SECRETARY OF STATE

HOUSE POLITICAL SUBDIVISIONS COMMITTEE REPRESENTATIVE DONALD LONGMUIR, CHAIR

TESTIMONY PRESENTED BY

MICHAEL HOWE, SECRETARY OF STATE

Chairman Longmuir and members of the committee, for the record my name is Michael Howe, North Dakota Secretary of State. We are in support of HB 1469. This legislation provides updates to public official statement of interest forms. Our office worked with Representative Bosch and the North Dakota Ethics Commission to propose language that provides the right balance of transparency without burdensome requirements for statement of interest filers.

This bill requires greater frequency of filing for those required to submit statements of interest under NDCC 16.1-09 to city, county and state filing officers, and expands reporting requirements. For the committee's knowledge, here is a quick summary of individuals who are required to submit statements of interest under the current code.

- Candidates for:
 - Congressional, legislative, judicial or statewide office (filed with Secretary of State)
 - o Garrison Conservancy, Soil Conservation, or county offices (filed with county auditor)
 - City offices in cities with greater than 5,000 (filed with city auditor)
 - School Board offices in school districts with greater than 5,000 (filed with school business manager)
- Every person appointed by the Governor to a state agency, board, bureau, commission, department, or occupational or professional licensing board (filed with Secretary of State)

Currently, statements of interest include information for an individual and their spouse regarding employment, business or trust interests, investments, fiduciary relationships that may exist, and associations or institutions the individual may have a link to. Statements of interest are filed by candidates when running for office, or roughly every four years if they remain in office. For Governor appointed offices and boards, they are filed at the time of appointment.

Section 1 creates a new section in NDCC 16.1-09-02, requiring anyone who must file a statement of interest to do so annually while holding office with the appropriate filing officer by January 15 of each year. This frequency

creates greater transparency as individuals may have changing employment, investments, or relationships that could impact them in their role throughout their service. We are asking for an amendment in subsection 4 of this section to exclude federal office holders from an annual state filing requirement as they already have requirements for financial filings under federal law. You'll find our proposed amendments attached to the back of this testimony.

Section 2 adds a new category of reporting for goods or services sold to state government or political subdivisions in an amount of \$5,000 or greater from an employer, business, or trust in which the filer or spouse has ownership interest of 10% or greater in. This is intended to capture and disclose any business of substance that may be happening between the filer, or their spouse, and a government body.

Section 3 requires publishing of statements of interest by the Secretary of State on a website. Page 3, lines 14-15, as it currently reads would require all statements be published online on the Secretary of State's website. However, we are NOT the filing office for all statements of interest as our office does not receive filings from counties, cities, or schools. Due to this we are requesting an amendment to this section to amend this language so that only statements filed with the Secretary of State are required to be published to our website.

Chairman Longmuir, members of the committee, I believe this bill provides transparency in a way that is manageable by not creating new, unrealistic reporting expectations. It allows for public officials to disclose their interests to the public in a transparent manner. And, it provides insights into how those interests may change over time. I ask for your support of HB 1469.



Secretary of State State of North Dakota 600 E Boulevard Ave Dept 108 Bismarck ND 58505-0500 Telephone: (701) 328-2900 Toll-Free: (800) 352-0887 Fax: (701) 328-3413 Email: soselect@nd.gov Website: Vote ND.Gov

References to the Statement of Interests are found in North Dakota Century Code, Chapter 16.1-09.

FILING REQUIREMENTS FOR STATEMENT OF INTERESTS

- Every candidate for elective office shall file a Statement of Interests with the appropriate filing officer with whom the candidate filed his/her Certificate of Endorsement (SFN 17196) or Petition/Certificate of Nomination (SFN 02704).
 - a. Candidates for President and Vice President of the United States shall file with the Secretary of State either a Statement of Interests as required by Chapter 16.1-09 of the North Dakota Century <u>Code</u> or a copy of the personal disclosure statement required by the Federal Election Commission.
 - b. Candidates for US Senate and US House of Representatives shall with the Secretary of <u>State</u> or a copy of the personal disclosure statement required by the Federal Election Commission.
 - c. Candidates for statewide, legislative, or judicial office shall file with the Secretary of State.
 - d. Candidates for Garrison Conservancy, Soil Conservation, or county offices shall file with the County Auditor in their county of residency.
 - e. Candidates for city offices shall file with the City Auditor.
 - f. Candidates for school district offices shall file with the School Business Manager of the school district.

The Statement of Interest must be filed at the same time a Petition/Certificate of Nomination or Certificate of Endorsement is filed.

Candidates filing a Statement of Interests for the primary election need not re-file for the general election.

- Every person appointed by the Governor to a state agency, board, bureau, commission, department, or occupation or professional licensing board must file a Statement of Interests with the Secretary of State no later than the announcement of the appointment.
- When to File: Every candidate for elective office must file a Statement of Interests with the appropriate filing officer at the same time as filing his/her Certificate of Endorsement (SFN 17196) or Petition/Certificate of Nomination (SFN 02704) and Affidavit of Candidacy (SFN 02703). Appointees of the Governor shall file a Statement of Interests no later than the announcement of the appointment.

SPECIAL NOTES: Items B, C, and D of this form have limited space for listing items. If you need more space, attach additional sheets in the same format and clearly identify which of the three items (B, C, or D) the additional sheet continues. Attach the additional sheets to this form. Use an "X" to indicate the "interest" relationship for (a) yourself or (b) your spouse. You are not required to list dollar amounts or the nature of the work performed in Items B, C, or D.

ASSISTANCE: Questions regarding the Statement of Interests may be directed to the Elections Unit of the Secretary of State's office at (701) 328-4146 or (800) 352-0867 (option 6), or the appropriate filing officer.

| Name of candidate or appointee | | | Telephone number | |
|--|--|---|------------------|----------|
| Spouse's name | | Non-government email address (required) | | |
| Address | | City | State | ZIP code |
| Office which candidate is seeking (include district number, if applicable) OR | | Position to which appointed | | |

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| ITEM A - PRINCIPAL OCCUPATION: The occupations listed are those defined on the North Dakota state income tax return. Check only one category for the principal source of income for yourself, and only one for your spouse. Please mark and complete the box labeled "Other" if you or your spouse's occupation is not listed. | | | | | |
|--|------------------------------|---------------------|--------------------|---|--|
| Name of business or employ | Name of business or employer | | | | |
| PRINCIPAL OCCUPATION | SOURCE OF INCOME (| check one) | | | |
| Farmer | Military | Investor or retired | Clerical and sales | Government employee | |
| Business owner | Laborer | Professional | Craftsman | Student | |
| Other | | | | | |
| Spouse's name of business or employer | | | | | |
| SPOUSE'S PRINCIPAL OCCUPATION/SOURCE OF INCOME (check one) | | | | | |
| Farmer | Military | Investor or retired | Clerical and sales | Government employee | |
| Business owner | Laborer | Professional | Craftsman | Student | |
| Other | | | | | |

ITEM B - List by name each business or trust that is NOT the principal source of income, in which you and/or your spouse have a financial interest. Include any of the following that apply:

- 1. Any business or trust in which you and/or your spouse own a legal or equitable interest.
- Any business or trust in which you and/or your spouse have investments. Include the name of the business or trust of which you have stocks, mutual funds, bonds, debentures, or debt obligations of corporations and/or municipal corporations. Financial interests that are contained in diversified portfolios need only be mentioned by the brokerage establishment it is with.
- 3. Any business or trust from which you and/or your spouse receive compensation.
- 4. Any business or trust paying you and/or your spouse a fee or commission for professional or consulting services. Include those public agencies from which you and/or your spouse received a fee or commission. Attorneys and others who list their principal occupation as "professional" are not required to list clients.
- 5. Public agencies (state or local) to which you and/or your spouse sold goods or services.

| BUSINESS NAME OR TRUST NAME (include city and state where located) | SELF | SPOUSE |
|--|------|--------|
| EXAMPLE: Make Me A Lot of Money Investment Co. (Mutual Funds) Bismarck, ND | х | х |
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ITEM C - List the associations or institutions with which you and/or your spouse are closely associated, or serve as a director or officer of, AND which may be affected by legislative action (for legislative candidates) or action of the officeholder of the office to which you are a candidate or appointee.

- 1. List organizations and associations and note the capacity of your and/or your spouse's relationship such as "member," "board of directors," "consultant," etc.
- 2. Place an "X" to indicate the interested party.

| ASSOCIATION OR INSTITUTION | CAPACITY | SELF | SPOUSE |
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ITEM D - Identify by name any business office, business directorship, or fiduciary relationship that you and/or your spouse have held in the preceding calendar year.

- 1. Fiduciary means acting as a guardian, trustee, executor, administrator, or conservator for any person, whether individual or corporate. Specify the capacity of the relationship of you and/or your spouse for any of the listed businesses, trusts and/or fiduciary relationships, such as "director," "executor," "trustee," etc. 2. Place an "X" to indicate the interested party.

| ASSOCIATION OR INSTITUTION | CAPACITY | SELF | SPOUSE |
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| I, the undersigned, declare this Statement of Interests has been examined by me and to the best of my knowledge is a tru complete statement of my financial interests. I understand any intentional violation of the law requiring the filing of this stat my being deprived of my appointment or assuming the duties of the elective office. | |
|---|------|
| Signature of candidate or appointee | Date |

PROPOSED AMENDMENT TO HOUSE BILL NO. 1469

Sixty-ninth Legislative Assembly of North Dakota

Introduced by

Representatives Bosch, Lefor

Senator Hogue

- 1 A BILL for an Act to amend and reenact sections 16.1-09-02, 16.1-09-03, and 16.1-09-05 of the
- 2 North Dakota Century Code, relating to the statement of interests filed with the secretary of
- 3 state.

4 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

5 SECTION 1. AMENDMENT. Section 16.1-09-02 of the North Dakota Century Code is
6 amended and reenacted as follows:

7 **16.1-09-02.** Statement of interests to be filed.

8 Every candidate for elective office shall sign and file the statement of interests as 1. 9 required by this chapter. In a year when a president and vice president of the United 10 States are to be chosen, presidential and vice presidential candidates shall file with 11 the secretary of state either a statement of interests as required by this chapter or a 12 copy of the personal disclosure statement that is required by the federal election 13 commission. Candidates for elective office who are required to file such the statements 14 shall do sofile the statements with the filing officer for that election at the time of filing a 15 certificate of nomination, a certificate of endorsement, a petition of nomination, or a 16 certificate of write-in candidacy, pursuant to chapter 16.1-11, 16.1-12, or 40-21, as is 17 appropriate.

An individual who has filed a statement as the result of candidacy in a primary election
 need not refile before running in the following general election. A write-in candidate
 who is not required to file a certificate of write-in candidacy shall file the statement of
 interests after the candidate's election at the time of filing the required oath of office.
 Every individual who is appointed by the governor to a state agency, board, bureau,
 commission, department, or occupational or professional licensing board shall file a

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Sixty-ninth Legislative Assembly

| 1 | | statement of interests as required by this chapter with the secretary of state |
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| 2 | | simultaneously with announcement of the appointment. |
| 3 | <u>3.</u> | A filing officer may not include a candidate's name on the ballot if an error is |
| 4 | | discovered on the statement and the candidate is unable to or refuses to make the |
| 5 | | necessary correction before the sixty-fourth day before the election. |
| 6 | <u>4.</u> | While holding office, an individual required to file the statement of interests under this |
| 7 | | section, except candidates elected to hold federal office, shall submit an annual statement of interests to the appropriate filing officer by |
| 8 | | January fifteenth. A filing officer shall collect fees for late filings pursuant to section |
| 9 | | <u>16.1-08.1-06.1.</u> |
| 10 | SEC | CTION 2. AMENDMENT. Section 16.1-09-03 of the North Dakota Century Code is |
| 11 | amende | d and reenacted as follows: |
| 12 | 16.1 | -09-03. Contents of statement of interests. |
| 13 | The | statement of interests required to be filed under this chapter applies to the candidate or |
| 14 | appointe | ee and that person's spouse and must include: |
| 15 | 1. | The name of the business or employer and an identification of the principal source of |
| 16 | | income, defined in the state income tax return as "principal occupation", of both the |
| 17 | | candidate or appointee and that person's spouse. |
| 18 | 2. | The name of each business or trust, not the principal source of income, in which the |
| 19 | | person making the statement, and that person's spouse, have a financial interest. |
| 20 | 3. | A list of the associations or institutions with which the person making the statement, |
| 21 | | and that person's spouse, are closely associated, or for which they serve as a director |
| 22 | | or officer, and which may be affected by legislative action, in the case of a statement |
| 23 | | submitted by a legislative candidate, or action by the candidate or appointee in that |
| 24 | | person's capacity as an officeholder. |
| 25 | 4. | The identity by name of all business offices, business directorships, and fiduciary |
| 26 | | relationships the person making the statement, and that person's spouse, have held in |
| 27 | | the preceding calendar year. |
| 28 | <u>5.</u> | A list of political subdivisions and any agency or department of the state to which the |
| 29 | | person providing the statement, or the person's spouse, sold goods or services of |
| 30 | | more than five thousand dollars in the preceding calendar year from: |
| | | |

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| 1 | ć | An employer identified under subsection 1 in which the person or the person's |
|----|-------------------|---|
| 2 | | spouse has an ownership interest of ten percent or more; or |
| 3 | <u>k</u> | A business or trust identified in subsection 2 in which the person or the person's |
| 4 | | spouse has an ownership interest of ten percent or more. |
| 5 | SECT | ION 3. AMENDMENT. Section 16.1-09-05 of the North Dakota Century Code is |
| 6 | amended | and reenacted as follows: |
| 7 | 16.1-0 | 9-05. Powers and duties of the secretary of state and county and city auditors. |
| 8 | The se | ecretary of state, or the county or city auditor, when appropriate shall: |
| 9 | 1. / | Accept and file any statement submitted pursuant to this chapter. |
| 10 | 2. I | Nake statements filed available for public inspection and copying during regular office |
| 11 | ł | ours. A reasonable fee may be charged to cover the cost of copying. Proceeds from |
| 12 | é | ny fees charged must be deposited in the general fund of the appropriate |
| 13 | Q | jovernmental entity. |
| 14 | 3. <mark>-</mark> | Publish all statements received under this chapter on a website maintained by the |
| 15 | | ecretary of state. Statements filed with secretary of state under this chapter shall be oublished on a website maintained by the secretary of state. |
| 16 | <u>4.</u> I | Preserve statements filed under this chapter for the term of office to which the person |
| 17 | r | naking disclosure is elected or appointed or until a new statement is filed and |
| 18 | ŧ | reserve<u>.</u> Preserve statements filed pursuant to<u>under</u> this chapter by those candidates |
| 19 | ١ | vho are not elected or appointed for a period of one year after the date of receipt. |