Sixty-seventh Legislative Assembly of North Dakota

HOUSE BILL NO. 1015

Introduced by

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Appropriations Committee

1 A BILL for an Act to provide an appropriation for defraying the expenses of the various divisions 2 under the supervision of the director of the office of management and budget; and to provide an 3 appropriation to the state treasurer; to amend and reenact sections 54-44.1-18, 54-44.4-07. 4 54-44.4-08, 57-51.1-07.5, subsections 2 and 3 of section 57-51.1-07.7, and subsection 2 of 5 section 57-51.1-07.8 of the North Dakota Century Code, relating to publishing political 6 subdivision budgets, environmentally preferable products, the state share of oil and gas tax 7 revenue allocations, the municipal infrastructure fund, and the county and township 8 infrastructure fund; to repeal section 54-06-25 of the North Dakota Century Code, relating to the 9 state employee compensation commission; to provide for a transfer; to provide for a claims 10 payment; to provide compensation guidelines; to provide an exemption; to provide for a 11 legislative management study; and to provide a report.

BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

SECTION 1. APPROPRIATION. The funds provided in this section, or so much of the funds as may be necessary, are appropriated out of any moneys in the general fund in the state treasury, not otherwise appropriated, and from special funds derived from federal funds and other income, to the office of management and budget for the purpose of defraying the expenses of the office of management and budget, for the biennium beginning July 1, 2021, and ending June 30, 2023, as follows:

19	Governor's			
20		Base Level	Recommendation	<u>Appropriation</u>
21	Salaries and wages	\$21,903,816	\$22,027,343	\$21,903,816
22	Operating expenses	14,937,426	16,764,730	14,937,426
23	Emergency commission contingency fund	500,000	0	500,000
24	Capital assets	767,125	143,534,619	767,125

1	Grants	54,000	0	54,000
2	Guardianship grants	1,950,000	1,950,000	1,950,000
3	Prairie public broadcasting	1,200,000	1,020,000	1,200,000
4	Community service supervision grants	350,000	297,500	350,000
5	State student internship program	<u>0</u>	<u>200,000</u>	<u>0</u>
6	Total all funds	\$41,662,367	\$185,794,192	\$41,662,367
7	Less estimated income	<u>8,746,515</u>	<u>153,897,412</u>	<u>8,746,515</u>
8	Total general fund	\$32,915,852	\$31,896,780	\$32,915,852
9	Full-time equivalent positions	112.00	108.00	112.00
10			Adjustments or	
11		Base Level	Enhancements	<u>Appropriation</u>
12	Salaries and wages	\$21,903,816	\$893,187	\$22,797,003
13	Operating expenses	14,937,426	492,702	15,430,128
14	Emergency commission contingency fur	nd 500,000	(100,000)	400,000
15	Capital assets	767,125	4,767,494	5,534,619
16	Grants	54,000	(54,000)	0
17	Guardianship grants	1,950,000	100,000	2,050,000
18	Prairie public broadcasting	1,200,000	(400,000)	800,000
19	Community service supervision grants	350,000	(100,000)	250,000
20	State student internship program	0	100,000	100,000
21	Total all funds	\$41,662,367	\$5,699,383	\$47,361,750
22	Less estimated income	8,746,515	5,506,391	14,252,906
23	Total general fund	\$32,915,852	\$192,992	\$33,108,844
24	Full-time equivalent positions	112.00	0.00	112.00
25	SECTION 2. ONE-TIME FUNDING	- EFFECT ON B	ASE BUDGET - REP	ORT TO THE
26	SIXTY-EIGHTH LEGISLATIVE ASSEMI	BLY. The following	ng amounts reflect the	one-time funding
27	items approved by the sixty-sixth legisla	tive assembly for	the 2019-21 bienniur	n <u>and the</u>
28	2021-23 biennium one-time funding item	ns included in the	appropriation in secti	on 1 of this Act:
29	One-Time Funding Description		<u>2019-21</u>	<u>2021-23</u>
30	Extraordinary repairs		\$1,900,000	\$0
31	Capitol south entrance project		2,000,000	0

1	Special assessments on capitol grounds	320,000	0
2	Litigation funding pool	3,500,000	0
3	Assessment of state lands and facilities	500,000	0
4	Risk management technology project	170,000	0
5	State student internship program	250,000	0
6	Electronic procurement study	<u>50,000</u>	<u>0</u>
7	Total all funds	\$8,690,000	\$0
8	Less estimated income	<u>8,390,000</u>	<u>0</u>
9	Total general fund	\$300,000	\$0
10	Extraordinary repairs	\$1,900,000	\$500,000
11	Capitol south entrance project	2,000,000	0
12	Special assessments on capitol grounds	320,000	300,000
13	Litigation funding pool	3,500,000	0
14	Assessment of state lands and facilities	500,000	0
15	Risk management technology project	170,000	0
16	State student internship program	250,000	100,000
17	Electronic procurement study	50,000	0
18	Facility consolidation study	0	350,000
19	Building automation project	0	518,800
20	Interior and exterior signage projects	0	500,000
21	Procurement software	0	2,021,204
22	Statewide budget software	0	1,230,100
23	Total all funds	\$8,690,000	\$5,520,104
24	Less estimated income	8,390,000	5,420,104
25	Total general fund	\$300,000	\$100,000
26	The 2021-23 biennium one-time funding amounts are not a part of the entity's base budget		
27	for the 2023-25 biennium. The office of management and budget shall report to the		
28	appropriations committees of the sixty-eighth legislative assembly on the use of this one-time		
29	funding for the biennium beginning July 1, 2021, and ending June 30, 2023.		
30	SECTION 3. APPROPRIATION - COMMUNITY SERVICES SUPERVISION FUND. Any		
31	moneys in the community service supervision fu	nd under section 29-26-22 a	re appropriated to

1 the office of management and budget for distribution to community corrections association 2 regions on or before August first of each year during the biennium beginning July 1, 2021, and 3 ending June 30, 2023. 4 SECTION 4. APPROPRIATION - STATE DISASTER RELIEF FUND - STATE 5 TREASURER - DISTRIBUTIONS TO NON-OIL-PRODUCING COUNTIES. Due to 6 extraordinary flooding in 2020 in parts of the state and due to the excessive cost of road 7 maintenance, there is appropriated out of any moneys in the state disaster relief fund in the 8 state treasury, not otherwise appropriated, the sum of \$8,100,000, or so much of the sum as 9 may be necessary, to the state treasurer for the purpose of providing distributions to 10 non-oil-producing counties for the benefit of the organized and unorganized townships within 11 each non-oil-producing county, for the biennium beginning July 1, 2021, and ending June 30, 12 2023. In August 2021, the state treasurer shall distribute \$8,100,000, or so much of the sum as 13 may be necessary, to non-oil-producing counties for the benefit of the organized and 14 unorganized townships within each non-oil-producing county. The distribution to each 15 non-oil-producing county must provide for an allocation of \$5,000 to each organized and 16 unorganized township within the county. The amount allocated to organized townships under 17 this section must be paid by the county treasurer to each organized township. The amount 18 allocated to unorganized townships under this section must be credited by the county treasurer 19 to a special fund for unorganized township roads. The distributions under this section must be 20 used for the maintenance and improvement of township paved and unpaved roads and bridges. 21 A township is not eligible for an allocation of funds under this section if the township does not 22 maintain any township roads. For the purposes of this section, a "non-oil-producing county" 23 means a county that has received no allocation of funding or a total allocation of funding under 24 subsection 2 of section 57-51-15 of less than \$5,000,000 for the period beginning September 1, 25 2019, and ending August 31, 2020. 26 SECTION 5. TRANSFER - TAX RELIEF FUND TO HUMAN SERVICE FINANCE FUND. 27 The office of management and budget shall transfer the sum of \$187,385,888 from the tax relief 28 fund to the human service finance fund during the biennium beginning July 1, 2021, and ending 29 June 30, 2023. 30 SECTION 6. TRANSFER - STATE STUDENT INTERNSHIP PROGRAM FUNDS TO 31 STATE AGENCIES. The office of management and budget shall transfer funds from the state

1 student internship program line item appropriated in section 1 of this Act to eligible state 2 agencies for state student internships during the biennium beginning July 1, 2021, and ending 3 June 30, 2023. 4 SECTION 7. ESTIMATED INCOME - ONE-TIME FUNDING - CAPITOL BUILDING FUND. 5 The estimated income line item in section 1 of this Act includes \$2,268,800 of one-time funding 6 from the capitol building fund. Of the \$2,268,800, \$350,000 in the operating expenses line item 7 is for a facility consolidation study, \$300,000 in the operating expenses line item is for special 8 assessments associated with the capitol grounds, \$600,000 in the capital assets line item is for 9 extraordinary repairs, \$518,800 in the capital assets line item is for a building automation 10 project, and \$500,000 in the capital assets line item is for interior and exterior signage. 11 SECTION 8. ESTIMATED INCOME - ONE-TIME FUNDING - STRATEGIC INVESTMENT 12 AND IMPROVEMENTS FUND. The estimated income line item in section 1 of this Act includes 13 \$3,251,304 from the strategic investment and improvements fund. Of the \$3,251,304, 14 \$2,021,204 in the capital assets line item is for procurement software, and \$1,230,100 in the 15 capital assets line item is for budget software. 16 SECTION 9. GRANTS AND SPECIAL ITEMS. Section 1 of this Act includes appropriation 17 authority which may be used only for the following grants and special items: 18 Boys and girls club work \$53,000 19 Unemployment insurance \$2,000,000 20 Capitol grounds planning commission \$25,000 21 Statewide memberships and related expenses \$625,064 22 SECTION 6. PRAIRIE PUBLIC BROADCASTING GRANT - MATCHING FUNDS. The 23 prairie public broadcasting line item in the general fund appropriation in section 1 of this Act 24 includes \$200,000 for a grant of up to \$200,000 to prairie public broadcasting for essential 25 equipment needs. The \$200,000 may be awarded only to the extent prairie public broadcasting-26 provides one dollar of matching funds from nonstate sources for each dollar provided by the 27 office of management and budget. 28 SECTION 10. RISK MANAGEMENT FUND - CLAIMS PAYMENT. Pursuant to the 29 continuing appropriation authority under section 32-12.2-07, the director of the office of 30 management and budget may make payments from the risk management fund during the 31 biennium beginning July 1, 2021, and ending June 30, 2023, for reasonable and necessary

costs and attorney's fees incurred by a state employee as a result of a criminal investigation or prosecution occurring after December 31, 2018, under circumstances in which there was an absence of probable cause, as identified in a prosecutorial or judicial determination or as determined by the director of the office of management and budget in the absence of a prosecutorial or judicial determination, and in which the offense involves the discharge of a public duty. The director of the office of management and budget shall consult with the attorney general when reviewing claims under this section and shall obtain written approval from the attorney general for any claim exceeding ten thousand dollars.

SECTION 11. STATE EMPLOYEE COMPENSATION ADJUSTMENTS - GUIDELINES.

- 1. The 2021-23 biennium compensation adjustments for permanent state employees are to average 1.5 percent with a minimum of \$100 per month and a maximum of \$250 per month per eligible employee for each fiscal year of the biennium. The increases for the first year of the biennium are to be given beginning with the month of July 2021, to be paid in August 2021, and for the second year of the biennium are to be given beginning with the month of July 2022, to be paid in August 2022. Except for minimum and maximum amounts, increases for eligible state employees are to be based on documented performance and are not to be the same percentage increase for each employee.
- 2. The office of management and budget shall develop guidelines for use by state agencies for providing compensation adjustments for classified state employees. The guidelines must follow the compensation philosophy statement under section 54-44.3-01.2.
- 3. Probationary employees are not entitled to the increases. However, at the discretion of the appointing authority, probationary employees may be given all or a portion of the increases effective in July, paid in August, or upon completion of probation. Employees whose overall documented performance level does not meet standards are not eligible for any salary increase.

SECTION 12. AMENDMENT. Section 54-44.1-18 of the North Dakota Century Code is amended and reenacted as follows:

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1 54-44.1-18. Searchable database of expenditures. 2 The director of the budget shall develop and make publicly available an aggregate and 3 searchable budget database website that includes the following information for the 4 biennium: 5 Each budget unit making expenditures. a. 6 b. The amount of funds expended. 7 The source of the funds expended. C. 8 d. The budget program of the expenditure. 9 Any other information determined relevant by the director of the budget. e. 10 2. The director of the budget shall include the name and city of the recipient of each 11 expenditure in the budget database website after the director has completed 12 implementation of a business intelligence component to the state's financial reporting 13 system. 14 The director of the budget may not include in the database any information that is 15 confidential or exempt under state or federal law. 16 The director of the budget may update the budget database website as new data 4. 17 becomes available. Each state agency shall provide to the director of the budget any 18 data required to be included in the budget database website no later than thirty days 19 after the data becomes available to the agency. 20 5. By January first of each even-numbered year, the director of the budget shall add data 21 for the previous biennium to the budget database website. The director of the budget 22 shall ensure that all data added to the budget database website remains accessible to 23 the public for a minimum of ten years. 24 The budget database website may not redirect users to any other government 25 website, unless the website has information from all budget units and each category of 26 information required can be searched electronically by field in a single search. 27 The governing body of each political subdivision may submit the annual budget 28 adopted by the governing body to the director of the budget. The director of the budget 29 shall include on the office of management and budget website any information

submits the annual budget to the director of the budget may not submit any

submitted by a participating governing body of a political subdivision. The official who-

information that is confidential under state or federal law. In lieu of submitting the annual budget adopted by the governing body to the director, any participating governing body may provide to the director a publicly accessible internet link on which the annual budget adopted by the participating governing body is available.

SECTION 13. AMENDMENT. Section 54-44.4-07 of the North Dakota Century Code is amended and reenacted as follows:

54-44.4-07. Procurement of environmentally preferable products.

- The office of management and budget, the institutions of higher education, and any other state agency or institution that has authority to purchase products are encouraged to purchase environmentally preferable products.
 - a. Where When practicable, specifications for purchasing newsprint printing services should specify the use of soybean-based ink. The North Dakota soybean council and the agriculture commissioner shall assist the office of management and budget in locating suppliers of soybean-based inks and in collecting data on the purchase of soybean-based inks.
 - b. In requesting bids for paper products, the office of management and budget must request information on the recycled content of such products.
 - c. Where When practicable, biobased products should be specified.
- 2. The office of management and budget, in coordination with the state board of higher education, shall develop guidelines for a biobased procurement program.

SECTION 14. AMENDMENT. Section 54-44.4-08 of the North Dakota Century Code is amended and reenacted as follows:

54-44.4-08. Purchase of recycled paper products.

The When practicable, the office of management and budget, and any state agency or institution that has authority to purchase products, shall ensure that at least twenty percent of the total volume of paper and paper products being purchased for state agencies and institutions contain, should specify at least twenty-five percent recycled material. The office of management and budget shall implement a methodology to track compliance with this section.

SECTION 15. AMENDMENT. Section 57-51.1-07.5 of the North Dakota Century Code is amended and reenacted as follows:

1 57-51.1-07.5. State share of oil and gas taxes - Deposits. 2 From the revenues designated for deposit in the state general fund under chapters 57-51 3 and 57-51.1, the state treasurer shall deposit the revenues received each biennium in the 4 following order: 5 1. The first two hundred million dollars into the state general fund; 6 2. The next two hundred million dollars into the tax relief fund; 7 3. The next seventy-five million dollars into the budget stabilization fund, but not in an 8 amount that would bring the balance in the fund to more than the limit in section 9 54-27.2-01; 10 4. The next two hundred million dollars into the state general fund; 11 The next ten million dollars into the lignite research fund; 5. 12 6. The next fifteentwenty million dollars into the state disaster relief fund, but not in an 13 amount that would bring the unobligated balance in the fund to more than fifteen twenty 14 million dollars; 15 The next thirty million three hundred seventy-five thousand dollars, or the amount-16 necessary to provide for the distributions under subsection 2 of section 57-51.1-07.7, 17 into the municipal infrastructure fund; 18 8.—The next four hundred million dollars into the strategic investment and improvements 19 fund; 20 An amount equal to the deposit under subsection 7 into the county and township-21 infrastructure fund; 22 The next fifty-nine million seven hundred fifty thousand dollars, or the amount 23 necessary to provide for twice the amount of the distributions under subsection 2 of section 57-51.1-07.7, into the funds designated for infrastructure development in 24 25 non-oil-producing counties under sections 57-51.1-07.7 and 57-51.1-07.8 with fifty 26 percent deposited into the municipal infrastructure fund and fifty percent deposited into 27 the county and township infrastructure fund; 28 The next one hundred sixty-nine seventy million two hundred fifty thousand dollars or 10.9. 29 the amount necessary to provide a total of two hundred thirty million dollars into the 30 funds designated for infrastructure development in non-oil-producing counties under 31 sections 57-51.1-07.7 and 57-51.1-07.8 with fifty percent deposited into the municipal

infrastructure fund and fifty percent deposited into the county and township
infrastructure fund;

- 41.10. The next twenty million dollars into the airport infrastructure fund; and
- 42.11. Any additional revenues into the strategic investment and improvements fund.

SECTION 16. AMENDMENT. Subsection 2 of section 57-51.1-07.7 of the North Dakota Century Code is amended and reenacted as follows:

- 2. Within forty days after the fund balance is greater than or equal to the amount needed for the grants under this subsection or by September thirtieth of each odd-numbered year, whichever is earlier, the state treasurer shall distribute moneys in the fund as grants to cities for essential infrastructure projects. The state treasurer shall distribute the grants only if the fund balance is at least ten percent of the amount needed for distributions under this subsection based on the following:
 - a. Two million five hundred thousand dollars to each city with a population of at least five thousand:
 - Five hundred thousand dollars to each city with a population of at least two thousand but less than five thousand; and
 - c. One hundred twenty-five thousand dollars to each city with a population of at least one thousand but less than two thousand.
 - d. If, at the time of the distributions, the moneys in the fund are less than the amount needed for the grants under this subsection, the state treasurer shall distribute the grants under this subsection on a pro rata basis.
 - e. For the purposes of determining the city's population under this subsection, the state treasurer shall use the most recent actual or estimated census data published by the United States census bureau.

SECTION 17. AMENDMENT. Subsection 3 of section 57-51.1-07.7 of the North Dakota Century Code is amended and reenacted as follows:

3. Within sixty days after the fund receives its statutory limit of oil and gas tax allocations under section 57-51.1-07.5 or by September thirtieth of each odd-numbered year, whichever is earlier, the state treasurer shall distribute the moneys in the fund as grants to cities for essential infrastructure projects. The state treasurer shall distribute

the grants only if the fund balance is at least ten percent of the amount needed for distributions under this subsection based on the following:

- a. One hundred fifty dollars per person of the city's population.
- b. In addition to the amounts in subdivision a, for a city with a positive average of the annual percentage increase in population from three years prior, a dollar amount equal to the product of the following:
 - (1) The amount calculated in subdivision a; and
 - (2) The average of the annual percentage increase in population from three years prior, multiplied by ten.
- c. In addition to the amounts in subdivisions a and b, for a city with a positive average of the annual percentage increase in taxable property values from three years prior, a dollar amount equal to the average of the annual property valuation percentage increase for the three most recent years, multiplied by twenty-five thousandths.
- d. Grants may be distributed under this subdivision only if the grant distributions under subsection 2 are completed. If the moneys in the fund are insufficient to provide for the grants, the state treasurer shall distribute the grants under this subsection on a pro rata basis. If any moneys remain in the fund after the distribution of grants under this subsection, the state treasurer shall distribute any remaining moneys in the fund in proportion to the combined total distributed to each city under this section relative to the combined total distributed to all the cities under this section.
- e. For the purposes of determining the city's population under this subsection, the state treasurer shall use the most recent actual or estimated census data published by the United States census bureau.
- f. For the purposes of determining taxable property values, the state treasurer shall use the most recent data published by the tax commissioner in the tax levy report.

SECTION 18. AMENDMENT. Subsection 2 of section 57-51.1-07.8 of the North Dakota Century Code is amended and reenacted as follows:

2. Within sixty days after the fund receives its statutory limit of oil and gas tax allocations under section 57-51.1-07.5 or by September thirtieth of each odd-numbered year, whichever is earlier, the state treasurer shall distribute moneys in the fund as grants to counties for road and bridge infrastructure projects. The state treasurer shall distribute the grants only if the fund balance is at least ten percent of the amount needed for distributions under this section.

SECTION 19. REPEAL. Section 54-06-25 of the North Dakota Century Code is repealed.

SECTION 20. EXEMPTION - FISCAL MANAGEMENT. The amount appropriated for the fiscal management division, as contained in section 1 of chapter 40 of the the 2019 Session Laws is not subject to the provisions of section 54-44.1-11. Any unexpended funds from this appropriation are available for continued development and operating costs of the statewide systems, including accounting, management, and payroll, during the biennium beginning July 1, 2021, and ending June 30, 2023.

SECTION 21. EXEMPTION - STATE STUDENT INTERNSHIP PROGRAM. The amount of \$250,000 appropriated in section 1, identified in section 2, and transferred in section 8 of chapter 40 of the 2019 Session Laws is not subject to the provisions of section 54-44.1-11. Any unexpended funds from this appropriation are available to the office of management and budget for the state student internship program during the biennium beginning July 1, 2021, and ending June 30, 2023.

SECTION 22. EXEMPTION - ASSESSMENT OF STATE LANDS AND FACILITIES. The amount of \$500,000 appropriated from the strategic investment and improvements fund in section 1 and identified in section 2 of chapter 40 of the 2019 Session Laws is not subject to the provisions of section 54-44.1-11. Any unexpended funds from this appropriation are available to the office of management and budget to continue the assessment of state lands and facilities during the biennium beginning July 1, 2021, and ending June 30, 2023.

SECTION 23. LEGISLATIVE MANAGEMENT STUDY - SPACE NEEDS AT STATE CAPITOL.

- During the 2021-22 interim, the legislative management shall consider studying space needs of the executive, judicial, and legislative branches at the state capitol. The study must include:
 - a. A review of each branch's employee work location policies;

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- An assessment of the space needs of each branch to fulfill their constitutional and statutory responsibilities;
- c. An evaluation of state agency leases of space from private and other governmental entities in Bismarck, amounts being paid for these leases, and state agency rental payments being made to the office of management and budget from special and federal funds;
- d. Consideration of the feasibility and desirability of the office of management and budget charging rent to agencies receiving funding from the general fund; and
- e. The development of a space utilization plan for the capitol complex.
- 2. The legislative management shall report its findings and recommendations, together with any legislation required to implement the recommendations, to the sixty-eighth legislative assembly.