1999 SENATE NATURAL RESOURCES

SCR 4027

1999 SENATE STANDING COMMITTEE MINUTES BILL/RESOLUTION NO. SCR4027

Senate Natural Resources Committee

☐ Conference Committee

Hearing Date February 11, 1999

Tape Number	Side A	Side B	Meter #			
1	X		2140-6216			
1 x 0-490						
1 x 1640-2250						
Committee Clerk Signature Julaia. Lagen						

Minutes:

SENATOR FISCHER opened the hearing on SCR4027: A CONCURRENT RESOLUTION URGING THE CONGRESS OF THE UNITED STATES AND THE UNITED STATES ARMY CORPS OF ENGINEERS TO ASSUME RESPONSIBILITY FOR MISSOURI RIVER BANK EROSION DOWNSTREAM FROM ALL PICK-SLOAN PROJECT DAMS, INCLUDING THE GARRISON DAME TO OAHE RESERVOIR REACH IN NORTH DAKOTA, AND TO CONTINUE A PROGRAM OF ANNUALLY APPROPRIATING FUNDS FOR THE MAINTENANCE AND CONSTRUCTION OF BANK PROTECTION PROJECTS.

ANDY MORK, Morton Co. Resource Board and BOMM Joint Water Resource Board explained SCR4027. Before the dams were in the old Missouri, it did have bank erosion, but it built back as much land as it took away. Since the dam was in, the clear water coming out at times in amounts most advantageous to power generation and flood control, the clear water was able to

dissolve the land more than the Old Muddy did. It eroded the banks and never got high enough to build anything back again so we had a net loss of land. The downstream was included in the Pick-Sloan plan so from Sioux City to St. Louis the bank of the river was channelized for navigation. Report #576 published in December, 1997 catalogued the river between Garrison and Bismarck. 75% of the needed protection is already done. The report identified other sites that need work done. If the rest of this needed protection is installed, there will still be over 60% of the riverbanks that would remain natural. The BOMM Board needs to step up its information process and we hired Mike Dwyer to help us and are putting together a coordinated resource management program. This resolution regarding bank stabilization needs an amendment which would delete pages 4 and 5 of the resolution, etc. (See attached proposed amendments)

SENATOR TRAYNOR asked is the amendment proposing to change the thrust of the resolution from a petition to a study resolution.

ANDY MORK replied if you adopt the amendment, the preamble has to be adopted by this committee.

SENATOR TRAYNOR asked has the Legislative Council ever studied this and do you feel it would be better to have a resolution to Congress after you have the study.

ANDY MORK replied yes to both questions.

SENATOR REDLIN asked if we need 100% stabilization of the banks of the Missouri.

ANDY MORK replied definitely not. This river bends and curves and the bad erosion takes place almost on the outside of the curves and keeps them working away. That is where we need protection. The inside of the curves need no protection. There needs to be rocks for protection

on 40% of the 160 miles of banks. There would be protection on 40% of that total banks and on 60% of the banks there would be nothing so they would remain natural.

SENATOR REDLIN asked when you stabilize a curve, does that cause the river to move.

ANDY MORK replied the curves stay solid. If the river gets too high, it channels through the sandbars.

SENATOR TOMAC stated the Missouri River is one of the state's most recognized and most underestimated assets. The resolution as originally introduced calls for stabilization and the amendments are agreeable.

SENATOR TRAYNOR asked have the previously passed resolutions had any impact.

SENATOR TOMAC replied Senator Dorgan suggested to the Legislature and the legislators present at a meeting that the Legislature take a position on NAFTA and shoot a resolution to the US Congress because Senator Dorgan thinks that gives him the ammunition. Our Rep. and Senators from ND may not have had a resolution that we formulated in this Legislative body in one of the prior 6 sessions that they've had this.

SENATOR TRAYNOR asked should this be converted to a study resolution.

SENATOR TOMAC replied yes. We may need to sort out our differences among ourselves first and maybe we will have a greater impact before we go forward.

DAVID SPRYNCZYNATYK, State Engineer testified in support of SCR4027. Regarding the amendments that have been submitted by Mr. Mork, the Legislature needs to be aware of what is taking place and take a position on some of the development issues. This bill provides the background and facts regarding the situation on the Missouri River.

SENATOR TRAYNOR asked for an explanation of "Coordinated Resource Management Program".

DAVID SPRYNCZYNATYK replied after meeting with representatives from our neighboring states, Montana went through a process over the last 2 years called the "Coordinated Resource Management Program" that involved federal, state, private groups and citizens and they addressed specific issues on the Missouri River. This brought everyone together on what it was that should be done on parts of the Missouri River. As a result of that meeting, a decision was made that we should attempt something similar in ND, and there is a group in ND that does involve several federal agencies that have an interest and involvement in the Missouri River as well as all of the state agencies.

DANA BOHN, ND Water Coalition testified in support of Mr. Mork's issues.

BRUCE LANGE, Missouri River Adjacent Landowners Ass'n. testified in support of the BOMM Board.

SENATOR TRAYNOR asked are you in favor of the amendments proposed by Mr. Mork.

BRUCE LANGE replied yes.

MIKE DONAHUE, ND Wildlife Federation testified in support of SCR2047 as amended.

Because of the effort to develop the Missouri River Coordinated Resource Management

Program, we are willing with the amendment to go along with it. The federation is against any

further bank stabilization. (See attached resolutions from January, 1998) We would recommend
that the Legislative Council coordinate and monitor to work with the Coordination Resource

Management Program. There are copies of signature cards to show interest and opposition to

further bank stabilization. (See attached copied signature cards sent to the Corps of Engineers)

Page 5 Senate Natural Resources Committee Bill/Resolution Number Scr 4027 Hearing Date February 11, 1999

GERHARD RAEDEKE testified in support and gave it a DO PASS. The Army Corps of Engineers is undertaking a cumulative impact study of the Missouri River. Through that study we hope to learn the information and have the data so conformed decisions can be made. I am not concurring with the tone in which the whereas clauses are written. In the spirit of compromise I do not want to let that be an obstacle.

SENATOR REDLIN asked what are the whereas' that give you problems, and what is your objection.

GERHARD RAEDEKE stated the focus of this seems to be on remedying alleged losses to private landowners without taking into consideration the benefits that have occurred to private landowners along the river as a result of government action, the construction of the dam. The land along the river is now much more valuable and can be used for productive purposes. In its original state, the proposal was looking at remedying the alleged private losses without looking at the impacts to the public's ownership values on the river in terms of wildlife and recreational values. The erosion rate along the river before the dam was constructed was approximately 222 acres per year, and it is now 22 acres per year. The cost of bank stabilization is close to 1 million dollars per mile. In the next 50 years there will be approximately 1100 acres lost, and at the agricultural value of that property, landowners could be compensated for the reasonable cost of their property for approximately \$274,000. That would be far cheaper than the bank stabilization and given the cost of bank stabilization, landowners could actually be compensated at a much higher value than agricultural value for their property and it would still be more economical and would protect both public and private interests.

SENATOR REDLIN asked does the public have an interest in allowing the river to run free, even if its capacity to collect dirt has increased markedly because of the dam.

GERHARD RAEDEKE replied as a result of the dam, there is less erosion today than what there was before the construction of the dam. Erosion still occurs and the danger is the river cannot take sediment from the sides because it is clear cold water and sediment hungry. If it can't take from the sides, it will take from the bottom of the river. It will eat its own bed and will end up with a narrower, deeper, faster river, a channelized river that doesn't have the sandbars and the backwater areas necessary for fish and wildlife and to support the public's recreational interests in the river.

SENATOR TRAYNOR closed the hearing on SCR4027, asked if the Legislative Council should review the amendments and revamp this, because it could change the structure. The committee was in agreement.

COMMITTEE ACTION: 02/25/99(Tape 1-Meter #1640-2250) The committee discussion on SCR4027 ensued regarding the proposed amendment to the bill. SENATOR HEITKAMP moved that the proposed amendment to SCR4027 be adopted, seconded by SENATOR FREBORG. Roll call vote indicated 6 Yeas, 0 Nays, 0 Absent and not voting. A motion for DO PASS AS AMENDED was made by SENATOR REDLIN, seconded by SENATOR CHRISTMANN. Roll call vote indicated 6 Yeas, 0 Nays, 0 Absent and not voting. SENATOR FREBORG volunteered to carry the bill.

Adopted by the Natural Resources Committee

February 11, 1999

PROPOSED AMENDMENTS TO SENATE CONCURRENT RESOLUTION NO.4027

Page 1, line 1, replace "urging the Congress of the United States and the United States Army" with "directing the Legislative Council to study issues related to the Missouri River in North Dakota."

Page 1, remove lines 2 through 5

Page 1, remove lines 11 through 25

Page 2, remove lines 1 through 6

Page 2, line 30, remove "and"

Page 3, remove lines 1 through 52

Page 4, replace lines 1 through 30 with:

"That the Legislative Council study issues related to the Missouri River in North Dakota; and

BE IT FURTHER RESOLVED, that the study include an examination of the Pick-Sloan Missouri Basin program, the United States Army Corps of Engineers' master plan, land and natural resource issues, water management, bank stabilization, land use, and development of a long-range vision for the Missouri River in North Dakota; and

BE IT FURTHER RESOLVED, that the Legislative Council in conducting the study seek input from BOMMM (Burleigh, Oliver, Morton, Mercer, and McLean) Joint Water Resource Board; and

BE IT FURTHER RESOLVED, that the Legislative Council report its findings and recommendations, together with any legislation required to implement the recommendations, to the Fifty-Seventh Legislative Assembly."

5
Page 4, remove lines 1 through 7

Renumber accordingly

Date: 2-25-99

Roll Call Vote #: /

1999 SENATE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. SCR 4027

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Subcommittee on							
Conference Committee							
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Senator Tom Fischer, Vice Chr							
Senator Randel Christmann							
Senator Layton Freborg							
Senator Joel C. Heitkamp							
Senator Rolland W. Redlin							
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Roll Call Vote #: 2 Date: 2-25-99

1999 SENATE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. SCR 4027

Senate Natural Resources				Comm	nittee		
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Module No: SR-35-3648
Carrier: Freborg

Insert LC: 98354.0102 Title: .0200

REPORT OF STANDING COMMITTEE

SCR 4027: Natural Resources Committee (Sen. Traynor, Chairman) recommends AMENDMENTS AS FOLLOWS and when so amended, recommends DO PASS (6 YEAS, 0 NAYS, 0 ABSENT AND NOT VOTING). SCR 4027 was placed on the Sixth order on the calendar.

Page 1, line 1, replace "urging the Congress of the United States and the United States Army" with "directing the Legislative Council to study issues related to the Missouri River in North Dakota."

Page 1, remove lines 2 through 5

Page 1, remove lines 11 through 25

Page 2, remove lines 1 through 6

Page 2, line 30, remove "and"

Page 3, remove lines 1 through 29

Page 4, replace lines 1 through 30 with:

"That the Legislative Council study issues related to the Missouri River in North Dakota; and

BE IT FURTHER RESOLVED, that the study include an examination of the Pick-Sloan Missouri Basin program, the United States Army Corps of Engineers' master plan, land and natural resource issues, water management, bank stabilization, land use, and development of a long-range vision for the Missouri River in North Dakota; and

BE IT FURTHER RESOLVED, that the Legislative Council in conducting the study seek input from BOMMM (Burleigh, Oliver, Morton, Mercer, and McLean) Joint Water Resource Board; and

BE IT FURTHER RESOLVED, that the Legislative Council report its findings and recommendations, together with any legislation required to implement the recommendations, to the Fifty-seventh Legislative Assembly."

Page 5, remove lines 1 through 7

Renumber accordingly

1999 HOUSE NATURAL RESOURCES

SCR 4027

1999 HOUSE STANDING COMMITTEE MINUTES

BILL/RESOLUTION NO. 4027

House Natural Resources Committee

☐ Conference Committee

Hearing Date 3/12/99

Tape Number	Side A	Side B	Meter #		
1	X		12.2-38.5		
	(
Committee Clerk Signature Johin S. Small					

Minutes: ANDY MORK, BOMMM JOINT BOARD, & CHAIRMAN OF THE MORTON COUNTY RESOURCE BOARD, introduces the bill. MORK passes around pictures for the committee to look at. MORK advises the committee to amend a section of the bill.

REP. DEKREY asks what is the agenda of these groups? MORK replies that he doesn't think that they're against any improvements of the river.

REP. NELSON ask is there any agricultural seats on this board. MORK replies that there is an advisory board.

SUPPORT

DALE FRINK, STATE WATER COMMISSION, urges the committee for a do pass.

OPPOSE & SUPPORT

GARY RAEDEKE, self, comments that he is for and against the resolution. He is against the bill without the amendment, supports it with the amendment.

Page 2 House Natural Resources Committee Bill/Resolution Number 4027 Hearing Date 3/12/99

DANA BOHN, ND WATER COALITION, is also in support of this resolution.

The committee decided to do action right away. REP. DEKREY moved to ACCEPT THE AMENDMENT, seconded by REP. NELSON. The voice vote passes. REP. NOTTESTAD moved for a DO PASS AS AMENDED, seconded by REP. SOLBERG. The roll call vote was taken with 11 YES, 0 NO, 4 ABSENT. The CARRIER of the bill is REP. HANSON.

Adopted by the Natural Resources Committee

March 15,1999

3/15/99

HOUSE

AMENDMENTS TO ENGROSSED SENATE CONCURRENT 3/15/99 NAT.RES. RESOLUTION NO. 4027

Page 2, line 17, replace "BOMMM (Burleigh, Oliver, Morton, Mercer, and McLean) Joint Water Resource" with "the Missouri River Coordinated Resource Management Program and the Corps of Engineers"

Page 2, line 18, remove "Board"

Renumber accordingly

Date: 3.13.99 Roll Call Vote #: /

1999 HOUSE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO.

House House Natural Resources Commi				ittee		
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Date: 3.12.99 Roll Call Vote #: 2

1999 HOUSE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO.

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REPORT OF STANDING COMMITTEE (410) March 15, 1999 4:21 p.m.

Module No: HR-46-4835 Carrier: Hanson

Insert LC: 98354.0201 Title: .0300

REPORT OF STANDING COMMITTEE

SCR 4027, as engrossed: Natural Resources Committee (Rep. Grosz, Chairman) recommends AMENDMENTS AS FOLLOWS and when so amended, recommends DO PASS (11 YEAS, 0 NAYS, 4 ABSENT AND NOT VOTING). Engrossed SCR 4027 was placed on the Sixth order on the calendar.

Page 2, line 17, replace "BOMMM (Burleigh, Oliver, Morton, Mercer, and McLean) Joint Water Resource" with "the Missouri River Coordinated Resource Management Program and the Corps of Engineers"

Page 2, line 18, remove "Board"

Renumber accordingly

1999 TESTIMONY

SCR 4027

Proposed Amendments SCR 4027

Delete all of pages 4 and 5 . . .

Insert in lieu thereof the following . . .

That the Fifty-sixth Legislative Assembly directs the Legislative Council, in conjunction with the Missouri River Coordinated Resource Management Program, to study the Missouri River in North Dakota, including the Pick Sloan Missouri Basin Program, the Corps of Engineers Master Manual, land and natural resource issues, water management, bank stabilization, land use, and a long range vision for the Missouri River in North Dakota.

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WHEREAS, the Missouri River from Garrison Dam to the headwaters of Lake Oahe is a world walleye fishery and a resting area for as many as 180,000 Canada Geese during the fall; and,

WHEREAS, this reach of the river and adjacent riparian woodland provide critical wildlife habitat for resident and migratory species, including bald eagles, white-tailed deer and turkeys; and,

WHEREAS, the sandbar islands in the Missouri River provide essential nesting habitat for the Interior Least Tern, an endangered species, and the Piping Plover, a threatened species; and,

WHEREAS, the U.S. Army Corps of Engineers' estimates that over 25 percent of the Missouri Riv between Garrison Dam and Bismarck has been altered with rock riprap revetments, jetties, and hardpoints; and,

WHEREAS, bank stabilization and accompanying development threatens to degrade fish and wildlife resources and the recreational values of the Missouri River by deepening the main river channel and reducing backwater wetlands, braided stream channels, and sandbar islands; and

WHEREAS, riverfront developers and property owners are currently asking Congress for \$50 million to further alter banks of the Missouri River; and,

WHEREAS, continued bank stabilization, at the cost of approximately \$1 million per mile, will degrade public ownership values in the river; and,

WHEREAS, the public, through the construction of Garrison Dam, has substantially increase value of private land adjacent to the Missouri River; and,

WHEREAS, the U.S. Army Corps of Engineers has a sloughing easement program to compensat landowners for land lost to erosion; and,

WHEREAS, just compensation for erosion losses provides a tremendous savings to the public as compared to the cost of bank alteration and at the same time protects fish and wildlife habitat values.

NOW THEREFORE, BE IT RESOLVED, the North Dakota Wildlife Federation urges the responsible local, state, and federal agencies to develop a comprehensive plan addressing the Missouri Rive its natural, recreational, and historic values, conservation needs, and appropriate development; and

BE IT FURTHER RESOLVED, the North Dakota Wildlife Federation supports sloughing and conservation easements as practical ways to address riverbank erosion and conserve fish and wildlife resources; and,

BE IT FURTHER RESOLVED, the North Dakota Wildlife Federation opposes the further expenditu of public funds to stabilize the Missouri River from the Garrison Dam to the headwaters of Lake Oahe.

SUBMITTED BY: Lewis and Clark Wildlife Club - Bismarck

ACTION: 18 Jan 1998 Passed_ Passed as amended X Failed January 1998 Convention in Jamestown

I am concerned excessive bank alteration will diminish public ownership intere in the Missouri River and the value of the river for fish, wildlife, and recreation I respectfully request: That no more public money be spent for bank stabilization enhancing private development along the river. That fewer permits be issued authorizing bank stabilization in order to preserve the free-flowing characteristics of the river. That a comprehensive plan be implemented for managed growth of the Missouri River corridor. Name Parall Karley Address 2 18 n 15 s t	I am concerned excessive bank alteration will diminish public ownership into in the Missouri River and the value of the river for fish, wildlife, and recreated respectfully request: That no more public money be spent for bank stabilization enhancing private development along the river. That fewer permits be issued authorizing bank stabilization in order to preserve the free-flowing characteristics of the river. That a comprehensive plan be implemented for managed growth of the Missouri River corridor. Name Glen Hafke SEP 2 1000 Address 1243 N, 28Th Short Correspondent to the Missouri River corridor. Signature Correspondent to the State Stat
ennancing private development along the river. That fewer permits be issued authorizing bank stabilization in order to preserve the free-flowing characteristics of the river. That a comprehensive plan be implemented for managed growth of the Missouri River corridor. Name Cyal Hoff Address 4/2 Me alow City State ZIP	I am concerned excessive bank alteration will diminish public ownership intere in the Missouri River and the value of the river for fish, wildlife, and recreation. I respectfully request: That no more public money be spent for bank stabilization enhancing private development along the river. That fewer permits be issued authorizing bank stabilization in order to preserve the free-flowing characteristics of the river. That a comprehensive plan be implemented for managed growth of the Missouri River corridor.
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VISION GROUP OF NORTH DAKOTA MISSOURI RIVER COORDINATED RESOURCE MANAGEMENT PROGRAM (MRCRMP)

Senator Byron Dorgan 713 Hart Office Bldg. Washington, DC 20510

Mike Eggl Senator Dorgan's Office 312 Federal Bldg. PO Box 2579 Bismarck, ND 58502-2579

Senator Kent Conrad 530 Hart Office Bldg. Washington, DC 20510

Lynn Clancey Senator Conrad's Off. Federal Office Bldg., Rm. 228 Bismarck, ND 58501

Representative Earl Pomeroy 1533 Longworth Office Bldg. Washington, DC 20515

Ross Keys Rep. Pomeroy's Office 220 E. Rosser Ave. Bismarck, ND 58501

Governor Ed Schafer ND Governor's Office 600 East Boulevard Ave. Bismarck, ND 58505

Mr. Bob Harms ND Governor's Office 600 East Boulevard Ave. Bismarck, ND 58505

Francis Schwindt ND State Health Dept. PO Box 5520 Bismarck, ND 58502 Murray Sagsveen ND State Health Dept. PO Box 5520 Bismarck, ND 58502

Mike Sauer State Health Department PO Box 5520 Bismarck, ND 58502

Wes Wiedenmeyer NRCS PO Box 1458 Bismarck, ND 58502

Bill Bicknell US Fish & Wildlife Serv. 1500 Capital Ave Bismarck, ND 58501

Al Sapa US Fish & Wildlife Serv. 1500 Capital Ave Bismarck, ND 58501

Terry Steinwand ND Game and Fish Dept. 100 Bismarck Expwy. N. Bismarck, ND 58501

Dean Hildebrand ND Game and Fish Dept. 100 Bismarck Expwy N. Bismarck, ND 58501

Jesse Hanson ND Parks and Rec 1835 Bismarck Expressway Bismarck, ND 58504

Dave Sprynczynatyk ND State Water Commission 900 East Boulevard Ave. Bismarck, ND 58505 Todd Sando ND State Water Commission 900 East Boulevard Bismarck, ND 58505

Dale Frink
ND State Water Commission
900 East Boulevard
Bismarck, ND 58505

Ayn Schmit U.S. EPA 999 18th Street, Suite 500-8EPR-EP Denver, CO 80202-2466

Peter Ismert U.S. EPA 999 18th Street, Suite 500-8EPR-EP Denver, CO 80202-2466

Robert Schlobohm State Historical Society 612 E. Blvd. Ave. Bismarck, ND 58505-0830

Jim Winters Corps of Engineers 1513 South 12th Street Bismarck, ND 58504

John Remus Corps of Eng. 215 North 17th Street Omaha, NE 68102-4978

Bill Miller Corps of Eng. 215 North 17th Street Omaha, NE 68102-4978 Laura Timp Corps of Eng. 215 North 17th Street Omaha, NE 68102-4978

Dennis Breitzman US Bureau of Reclamation PO Box 1017 Bismarck, ND 58502-1017

Rick Nelson US Bureau of Reclamation PO Box 1017 Bismarck, ND 58502-1017

Greg Wiche US Geological Survey 821 East Interstate Ave Bismarck, ND 58501

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Dorene Mehlhoff Bismarck-Mandan Home Builders Assn. 1424 W. Century Ave. Bismarck, ND 58501 TO:

House Natural Resource Committee Clerk

FROM:

Andy Mork

DATE:

March 15, 1999

RE:

Amend Engrossed Senate Concurrent Resolution No. 4027

On Page 2, Lines 17 and 18, delete the words

"BOMMM (Burleigh, Oliver, Morton, Mercer, and McLean) Joint Water Resource Board"

and insert in lieu of the words

"the Missouri River Coordinated Resource Management Program and the Corps of Engineers"