1999 SENATE FINANCE AND TAXATION

SB 2323

## 1999 SENATE STANDING COMMITTEE MINUTES

BILL/RESOLUTION NO. SB2323

## SENATE FINANCE AND TAXATION COMMITTEE

Hearing Date January 25, 1999

| Tape Number | Side A | Side B | Meter \# |
| :---: | :---: | :---: | :---: |
|  | 1 | x |  |
|  |  |  | 0 to 3308 |
|  |  |  |  |
| Committee Clerk Signature Sheila $a$ Veld $l$ |  |  |  |

Minutes:

OPEN MEETING ON SB2323

## SENATOR URLACHER:

## ALL SENATORS PRESENT

SENATOR URLACHER: recognize the fiscal note
SENATOR KROEPLINA: fiscal note attached and charitable gaming laws to reduce the expense of charitable gaming, Excise tax is on all pull tabs

SENATOR CHRISTMANN: history of the rate of taxation over the years,
SENATOR KROEPLINA: it has changed from 2\% to $4.5 \%$
SENATOR URLACHER: any further questions, testimony
TODD CRANDA: Support of SB2323 and would support concepts to reduce taxes
SENATOR WARDNER: is it $4.5 \%$ on all gross proceeds at this point
TODD CRANDA: I understand that this is correct for the first 25 thousand would not be covered then it would be after that

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Senate Finance and Taxation Committee
Bill/Resolution Number Sb2323
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SENATOR URLACHER: any further testimony
JONATHON ORTES: taxes have been increase at the cost of charities and the gaming committee. $4.5 \%$ expense money became shorter and a few sessions ago we were allowed another $2.5 \%$ after that. Games have gone up with minimum wage, costs gone up and small businesses are giving up gambling. need more money and a tightening economy

SENATOR B.STEMEHJEM: labor part of pull tabs so high, pull tab dispensing machines JONATHAN ORTES: yes, cost to buy the machine is to high, extra money that you have to have around for payouts.

SENATOR B.STEMEHJEM: certain cost for operating
JONATHAN ORTES: $50 \%$ profit and $2.5 \%$ for gross. the expenses back have been a lifesaver.
All expenses going up
SENATOR B.STEMEHJEM: what is the cost of games
JONATHAN ORTES: 32 and 38 for a box, tabs 28 or 32 for box of tabs
SENATOR B.STEMEHJEM: when was the last time they went up
JONATHON ORTES: they have went from 22-28
SENATOR CHRISTMANN: review of profit and gross mentioned earlier
JONATHON ORTES: excises tax is taken off the gross, subtract state and federal tax. Same two amounts are taken off the net gross

SENATOR CHRISTMANN: take $50 \%$ from the gross where does the other 150 go
JONATHON ORTES: figuring of funds, over the year the charity percentage has gotten smaller SENATOR CHRISTMANN: refiguring of expenses related to the gaming commission JONATHON ORTES: figuring of taxes and profit

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Senate Finance and Taxation Committee
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SENATOR URLACHER: Questions, any other testimony
CHUCK KELLER: SEE TESTIMONY

SENATOR KINNOIN: of $112 \%$ that had profit, how many are smaller organizations
CHUCK KELLER: primarily the operations that operate the game of 21 , labor intensive and those who operate pull tab dispensors

SENATOR B.STEMEHJEM: illegal to have someone under 21 operate the machine CHUCK KELLER: would be illegal because it would not meet the gaming statute

SENATOR CHRISTMANN: excess expenses and what the charitable institution and where is the shortage coming from

CHUCK KELLER: excess expenses can come from membership dues, bake sales or any other fund raising activity, would not have efficient funds in the trust accounts to meet obligations SENATOR B.STEMEHJEM: fiscal note and 1.5 million and increase, what is the other taxes involved with hiring someone else and the general fund increase and is this reflected in the fiscal note.

CHUCK KELLER: Forecasting the gaming industry in straight line or biennium vs. biennium SENATOR B.STEMEHJEM: changing the formula and charities that can't do gaming and the fiscal impact of that

CHUCK KELLER no significant decrease in the number of organizations that are conducting games

SENATOR B.STEMEHJEM: if there is though, what kind of impact would that have if they can't meet their expenses

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Senate Finance and Taxation Committee
Bill/Resolution Number Sb2323
Hearing Date January 25, 1999
CHUCK KELLER: numbers are identical and two thirds have extra expense money and one third don't, no decrease in establishments that operate gaming.

SENATOR B.STEMEHJEM: Sharing of expenses with other establishments
CHUCK KELLER: they can do anything with the money except noncompliance with the statute SENATOR B.STEMEHJEM: under expensed at the elks club, can they give the credit to the hope fire department

CHUCK KELLER: YES, under expensed of 10 thousand and what can be done with those funds DISCUSSION 02/02/99 TAPE 6125 - END A MOTION WAS MADE BY SEN WARDNER TO DO NOT PASS SECONDED BY SEN CHRISTMANN. VOTE WAS 5 Y 2 N 0 ABSENT SEN SCHOBINGER WILL CARRY.
(Return original and 10 copies)

Bill/Resolution No.: SB 2323
Amendment to: $\qquad$
Requested by Legislative Council Date of Request: 1-20-99

1. Please estimate the fiscal impact (in dollar amounts) of the above measure for state general or special funds, counties, cities, and school districts.

## Narrative:

This bill would exempt a gaming organization's first $\$ 25,000$ of gross proceeds of pull tabs each quarter from the North Dakota excise tax. The excise tax rate is four and one-half percent.

The bill would have a negative State fiscal effect.
2. State fiscal effect in dollar amounts:

|  | 1997-1999 <br> Biennium |  | 1999-2001 <br> Biennium |  | 2001-2003 <br> Biennium |  |
| :--- | ---: | :---: | :---: | :---: | :---: | :---: |
|  | General <br> Fund | Special <br> Funds | General <br> Fund | Special <br> Funds | General <br> Fund | Special <br> Funds |
|  | $-0-$ | $-0-$ | $(\$ 1,959,000)$ | -0 | $(\$ 2,239,000)$ | -0 |
|  | $-0-$ | $-0-$ | $-0-$ | -0 | $-0-$ | -0 |

3. What, if any, is the effect of this measure on the appropriation for your agency or department:
a. For rest of 1997-1999 biennium: None
b. For the 1999-2001 biennium: None
c. For the 2001-2003 biennium: None
4. County, City, and School District fiscal effect in dollar amounts:

| $1997-1999$ <br> Biennium |  |  | Biennium <br> Bienne r |  |  | School <br> Biennium |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Counties | Cities | School <br> Districts | Counties | Cities | Districts | Counties | Cities | School <br> Districts |
| $-0-$ | $-0-$ | $-0-$ | $-0-$ | $-0-$ | $-0-$ | $-0-$ | $-0-$ | $-0-$ |

If additional space is needed, attach a supplemental sheet.

Date Prepared: 1-22-99
signed Charles Keller
Typed Name Charles Keller
Department Office of Attorney General

Phone Number 328-4482

Date: $\qquad$ Roll Call Vote \#:


1999 SENATE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. 2323

Senate Senate Finance and Taxation
Committee

口
Subcommittee on or
$\square$ Conference Committee
Legislative Council Amendment Number
Action Taken
No Kor Pacer
Motion Made By


Seconded By


| Senators | Yes | No | Senators | Yes | No |
| :--- | :---: | :---: | :---: | :---: | :---: |
| SENATOR URLACHER | $V$ |  |  |  |  |
| SENATOR CHRISTMANN | $V$ |  |  |  |  |
| SENATOR SCHOBINGER | $\vee$ |  |  |  |  |
| SENATOR STENEHJEM | $V$ |  |  |  |  |
| SENATOR WARNER | $\vee$ |  |  |  |  |
| SENATOR KINNOIN |  | $\checkmark$ |  |  |  |
| SENATOR KROEPLIN |  | $\checkmark$ |  |  |  |
|  |  |  |  |  |  |
|  |  |  |  |  |  |
|  |  |  |  |  |  |

Absent
Floor Assignment


If the vote is on an amendment, briefly indicate intent:

## REPORT OF STANDING COMMITTEE

SB 2323: Finance and Taxation Committee (Sen. Urlacher, Chairman) recommends DO NOT PASS (5 YEAS, 2 NAYS, 0 ABSENT AND NOT VOTING). SB 2323 was placed on the Eleventh order on the calendar.

1999 TESTIMONY SB 2323

## OFFICE OF ATTORNEY GENERAL GAMING DIVISION

## Forecasted Gaming Activity for the 1999-2001 Biennium (Excludes Parimutuel Wagering) <br> January 5, 1999

|  | Gross Proceeds | Prizes | Adj Gross Proceeds |  | Gross Profit \% |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Bingo - Regular | \$ 97,467,000 | \$ 74,075,000 | \$ | 23,392,000 | 24\% |
| Bingo - Disp. Dev. | 160,000 | 136,000 |  | 24,000 | 15\% |
| Raffles | 4,132,000 | 1,777,000 |  | 2,355,000 | 57\% |
| Pull Tabs - Jars | 263,810,000 | 208,410,000 |  | 55,400,000 | 21\% |
| Pull Tabs - Disp. Dev. | 111,064,000 | 86,630,000 |  | 24,434,000 | 22\% |
| Board Games | 2,779,000 | 1,973,000 |  | 806,000 | 29\% |
| Punchboards | 41,000 | 29,000 |  | 12,000 | 29\% |
| Sports Pools | 250,000 | 190,000 |  | 60,000 | 24\% |
| Twenty-one | 73,737,000 | 59,727,000 |  | 14,010,000 | 19\% |
| Calcuttas | 240,000 | 204,000 |  | 36,000 | 15\% |
| Paddlewheels | 1,729,000 | 1,487,000 |  | 242,000 | 14\% |
| Poker | 6,000 | 0 |  | 6,000 | 100\% |
| Totals | \$555,415,000 | \$434,638,000 | \$ | 120,777,000 | 22\% |


| Add: | Interest Earned |
| :--- | :--- |
| Less: | ND Excise Tax |
|  | Federal Excise Tax |
|  | Bingo Sales Tax |
|  | Uncollected Checks |
| Total Adjusted Gross Proceeds |  |
| Less: | Gaming Tax |
|  | Allowable Expenses |
| Total Expenses |  |

Net Proceeds Earned
Eligible Use Contributions
\$ 167,000 16,401,000 320,000 5,458,000

78,000
\$98,687,000
\$ 6,691,000
57,692,000
\$ 64,383,000
$\rightarrow \$ 34,304,000$
$\$ 34,304,000$

\$ 53,000
Monetary Fines
Interest and Penalty
Gaming Stamps, License and Record Check Fees Total

Total Taxes and Other Revenue

26,000
391,000
$\$ 470,000$
$\$ 23,562,000$

Office of Attorney General Gaming Division January 19, 1999

Number of Sites, Licenses and Organizations
For Fiscal Years 1985 Through 1998


OFFICE OF ATTORNEY GENERAL
Gaming Division

Overview of Gaming Organizations' Under and Excess Expenses for the Fiscal Year Ended June 30, 1998

No. of Org.


No. of Org. 112

Under Expenses
$\$ 3,044,508$

5, 112

Excess Expenses
$\$ 2,310,706$

Notes:

1. "Under expenses" is the amount that organizations' actual expenses are below the allowable expense limit. Organizations may use this amount for any purpose.
2. "Excess expenses" is the amount that organizations' actual expenses exceed the allowable expense limit. Organizations must reimburse this amount to their gaming accounts to disburse to eligible uses.
3. History of the allowable expense limit:

Period \% of Adjusted Gross Proceeds (AGP) by Fiscal Year
1977-79 33\%
1979-83 35\%
1983-85 35\% if the org. had 1 site
$38 \%$ if the org. had more than 1 site
1985-87 40\% if the org. used net proceeds for its own use
$45 \%$ if the org. did not use net proceeds for
its own use
1987-89 45\%
1989-93 50\% of first $\$ 200,000$
45\% of AGP exceeding \$200,000
1993-95 50\% of first $\$ 200,000$
$45 \%$ of AGP exceeding $\$ 200,000$
35-50\% for sites that exclusively have pull tab dispensing devices
Cost of video surveillance equipment for twenty-one
$\rightarrow$ 1995-Present
50\% of first $\$ 200,000$
$45 \%$ of AGP exceeding $\$ 200,000$
Cost of video surveillance equipment for twenty-one $2 \frac{132}{2}$ of pull tab gross proceeds

