25.0324.01000

Sixty-ninth Legislative Assembly of North Dakota

Introduced by

FIRST DRAFT:
Prepared by the Legislative Council staff for the Juvenile Justice Committee

September 2024

- 1 A BILL for an Act to create and enact chapter 27-20.5 of the North Dakota Century Code,
- 2 relating to fitness to proceed and remediation of juveniles; to amend and reenact section
- 3 12.1-04-01, subsection 5 of section 12.1-04-08, subsection 5 of section 27-20.3-01, and section
- 4 27-20.4-15 of the North Dakota Century Code, relating to the age of an offender, suspension or
- 5 dismissal of proceedings, predispositional assessment, and the definition of a child in need of
- 6 protection; to provide an appropriation; and to provide an effective date.

7 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

- 8 **SECTION 1. AMENDMENT.** Section 12.1-04-01 of the North Dakota Century Code is amended and reenacted as follows:
- 10 **12.1-04-01**. Juveniles.
- 1. An individual under the age of ten years is deemed incapable of commission of an offense defined by the constitution or statutes of this state. The prosecution of an individual as an adult is barred if the offense was committed while the individual was less than fourteen years of age.
- 2. An individual ten years of age or older may be assessed for mental fitness or capacity
 under this chapter.
- 17 **SECTION 2. AMENDMENT.** Subsection 5 of section 12.1-04-08 of the North Dakota 18 Century Code is amended and reenacted as follows:
- 5. If the court orders the defendant committed to a treatment facility in an attempt to
 attain fitness to proceed under subsection 42, the court shall provide the special
 custody and commitment terms in the order. The special terms of commitment must
 include an order for the defendant to accept all nonexperimental, generally accepted
 medical, psychiatric, or psychological treatment recommended by the treatment

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1 facility, including the use of involuntary treatment with prescribed medication without 2 the need for a separate commitment under chapter 25-03.1. 3 If the order does not indicate the terms of commitment, the director or 4 superintendent of the treatment facility may determine the nature of the 5 constraints necessary within the treatment facility to carry out the order of the 6 court. 7 If the court orders an individual committed for therapeutic treatment to attain b. 8 fitness to proceed, the court shall set a date consistent with the timeline 9 established in this section for a review of the defendant's fitness to proceed. At 10 least sixty days before the date specified for review, the director or director's 11 designee or the superintendent of the treatment facility shall inquire as to whether 12 the individual is represented by counsel and file a written report of the facts 13 ascertained with the court. 14 SECTION 3. AMENDMENT. Subsection 5 of section 27-20.3-01 of the North Dakota 15 Century Code is amended and reenacted as follows: 16 "Child in need of protection" means a child who: 17 Is without proper parental care or control, subsistence, education as required by a. 18 law, or other care or control necessary for the child's physical, mental, or 19 emotional health, or morals, and the need for services or protection is not due 20 primarily to the lack of financial means of the child's parents, quardian, or other 21 custodian; 22 Has been placed for care or adoption in violation of law; b. 23 Has been abandoned by the child's parents, guardian, or other custodian; C. 24 d. Is without proper parental care, control, or education as required by law, or other 25 care and control necessary for the child's well-being because of the physical, 26 mental, emotional, or other illness or disability of the child's parent or parents, 27 and that such lack of care is not due to a willful act of commission or act of 28 omission by the child's parents, and care is requested by a parent; 29 Is in need of treatment and whose parents, quardian, or other custodian have e.

refused to participate in treatment as ordered by the juvenile court;

1		f.	Was subject to prenatal exposure to chronic or severe use of alcohol or any			
2			controlled substance as defined in chapter 19-03.1 in a manner not lawfully			
3			prescribed by a practitioner;			
4		g.	Is present in an environment subjecting the child to exposure to a controlled			
5			substance, chemical substance, or drug paraphernalia as prohibited by section			
6			19-03.1-22.2; or			
7		h.	Is a victim of human trafficking as defined in title 12.1; or			
8		<u>i.</u>	Was found to lack fitness to proceed by a court in a delinquency case and the			
9			delinquency case was dismissed within the six months preceding the filing of the			
10			petition.			
11	SEC	CTIO	N 4. AMENDMENT. Section 27-20.4-15 of the North Dakota Century Code is			
12	amende	ed and	d reenacted as follows:			
13	27-2	20.4-	15. Predispositional assessment.			
14	1.	Bef	ore the disposition hearing, the court shall direct the director or designee, to			
15		con	duct a predisposition assessment and to prepare a written report for the court,			
16		unle	ess waived by the court.			
17	2.	The	e predisposition assessment must consist of a risk and needs assessment together			
18		with	n any other appropriate screenings.			
19	3.	Dur	ing the pendency of any proceeding the court may order:			
20		a.	The child to be examined at a suitable place by a physician, psychologist, or			
21			certified addiction counselor;			
22		b.	The child to be tested by appropriate forensic methods to determine whether the			
23			child has been exposed to a controlled substance or other substance considered			
24			injurious to the child's health;			
25		C.	Medical or surgical treatment of a child who is suffering from a serious physical			
26			condition or illness, or alcohol or drug abuse, which in the opinion of a licensed			
27			physician requires prompt treatment, even if the parent, guardian, or other			
28			custodian has not been given notice of a hearing, is not available, or without			
29			good cause informs the court of that person's refusal to consent to the treatment;			
30			or			

1 An evidence-based risk and needs assessment, mental health screening, or 2 trauma screening; or 3 e. The child to be examined to determine the child's competence or criminal-4 responsibility. If the child is found to lack competency or criminal responsibility the 5 court may: 6 (1) Dismiss the delinquency proceedings against the child and order the 7 release of the child to the child's parent, guardian, or legal custodian upon-8 conditions considered appropriate by the court; 9 (2) Suspend the delinquency proceedings against the child for a period of up to 10 one year and order services be provided to the child as an outpatient or 11 inpatient, by commitment to an institution for persons with intellectual 12 disabilities or mental illness; or 13 Dismiss the delinquency proceedings and direct that child in need of 14 protection proceedings be initiated. 15 SECTION 5. Chapter 27-20.5 of the North Dakota Century Code is created and enacted as 16 follows: 17 27-20.5-01. Definitions. 18 <u>1.</u> "Fitness to proceed" means sufficient present ability to consult with counsel and assist 19 in preparing the minor's defense with a reasonable degree of rational understanding or 20 a rational and factual understanding of the nature of the offense and delinguency 21 proceedings against the minor. A lack of fitness to proceed may result from the 22 presence of any condition, including mental illness, mental disorder, developmental 23 disability, or developmental immaturity. Except as specifically provided otherwise, this 24 definition applies to a minor who is alleged to be under the court's jurisdiction in 25 accordance with section 27-20.2-03. 26 "Minor" means an individual who is: 2. 27 Under the age of eighteen years and is not married; or <u>a.</u> 28 Eighteen years of age or older with respect to a delinquent act committed while b. 29 under the age of eighteen years, and not married, unless an offense is 30 transferred under section 27-20.4-21.

- 3. "Remediation" means the process of providing learning opportunities, services, and
 support to achieve fitness to proceed.
- 4. "Remediation provider" means an individual certified with the department of health and
 human services to provide remediation services for minors.
- 5 <u>5.</u> "Tier 1a mental health professional" is a psychiatrist licensed under chapter 43-17 or a psychologist licensed under chapter 43-32.

7 <u>27-20.5-02. Age.</u>

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- 8 <u>1. An individual under the age of ten years is deemed incapable of commission of an</u>
 9 <u>offense defined by the constitution or statutes of this state.</u>
- 2. An individual ten years of age or older may be assessed for mental fitness or capacity
 under this chapter.

27-20.5-03. Motion for fitness to proceed examination.

- 1. The court may order on its own motion, or at the request of the minor, the minor's

 attorney, or the prosecuting attorney, a fitness to proceed examination to determine

 whether the minor is fit to proceed if the minor is the subject of a delinquency petition

 in the court or if the minor is under the court's jurisdiction under section 27-20.2-03.

 The minor's fitness to proceed may be raised by the court before which the

 proceedings are pending or being held, or by motion of a party, at any time during the

 proceeding.
- 2. If the minor's fitness to proceed is raised, adjudication may not occur until after a
 21 determination is made on the fitness of the minor to proceed in accordance with this
 22 chapter.

27-20.5-04. Use of previous findings and records - Deflection.

A minor who is found to lack fitness to proceed due to previous judicial findings of lack of
fitness to proceed or considerations from school, medical, or other records within the last twelve
months may have the delinquency proceedings dismissed before a fitness to proceed
examination or remediation services are administered.

27-20.5-05. Due process.

1. If the minor's fitness to proceed is raised, adjudication may not occur until after a determination is made except the filing of a delinquency petition, until counsel is

1		appointed and notified in accordance with section 27-20.2-12 and the minor is found to			
2		have the mental capacity to proceed.			
3	<u>2.</u>	After the case proceeds to adjudication or the minor is found to lack fitness to proceed,			
4		the court shall order all of the reports that are submitted under this chapter to be			
5		closed to the public. The court may order the reports be opened for inspection only:			
6		a. For further fitness to proceed or criminal responsibility examination;			
7		b. For statistical analysis;			
8		c. If the records are considered to be necessary to assist in mental health treatment			
9		ordered according to the mental health code;			
10		d. For data gathering;			
11		e. For scientific study or other legitimate research;			
12		f. To the state's attorney or minor's counsel for the purpose of an active court case			
13		subject to the prior evaluation; and			
14		g. To an employee or agent of the division of juvenile services or the department of			
15		health and human services, if necessary in the performance of the employee's or			
16		agent's duty.			
17	<u>3.</u>	If the court orders a report to be open for the purpose of de-identified statistical			
18		analysis, data gathering, or scientific study, the report must remain confidential.			
19	<u>4.</u>	Any incriminating statement made by a minor to the tier 1a mental health professional			
20		as part of a fitness to proceed examination may not be used against the minor over			
21		objection in any proceeding.			
22	<u>27-2</u>	20.5-06. Fitness to proceed examination.			
23	<u>1.</u>	If there is reason to doubt the minor's fitness to proceed, the court shall order the			
24		minor to be examined by a tier 1a mental health professional.			
25	<u>2.</u>	This section does not prohibit any party from retaining the party's own qualified tier 1a			
26		mental health professional to conduct additional evaluations at the party's own			
27		expense.			
28	<u>3.</u>	The fitness to proceed examination must be conducted in the least restrictive			
29		environment.			

1 The court shall order the prosecuting attorney, minor's attorney, and juvenile court staff 2 to submit any information considered relevant to the fitness to proceed examination to 3 the tier 1a mental health professional, including: The names and addresses of all attorneys involved; 4 a. 5 Information about the alleged offense; and <u>b.</u> 6 Any information about the minor's background which is in the prosecuting <u>C.</u> 7 attorney's possession. 8 Except as prohibited by federal law, the court shall require the attorneys and juvenile 9 court staff to provide any available records regarding the minor and any other 10 information relevant to the examination to the tier 1a mental health professional, 11 including: 12 Psychiatric records; <u>a.</u> 13 School records; b. 14 Medical records; and <u>C.</u> 15 d. Child protective services records. 16 The requirement to provide records or information under subsections 4 and 5 does not <u>6.</u> 17 limit, waive, or abrogate the work product doctrine or the attorney-client privilege, and 18 release of records and information under subsections 4 and 5 is subject to the work 19 product doctrine and the attorney-client privilege. 20 The fitness to proceed examination must occur within fifteen days from receipt of <u>7.</u> 21 materials identified in subsections 4 and 5 and notice of entry of the order served on 22 the tier 1a mental health professional. 23 The court may grant an additional seven days to complete the examination if <u>a.</u> 24 good cause is shown. 25 The materials required in subsections 4 and 5 must be disclosed <u>b.</u> 26 contemporaneously with the order. 27 The tier 1a mental health professional shall notify the court and request any <u>C.</u> 28 missing or additional information within seventy-two hours of receiving this 29 information, and the attorneys and juvenile court staff have seven days to send 30 the information to the tier 1a mental health professional.

1	<u>8.</u>	<u>A ti</u>	A tier 1a mental health professional who conducts a fitness to proceed examination				
2		<u>sha</u>	ıll sub	mit a	written report to the court no later than fifteen days from completing the		
3		fitne	ess to	proce	eed examination. The report must include:		
4		<u>a.</u>	a. A description of the nature, content, and extent of the examination, including:				
5			<u>(1)</u>	A de	scription of the assessment procedure, technique, and test used;		
6			<u>(2)</u>	Med	ical, educational, and court records reviewed; and		
7			<u>(3)</u>	<u>Soci</u>	al, clinical, developmental, and available legal history.		
8		<u>b.</u>	A cl	inical :	assessment that includes:		
9			<u>(1)</u>	A me	ental status examination;		
10			<u>(2)</u>	The	diagnosis and functional impact of mental illness, developmental		
11				<u>disal</u>	bility, or cognitive impairment. If the minor is taking medication, the		
12				impa	act of the medication on the minor's mental state and behavior;		
13			<u>(3)</u>	<u>An a</u>	ssessment of the minor's intelligence and maturity level, when relevant;		
14			<u>(4)</u>	<u>The</u>	minor's age, developmental state, and decisionmaking abilities; and		
15			<u>(5)</u>	Whe	ther the minor has any other factor that affects fitness to proceed.		
16		<u>C.</u>	<u>A de</u>	escript	tion of abilities and deficits in the following mental competency functions		
17			<u>rela</u>	ted to	the minor's fitness to proceed:		
18			<u>(1)</u>	<u>The</u>	ability to factually and rationally understand and appreciate the nature		
19				<u>and</u>	object of the proceedings, including the ability to:		
20				<u>(a)</u>	Understand the role of the participants in the court process, including		
21					the roles of the judge, the minor's attorney, the prosecuting attorney,		
22					the probation officer, witnesses, and the jury, and to understand the		
23					adversarial nature of the process;		
24				<u>(b)</u>	Appreciate the offense and understand the seriousness of the offense;		
25				<u>(c)</u>	Understand and realistically appraise the likely outcomes; and		
26				<u>(d)</u>	Extend thinking into the future.		
27			<u>(2)</u>	<u>The</u>	ability to render meaningful assistance to the minor's attorney in the		
28				prep	aration of the case, including:		
29				<u>(a)</u>	The ability to disclose to an attorney a reasonably coherent		
30					description of facts and events pertaining to the charge, as perceived		
31					by the minor;		

1		<u>(b)</u>	The ability to consider the impact of the minor's action on others;
2		<u>(c)</u>	Verbal articulation abilities or the ability to express himself or herself in
3			a reasonable and coherent manner;
4		<u>(d)</u>	Logical decisionmaking abilities, including multifactored problem
5			solving or the ability to take several factors into consideration in
6			making a decision;
7		<u>(e)</u>	The ability to reason about available options by weighing the
8			consequences, including distinguishing between a not guilty and guilty
9			plea, weighing pleas, dispositions, waivers, and strategies; and
10		<u>(f)</u>	The ability to display appropriate courtroom behavior and testify
11			relevantly.
12	<u>9.</u>	The tier 1a me	ntal health professional shall provide the court with a written report
13		about the mino	r's fitness to proceed. If the tier 1a mental health professional
14		determines the	minor lacks fitness to proceed, the tier 1a mental health professional
15		shall comment	on the nature of any psychiatric or psychological disorder or cognitive
16		impairment, the	e prognosis, and the available services needed to remediate the minor
17		to fitness, if po	ssible, within a projected time frame.
18	<u>10.</u>	The court shall	provide copies of the written report to the minor's attorney, the
19		prosecuting att	orney, the parents' attorney and any guardian ad litem for the minor as
20		soon as possib	ole.
21	<u>27-2</u>	20.5-07. Fitness	to proceed hearing.
22	<u>1.</u>	The court shall	hold a hearing to determine if the minor is fit to proceed no later than
23		ten days after t	the report is filed under section 27-20.5-06. At the hearing, the
24		prosecution an	d defense have the right to summon and cross-examine any individual
25		responsible for	the report and introduce other evidence regarding the minor's mental
26		condition or ma	ay submit the matter by written stipulation based on the filed report.
27	<u>2.</u>	If the court find	s the minor lacks fitness to proceed and that there is a substantial
28		likelihood the n	ninor will not attain fitness during the period of the remediation order,
29		the court shall	proceed to disposition under section 27-20.5-09.
30	<u>3.</u>	The tier 1a me	ntal health professional may appear via reliable electronic means
31		unless objected	d to by the parties.

1	<u>4.</u>	If the court finds the minor is fit to proceed, the delinquency proceedings must			
2		proceed.			
3	3 27-20.5-08. Remediation.				
4	<u>1.</u>	If the minor lacks fitness to proceed but the court finds the minor may be remediated			
5		to fitness to proceed within the period of the remediation order:			
6		a. The matter must be dismissed if the offense is an infraction or a class B			
7		misdemeanor, except a class B misdemeanor under chapter 12.1-17; or			
8		b. The court may dismiss the matter or suspend the proceedings against the mino			
9		if the offense is a felony, class A misdemeanor, or class B misdemeanor under			
10		<u>chapter 12.1-17.</u>			
11	<u>2.</u>	If the proceedings are suspended because the minor lacks fitness to proceed but the			
12		court finds the minor may be remediated to fitness within the period of the remediation			
13		order, then:			
14		a. Before issuing a remediation order, the court shall hold a hearing to determine			
15		the least restrictive available environment for completion of the remediation.			
16		b. The court may issue a remediation order that is valid for sixty days from the date			
17		of the court order finding the child incompetent or until one of the following			
18		occurs, whichever occurs first:			
19		(1) The tier 1a mental health professional, based on information provided by the			
20		remediation provider, submits a report that the minor has regained fitness			
21		there is no substantial likelihood the minor will regain fitness within the			
22		period of the order; or			
23		(2) The delinquency proceedings are dismissed.			
24		c. Following issuance of the remediation order, the remediation provider, who mus			
25		be separate and distinct from the tier 1a mental health professional, shall submi			
26		a report to the court and the tier 1a mental health professional which includes the			
27		information required under section 27-20.5-06. The report must be submitted to			
28		the court and the tier 1a mental health professional no later than fourteen days			
29		before the expiration of the sixty-day order or sooner if:			
30		(1) The remediation provider determines the minor no longer lacks fitness to			
31		proceed; or			

I		(2) The remediation provider determines there is no substantial probability the				
2		minor will be fit to proceed within the period of the order.				
3	<u>3.</u>	No later than fourteen days before the expiration of the initial sixty-day order, the				
4		remediation provider may recommend to the court and the tier 1a mental health				
5		professional that the remediation order be renewed by the court for another sixty days,				
6		if there is a substantial probability the minor will be fit to proceed within the period of				
7		that renewed remediation order. The remediation provider shall include a report of				
8		progress a minor made in remediation services which demonstrates the minor is likely				
9		to be found fit to proceed if a renewal is ordered. The remediation order and any				
10		renewed remediation order may not exceed a total of one hundred twenty days.				
11	<u>27-2</u>	20.5-09. Disposition.				
12	<u>1.</u>	Except as otherwise provided in this section, upon receipt of a report by the tier 1a				
13		mental health professional that the minor lacks fitness to proceed and there is a				
14		substantial likelihood the minor is unable to be remediated within the period of the				
15		remediation order, the court may:				
16		a. Dismiss the delinquency proceedings and release the minor to the minor's				
17		parent, legal guardian, or legal custodian; or				
18		b. Retain jurisdiction and release the minor to the minor's parent, legal guardian, or				
19		legal custodian subject to mental health treatment or services under				
20		subsection 2.				
21	<u>2.</u>	The court may in its discretion order mental health services or other available services				
22		from a mental health provider be provided to the minor by a community mental health				
23		services program, the department of health and human services, or another				
24		appropriate mental health services provider, subject to the availability of inpatient or				
25		outpatient care, for a period not to exceed sixty days.				
26		a. The court retains jurisdiction over the minor throughout the duration of the order				
27		and the juvenile court officer may assist with referrals, the assessment process,				
28		and reporting to the court.				
29		b. The entity providing services under this subsection shall determine necessary				
30		mental health treatment or services and continue to provide mental health				

ı		treatment or services for the duration of the period of mental health treatment or				
2		services ordered by the court.				
3	<u>3.</u>	No later than fourteen days before the expiration of the order for mental health				
4		treatment or services under this subsection or subsection 2, a report must be provided				
5		to the court regarding the minor. The court shall review the report and:				
6		a. Renew the order for another period of mental health treatment or services not to				
7		exceed sixty days. The order for mental health treatment or services and any				
8		renewed order may not exceed a total of one hundred twenty days; or				
9		b. Determine custody of the minor and dismiss the delinquency proceedings against				
10		the minor.				
11	<u>4.</u>	If release to the minor's parent, legal guardian, or legal custodian is determined				
12		inappropriate under subsection 1, the court may dismiss the delinquency proceeding				
13		and enter an order directing a child in need of protection petition to be filed, order a				
14		shelter care hearing be held, or enter a shelter care order.				
15	SEC	CTION 6. APPROPRIATION - DEPARTMENT OF HEALTH AND HUMAN SERVICES -				
16	JUVEN	ILE FITNESS TO PROCEED MENTAL HEALTH SERVICES. There is appropriated out				
17	of any n	noneys in the general fund in the state treasury, not otherwise appropriated, the sum of				
18	\$4,580,0	000, or so much of the sum as may be necessary, and the sum of \$1,000,000 from other				
19	funds derived from federal funds, or so much of the sum as may be necessary, to the					
20	department of health and human services for the purpose of defraying the costs associated wit					
21	implementing and administering section 5 of this Act, for the biennium beginning July 1, 2025,					
22	and ending June 30, 2027.					
23	SEC	CTION 7. EFFECTIVE DATE. Section 5 of this Act becomes effective on August 1, 2026				