19.0150.01000

Sixty-sixth Legislative Assembly of North Dakota FIRST DRAFT:
Prepared by the Legislative Council staff for the
Initiated and Referred Measures Study Commission
May 2018

Introduced by

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- 1 A BILL for an Act to create and enact sections 16.1-01-09.2, 16.1-01-09.3, and 16.1-01-18 of
- 2 the North Dakota Century Code, relating to petitions for initiated and referred measures and
- 3 measures submitted by the legislative assembly; to amend and reenact sections 16.1-01-09,
- 4 16.1-01-10, 16.1-01-17, and 16.1-06-09 of the North Dakota Century Code, relating to the
- 5 process for initiating and referring measures; and to provide a contingent effective date.

BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

- SECTION 1. AMENDMENT. Section 16.1-01-09 of the North Dakota Century Code is
 amended and reenacted as follows:
- 9 **16.1-01-09.** Initiative or referendum petitions SignatureSubmission FormPublic 10 comments CirculationReview.
 - 1. a. A request of the secretary of state for approval of a petition to initiate or refer a measure may be presented must be approved by the secretary of state before it may be circulated for signatures. A member of the sponsoring committee of the petition shall submit the petition to the secretary of state over the signatures of the sponsoring committee on individual signature forms that have been notarized. The secretary of state shall prepare a signature on a form that prepared by the secretary of state which includes provisions for identification of the measure; the printed name, signature, and address of the each committee member; identification of the sponsoring committee chairman; and notarization of the signature. The filed signature forms must be originals.
 - b. Upon receipt of a petition to initiate or refer a measure, the secretary of state shall draft a short and concise statement that fairly represents the measure. The statement must be submitted to the attorney general for approval or disapproval.

 An approved statement must be affixed to the petition before it is circulated for

1		signatures, must be called the "petition title", and must be placed immediately
2		before the full text of the measure.
3		c. The secretary of state and the attorney general shall complete their review of a
4		petition in not less than five, nor more than seven, business days, excluding
5		Saturdays.
6	2.	An individual may not sign any initiative or referendum petition circulated pursuant to
7		article III of the Constitution of North Dakota unless the individual is a qualified elector.
8		An individual may not sign any petition more than once, and each signer shall also-
9		legibly print the signer's name, complete residential address or rural route or general
10		delivery address, and the date of signing on the petition. Every qualified elector-
11		signing a petition shall do so in the presence of the individual circulating the petition. A
12		referendum or initiative petition must be on a form prescribed by the secretary of state-
13		containing the following information:
14		REFERENDUM [INITIATIVE] PETITION
15		TO THE SECRETARY OF STATE,
16		STATE OF NORTH DAKOTA
17		We, the undersigned, being qualified electors request [House (Senate) Bill-
18		passed by the Legislative Assembly] [the following-
19		initiated law] be placed on the ballot as provided by law.
20		SPONSORING COMMITTEE
21		The following are the names and addresses of the qualified electors of the state-
22		of North Dakota who, as the sponsoring committee for the petitioners, represent-
23		and act for the petitioners in accordance with law:
24		Name Address
25		(Chairperson)
26		
27		PETITION TITLE
28		(To be drafted by the secretary of state, approved by the attorney general, and
29		attached to the petition before circulation.)
30		FULL TEXT OF THE MEASURE

1	IF MATERIAL IS UNDERSCORED, IT IS NEW MATERIAL WHICH IS BEING						
2	ADDED. IF MATERIAL IS OVERSTRUCK BY DASHES, THE MATERIAL IS						
3	В	BEING DELETED. IF MATERIAL IS NOT UNDERSCORED OR OVERSTRUCK,					
4	Ŧ	THE MATERIAL IS EXISTING LAW THAT IS NOT BEING CHANGED.					
5	[]	[The full text of the measure must be inserted here.]					
6		INSTRUCTIONS TO PETITION SIGNERS					
7	¥	You are being asked to sign a petition. You must be a qualified elector. This-					
8	m	means you are eighteen years old, you have lived in North Dakota thirty days,					
9	a	and you are a United States citizen. All signers shall also legibly print their name,					
10	e	omplete re	sidential addre	ess or rural rout	te or general delivery addre	ss, and the	
11	da	date of signing on the petition. Every qualified elector signing a petition must do-					
12	Se	so in the presence of the individual circulating the petition.					
13		QUALIFIED ELECTORS					
14			Signed				
15		Month,	Name of	Printed	Residential Address or	City	
16		Day,	Qualified	Name of	Complete Rural Route	State,	
17		Year	Elector	Qualified	or General Delivery	Zip Code	
18				Elector	Address		
19	1.						
20	2.						
21	3.						
22	4.						
23	5.						
24	6.						
25	7.						
26	8.						
27	Ŧ	he number	of signature li	ines on each p	age of a printed petition may	y vary if	
28	n	necessary to accommodate other required textual matter. In this section for-					
29	re	referral petitions "full text of the measure" means the bill as passed by the					
30	le	gislative a	ssembly exclu	ding the sessi c	on and sponsor identification	ı. In this	
31	section for initiative petitions "full text of the measure" means an enacting clause						

1		which must be: "BE IT ENACTED BY THE PEOPLE OF THE STATE OF NORTH
2		DAKOTA" and the body of the bill. If the measure amends the law, all new-
3		statutory material must be underscored and all statutory material to be deleted-
4		must be overstruck by dashes. When repealing portions of the law, the measure
5		must contain a repealer clause and, in brackets, the text of the law being-
6		repealed.
7	3.	Each copy of any petition provided for in this section, before being filed, must have
8		attached an affidavit executed by the circulator in substantially the following form:
9		State of North Dakota)
10) ss.
11		County of)
12		(county where signed)
13		I,, being sworn, say that I am a qualified elector; that I
14		(circulator)
15		reside at;
16		(address)
17		that each signature contained on the attached petition was executed in my
18		presence; and that to the best of my knowledge and belief each individual whose-
19		signature appears on the attached petition is a qualified elector; and that each
20		signature contained on the attached petition is the genuine signature of the
21		individual whose name it purports to be.
22		
23		(signature of circulator)
24		Subscribed and sworn to before me on,, at
25		, North Dakota.
26		(city)
27		(Notary Seal)
28		(signature of notary)
29		Notary Public
30		My commission expires

- 4. No petition may be circulated under the authority of article III of the Constitution of

 North Dakota by an individual who is less than eighteen years of age, nor may the

 affidavit called for by subsection 3 be executed by an individual who is less than

 eighteen years of age at the time of signing. All petitions circulated under the authority

 of the constitution and of this section must be circulated in their entirety. A petition may

 not include a statement of intent or similar explanatory information.
 - 5. When signed petitions are delivered to the secretary of state, the chairperson of the sponsoring committee shall submit to the secretary of state an affidavit stating that to the best of that individual's knowledge, the petitions contain at least the required number of signatures. Upon submission of the petitions to the secretary of state, the petitions are considered filed and may not be returned to the sponsoring committee for the purpose of continuing the circulation process or resubmitting the petitions at a later time. An elector's name may not be removed by the elector from a petition that has been submitted to and received by the secretary of state.
 - 6. An initiative or referendum petition may be submitted to the secretary of state untilmidnight of the day designated as the deadline for submitting the petition.
 - 7. An initiative petition may be circulated for one year from the date it is approved for circulation by the secretary of state.
 - Within two business days after receiving a petition to initiate or refer a measure, the secretary of state shall provide a copy of the petition to the legislative council, post information about the measure in a conspicuous location on the website for the secretary of state, and allow the submission of comments regarding the measure. The secretary of state shall forward any comments to the legislative council. If the petition is withdrawn or rejected, the secretary of state shall remove the information from the website within three business days. The information posted on the website must include:
 - a. The text of the measure;
 - b. A disclaimer stating the text may not constitute the full and correct text of the measure:
 - c. The name of the individual who submitted the petition; and
 - d. Where to submit comments on the measure.

- After receiving a copy of the measure from the secretary of state, the legislative

 council shall review the measure, review the comments submitted regarding the

 measure, and make revisions to ensure the measure satisfies legislative drafting

 requirements. The revisions may not change the intent of the measure. The legislative

 council shall provide any revisions to the secretary of state within fifteen days after the

 legislative council receives the measure.
 - 4. The secretary of state shall send written notice of the approval of the revised measure to the individual who submitted the petition within twenty days after receiving the petition. The petition may not be circulated for signatures until the secretary of state certifies all legal requirements for the petition have been satisfied. The secretary of state shall complete the review of the petition and notify the chairman of the sponsoring committee of the approval or rejection of the petition within thirty-five days of receipt of the petition. The notification must include separate certifications by the secretary of state of the approved fiscal note, approved fiscal note summary, and approved petition title.
 - 5. A petition must include the approved petition title on each signature page before circulation. If the approved petition title is not included on a signature page before circulation, the signatures on that page must be disregarded.
 - **SECTION 2.** Section 16.1-01-09.2 of the North Dakota Century Code is created and enacted as follows:
- 21 <u>16.1-01-09.2. Initiative and referendum petitions Petition title Attorney general</u> 22 <u>approval.</u>
 - Within twenty-three days after receipt of a proposed petition from a sponsoring committee, the secretary of state shall consider any public comments received, draft a summary of the measure, and submit the summary, fiscal note, and fiscal note summary to the attorney general for review. The summary of the measure may not exceed one hundred words and must be in the form of a question using language that is neither intentionally argumentative nor likely to create prejudice either for or against the measure. Within ten days after receiving the materials from the secretary of state, the attorney general shall approve the materials or make any revisions necessary to make the summary comply with this chapter. The approved summary of the measure will be the petition title.

1	SECTION 3. Section 16.1-01-09.3 of the North Dakota Century Code is created and					
2	enacted as follows:					
3	16.1-01-09.3. Petition format.					
4	1. An individual may not sign any initiative or referendum petition circulated pursuant to					
5	article III of the Constitution of North Dakota unless the individual is a qualified elector.					
6	An individual may not sign any petition more than once, and each signer shall legibly					
7	print the signer's name, complete residential address or rural route or general delivery					
8	address, and the date of signing on the petition. Every qualified elector signing a					
9	petition shall do so in the presence of the individual circulating the petition. A					
10	referendum or initiative petition must be on a form prescribed by the secretary of state					
11	containing the following information:					
12	REFERENDUM [INITIATIVE] PETITION					
13	TO THE SECRETARY OF STATE,					
14	STATE OF NORTH DAKOTA					
15	We, the undersigned, being qualified electors request [House (Senate) Bill					
16	passed by theLegislative Assembly] [the following initiated law] be					
17	placed on the ballot as provided by law.					
18	SPONSORING COMMITTEE					
19	The following are the names and addresses of the qualified electors of the state					
20	of North Dakota who, as the sponsoring committee for the petitioners, represent and act for the					
21	petitioners in accordance with law:					
22	<u>Name</u> <u>Address</u>					
23	(chairman)					
24						
25	<u>PETITION TITLE</u>					
26	(To be drafted by the secretary of state, approved by the attorney general, and					
27	included on each page of the petition before circulation.)					
28	FISCAL NOTE SUMMARY					
29	(To be prepared by legislative council, approved by the secretary of state and attorney general,					
30	and attached to the petition before circulation)					
31	FULL TEXT OF THE MEASURE					

1		<u>IF MATERIA</u>	L IS UNDERS	SCORED, IT	IS NEW MATERIAL WHICH	<u>IS BEING</u>
2	ADDED. IF MATERIAL IS OVERSTRUCK BY DASHES, THE MATERIAL IS BEING DELETED.					
3	IF MATERIAL IS NOT UNDERSCORED OR OVERSTRUCK, THE MATERIAL IS EXISTING					
4	LAW THAT IS NOT BEING CHANGED.					
5	[The full text of the measure must be inserted here.]					
6	INSTRUCTIONS TO PETITION SIGNERS					
7	You are being asked to sign a petition. You must be a qualified elector. This				ctor. This	
8	means you are eighteen years old, you have lived in North Dakota thirty days, and you are a				you are a	
9	United Sta	tes citizen. If y	ou sign this pe	etition, you sh	nall legibly print your name, c	omplete_
0	residential a	ddress or rural	route or gene	eral delivery a	address, and the date of sign	ing on the
11	petition. Eve	ry qualified ele	ctor signing a	petition shall	do so in the presence of the	individual
2			circula	ating the petit	tion.	
3			<u>QUALI</u>	FIED ELECT	<u>ORS</u>	
4			<u>Signed</u>			
5		Month,	Name of	<u>Printed</u>	Residential Address or	<u>City,</u>
6		<u>Day,</u>	<u>Qualified</u>	Name of	Complete Rural Route	State.
7		<u>Year</u>	<u>Elector</u>	<u>Qualified</u>	or General Delivery	Zip Code
8				<u>Elector</u>	<u>Address</u>	
9						
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21						
22						
23						
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25						
26 27					f a printed potition may you	if pagagary
27 28		_			f a printed petition may vary	
20 29	to accommodate other required text. In this section for referral petitions "full text of the measure" means the bill as passed by the legislative assembly excluding the session					
<u>.</u> 9			•		, ,	
31	and sponsor identification. In this section for initiative petitions "full text of the measure" means an enacting clause which must be: "BE IT ENACTED BY THE					
	<u>cu</u>					

1		PEOPLE OF THE STATE OF NORTH DAKOTA" and the body of the bill. If the		
2		measure amends the law, all new statutory material must be underscored and all		
3		statutory material to be deleted must be overstruck by dashes. When repealing		
4		portions of the law, the measure must contain a repealer clause and, in brackets, the		
5		text of the law being repealed.		
6	<u>2.</u>	Each copy of any petition, before being filed, must have attached an affidavit executed		
7		by the circulator in substantially the following form:		
8		State of North Dakota)		
9		<u>) ss.</u>		
10		County of)		
11		(county where signed)		
12		I,, being sworn, say I am a qualified elector; I		
13		(circulator)		
14		reside at:		
15		(address)		
16		each signature contained on the attached petition was executed in my presence;		
17	that to the best of my knowledge and belief each individual whose signature appears on the			
18	attache	ed petition is a qualified elector; and each signature contained on the attached petition is		
19	the genuine signature of the individual whose name it purports to be.			
20				
21		(signature of circulator)		
22		Subscribed and sworn to before me on,, at		
23		, North Dakota.		
24	<u>(</u>	(city)		
25	<u>(No</u>	tary Seal)		
26		(signature of notary)		
27		Notary Public		
28		My commission expires		
29	<u>3.</u>	A petition may not be circulated under the authority of article III of the Constitution of		
30		North Dakota by an individual who is less than eighteen years of age. The affidavit		
31		required by subsection 2 may not be executed by an individual who is less than		

- eighteen years of age at the time of signing. Each petition circulated must be
 circulated in its entirety. A petition may not include a statement of intent or similar
 explanatory information.
 - 4. When signed petitions are delivered to the secretary of state, the chairman of the sponsoring committee shall submit to the secretary of state an affidavit stating to the best of that individual's knowledge, the petitions contain at least the required number of signatures. Upon submission of the petitions to the secretary of state, the petitions are considered filed and may not be returned to the sponsoring committee for the purpose of continuing the circulation process or resubmitting the petitions at a later time. An elector's name may not be removed by the elector from a petition that has been submitted to and received by the secretary of state.
 - 5. An initiative or referendum petition may be submitted to the secretary of state until midnight of the day designated as the deadline for submitting the petition.
 - 6. An initiative petition may be circulated for one year from the date it is approved for circulation by the secretary of state.
 - **SECTION 4. AMENDMENT.** Section 16.1-01-10 of the North Dakota Century Code is amended and reenacted as follows:
- **16.1-01-10.** Secretary of state to pass upon sufficiency of petitions Method Time 19 limit.

The secretary of state shall have a reasonable period, not to exceed thirty-five days, in which to pass upon the sufficiency of anythe signatures on a petition mentioned in section-16.1-01-09. The secretary of state shall conduct a representative random sampling of the signatures contained in the petitions by the use of questionnaires, postcards, telephone calls, personal interviews, or other accepted information-gathering techniques, or any combinations thereof, to determine the validity of the signatures. Signatures determined by the secretary of state to be invalid may not be counted and all violations of law discovered by the secretary of state must be reported to the attorney general for prosecution. After the secretary of state determines whether the petition signatures meet legal requirements, the secretary shall issue a certificate stating whether the petition signatures are sufficient, and if not, the secretary shall state the reason for the insufficiency.

SECTION 5. AMENDMENT. Section 16.1-01-17 of the North Dakota Century Code is
 amended and reenacted as follows:

16.1-01-17. Estimated fiscal impact of an initiated measure.

At least ninety days before a statewide election at which an initiated measure will be voted upon, the legislative council shall coordinate the determination of the estimated fiscal impact of the initiated measure. Upon notification from the secretary of state that signed petitions have been submitted for placement of an initiated measure on the ballot, the legislative management shall hold hearings, receive public testimony, and gather information on the estimated fiscal impact of the measure. Each agency, institution, or department shall provide information requested in the format and timeframe prescribed by the legislative council for identifying the estimated fiscal impact of an initiated measure. At least thirty days before the public vote on the measure, the legislative council shall submit a statement of the estimated fiscal impact of the measure to the secretary of state. Upon receipt, the secretary of state shall include a notice within the analysis required by section 16.1-01-07 specifying where copies of the statement of the estimated fiscal impact can be obtained.

- 1. Upon receipt of an initiated measure petition from the secretary of state, the legislative council shall assess the fiscal impact of the measure included in the petition. The legislative council may consult with state agencies, local government entities, legislators, and others with knowledge pertinent to the cost of the measure.
 Proponents and opponents of the measure may submit to the legislative council a proposed fiscal impact statement within ten days after the legislative council receives the petition from the secretary of state.
- 2. Within twenty days after receipt of a petition, the legislative council shall consider any proposed fiscal impact statement submitted and send a fiscal note and a summary of the fiscal note for the measure to the secretary of state.
- 3. The fiscal note summary must contain no more than fifty words, excluding articles, and must summarize the fiscal note in language neither argumentative nor likely to create prejudice either for or against the measure.
 - 4. Within thirty days of the close of the first complete fiscal year after the effective date of an initiated measure approved by the voters, the agencies, institutions, or departments that provided the estimates of the fiscal impact of the measure to the legislative

management under this section shall submit a report to the legislative council on the actual fiscal impact for the first complete fiscal year resulting from provisions of the initiated measure and a comparison to the estimates provided to the legislative management under this section and the legislative council shall issue a report of the actual fiscal impact of the initiated measure.

SECTION 6. Section 16.1-01-18 of the North Dakota Century Code is created and enacted as follows:

16.1-01-18. Legislative assembly resolutions for constitutional amendments.

- 1. A measure for a constitutional amendment submitted to the voters by the legislative assembly must include a summary statement and a fiscal note summary. Each may contain no more than fifty words, excluding articles. The summary statement must be a true and impartial statement of the purposes of the measure. The summary statement and fiscal note summary must use language neither intentionally argumentative nor likely to create prejudice either for or against the measure.
- 2. The summary statement and fiscal note summary may be the only language placed on the ballot for the measure.
 - 3. The legislative assembly may approve the summary statement and fiscal note summary for measures the legislative assembly submits to the voters. If the legislative assembly does not approve a summary statement or fiscal note summary, the secretary of state shall ensure the missing language is prepared.
 - a. Within twenty days of receipt of a measure without a summary statement, the secretary of state shall prepare a summary statement and submit the statement to the attorney general, who shall approve the statement or make any revision necessary to satisfy the requirements of this section. When preparing the summary statement, the secretary of state may seek the advice of the member of the legislative assembly who introduced the resolution for the measure and the speaker of the house or the president pro tempore of the senate.
 - b. Immediately upon receipt of a measure without a fiscal note summary, the secretary of state shall send the measure to the legislative council to prepare the fiscal note summary in the same manner required for a measure submitted by a sponsoring committee.

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- 1 **SECTION 7. AMENDMENT.** Section 16.1-06-09 of the North Dakota Century Code is 2 amended and reenacted as follows:
- 16.1-06-09. Constitutional amendments and initiated and referred measures Manner
 of stating question Explanation of effect of vote Order of listing.

Constitutional amendments or measures, initiated measures, and referred measures, dulycertified to the county auditor by the secretary of state, or any other question or measure to be voted on, except the election of public officers at any primary, general, or special electionincluding officers subject to a recall petition, must, unless otherwise determined by the secretary of state, be stated in full in a legible manner on the ballot. If the secretary of state concludes the amendment or measure is too long to make it practicable to print in full, the secretary of state inconsultation with the attorney general shall cause to be printed a short, concise summary, whichmust fairly represent the substance of the constitutional amendment or initiated or referredmeasure. After the foregoing statement, the secretary of state shall cause to be printed another short, concise statement of the effect of an affirmative or negative vote on the constitutional amendment or initiated or referred measure. This explanatory statement must be drafted by the secretary of state in consultation with the attorney general. The words "Yes" and "No" must be printed on the ballot at the close of the statement regarding the effect of an affirmative or negative vote, in separate lines with an oval before each statement in which the voter is toindicate how the voter desires to vote on the question by darkening the oval. If two or moreamendments or questions are to be voted on, they must be printed on the same ballot. After certifying the sufficiency of signatures on a petition, the secretary of state shall consider all public comments on the measure and prepare and transmit to the attorney general ballot language for the measure. The ballot language must explain fairly and accurately the effects of a vote for and a vote against the measure. The ballot language for each measure on the ballot must be posted in every polling place next to the sample ballot. The ballot language must be true and impartial and may not be intentionally argumentative nor likely to create prejudice for or against the measure. The ballot language must include a statement as to whether the measure will increase, decrease, or have no impact on taxes and, if there will be an impact on taxes, the specific category of taxes to be impacted. Within ten days after receiving the ballot language for a measure, the attorney general shall approve the summary in its original form or with revisions necessary to make the ballot language comply with this section.

Sixty-sixth Legislative Assembly

1	The measures to be submitted to the electors must be grouped and classified as
2	constitutional measures, initiated statutes, or referred statutes and must be placed within such
3	groups or classifications by the secretary of state in the order received, for the purpose of
4	placing them on the ballot. Measures submitted by the legislative assembly must be placed first
5	on the ballot within their classification in the order approved by the legislative assembly.
6	Constitutional measures shall be placed first on the ballot, initiated statutes second, and
7	referred statutes third. After all the measures have been placed within the appropriate group or
8	classification, all measures must be numbered consecutively, without regard to the various
9	groups or classifications.
10	SECTION 8. CONTINGENT EFFECTIVE DATE. This Act is contingent on the passage of
11	Concurrent Resolution No by the sixty-sixth legislative assembly and
12	approval of that resolution by the electors of this state. If this Act takes effect, it becomes
13	effective on January 1, 2021.