



Vaping Taxes by State, 2024

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The vaping industry has grown rapidly in recent decades, becoming a well-established product category and a viable alternative to cigarettes for those trying to quit smoking.

A wide variety of vaping products and electronic nicotine delivery systems (ENDS) exist. Open systems vaping products allow users to refill their vaping devices with vaping liquids, giving users more customization options and control over flavor. Closed system vaping products use pre-filled disposable cartridges or pods of vaping liquid and are not refillable. Closed system products are simpler to use and have become the more popular option, but many of these products that are sold in the US haven't been <u>authorized for sale</u> by the Food and Drug Administration (FDA).

US states levy a variety of tax structures on vaping products. Higher taxes on vaping and ENDS products discourage smokers from switching to the less unhealthy vapor products.

As of June 2024, 32 states and the District of Columbia levy an excise tax on <u>vaping products</u>. Some states tax based on manufacturer, wholesale, or retail price (*ad valorem*), while other states tax based on product volume or number of cartridges (*ad quantum*). And some apply a bifurcated system with different rates for open and closed systems.

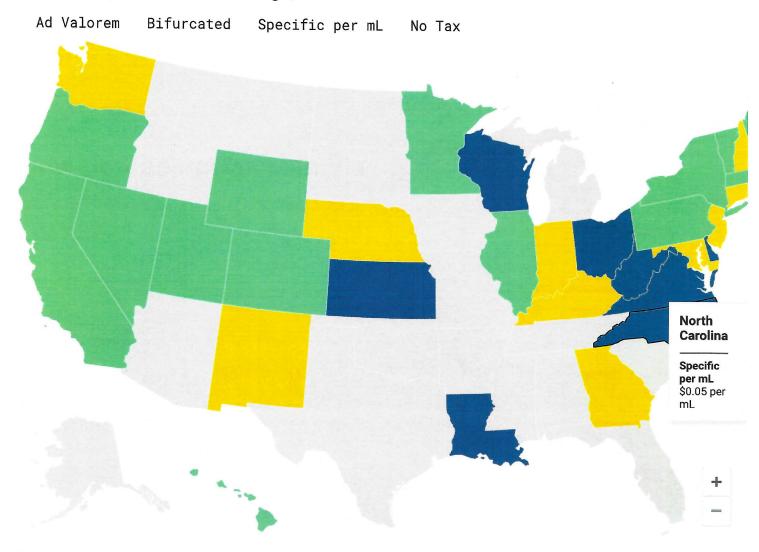
Minnesota imposes the heaviest wholesale tax of 95 percent, followed closely by Vermont at 92 percent. Of states that apply a tax to vaping, the states with the lowest burden at the wholesale level are Georgia at seven percent for open systems and New Hampshire at eight

percent. Retail-level taxes can be as high as 60 percent in Maryland for closed systems or as low as 10 percent in Nebraska for containers greater than 3 mL.

The following map shows vapor taxes as of June 1, 2024.

How Do Vaping Taxes in Your State Compare?

State Vaping Tax Rates and Design, June 2024



Source: State statutes; Bloomberg Tax.

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Delaware, Georgia, Kansas, Nebraska, North Carolina, and Wisconsin all share the lowest per milliliter tax rate at \$0.05 per mL on all or some vapor products. Per milliliter taxes are highest in Connecticut at \$0.40 per mL for closed systems, followed by New Hampshire at \$0.30 for

closed systems and Louisiana at \$0.15 per milliliter on all systems. Kentucky and New Mexico levy a tax per cartridge of \$1.50 and \$0.50, respectively.

Vapor and ENDS products facilitate the delivery of nicotine, the addictive component of cigarettes and tobacco products, without the combustion and inhalation of tar inherent to traditional cigarettes. While more research into the harm-reduction potential of vapor products is needed, especially for the long-term health effects of vaping, the present consensus is that vapor products are significantly less harmful than traditional combustible tobacco products. The English Ministry for Health, through Public Health England, has <u>conclude</u>d that vaping is 95 percent less harmful than cigarettes.

The disparity in harmful health effects emphasizes the importance of understanding and incorporating harm reduction into the design of excise taxes on vapor products. Vaping, while itself unhealthy to some degree, is a highly attractive, much less harmful alternative to smoking. One of the primary obstacles to those trying to quit smoking is the addictive properties of nicotine. Harm reduction refers to the concept that it is more practical to reduce the harm associated with using certain products rather than attempting to eliminate that harm completely through counterproductive policies like ineffective bans or punitive levels of taxation.

Protecting access to harm-reducing vapor products is crucial for excise tax policy because nicotine-containing products are <u>economic substitutes</u>. Lower tax rates on vaping encourage consumers to switch from more harmful combustibles. High excise taxes on less harmful alternatives risk harming public health by pressuring vapers back to smoking. A relatively <u>recent publication</u> found that 32,400 smokers in Minnesota were deterred from quitting cigarettes after the implementation of a 95 percent excise tax on vapor products within the state.

If the goal of taxing cigarettes is to encourage cessation, vapor taxation must be considered a part of that policy design. For more discussion on the ideal design for vapor taxes and other alternative nicotine products, see our <u>recent report</u>.

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State	Vaping Tax Rates	
Alabama	No Tax	
Alaska	No Tax	
Arizona	No Tax	
Arkansas	No Tax	
California	56.32% of wholesale; 12.5% of retail	
Colorado	50% of manufacturing price	
Connecticut	10% of wholesale (open); \$0.40 per mL (closed)	
Delaware	0.05 per mL	
District of Columbia	79% of wholesale	
Florida	No Tax	
Georgia	7% wholesale (open); \$0.05 per mL (closed)	
Hawaii	70% wholesale	
Idaho	No Tax	
Illinois	15% wholesale	
Indiana	15% retail (open); 15% wholesales (closed)	
Iowa	No Tax	
Kansas	\$0.05 per mL	

State	Vaping Tax Rates
Kentucky	15% wholesale (open); \$1.50/cartridge (closed)
Louisiana	\$0.15 per mL
Maine	43% of wholesale
Maryland	12% retail (open); 60% retail (closed)
Massachusetts	75% of wholesale
Michigan	No tax
Minnesota	95% of wholesale
Mississippi	No Tax
Missouri	No Tax
Montana	No Tax
Nebraska	\$0.05 per mL (≤3 mL); 10% retail (>3 mL)
Nevada	30% of wholesale
New Hampshire	8% wholesale (open); \$0.30 per mL (closed)
New Jersey	\$0.10 per mL (open); 10% retail (closed)
New Mexico	12.5% wholesale (open); \$0.50 per cartridge
New York	20% retail
North Carolina	\$0.05 per mL
North Dakota	No Tax
Ohio	\$0.10 per mL
Oklahoma	No Tax
Oregon	65% of wholesale
Pennsylvania	40% of wholesale

State	Vaping Tax Rates
Rhode Island	No Tax
South Carolina	No Tax
South Dakota	No Tax
Tennessee	No Tax
Texas	No Tax
Utah	56% of wholesale
Vermont	92% of wholesale
Virginia	\$0.066 per mL
Washington	\$0.09 per mL (open); \$0.27 per mL (closed)
West Virginia	\$0.075 per mL
Wisconsin	\$0.05 per mL
Wyoming	15% of wholesale

Source: State Statutes, Bloomberg Tax