1999 HOUSE JUDICIARY

HB 1127

### 1999 HOUSE STANDING COMMITTEE MINUTES

# BILL/RESOLUTION NO. 1127

House Judiciary Committee

□ Conference Committee

Hearing Date January 6, 1999

Tape Number	Side A	Side B	Meter #
1	Х		14.7
Committee Clerk Signa	ture Cla	Jundberg	

Minutes:

AL JAEGER (SOS) Presented prepared testimony, which is attached.

MICHAEL MONTPLAISIR: (Cass Co. Auditor) Presented prepared testimony, which is attached.

TERRY TRAYNOR (Assoc of Counties) This has the support of all counties.

COMMITTEE ACTION: January 13, 1999

<u>COREY FONG</u> met with the committee and presented suggested amendments.

<u>REP. MEYER</u> moved the adoption of the amendments. Rep Koppelman seconded and the motion passed on a unanimous voice vote.

<u>REP HAWKED</u> moved that the committee recommend a DO PASS AS AMENDED. Rep.

Maragos seconded and the motion passed on a roll call vote with 15 ayes, 0 nays and 0 absent.

Rep. Gunter was assigned to carry the bill on the floor.

# FISCAL NOTE

rn original and 10 co	opies)			
Bill/Resolution No.:	HB 1127	Amendment to:		
Requested by Legisla	tive Council	Date of Request:	December 29, 1998	

Please estimate the fiscal impact (in dollar amounts) of the above measure for state general or special funds, counties, cities, and school districts. Please provide breakdowns, if appropriate, showing salaries and wages, operating expenses, equipment, or other details to assist in the budget process. In a word processing format, add lines or space as needed or attach a supplemental sheet to adequately address the fiscal impact of the measure.

**Narrative**: It is anticipated that this bill may have either a neutral or decreased financial impact on counties. The intent of the bill is to allow the counting of absentee ballots on election day to be handled in a more timely and efficient manner. The creation of a special absentee ballot precinct will be a county option as provided by the bill. Counties are in the best position to determine whether or not such a precinct will be cost and time effective for their county. By having the option to have such a precinct, it is conceivable that the cost to the county might decrease because: (1) the "regular" precinct election boards will not have to take extra time to handle the counting of absentee ballots; (2) absentee ballots will not have to be transported to the "regular" precincts on election day; (3) the possibility of errors will be decreased.

#### 2. State fiscal effect in dollar amounts: No fiscal effect to state.

	199	7-99	1999-	-2001	200	1-03
	Bien	nium	Bien	nium	Bittin	nium
	General Fund	Other Funds	General Fund	Other Funds	General Fund	Other Funds
nues	None	None	None	None	None	None
enditures	None	None	None	None	None	None

3. What, if any, is the effect of this measure on the budget for your agency or department:

a.	For rest of 1997-99 biennium:	None (Indicate the portion of this amount included in the 1999-2001 executive budget:)
b.	For the 1999-2001 biennium:	None (Indicate the portion of this amount included in the 1999-2001 executive budget:)
c.	For the 2001-03 biennium:	None

4. **County, city, and school district** fiscal effect in dollar amounts: No effect for city and school districts because bill does not pertain to them. Potential for savings for County.

[	1997-99			1999-2001			2001-03	
	Biennium			Biennium			Biennium	
	Dicimium	School			School			School
Counties	Cities	Districts	Counties	Cities	Districts	Counties	Cities	Districts
None	None	None	None	None	None	None	None	None

	Maria Regues
Signed:	Mont Suger
Typed Name:	Alvin A. Jaeger
Department:	Secretary of State
Phone Number:	328-2900
Date Prepared:	January 4, 1998

ALVIN A. JAEGER SECRETARY OF STATE STATE OF NORTH DAKOTA 600 E BOULEVARD AVE DEPT 108 BISMARCK ND 58505-0500

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SECRETARY OF STATE January 8, 1999

- TO: Representative DeKrey and Members of the House Judiciary Committee
- FR: Cory G. Fong, Elections Director

## RE: HB 1127 – Absentee Ballot Precincts - Proposed Amendments

Page 1, line 8, overstrike "or" and insert immediately thereafter ","

Page 1, line 15, after "." Insert "<u>If the board of county commissioners choose to</u> <u>establish an absentee ballot precinct according to this section, the following provisions</u> <u>apply:</u>"

Page 1, line 16, overstrike "2" and immediately thereafter insert "a"

Page 2, line 3, overstrike "3" and immediately thereafter insert "b"

Page 2, line 4, overstrike "4" and immediately thereafter insert "c"

Page 2, line 9, overstrike "5" and immediately thereafter insert "d"

Renumber accordingly.

Date: 13 Roll Call Vote #: 1

# 1999 HOUSE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. 11 27

Subcommittee on	
or Conference Committee Legislative Council Amendment Number	0
Conference Committee Legislative Council Amendment Number	0
Legislative Council Amendment Number	0
	0
	$\rho = \rho$
Action Taken Do Pass as ame	nded
Action Taken Do Pass as amer Motion Made By Harles By Maraq	
Hawles By Maran	20
Representatives Yes No Representatives	Yes No
REP. DEKREY ✓ REP. SVEEN	V
REP. CLEARY	
REP. DELMORE	
REP. DISRUD	
REP. FAIRFIELD	
REP. GORDER	
REP. GUNTER 🗸	
REP. HAWKEN 🗸	
REP. KELSH	
REP. KLEMIN	
REP. KOPPELMAN V	
REP. MAHONEY	
REP. MARAGOS $\checkmark$	
REP. MEYER N	
Total         (Yes)         \sqrt{s}         No         O	
Absent 6	s.
Floor Assignment	

If the vote is on an amendment, briefly indicate intent:

#### REPORT OF STANDING COMMITTEE

- HB 1127: Judiciary Committee (Rep. DeKrey, Chairman) recommends AMENDMENTS AS FOLLOWS and when so amended, recommends DO PASS (15 YEAS, 0 NAYS, 0 ABSENT AND NOT VOTING). HB 1127 was placed on the Sixth order on the calendar.
- Page 1, line 8, overstrike the second "or", after "legislative" insert an underscored comma, and after "district" insert an underscored comma
- Page 1, line 21, after the overstruck period insert "<u>If the board of county commissioners</u> chooses to establish an absentee ballot precinct according to this section, the following provisions apply:

<u>a.</u>"

Page 2, line 3, overstrike "3." and insert immediately thereafter "b."

Page 2, line 6, overstrike "4." and insert immediately thereafter "c."

Page 2, line 9, overstrike "5." and insert immediately thereafter "d."

Renumber accordingly

1999 SENATE JUDICIARY

HB 1127

#### 1999 SENATE STANDING COMMITTEE MINUTES

# BILL/RESOLUTION NO. HB1127

Senate Judiciary Committee

□ Conference Committee

Hearing Date March 2, 1999

Tape Number	Side A	Side B	Meter #
1		Х	3000 - 3700
	<u> </u>		
Committee Clerk Signa	ture Jackie	Follmon	
	0		

Minutes:

HB1277 relates to absentee ballot precincts.

SENATOR STENEHJEM opened the hearing on HB1277 at 10:55 A.M.

All were present except Senator C. Nelson.

CORY FONG, Secretary of State's Office, testified in support of HB1127. Testimony attached.

SENATOR WATNE asked about the county auditor appointing the committeeman, how does he

determine if they are Republican or Democrat.

CORY FONG stated that this is the same process for setting up a resolution board on election night and they go to great pains so they are balanced.

MICHAEL MONTPLAISIR, Cass County Auditor, submitted written testimony in support of

HB1127. Testimony attached.

SENATOR STENEHJEM CLOSED the hearing on HB1127.

Page 2 Senate Judiciary Committee Bill/Resolution Number HB1127 Hearing Date March 2, 1999

SENATOR WATNE made a motion for DO PASS, SENATOR BERCIER seconded. Motion

carried. 4 - 0 - 2

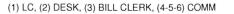
SENATOR STENEHJEM asked if this could be put on the Consent Calendar. No objection.

SENATOR BERCIER will carry this bill.

Subcommittee on or Conference Committee egislative Council Amendment Number action Taken <u>Do PASS on Consent Calendar</u>	1999 SENATE STAND BILL/RESO	ING CO LUTION	MMIT	1  Call Vote  =	ES	
or Conference Committee egislative Council Amendment Number  Action Taken <u>Do PASS on ConSert Calendar</u> Motion Made By <u>Senator</u> <u>Watne</u> By <u>Bercier</u> <u>Senators Yes No Senators Yes No</u> Senator Vayne Stenehjem X <u>Senator Stanley Lyson</u> X <u>Senator John Traynor</u> Senator Donnis Bercier X <u>Senator Caroloyn Nelson</u> Total (Yes) <u>4</u> No <u>O</u>	enate Judiciary				Commi	ttee
or Conference Committee egislative Council Amendment Number  Action Taken <u>Do PASS on ConSert Calendar</u> Motion Made By <u>Senator</u> <u>Watne</u> By <u>Bercier</u> <u>Senators Yes No Senators Yes No</u> Senator Vayne Stenehjem X <u>Senator Stanley Lyson</u> X <u>Senator John Traynor</u> Senator Donnis Bercier X <u>Senator Caroloyn Nelson</u> Total (Yes) <u>4</u> No <u>O</u>						
Conference Committee         egislative Council Amendment Number         Action Taken       Do       PAss       On Sert Calendar         Aotion Made By       Senator       Seconded       Senator         Senators       Yes       No       Senators       Yes       No         Senator Wayne Stenehjem       X       Senators       Yes       No       Senators       Yes       No         Senator Darlene Watne       X       Senator Stanley Lyson       X       Senator Senator Darlene Watne       X       Senator Stanley Lyson       Senator Senator Dennis Bercier       X       Senator Caroloyn Nelson       Senator Senator Caroloyn Nelson       Senator Senator Senator Senator Caroloyn Nelson       Senator Senator Senator Senator Caroloyn Nelson       Senator Se						
Action Taken <u>Do PASS on Consert Calendar</u> Motion Made By <u>Senator</u> <u>By</u> <u>Bercier</u> <u>Senators Yes No</u> <u>Senators Yes No</u> <u>Senator Wayne Stenehjem X I I I I I I I I I I I I I I I I I I </u>						
Motion Made By       Senator       Senator       Seconded       Senator         Senators       Yes       No       Senators       Yes       No         Senator Wayne Stenehjem       X	egislative Council Amendment Nun	nber _		$\bigcirc$	4	
Motion Made By       Senator       Seconded       Senator       Senator         Senators       Yes       No       Senators       Yes       No         Senator Wayne Stenehjem       X	Action Taken DO PA	55 (	571	Consert Co	ilendu	N
Senators       Yes       No       Senators       Yes       No         Senator Wayne Stenehjem       X			Sec			
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Senators       Tes       No         Senator Wayne Stenehjem       X       Image: Stenehjem       X         Senator Darlene Watne       X       Image: Stenehjem       X         Senator Stanley Lyson       X       Image: Stenehjem       Image: Stenehjem         Senator Stanley Lyson       X       Image: Stenehjem       Image: Stenehjem         Senator John Traynor       X       Image: Stenehjem       Image: Stenehjem         Senator Dennis Bercier       X       Image: Stenehjem       Image: Stenehjem       Image: Stenehjem         Senator Caroloyn Nelson       Image: Stenehjem       Image: Stenehj			No	Senators	Yes	No
Senator Darlene Watne       X       Image: Constraint of the system       Image: Constraint of the system         Senator John Traynor       Image: Constraint of the system       Image: Constraint of the system       Image: Constraint of the system         Senator Dennis Bercier       X       Image: Constraint of the system       Image: Constraint of the system       Image: Constraint of the system         Senator Caroloyn Nelson       Image: Constraint of the system         Senator Caroloyn Nelson       Image: Constraint of the system         Senator Caroloyn Nelson       Image: Constraint of the system       Image: Constr		Yes	10	00220000		
Senator Stanley Lyson       X       Image: Constant of the system       Image: Constant of the system         Senator Dennis Bercier       X       Image: Constant of the system       <	Senator Wayne Stenehjem	X				
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Senator Caroloyn Nelson I     I I     I I     Senator Caroloyn Nelson I     I I        I I	Senator John Traynor	X				+
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Absent 3	Total (Yes) 4		1	No		
	Absent					
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			0			

#### **REPORT OF STANDING COMMITTEE**

HB 1127, as engrossed: Judiciary Committee (Sen. W. Stenehjem, Chairman) recommends DO PASS and BE PLACED ON THE CONSENT CALENDAR (4 YEAS, 0 NAYS, 2 ABSENT AND NOT VOTING). Engrossed HB 1127 was placed on the Tenth order on the calendar.



1999 TESTIMONY

HB 1127



January 5, 1999

State Capitol

Auditor

Michael Montplaisir, CPA 701-241-5601

RE: House Bill 1127

Bismarck ND 58505

Representative Duane DeKrey Chairman, Judiciary Committee

**Treasurer** Dear Representative DeKrey:

Charlotte Sandvik 701-241-5611

Director of

House Bill 1127 is a corrective bill that would allow counties like ours to use the Absentee Ballot Precinct. The current statute allows the absentee ballot precinct only if we set up a separate precinct for each legislative district in the county.

Equalization

Frank Klein 701-241-5616 What we are looking for as a result of this legislation is some relief for our election workers on election day without sacrificing the integrity of the election process. In the 1998 General Election, Cass County had eleven precincts with over 1,000 voters; in the 1996 General Election, twenty-two precincts had over 1,000 voters and three of those had over 2,000 voters. The number of voters in the precinct includes both the walk-in voters and absentee voters.

We are trying to make changes in our precinct sizes; however, with rapid growth in Cass County we will always have some very large precincts. One way to provide relief to the election boards is by using the absentee precinct concept. Cass County has not utilized this law in the past because of the number of legislative districts in the county. Some of our precincts have received several hundred absentee ballots in the past and with the relaxing of the rules regarding absentee voting this is sure to grow.

We can ensure the integrity of the voting process with the absentee precinct. Through the use of computer software we are able to keep accurate, up-to-date records on who has applied for an absentee ballot and who has returned their ballot prior to election day. These lists can be made available to the local precinct on election day.

I urge you to support House Bill 1127.

Sincerely. Michael Montplaisir, CPA

County Auditor

CC:

Box 2806 211 Ninth Street South Fargo, North Dakota 58103

House Judiciary Committee members

FAX 701-241-5728

SECRETARY OF STATE ALVIN A. JAEGER

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SECRETARY OF STATE STATE OF NORTH DAKOTA 600 EAST BOULEVARD AVENUE DEPT 108 BISMARCK ND 58505-0500 January 6, 1999

TO: Representative DeKrey and Members of the House Judiciary Committee

FR: Al Jaeger, Secretary of State

#### RE: HB 1127 – Absentee Ballot Precincts

During the 1997 Legislative Session, voting in North Dakota was made easier when the absentee voting process was changed to eliminate the need for voters to provide a reason to vote absentee. This change essentially eliminated the requirement that voters be absent from their voting precincts on Election Day in order to vote absentee.

During the 1998 General election, while the total number of voters was down from previous elections, we saw an increase in the overall percentage of voters who took advantage of the absentee voting process. Almost 10% of the votes cast in the 1998 General Election were cast through the absentee voting process. Voting trends indicate that this percentage of absentee voters will likely increase over time which will create more and more absentee ballots for election boards to process on Election Day. As it is now, some election boards in North Dakota's larger precincts have to process nearly 300 absentee ballots on Election Day in addition to those regular ballots cast at the poll.

Under the current law, counties may choose the option of establishing absentee ballot precincts for the purpose of processing absentee ballots. House Bill-1127 is intended to continue giving counties that option. However, the changes offered by House Bill 1127 will make this option more usable for counties and ultimately provide a more efficient and effective method for processing absentee ballots on Election Day.

There are only two significant changes that House Bill 1127 makes to the current law. First, House Bill 1127 will allow a county to establish one absentee ballot precinct to serve the entire county versus each legislative district within the county. Under current law, counties like Cass, Burleigh, Grand Forks, or Ward counties would have to establish too many absentee ballot precincts to make it an efficient or cost effective option to choose.

Second, the method for appointing an election board to oversee a countywide absentee ballot precinct has been changed to coincide with the method for appointing a countywide resolution board that serves on election night. That method relies on the county auditor appointing one independent inspector along with an equal number of representatives from both political parties represented on a county election board to serve as judges.

By having the option to establish one absentee ballot precinct in the county versus multiple, it is conceivable that the cost to the county might decrease and overall efficiency in processing absentee ballots will be enhanced for the following reasons:

- 1. The "regular" precinct election boards will not have to take extra time to handle the counting of absentee ballots;
- Absentee ballots will not have to be transported to the "regular" precincts on Election Day;

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No.

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- 3. The possibility of errors will be decreased in the absentee ballot counting process; and
- 4. Consistency will be brought to the absentee ballot counting process.

For these reasons, I encourage your support for House Bill 1127.



March 1, 1999

Senator Wayne Stenehjem Chairman, Judiciary Committee State Capitol Bismarck ND 58505

Michael Montplaisir, CPA RE: House Bill 1127 701-241-5601

Dear Senator Stenehjem:

Treasurer

Auditor

Charlotte Sandvik 701-241-5611

Director of Equalization

Frank Klein 701-241-5616 House Bill 1127 is a corrective bill that would allow counties like ours to use the Absentee Ballot Precinct. The current statute allows the absentee ballot precinct only if we set up a separate precinct for each legislative district in the county.

We are looking for some relief for our election workers on election day without sacrificing the integrity of the election process. In the 1998 General Election, Cass County had eleven precincts with over 1,000 voters; in the 1996 General Election, twenty-two precincts had over 1,000 voters and three of those had over 2,000 voters. The number of voters in the precinct includes both the walk-in voters and absentee voters.

We are trying to make changes in our precinct sizes; however, with rapid growth in Cass County we will always have some very large precincts. One way to provide relief to the election boards is by using the absentee precinct to process the absentee ballots. Some of our precincts receive several hundred absentee ballots and with the relaxing of the rules regarding absentee voting this is sure to grow. Cass County has not utilized this law in the past due to the requirement of one absentee precinct per legislative district.

We can ensure the integrity of the voting process with the absentee precinct. Through the use of computer software we are able to keep accurate, up-to-date records on who has applied for an absentee ballot and who has returned their ballot prior to election day. These lists can be made available to the local precinct on election day.

I urge you to support House Bill 1127.

Sincerely. Michael Montplaisir, CPA

Box 2806 211 Ninth Street South Fargo, North Dakota 58103



FAX 701-241-5728

Michael Montplaisir, C County Auditor

SECRETARY OF STATE ALVIN A. JAEGER

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#### SECRETARY OF STATE STATE OF NORTH DAKOTA 600 EAST BOULEVARD AVENUE DEPT 108 BISMARCK ND 58505-0500 Moreb 2 1000

March 2, 1999

TO: Senator Stenehjem and Members of the Senate Judiciary Committee

FR: Al Jaeger, Secretary of State

#### RE: HB 1127 – Absentee Ballot Precincts

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During the 1998 General election, while the total number of voters was down from previous elections, we saw an increase in the overall percentage of voters who took advantage of the absentee voting process. Eight percent of the votes cast in the 1998 General Election were cast through the absentee voting process. Voting trends indicate that this percentage of absentee voters will likely increase over time which will create more and more absentee ballots for election boards to process on Election Day. As it is now, some election boards in North Dakota's larger precincts have to process nearly 300 absentee ballots on Election Day in addition to those regular ballots cast at the poll.

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- 3. The possibility of errors will be decreased in the absentee ballot counting process; and
- 4. Consistency will be brought to the absentee ballot counting process.

For these reasons, I encourage your support for House Bill 1127.