Sixty-ninth Legislative Assembly of North Dakota

SECOND ENGROSSMENT

REENGROSSED SENATE BILL NO. 2036

Introduced by

Legislative Management

(Juvenile Justice Committee)

- 1 A BILL for an Act to create and enact chapter 27-20.5 of the North Dakota Century Code,
- 2 relating to fitness to proceed and remediation of juveniles; to amend and reenact section
- 3 12.1-04-01, subsections 4 and 5 of section 12.1-04-08, and section 27-20.4-15 of the North
- 4 Dakota Century Code, relating to the age of an offender, suspension or dismissal of
- 5 proceedings, and predispositional assessment; to provide an appropriation; and to provide an
- 6 effective date.

7 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

- 8 **SECTION 1. AMENDMENT.** Section 12.1-04-01 of the North Dakota Century Code is amended and reenacted as follows:
- 10 **12.1-04-01**. Juveniles.
- 1. An individual under the age of ten years is deemed incapable of commission of an offense defined by the constitution or statutes of this state. The prosecution of an individual as an adult is barred if the offense was committed while the individual was less than fourteen years of age.
- 2. An individual ten years of age or older may be assessed for mental fitness or capacity
 under this chapter.
- 17 **SECTION 2. AMENDMENT.** Subsection 4 of section 12.1-04-08 of the North Dakota 18 Century Code is amended and reenacted as follows:
- 4. If the court determines the defendant currently lacks fitness to proceed and the defendant may attain fitness to proceed under subsection 42, the court may enter an order for a course of treatment considering the least restrictive form of treatment therapeutically appropriate.

31

1 Unless excused by the court, in a proceeding to determine therapy in an attempt 2 to attain fitness, the defendant shall be represented by trial counsel. 3 b. If the court finds the individual is not able to retain the services of a tier 1a mental 4 health professional and that those services are not otherwise available, the court 5 shall authorize reasonable expenditures from public funds to examine the 6 individual. 7 In a motion hearing to resume prosecution, the state or prosecuting authority C. 8 must show by a preponderance of the evidence the defendant has attained 9 fitness to proceed. 10 SECTION 3. AMENDMENT. Subsection 5 of section 12.1-04-08 of the North Dakota 11 Century Code is amended and reenacted as follows: 12 If the court orders the defendant committed to a treatment facility in an attempt to 13 attain fitness to proceed under subsection 42, the court shall provide the special 14 custody and commitment terms in the order. The special terms of commitment must 15 include an order for the defendant to accept all nonexperimental, generally accepted 16 medical, psychiatric, or psychological treatment recommended by the treatment 17 facility, including the use of involuntary treatment with prescribed medication without 18 the need for a separate commitment under chapter 25-03.1. 19 If the order does not indicate the terms of commitment, the director or a. 20 superintendent of the treatment facility may determine the nature of the 21 constraints necessary within the treatment facility to carry out the order of the 22 court. 23 b. If the court orders an individual committed for therapeutic treatment to attain 24 fitness to proceed, the court shall set a date consistent with the timeline 25 established in this section for a review of the defendant's fitness to proceed. At 26 least sixty days before the date specified for review, the director or director's 27 designee or the superintendent of the treatment facility shall inquire as to whether 28 the individual is represented by counsel and file a written report of the facts 29 ascertained with the court.

SECTION 4. AMENDMENT. Section 27-20.4-15 of the North Dakota Century Code is amended and reenacted as follows:

1 27-20.4-15. Predispositional assessment.

- Before the disposition hearing, the court shall direct the director or designee, to conduct a predisposition assessment and to prepare a written report for the court, unless waived by the court.
 - 2. The predisposition assessment must consist of a risk and needs assessment together with any other appropriate screenings.
 - 3. During the pendency of any proceeding the court may order:
 - a. The child to be examined at a suitable place by a physician, psychologist, or certified addiction counselor;
 - b. The child to be tested by appropriate forensic methods to determine whether the child has been exposed to a controlled substance or other substance considered injurious to the child's health;
 - c. Medical or surgical treatment of a child who is suffering from a serious physical condition or illness, or alcohol or drug abuse, which in the opinion of a licensed physician requires prompt treatment, even if the parent, guardian, or other custodian has not been given notice of a hearing, is not available, or without good cause informs the court of that person's refusal to consent to the treatment; or
 - d. An evidence-based risk and needs assessment, mental health screening, or trauma screening; or
 - e. The child to be examined to determine the child's competence or criminal responsibility. If the child is found to lack competency or criminal responsibility the court may:
 - (1) Dismiss the delinquency proceedings against the child and order the release of the child to the child's parent, guardian, or legal custodian upon conditions considered appropriate by the court;
 - (2) Suspend the delinquency proceedings against the child for a period of up to one year and order services be provided to the child as an outpatient or inpatient, by commitment to an institution for persons with intellectual disabilities or mental illness; or

1		(3)	Dismiss the delinquency proceedings and direct that child in need of
2			protection proceedings be initiated.
3	SEC	CTION 5. C	Chapter 27-20.5 of the North Dakota Century Code is created and enacted as
4	follows:		
5	<u>27-2</u>	20.5-01. De	efinitions.
6	<u>1.</u>	"Fitness	to proceed" means sufficient present ability to consult with counsel and assist
7		in prepar	ing the minor's defense with a reasonable degree of rational understanding or
8		a rationa	and factual understanding of the nature of the offense and delinquency
9		proceedi	ngs against the minor. A lack of fitness to proceed may result from the
10		presence	e of any condition, including mental illness, mental disorder, developmental
11		disability,	or developmental immaturity.
12	<u>2.</u>	"Minor" n	neans an individual who is:
13		a. Und	er the age of eighteen years and is not married; or
14		b. Eigh	nteen years of age or older with respect to a delinquent act committed while
15		und	er the age of eighteen years, and not married, unless an offense is
16		<u>tran</u>	sferred under section 27-20.4-21.
17	<u>3.</u>	"Remedia	ation" means the process of providing learning opportunities, services, and
18		support t	o achieve fitness to proceed.
19	<u>4.</u>	<u>"Remedia</u>	ation provider" means an individual providing remediation services for minors.
20	<u>5.</u>	<u>"Tier 1a r</u>	mental health professional" is a psychiatrist licensed under chapter 43-17 or a
21		psycholo	gist licensed under chapter 43-32.
22	<u>27-2</u>	20.5-02. Ag	<u>je.</u>
23	<u>1.</u>	An indivi	dual under the age of ten years is deemed incapable of commission of an
24		offense d	lefined by the constitution or statutes of this state.
25	<u>2.</u>	An indivi	dual ten years of age or older may be assessed for mental fitness or capacity
26		under thi	s chapter.
27	<u>27-2</u>	20.5-03. M	otion for fitness to proceed examination.
28	<u>1.</u>	If there is	reason to doubt the minor's fitness to proceed, the court may order on its
29		own moti	on, or at the request of the minor, the minor's parent, legal guardian, legal
30		custodiar	n, or attorney, or the prosecuting attorney, a fitness to proceed examination to
31		determin	e whether the minor is fit to proceed if the minor is the subject of a

1		<u>deli</u>	nquency petition in the court. The minor's fitness to proceed may be raised by the				
2		cou	rt before which the proceedings are pending or being held, or by motion of a party,				
3		at any time during the proceeding.					
4	<u>2.</u>	<u>If th</u>	ere is reason to doubt the minor's fitness to proceed, adjudication may not occur				
5		<u>unti</u>	l after a determination is made on the fitness of the minor to proceed in				
6		acc	ordance with this chapter.				
7	<u>27-2</u>	20.5-0	04. Use of previous findings and records - Deflection.				
8	<u>A m</u>	inor v	nor who is found to lack fitness to proceed due to previous judicial findings of lack of				
9	fitness to	ness to proceed or considerations from school, medical, or other records within the last twelve					
10	months	may	have the delinquency proceedings dismissed before a fitness to proceed				
11	examina	ation	or remediation services are administered.				
12	<u>27-2</u>	20.5-0	05. Due process.				
13	<u>1.</u>	<u>If th</u>	ere is reason to doubt the minor's fitness to proceed, adjudication may not occur				
14		<u>unti</u>	l after a determination is made except the filing of a delinquency petition, until				
15		<u>cou</u>	counsel is appointed and notified in accordance with section 27-20.2-12 and the minor				
16		is fo	is found to have the mental capacity to proceed.				
17	<u>2.</u>	<u>Afte</u>	er the case proceeds to adjudication or the minor is found to lack fitness to proceed,				
18		<u>the</u>	the court shall order all of the reports that are submitted under this chapter to be				
19		clos	closed to the public. The court may order the reports be opened for inspection only:				
20		<u>a.</u>	For further fitness to proceed or criminal responsibility examination;				
21		<u>b.</u>	For statistical analysis;				
22		<u>C.</u>	If the records are considered to be necessary to assist in mental health treatment				
23			ordered;				
24		<u>d.</u>	For data gathering:				
25		<u>e.</u>	For scientific study or other legitimate research;				
26		<u>f.</u>	To the state's attorney or minor's counsel for the purpose of an active court case				
27			subject to the prior evaluation; and				
28		<u>g.</u>	To an employee or agent of the division of juvenile services or the department of				
29			health and human services, if necessary in the performance of the employee's or				
30			agent's duty.				

1 If the court orders a report to be open for the purpose of de-identified statistical 2 analysis, data gathering, or scientific study, the report must remain confidential. 3 Any incriminating statement made by a minor to the tier 1a mental health professional 4 as part of a fitness to proceed examination may not be used against the minor over 5 objection in any proceeding. 6 27-20.5-06. Fitness to proceed examination. 7 If there is reason to doubt the minor's fitness to proceed, the court shall order the 1. 8 minor to be examined by a tier 1a mental health professional. 9 This section does not prohibit any party from retaining the party's own qualified tier 1a <u>2.</u> 10 mental health professional to conduct additional evaluations at the party's own 11 expense. 12 <u>3.</u> The fitness to proceed examination must be conducted in the least restrictive 13 environment and may not be conducted in a treatment facility as defined in section 14 25-03.1-02. 15 <u>4.</u> The court shall order the prosecuting attorney, minor's attorney, and juvenile court staff 16 to submit any information considered relevant to the fitness to proceed examination to 17 the tier 1a mental health professional, including: 18 <u>a.</u> The names and addresses of all attorneys involved; 19 Information about the alleged offense; and <u>b.</u> 20 Any information about the minor's background which is in the prosecuting <u>C.</u> 21 attorney's possession. 22 Except as prohibited by federal law, the court shall require the attorneys and juvenile 5. 23 court staff to provide any available records regarding the minor and any other 24 information relevant to the examination to the tier 1a mental health professional, 25 including: 26 Psychiatric records; <u>a.</u> 27 <u>b.</u> School records; 28 Medical records; and C. 29 Child protective services records. d. 30 The requirement to provide records or information under subsections 4 and 5 does not <u>6.</u>

limit, waive, or abrogate the work product doctrine or the attorney-client privilege, and

1		rele	ease c	of records and information under subsections 4 and 5 is subject to the work		
2		pro	product doctrine and the attorney-client privilege.			
3	<u>7.</u>	The fitness to proceed examination must occur within twenty days from receipt of				
4		<u>ma</u>	terials	s identified in subsections 4 and 5 and notice of entry of the order served on		
5		<u>the</u>	tier 1	a mental health professional.		
6		<u>a.</u>	<u>The</u>	court may grant up to an additional fifteen days to complete the examination		
7			<u>if go</u>	ood cause is shown.		
8		<u>b.</u>	<u>The</u>	materials required in subsections 4 and 5 must be disclosed		
9			con	temporaneously with the order.		
10		<u>C.</u>	<u>The</u>	tier 1a mental health professional shall notify the court and request any		
11			miss	sing or additional information within seventy-two hours upon discovery of the		
12			mis	sing information or receiving this information, and the attorneys and juvenile		
13			cou	rt staff have seven days to send the information to the tier 1a mental health		
14			prof	f <u>essional.</u>		
15	<u>8.</u>	A ti	<u>er 1a</u>	mental health professional who conducts a fitness to proceed examination		
16		shall submit a written report to the court no later than fifteen days from completing the				
17		<u>fitne</u>	fitness to proceed examination. The report must include:			
18		<u>a.</u>	<u>A de</u>	escription of the nature, content, and extent of the examination, including:		
19			<u>(1)</u>	A description of the assessment procedure, technique, and test used;		
20			<u>(2)</u>	Medical, educational, and court records reviewed; and		
21			<u>(3)</u>	Social, clinical, developmental, and available legal history.		
22		<u>b.</u>	A cl	inical assessment that includes:		
23			<u>(1)</u>	A mental status examination;		
24			<u>(2)</u>	The diagnosis and functional impact of mental illness, developmental		
25				disability, or cognitive impairment. If the minor is taking medication, the		
26				impact of the medication on the minor's mental state and behavior;		
27			<u>(3)</u>	An assessment of the minor's intelligence and maturity level, when relevant;		
28			<u>(4)</u>	The minor's age, developmental state, and decisionmaking abilities; and		
29			<u>(5)</u>	Whether the minor has any other factor that affects fitness to proceed.		
30		<u>C.</u>	<u>A de</u>	escription of abilities and deficits in the following mental competency functions		
31			<u>rela</u>	ted to the minor's fitness to proceed:		

1		<u>(1)</u>	<u>The</u>	ability to factually and rationally understand and appreciate the nature
2			and	object of the proceedings, including the ability to:
3			<u>(a)</u>	Understand the role of the participants in the court process, including
4				the roles of the judge, the minor's attorney, the prosecuting attorney,
5				the probation officer, witnesses, and the jury, and to understand the
6				adversarial nature of the process;
7			<u>(b)</u>	Appreciate the offense and understand the seriousness of the offense;
8			<u>(c)</u>	Understand and realistically appraise the likely outcomes; and
9			<u>(d)</u>	Extend thinking into the future.
10		<u>(2)</u>	The	ability to render meaningful assistance to the minor's attorney in the
11			prep	aration of the case, including:
12			<u>(a)</u>	The ability to disclose to an attorney a reasonably coherent
13				description of facts and events pertaining to the charge, as perceived
14				by the minor;
15			<u>(b)</u>	The ability to consider the impact of the minor's action on others;
16			<u>(c)</u>	Verbal articulation abilities or the ability to express himself or herself in
17				a reasonable and coherent manner;
18			<u>(d)</u>	Logical decisionmaking abilities, including multifactored problem
19				solving or the ability to take several factors into consideration in
20				making a decision;
21			<u>(e)</u>	The ability to reason about available options by weighing the
22				consequences, including distinguishing between a not guilty and guilty
23				plea, weighing pleas, dispositions, waivers, and strategies; and
24			<u>(f)</u>	The ability to display appropriate courtroom behavior and testify
25				relevantly.
26	<u>9.</u>	The tier 1	a mei	ntal health professional shall provide the court with a written report
27		about the	mino	r's fitness to proceed. If the tier 1a mental health professional
28		determine	es the	minor lacks fitness to proceed, the tier 1a mental health professional
29		shall com	ment	on the nature of any psychiatric or psychological disorder or cognitive
30		impairme	nt, the	e prognosis, and the available services needed to remediate the minor
31		to fitness	, if pos	ssible, within a projected time frame.

1 The court shall provide copies of the written report to the minor's attorney, the 10. 2 prosecuting attorney, the parents' attorney and any guardian ad litem for the minor as 3 soon as possible. 4 27-20.5-07. Fitness to proceed hearing. 5 The court shall hold a hearing to determine if the minor is fit to proceed no later than 1. 6 ten days after the report is filed under section 27-20.5-06. At the hearing, the 7 prosecution and defense have the right to summon and cross-examine any individual 8 responsible for the report and introduce other evidence regarding the minor's mental 9 condition or may submit the matter by written stipulation based on the filed report. 10 If the court finds the minor lacks fitness to proceed and that there is a substantial 11 likelihood the minor will not attain fitness during the period of the remediation order, 12 the court shall proceed to disposition under section 27-20.5-09. 13 <u>3.</u> The tier 1a mental health professional may appear via reliable electronic means 14 unless objected to by the parties. 15 <u>4.</u> If the court finds the minor is fit to proceed, the delinquency proceedings must 16 proceed. 17 27-20.5-08. Remediation. 18 <u>1.</u> If the minor lacks fitness to proceed but the court finds the minor may be remediated 19 to fitness to proceed within the period of the remediation order: 20 The matter must be dismissed if the offense is an infraction or a class B <u>a.</u> 21 misdemeanor, except a class B misdemeanor under chapter 12.1-17; or 22 The court may dismiss the matter or suspend the proceedings against the minor b. 23 if the offense is a felony, class A misdemeanor, or class B misdemeanor under 24 chapter 12.1-17. 25 2. If the proceedings are suspended because the minor lacks fitness to proceed but the 26 court finds the minor may be remediated to fitness within the period of the remediation 27 order, then: 28 Before issuing a remediation order, the court shall hold a hearing to determine 29 the least restrictive available environment for completion of the remediation. The 30 least restrictive available environment may not be at the state hospital or the life

skills and transition center.

1		<u>b.</u>	<u>The</u>	court may issue a remediation order that is valid for sixty days from the date
2			of th	ne court order finding the child incompetent or until one of the following
3			<u>occi</u>	urs, whichever occurs first:
4			<u>(1)</u>	The minor has regained fitness or there is no substantial likelihood the
5				minor will regain fitness within the period of the order; or
6			<u>(2)</u>	The delinquency proceedings are dismissed.
7		<u>C.</u>	<u>Follo</u>	owing issuance of the remediation order, the remediation provider shall
8			subi	mit a report to the court regarding the progress a minor made in remediation
9			serv	rices. The report must be submitted to the court no later than fourteen days
10			<u>befo</u>	ore the expiration of the sixty-day order or sooner if:
11			<u>(1)</u>	The remediation provider determines the minor no longer lacks fitness to
12				proceed; or
13			<u>(2)</u>	The remediation provider determines there is no substantial probability the
14				minor will be fit to proceed within the period of the order.
15	<u>3.</u>	<u>No I</u>	later t	than fourteen days before the expiration of the initial sixty-day order, the
16		<u>rem</u>	ediati	ion provider may recommend to the court that the remediation order be
17		<u>rene</u>	ewed	by the court for another sixty days, if there is a substantial probability the
18		min	or wil	l be fit to proceed within the period of that renewed remediation order. The
19		<u>rem</u>	<u>ediati</u>	ion provider shall include a report of progress a minor made in remediation
20		<u>serv</u>	/ices	which demonstrates the minor is likely to be found fit to proceed if a renewal
21		<u>is oı</u>	rdere	d. The remediation order and any renewed remediation order may not exceed
22		a to	tal of	one hundred twenty days.
23	<u>27-2</u>	0.5-0)9. Di	sposition.
24	<u>1.</u>	Exc	ept a	s otherwise provided in this section, upon receipt of a report by the tier 1a
25		<u>mer</u>	ntal he	ealth professional that the minor lacks fitness to proceed and there is a
26		sub:	<u>stanti</u>	al likelihood the minor is unable to be remediated within the period of the
27		<u>rem</u>	<u>ediati</u>	ion order, the court may:
28		<u>a.</u>	<u>Disr</u>	miss the delinquency proceedings and release the minor to the minor's
29			pare	ent, legal guardian, or legal custodian; or

1		<u>b.</u>	Retain jurisdiction and release the minor to the minor's parent, legal guardian, or			
2			legal custodian subject to mental health treatment or services under			
3			subsection 2.			
4	<u>2.</u>	The court may in its discretion order mental health services or other available services				
5		fron	n a mental health provider be provided to the minor by a community mental health			
6		ser	vices program, the department of health and human services, or another			
7		<u>app</u>	appropriate mental health services provider, subject to the availability of inpatient or			
8		out	patient care, for a period not to exceed sixty days.			
9		<u>a.</u>	The court retains jurisdiction over the minor throughout the duration of the order			
10			and the juvenile court officer may assist with referrals, the assessment process,			
11			and reporting to the court.			
12		<u>b.</u>	The entity providing services under this subsection shall determine necessary			
13			mental health treatment or services.			
14	<u>3.</u>	No	later than fourteen days before the expiration of the order for mental health			
15		trea	tment or services under this subsection or subsection 2, a report by the juvenile			
16		cou	rt officer must be provided to the court regarding the minor. The court shall review			
17		the	report and:			
18		<u>a.</u>	Renew the order for another period of mental health treatment or services not to			
19			exceed sixty days. The order for mental health treatment or services and any			
20			renewed order may not exceed a total of one hundred twenty days; or			
21		<u>b.</u>	Determine custody of the minor and dismiss the delinquency proceedings against			
22			the minor.			
23	<u>4.</u>	If release to the minor's parent, legal guardian, or legal custodian is determined				
24		<u>ina</u> ţ	opropriate under subsection 1, the court may dismiss the delinquency proceeding			
25		<u>and</u>	direct proceedings under chapter 27-20.3.			
26	SEC	TIOI	N 6. APPROPRIATION - DEPARTMENT OF HEALTH AND HUMAN SERVICES -			
27	JUVENI	LE F	ITNESS TO PROCEED MENTAL HEALTH SERVICES. There is appropriated out			
28	of any m	oney	ys in the general fund in the state treasury, not otherwise appropriated, the sum of			
29	\$500,000, or so much of the sum as may be necessary, to the department of health and human					
30	services for the purpose of defraying the costs associated with implementing and administering					
31	section 5 of this Act, for the biennium beginning July 1, 2025, and ending June 30, 2027.					

section 5 of this Act, for the biennium beginning July 1, 2025, and ending June 30, 2027.

- 1 **SECTION 7. EFFECTIVE DATE.** Sections 4 and 5 of this Act become effective on
- 2 January 2, 2027.