

25.0182.03015 Title. Fiscal No. 2 Prepared by the Legislative Council staff for Representative Stemen

April 28, 2025

Sixty-ninth Legislative Assembly of North Dakota

PROPOSED AMENDMENTS TO FIRST ENGROSSMENT

ENGROSSED SENATE BILL NO. 2015

Introduced by

Appropriations Committee

- 1 A BILL for an Act to provide an appropriation for defraying the expenses of the department of
- 2 corrections and rehabilitation; to authorize a line of credit; to provide a statement of legislative
- 3 intent; to provide for a report; to provide for a legislative management study; and to provide an
- 4 exemption.

6

7

8

9

10

11

5 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

SECTION 1. APPROPRIATION. The funds provided in this section, or so much of the funds as may be necessary, are appropriated out of any moneys in the general fund in the state treasury, not otherwise appropriated, and from other funds derived from special funds and federal funds, to the department of corrections and rehabilitation for the purpose of defraying the expenses of the department of corrections and rehabilitation, for the biennium beginning July 1, 2025, and ending June 30, 2027, as follows:

12			Adjustments or	
13		Base Level	Enhancements	<u>Appropriation</u>
14	Adult services	\$265,998,440	\$161,089,699	\$427,088,139
15	Youth services	26,853,221	9,480,420	36,333,641
16	New and vacant FTE pool	<u>0</u>	<u>15,246,375</u>	15,246,375
17	Total all funds	\$292,851,661	\$185,816,494	\$478,668,1 <u>5</u> 5
18	Less other funds	45,744,746	108,434,000	154,178,746
19	Total general fund	\$247,106,915	\$77,382,494	\$324,489,409
20	Full-time equivalent positions	929.79	51.00	980.79

Sixty-ninth Legislative Assembly

T I				
1	Adult services	\$265,998,440	\$176,857,737	\$442,856,177
2	Youth services	26,853,221	10,669,504	37,522,725
3	New and vacant FTE pool	0	15,248,196	15,248,196
4	Total all funds	\$292,851,661	\$202,775,437	\$495,627,098
5	Less other funds	45,744,746	105,011,978	150,756,724
6	Total general fund	\$247,106,915	\$97,763,459	\$344,870,374
7	Full-time equivalent positions	929.79	34.50	964.29
8	SECTION 2. ONE-TIME FUNDING	- EFFECT ON E	BASE BUDGET - REP	ORT TO THE
9	SEVENTIETH LEGISLATIVE ASSEMB	LY. The following	g amounts reflect the	one-time funding
10	items included in the appropriation in se	ection 1 of this A	ct which are not includ	ed in the entity's
11	base budget for the 2027-29 biennium a	and which the er	tity shall report to the	appropriations
12	committees of the seventieth legislative	assembly regar	ding the use of this fur	nding:
13	One-Time Funding Description	General Fund	Other Funds	<u>Total</u>
14	Heart River correctional center	\$36,742	\$35,635,000	\$35,671,742
15	Missouri River correctional center	121,136	8,032,757	8,153,893
16	temporary housing unit			
17	Payments to county and regional jails	17,500,000	0	17,500,000
18	Deferred maintenance and extraordinar	y 0	15,000,000	15,000,000
19	repairs			
20	Payments to county and regional jails	28,930,210	0	28,930,210
21	Deferred maintenance and extraordinar	y 0	13,256,609	13,256,609
22	repairs	***************************************		
23	New FTE costs	40,000	0	40,000
24	James River correctional center study	0	750,000	750,000
25	Missouri River correctional center plann	ning 0	20,000,000	20,000,000
26	and design			
27	Software systems and technology	0	11,278,631	11,278,631
28	upgrades			
29	Software systems and technology	0	10,000,000	10,000,000
30	upgrades			
31	Equipment	0	2,079,700	2,079,700

Sixty-ninth	
Legislative Assembly	,

1	Victims of crime grants	0	7,000,000	7,000,000			
2	Mental health assessments and services	s 0	550,000	550,000			
3	Rough rider industries equipment and	0	13,722,181	13,722,181			
4	supplies						
5	Workforce training and education	0	1,027,500	1,027,500			
6	James River correctional center	0	570,000	570,000			
7	maintenance building demolition						
8	County and regional correctional centers	<u>0</u>	3,000,000	3,000,000			
9	-contracted operations						
10	Total	\$17,697,878	\$118,645,769	\$136,343,647			
11	Diversion and deflection center grants	0	2,600,000	2,600,000			
12	Total	\$29,128,088	\$115,223,747	\$144,351,835			
13	SECTION 3. NEW AND VACANT F	TE POOL - LIMITA	ATION - TRANSFER	REQUEST. The			
14	department of corrections and rehabilita	tion may not spend	d funds appropriated	in the new and			
15	vacant FTE pool line item in section 1 of this Act, but may request the office of management and						
16	budget to transfer funds from the new and vacant FTE pool line item to the adult services and						
17	youth services line items in accordance with the guidelines and reporting provisions included in						
18	House Bill No. 1015, as approved by the sixty-ninth legislative assembly.						
19	SECTION 4. OTHER FUNDS - STR	ATEGIC INVEST	MENT AND IMPROVI	EMENTS FUND.			
20	The other funds line item in section 1 of	this Act includes th	ne sum of \$102,356,1	97 \$96,334,175			
21	from the strategic investment and impro-	vements fund for o	ne-time projects and	programs as			
22	follows:						
23	Heart River correctional center project			\$35,635,000			
24	Missouri River correctional center tempo	orary housing		8,032,757			
25	Missouri River correctional center planni	ing and design		20,000,000			
26	James River correctional center facilities	study		750,000			
27	James River correctional center mainter	nance building dem	nolition	570,000			
28	County and regional correctional center	contracted operation	ons	3,000,000			
29	Deferred maintenance and extraordinary	y repairs		15,000,000			
30	Software and technology upgrades			11,278,631			
31	Deferred maintenance and extraordinary	y repairs		13,256,609			

1 Software and technology upgrades 10,000,000 2 Equipment 1,089,809 3 Victims of crime grants 7,000,000 4 Total \$102,356,197 5 Total \$96,334,175 6 SECTION 5. OTHER FUNDS - FEDERAL FUNDS- CONTINGENT BANK OF NORTH 7 DAKOTA LINE OF CREDIT - DEPARTMENT OF CORRECTIONS AND REHABILITATION. 8 The other funds line item in section 1 of this Act includes \$989,891 from federal funds or 9 proceeds from a line of credit for purchasing tasers, body cameras, and ballistic vests. If the 10 department of corrections and rehabilitation is unsuccessful in obtaining a federal grant of 11 \$989,891 for this purpose and notifies the office of management and budget that it will not 12 receive federal funds for this purpose during the biennium beginning July 1, 2025, and ending 13 June 30, 2027, the department of corrections and rehabilitation may borrow up to \$989,891 14 through a line of credit from the Bank of North Dakota for the purchase of tasers, body cameras, 15 and ballistic vests during the biennium beginning July 1, 2025, and ending June 30, 2027. The 16 interest rate on the line of credit may not exceed the prevailing interest rate charged to North 17 Dakota governmental entities. If the department of corrections and rehabilitation accesses the 18 line of credit, the department of corrections and rehabilitation shall request a deficiency 19 appropriation from the seventieth legislative assembly to repay the line of credit. 20 SECTION 6. OTHER FUNDS - COMMUNITY HEALTH TRUST FUND - DIVERSION AND 21 **DEFLECTION CENTER GRANTS - MATCHING FUNDS - EXEMPTION.** The adult services 22 line item in section 1 of this Act includes \$2,600,000 from the community health trust fund for 23 the purpose of providing diversion and deflection center grants, including \$2,500,000 for the 24 establishment of a diversion and deflection center in the city of Fargo and \$100,000 for the 25 planning of a diversion and deflection center in Burleigh County, during biennium beginning 26 July 1, 2025, and ending June 30, 2027. A grant recipient must provide no less than two dollars 27 of matching funds from nonstate sources for each dollar provided by the department of 28 corrections and rehabilitation. The requirements of chapter 54-44.4 do not apply to the selection 29 of a grant recipient, the grant award, or payments made under this section. The entities 30 awarded a grant under this section shall submit a project plan to the department of corrections

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

and rehabilitation and must receive final approval from the director of the department before any
 state funds are distributed.

SECTION 7. DEPARTMENT OF CORRECTIONS AND REHABILITATION OPERATING FUND REVENUES. Any moneys received by the department of corrections and rehabilitation from correctional supervision, electronic monitoring, and detention; reimbursements from other agencies; profits received from department of corrections and rehabilitation commissary; miscellaneous revenue, including offender fines, fees, restitution, and medical copayments; and from the youth correctional center permanent fund, may be deposited in the department of corrections and rehabilitation operating fund and expended pursuant to legislative appropriation, for the biennium beginning July 1, 2025, and ending June 30, 2027.

SECTION 8. MISSOURI RIVER CORRECTIONAL CENTER PLANNING AND DESIGN -STEERING COMMITTEE - LEGISLATIVE INTENT - REPORT. The appropriation in the adult services line item in section 1 of this Act includes \$20,000,000 from the strategic investment and improvements fund for planning and design for a new six hundred bed minimum security male correctional facility for the Missouri River correctional center. The department of corrections and rehabilitation shall establish a Missouri River correctional center steering committee to oversee the design and construction of the new Missouri River correctional center facility, including other options, for the biennium beginning July 1, 2025, and ending June 30, 2027. The committee must include one member of the senate appointed by the senate majority leader, one member of the house appointed by the house majority leader, and one member of the minority party from either the senate or the house appointed by the minority leaders of the senate and the house. It is the intent of the sixty-ninth legislative assembly that the seventieth legislative assembly consider supporting the completion of a new minimum security facility for the Missouri River correctional center during the biennium beginning July 1, 2027, and ending June 30, 2029. The department of corrections and rehabilitation shall provide a quarterly report to the legislative management regarding the planning and design of a new minimum security facility.

SECTION 10. LEGISLATIVE MANAGEMENT STUDY - DEPARTMENT OF

CORRECTIONS AND REHABILITATION. During the 2025-26 interim, the legislative

management shall consider studying the impacts of providing requirements for offenders

sentenced to the supervision and custody of the department of corrections and rehabilitation.

30

C.

1	The study must include a thorough review of the impacts of requiring an offender to serve
2	eighty-five percent of an offender's term of imprisonment in a secured facility, together with input
3	from district court judges regarding sentencing decisions, state's attorneys regarding charging
4	decisions, the department of corrections and rehabilitation regarding early release and use of
5	transitional facilities to provide outside services to inmates, and the parole board regarding
6	decisions to parole an inmate. The legislative management shall report its findings and
7	recommendations, together with any legislation required to implement the recommendations, to
8	the seventieth legislative assembly.
9	SECTION 9. LEGISLATIVE MANAGEMENT STUDY - SENTENCING, CORRECTIONS,
10	AND PAROLE OVERSIGHT. During the 2025-26 interim, the legislative management shall
11	study the sentencing, correctional, and parole systems within the state, with a focus on
12	improving transparency, consistency, and outcomes in the administration of justice. The study
13	must include a comprehensive review of:
14	1. Sentencing requirements and incarceration impacts, including an evaluation of the
15	potential impacts of requiring offenders sentenced to the custody of the department of
16	corrections and rehabilitation to serve eighty-five percent of their terms in secured
17	facilities. The study must include:
18	a. Cost analyses;
19	b. Consideration of data and trends relating to criminal offenses and sentencing;
20	c. Consideration of recidivism trends;
21	d. Consideration of rehabilitation and re-entry opportunities;
22	e. Definitions of terms related to sentencing and incarceration; and
23	f. Safety and accountability measures for minimum security facilities and
24	transitional facilities.
25	2. The structure and function of the parole board, including provisions of chapter 12-59
26	and any rules adopted by the parole board. The study must include:
27	a. Membership structure, appointment process, terms, quorum, and meeting
28	transparency;
29	b. Parole eligibility requirements and determinations;

Victim rights and notification systems; and

	_	
1		d. The role and input of the department of corrections and rehabilitation in
2		parole-related matters.
3	The stud	ly may include input from:
4	1.	The judicial branch, including district court judges regarding sentencing decisions;
5	2.	State's attorney and defense attorneys regarding charging practices, plea
6		negotiations, and trial resources;
7	3.	The department of corrections and rehabilitation regarding inmate classification,
8		housing, placement authority, and transitional services including work or educational
9		release;
10	4.	The parole board regarding parole eligibility and release decisions;
11	5.	Law enforcement representatives, including the chiefs of police association, sheriff's
12		association, and attorney general's office, regarding impacts to public safety and local
13		and regional jails;
14	6.	The league of cities and association of counties regarding impacts to public safety and
15		local and regional jails;
16	7.	Justice-involved individuals regarding the impact of current and potential sentencing
17		and parole practices; and
18	8.	Crime victims regarding the impact of sentencing.
19	The legis	slative management shall report its findings and recommendations, together with any
20	legislatio	on required to implement the recommendations, to the seventieth legislative assembly.
21	SEC	TION 10. EXEMPTION - UNEXPENDED APPROPRIATIONS. The following
22	appropri	ations are not subject to the provisions of section 54-44.1-11 and may be continued into
23	the bieni	nium beginning July 1, 2025, and ending June 30, 2027:
24	1.	Any amounts remaining from funds transferred to the department of corrections and
25		rehabilitation for deferred maintenance and extraordinary repairs from funding
26		appropriated from the strategic investment and improvements fund to the office of
27		management and budget in section 1 of chapter 640 of the 2023 Special Session
28		Session Laws.
29	2.	Any amounts remaining from funds transferred to the department of corrections and
30		rehabilitation for deferred maintenance and extraordinary repairs from funding
31		appropriated from federal funds derived from the state fiscal recovery fund to the office

Sixty-ninth Legislative Assembly

- of management and budget in subsection 10 of section 1 of chapter 550 of the 2021 Special Session Session Laws and continued pursuant to section 9 of chapter 15 of the 2023 Session Laws.
- The sum of \$131,200,000 appropriated from the strategic investment and
 improvements fund for the construction of a new Heart River correctional center in
 section 1 of chapter 15 of the 2023 Session Laws.
- 7 4. The sum of \$307,000 appropriated from the strategic investment and improvements 8 fund for DOCSTARS maintenance in section 1 of chapter 15 of the 2023 Session 9 Laws.
- The sum of \$2,000,000 appropriated from the strategic investment and improvements
 fund for information technology needs in section 1 of chapter 15 of the 2023 Session
 Laws.

STATEMENT OF PURPOSE OF AMENDMENT:

Senate Bill No. 2015 - Department of Corrections and Rehab. - Conference Committee Action

	Base Budget	Senate Version	Conference Committee Changes	Conference Committee Version	House Version	Comparison to House
New and vacant FTE pool		\$15,246,375	\$1,821	\$15,248,196	\$15,248,196	
Adult services	\$265,998,440	427,088,139	15,768,038	442,856,177	452,039,993	(\$9,183,816)
Youth services	26,853,221	36,333,641	1,189,084	37,522,725	37,777,936	(255,211)
	New All Control of the Control of th					
Total all funds	\$292,851,661	\$478,668,155	\$16,958,943	\$495,627,098	\$505,066,125	(\$9,439,027)
Less estimated income	45,744,746	154,178,746	(3,422,022)	150,756,724	158,225,246	(7,468,522)
General fund	\$247,106,915	\$324,489,409	\$20,380,965	\$344,870,374	\$346,840,879	(\$1,970,505)
FTE	929.79	980.79	(16.50)	964.29	971.79	(7.50)

Department 530 - Department of Corrections and Rehab. - Detail of Conference Committee Changes

3						
New and vacant FTE pool	Adjusts FTE Positions ¹ \$1,821	Adds Funding for Salary Equity ²	Adds Funding for Other Operations ³	Adds Funding for Grants [‡]	Increases One-Time Funding for Overflow Housing [§]	Adjusts One- Time Funding for Deferred Maintenance ⁵
Adult services Youth services	546,387	\$5,744,805 783,382	\$374,360	\$4,100,000	\$11,430,210 ———	(\$2,221,760) 478,369
Total all funds Less estimated income General fund	\$548,208 0 \$548,208	\$6,528,187 0 \$6,528,187	\$374,360 0 \$374,360	\$4,100,000 2,600,000 \$1,500,000	\$11,430,210 0 \$11,430,210	(\$1,743,391) (1,743,391) \$0
FTE	(16.50)	0.00	0.00	0.00	0.00	0.00
	Reduces One- Time Funding for Technology Upgrades ⁷	Removes One- Time Funding for Local Correctional Center Operations [§]	Total Conference Committee Changes			
New and vacant FTE pool Adult services Youth services	(\$1,205,964) (72,667)	(\$3,000,000)	\$1,821 15,768,038 1,189,084			
Total all funds Less estimated income General fund	(\$1,278,631) (1,278,631) \$0	(\$3,000,000) (3,000,000) \$0	\$16,958,943 (3,422,022) \$20,380,965			
FTE	0.00	0.00	(16.50)			

¹ Funding is adjusted for FTE positions and related operating costs as follows:

	FTE	General
<u>Description</u>	Positions	Fund
Heart River Correctional Center	(20.00)	(\$1,366,120)
Missouri River Correctional Center temporary housing unit	3.00	759,761
Pretrial services	1.00	238,255
Operations in county and regional correctional centers	(0.50)	1,000,046
Related salary increase adjustment		(29,487)
Related health insurance increase adjustment		(54,045)
Removal of net new FTE positions salaries		(2,023)
New and vacant FTE pool line item		1,821
Total	(16.50)	\$548,208

The House reduced total FTE positions by 9 and increased funding from the general fund by \$1,109,566.

³ Funding of \$374,360 is added from the general fund for operations as follows:

	Senate	Conference	Conference
<u>Description</u>	<u>Version</u>	Committee Changes	Committee Version
Transitional facility costs	\$8,127,182	\$274,360	\$8,401,542
Northwest region 25-bed re-entry center	1,500,000	100,000	1,600,000
Total	\$9,627,182	\$374,360	\$10,001,542

The House provided for these same increases from the Senate and also added funding for IT data processing costs (\$334,884), medical IT modules (\$33,000), a Native American re-entry program (\$25,000), and contingency funding (\$1,016,263).

This amendment also:

- Adjusts a section to identify \$96,334,175 of the appropriation in Section 1 of the bill is from SIIF. The Senate
 appropriated \$102,356,197 from SIIF and the House appropriated \$100,412,806 from SIIF in Section 1 of the
 bill
- Adds a section to provide for a Bank of North Dakota line of credit of \$989,891 for the purchase of equipment if
 federal funds are not received for the purchase. The House provided a contingent appropriation of \$989,891
 from SIIF for this purpose.
- Adds a section to identify \$2.6 million of the appropriation in Section 1 of the bill is from the community health
 trust fund for grants to establish a diversion and deflection center in the city of Fargo and to plan a diversion and
 deflection center in Burleigh County. The House provided \$5 million from the community health trust fund for a
 grant to establish a diversion and deflection center in the city of Fargo.
- Adjusts a section to provide for a steering committee to oversee the design and construction of a new Missouri River Correctional Center facility and to provide legislative intent that the 70th Legislative Assembly consider supporting the completion of the project.
- Adds a section to provide for a Legislative Management comprehensive study of offender sentencing, use of transitional facilities, and parole.
- Removes a section added by the Senate to provide for a Legislative Management study of offender sentencing, use of transitional facilities, and parole.
- Does not add a section added by the House to direct the Department of Corrections and Rehabilitation to establish and administer a Native American re-entry program.

² Funding of \$6,528,187 from the general fund is added for competitive market salary equity for correctional officers and parole and probation officers, the same as the House. The Senate did not include funding for competitive market salary equity.

⁴ Funding is added for grants, including \$1.5 million of ongoing funding from the general fund for correctional facility program grants and \$2.6 million of one-time funding from the community health trust fund for grants to establish a diversion and deflection center in the city of Fargo and to plan a diversion and deflection center in Burleigh County. The House added \$5 million of one-time funding from the community health trust fund for a grant to establish a diversion and deflection center in the city of Fargo.

⁵ One-time funding is increased by \$11,430,210 from the general fund to provide \$28,930,210 for payments to county and regional jails for overflow housing, including programming needs, the same as the House. The Senate provided \$17.5 million of one-time funding from the general fund for payments to county and regional jails for overflow housing, including programming needs.

⁶ One-time funding is reduced by \$1,743,391 from the strategic investment and improvements fund (SIIF), to provide a total of \$13,256,609 from SIIF for deferred maintenance and extraordinary repairs. The Senate provided \$15 million from SIIF and the House provided \$16,056,609 from SIIF for deferred maintenance and extraordinary repairs.

⁷ One-time funding from SIIF is reduced by \$1,278,631 to provide a total of \$10,000,000 for software systems and technology upgrades. Both the Senate and the House included \$11,278,631 of one-time funding from SIIF for software systems and technology upgrades.

⁸ One-time funding of \$3 million from SIIF added by the Senate for county and regional correctional centers contracted operations is removed, the same as the House.