Sixty-ninth Legislative Assembly of North Dakota FIRST DRAFT: Prepared by the Legislative Council staff for the Government Finance Committee

Introduced by

- 1 A BILL for an Act to amend and reenact sections 26.1-21-01, 26.1-21-02, 26.1-21-04,
- 2 26.1-21-07, 26.1-21-09.1, 26.1-21-10, 26.1-21-11, 26.1-21-12, 26.1-21-14, 26.1-21-16,
- 3 26.1-21-18, 26.1-21-19, 26.1-21-21, and 26.1-21-23 of the North Dakota Century Code, relating
- 4 to changing the administration of the state bonding fund from the insurance commissioner to the
- 5 office of management and budget; to repeal sections 26.1-21-03, 26.1-21-08, 26.1-21-09,
- 6 26.1-21-13, 26.1-21-15, 26.1-21-17, 26.1-21-20, 26.1-21-22, and 26.1-21-24 of the North
- 7 Dakota Century Code, relating to the administration of the state bonding fund; and to provide a
- 8 continuing appropriation.

9 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

10 SECTION 1. AMENDMENT. Section 26.1-21-01 of the North Dakota Century Code is

- 11 amended and reenacted as follows:
- 12 **26.1-21-01. Definitions.**
- 13 In<u>As used in</u> this chapter, unless the context otherwise requires:
- 14 1. "Blanket bond" means a bond that covers collectively all public employees and public
- 15 officials without the necessity of scheduling names or positions as a part of the bond,
- 16 and a bond whereby new public employees and new public officials entering-
- employment or office during the period of the bond are automatically included without
 notice to the fund.
- 19 2. "Fund" means the state bonding fund.
- 20 3. "International peace garden" means an entity located upon the international boundary
- 21 line between the United States and Canada used and maintained as a memorial to
- 22 commemorate the long-existing relationship of peace and good will between the
- 23 people and the governments of the United States and Canada and to further
- 24 international peace among the nations of the world.

1	4.	"Office" means the office of management and budget.	
2	<u>5.</u>	"Political subdivision" means a county, township, park district, school district, city,	
3		andor any other unit of local government which is created either by statute or by the	
4		Constitution of North Dakota for local government or other public purposes.	
5	5.<u>6.</u>	"Public employee" means an individual employed by a state agency or any political	
6		subdivision, an officer or employee eligible under section 57-15-56, an employee	
7		under section 61-16.1-05, and <u>or</u> an officer or employee of an international peace	
8		garden. "Public employee"<u>The term</u> does not include an individual employed by an	
9		occupational and professional board or commission under title 43 or by the state bar	
10		association.	
11	6.<u>7.</u>	"Public official" means an elected or appointed officer or deputy of a state agency or a	
12		political subdivision , except for. The term does not include an officer of an	
13		occupational and professional board or commission under title 43 or of the state bar	
14		association.	
15	7.<u>8.</u>	"State agency" means a state board, bureau, commission, department, agency,	
16		industry, andor institution and the international peace garden.	
17	SEC	CTION 2. AMENDMENT. Section 26.1-21-02 of the North Dakota Century Code is	
18	amended and reenacted as follows:		
19	26.1-21-02. State bonding fund - Management by commissionerOffice of management		
20	0 and budget - Administrative services - Continuing appropriation - Report.		
21	A fund must be maintained as a fund		
22	<u>1.</u>	There is created in the state treasury the state bonding fund for the bonding of public	
23		employees and public officials. All<u>The fund consists of all</u> assessments, interest,	
24		profits on investments, and allinvestment earnings, and other income collected under	
25		this chapter must be paid into the fund.	
26	<u>2.</u>	The commissioneroffice shall manage the fund. The office may contract for	
27		administrative services from the North Dakota insurance reserve fund to assist with	
28		the management of the fund.	
29	<u>3.</u>	Moneys in the fund are appropriated to the office on a continuing basis for paying	
30		claims against the fund, contracting for administrative services as provided under	

1		subsection 2, paying costs incurred by the state auditor for investigations under
2		section 26.1-21-12, and paying reinsurance costs under section 26.1-21-21.
3	<u>4.</u>	If the balance of the fund is less than three million dollars, the office shall collect
4		assessments from state agencies and political subdivisions. If the balance of the fund
5		exceeds three million dollars, the office shall waive assessments until the balance of
6		the fund is less than two million dollars at which time the office shall resume collecting
7		assessments.
8	<u>5.</u>	If the office determines the interests of the fund are jeopardized by the misconduct or
9		inefficiency of any public official, the office shall notify the state auditor to conduct an
10		investigation.
11	<u>6.</u>	The office shall include a summary of the fund in the biennial report submitted in
12		accordance with section 54-06-04. In December of each odd-numbered year, the
13		office shall publish the summary in four newspapers of general circulation within the
14		state. The summary must include the revenues, expenditures, and balance of the
15		<u>fund.</u>
16	SEC	CTION 3. AMENDMENT. Section 26.1-21-04 of the North Dakota Century Code is
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17		d and reenacted as follows:
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17	amende 26. 1	d and reenacted as follows:
17 18	amende 26 .1 The	d and reenacted as follows: I-21-04. Attorney general is attorney for fund.
17 18 19	amende 26. 1 The proceed	ed and reenacted as follows: I -21-04. Attorney general is attorney for fund. attorney general shall act as attorney<u>legal</u> counsel for the commissioner<u>office</u> in any
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1	<u>2.</u>	The coverage for a state legislative or judicial branch agency , however, may be	
2		determined by the legislative council or supreme court, respectively.	
3	<u>3.</u>	Notwithstanding any other provision of law, the commissioneroffice may issue bonds in-	
4		such amounts as the commissioner determines necessary to carry out the purposes of	
5		the fund and, in. In determining the amount of coverage to be offered, the	
6		commissioneroffice may consider the reserves necessary to pay the bonds and for all	
7		other necessary costs or expenses to carry out the purposes of the fund.	
8	<u>4.</u>	The assessment is two dollars and fifty cents per public employee per year. Each state	
9		agency and political subdivision shall pay the assessment in advance, and the	
10		assessments collected must be deposited in the fund. The office may waive the	
11		assessment as provided under section 26.1-21-02.	
12	SEC	TION 5. AMENDMENT. Section 26.1-21-09.1 of the North Dakota Century Code is	
13	amended and reenacted as follows:		
14	26.1-21-09.1. Bonds of agents appointed to distribute hunting and fishing licenses or		
15	stamps	- PremiumsAssessment - Determination of eligibility.	
16	The	annual premiumassessment for a bond of an agent appointed by the director of the	
17	game an	d fish department to distribute hunting and fishing licenses or stamps pursuant to	
18	section 2	20.1-03-17 is ten dollars. The premium must be paid to the fund pursuant to rules	
19	adopted	by the commissioner. The commissioner shall deposit the premiums with the state-	
20	treasure	r to the credit of the fund. The commissioner<u>office</u> may reduce or waive the	
21	premium	assessment if it is determined <u>the office determines</u> that funds received pursuant	
22	to <u>under</u> t	this section are sufficient to cover potential claims on the bonds of agents appointed to	
23	distribute	e hunting and fishing licenses or stamps. The commissioner<u>office</u> shall determine the	
24	conditior	ns and qualifications of agents bonded under this section. The <u>minimum</u> amount of	
25	coverage	e afforded under this section is fifteen thousand dollars per agent per year.	
26	SEC	TION 6. AMENDMENT. Section 26.1-21-10 of the North Dakota Century Code is	
27	amende	d and reenacted as follows:	
28	26.1	-21-10. Automatic insurance of state and political subdivisions.	
29	1.	Each state agency and each political subdivision shall apply to be bonded in the fund	
30		no less often than on a biennial basisat least once per biennium or when a change in	
31		coverage is requested, whichever occurs first. Unless an application is denied within	

1		sixty o	days from the date it is received by the commissioner<u>office</u>, the application will be	
2		deemed approved and bond coverage in force. If a bond is in the discretion of the		
3		state agency or political subdivision and a bond is not requested, the state agency or		
4		politic	al subdivision is exempt from this section.	
5	2.	The a	pplication must include a :	
6		<u>a.</u>]	The requested amount of bond coverage based on the amount of money and	
7		þ	property handled and, the opportunity for defalcation, and any other condition	
8		i	mposed by law and list :	
9		<u>b.</u>	An amount equal to twenty-five percent of the money in control of the public	
10		с	officials or employees for which the bond is requested for the preceding year	
11		t	pased on the total monthly balances. In addition, the application must include	
12		e	any; and	
13		<u>c.</u> <u>A</u>	Any other information requested by the commissioneroffice to determine the	
14		a	amount of money and property handled and the opportunity for defalcation,	
15		i	ncluding the procedure used to determine the amount of bond requested,	
16		r	evenues for the last budget period by type, expenditures for the last budget	
17		F	period by type, the number of people that handle money, any portion of the last	
18		a	audit, and any financial procedures.	
19	<u>3.</u>	<u>A blar</u>	nket bond automatically includes coverage for new employees and new public	
20		<u>officia</u>	<u>ls.</u>	
21	SEC		7. AMENDMENT. Section 26.1-21-11 of the North Dakota Century Code is	
22	amende	d and r	reenacted as follows:	
23	26.1-21-11. Default of public employees or public officialsClaims - Limitation on filing			
24	4 of claims against fund <u>- Register of claims - Review and payment of claims</u> .			
25	<u>1.</u>	Withir	n sixty days after the discovery of any default or wrongful act on the part of any	
26		public	employee or public official for which the fund is or may become liable, the state	
27		audito	or, county auditor, city auditor, township clerk, or business manager of the school	
28		distric	t; the treasurer of the state or state agency or political subdivision if the	
29		defau	Iting officer is the auditor or clerk of the state or state agency or political	
30		subdiv	vision; and any other officer having supervision of a defaulting public employee	
31		or pub	olic official shall file a claim with the commissioner<u>office</u> against the fund.	

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1	<u>2.</u>	Any person injured by a default or wrongful act may present the claim to the
2		commissioneroffice within sixty days after the discovery of such default or wrongful
3		act. If a claim is not filed within the time limited by this section, the claim is waived.
4	<u>3.</u>	A claim filed under this section must contain an abstract of the facts upon which the
5		claim is based and must be verified by the claimant or by someone inan individual on
6		the claimant's behalf. The claim and all papers relating to the claim must remain on file-
7		with the commissioner The office may prescribe the forms for claims.
8	<u>4.</u>	The office may administer oaths and examine witnesses in connection with a claim
9		presented to the office.
10	<u>5.</u>	The office shall maintain a register of all claims filed against the fund, including a brief
11		description of each claim, the name of the claimant, the amount and character of the
12		claim, the action taken upon the claim, and the date action was taken.
13	<u>6.</u>	The office shall retain claims and documents relating to claims as provided by law.
14	<u>7.</u>	The office shall review all claims presented to the office. The office shall notify the
15		state auditor if any public employee or public official defaults or creates a liability
16		against the fund, and the state auditor shall conduct an investigation under section
17		<u>26.1-21-12.</u>
18	<u>8.</u>	Upon receipt of the auditor's report under section 26.1-21.12, the office shall
19		determine the allowable amount of the claim. The office shall present all records
20		relating to the claim, including the allowable amount determined by the office, to the
21		attorney general for review.
22	<u>9.</u>	The attorney general shall review the validity of the claim and the allowable amount
23		determined by the office. Upon approval by the attorney general, the office shall pay
24		the allowable amount to the claimant from the fund.
25	SEC	TION 8. AMENDMENT. Section 26.1-21-12 of the North Dakota Century Code is
26	amende	d and reenacted as follows:
27	26.1	-21-12. Commissioner to notify state auditor of default of public employee or
28	public o	fficial - Duty of state auditor - Investigations - Review of coverage.
29	lf an	y public employee or public official defaults or creates a liability against the fund, the
30	commise	sioner shall notify the state auditor. The state auditor shall investigate, or cause to be
31	investiga	ated, the accounts of the public employee or public official and file a report with the

1 commissioner stating any amount due from the fund because of the default or wrongful act. For-

2 these services, the auditor or investigating firm must be paid out of the fund all reasonable costs-

3 incurred.

4	<u>1.</u>	Upon notification from the office of jeopardized fund interests under section	
5		26.1-21-02, the state auditor shall investigate the relevant state agency or political	
6		subdivision and shall provide a report to the office regarding any findings.	
7	<u>2.</u>	Upon notification from the office of a default or liability against the fund under section	
8		26.1-21-11, the state auditor shall investigate the accounts and relevant records of the	
9		public employee or public official and shall file a report with the office identifying any	
10		amount due from the fund because of the default or wrongful act.	
11	<u>3.</u>	The state auditor may evaluate the blanket bond coverage when conducting an audit	
12		of a state agency or political subdivision. The state auditor may recommend changes	
13		in the amount of coverage in the audit report.	
14	<u>4.</u>	Costs incurred by the state auditor under subsections 1 or 2 of this section must be	
15		paid from the fund.	
16	<u>5.</u>	The state auditor may contract for an investigation under subsection 1 or 2.	
17	SECTION 9. AMENDMENT. Section 26.1-21-14 of the North Dakota Century Code is		
18	amende	d and reenacted as follows:	
19	26.1	-21-14. Filing claim is condition precedent to bringing actionAction against the	
20	<u>fund</u> - F	ailure to act is disallowance <u>- Limitation - Interest</u> .	
21	<u>1.</u>	An action may not be maintained brought against the fund upon a claim until thea claim	
22		has been presented for allowance as provided in<u>to</u> the office under this chapter and	
23		the commissioneroffice has refused to allow the claim. A claim that has not been	
24		allowed within sixty days after presentation for allowance is disallowed. The filing and	
25		disallowance of the claim must be alleged in the complaint in any action brought	
26		against the fund.	
27	<u>2.</u>	An action brought against the fund for a claim must be commenced within one year	
28		after presenting the claim to the office. Any interest on the claim accumulates from the	
29		date of presenting the claim to the office. The liability of the fund is limited to a breach	
30		of a condition of the bond which occurred within two years before the date of	
31		presenting the claim to the office.	

SECTION 10. AMENDMENT. Section 26.1-21-16 of the North Dakota Century Code is
 amended and reenacted as follows:

3 26.1-21-16. Suit by party injured by default of public employee or public official 4 Subrogation - Right of appeal.

5 A person injured by the default or wrongful act of any public employee or public official may 6 sue the public employee or public official. To effect recovery from the fund, that person must join 7 the fund as codefendant. A judgment must be obtained against the public employee or public 8 official to create liability upon the bond. If the judgment is obtained against the public employee 9 or public official, the judgment must specify that to the extent to which the fund is liable upon the 10 bond of the public employee or public official, the judgment must be paid out of any money in 11 the fund or that which may accrue to the fund. If the judgment is paid out of the fund, the fund 12 has a right to recover and is subrogated to the right of the judgment creditor to recover against 13 the public employee or public official. The commissioner office may act for the fund in all 14 proceedings to enforce the right of subrogation and may appeal from an order or judgment 15 against the fund the same as other parties to civil actions. 16 SECTION 11. AMENDMENT. Section 26.1-21-18 of the North Dakota Century Code is 17 amended and reenacted as follows:

26.1-21-18. Commissioner may make examinations - Request for accountingAction
 against a public official - Reporting defaulting official to governor.

- 20 If the commissioneroffice determines that the interests of the fund are jeopardized by <u>1.</u> 21 the misconduct or inefficiency of any public official, the commissioner shall request the 22 state auditor to make an examination, and, if necessary, shall cause anoffice may 23 bring an action for an accounting to be instituted against the public official for the 24 purpose of requiring ato require complete disclosure of the business of the officestate 25 agency or political subdivision of which the public official is an incumbent. The action 26 must be brought in the name of the commissioneroffice as plaintiff, and the court in the 27 action may interplead all concerned parties.
- 28 <u>2.</u> The commissioner may make a complaint to the governor requesting the governor to 29 institute an investigation with the purpose of removing from the office any defaulting 30 public official or any public official who so conducts the affairs of the public official's-

1	office as to endanger the fundoffice shall report to the governor any defaulting public			
2	official or any public official whose wrongful act brings a liability against the fund.			
3	SECTION 12. AMENDMENT. Section 26.1-21-19 of the North Dakota Century Code is			
4	amende	ed and reenacted as follows:		
5	26.1	I-21-19. Cancellation of liability of fund - When permitted - EffectCancellation of		
6	<u>covera</u>	ge - Appeal proceeding.		
7	<u>1.</u>	After duean investigation, the commissioneroffice may cancel the liability of the fund		
8		for the acts of any public employee or public official. The cancellation takes effect thirty		
9		days after written notice. If a public official's or public employee's bond is canceled, the		
10		public official or public employee may secure at personal expense a bond executed by-		
11		a duly authorized surety company in an amount determined by the commissioner.		
12		Evidence of a surety bond purchased under this section must be filed with the		
13		commissioner.		
14	<u>2.</u>	The office shall notify the public employee or public official immediately by certified		
15		mail when the bond or coverage under a blanket bond is canceled.		
16	<u>3.</u>	Within twenty days of receipt of notification, the public employee or public official may		
17		appeal the cancellation to the district court of the judicial district in which the public		
18		employee or public official resides. The court shall hear the appeal between ten and		
19		thirty calendar days after the filing of the appeal with the clerk. Notice of the appeal		
20		must be served by the appellant upon the office. The action must be heard by the		
21		court without a jury.		
22	SEC	CTION 13. AMENDMENT. Section 26.1-21-21 of the North Dakota Century Code is		
23	amende	ed and reenacted as follows:		
24	26.1	I-21-21. Fund may reinsure risks - Premium on reinsurance<u>Reinsurance</u>.		
25	The	commissioner<u>office</u> may reinsure any part of any liability in excess of twenty-five		
26	thousan	d dollars upon<u>for</u> any one public official, or group of public officials and public		
27	employe	ees under a blanket bond, at a cost not exceeding the rate of premium provided for		
28	in <u>asses</u>	<u>sment under</u> this chapter , and the expense of such<u>.</u> The cost of reinsurance must be		
29	paid out	of<u>f</u>rom the fund.		
30	SEC	CTION 14. AMENDMENT. Section 26.1-21-23 of the North Dakota Century Code is		
31	amende	ed and reenacted as follows:		

1	26.1-21-23. Public official may furnish private bond - Premiums payable from public			
2	2 moneys only to fundAdditional bond coverage.			
3	<u>1.</u>	If a bond or bond coverage for a public employee or public official is canceled under		
4		section 26.1-21-19, the public official or public employee may purchase a bond from		
5		an authorized surety company for a coverage amount determined by the office. The		
6		public official or public employee may not use public funds to pay for the bond.		
7	<u>2.</u>	In lieu of the bond provided for in this chapter, a public officer or public employee may		
8		furnish <u>secure</u> a bond issued by a duly from an authorized surety company in anfor a		
9		coverage amount determined by the commissioner, but an officer or board of the state-		
10		or of any political subdivision may not pay for the surety bond out of any public		
11		fundsoffice. The public official or public employee may not use public funds to pay for		
12		the bond.		
13	<u>3.</u>	A state agency or political subdivision may purchase a bond from an authorized surety		
14		company to provide coverage in addition to the bond provided by the fund.		
15	<u>4.</u>	Evidence of a bond purchased under this section must be filed with the		
16		commissioneroffice.		
17	7 SECTION 15. REPEAL. Sections 26.1-21-03, 26.1-21-08, 26.1-21-09, 26.1-21-13,			
18	26.1-21-	15, 26.1-21-17, 26.1-21-20, 26.1-21-22, and 26.1-21-24 of the North Dakota Century		
19	19 Code are repealed.			