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Sixty-ninth Legislative Assembly of North Dakota

Introduced by

### FIRST DRAFT:

Prepared by the Legislative Council staff for the Agriculture and Natural Resources Committee September 2024

- 2 section 11-11-14, a new section to chapter 40-05, a new section to chapter 58-06, a new
- 3 subsection to section 58-06-01, and a new section to chapter 61-16.2, relating to floodplain
- 4 management powers and ordinances for counties, cities, and townships; and to amend and
- 5 reenact subsection 2 of section 11-33-03, subsection 67 of section 40-05-01, subsection 2 of
- 6 section 40-47-03, and sections 58-03-12 and 61-16.2-02 of the North Dakota Century Code,
- 7 relating to county, city, and township floodplain management ordinances and to provide
- 8 definitions.

### 9 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

SECTION 1. A new section to chapter 11-11 of the North Dakota Century Code is created and enacted as follows:

# Floodplain management ordinances - Requirements - Limitations - Definitions -

### 13 Enforcement.

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- 14 1. As used in this chapter:
  - a. "Floodplain management" has the same meaning as in section 61-16.2-02.
- b. "Floodplain management ordinance" has the same meaning as in section
- 17 61-16.2-02.
- 18 <u>c. "Indian country" means all:</u>
- 19 <u>(1) Land within the limits of any Indian reservation that is under the jurisdiction</u>
- 20 <u>of the United States government and located within this state,</u>
- 21 <u>notwithstanding the issuance of any patent, and, including rights of way</u>
- 22 <u>running through the reservation;</u>
- 23 (2) <u>Dependent Indian communities within this state whether within the original</u>
- 24 <u>or subsequently acquired territory of the state; and</u>

- 1 (3) Indian allotments within this state, the Indian titles to which have not been extinguished, including rights of way running through the allotted lands.
  - 2. A board of county commissioners may undertake floodplain management as provided in chapter 61-16.2. If a board of county commissioners undertakes floodplain management under this section, the board of county commissioners shall enact a floodplain management ordinance applying to all persons and property within the boundaries of the county, except for persons and property within a city's zoning jurisdiction as provided under chapter 40-47 or within the exterior boundaries of Indian country.
  - 3. Notwithstanding subsection 2, if a board of township supervisors approves by a written resolution that the township desires to undertake floodplain management under chapter 61-16.2, the board of township supervisors shall avail itself the authority to regulate floodplain management. Upon the adoption of the resolution, the board of township supervisors has exclusive authority to regulate floodplain management under chapter 61-16.2. If a board of township supervisors undertakes floodplain management under this section, the board of township supervisors shall enact a floodplain management ordinance applying to all persons and property within the boundaries of the township, except for persons and property within a city's zoning jurisdiction as provided under chapter 40-47 or within the exterior boundaries of Indian country. The township clerk shall forward a copy of the written resolution to the county auditor of the county in which the township is located and the department of water resources for inclusion in the central repository established under section 10 of this Act.
  - 4. After acquiring floodplain management authority from the county under subsection 3, the township may relinquish its floodplain management authority back to the county upon execution of a written agreement signed by the board of county commissioners and the board of township supervisors. The relinquishment of authority may not become effective sooner than sixty days after the board of township supervisors delivers a written notice of proposed relinquishment to the appropriate board of county commissioners.

- 1 If a township previously exercised floodplain management authority and becomes 2 subject to county floodplain management authority under this section, the township 3 shall defend, indemnify, and hold harmless the county and its agents, officers, and 4 employees from and against a claim for damages arising from a township's 5 noncompliance with chapter 61-16.2 and the national flood insurance program 6 [42 U.S.C. 4001 et seq.]. 7 Upon enactment of a floodplain management ordinance by a county under this 6. 8 section, the county auditor shall forward the ordinance to the department of water 9 resources for inclusion in the central repository established under section 10 of this 10 Act. 11 The county auditor of a county exercising floodplain management authority shall certify <u>7.</u> 12 to the department of water resources by March thirty-first of each year a list of the 13 jurisdictions over which the county is exercising floodplain management authority 14 under chapter 61-16.2. 15 <u>8.</u> A county exercising floodplain management authority is not required to activate its 16 zoning authority under chapter 11-33 before enacting a floodplain management 17 ordinance. 18 <u>9.</u> In a county exercising floodplain management, the board of county commissioners 19 shall enforce an ordinance or regulation enacted under this section. The board of 20 county commissioners may impose enforcement duties on an officer, department, 21 agency, or employee of the county. 22 SECTION 2. A new subsection to section 11-11-14 of the North Dakota Century Code is 23 created and enacted as follows: 24 To undertake floodplain management activities in the manner provided under section 1 25 of this Act. 26 SECTION 3. AMENDMENT. Subsection 2 of section 11-33-03 of the North Dakota Century 27 Code is amended and reenacted as follows: 28 To provide for emergency management, including floodplain management as provided 29
  - under section 1 of this Act. "Emergency management" means a comprehensive integrated system at all levels of government and in the private sector which provides for the development and maintenance of an effective capability to mitigate, prepare for,

1		res	pond	to, and recover from known and unforeseen hazards or situations, caused by				
2		an act of nature or man, which may threaten, injure, damage, or destroy lives,						
3		property, or our environment.						
4	SEC	SECTION 4. AMENDMENT. Subsection 67 of section 40-05-01 of the North Dakota						
5	Century	Code is amended and reenacted as follows:						
6	67.	Flo	od coi	ntrol projects, including floodplain management as provided under section 5				
7		of t	nis Ac	t. To acquire, construct, maintain, operate, finance, and control flood control				
8		proj	jects,	both within and adjacent to such municipality, and for such purpose to				
9		acq	uire tl	ne necessary real property and easements therefor by purchase and eminent				
0		don	nain, i	n accordance with chapter 32-15, and to adopt such ordinances as may				
11		rea	sonab	bly be required to regulate the same.				
2	SEC	CTION 5. A new section to chapter 40-05 of the North Dakota Century Code is created						
3	and ena	and enacted as follows:						
4	Floo	Floodplain management ordinances - Requirements - Limitations - Definitions -						
5	Enforce	Enforcement.						
6	<u>1.</u>	As used in this chapter:						
7		<u>a.</u>	<u>"Flo</u>	odplain management" has the same meaning as in section 61-16.2-02.				
8		<u>b.</u>	<u>"Flo</u>	odplain management ordinance" has the same meaning as in section				
9			<u>61-1</u>	<u>16.2-02.</u>				
20		<u>C.</u>	<u>"Ind</u>	ian country" means:				
21			<u>(1)</u>	Land within the limits of any Indian reservation that is under the jurisdiction				
22				of the United States government and located within this state,				
23				notwithstanding the issuance of any patent, and, including rights of way				
24				running through the reservation;				
25			<u>(2)</u>	Dependent Indian communities within this state whether within the original				
26				or subsequently acquired territory of the state; and				
27			<u>(3)</u>	Indian allotments within this state, the Indian titles to which have not been				
28				extinguished, including rights of way running through the allotted land.				
29	<u>2.</u>	The	gove	erning body of a city may exercise floodplain management authority under				
30		<u>cha</u>	pter 6	61-16.2. If a governing body of a city undertakes floodplain management, the				
₹1		governing body of a city shall enact a floodplain management ordinance over all						

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- persons and property within the boundaries of the city's zoning jurisdiction as provided
   under chapter 40-47 or within the exterior boundaries of Indian country.
- 3 3. Upon enactment of a floodplain management ordinance by a city under this section,
   4 the city auditor shall forward the ordinance to the department of water resources for
   5 inclusion in the central repository established under section 10 of this Act.
- 4. The city auditor of a city exercising floodplain management authority shall certify to the
   department of water resources by March thirty-first of each year that the city is
   undertaking floodplain management activities under chapter 61-16.2.
- 5. A city exercising floodplain management authority is not required to activate its zoning
   authority under chapter 40-47 before enacting a floodplain management ordinance.
  - 6. In a city exercising floodplain management, the governing body of the city shall enforce an ordinance or regulation enacted under this section. The governing body of the city may impose enforcement duties on an officer, department, agency, or employee of the city.
  - **SECTION 6. AMENDMENT.** Subsection 2 of section 40-47-03 of the North Dakota Century Code is amended and reenacted as follows:
    - 2. Provide for emergency management, including floodplain management as provided under section 5 of this Act. "Emergency management" means a comprehensive integrated system at all levels of government and in the private sector which provides for the development and maintenance of an effective capability to mitigate, prepare for, respond to, and recover from known and unforeseen hazards or situations, caused by an act of nature or man, which may threaten, injure, damage, or destroy lives, property, or our environment;
  - **SECTION 7. AMENDMENT.** Section 58-03-12 of the North Dakota Century Code is amended and reenacted as follows:

## 58-03-12. Basis for township zoning regulations and restrictions.

1. The regulations and restrictions established in any township zoning district must be made in accordance with a comprehensive plan with reasonable consideration as to the character of such district, its peculiar suitability for particular uses, the normal growth of the municipality, and the various types of occupations, industries, and land uses within the area, and must be designed to facilitate traffic movement, encourage

1		orderly g	rowth and development of the municipality and adjacent areas, promote				
2		health, sa	afety, and general welfare, and provide for emergency management <u>, includin</u> g				
3		and subject to floodplain management as provided under section 8 of this Act.					
4	<u>2.</u>	"Emergency management" means a comprehensive integrated system at all levels of					
5		governm	ent and in the private sector which provides for the development and				
6		maintena	ance of an effective capability to mitigate, prepare for, respond to, and recover				
7		from known and unforeseen hazards or situations, caused by an act of nature or mar					
8		which may threaten, injure, damage, or destroy lives, property, or our environment.					
9		The comprehensive plan must be a statement in documented text setting forth explicit					
10		goals, ob	pjectives, policies, and standards of the jurisdiction to guide public and private				
11		developn	nent within its control.				
12	SEC	CTION 8. A new section to chapter 58-06 of the North Dakota Century Code is created					
13	and ena	cted as follows:					
14	Floo	Floodplain management ordinances - Requirements - Limitations - Definitions -					
15	Enforce	ement.					
16	<u>1.</u>	As used	in this chapter:				
17		<u>a. "Flo</u>	odplain management" has the same meaning as in section 61-16.2-02.				
18		b. <u>"Flo</u>	odplain management ordinance" has the same meaning as in section				
19		<u>61-</u>	<u>16.2-02.</u>				
20		c. "Ind	lian country" means:				
21		(1)	Land within the limits of any Indian reservation that is under the jurisdiction				
22			of the United States government and located within this state,				
23			notwithstanding the issuance of any patent, and, including rights of way				
24			running through the reservation;				
25		<u>(2)</u>	Dependent Indian communities within this state whether within the original				
26			or subsequently acquired territory of the state; and				
27		<u>(3)</u>	Indian allotments within this state, the Indian titles to which have not been				
28			extinguished, including rights of way running through the allotted land.				
29	<u>2.</u>	A board	of township supervisors by written resolution may exercise floodplain				
30		manager	ment under chapter 61-16.2. Upon the adoption of the resolution, the board of				
31		township	supervisors has exclusive authority to regulate floodplain management and				

- shall enact a floodplain management ordinance applying to all persons and property
  within the boundaries of the township, except for persons and property within a city's
  zoning jurisdiction as provided under chapter 40-47 or within the exterior boundaries of
  Indian country. The township clerk shall forward a copy of the written resolution to the
  county auditor of the county where the township is located and the department of
  water resources for inclusion in the central repository established under section 10 of
  this Act.
- 3. A township not exercising its floodplain management authority under this section is
   subject to the floodplain management authority of the county under section 1 of this
   Act.
  - 4. After acquiring floodplain management authority from the county under subsection 2, the township may relinquish its floodplain management authority back to the county upon execution of a written agreement signed by the board of county commissioners and the board of township supervisors. The relinquishment of authority may not become effective sooner than sixty days after the board of township supervisors delivers a written notice of proposed relinquishment to the appropriate board of county commissioners.
    - 5. If a township previously exercised floodplain management authority and becomes subject to county floodplain management authority under this section, the township shall defend, indemnify, and hold harmless the county and its agents, officers, and employees from and against a claim for damages arising from a township's noncompliance with chapter 61-16.2 and the national flood insurance program [42 U.S.C. 4001 et seq.].
      - 6. Upon enactment of a floodplain management ordinance by a township under this section, the township clerk shall forward the ordinance to the department of water resources for inclusion in the central repository established under section 10 of this Act.
    - 7. The township clerk of a township exercising floodplain management authority shall certify to the department of water resources by March thirty-first of each year the names of the township supervisors and officers and that the township is undertaking floodplain management activities under chapter 61-16.2.

1	<u>8.</u>	8. A township exercising floodplain management authority is not required to activate					
2		zoning authority under chapter 58-03 before enacting a floodplain management					
3	ordinance.						
4	<u>9.</u>	In a township exercising floodplain management, the board of township supervisors					
5		shall enforce an ordinance or regulation enacted under this section. The board of					
6		township supervisors may impose enforcement duties on an officer, department,					
7		agency, or employee of the township.					
8	SEC	SECTION 9. A new subsection to section 58-06-01 of the North Dakota Century Code is					
9	created and enacted as follows:						
10		If the township activates its floodplain management authority under section 8 of this					
11	Act, to exercise floodplain management authority by enacting a floodplain						
12	management ordinance.						
13	SECTION 10. A new section to chapter 61-16.2 of the North Dakota Century Code is						
14	created	and enacted as follows:					
15	Central repository - Floodplain management authority - Accessible to the public.						
16	The department shall establish, operate, and maintain a publicly accessible electronic						
17	central repository for local floodplain management ordinances, local floodplain management						
18	agreements, and all annual certifications received by the department. The repository must						
19	reflect w	hich cities, townships, and counties have reported undertaking floodplain management					
20	within th	e state. The department shall update the central repository by May thirty-first of each					
21	<u>year.</u>						
22	SECTION 11. AMENDMENT. Section 61-16.2-02 of the North Dakota Century Code is						
23	amended and reenacted as follows:						
24	61-16.2-02. Definitions.						
25	1.	In this chapter, unless the context or subject matter otherwise provides:					
26		a. "Commission" means state water commission.					
27		b. "Community" means any political subdivision that has the authority to zone.					
28		c. "Conveyance" or "hydraulic conveyance" means a geometric characteristic of a					
29		river or watercourse at a given point that determines the flow-carrying capacity at					
30		that point.					
31		d. "Department" means the department of water resources.					

1 "District" means a water resource district, as defined in chapter 61-16.1. e. 2 f. "Flood fringe" means that portion of a floodplain outside of the floodway. 3 g. "Floodplain management" means a community-based effort to prevent or reduce the risk of flooding. Floodplain management may be associated generally with 4 5 the national flood insurance program [42 U.S.C. 4001 et seq.]. 6 <u>h.</u> "Floodplain management ordinance" means a building code, zoning, subdivision, 7 health, or special purpose ordinance, and any other use of police power, which 8 provide standards for communities to manage known flood hazards in all official 9 actions relating to land management and use. A floodplain management 10 ordinance may be associated with the national flood insurance program 11 [42 U.S.C. 4001 et seq.] to ensure participating communities meet state and 12 federal minimum standards. 13 "Floodway" or "regulatory floodway" means the channel of a river or other İ. 14 watercourse and the adjacent land areas that must be reserved in order to 15 discharge the base flood without cumulatively increasing the water surface 16 elevation more than one foot [30.48 centimeters]. 17 <del>h.</del>j. "Person" means any person, firm, partnership, association, corporation, limited 18 liability company, agency, or any other private or governmental organization, 19 which includes any agency of the United States, a state agency, or any political 20 subdivision of the state. 21 2. For the purposes of this chapter, the department shall follow the definitions in this 22 section and the definitions under the national flood insurance program [42 U.S.C. 4001 23 et seq.] and implementing regulations.