tax levies, as provided in title 57.

1 33. Pay dues allowing for the board to hold membership in city, county, state, and
2 national organizations and associations.

3 34. Designate, at its annual meeting, a newspaper of general circulation as the official
4 newspaper of the district.

5 **SECTION 4.** Chapter 15.1-09.1 of the North Dakota Century Code is created and
6 enacted as follows:

7 **15.1-09.1-01. Definition.** For purposes of this chapter, "educational association"
8 means a group of school districts that have entered a joint powers agreement that has been
9 reviewed by the superintendent of public instruction and verified as meeting the requirements of
10 section 15.1-09.1-02.

11 **15.1-09.1-02. Educational association - Joint powers agreement - Review by**
12 **superintendent of public instruction - Criteria.** Before a group of school districts may be
13 designated as an educational association, the superintendent of public instruction shall review
14 the joint powers agreement that the districts have entered and verify that:

15 1. The school districts:

16 a. Have a combined total land mass of at least five thousand eight hundred
17 square miles [1502193 hectares];

18 b. (1) Have a combined total land mass of at least four thousand five hundred
19 square miles [1165494 hectares]; and

20 (2) Number at least twelve;

21 c. (1) Have a combined total land mass of at least four thousand square miles
22 [1035995 hectares]; and

23 (2) Have at least three thousand students in average daily membership; or

24 d. (1) Have a combined total land mass of at least one thousand five hundred
25 square miles [388498 hectares]; and

26 (2) Have at least seven thousand five hundred students in average daily
27 membership.

28 2. The school districts are contiguous to each other or, if the districts are not
29 contiguous to each other, the superintendent of public instruction shall verify that
30 the participating districts can provide sound educational opportunities to their
31 students in a fiscally responsible manner without injuring other school districts or

- 1 educational associations and without negatively impacting the ability of other
2 school districts or educational associations from providing sound educational
3 opportunities to their students in a fiscally responsible manner. A decision by the
4 superintendent of public instruction under this subsection may be appealed to the
5 state board of public school education. A decision by the state board is final.
- 6 3. The joint powers agreement requires that the participating school districts maintain
7 a joint operating fund and share various administrative functions and student
8 services in accordance with subsection 4.
- 9 4. a. During the first two school years in which an educational association is
10 operational, each participating school district shall share in at least two
11 administrative functions and two student services, selected by the district.
- 12 b. During the third and fourth school years in which an educational association is
13 operational, each participating school district shall share in at least three
14 administrative functions and three student services, selected by the district.
- 15 c. During the fifth school year in which an educational association is operational,
16 and each year thereafter, each participating school district shall share at least
17 five administrative functions and five student services, selected by the district.
- 18 d. For purposes of this subsection:
- 19 (1) "Administrative functions" means:
- 20 (a) Business management;
- 21 (b) Career and technical education services management;
- 22 (c) Curriculum mapping or development;
- 23 (d) Data analysis;
- 24 (e) Federal program support;
- 25 (f) Federal title program management;
- 26 (g) Grant writing;
- 27 (h) School improvement;
- 28 (i) School safety and environment management;
- 29 (j) Special education services management;
- 30 (k) Staff development;
- 31 (l) Staff retention and recruitment;

- 1 (m) Staff sharing;
- 2 (n) Technology support; and
- 3 (o) Any other functions approved by the superintendent of public
- 4 instruction.
- 5 (2) Student services means:
- 6 (a) Advanced placement classes;
- 7 (b) Alternative high schools or alternative high school programs;
- 8 (c) Career and technical education classes;
- 9 (d) Counseling services;
- 10 (e) Common elementary curricula;
- 11 (f) Distance learning classes;
- 12 (g) Dual credit classes;
- 13 (h) Foreign language classes;
- 14 (i) Library and media services;
- 15 (j) Summer programs;
- 16 (k) Supplemental instruction programs; and
- 17 (l) Any other services approved by the superintendent of public
- 18 instruction.
- 19 e. For purposes of this subsection, if an educational association became
- 20 operational before July 1, 2005, the 2005-06 school year must be considered
- 21 the association's first year of operation.
- 22 5. The joint powers agreement provides:
- 23 a. Criteria for the future participation of school districts that were not parties to
- 24 the original joint powers agreement;
- 25 b. An application process by which school districts that were not parties to the
- 26 original joint powers agreement can become participating districts; and
- 27 c. A process by which school districts that were not parties to the original joint
- 28 powers agreement and whose application to participate in the agreement was
- 29 denied can appeal the decision to the superintendent of public instruction.
- 30 6. The joint powers agreement provides for the employment and compensation of
- 31 staff.

- 1 7. The joint powers agreement:
- 2 a. Establishes the number of members on the governing board;
- 3 b. Establishes the manner in which members of the governing board are
- 4 determined;
- 5 c. Requires all members of the governing board or their designees to be
- 6 individuals currently serving on the board of a participating school district; and
- 7 d. Allows for the inclusion of ex officio nonvoting members on the governing
- 8 board.
- 9 8. The joint powers agreement provides that the board of the educational association
- 10 shall meet at least quarterly.
- 11 9. The joint powers agreement does not permit the educational association to
- 12 compensate members of the educational association board for attending meetings
- 13 of the board and does not permit the educational association to reimburse
- 14 members of the board for any expenses incurred in attending meetings of the
- 15 educational association board.

16 **15.1-09.1-03. Joint operating fund - Accounting functions.** The board of an

17 educational association may contract with any person, including a school district, for the

18 maintenance of the association's joint operating fund and for the performance of any business

19 or accounting functions required by law or necessary for the association's operation.

20 **15.1-09.1-04. Educational association - Report of expenses.**

- 21 1. The board of an educational association shall submit annually to the
- 22 superintendent of public instruction, at the time and in the manner designated by
- 23 the superintendent, a report detailing all expenses incurred by the educational
- 24 association and shall attribute the expenses on a per student basis by participating
- 25 school district.
- 26 2. The board shall deposit any moneys received by or on behalf of the association
- 27 into the educational association's joint operating fund.

28 **15.1-09.1-05. Compensation - Reimbursement - Extraordinary service.** The board

29 of an educational association may provide compensation and reimbursement to any board

30 member who, at the direction of the board, performs extraordinary service on behalf of the

31 board. For purposes of this section, "extraordinary service" means duties beyond those

1 reasonably expected of members of the board and includes travel to and attendance at national
2 meetings or conventions.

3 **SECTION 5. REPORT TO LEGISLATIVE COUNCIL - EDUCATIONAL**

4 **ASSOCIATIONS GOVERNED BY JOINT POWERS AGREEMENTS.** At the conclusion of
5 each school year during the 2007-09 biennium, the superintendent of public instruction shall
6 compile a report covering the operations of each educational association governed by chapter
7 15.1-09.1. The report must include the administrative functions and student services in which
8 members of each educational association participated and the direct and indirect benefits of
9 that participation. The report must specifically address the impact of educational associations
10 on course offerings, student achievement, professional development opportunities, and the
11 sharing of administrative and instructional personnel. The report also must note other resulting
12 benefits or efficiencies. The superintendent of public instruction shall present the reports to an
13 interim committee designated by the legislative council.

14 **SECTION 6. REPEAL.** Sections 15.1-07-28, 15.1-07-30, and 15.1-27-40 of the North
15 Dakota Century Code are repealed.