15.0032.03000

Sixty-fourth Legislative Assembly of North Dakota

Introduced by

THIRD DRAFT:
Prepared by the Legislative Council staff for the
Agriculture Committee
September 2014

- 1 A BILL for an Act to create and enact chapter 4.1-16 of the North Dakota Century Code, relating
- 2 to beekeeping; to amend and reenact section 4.1-08-03 of the North Dakota Century Code,
- 3 relating to the submission of assessments by beekeepers; and to repeal chapter 4-12.2 of the
- 4 North Dakota Century Code, relating to beekeeping.

5 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

- 6 **SECTION 1. AMENDMENT.** Section 4.1-08-03 of the North Dakota Century Code is 7 amended and reenacted as follows:
- 8 4.1-08-03. Submission of assessments Civil penalty.
- Each beekeeper shall submit the assessment required by section 4.1-08-02 to the
 commissioner at the same time the beekeeper submits the license application required
 by section 4-12.2-044.1-16-02.
- If a beekeeper fails to submit the assessment as required by this section, the
 commissioner may impose a penalty equal to five percent of the amount due, plus
 interest at the rate of six percent per annum from the due date.
- SECTION 2. Chapter 4.1-16 of the North Dakota Century Code is created and enacted as follows:
- 17 **4.1-16-01. Definitions.**
- 18 <u>In this chapter, unless the context otherwise requires:</u>
- 19 <u>1. "Apiary" means the site at which one or more colonies of bees are kept.</u>
- 20 <u>"Bee" means a honey-producing insect of the genus Apis, including all stages of its</u>
 21 life.
- 3. "Beekeeper" means a person who by virtue of ownership or a lease is responsible for
 the maintenance of bees located in or placed in this state.

- 1 <u>4.</u> "Colony" means a familial group of adult bees consisting of drones, workers, and a
- 2 <u>queen.</u>
- 3 <u>5.</u> <u>"Hive" means a manmade structure that houses a colony.</u>

SOURCE: Section 4-12.2-01

- 4 <u>4.1-16-02</u>. Beekeeper's license required.
- 5 <u>1.</u> Before a person may act as a beekeeper in this state, the person must be licensed by
- 6 <u>the agriculture commissioner.</u>
- 7 <u>2. To obtain a beekeeper's license, a person must complete an application and submit it</u>
- 8 to the commissioner.
- 9 3. The application must include:
- 10 a. The applicant's name, address, and telephone number;
- 11 <u>b.</u> The maximum number of colonies to be located in or placed in this state; and
- 12 <u>c.</u> The name, address, and telephone number of a resident agent who is authorized
- 13 <u>to accept service of process.</u>

SOURCE: Section 4-12.2-04

- 14 <u>4.1-16-03. Beekeeper's license Application of minor Liability.</u>
- An individual who is less than eighteen years of age may be licensed as a beekeeper, if that
- 16 individual's application for license is signed by the individual's parent. Any civil or administrative
- 17 <u>liability for a violation of this chapter by a beekeeper who is less than eighteen years of age is</u>
- 18 imputed to the parent who signed the application. The parent is jointly and severally liable with
- 19 the beekeeper.

SOURCE: Section 4-12.2-04.1

- 20 <u>4.1-16-04. Beekeeper's license Transferability Expiration.</u>
- 21 1. A beekeeper's license issued under this chapter is not transferable.
- 22 <u>A beekeeper's license issued under this chapter expires on December thirty-first.</u>

SOURCE:

(Subs. 1) Section 4-12.2-04

(Subs. 2) New law. Current law is not clear with respect to the date on which an existing license expires.

- 23 <u>4.1-16-05. License Grounds for denial.</u>
- The agriculture commissioner may refuse to grant a license to any person who:
- 25 <u>1. Has repeatedly violated this chapter;</u>

- Failed to pay an adjudicated civil penalty for violating this chapter, within thirty days
 after a final determination that the civil penalty is owed; or
- 3. Provided false or misleading information in connection with any application or
 4 notification required by this chapter.

SOURCE: 4-12.2-22

NOTE: Under current law, a person who provides false information, as set forth in subsection 3, is subject to the penalties provided in this chapter--i.e., a Class A misdemeanor and/or a \$5000 civil penalty. In other licensure situations, the Legislative Assembly has opted to provide for the denial of a license or for the revocation of a license. The committee may wish to clarify its position in this regard.

- 5 **4.1-16-06.** License fee.
- The fee for a beekeeper's license is five dollars.

SOURCE: Section 4-12.2-05

- **4.1-16-07. Colony assessment.**
- 8 <u>In addition to the license fee required by section 4.1-16-06, an applicant for a license must</u>
- 9 submit a colony assessment in an amount equal to fifteen cents multiplied by the maximum
- 10 <u>number of colonies listed in the application.</u>

SOURCE: Section 4-12.2-06

- 11 <u>4.1-16-08. Apiary location Notification.</u>
- 12 <u>1. Before placing or locating hives in this state, a beekeeper shall notify the agriculture</u>
 13 commissioner of:
- a. (1) The location of each apiary to the nearest section, quarter section,
 township, and range, and, if within the corporate limits of a city, the number
 or name of the lot, block, and addition in the city; or
- 17 (2) The location of each apiary using satellite navigation system coordinates;
 18 and
- 19 <u>b.</u> The name of the person who owns or leases the property on which the apiary is
 20 <u>located.</u>
- 2. The notification required by this section may be provided to the commissioner in written or in electronic format.

SOURCE: Section 4-12.2-07

- 23 <u>4.1-16-09. Identification of apiary.</u>
- 1. Each apiary must be identified with a multidigit number assigned by the agriculture
 commissioner. The number must:

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- 1 <u>a.</u> <u>Be displayed on at least one hive in the apiary;</u>
- b. Be in a color that contrasts to that of the hive;
- 3 <u>c.</u> <u>Be visible upon approaching the apiary's main entrance; and</u>
- 4 <u>d. Consist of digits that are at least three inches [7.62 centimeters] in height.</u>
- 5 <u>2.</u> The commissioner may require that the letters "ND" precede the assigned number.
- 6 <u>3. Any apiary that is not identified, as required by this section, is subject to seizure by the</u>
 7 commissioner.

SOURCE: Section 4-12.2-14

NOTE: An earlier version of this bill draft provided that "[a]t the request of a beekeeper, the agriculture commissioner may approve an alternate form of apiary identification." The committee may wish to discuss whether this authority is to be included.

8 <u>4.1-16-10. Unidentified apiary - Notice - Seizure.</u>

- 1. If the agriculture commissioner determines that an apiary is not identified, as required by section 4.1-16-09, and if after making a reasonable effort the commissioner fails to identify the beekeeper responsible for the apiary, the commissioner shall publish in the official newspaper of the county in which the apiary is located, a notice indicating that at a time certain, all of the colonies, the hives, including their content, and all beekeeping equipment present at the apiary, will be seized and sold at auction or destroyed, unless the beekeeper or other responsible person appears to claim the property and pay for any costs incurred by the commissioner under this section.
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 2. A seizure under this section may not occur until at least the sixth day after the date of
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 the published notice.

SOURCE: Section 4-12.2-21

- 19 <u>4.1-16-11. Confiscation and disposal.</u>
- 20 Except as provided for in section 4.1-16-10, the agriculture commissioner or a law
- 21 enforcement officer may confiscate bees, hives, or beekeeping equipment, being transported or
- 22 maintained in violation of this chapter. Any bees, hives, or beekeeping equipment, confiscated
- 23 <u>under this section, must be disposed of pursuant to a court order or an administrative order</u>
- 24 issued by the commissioner.

SOURCE: Section 4-12.2-23

- 25 <u>4.1-16-12. Agriculture commissioner Powers.</u>
- 26 <u>The agriculture commissioner may:</u>
- 1. Assist farmers in identifying beekeepers who provide pollination services; and

- 1 2. Enter upon private land during daylight hours, for the purpose of enforcing this
- 2 <u>chapter, provided the commissioner first makes a good faith effort to notify the owner</u>
- 3 <u>of the land or a lessee regarding the entry.</u>

SOURCE: Section 4-12.2-16

NOTE: At the committee meeting on April 15, 2014, it was suggested that the authority of the State Bee Inspector to enter private land for state purposes include the requirement for a good faith effort to first notify the landowner or a lessee regarding the entry.

- 4 4.1-16-13. Agriculture commissioner Inspection of apiary Issuance of certificate.
- 5 At the request of a beekeeper, the agriculture commissioner shall inspect an apiary for the
- 6 purpose of issuing a certificate of inspection or other official document or validation.

SOURCE: Sections 4-12.2-16 and 4-12.2-18

NOTE: Current law requires the State Bee Inspector to facilitate the interstate movement of bees. This requirement was omitted because Agriculture Department personnel found it to be unclear in its intent and direction.

Current law requires the State Bee Inspector to work with institutions of higher education to promote the apiary industry. This was omitted due to concerns about the propriety of having a state agency promote an industry that it regulates.

- 7 4.1-16-14. Agriculture commissioner Inspection of apiary Noncertification
- 8 purposes.
- 9 The agriculture commissioner may:
- 10 <u>1. At the request of a beekeeper, inspect apiaries for any purpose other than the</u>
- issuance of a certificate of inspection or other official document or validation; and
- 12 <u>2. Charge a fee to cover the costs of inspecting an apiary under subsection 1.</u>

SOURCE: New law

NOTE: This section articulates services that the State Bee Inspector routinely provides, if time and resources allow. Inspections under this section are distinct from those required by proposed Section 4.1-16-13.

- 13 <u>4.1-16-15. Quarantine Declaration Hearing Penalty.</u>
- 14 <u>1. a. If the agriculture commissioner determines that a quarantine of this state or any</u>
- portion thereof may be necessary to eradicate or control the spread of disease,
- insects, or pests, within the apicultural industry, the commissioner shall schedule
- a public hearing on the matter and provide notice of the hearing by publishing its
- time, place, and date in the official newspaper of each county having land within
- 19 <u>the proposed quarantine area.</u>

- b. If after the hearing the commissioner orders the imposition of a quarantine, the
 order must include the date by which or the circumstances under which the
 commissioner shall lift the quarantine order.
- If the commissioner determines that the imposition of an emergency quarantine is
 necessary to eradicate or control the spread of disease, insects, or pests, within the
 apicultural industry, the commissioner may impose such an order for a period not
 exceeding fourteen days. Within the fourteen-day period, the commissioner shall hold
 a public hearing as provided for in subsection 1 and determine whether a quarantine
 order under subsection 1 should be imposed.
- 3. Following the establishment of a quarantine, the movement of any colonies, hives, or
 other beekeeping equipment, described in the quarantine order, is subject to the order.
- 12 <u>4. For purposes of this section, "insects" include Africanized honeybees.</u>

SOURCE: Section 4-12.2-18.1

NOTE: Subsection 4, was inserted as a clarifying measure at the request of Representative Larson.

SOURCE: Section 4-12.2-21

- 13 <u>4.1-16-16. Service of process.</u>
- 14 <u>If neither the beekeeper nor the beekeeper's registered agent can be located for the</u>
- 15 purpose of serving process, in connection with a violation of this chapter or rules adopted to
- implement this chapter, the agriculture commissioner becomes the statutory agent for service of
- 17 process and any service upon the commissioner is deemed to be complete.

SOURCE: Section 4-12.2-24

- 18 **4.1-16-17. Penalties.**
 - 1. A person violating this chapter is guilty of a class A misdemeanor.¹
- 20 2. In addition to criminal sanctions that may be imposed pursuant to subsection 1, a
- 21 person found to have violated this chapter is subject to a civil penalty not to exceed
- 22 <u>five thousand dollars per violation. The civil penalty may be adjudicated by a court or</u>
- by the agriculture commissioner through an administrative hearing pursuant to chapter
- 24 28-32.

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25 <u>The commissioner may maintain a civil action in the name of the state against any</u>

26 person violating this chapter.

SOURCE: Section 4-12.2-22

¹Current law would extend the Class A misdemeanor to any rules adopted to implement this chapter. The apiary division currently has minimal rules and has not issued new rules or amended any rules since 1992. At its April 15, 2014 meeting, the interim committee suggested that the Class A misdemeanor should be reserved for statutory violations and not extended to rules that may or may not yet exist.

Current law also provides that the Agriculture Commissioner may refuse to grant a license to any person who has repeatedly violated this chapter or rules adopted under this chapter and to any person who has failed to pay a civil penalty. This concept has been moved to Section 4.1-16-05, which addresses grounds for the denial of a license.

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- 1. An individual may petition the agriculture commissioner for an order requiring the
 relocation of an apiary if:
- 4 <u>a. The individual resides on land contiguous to that on which the beekeeper has</u>
 5 <u>placed an apiary; and</u>
- <u>b.</u> The individual's health or welfare is endangered as a result of the apiary's
 location.
- Upon receipt of a petition, as set forth in subsection 1, the commissioner may provide
 notice and schedule a hearing regarding the matter.
- 10 3. If after considering any testimony and documentary evidence offered at the hearing,
 11 the commissioner determines that any threat to the individual's health or welfare would
 12 be eliminated or significantly mitigated through the relocation of the apiary, the
 13 commissioner may order that the beekeeper, on or before a date certain, remove the
 14 apiary from its current location.
- 4. The commissioner may not preclude the beekeeper from relocating the apiary to any
 other location on land:
 - a. That the beekeeper owns;
- b. That the beekeeper leases; or

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- 19 c. That the beekeeper utilizes, with the permission of the land's owner or lessee, for
 20 the placement of an apiary.
- 5. The commissioner may not require that the beekeeper remove the apiary from its
 current location, if:
- 23 <u>a.</u> The removal would negatively affect the level of honey production reasonably
 24 anticipated from the current location; or
 - b. The land's owner or lessee does not agree to a relocation of the apiary.

- 1 <u>6.</u> If the beekeeper can demonstrate that labor costs will be incurred as a result of an
- 2 <u>order issued under this section, the commissioner may direct that the labor costs are</u>
- 3 <u>to be the responsibility of the petitioner or that they are to be shared equally between</u>
- 4 the petitioner and the beekeeper.
- 5 <u>7. An order under this section is not appealable.</u>
- 6 8. An order under this section expires on December thirty-first.
- 7 <u>9. If a beekeeper relocates an apiary in accordance with this section, the commissioner</u>
- 8 may not, during the same calendar year, consider any additional petition regarding the
- 9 <u>relocated apiary.</u>

SOURCE: Section 4-12.2-08.1

NOTE: Section 4-12.2-08.1 provides that the "agriculture commissioner may cancel the registration of an apiary when the bees located on the apiary site are causing a nuisance as defined in chapter 42-01."

The concept of apiary registration has been replaced with a notification proposal. Ergo, the current language allowing for the cancellation of an apiary registration if the bees are deemed to be a nuisance is no longer appropriate.

The elimination of this section does not impact the effect of Chapter 42-01, which addresses public and private nuisances.

At the April 15, 2014 meeting of the interim Agriculture Committee, it was suggested that consideration be given to alternative ways in which apiary relocation could be achieved. This section sets forth an opportunity for a petition and a hearing. It also highlights, for the committee's review, a number of the legal and practical considerations that appear to be inherent in the current language.

SECTION 3. REPEAL. Chapter 4-12.2 of the North Dakota Century Code is repealed.

THE FOLLOWING SECTIONS ARE PROPOSED FOR OMISSION:

- **4-12.2-02. Rulemaking authority.** Pursuant to chapter 28-32, the commissioner may adopt rules and orders necessary to implement this chapter.
- 4-12.2-08. Revocation of location by property owner. The property owner on which
 an apiary is located may revoke the permission granted a beekeeper to place an apiary
 at that location by providing written notice to the department and the beekeeper. This
 section does not relieve the property owner from any liability to the beekeeper for the
 violation of rights granted by a lease or other legal agreement between the beekeeper
 and the property owner.
- 4-12.2-15. State bee inspector Appointment Qualifications. The commissioner shall appoint a person qualified by scientific training or practical experience as state bee inspector. The bee inspector must be furnished with all supplies, equipment, and support necessary to carry out this chapter. The commissioner shall, on the recommendation of the inspector, appoint and dismiss deputy inspectors to assist the inspector in performing the inspector's duties.

- 4-12.2-18.2. Africanized honeybees. The department in cooperation with the North Dakota beekeeper's association shall develop a voluntary certification plan consistent with the model state Africanized honeybee management plan developed at the United States department of agriculture and national association of state departments of agriculture meeting in St. Louis, Missouri, in October 1991.
- 4-12.2-20. Shipment into state Permit Fees. Before any person transports any bees
 or used equipment into this state, that person must obtain an entrance permit from the
 bee inspector. Entrance permits for applicants whose applications are received after
 March first are effective sixty days after the date of the application for a license.
 Immediately upon the arrival in this state of any bees or equipment, the beekeeper shall
 comply with this chapter. Upon showing of good cause, the commissioner may on a
 case-by-case basis waive the sixty-day waiting period.
- **4-12.2-25. Beekeeping considered agricultural enterprise.** Beekeeping is an agricultural enterprise for all purposes under the laws of this state.