25.0224.02000

Sixty-ninth Legislative Assembly of North Dakota

Introduced by

SECOND DRAFT:

Prepared by the Legislative Council staff for the Government Finance Committee
September 2024

- 1 A BILL for an Act to create and enact chapter 27-27.1 and a new subsection to section
- 2 30.1-28-07 of the North Dakota Century Code, relating to an office of guardianship and
- 3 conservatorship and the removal of a guardian; to amend and reenact section 30.1-29-15 and
- 4 subsection 1 of section 50-24.1-07 of the North Dakota Century Code, relating to the removal of
- 5 a conservator and the recovery of medical assistance expenses; to repeal chapter 27-27 of the
- 6 North Dakota Century Code, relating to the task force on guardianship monitoring; to provide a
- 7 penalty; to provide for a report; to provide an appropriation; and to provide a continuing
- 8 appropriation.

9 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

- 10 **SECTION 1.** Chapter 27-27.1 of the North Dakota Century Code is created and enacted as
- 11 follows:
- 12 **27-27.1-01. Definitions.**
- 13 <u>As used in this chapter:</u>
- 14 1. "Agency permit" means temporary authorization given by the office to an employee of
- a professional guardianship or professional conservatorship entity which allows the
- 16 permitholder to provide guardianship or conservatorship services as an agent of the
- 17 entity.
- 18 <u>2. "Board" means the quardianship and conservatorship review board.</u>
- 19 3. "Identifiable information" means an individual's personal details, including the
- 20 <u>individual's name, address, telephone number, facsimile number, social security</u>
- 21 <u>number, electronic mail address, program identification number, or any other unique</u>
- 22 <u>identifying number, characteristic, or code, and any demographic information collected</u>
- 23 about the individual.

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2	<u>5.</u>	<u>"Lice</u>	ensed	d conservator" means a person licensed by the office to provide	
3		conservatorship services.			
4	<u>6.</u>	<u>"Lice</u>	ensed	d guardian" means a person licensed by the office to provide guardianship	
5		<u>serv</u>	<u>ices.</u>		
6	<u>7.</u>	<u>"Offi</u>	<u>ce" n</u>	neans the office of guardianship and conservatorship.	
7	<u>8.</u>	<u>"Pub</u>	olic co	onservator" means a conservator under contract with the office to provide	
8		cons	conservatorship services for an individual eligible for public services.		
9	<u>9.</u>	<u>"Pub</u>	olic g	uardian" means a guardian under contract with the office to provide	
10		guar	dian	ship services for an individual eligible for public services.	
11	<u>10.</u>	<u>"Pub</u>	olic se	ervices" means state or federally funded programs available to eligible	
12		indiv	individuals.		
13	<u>11.</u>	<u>"Unl</u>	icens	sed conservator" means a person providing conservatorship services without	
14		a co	nser	vator license.	
15	<u>12.</u>	<u>"Unl</u>	icens	sed guardian" means a person providing guardianship services without a	
16		guar	<u>dian</u>	license.	
17	<u>27-2</u>	<u> 7.1-0</u>	2. O1	ffice of guardianship and conservatorship - Purpose - Powers and	
18	<u>duties -</u>	Repo	ort - A	<u>Audit.</u>	
19	<u>1.</u>	The	office	e of guardianship and conservatorship is created as a division under the	
20		supr	<u>eme</u>	court to administer the programs assigned by state law or the supreme court.	
21	<u>2.</u>	<u>The</u>	office	<u>e shall:</u>	
22		<u>a.</u>	<u>Dev</u>	elop policies and procedures, including eligibility criteria, for:	
23			(1)	Receiving public services;	
			<u>(1)</u>	1. TOOCIVING Public Sci Vioce,	
24			(<u>1)</u> (<u>2)</u>	A public guardian or a public conservator;	
24 25			` ,	•	
			<u>(2)</u>	A public guardian or a public conservator;	
25			(<u>2</u>) (<u>3</u>)	A public guardian or a public conservator; A licensed guardian or a licensed conservator; and	
25 26			(2) (3) (4)	A public guardian or a public conservator; A licensed guardian or a licensed conservator; and Distribution of funding for direct payments and expense reimbursements for	
25 26 27		<u>b.</u>	(2) (3) (4)	A public guardian or a public conservator; A licensed guardian or a licensed conservator; and Distribution of funding for direct payments and expense reimbursements for public services.	
25 26 27 28		<u>b.</u>	(2) (3) (4) Dev	A public guardian or a public conservator; A licensed guardian or a licensed conservator; and Distribution of funding for direct payments and expense reimbursements for public services. elop ethical standards for:	

4. "Investigation counsel" means the guardianship and conservatorship counsel.

1		<u>C.</u>	Develop policies and procedures for proceedings when a guardian or a
2			conservator is unable to fulfill the duties of a guardian or a conservator.
3		<u>d.</u>	Keep accurate records of all financial transactions performed under this chapter
4			in the manner required by the office of management and budget.
5		<u>e.</u>	Provide a report each biennium to the legislative management regarding the
6			operations of the office, including the cost of public guardians and public
7			conservators, and any other information requested by the legislative
8			management.
9	<u>3.</u>	<u>The</u>	e office may:
10		<u>a.</u>	Recommend rules applicable to a licensed guardian or a licensed conservator.
11		<u>b.</u>	Grant licenses to a guardian or conservator and agency permits, including
12			revoking or suspending an agency permit.
13		<u>C.</u>	Require insurance or bond coverage for a licensed guardian or a licensed
14			conservator as a condition for licensure.
15		<u>d.</u>	Establish mandatory disclosure and reporting requirements for a licensed
16			guardian or a licensed conservator, including a process to disclose information or
17			submit reports to the office.
18		<u>e.</u>	Provide training for guardians and conservators.
19		<u>f.</u>	Monitor guardianship and conservatorship services.
20		<u>g.</u>	Provide annual reports to the supreme court.
21		<u>h.</u>	Distribute funding for direct payments, expense reimbursements, or other public
22			services, including funding for public administrators.
23		<u>i.</u>	Establish and collect fees to support guardianship and conservatorship services
24			and the duties of the office, which must be deposited in the guardianship and
25			conservatorship support fund.
26		<u>j.</u>	Seek and apply for private, federal, or other funds to help support guardians and
27			conservators and to safeguard the rights of individuals who receive public
28			services.
29		<u>k.</u>	Accept private funds for deposit in the guardianship and conservatorship support
30			fund

ı	<u>4.</u>	<u>i ne</u>	e office may not authorize payment for services for any public guardian or public	
2		<u>con</u>	servator that provides services for more individuals than allowed through statute,	
3		<u>reg</u>	ulation, court rule, or policy adopted by the office.	
4	<u>5.</u>	The	e office, its officers, or its employees, may not act as a public guardian or a public	
5		con	servator or act in any other representative capacity for any individual. This	
6		sub	section does not prohibit an officer or employee from acting as a guardian or	
7		con	nservator in a personal capacity apart from any duties as an officer or employee.	
8	<u>6.</u>	The	e office is subject to audits by the state auditor under chapter 54-10.	
9	<u>27-2</u>	27.1-	03. Guardianship and conservatorship support fund - Continuing	
10	approp	riatio	<u>on.</u>	
11	<u>The</u>	re is	created in the state treasury the guardianship and conservatorship support fund.	
12	The fun	The fund consists of all moneys transferred to the fund by the legislative assembly, interest		
13	upon moneys in the fund, fee collections, donations, grants, and other contributions received for			
14	deposit in the fund. All moneys in the fund are appropriated on a continuing basis to the judicial			
15	branch to defray the expenses of the office for supporting guardianship and conservatorship			
16	services	s, incl	luding guardianship and conservatorship training and monitoring.	
17	<u>27-2</u>	27.1-	04. Records - Confidentiality - Disclosure - Penalty.	
18	<u>1.</u>	<u>lde</u>	ntifiable information concerning an individual who is applying for or receiving public	
19		<u>ser</u>	vices under this chapter is confidential and may be disclosed only:	
20		<u>a.</u>	In the administration of any program under the supervision or administration of	
21			the office.	
22		<u>b.</u>	When authorized by a policy or procedure of the office.	
23		<u>C.</u>	When allowed or required by rule or law.	
24	<u>2.</u>	A re	eport concerning an applicant, provider, or recipient of public services is confidential	
25		if th	ne report is made in good faith and may be disclosed only to:	
26		<u>a.</u>	Authorized staff and agents of the office, who may further disclose the	
27			information to a person that has a definite interest in the well-being of the	
28			individual concerned, is in a position to serve the individual's interests, and that	
29			needs to know the contents of the records to assure the well-being and interests	
30			of the individual concerned.	

1		b. An individual who is the subject of the report, if the identity of the person		
2		reporting or supplying information under this chapter is protected until the		
3		information is needed for use in an administrative, legal, or disciplinary		
4		proceeding arising out of the report.		
5		c. A public official and the public official's authorized agent who requires the		
6		information in connection with the discharge of official duties.		
7		d. A court when the court determines the information is necessary for the		
8		determination of an issue before the court.		
9		e. The investigation counsel.		
10	<u>3.</u>	A person that discloses, authorizes, or knowingly allows, participates in, or acquiesces		
11		in the disclosure of confidential information in violation of this section is guilty of a		
12		class C felony.		
13	<u>27-2</u>	-27.1-05. Guardianship and conservatorship limitations - Representation to the		
14	public -	Exemption.		
15	<u>1.</u>	A person may not serve as a guardian or a conservator for three or more adult		
16		individuals at the same time unless that person is a licensed guardian or a licensed		
17		conservator.		
18	<u>2.</u>	A public guardian or a public conservator may not provide services to a minor unless		
19		authorized by a proceeding under section 30.1-28-03.3.		
20	<u>3.</u>	A person may represent to the public that the person is licensed to provide public		
21		services only if the person is a licensed guardian or a licensed conservator.		
22	<u>4.</u>	This section does not apply to:		
23		a. A federal or state agency; or		
24		b. A financial institution under section 6-08.1-01 when appointed as a conservator.		
25	<u>5.</u>	A person who violates this section after August 1, 2026, is guilty of a class B		
26		misdemeanor.		
27	<u>27-2</u>	7-27.1-06. Immunity.		
28	<u>A pe</u>	erson who in good faith provides information or testimony regarding a guardian's or		
29	conserv	ator's misconduct or lack of professionalism is not subject to civil liability.		

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1	<u>27-2</u>	7.1-07. Jurisdiction - Waiver of court costs - Applicability.		
2	<u>1.</u>	The supreme court has original jurisdiction to revoke or suspend a guardian or a		
3		conservator license.		
4	<u>2.</u>	The district court has original jurisdiction over licensure denial appeals.		
5	<u>3.</u>	The courts shall waive court costs and filing fees in any proceeding in which a person		
6		is receiving public services under this chapter.		
7	<u>4.</u>	A guardian or conservator subject to the jurisdiction of a court of this state shall follow		
8		the applicable policies, procedures, and standards of the office, or other approval		
9		authority authorized by court rule, if the guardian or the conservator serves an adult		
10		ward, adult protected person, or incapacitated person, as defined in title 30.1.		
11	<u>27-2</u>	7.1-08. Guardianship and conservatorship review board - Guardianship and		
12	conserv	vatorship counsel.		
13	<u>1.</u>	The supreme court may establish a guardianship and conservatorship review board to		
14		conduct disciplinary proceedings for a guardian or conservator.		
15	<u>2.</u>	The supreme court may appoint a guardianship and conservatorship counsel to		
16		investigate noncompliance reported under this chapter.		
17	<u>27-2</u>	27.1-09. Supreme court - Discretionary powers.		
18	<u>The</u>	supreme court may:		
19	<u>1.</u>	Grant immunity to a member of the board and the board's agents if a district court or		
20		the supreme court would have immunity in performing the same functions.		
21	<u>2.</u>	Establish confidentiality and disclosure standards for disciplinary proceedings.		
22	<u>3.</u>	Authorize officials, officers, agents, and designees of the office, the board, and the		
23		investigation counsel to:		
24		a. Administer oaths.		
25		b. Order and otherwise provide for the inspection of books and records.		
26		c. <u>Issue subpoenas for the attendance of witnesses and the production of</u>		
27		designated documents, electronically stored information, or tangible things in		
28		accordance with the North Dakota Rules of Civil Procedure.		
29		d. Order the deposition of a person residing within or outside the state to be taken in		
30		accordance with the North Dakota Rules of Civil Procedure.		

4. Adopt rules to effectuate the powers and duties under this chapter.

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1 <u>27-27.1-10. Attorney general - Counsel.</u>

- 2 The attorney general shall act as legal counsel in any particular investigation or proceeding
- 3 under section 54-12-02. The attorney general shall appear and defend any officer or employee
- 4 of the office and any member of the board in any action founded on an act or omission arising
- 5 <u>out of performance of an official duty consistent with section 54-12-01.3.</u>

27-27.1-11. Duty to disclose and cooperate.

- 7 <u>1. A state and local governmental entity and its officers and employees, and the officials, </u>
- 8 officers, and employees of the courts of this state shall disclose records and
- 9 <u>information requested by the board or investigation counsel or any authorized</u>
- representative of the board or investigation counsel and shall cooperate with and give
- 11 reasonable assistance to the board or investigation counsel and any authorized
- representative of the board or counsel unless prohibited by federal regulation or law.
- 13 2. The service of process extends to all parts of the state in any investigation or
- disciplinary proceeding under this chapter. A sheriff or police officer shall serve
- process and execute all lawful orders upon request of the office, its authorized
- representative, the board, or the investigation counsel.

27-27.1-12. Duties of witnesses - Penalty.

- 1. An individual is obliged to attend as a witness in any investigation or disciplinary proceeding commenced under this chapter.
- 20 <u>2. If an individual refuses to attend, testify, or produce any writings or things required by</u>
- subpoena, the office, board, or investigation counsel that issued the subpoena may
- 22 petition the district court overseeing the guardianship or conservatorship proceeding at
- 23 <u>issue for an order compelling the individual to attend and testify or produce the</u>
- writings or things required by the subpoena. The court shall order the individual to
- appear before the court at a specified time and place to show cause why the individual
- has not attended, testified, or produced the writings or things as required. A copy of
- 27 the order must be served on the individual. If the court determines the subpoena was
- regularly issued, the court shall order the individual to appear at the time and place
- fixed in the order and testify or produce the required writings or things.
- 30 <u>3.</u> An individual who fails to obey an order under this section is guilty of a class A
- 31 misdemeanor.

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	Legisiati	ve Assembly		
1	<u>27-2</u>	27.1-13. Preferred claim.		
2	<u>1.</u>	The office has a preferred claim against the estate of an individual or an individual's		
3		spouse for recovery of funds expended under this chapter for the care of that		
4		individual or the individual's spouse. All funds recovered under this chapter must be		
5		deposited in the general fund.		
6	<u>2.</u>	A claim may not be required to be paid and interest may not begin to accrue during the		
7		lifetime of the decedent's surviving spouse, if any.		
8	<u>3.</u>	A statute of limitation or similar statute or the doctrine of laches may not bar a claim		
9		under this chapter.		
10	SEC	CTION 2. A new subsection to section 30.1-28-07 of the North Dakota Century Code is		
11	created	created and enacted as follows:		
12		The court may order a guardian to be listed on a registry if the court removed the		
13		guardian for good cause. A guardian listed on the registry is disqualified from acting as		
14		a guardian in any guardianship proceeding. The court shall send a copy of the order to		
15		the state court administrator, who shall maintain and administer the registry.		
16	SEC	CTION 3. AMENDMENT. Section 30.1-29-15 of the North Dakota Century Code is		
17	amended and reenacted as follows:			
18	30.1	-29-15. (5-415) Death, resignation, or removal of conservator.		
19	<u>1.</u>	The court may remove a conservator for good cause, upon notice and hearing, or		
20		accept the resignation of a conservator. After a conservator's death, resignation, or		
21		removal, the court may appoint another conservator. A conservator so appointed		
22		succeeds to the title and powers of the predecessor.		
23	<u>2.</u>	The court may order a conservator to be listed on a registry if the court removed the		
24		conservator for good cause. A conservator listed on the registry is disqualified from		
25		acting as a conservator in any conservatorship proceeding. The court shall send a		
26		copy of the order to the state court administrator, who shall maintain and administer		
27		the registry.		
28	SEC	CTION 4. AMENDMENT. Subsection 1 of section 50-24.1-07 of the North Dakota		
20	Contury	Code is amended and reconsisted as follows:		

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On the death of any recipient of medical assistance who was a resident of a nursing

facility, intermediate care facility for individuals with intellectual disabilities, or other

1 medical institution and with respect to whom the department determined that resident 2 reasonably was not expected to be discharged from the medical institution and to 3 return home, or who was fifty-five years of age or older when the recipient received the 4 assistance, and on the death of the spouse of the deceased recipient, the total amount 5 of medical assistance paid on behalf of the recipient following the institutionalization of 6 the recipient who cannot reasonably be expected to be discharged from the medical 7 institution, or following the recipient's fifty-fifth birthday, as the case may be, must be 8 allowed as a preferred claim against the decedent's estate after payment, in the 9 following order, of: 10 Recipient liability expense applicable to the month of death for nursing home or 11 basic care services: 12 Funeral expenses not in excess of three thousand five hundred dollars; b. 13 Expenses of the last illness, other than those incurred by medical assistance; C. 14 Expenses of administering the estate, including attorney's fees approved by the d. 15 court; 16 Claims made under chapter 50-01; e. 17 f. Claims made under chapter 50-24.5; 18 g. Claims made under chapter 50-06.3 and on behalf of the state hospital; and 19 h. Claims made under chapter 27-27.1; and 20 Claims made under subsection 4. <u>i.</u> 21 **SECTION 5. REPEAL.** Chapter 27-27 of the North Dakota Century Code is repealed. 22 SECTION 6. APPROPRIATION - JUDICIAL BRANCH - OFFICE OF GUARDIANSHIP 23 AND CONSERVATORSHIP. The funds provided in this section, or so much of the funds as may 24 be necessary, are appropriated out of any moneys in the general fund in the state treasury, not 25 otherwise appropriated, to the judicial branch for the purpose of defraying the expenses of the 26 office of guardianship and conservatorship, for the biennium beginning July 1, 2025, and ending 27 June 30, 2027, as follows: 28 Establishment costs - indigents \$1,550,000 29 Establishment costs - developmentally disabled 1,296,400 30 Public guardian and conservator fees - indigents 8,638,020

Sixty-ninth	
Legislative Assem	ıbly

Guardianship contracts - developmentally disabled
 Total general fund
 \$18,319,556