2013 HOUSE FINANCE AND TAXATION

HB 1277

2013 HOUSE STANDING COMMITTEE MINUTES

House Finance and Taxation Committee

Fort Totten Room, State Capitol

HB 1277 January 29, 2013 Job 17889

Conference Committee

Explanation or reason for introduction of bill/resolution:

A Bill relating to corporate and individual income tax rate reductions.

Minutes:

Chairman Belter: Opened hearing on HB 1277

Representative Kasper: Introduced and reviewed the HB 1277. I support any bill to reduce any tax. After discussing the bill with Mr. Fong's office, it was brought to my attention that some of the brackets may need a few small changes, asks the committee for a little time for this to be done. History shows when the tax brackets have been reduced, the government made more money. This helps increase revenue. (ended 7:45).

Vice Chairman Headland: Is section 3 mirroring legislation that was passed on the federal level on the fiscal cliff negotiations?

Representative Kasper: No. This bill was intended to do two things; reduce the tax on long-term capital gains and dividends and in the event the fiscal cliff occurred, this was made to address that.

Representative Zaiser: You indicated that reducing dividends and capital gain tax would help create wealth but not jobs. The Bush administration did that to encourage development, new jobs, and wealth and in reality it went the other way. Could that happen here?

Representative Kasper: That's a very big question. If you go back to the years of President Bush and look at the economic activity in the U.S. during most of his 10 years the economic activity was booming and revenues were increasing. And then we had the awakening where the market crashed and then the economy. I do not fault President Bush for that activity. I look back to the community redevelopment act of the 1970's, which required banks to change their lending practice, It was warned more than once by Bush Administration and it was ignored by Congress. This is a different issue, these are already people that have stocks and bonds and have saved dollars, and they have already paid taxes on that money.

House Finance and Taxation Committee HB 1277 January 29, 2013 Page 2

Representative Zaiser: It's often been said that way of earning money is doing the work and this way is playing with money. What is your response to that?

Representative Kasper: I guess you and I have a philosophical difference in this area. Farmer's farmland, over the course of their lifetimes they have accumulated an asset called farmland with their own sweat. They hopefully save money and in history the farmland increases in value, now the farmer wants to retire and no family to hand farm down to so they have to sell; now they have capital gains. All their years of working they have already paid income taxes. I think it is wrong that part of their well-earned asset is being taken away.

Representative Drovdal: Your discussion on dividends and double taxation, in talking about fairness issues another area would be social security's wages. Have you thought about including this also?

Representative Kasper: I am missing the details of your question?

Representative Drovdal: Repeats question.

Representative Kasper: I don't think we can do anything about that because it is Federal Issue. If we could do anything about that under ND law, I would certainly want an amendment to add it. (ended 16:00)

Bill Shalhoob, Greater North Dakota Chamber: While we support the higher number in HB 1250 I think the higher dividend should be considered. The way this is structured I do believe it would help folks in retirement. Discusses the Governors homestead tax bill.

Chairman Belter: Any further testimony in support to 1277? Closes.

2013 HOUSE STANDING COMMITTEE MINUTES

House Finance and Taxation Committee

Fort Totten Room, State Capitol

HB 1277 February 5, 2013 Job 18337

Conference Committee

Knotie Hetmly

Explanation or reason for introduction of bill/resolution:

A Bill relating to corporate and individual income tax rate reductions.

Minutes:

Attached amendments #1 and bill #2.

Representative Kasper: Distributed amendments and red and green version of the bill. See attached amendments #1 and bill #2. (ended 8:20)

Chairman Belter: On this social security, take an individual that all their income is derived from property owned in ND but they live in AZ as their permanent home? So they are paying taxes on the rental property, what about their social security?

Representative Kasper: They will be taxed in which ever state they reside in; their income tax would follow that. That is another incentive to keep them here in ND.

Vice Chairman Headland: Did you give any consideration to exempt it all?

Representative Kasper: No. I think everyone should pay a little bit.

Representative Drovdal: I'd like to see a new fiscal note on this if possible.

Representative Kasper: We are asking them to provide it.

Representative Klein: When you talk about qualified dividends are you using the same guidelines the Feds do.

Representative Kasper: Whatever are taxable dividends in ND for tax purposes would qualify to be under the formula.

Chairman Belter: Closes.

2013 HOUSE STANDING COMMITTEE MINUTES

House Finance and Taxation Committee

Fort Totten Room, State Capitol

HB 1277 February 11, 2013 Job 18694

Conference Committee

Explanation or reason for introduction of bill/resolution:

A Bill relating to corporate and individual income tax rate reductions.

Minutes:

Amendments #1

Rep Headland distributed and explained amendments.

Chairman Belter: The purpose of the amendments is to amend out everything except section three.

Rep Headland moved the amendment.

Rep Owens seconded.

Voice vote: Motion carries.

Rep Owens made a motion to Do Pass as Amended.

Rep Dockter seconded.

Rep Drovdal: I'm going to resist the motion.

Roll Call Vote

Yes: 9

No: 4

Absent: 1

Carried by: Rep Owens.

FISCAL NOTE Requested by Legislative Council 01/15/2013

Bill/Resolution No.: HB 1277

1 A. State fiscal effect: Identify the state fiscal effect and the fiscal effect on agency appropriations compared to funding levels and appropriations anticipated under current law.

	2011-2013 Biennium		2013-2015	Biennium	2015-2017 Biennium	
	General Fund	Other Funds	General Fund	Other Funds	General Fund	Other Funds
Revenues			\$(348,900,000)			
Expenditures						
Appropriations						

1 B. County, city, school district and township fiscal effect: Identify the fiscal effect on the appropriate political subdivision.

	2011-2013 Biennium	2013-2015 Biennium	2015-2017 Biennium
Counties			
Cities			
School Districts			
Townships			

2 A. Bill and fiscal impact summary: Provide a brief summary of the measure, including description of the provisions having fiscal impact (limited to 300 characters).

HB 1277 reduces corporation and individual income tax rates, and increases the exclusion for qualified dividends and long term capital gains.

B. Fiscal impact sections: Identify and provide a brief description of the sections of the measure which have fiscal impact. Include any assumptions and comments relevant to the analysis.

Section 1 of HB 1277 broadens the income brackets and reduces all corporate income tax rates. Section 2 reduces the number of individual income tax brackets from five to three, and lowers all individual income tax rates. Section 3 expands the exclusion for qualified dividends and long term capital gains.

- 3. State fiscal effect detail: For information shown under state fiscal effect in 1A, please:
 - A. **Revenues:** Explain the revenue amounts. Provide detail, when appropriate, for each revenue type and fund affected and any amounts included in the executive budget.

If enacted, HB 1277 is expected to reduce state general fund revenues by an estimated \$348.9 million in the 2013-15 biennium. Corporation rate relief is expected to total -\$81.1 million and individual income tax relief is expected to total -\$206.2 million in the 2013-15 biennium. The expansion of the deduction for qualified dividends and long term capital gains is expected to total -\$61.6 million in the 2013-15 biennium.

B. Expenditures: Explain the expenditure amounts. Provide detail, when appropriate, for each agency, line item, and fund affected and the number of FTE positions affected.

C. **Appropriations:** Explain the appropriation amounts. Provide detail, when appropriate, for each agency and fund affected. Explain the relationship between the amounts shown for expenditures and appropriations. Indicate whether the appropriation is also included in the executive budget or relates to a continuing appropriation.

Name: Kathryn L. Strombeck Agency: Office of Tax Commissioner Telephone: 328-3402 Date Prepared: 01/28/2013 13.0428.02003 Title.03000 2/11/13

Page 1, line 1, remove "section 57-38-30, subsection 1 of section 57-38-30.3,"

- Page 1, line 2, remove "and"
- Page 1, line 3, remove "corporate and"
- Page 1, line 3, replace "rate reductions" with "deductions for capital gains, dividends, and interest earnings"

Page 1, remove lines 5 through 23

Page 2, remove lines 1 through 31

Page 3, remove lines 1 through 31

- Page 4, remove lines 1 through 31
- Page 5, remove lines 1 through 4
- Page 5, line 10, remove "gualified dividend income that is"
- Page 5, remove lines 11 and 12
- Page 5, line 13, remove "December 31, 2012, and"
- Page 5, line 13 overstrike "net and insert immediately thereafter ":
 - (1) Qualified dividend income that is taxed at the same rate as long-term capital gain for federal income tax purposes under Internal Revenue Code provisions in effect on December 31, 2012;
 - (2) <u>Net</u>"

Page 5, line 15, after "amended" insert:"; and

(3) Taxable interest"

Page 5, line 17, replace "and" with an underscored comma

Page 5, line 17, after "gain" insert ", and taxable interest"

Page 5, line 22, overstrike the period

Renumber accordingly

Date: <u>3-11-13</u> Roll Call Vote #: <u>1</u>					
	ROLL (CALL V	G COMMITTEE OTES iみ77		
House Finance and Taxation				Comn	nittee
Check here for Conference Committee					
Legislative Council Amendment Num	ber _				
Action Taken: Do Pass	Do Not	Pass	Amended X Adop	t Amen	dment
Rerefer to Ap	propriat	tions	Reconsider		
Motion Made By Rep. Headland Seconded By Rep. Ann Owens					
Representatives	Yes	No	Representatives	Yes	No
Chairman Wesley Belter			Rep. Scot Kelsh		
Vice Chairman Craig Headland			Rep. Steve Zaiser		
Rep. Matthew Klein			Rep. Jessica Haak		
Rep. David Drovdal			Rep. Marie Strinden		
Rep. Glen Froseth			-		
Rep Mark Owens					

Rep. Mark Owens	
Rep. Patrick Hatlestad	
Rep. Wayne Trottier	
Rep. Jason Dockter	
Rep. Jim Schmidt	
Total (Yes)	No

Absent

Floor Assignment

If the vote is on an amendment, briefly indicate intent:

Voice Vote Motion carries

			Date: <u> </u>	13
2013 HOUSE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. <u>1みフフ</u>				
HouseFinance and Taxation				Committee
Check here for Conference Co	mmitte	е		
Legislative Council Amendment Numb	per _			
Action Taken: 🕅 Do Pass 🗌 [Amended 🗌 Adopt	: Amendment
Motion Made By <u>Rep. Ol</u>	ven		conded By <u>Rep. Do</u>	
Representatives	Yes	No	Representatives	Yes No/
Chairman Wesley Belter Vice Chairman Craig Headland	\mathbf{Y}		Rep. Scot Kelsh Rep. Steve Zaiser	
Rep. Matthew Klein	-V/-		Rep. Jessica Haak	
Rep. David Drovdal			Rep. Marie Strinden	
Rep. Glen Froseth		•		
Rep. Mark Owens	V.			
Rep. Patrick Hatlestad	1 V			
Rep. Wayne Trottier	$\overline{}$			
Rep. Jason Dockter	$ \sqrt{\prime} $			
Rep. Jim Schmidt				
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	<u> </u>	<u> </u>	1	
Total (Yes) 9 No				
Absent				
Floor Assignment Rep. (Ou	ren	<u></u>	

If the vote is on an amendment, briefly indicate intent:

REPORT OF STANDING COMMITTEE

HB 1277: Finance and Taxation Committee (Rep. Belter, Chairman) recommends AMENDMENTS AS FOLLOWS and when so amended, recommends DO PASS (9 YEAS, 4 NAYS, 1 ABSENT AND NOT VOTING). HB 1277 was placed on the Sixth order on the calendar.

- Page 1, line 1, remove "section 57-38-30, subsection 1 of section 57-38-30.3,"
- Page 1, line 2, remove "and"
- Page 1, line 3, remove "corporate and"
- Page 1, line 3, replace "rate reductions" with "deductions for capital gains, dividends, and interest earnings"

Page 1, remove lines 5 through 23

Page 2, remove lines 1 through 31

Page 3, remove lines 1 through 31

- Page 4, remove lines 1 through 31
- Page 5, remove lines 1 through 4
- Page 5, line 10, remove "gualified dividend income that is"
- Page 5, remove lines 11 and 12
- Page 5, line 13, remove "December 31, 2012, and"

Page 5, line 13 overstrike "net and insert immediately thereafter ":

- (1) Qualified dividend income that is taxed at the same rate as long-term capital gain for federal income tax purposes under Internal Revenue Code provisions in effect on December 31, 2012;
- (2) <u>Net</u>"

Page 5, line 15, after "amended" insert:"; and

(3) Taxable interest"

Page 5, line 17, replace "and" with an underscored comma

Page 5, line 17, after "gain" insert ", and taxable interest"

Page 5, line 22, overstrike the period

Renumber accordingly

2013 SENATE FINANCE AND TAXATION

HB 1277

2013 SENATE STANDING COMMITTEE MINUTES

Senate Finance and Taxation Committee

Lewis and Clark Room, State Capitol

HB 1277 3/12/2013 Job Number 19789

Conference Committee

Committee Clerk Signature

Explanation or reason for introduction of bill/resolution:

A BILL for an Act to amend and reenact subdivision d of subsection 2 of section 57-38-30.3 of the North Dakota Century Code, relating to individual income tax deductions for capital gains, dividends, and interest earnings; and to provide an effective date.

Minutes:

Testimony Attached

Chairman Cook opened the hearing on HB 1277.

Representative Kasper introduced HB1277.

Senator Miller - How would this appear on the tax statement?

Representative Kasper - It looks like to me there are 2 tax returns for North Dakota and we would probably have to use what is identified as ND1. This return says on a line in the middle of the page 'federal taxable income' and then below it says 'subtractions' and here we would have to add the subtractions outlined and then at the bottom it says North Dakota taxable income, so the people that were taking advantage of this probably have to use this form.

Vice Chairman Campbell - Did you consider doing like 5 or 6 of the other states, just eliminate income tax all together?

Representative Kasper - No I did not consider eliminating it. An incremental movement downward, I've seen works a lot better. This is an attempt to continue to reduce the taxable income of the North Dakota citizens, particularly our seniors and retired folks. They are probably more apt to have this type of income.

Senator Triplett - I was noting the \$73,600,000 fiscal note for the upcoming biennium and wondered if you could share with us where you think this fits in the hierarchy of tax relief this session.

Representative Kasper - Philosophically I believe we over tax our citizens. Philosophically I think we need to target all areas of tax relief. I have worked diligently on property tax relief and property tax reform. I think the number 1 concern of North Dakota citizens is property tax. (5:10)

Senate Finance and Taxation Committee HB 1277 3/12/2013 Page 2

Carlee McCleod, Utility Shareholders of North Dakota - See attached testimony 1 & 2 in favor of HB1277.

John Olson, NextEra Energy Resources - Handed out attachment 3.

Ellen Joseph, Tax Project Manager, NextEra Energy Resources - See attached testimony 4 in favor of HB 1277.

Senator Triplett - What I think I hear you saying and correct me if I'm wrong, that because the federal government has been so generous to you, you don't have enough income against which to take credits so we need to pretend that the federal government hasn't been so generous.

Ellen Joseph - I would say to allow us the option to elect out of the federal for state purposes.

Senator Triplett - It's just an illusionary opting out, you are still planning to take full advantage of the federal.

Ellen Joseph - Our regulated utility affiliate is required to.

Senator Dotzenrod - You used the term drilling in here. To capitalize intangible drilling in completion costs. What's the difference between tangible drilling and intangible drilling? I didn't think you could drill something that was intangible.

Ellen Joseph - Your right, you can't. As I understand it, when an oil and gas well is drilled the expenses that are incurred to drill those wells are divided into 2 categories. Intangible drilling costs, nothing you can physically touch so it has to do with labor and materials that are expended during the drilling process. Tangible drilling costs are the parts that you can touch and those were each treated differently for income tax purposes.

Senator Dotzenrod - Would the provisions of these things you're asking for then apply to oil companies that are not major integrated companies?

Ellen Joseph - Only if they so elected.

Senator Dotzenrod - So they would be available to them if they wanted.

Ellen Joseph - But if they made the election they would be increasing their North Dakota taxable income because intangible drilling costs are written off immediately for federal income tax purposes, it's an election to be made. On average the drilling costs of a well tend to average between 75-80% intangible drilling costs so a lot of that is deducted upfront so I don't foresee many other taxpayers' purposefully electing not to take that deduction.

Chairman Cook - How many states does NextEra have a physical presence in?

Ellen Joseph - I want to say 26-28 and I apologize for not knowing the exact number.

Senate Finance and Taxation Committee HB 1277 3/12/2013 Page 3

Chairman Cook - So your federal income taxable income has to be apportioned amongst these states?

Ellen Joseph - Yes but not all states tax us on a unitary basis.

Chairman Cook - So it's because we tax you on a unitary basis this really applies here in North Dakota?

Ellen Joseph - It is one reason, yes.

Chairman Cook - Does our apportionment factor provide a considerable amount of your taxable income in North Dakota?

Ellen Joseph - No

Senator Burckhard - I see you have investments in 3 sectors of North Dakota but none in the Northwest part of the state. Why is that?

Ellen Joseph - I'm not sure I can adequately address your question but I would assume that it has to do with wind resource and/or transmission or some combination thereof that I'm not qualified to answer any further.

Senator Dotzenrod - Did you all consider having a separate bill prepared earlier in the session to have these provision put in?

Ellen Joseph - I think one of the things that spurred us to action was our shock and dismay at Congress enacting on January 2nd yet again to extend bonus depreciation through 2013 which we were not expecting. It was expected to expire in 2012. As it has been going there is no foreseeable end in sight.

Julie Voeck, NextEra Energy Resources, Government Affairs - The question you had asked I believe was why we don't have any development in the Northwest. We actually are involved in the oil and natural gas activities activates up there but we don't have an wind up there in part the ability to get power to other providers is very limited up there, there's not a lot of transmission infrastructure and for us to build a facility up there, we just didn't have the right opportunity or right situation. Certainly if there is infrastructure and an interested buyer we are willing to go other places but that just wasn't where things worked out when we were developing projects.

Chairman Cook closed the hearing on HB 1277.

2013 SENATE STANDING COMMITTEE MINUTES

Senate Finance and Taxation Committee

Lewis and Clark Room, State Capitol

HB 1277 3/26/2013 Job Number 20451 Conference Committee Committee Clerk Signature

A BILL for an Act to amend and reenact subdivision d of subsection 2 of section 57-38-30.3 of the North Dakota Century Code, relating to individual income tax deductions for capital gains, dividends, and interest earnings; and to provide an effective date.

Minutes:

Chairman Cook opened discussion on HB 1277.

Senator Miller - I'll move a Do Not Pass.

Seconded by Vice Chairman Campbell.

Roll Call Vote 7-0-0

Carried by Senator Miller.

FISCAL NOTE Requested by Legislative Council 02/22/2013

Revised Amendment to: HB 1277

1 A. State fiscal effect: Identify the state fiscal effect and the fiscal effect on agency appropriations compared to funding levels and appropriations anticipated under current law.

	2011-2013 Biennium		2013-2015	Biennium	2015-2017 Biennium	
	General Fund	Other Funds	General Fund	Other Funds	General Fund	Other Funds
Revenues			\$(67,200,000)			
Expenditures						
Appropriations						

1 B. County, city, school district and township fiscal effect: Identify the fiscal effect on the appropriate political subdivision.

	2011-2013 Biennium	2013-2015 Biennium	2015-2017 Biennium
Counties			
Cities			
School Districts			
Townships			

2 A. Bill and fiscal impact summary: Provide a brief summary of the measure, including description of the provisions having fiscal impact (limited to 300 characters).

Engrossed HB 1277 changes the income tax law governing the exclusion for net long-term capital gain and qualified dividend income to include taxable interest, and increases the amount that is excluded.

B. Fiscal impact sections: Identify and provide a brief description of the sections of the measure which have fiscal impact. Include any assumptions and comments relevant to the analysis.

Engrossed HB 1277 expands the income tax provisions governing the exclusion for net long-term capital gain and qualified dividend to include taxable interest income. It also increases the amount of the exclusion from 30% of the eligible income to 100% of the first \$75,000 of eligible income and 90% of the eligible income exceeding \$75,000. The exclusion only applies to eligible income that is reportable to North Dakota.

- 3. State fiscal effect detail: For information shown under state fiscal effect in 1A, please:
 - A. **Revenues:** Explain the revenue amounts. Provide detail, when appropriate, for each revenue type and fund affected and any amounts included in the executive budget.

If enacted, engrossed HB 1277 is expected to reduce state general fund revenues by an estimated \$67.2 million for the 2013-15 biennium. NOTE: The fiscal note was corrected to address an oversight in the original note which failed to exclude interest on US obligations which is already not taxable for state income tax purposes.

B. **Expenditures:** Explain the expenditure amounts. Provide detail, when appropriate, for each agency, line item, and fund affected and the number of FTE positions affected.

C. **Appropriations:** Explain the appropriation amounts. Provide detail, when appropriate, for each agency and fund affected. Explain the relationship between the amounts shown for expenditures and appropriations. Indicate whether the appropriation is also included in the executive budget or relates to a continuing appropriation.

Name: Kathryn L. Strombeck Agency: Office of Tax Commissioner Telephone: 328-3402 Date Prepared: 03/12/2013

FISCAL NOTE Requested by Legislative Council 01/15/2013

Bill/Resolution No.: HB 1277

1 A. State fiscal effect: Identify the state fiscal effect and the fiscal effect on agency appropriations compared to funding levels and appropriations anticipated under current law.

	2011-2013 Biennium		2013-2015 Biennium		2015-2017 Biennium	
	General Fund	Other Funds	General Fund	Other Funds	General Fund	Other Funds
Revenues			\$(348,900,000)			
Expenditures						
Appropriations						

1 B. County, city, school district and township fiscal effect: Identify the fiscal effect on the appropriate political subdivision.

	2011-2013 Biennium	2013-2015 Biennium	2015-2017 Biennium
Counties			
Cities			
School Districts			
Townships			

2 A. **Bill and fiscal impact summary:** Provide a brief summary of the measure, including description of the provisions having fiscal impact (limited to 300 characters).

HB 1277 reduces corporation and individual income tax rates, and increases the exclusion for qualified dividends and long term capital gains.

B. **Fiscal impact sections:** Identify and provide a brief description of the sections of the measure which have fiscal impact. Include any assumptions and comments relevant to the analysis.

Section 1 of HB 1277 broadens the income brackets and reduces all corporate income tax rates. Section 2 reduces the number of individual income tax brackets from five to three, and lowers all individual income tax rates. Section 3 expands the exclusion for qualified dividends and long term capital gains.

- 3. State fiscal effect detail: For information shown under state fiscal effect in 1A, please:
 - A. **Revenues:** Explain the revenue amounts. Provide detail, when appropriate, for each revenue type and fund affected and any amounts included in the executive budget.

If enacted, HB 1277 is expected to reduce state general fund revenues by an estimated \$348.9 million in the 2013-15 biennium. Corporation rate relief is expected to total -\$81.1 million and individual income tax relief is expected to total -\$206.2 million in the 2013-15 biennium. The expansion of the deduction for qualified dividends and long term capital gains is expected to total -\$61.6 million in the 2013-15 biennium.

B. **Expenditures:** Explain the expenditure amounts. Provide detail, when appropriate, for each agency, line item, and fund affected and the number of FTE positions affected.

C. **Appropriations:** Explain the appropriation amounts. Provide detail, when appropriate, for each agency and fund affected. Explain the relationship between the amounts shown for expenditures and appropriations. Indicate whether the appropriation is also included in the executive budget or relates to a continuing appropriation.

Name: Kathryn L. Strombeck Agency: Office of Tax Commissioner Telephone: 328-3402 Date Prepared: 01/28/2013

Date:	3-26-1	3
Roll Call	Vote #:	

	ROLL	CALL	NG COMMITTEE VOTES IO. <u>1777</u>		
Senate Finance & Taxation					mittee
Check here for Conference Committee					
Legislative Council Amendment Nun	nber _				
Action Taken: 🗌 Do Pass 🔀	Do Not	t Pass	Amended Ado	pt Amer	ndment
Rerefer to Ap	propria	tions	Reconsider		
Motion Made By Senator M	-				
Senators	Yes	No	Senator	Yes	No
Chariman Dwight Cook	X	-	Senator Jim Dotzenrod	X	
Vice Chairman Tom Campbell	X		Senator Connie Triplett	X	
Senator Joe Miller	X				
Senator Dave Oehlke	X				
Senator Randy Burckhard	X				

(Yes) _____ No 🚫 Total Absent

Floor Assignment Senator Miller

If the vote is on an amendment, briefly indicate intent:

REPORT OF STANDING COMMITTEE

HB 1277, as engrossed: Finance and Taxation Committee (Sen. Cook, Chairman) recommends DO NOT PASS (7 YEAS, 0 NAYS, 0 ABSENT AND NOT VOTING). Engrossed HB 1277 was placed on the Fourteenth order on the calendar.

2013 TESTIMONY

HB 1277

13.0428.02001 Title.

PROPOSED AMENDMENTS TO HOUSE BILL NO. 1277

Page 2, line 14, replace "3.25%" with "3.10%"

Page 2, line 28, replace "3.25%" with "3.10%"

Page 3, line 10, replace "3.25%" with "3.10%"

Page 3, line 23, replace "3.25%" with "3.10%"

Page 4, line 4, replace "3.25%" with "3.10%"

Page 5, line 7, remove the overstrike over the colon

Page 5, line 8, remove the overstrike over "(1)"

Page 5, line 8, replace "one" with "One"

Page 5, line 10, replace "qualified" with ";

(a) Qualified"

Page 5, line 13, remove ", and"

Page 5, line 13, overstrike "net" and insert immediately thereafter ":

(b) <u>Net</u>"

Page 5, line 15, after "amended" insert "; and

(c) Taxable interest"

Page 5, line 16, overstrike "subdivision" and insert immediately thereafter "paragraph"

Page 5, line 17, replace "and" with an underscored comma

Page 5, line 17, after "gain" insert ", and taxable interest"

Page 5, line 18, remove the overstrike over "(2)"

Page 5, line 22, after "state" insert "The amount of any social security benefits received by the taxpayer during the taxable year, to the extent those benefits were included in the taxpayer's federal taxable income and are allocated to this state"

Page 5, line 22, remove the overstrike over the overstruck period

Renumber accordingly

Sixty-third Legislative Assembly of North Dakota

HOUSE BILL NO. 1277

Introduced by

Representatives Kasper, Beadle, Becker, Dosch, Headland, Kempenich, Monson, Ruby, Thoreson

Senators Berry, Miller, Sorvaag

- 1 A BILL for an Act to amend and reenact section 57-38-30, subsection 1 of section 57-38-30.3,
- 2 and subdivision d of subsection 2 of section 57-38-30.3 of the North Dakota Century Code,
- 3 relating to corporate and individual income tax rate reductions; and to provide an effective date.

4 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

5 SECTION 1. AMENDMENT. Section 57-38-30 of the North Dakota Century Code is

6 amended and reenacted as follows:

7 57-38-30. Imposition and rate of tax on corporations.

8 A tax is hereby imposed upon the taxable income of every domestic and foreign corporation

9 which must be levied, collected, and paid annually as in this chapter provided:

- For the first twenty-five<u>fifty</u> thousand dollars of taxable income, at the rate of one and
 sixty-eightthirty-four hundredths percent.
- On all taxable income exceeding twenty-five fifty thousand dollars and not exceeding
 fifty one hundred thousand dollars, at the rate of four three and twenty-three thirty-eight
 hundred ths percent.
- On all taxable income exceeding fiftyone hundred thousand dollars, at the rate of
 fivefour and fifteentwelve hundredths percent.

17 SECTION 2. AMENDMENT. Subsection 1 of section 57-38-30.3 of the North Dakota

- 18 Century Code is amended and reenacted as follows:
- 19 1. A tax is hereby imposed for each taxable year upon income earned or received in that
- 20 taxable year by every resident and nonresident individual, estate, and trust. A taxpayer
- 21 computing the tax under this section is only eligible for those adjustments or credits
- 22 that are specifically provided for in this section. Provided, that for purposes of this
- 23 section, any person required to file a state income tax return under this chapter, but

1	who	has not computed a federal taxable incon	ne figure, shall compute a federal					
2	taxable income figure using a pro forma return in order to determine a federal taxable							
3	income figure to be used as a starting point in computing state income tax under this							
4	section. The tax for individuals is equal to North Dakota taxable income multiplied by							
5	the	rates in the applicable rate schedule in sul	odivisions a through d corresponding to					
6	an i	ndividual's filing status used for federal inc	ome tax purposes. For an estate or					
7	trus	t, the schedule in subdivision e must be us	sed for purposes of this subsection.					
8	a.	Single, other than head of household or s	surviving spouse.					
9		If North Dakota taxable income is:	The tax is equal to:					
10		Not over \$34,500<u>\$50,000</u>	1.51% 1.25%					
11		Over \$34,500<u>\$50,000</u>	\$520.95<u>\$625.00</u> plus <u>2.82%</u>2.25%					
12		but not over \$83,600<u></u>\$125,000	of amount over \$34,500<u>\$50,000</u>					
13	1	Over \$83,600 <u>\$125,000</u>	\$1,905.57<u>\$2,312.50</u> plus					
14	3.13%3.25%	<u>3.10%</u>						
15		but-not-over-\$174,400	of amount over					
16	\$83,600<u>\$</u>125	<u>,000</u>						
17		Over-\$174,400	\$4,747.61 plus 3.63%					
18		but-not-over-\$379,150	of-amount-over-\$174,400					
19		Over-\$379,150	\$12,180.04-plus 3.99%					
20			of amount over-					
21	\$379,150							
22	b.	Married filing jointly and surviving spouse	2.					
23		If North Dakota taxable income is:	The tax is equal to:					
24		Not over \$57,700<u>\$</u>85,000	1.51%<u>1.25%</u>					
25		Over \$57,700<u>\$</u>85,000	\$871.27<u>\$1,062.50</u> plus <u>2.82%2.25%</u>					
26		but not over \$139,350<u>\$210,000</u>	of amount over \$57,700<u>\$</u>85,000					
27	1	Over \$139,350<u>\$210,000</u>	\$ 3,173.80<u>\$3,875.00</u> plus					
28	3.13% <u>3.25%</u>	3.10%						
29		but-not-over \$212,300	of amount over					
30	\$139,350<u>\$21</u>	0,000						
31		Over \$212,300	\$5,457.14 plus 3.63%					

	0	5					
1		but not over \$379,150	of amount over \$212,300				
2		Over \$379,150	\$11,513.79 plus 3.99%				
3			of amount over \$379,150				
4	C.	Married filing separately.					
5		If North Dakota taxable income is:	The tax is equal to:				
6		Not over \$28,850<u>\$42,500</u>	1.51% 1.25%				
7		Over \$28,850<u>\$</u>42,500	\$435.6 4 <u>\$531.25</u> plus 2.82%<u>2.25%</u>				
8		but not over \$69,675<u>\$105,000</u>	of amount over \$28,850<u>\$42,500</u>				
9	1	Over \$69,675<u>\$105,000</u>	\$1,586.90<u>\$1,937.50</u> plus				
10	3.13% <u>3.25%</u>	<u>3.10%</u>					
11		but not over \$106,150	of amount over				
12	2						
13		Over \$106,150	\$2,728.57 plus 3.63%				
14		but not over \$189,575	of amount over \$106,150				
15		Over \$189,575	\$5,756.90 plus 3.99%				
16			of amount over \$189,575				
17	d.	Head of household.					
18		If North Dakota taxable income is:	The tax is equal to:				
19		Not over \$4 6,250 <u>\$65,000</u>	1.51% <u>1.25%</u>				
20		Over \$4 6,250 \$65,000	\$698.38<u>\$</u>812.50 plus 2.82% 2.25%				
21		but not over \$119,400<u>\$180,000</u>	of amount over \$4 6,250 \$65,000				
22	1	Over \$119,400<u>\$180,000</u>	\$2,761.21<u>\$3,</u>400.00 plus				
23	23 3.13%<u>3.25%</u>3.10%						
24		but not over \$193,350	of amount over				
25	\$119,400<u>\$18</u>	30,000					
26		Over \$193,350	\$5,075.84 plus 3.63%				
27		but not over \$379,150	of amount over \$193,350				
28		Over \$379,150	\$11,820.38 plus 3.99%				
29			of amount over \$379,150				
30	e.	Estates and trusts.					
31		If North Dakota taxable income is:	The tax is equal to:				

1		Not	t over \$2,300<u>\$5,000</u>	1.51% <u>1.25%</u>	
2		Ove	er \$2,300<u>\$5,000</u>	\$34.73<u>\$62.50</u> plus <u>2.82%2.25%</u>	
3			but not over \$5,450<u>\$10,000</u>	of amount over \$2,300<u></u>\$5,000	
4		Ove	er	\$123.56<u>\$175.00</u> plus	
5	3.13% <u>3.25%</u>	3.10%	<u>/o</u>		
6			but-not-over-\$8,300	of amount over \$5,450<u>\$10,000</u>	
7		Ov	er-\$8,300	\$212.77 plus 3.63%	
8			but not-over \$11,350	of-amount-over-\$8,300	
9		Ove	er-\$11,350	\$323.48 plus 3.99%	
10				of-amount-over-\$11,350	
11	f.	For	an individual who is not a resident of thi	is state for the entire year, or for a	
12		nonresident estate or trust, the tax is equal to the tax otherwise computed under			
13		this subsection multiplied by a fraction in which:			
14		(1)	The numerator is the federal adjusted	gross income allocable and	
15			apportionable to this state; and		
16		(2)	The denominator is the federal adjuste	ed gross income from all sources	
17			reduced by the net income from the ar	mounts specified in subdivisions a and	
18			b of subsection 2.		
19		In ti	he case of married individuals filing a joi	nt return, if one spouse is a resident	
20		of this state for the entire year and the other spouse is a nonresident for part or			
21		all c	of the tax year, the tax on the joint return	must be computed under this	
22		sub	division.		
23	g.	The	e tax commissioner shall prescribe new r	ate schedules that apply in lieu of the	
24		sch	edules set forth in subdivisions a throug	h e. The new schedules must be	
25		dete	ermined by increasing the minimum and	maximum dollar amounts for each	
26		inco	ome bracket for which a tax is imposed b	by the cost-of-living adjustment for the	
27		taxa	able year as determined by the secretary	y of the United States treasury for	
28		pur	poses of section 1(f) of the United State	s Internal Revenue Code of 1954, as	
29		ame	ended. For this purpose, the rate applica	able to each income bracket may not	
30		be d	changed, and the manner of applying the	e cost-of-living adjustment must be	

1		the same as that used for adjusting the income brackets for federal income tax		
2		purposes.		
3	h.	The tax commissioner shall prescribe an optional simplified method of computing	g	
4		tax under this section that may be used by an individual taxpayer who is not		
5		entitled to claim an adjustment under subsection 2 or credit against income tax		
6		liability under subsection 7.		
7	SECTION	SECTION 3. AMENDMENT. Subdivision d of subsection 2 of section 57-38-30.3 of the		
8	North Dakota Century Code is amended and reenacted as follows:			
9	d.	Reduced by thirty-percent-of:		
10		(1) The excessione One hundred percent of the first seventy-five thousand		
11		dollars, and ninety percent of any amount exceeding seventy-five thousand	<u>d</u>	
12		dollars, of the combined amount of the taxpayer's-gualified;		
13	Alter an allege spin office and p	(a) Qualified dividend income that is taxed at the same rate as long-term	1	
14		capital gain for federal income tax purposes under Internal Revenue		
15		Code provisions in effect on December 31, 2012, and net		
16	ayyan daya yaka yaka yaka da sa	(b) Net long-term capital gain for the taxable year over the net short-term	n	
17		capital loss for that year, as computed for purposes of the Internal		
18		Revenue Code of 1986, as amended		
19		(c) Taxable interest.		
20		The adjustment provided by this subdivision paragraph is allowed only to the	le	
21		extent the gualified dividend income and, net long-term capital gain, and		
22		taxable interest is allocated to this state.		
23		(2) The-qualified-dividend-income-that-is-taxed at the-same-rate-as-long-term		
24		capital-gain-for-federal-income-tax-purposes-under-Internal-Revenue-Code		
25		provisions-in-effect on-December 31, 2008. The adjustment-provided-by-th	is	
26		subdivision is allowed only to the extent the qualified dividend income is		
27		allocated to this state The amount of any social security benefits received b	<u>) </u>	
28		the taxpayer during the taxable year, to the extent those benefits were		
29		included in the faxpaver's federal taxable income and are allocated to this		
30		state.		

1 SECTION 4. EFFECTIVE DATE. This Act is effective for taxable years beginning after

2 December 31, 2012.



House Bill 1277 Senate Finance and Tax Testimony in Support March 12, 2013

Chairman Cook, members of the committee, I am Carlee McLeod, President of the Utility Shareholders of North Dakota (USND), and I come before you to testify in support of HB 1277.

USND represents approximately 3,000 North Dakotans who own stock in one of three investor-owned utilities operating in North Dakota: Otter Tail, Xcel Energy and Montana Dakota Utilities. Each of these companies offers dividend paying stocks, so this bill directly affects my members by lowering their tax burden.

USND supports efforts to create fairness in taxation, and as such, we support efforts to minimize the tax burden resulting from dividend income tax.

Taxation at the dividend level is often viewed as unfair by investors, because those earnings have already been taxed at least once at the corporate level before being taxed again when earnings reach the individual investor. When the individual investor is taxed again on that same income, the net amount left in the individual's pocket can be less than 50% than the original income.

The majority of our membership is comprised of retirees who depend on their investment income as a part of their retirement budget. Some of my members purchased their stock as part of an investment strategy. Others worked for one of the three companies and earned the stock through company incentives. Their quality of life in retirement is directly impacted by any changes in the structure by which dividends are taxed.

As the state looks to reform certain tax policies in an effort to provide tax relief, we encourage the expansion of these exclusions as part of the overall relief package.

Accompanying my testimony is testimony from one of my members, Bruce McCollom, EnD. Like many of my members, Dr. McCollom worked to pay his way through school and then settled into a career. Throughout his career, he put aside money for his retirement, and at age 68 is now retired and living on his investment income. On behalf of Dr. McCollom and all of my members, I strongly support passage of HB 1277.

Thank you.

House Bill 1277 Testimony in Support Senate Finance and Tax Committee March 12, 2013

Chairman Cook, members of the committee, my name is Bruce McCollom. I support House Bill 1277, as amended, in the interest of fairness in the taxation of income from savings and investments.

Fair tax treatment of investment income becomes increasingly important as fewer workers are covered by defined benefit retirement plans and must rely only on savings, investments (in taxable accounts and tax deferred retirement accounts) and social security for retirement income. Unfair tax treatment discourages saving and investing.

The fairness issues are as follows:

1. Inflation - Part of total investment income; be it interest, dividends or capital gains; is not real income at all due to inflation. But income taxes in the US at the federal level and in ND are based on nominal \$ income. Thus savers and investors pay tax on fictitious income. Current interest rates on CDs and many bonds are less than the rate of inflation. In a study published in 1978, Martin Feldstein & Joel Slemrod looked at the experience of a hypothetical investor who bought the S&P 500 stocks in 1957 and sold them in 1977. While the investment doubled in nominal value, in terms of purchasing power, the investor had no gain at all. Feldstein & Slemrod also obtained an anonymous sample of 30,000 individual income tax

returns reporting capital gains on corporate stock in 1973 from the IRS. The individuals paid tax on \$ 4.6 Billion in capital gains. When adjusted for inflation there was actually a loss of nearly \$ 1 Billion in purchasing power. (See National Bureau of Economic Research Working Paper 680, May 1981.) A more up-to-date publication discussing capital gains taxation and inflation for the time period 1959 thru 2006 is Tax Foundation Special Report No. 148 November 2006. It states that "Removing Inflation from the" (tax) "Base is Fair, Pro Growth Concept."

2. Double taxation of corporate income - Most corporations (domestic or foreign) pay taxes on profits. These after-tax profits are either distributed to shareholders who pay tax on the dividends (eventually even dividends paid into tax deferred retirement accounts are taxed again as ordinary income when withdrawn), or they are retained, and thus contribute to the enterprise value of the corporation and shareholders pay capital gains taxes if and when they sell their shares (or they pay taxes at ordinary rates on the shares or proceeds when withdrawn from a tax deferred retirement account).

3. Triple taxation of dividends paid by many foreign corporations to shareholders- Dividend taxes are withheld in the country of origin and then taxed again by the US at the federal level and by ND. Foreign dividend taxes are paid even if the stock is held in tax deferred retirement accounts.

I support HB 1277, as amended and passed by the House.

Thank you.

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Testimony for Proposed Tax Legislation

<u>NextEra Energy Resources Tax Representative</u>: Ellen Joseph (Tax Project Manager, NextEra Energy Resources, LLC)

Amendments:

1. "A new subsection is added to North Dakota Century Code Section 57-38-01.3(1) as follows:

(m) Reduced or increased as necessary to take into account elections made by the taxpayer in the current or prior years in accordance with section 57-38-____ (election out of bonus depreciation), section 57-38-____ (election to capitalize and amortize intangible drilling and completion costs), and section 57-38-___ (election to apply alternative depreciation system)."

 "A new section to chapter 57-38 of the North Dakota Century Code is created and enacted as follows:

Election out of "bonus" depreciation solely for North Dakota purposes

Each taxable year, a taxpayer who is eligible to claim a credit for geothermal, solar, wind or biomass energy devices under N.D. Cent. Code Section 57-38-01.8 may elect for purposes of that taxable year to apply the provisions of Internal Revenue Code Section 168(k)(2)(D)(iii), "Election out", to the calculation of the taxpayer's taxable income. This optional annual election may be made regardless of whether or not the taxpayer has applied these provisions of the Internal Revenue Code to the calculation of the taxpayer's federal taxable income. The election out may be made for any taxable year for which an amended tax return may be filed in accordance with the statute of limitations or on an originally filed return."

 "A new section to chapter 57-38 of the North Dakota Century Code is created and enacted as follows:

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Each taxable year, a taxpayer who is not a major integrated oil company as defined by Internal Revenue Code Section 167(h)(5) may elect for purposes of that taxable year to apply the provisions of Internal Revenue Code Section 263(c), Internal Revenue Code Section 59(e) and Treasury Regulations Section 1.612-4 to capitalize intangible drilling and completion costs and amortize them over a 60 month period. This optional annual election may be made regardless of whether or not the taxpayer has elected to expense such intangible drilling costs for purposes of determining the taxpayer's federal taxable income. The election to capitalize intangible drilling and completion costs may be made for any taxable year for which an amended tax return may be filed in accordance with the statute of limitations or on an originally filed return." 4. "A new section to chapter 57-38 of the North Dakota Century Code is created and enacted as follows:

Election to apply alternative depreciation system solely for North Dakota purposes

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Each taxable year, a taxpayer who is eligible to claim a credit for geothermal, solar, wind or biomass energy devices under N.D. Cent. Code Section 57-38-01.8 may elect for purposes of that taxable year to apply the provisions of Internal Revenue Code Section 168(g)(7) to use the alternative depreciation system to calculate the taxpayer's taxable income. This optional annual election may be made regardless of whether or not the taxpayer has applied these provisions of the Internal Revenue Code to the calculation of the taxpayer's federal taxable income. This election may be made for any taxable year for which an amended tax return may be filed in accordance with the statute of limitations or on an originally filed return."

<u>Section(s) of North Dakota Code to be amended</u> – North Dakota Century Code Section 57-38-01.3(1); the election provisions would add new sections to Chapter 57-38.

<u>Why these changes would be beneficial to NextEra Energy Resources</u> – The proposed elections result in an increase in NextEra Energy Resources' (NEER) taxable income before credits, allowing it to utilize tax credits that would otherwise expire; effectively substituting the utilization of tax credits for deductions of depreciation and intangible drilling and completion costs.

<u>How would the amendments impact North Dakota?</u> – The elections can only result in an increase in taxable income in a year in which such an election is made. It is unlikely that many taxpayers would make such elections. Therefore, we anticipate that these provisions would be revenue-neutral for North Dakota for the foreseeable future.

Why should North Dakota consider these amendments? - North Dakota tax law provides an investment tax credit for investment in wind energy in North Dakota. NextEra Energy Resources has invested \$1.45 billion dollars in the state, resulting in the direct creation of 65 jobs and many more indirect jobs. The electricity generated from these investments is enough to power 212,000 homes with a clean and renewable source of energy. In part, NEER's decision to invest was influenced by the availability of the tax credit. However, due in large part to the continued extension of bonus depreciation by the US Congress, and to a lesser degree the ability to expense IDC related to oil and gas drilling operations, NEER has realized virtually no value from these credits, neither from a cash perspective, nor from a financial reporting perspective. One of NEER's affiliates is a major regulated utility in Florida which has a regulatory duty to keep customer bills as low as possible. This duty requires, in part, the deduction of bonus depreciation at the state level, an unintended consequence is that the federal bonus depreciation deductions have limited our ability to utilize our investment tax credits providing the unitary group with virtually no value for the credits that were earned on our significant North Dakota capital investment.

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