

February 17, 2025

Sixty-ninth
Legislative Assembly
of North Dakota

**PROPOSED AMENDMENTS TO
FIRST ENGROSSMENT**

ENGROSSED SENATE BILL NO. 2029

Introduced by

Legislative Management

(Government Finance Committee)

1 A BILL for an Act to create and enact chapter 27-27.1 and a new subsection to section
2 30.1-28-07 of the North Dakota Century Code, relating to an office of guardianship and
3 conservatorship and the removal of a guardian; to amend and reenact section 30.1-29-15 and
4 subsection 1 of section 50-24.1-07 of the North Dakota Century Code, relating to the removal of
5 a conservator and the recovery of medical assistance expenses; to repeal chapter 27-27 of the
6 North Dakota Century Code, relating to the task force on guardianship monitoring; to provide a
7 penalty; to provide for a report; to provide an appropriation; and to provide a continuing
8 appropriation.

9 **BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:**

10 **SECTION 1.** Chapter 27-27.1 of the North Dakota Century Code is created and enacted as
11 follows:

12 **27-27.1-01. Definitions.**

13 As used in this chapter:

- 14 1. "Agency permit" means temporary authorization given by the office to an employee of
15 a professional guardianship or professional conservatorship entity which allows the
16 permitholder to provide guardianship or conservatorship services as an agent of the
17 entity.
- 18 2. "Board" means the guardianship and conservatorship review board.

- 1 3. "Identifiable information" means an individual's personal details, including the
2 individual's name, address, telephone number, facsimile number, social security
3 number, electronic mail address, program identification number, or any other unique
4 identifying number, characteristic, or code, and any demographic information collected
5 about the individual.
- 6 4. "Investigation counsel" means the guardianship and conservatorship counsel.
- 7 5. "Licensed conservator" means a person licensed by the office to provide
8 conservatorship services.
- 9 6. "Licensed guardian" means a person licensed by the office to provide guardianship
10 services.
- 11 7. "Office" means the office of guardianship and conservatorship.
- 12 8. "Public conservator" means a conservator under contract with the office to provide
13 conservatorship services for an individual eligible for public services.
- 14 9. "Public guardian" means a guardian under contract with the office to provide
15 guardianship services for an individual eligible for public services.
- 16 10. "Public services" means state or federally funded programs administered by the office
17 available to eligible individuals.
- 18 11. "Unlicensed conservator" means a person providing conservatorship services without
19 a conservator license.
- 20 12. "Unlicensed guardian" means a person providing guardianship services without a
21 guardian license.

22 **27-27.1-02. Office of guardianship and conservatorship - Purpose - Powers and**
23 **duties - Report - Audit.**

- 24 1. The office of guardianship and conservatorship is created as a division under the
25 supreme court to administer the programs assigned by state law or the supreme court.
- 26 2. The office shall:
- 27 a. Develop policies and procedures, including eligibility criteria, for:
- 28 (1) Receiving public services;
- 29 (2) A public guardian or a public conservator;
- 30 (3) A licensed guardian or a licensed conservator; and

- 1 (4) Distribution of funding for direct payments and expense reimbursements for
2 public services.
- 3 b. Develop ethical standards for:
- 4 (1) A licensed guardian or a licensed conservator; and
5 (2) An unlicensed guardian or an unlicensed conservator.
- 6 c. Develop policies and procedures for proceedings when a guardian or a
7 conservator is unable to fulfill the duties of a guardian or a conservator.
- 8 d. Keep accurate records of all financial transactions performed under this chapter
9 in the manner required by the office of management and budget.
- 10 e. Provide a report each biennium to the legislative management regarding the
11 operations of the office, including the cost of public guardians and public
12 conservators, and any other information requested by the legislative
13 management.
- 14 3. The office may:
- 15 a. Recommend rules applicable to a licensed guardian or a licensed conservator.
- 16 b. Grant licenses to a guardian or conservator and agency permits, including
17 revoking or suspending an agency permit.
- 18 c. Require insurance or bond coverage for a licensed guardian or a licensed
19 conservator as a condition for licensure.
- 20 d. Establish mandatory disclosure and reporting requirements for a licensed
21 guardian or a licensed conservator, including a process to disclose information or
22 submit reports to the office.
- 23 e. Provide training for guardians and conservators.
- 24 f. Monitor guardianship and conservatorship services.
- 25 g. Provide annual reports to the supreme court.
- 26 h. Distribute funding for direct payments, expense reimbursements, or other public
27 services, including funding for public administrators.
- 28 i. Establish and collect fees to support guardianship and conservatorship services
29 and the duties of the office, which must be deposited in the guardianship and
30 conservatorship support fund.

1 j. Seek and apply for private, federal, or other funds to help support guardians and
2 conservators and to safeguard the rights of individuals who receive public
3 services.

4 k. Accept private funds for deposit in the guardianship and conservatorship support
5 fund.

6 4. The office may not authorize payment for services for any public guardian or public
7 conservator that provides services for more individuals than allowed through statute,
8 regulation, court rule, or policy adopted by the office.

9 5. The office, its officers, or its employees, may not act as a public guardian or a public
10 conservator or act in any other representative capacity for any individual. This
11 subsection does not prohibit an officer or employee from acting as a guardian or
12 conservator in a personal capacity apart from any duties as an officer or employee.

13 6. The office is subject to audits by the state auditor under chapter 54-10.

14 **27-27.1-03. Guardianship and conservatorship support fund - Continuing**
15 **appropriation.**

16 There is created in the state treasury the guardianship and conservatorship support fund.
17 The fund consists of all moneys transferred to the fund by the legislative assembly, interest
18 upon moneys in the fund, fee collections, donations, grants, and other contributions received for
19 deposit in the fund. All moneys in the fund are appropriated on a continuing basis to the judicial
20 branch to defray the expenses of the office for supporting guardianship and conservatorship
21 services, including guardianship and conservatorship training and monitoring.

22 **27-27.1-04. Records - Confidentiality - Disclosure - Penalty.**

23 1. Identifiable information concerning an individual who is applying for or receiving public
24 services under this chapter is confidential and may be disclosed only:

25 a. In the administration of any program under the supervision or administration of
26 the office.

27 b. When authorized by a policy or procedure of the office.

28 c. When allowed or required by rule or law.

29 2. A report concerning an applicant, provider, or recipient of public services is confidential
30 if the report is made in good faith and may be disclosed only to:

- 1 a. Authorized staff and agents of the office, who may further disclose the
2 information to a person that has a definite interest in the well-being of the
3 individual concerned, is in a position to serve the individual's interests, and that
4 needs to know the contents of the records to assure the well-being and interests
5 of the individual concerned.
- 6 b. An individual who is the subject of the report, if the identity of the person
7 reporting or supplying information under this chapter is protected until the
8 information is needed for use in an administrative, legal, or disciplinary
9 proceeding arising out of the report.
- 10 c. A public official and the public official's authorized agent who requires the
11 information in connection with the discharge of official duties.
- 12 d. A court when the court determines the information is necessary for the
13 determination of an issue before the court.
- 14 e. The investigation counsel.
- 15 3. The investigation counsel may disclose information uncovered during a disciplinary
16 investigation to the attorney general or bureau of criminal investigation related to a
17 criminal investigation when the investigation counsel suspects the subject of the
18 investigation has committed a crime.
- 19 4. A person that discloses, authorizes, or knowingly allows, participates in, or acquiesces
20 in the disclosure of confidential information in violation of this section is guilty of a
21 class C felony.

22 **27-27.1-05. Guardianship and conservatorship limitations - Representation to the**
23 **public - Exemption.**

- 24 1. A person may not serve as a guardian or a conservator for three or more adult
25 individuals at the same time unless that person is a licensed guardian or a licensed
26 conservator or has an agency permit.
- 27 2. A public guardian or a public conservator may not provide services to a minor unless
28 authorized by a proceeding under section 30.1-28-03.3.
- 29 3. A person must be a licensed guardian or a licensed conservator to offer guardianship
30 or conservatorship services to the public.
- 31 4. This section does not apply to:

- 1 a. A federal or state agency.
- 2 b. A financial institution under section 6-08.1-01 when appointed as a conservator.
- 3 c. An individual appointed as a guardian or conservator for a family member.
- 4 5. A person who violates this section after August 1, 2026, is guilty of a class B
- 5 misdemeanor.

6 **27-27.1-06. Immunity.**

7 A person who in good faith provides information or testimony regarding a guardian's or
8 conservator's misconduct or lack of professionalism is not subject to civil liability.

9 **27-27.1-07. Jurisdiction - Waiver of court costs - Applicability.**

- 10 1. The supreme court has original jurisdiction to revoke or suspend a guardian or a
11 conservator license.
- 12 2. The supreme court must establish a process to appeal license denials and board
13 orders.
- 14 3. The courts shall waive court costs and filing fees in any proceeding in which a person
15 is receiving public services under this chapter.
- 16 4. A guardian or conservator subject to the jurisdiction of a court of this state shall follow
17 the applicable policies, procedures, and standards of the office, or other approval
18 authority authorized by court rule, if the guardian or the conservator serves an adult
19 ward, adult protected person, or incapacitated person, as defined in title 30.1.

20 **27-27.1-08. Guardianship and conservatorship review board - Guardianship and**
21 **conservatorship counsel - Guardianship and conservatorship operations committee.**

- 22 1. The supreme court may establish a guardianship and conservatorship review board to
23 conduct disciplinary proceedings for a guardian or conservator.
- 24 2. The supreme court may establish a guardianship and conservatorship counsel to
25 investigate noncompliance reported under this chapter. The director of the office is the
26 hiring authority for the investigation counsel.
- 27 3. The supreme court must create a guardianship and conservatorship operations
28 committee to supervise the operations of the office and investigation counsel. The
29 operations committee:
 - 30 a. Must develop and submit budgets for the office, board, and investigation counsel.
 - 31 b. Is the hiring authority for the office director.

1 c. May adopt policies recommended by the office.

2 **27-27.1-09. Supreme court - Discretionary powers.**

3 The supreme court may:

4 1. Grant immunity to a member of the board and the board's agents if a district court or
5 the supreme court would have immunity in performing the same functions.

6 2. Establish confidentiality and disclosure standards for disciplinary proceedings.

7 3. Authorize officials, officers, agents, and designees of the office, the board, and the
8 investigation counsel to:

9 a. Administer oaths.

10 b. Order and otherwise provide for the inspection of books and records.

11 c. Issue subpoenas for the attendance of witnesses and the production of
12 designated documents, electronically stored information, or tangible things in
13 accordance with the North Dakota Rules of Civil Procedure.

14 d. Order the deposition of a person residing within or outside the state to be taken in
15 accordance with the North Dakota Rules of Civil Procedure.

16 4. Adopt rules to effectuate the powers and duties under this chapter.

17 **27-27.1-10. Attorney general - Counsel - Bureau of criminal investigation - Primary**
18 **authority for investigations.**

19 1. The attorney general shall act as legal counsel in any particular investigation or
20 proceeding under section 54-12-02. The attorney general shall appear and defend any
21 officer or employee of the office and any member of the board in any action founded
22 on an act or omission arising out of performance of an official duty consistent with
23 section 54-12-01.3.

24 2. In accordance with chapter 54-12, the attorney general and bureau of criminal
25 investigation have primary authority to investigate criminal cases related to a
26 guardianship or conservatorship.

27 **27-27.1-11. Duty to disclose and cooperate.**

28 1. A state and local governmental entity and its officers and employees, and the officials,
29 officers, and employees of the courts of this state shall disclose records and
30 information requested by the board or investigation counsel or any authorized
31 representative of the board or investigation counsel and shall cooperate with and give

- 1 reasonable assistance to the board or investigation counsel and any authorized
2 representative of the board or counsel unless prohibited by federal regulation or law.
3 2. The service of process extends to all parts of the state in any investigation or
4 disciplinary proceeding under this chapter. A sheriff or police officer shall serve
5 process and execute all lawful orders upon request of the office, its authorized
6 representative, the board, or the investigation counsel.

7 **27-27.1-12. Duties of witnesses - Penalty.**

- 8 1. An individual is obliged to attend as a witness in any investigation or disciplinary
9 proceeding commenced under this chapter.
10 2. If an individual refuses to attend, testify, or produce any writings or things required by
11 subpoena, the office, board, or investigation counsel that issued the subpoena may
12 petition the district court of the district in which the attendance or production is
13 required for an order compelling the individual to attend and testify or produce the
14 writings or things required by the subpoena. The court shall order the individual to
15 appear before the court at a specified time and place to show cause why the individual
16 has not attended, testified, or produced the writings or things as required. A copy of
17 the order must be served on the individual. If the court determines the subpoena was
18 regularly issued, the court shall order the individual to appear at the time and place
19 fixed in the order and testify or produce the required writings or things.
20 3. An individual who fails to obey an order under this section is guilty of a class A
21 misdemeanor.

22 **27-27.1-13. Preferred claim.**

- 23 1. The office has a preferred claim against the estate of an individual or an individual's
24 spouse for recovery of funds expended under this chapter for the care of that
25 individual or the individual's spouse. All funds recovered under this chapter must be
26 deposited in the general fund.
27 2. A claim may not be required to be paid and interest may not begin to accrue during the
28 lifetime of the decedent's surviving spouse, if any.
29 3. A statute of limitation or similar statute or the doctrine of laches may not bar a claim
30 under this chapter.

1 **SECTION 2.** A new subsection to section 30.1-28-07 of the North Dakota Century Code is
2 created and enacted as follows:

3 The court may order a guardian to be listed on a registry if the court removed the
4 guardian for good cause. A guardian listed on the registry is disqualified from acting as
5 a guardian in any guardianship proceeding. The court shall send a copy of the order to
6 the state court administrator, who shall maintain and administer the registry. This
7 subsection does not apply to a licensed guardian. For purposes of this subsection, a
8 licensed guardian includes a guardian whose license has been suspended but
9 excludes a guardian whose license is revoked.

10 **SECTION 3. AMENDMENT.** Section 30.1-29-15 of the North Dakota Century Code is
11 amended and reenacted as follows:

12 **30.1-29-15. (5-415) Death, resignation, or removal of conservator.**

13 1. The court may remove a conservator for good cause, upon notice and hearing, or
14 accept the resignation of a conservator. After a conservator's death, resignation, or
15 removal, the court may appoint another conservator. A conservator so appointed
16 succeeds to the title and powers of the predecessor.

17 2. The court may order a conservator to be listed on a registry if the court removed the
18 conservator for good cause. A conservator listed on the registry is disqualified from
19 acting as a conservator in any conservatorship proceeding. The court shall send a
20 copy of the order to the state court administrator, who shall maintain and administer
21 the registry. This subsection does not apply to a licensed conservator. For purposes of
22 this subsection, a licensed conservator includes a conservator whose license has
23 been suspended but excludes a conservator whose license is revoked.

24 **SECTION 4. AMENDMENT.** Subsection 1 of section 50-24.1-07 of the North Dakota
25 Century Code is amended and reenacted as follows:

26 1. On the death of any recipient of medical assistance who was a resident of a nursing
27 facility, intermediate care facility for individuals with intellectual disabilities, or other
28 medical institution and with respect to whom the department determined that resident
29 reasonably was not expected to be discharged from the medical institution and to
30 return home, or who was fifty-five years of age or older when the recipient received the
31 assistance, and on the death of the spouse of the deceased recipient, the total amount

1 of medical assistance paid on behalf of the recipient following the institutionalization of
2 the recipient who cannot reasonably be expected to be discharged from the medical
3 institution, or following the recipient's fifty-fifth birthday, as the case may be, must be
4 allowed as a preferred claim against the decedent's estate after payment, in the
5 following order, of:

- 6 a. Recipient liability expense applicable to the month of death for nursing home or
7 basic care services;
- 8 b. Funeral expenses not in excess of three thousand five hundred dollars;
- 9 c. Expenses of the last illness, other than those incurred by medical assistance;
- 10 d. Expenses of administering the estate, including attorney's fees approved by the
11 court;
- 12 e. Claims made under chapter 50-01;
- 13 f. Claims made under chapter 50-24.5;
- 14 g. Claims made under chapter 50-06.3 and on behalf of the state hospital; and
- 15 h. Claims made under chapter 27-27.1; and
16 i. Claims made under subsection 4.

17 **SECTION 5. REPEAL.** Chapter 27-27 of the North Dakota Century Code is repealed.

18 **SECTION 6. APPROPRIATION - JUDICIAL BRANCH - OFFICE OF GUARDIANSHIP**
19 **AND CONSERVATORSHIP.** The funds provided in this section, or so much of the funds as may
20 be necessary, are appropriated out of any moneys in the general fund in the state treasury, not
21 otherwise appropriated, to the judicial branch for the purpose of defraying the expenses of the
22 office of guardianship and conservatorship, for the biennium beginning July 1, 2025, and ending
23 June 30, 2027, as follows:

24	Establishment costs - indigents	\$1,550,000
25	Establishment costs - developmentally disabled	1,296,400
26	Public guardian and conservator fees - indigents	8,638,020
27	Guardianship contracts - developmentally disabled	6,835,136
28	Total general fund	\$18,319,556
29	<u>Establishment costs - indigents</u>	<u>\$1,550,000</u>
30	<u>Establishment costs - developmentally disabled</u>	<u>1,096,400</u>
31	<u>Public guardian and conservator fees - indigents</u>	<u>7,100,000</u>

1	<u>Guardianship contracts - developmentally disabled</u>	<u>5,500,000</u>
2	<u>Total general fund</u>	<u>\$15,246,400</u>

~~SECTION 7. APPROPRIATION - ATTORNEY GENERAL - FULL-TIME EQUIVALENT
POSITION AUTHORIZATION - ONE-TIME FUNDING.~~

~~1. The funds provided in this section, or so much of the funds as may be necessary, are appropriated out of any moneys in the general fund in the state treasury, not otherwise appropriated, to the attorney general for the purpose of defraying the expenses of full-time equivalent positions, for the biennium beginning July 1, 2025, and ending June 30, 2027, as follows:~~

10	Salaries and wages	\$1,304,676
11	Operating expenses	365,700
12	Capital assets	256,400
13	Total general fund	\$1,926,776
14	Full-time equivalent positions	5.00

~~2. The following amounts reflect the 2025-27 biennium one-time funding items included in the appropriation under subsection 1, which are not part of the entity's base budget for the 2027-29 biennium:~~

18	One-Time Funding Description	General Fund	Other Funds	Total
19	Operating expenses - small equipment	\$79,140	\$0	\$79,140
20	Capital assets - cars and radios	256,400	0	256,400
21	Grand total	\$335,540	\$0	\$335,540