

2013 SENATE APPROPRIATIONS

SB 2212

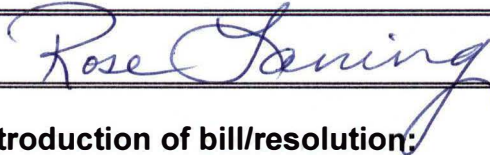
2013 SENATE STANDING COMMITTEE MINUTES

Senate Appropriations Committee Harvest Room, State Capitol

SB 2212
February 5, 2013
Job # 18262

Conference Committee

Committee Clerk Signature



Explanation or reason for introduction of bill/resolution:

A bill to provide an appropriation to the attorney general for the rural crime and justice center victim assistance academy.

Minutes:

Testimony attached # 1-6

Chairman Holmberg opened the hearing on SB 2212.
All committee members were present.

Legislative Council - Becky J. Keller
OMB - Laney Herauf

Senator Dave Oehlke, District 15, introduced SB 2212. The reason I am a sponsor on this bill is that there was an original grant that came from the federal government during my first interim and I was appointed to a committee to study this issue. The premise of the program was that people who work with abuse victims don't always understand abuse victims. They could be judges, lawyers, state attorneys, law enforcement to even social services, although most social service employees are trained in this area. The idea of the program was to pull those resources and put together a training program. Minot State University was the host for that program, so they have the curriculum and program to train these people. At one time they were taking it around the state to do the training. Eventually, those grants ran out and now we are here to talk about the continued need for funding. It was a great idea to start with and it's a good program.

Senator Karen Krebsbach, District 40, testified in support of SB 2212.
Senator Oehlke explained the program well and there are some here that will explain further. There may be an amendment.

Shelly Carlson, Project Coordinator for the Victim Assistance Academy for North Dakota (VAAND)

Testified in favor of SB 2212

Testimony attached # 1

Testimony attached # 2 VAAND Request

Testimony attached # 3 Bill Vandal, Chief of Police, NDSU

Testimony attached # 4 Peggy Love, President, ND Victim Assistance Association (NDVAA)

Vice Chairman Bowman: When this program started, did you know the grants would only be for short time.

Shelly Carlson: In 2007, a three year grant was awarded through the U.S. Department of Justice (DOJ) to develop and implement a Victim Assistance Academy for North Dakota. Since 2010, the VAAND has operated under STOP and Bremer funds. These funds have been reduced each year and will eventually not be sufficient to operate the VAAND. In order to continue offering the academy, and its advanced institutes, VAAND is seeking state funding for subsequent years to provide the academy and keep costs minimal for students.

Vice Chairman Bowman: Give me a success story since the program was initiated.

Shelly Carlson: The evaluation is not like a statistical evaluation. What we do get back is feedback from the students. We do six month evaluations and year evaluations. They have been reporting back to us that they have an understanding of how to reach out to different services and understand each other's roles and limitations. To have that common language to work together and collaborate together, it creates more of an umbrella of services for victims. It helps to create an atmosphere where the victim is more cooperative with the system. That is the feedback that we have received from people that have gone through the program.

Vice Chairman Bowman: concerned that this will be a great big fund someday. Take care of the real problem rather than just collaborating the efforts.

Shelly Carlson: I understand your concern about that. What we'd like to do is continue to operate the VAAND and be able to offer the advanced institutes. We did a human trafficking event in October and had over 100 professionals attending.

Senator Kilzer: How much money was the original three year grant from the Federal government?

Shelly Carlson: I don't know that answer but I could find out. I believe it was around \$500,000 for 3 years.

Senator Kilzer asked what they received from Bremer bank and asked if these are the only funds they anticipate or are there others.

Shelly Carlson: I have to refer the questions to Dr. Gary Rabe. We operated this year with around \$100,000.

Senator Kilzer had some concern that there was a request of \$250,000 and in another place \$203,000.

Senator Warner: My understanding is that this is continuing education for professionals. Is the upcoming generation of professionals receiving this training in the course of their regular curriculum?

Shelly Carlson: It is my understanding that victimology classes are not required.

Senator Warner: Are there fees for these professional credits.

Shelly Carlson: At this point there have not been fees. We hope to continue to offer the academy free to the students that would like to attend. Some students would not be able to attend the academy if they would have to pay for hotel, food, and mileage. This year we are charging \$100/student because we do not have funding to cover all the costs.

Senator Gary Lee: In the bill it says deferring the expenses of the Minot State University Rural Crime and Justice center. What is the official connection between your agency and Minot State?

Shelly Carlson: The amendment would be to take Minot State University out. The Rural Crime and Justice center is located on the MSU campus. That was the original partnering university when the original federal grant was awarded, so that the continuing education credits for the University could be offered to students. That is where that partnership was created. The victim assistance academy is under the umbrella of the Rural Crime and Justice center.

Senator Gary Lee: Have you approached MSU to see if they're interested in helping to support the program financially.

Shelly Carlson: said that it is her understanding that MSU did provide some funding but they are more focused on their University.

Jonathon Byers, Attorney General's office

Testified in favor of SB 2212

No written testimony.

It is the right information getting into the hands of the right people.

Paul D. Laney, Sheriff, Cass County Government

Testified in favor of SB 2212

Testimony attached # 5

Gary Rabe, Professor, Rural Crime and Justice Center (RCJC), Minot State University

Testified in favor of SB 2212

No written testimony.

Explained the academy and why they are here for the appropriations. Minot State has been a great host. They have allowed us an office and students can stay in the dorms and have meals for a reduced cost. One of the problems that this created was that it felt like it was a Minot or NW area academy. This is a statewide academy. This year they are going to Fargo. He said they do not receive financial aid from Minot. He urged their support for SB 2212.

Senator Warner asked him to explain the concept for restorative justice.

Gary Rabe explained. (31:50)

Aaron Birst, North Dakota Association of Counties (Lobbyist #63)

Testified in favor of SB 2212 (34:15)

No written testimony.

Senator Krebsbach requested a copy of VAAND financials.

Chairman Holmberg asked that they send the financials to Senator Kilzer, Chairman of the subcommittee.

Chairman Holmberg closed the hearing on SB 2212

Additional testimony submitted

Janell Moos, Executive Director, CAWS North Dakota

Testimony attached # 6

2013 SENATE STANDING COMMITTEE MINUTES

Senate Appropriations Committee Harvest Room, State Capitol

SB 2212 subcommittee
February 6, 2013
Job # 18377

Conference Committee

Committee Clerk Signature	
---------------------------	--

Explanation or reason for introduction of bill/resolution:

A bill to provide an appropriation to the attorney general for the rural crime and justice center victim assistance academy.

Minutes:

--

Legislative Council - Adam Mathiak
OMB - Laney Herauf

Senator Kilzer opened the hearing on SB 2212. **Senator Carlisle** and **Senator Warner** were also present.

Senator Kilzer stated that this bill is a request for \$250,000 for the victim assistance academy of North Dakota. It was started by the federal government with a grant for 3 years. When the grant not renewed, then Bremer Bank helped them for a couple years and that is getting less so now they come to the state.

We heard some nice testimony, but it didn't say why the people who thought it was wonderful wouldn't put a little skin in the game. It's not in the governor's budget.

Senator Carlisle: It's not in the Attorney General's budget either? Not any semi-intent language? It's not just for Minot. They're moving to Fargo too.

Senator Warner: It's mostly in the form of a seminar, not a fixed classroom. They have offices in Minot, but they move it around the state.

Senator Carlisle: If I'm going to spend some extra dollars, this is probably a good use of dollars. We'll have to explain that this is a seminar, and if it helps somebody in the process, the money is probably worth it.

Senator Warner: I think these people are already making a commitment. These are employed people who have been given time off from their agencies - and even paid transportation costs, and their wages while there, as well as hospitality costs such as food and lodging. It's probably a greater contribution than they're being asked to contribute. I think they are talking \$100/person per seminar.

Senator Carlisle: I'm ok with it. I'm more comfortable selling something like this because of the net result.

Senator Kilzer: (question of the Legislative Council and OMB staff): Is there any financial money that victims of crime may receive?

They discussed the Crime Victim's Reparation fund and the victim's witness fee that the Senate is being asked to consolidate. **Senator Kilzer** asked who gets the \$25 victim witness fee and Senator Warner replied that it goes to the agencies.

Laney Herauf: There are no victim support services in either Attorney General's budget or the judicial branch budget.

Senator Warner: Ultimately, I'd like to see this as a line in the Attorney General's budget so it's before us every session.

Senator Kilzer: I didn't understand in the testimony, it said the Attorney General supports this, but it's not in their budget, but I do see a need for this sort of thing.

Senator Carlisle: When we get the Attorney General's budget the next half, can we put this in it?

They asked **Laney Herauf** if it could be done mechanically and she thought it could.

Senator Warner asked if it would be noted on the green sheets as relevant legislation?

Adam Mathiak: Since this bill came in since green sheet was done for the House, this would be something that would be added to the green sheet for crossover.

Senator Kilzer: I'm thinking about \$200,000 and put it in to the AGs budget down the line. It won't survive if it stays an orphan like it is here.

Senator Warner: And add some language so they are authorized to accept contributions and grants. So they can do some shopping around.

Senator Warner moved to amend SB 2212 to reduce the appropriated amount of money to \$200,000 and to include authority of the rural crime and justice center to accept gifts, grants, contributions.

Senator Carlisle seconded.

Senator Kilzer this will leave it open for the Bremer Bank to continue to support it.

Senator Kilzer closed the hearing on SB 2212

2013 SENATE STANDING COMMITTEE MINUTES

Senate Appropriations Committee Harvest Room, State Capitol

SB 2212 subcommittee
February 12, 2013
Job # 18846

Conference Committee

Committee Clerk Signature



Explanation or reason for introduction of bill/resolution:

A bill to provide an appropriation to the attorney general for the rural crime and justice center victim assistance academy.

Minutes:

Testimony # 1

Legislative Council - Becky J. Keller
OMB - Laney Herauf

Senator Kilzer opened the hearing on SB 2212. **Senator Carlisle** and **Senator Warner** were also present.

Senator Kilzer: Do we have the amendment? (Becky is looking...)

Becky Keller: **Senator Kilzer** has them - amendment 13.0688.01001 (attached # 1)

The Clerk read the motion from a previous subcommittee:

Senator Warner moved to amend SB 2212 to reduce the appropriated amount of money to \$200,000 and to include authority of the rural crime and justice center to accept gifts, grants, contributions.

Discussion followed on the motion and amendment.

Senator Carlisle: I think we should have language to include gifts, grants and contributions.

Senator Warner had moved amendment 13.0688.01001 to include the new language.

Senator Carlisle seconded the motion.

A roll call vote was taken. Yea: 3 Nay: 0 Absent: 0
Motion carried.

Senator Kilzer closed the hearing on SB 2212.

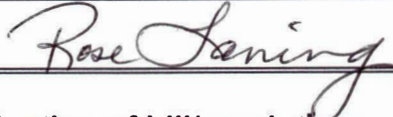
2013 SENATE STANDING COMMITTEE MINUTES

Senate Appropriations Committee Harvest Room, State Capitol

SB 2212 subcommittee
February 21, 2013
Job # 19314

Conference Committee

Committee Clerk Signature



Explanation or reason for introduction of bill/resolution:

A bill to provide an appropriation to the attorney general for the rural crime and justice center victim assistance academy.

Minutes:

Testimony attached # 1

Legislative Council - Sheila M. Sandness
OMB - Lori Laschkewitsch

Senator Kilzer opened the hearing on SB 2212. **Senators Carlisle** and **Warner** were also present.

On amendment 13.0688.01001 which reduces it from \$250,000 down to \$200,000. Have we adopted that amendment yet?

Clerk: The minutes from February 12, 2013 show that there was a motion by Senator Warner and seconded by Senator Carlisle to adopt amendment .01001 and it was adopted.

Senator Kilzer handed out amendment 13.0688.01002 - attached #1.

Senator Warner move to rescind the adoption of amendment 13.0688.01001 that was adopted on February 12, 2013 and further move to adopt amendment 13.0688.01002. **Senator Carlisle** seconded the motion.

Senator Carlisle: This just adds one other word so it covers everybody for gift raising?

Senator Warner: No, there was no previous mention of any ability to receive grants and this one reads "may accept gifts grants and contributions."

Senator Kilzer - voice vote on amendment.
Amendment adopted.

Senator Carlisle move Do Pass as Amended on 2212 (with amendment .01002).
Senator Warner seconded the motion.

Discussion:

Senator Kilzer: This bill has a history. There was considerable testimony in favor of it, particularly from law enforcement. It does a valuable service and probably saves the state money.

Senator Carlisle: We heard from the Attorney General's office. They are well aware of this and thought it was a good idea.

Senator Warner: I hope in future sessions that this is a line item within the AGs budget. That would be a better safe harbor for it.

Senator Kilzer: I was going to say the exact same thing because it is kind of an orphan here. The mother bill is over on the other side.

Senator Warner: When the mother bill is over in the other house, we call these bills latch key kids.

Senator Kilzer: This has gone on for a number of sessions. If this bill gets defeated, we will have to consider adding it to the Attorney General's budget.

A Do Pass on SB 2212.

A roll call vote was taken. Yea: 3 Nay: 0

Senator Warner will carry the bill to the committee.

Senator Kilzer closed the hearing on SB 2212.

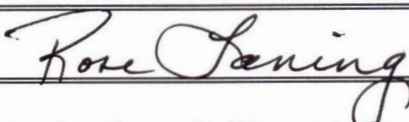
2013 SENATE STANDING COMMITTEE MINUTES

Senate Appropriations Committee Harvest Room, State Capitol

SB 2212
February 22, 2013
Job # 19385

Conference Committee

Committee Clerk Signature



Explanation or reason for introduction of bill/resolution:

A bill to provide an appropriation to the attorney general for the rural crime and justice center victim assistance academy.

Minutes:

Legislative Council - Brittani Reim
OMB - Tammy Dolan

Chairman Holmberg opened the hearing on SB 2212.

Senator Warner said it's a stand-alone bill. The rural crime and justice center victim assistance academy which trains people; law enforcement officials, social workers, hospital people and the issue of victimology which is a way to respond to the needs of people who have been victimized by crimes. They run seminars and have traditionally been conducted at Minot State. In recent years, they have been moving them around the state. The upcoming one is planned for Fargo.

The original bill would allocate \$250,000 for their use. It was reduced by the subcommittee to \$200,000 which we understood was more in line with their actual needs. We added language that allows them to receive gifts, grants and contributions to make up any shortfall so that they have some skin in the game.

Senator Warner moved Do Pass on amendment 13.0688.01002.

Senator Carlisle seconded the motion.

Voice vote carried.

Senator Warner said the bill is almost entirely contained within the amendment. I move a Do Pass as Amended on SB 2212.

Senator Carlisle seconded the motion.

A roll call vote was taken. Yea: 12 Nay: 0 Absent: 1

Senator Warner will carry the bill on the floor.

13.0688.01002
Title.02000

Prepared by the Legislative Council staff for
Senator Kilzer

February 12, 2013

2/22/13
TD

PROPOSED AMENDMENTS TO SENATE BILL NO. 2212

Page 1, line 5, replace "\$250,000" with "\$200,000"

Page 1, line 8, after the period insert "The Minot state university rural crime and justice center
victim assistance academy may accept gifts, grants, and contributions."

Renumber accordingly

Date: 2-22-13

Roll Call Vote # 1

2013 SENATE STANDING COMMITTEE
ROLL CALL VOTES

BILL/RESOLUTION NO. 2212

Senate Appropriations Committee

Check here for Conference Committee

Legislative Council Amendment Number 13.0688.01002

Action Taken _____

Motion Made By Warner Seconded By Carlisle

Senators	Yes	No	Senator	Yes	No
Chariman Ray Holmberg			Senator Tim Mathern		
Co-Vice Chairman Bill Bowman			Senator David O'Connell		
Co-Vice Chair Tony Grindberg			Senator Larry Robinson		
Senator Ralph Kilzer			Senator John Warner		
Senator Karen Krebsbach					
Senator Robert Erbele					
Senator Terry Wanzek					
Senator Ron Carlisle					
Senator Gary Lee					

Total (Yes) _____ No _____

Absent _____

Floor Assignment _____

If the vote is on an amendment, briefly indicate intent:

voice vote approved

Date: 2-22-13

Roll Call Vote # 2

2013 SENATE STANDING COMMITTEE
ROLL CALL VOTES

BILL/RESOLUTION NO. 2212

Senate Appropriations Committee

Check here for Conference Committee

Legislative Council Amendment Number _____

Action Taken DPA

Motion Made By Warner Seconded By Carlisle

Senators	Yes	No	Senator	Yes	No
Chariman Ray Holmberg	✓		Senator Tim Mathern	✓	
Co-Vice Chairman Bill Bowman	✓		Senator David O'Connell	✓	
Co-Vice Chair Tony Grindberg	✓		Senator Larry Robinson	✓	
Senator Ralph Kilzer	✓		Senator John Warner	✓	
Senator Karen Krebsbach	✓				
Senator Robert Erbele	✓				
Senator Terry Wanzek	A				
Senator Ron Carlisle	✓				
Senator Gary Lee	✓				

Total (Yes) 12 No 0

Absent 1

Floor Assignment Warner

If the vote is on an amendment, briefly indicate intent:

REPORT OF STANDING COMMITTEE

SB 2212: Appropriations Committee (Sen. Holmberg, Chairman) recommends **AMENDMENTS AS FOLLOWS** and when so amended, recommends **DO PASS** (12 YEAS, 0 NAYS, 1 ABSENT AND NOT VOTING). SB 2212 was placed on the Sixth order on the calendar.

Page 1, line 5, replace "\$250,000" with "\$200,000"

Page 1, line 8, after the period insert "The Minot state university rural crime and justice center victim assistance academy may accept gifts, grants, and contributions."

Renumber accordingly

2013 HOUSE JUDICIARY


SB 2212

2013 HOUSE STANDING COMMITTEE MINUTES

House Judiciary Committee
Prairie Room, State Capitol

SB 2212
March 20, 2013
Job 20247

Conference Committee



Explanation or reason for introduction of bill/resolution:

An Act to provide an appropriation to the attorney general for the rural crime and justice center victim assistance academy.

Minutes:

Testimony 1,4; Handout 1,2,3

Vice Chairman Klemin: Opened the hearing on SB 2212.

00:28 Senator Krebsbach: Program on-going for a few years and has had good impact. This program gives assistance and education to the people who can provide help to victims.

1:54 Senator Oehlke: There is need for information training for anyone who might have had to deal with someone in a situation. This bill has been put together to give support. Told about a personal experience with his dog. This bill will help get the proper training and help solve problems.

9:12 Representative Kretschmar: Has this program been in appropriations in the last session?

Senator Oehlke: It is starting out now.

Representative Hogan: How much federal money have they been receiving? Will this replace all of it?

Senator Oehlke: The federal money has run out. I am not sure about the dollar amount.

9:51 Representative Hanson: Do you know why it wound up in front of Judiciary?

Senator Oehlke: I suspect it will be re-referred to your Appropriations committee.

10:23 Chairman Koppelman: This was funded by federal grants and now the grants have gone away. Did anyone speak with the Attorney General's office or Minot State to roll it into their budget?

Senator Oehlke: I do not know that.

Chairman Koppelman: Do you any other grants that would be available?

11:50 Senator Oehlke: I don't know specifically. I'm sure there are other grants available.

Representative Hanson: This is specific to Minot State University.

Senator Oehlke: The Minot State program is designed to carry this program to the major communities around the state. Originally it was set up to be provided for Williston, Dickinson, Bismarck, Jamestown, Fargo, and Grand Forks. Any one in those regions would have an opportunity to take part in it. It was set up for 2-3 days.

Representative Hanson: Is the program administered through Minot State?

Senator Oehlke: Yes.

14:11 Shelly Carlson, Victim Assistance Academy for North Dakota: Handout #1, 2. 19:20. This is the only academy in North Dakota that provides educational assistance to provide skills and services for victims of all crimes. This includes everyone in the criminal justice system, social workers, and pastors. Referred to handout regarding budgets.

19:26 Representative Karls: Am I to understand that the training of dogs at the prison facility in New England is part of this program? Would they be able to receive training money?

Senator Oehlke: No, we don't train service dogs. No.

20:12 Representative Delmore: What are you looking at for a total budget? How many people will be trained in this next year?

Shelly Carlson: We are seeking \$200,000. Those funds would be able to fund 30 people.

Representative Delmore: Are there some additional funds you are trying to get and do you do training on the road also?

Shelly Carlson: We have been able to utilize their ground facilities to help with the cost. This year the academy is in Fargo.

22:56 Representative Steiner: How many classes per year? Is your curriculum available online?

Shelly Carlson: Yes. It has been developed by faculty members.

24:18 Vice Chairman Klemin: The grant for this money goes for training, lodging, food and travel. Do the people receiving the training pay any money?

Shelly Carlson: This year we have had to request that the students do pay a portion of the tuition fee. In previous academy's they have not had to pay anything.

Vice Chairman Klemin: How much is the fee?

Shelly Carlson: \$100 per person.

25:28 Representative Paur: Can you tell me what you're planning on expanding this program considerably?

Shelly Carlson: No. This training is not offered elsewhere in North Dakota.

Chairman Koppelman: Do you know where in Minnesota this is held?

Shelly Carlson: St. Cloud State University.

Chairman Koppelman: So they would have to pay more since it is not centralized in North Dakota?

Shelly Carlson: Montana and South Dakota do not have the academies. I don't think Minnesota would accept North Dakota professionals in their academy plus the fact that it's very straight specific.

28:52 Chairman Koppelman: Break down of student's looks like 31 out of 68 were from Victim Assistance entities. For most continuing education for professionals people are used to paying for that. Have you explored what options might be available to actually charge a tuition and scholarship?

30:29 Shelly Carlson: With our steering committee we did have that discussion. We could look to this in the future, however, with many victims they wouldn't be able to attend.

Vice Chairman Klemin: Is this your fulltime occupation? This \$200,000 does that pay your salary also?

Shelly Carlson: No, this is a part-time position. It would yes.

31:52 Tom Treanda, Chief Deputy Attorney General for ND: We support the program. We value the program. We don't mind backing a fiscal agent if that's the decision that is made.

Chairman Koppelman: Was it considered or requested?

Tom Treanda: It hasn't been requested by us or from us.

32:35 Vice Chairman Klemin: Has the Attorney General's office handled the funding?

Tom Treanda: No

Vice Chairman Klemin: How is this going to work if the money is appropriated to the Attorney General to defray the expenses of this program? How would that work?

33:00 Tom Treanda: We have the apparatus to handle \$200,000 for a specific purpose.

Vice Chairman Klemin: It would be the conduit to transfer the money to Minot State?

Tom Treanda: Yes.

Vice Chairman Klemin: Is there any other money available that you might be aware of from other grants federal or otherwise that would help fund this?

Tom Treanda: That federal well is drying up in a lot of areas, especially in law enforcement.

Chairman Koppelman: We in North Dakota have some money but if you talk to our appropriators right now we are hundreds of millions of dollars under water in terms of where budget currently stands. How has your office dealt with issues like that?

Tom Treanda: The Legislature has never failed to fund public safety issues through the Attorney General's office even though federal funding may have diminished. The legislature may have re-prioritized and redirected some of those.

35:50 Mike Reitan, Assistant Chiefs of the West Fargo Police Department: Handout 3. I support SB 2212. Did not have testimony. Presented a letter from the ND Chief of Police Association in support of this matter.

Testimony handout 4 was not present but requested to have it included for SB 2212.

Hearing closed.

2013 HOUSE STANDING COMMITTEE MINUTES

House Judiciary Committee
Prairie Room, State Capitol

SB 2212
JOB # 20758
Date April 2, 2013

Conference Committee

Carmen Hicks

Explanation or reason for introduction of bill/resolution:

To provide an appropriation to the attorney general for the rural crime and justice center victim assistance academy.

Minutes:

Chairman Kim Koppelman: Opens SB 2212 for committee action. Deals with the program at Minot State that deals with a program offered at no charge to people from around the state. The Rural Crime and Justice Center Victim Assistance Academy as the federal funding has gone away.

Vice Chairman Larry Klemin: Made a motion for do not pass.

Rep. Gary Paur: Second the motion.

Vice Chairman Larry Klemin: This is a situation where they were getting federal funds and now they are not getting federal funds and the state is being asked to pick up the cost. They don't charge anything for this. They don't charge a registration fee; they pay all of the travel expenses, room and board to people attending the training which is unusual. In any training I go to I have always been required to pay registration and my own expenses. They pay all of it, there is nothing that prevents them from continuing to offer this program without state money. They can do it by charging registration fee and not paying all the expenses.

Chairman Kim Koppelman: They can still seek grants; there is a line in the bill that says that. In fact they are doing that as that is why the appropriation was lowered somewhat in the Senate amendment.

Rep. Kathy Hogan: I am going to resist the motion because it takes so much time to get the right training, the right pieces, all of the background and that every time you start and stop a program such as this training it really takes a lot of effort. I think this \$200,000 is a good investment for all of our local law enforcement and advocacy agencies.

Rep. Andy Maragos: I am going to oppose the do not pass. This program has a broader feel to it we had testimony from Fargo, Minot (inaudible), this is a very important program and I we worry too much about the funding aspect. We are policy making committee and if we think it is good policy we should let the appropriators decide if we can afford it or not.

Rep. Gary Paur: There are two things, as a reply to Rep. Hogan we are not stopping the program, the program will continue whether they receive our funding or not. Looking at their past funding the request seems to be considerably more what they have gotten by on before.

Chairman Kim Koppelman: I agree with Rep. Klemin and also that it is a good program. It is a gift to those taking it and I am sure they welcome it and support it. But most of us who are in the area where we need additional training or continuing education most of us pay for that. Sometimes you have an employer that pays.

Rep. Andy Maragos: Here we are dealing with victims and those who graduate from the victim's academy (inaudible).

Rep. Nathan Toman: I agree with the program but doesn't this belong in someone's budget rather than a separate appropriation? So if we kill it can't appropriations stick in someone else's budget anyway?

Vice Chairman Larry Klemin: It would go in the Attorney General's budget.

Rep. Nathan Toman: Is that the appropriate place for it than? Does it belong in Human Services budget?

Rep. Diane Larson: I think I will support the do not pass but definitely in favor of the concept. But it seems training 30 people a year a \$100,000 in a forty hour class is expensive. It isn't a part of a college degree that advances their education in terms of advancement. There are various trainings offered through different agencies throughout the year to people who are in law enforcement.

Rep. Ben Hanson: I wanted to add about the testimony for CAWS mentioning that this program helped to serve 45,000 domestic violence cases and 800 sexual assault victims during 2012. If we got rid of this funding is this just getting rid of part of the training as part of the program or is it going to take parts of that program away? I would like to know what it is going to end.

Chairman Kim Koppelman: This is directly for the training

Rep. Ben Hanson: It only trained 30 people last year?

Rep. Diane Larson: Shelly Carlson said in her testimony

Vice Chairman Larry Klemin: It should have been brought through the Minot State University and brought through the university system.

Rep. Andy Maragos: The Rural Crime and Prevention Center is housed at Minot State but it is all granted funded through the federal government.

Chairman Kim Koppelman: They testified it was not a part of Minot State budget.

Rep. Kathy Hogan: Just for the record they are charging a registration fee of \$100.

Chairman Kim Koppelman: That covers registration they still cover mileage, room and board.

Vote for a do not pass 8-6-0

Rep. Gary Paur: Will carry the bill.

Date: 4-2-13
 Roll Call Vote #: 1

**2013 HOUSE STANDING COMMITTEE
 ROLL CALL VOTES
 BILL/RESOLUTION NO. SB2212**

House Judiciary Committee

Check here for Conference Committee

Legislative Council Amendment Number _____

Action Taken: Do Pass Do Not Pass Amended Adopt Amendment
 Rerefer to Appropriations Reconsider

Motion Made By Rep. Klemin Seconded By Rep. Paur

Representatives	Yes	No	Representatives	Yes	No
Chairman Kim Koppelman	/		Rep. Lois Delmore		/
Vice Chairman Lawrence Klemin	/		Rep. Ben Hanson		/
Rep. Randy Boehning	/		Rep. Kathy Hogan		/
Rep. Roger Brabandt		/			
Rep. Karen Karls	/				
Rep. William Kretschmar		/			
Rep. Diane Larson	/				
Rep. Andrew Maragos		/			
Rep. Gary Paur	/				
Rep. Vicky Steiner	/				
Rep. Nathan Toman	/				

Total (Yes) 8 No 6

Absent 0

Floor Assignment Rep. Paur

If the vote is on an amendment, briefly indicate intent:

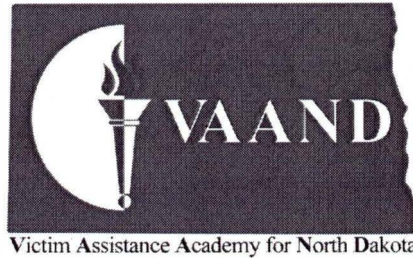
REPORT OF STANDING COMMITTEE

SB 2212, as engrossed: Judiciary Committee (Rep. K. Koppelman, Chairman)
recommends **DO NOT PASS** (8 YEAS, 6 NAYS, 0 ABSENT AND NOT VOTING).
Engrossed SB 2212 was placed on the Fourteenth order on the calendar.

2013 TESTIMONY

SB 2212

Shelly Carlson
SB 2212 #1
2-5-13



Dear Chairman Ray Holmberg and members of the Senate Appropriations Committee:

My name is Shelly Carlson and I am the Project Coordinator for the Victim Assistance Academy of North Dakota. Since its inaugural Academy in 2008, the VAAND has trained over 250 professionals across North Dakota who work with victims of Crime.

In 1982 the President's Task Force on Victims of Crime referred to the neglect of crime victims in the United States as a national disgrace. As a result of this Task Force, multiple crime victim programs were created across the United States, one of which was the National Victim Assistance Academy. This National Academy became the model for state academies to create state-centered curriculums and utilize experts from within each state.

In 2007, a three year grant was awarded through the U.S. Department of Justice (DOJ) to develop and implement a Victim Assistance Academy for North Dakota. Since 2010, the VAAND has operated under STOP and Bremer funds. These funds have been reduced each year and will eventually not be sufficient to operate the VAAND. In order to continue offer the academy, and its advanced institutes, VAAND is seeking state funding for subsequent years to provide the academy and keep costs minimal for students.

According to the 2011 North Dakota Attorney General's Crime Report, there were 13,778 crime index offenses reported by local law enforcement agencies. This is an increase of 10.9 percent from the total of 12,427 reported in 2010. Crime index offenses include: murder/non-negligent manslaughter, forcible rape, robbery, aggravated assault, burglary, larceny/theft, and motor vehicle theft. In each of these crimes there was a victim who suffered physical, sexual, emotional, and/or psychological trauma.

Each of these 13, 778 victims had, under N.D.C.C. §12.1-34 certain rights grant to them; however, if the criminal justice professional – victim advocates, prosecutors, law enforcement officers, correction agents, probation/parole officers – were not aware of these statutory rights afforded to victims or were not aware of how to access services, victims needs may not have been addressed. Those same criminal justice professionals may also not have been aware of their statutory obligation to provide these rights to victims nor may they have been equipped with the proper training on how to address and assist victims with their trauma.

The VAAND is the only entity in North Dakota that provides a unique training opportunity which addresses both of these subjects – knowledge of ND Crime Victim rights and education on specific victimizations - in addition to providing much more. VAAND's Vision is to provide consistent and quality services to victims of crime while its Mission is to develop, implement, and maintain a statewide structure to expand and enhance the level of skills and knowledge for those who interact with victims of

crime. The VAAND curriculum has been fine tuned to meet the needs of professionals in North Dakota. It uses small group exercises and case studies to apply classroom lecture theory and content. The structure of the VAAND and the mentoring offered by former VAAND students builds networking opportunities and fosters collaboration across professions long after the Academy is done.

Victim trauma and victim rights cannot be met by criminal justice and community professionals operating in silos. Groups must collaborate on services, learn to understand one another's roles, responsibilities, and limitations, and develop a common language for working with crime victims. The VAAND provides this learning and understanding in addition to offering specific trainings on emerging crimes, such as Human Trafficking, through its Advance Academies.

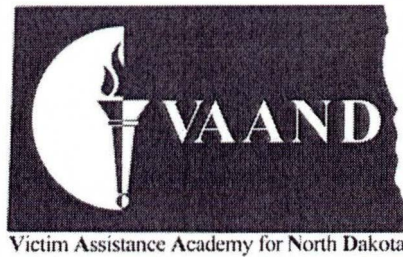
The SB 2212 will enable the VAAND to continue to deliver the Victim Assistance Academy for North Dakota along with offering Advanced Institutes. I respectfully request your "Yes" vote for SB2212. It will not only help professionals across North Dakota, but will ultimately help victims of crime.

Sincerely

A handwritten signature in black ink, appearing to read 'Shelly Carlson', written in a cursive style.

Shelly Carlson
Project Coordinator
Victim Assistance Academy of ND

Shelly Carlson 2
SB 2212
2-5-13



Request:

The VAAND total request per biennium is \$203,204. This will cover all costs associated with providing a five day foundation level training academy and developing web based trainings in addition to all costs for two, separate Advanced Training Institutes in the state for each year of the biennium.

Benefits:

Effective services improve outcomes for victims of crime. Trauma-informed services reduce the mental health impact and the long-term costs of crime victimization. The Academy is applicable to a range of professions and is a cost-effective method to improve victim services across multiple fields. It enhances safety by preparing a civil workforce to handle crises of all kinds, from an individual case of child or elder abuse to mass terrorism and natural disasters. The curriculum sets a statewide standard for crime victim services education and establishes victim services as an integral component of criminal justice administration. The Academy emphasizes collaboration activities that reduce program delivery costs, improve services, allow providers to focus on their own services, and build interagency relationships to coordinate responses when events occur. The Victim Assistance Academy increases opportunities for career advancement, retention of skilled staff, and reduces burn-out rates in the field by providing training that is not otherwise available.

VAAND Background:

There are **numerous** programs that provide assistance to crime victims in North Dakota. From many different professional backgrounds, providers have little or no common language, training or education concerning the needs of crime victims. As part of a national initiative, the US Department of Justice Office for Victims of Crime (OVC) awarded a three year grant to North Dakota in 2007, to develop a 40-hour victim services educational Academy founded on ND State laws, policies and practices, services and remedies for victims of crime. Since 2010, the VAAND has been sustained by STOP and Bremer grants. These grant funds have been reduced each year and will not continue to be a viable source of funding to sustain the Academy.

The Foundation-Level, 40 hour Victim Assistance Academy for North Dakota (VAAND) is designed to improve victim services in North Dakota. The Academy:

- Offers an effective learning experience for crime victim service providers and advocates across multiple professional fields
- Features a state-of-the-art, intense curriculum that provides a broad foundation in the principles and policies of victims' rights not available anywhere else.
- Targets providers with less than five years in the field to develop a statewide workforce meeting the needs of crime victims effectively
- Create opportunities for victim service professionals to earn college credit and other credentials for professional development and improved career opportunities

VAAND curriculum uses small group exercises and case studies to apply the classroom lecture theory and content. The residential campus experiences build networking opportunities and foster collaboration across professions long after the Academy. Topics covered include:

- Types of victimizations, including sexual assault, identity theft, trafficking, intoxicated driving, domestic violence, cyber stalking, and more.
- Needs of targeted populations, such as children, elders, lesbian and gays, and people living with disabilities
- Mental health Impacts of Crime: coping with trauma and grief
- Taking care of the caregiver: stress management and survival skills
- Crime victim compensation and other remedies
- The roles of the criminal, civil, and alternative justice systems.
- Case management skills, tools and techniques.

Advanced Institutes:

Advanced Institutes/Academies look to the future needs of veteran service providers and to the programs they manage. Institutes are being developed that will enhance the practices of managers, that address complex topics in-depth, and respond to additional needs identified by practitioners in the field. Thus far, ND has offered two Advanced Institutes and has a third scheduled for October 2012.

Web Based Curriculum:

Web based trainings will provide victim service providers and professionals the opportunity to complete training courses and learn at their convenience. These trainings will be developed with the assistance of the experienced VAAND faculty and incorporate ND laws, policies, and best practices.

Advisory Committee:

The VAAND is led by a 15-person statewide Advisory Committee with representatives from the ND Association of Counties, ND DOCR, Cass County Sheriff's Department, Jamestown PD, ND SAVIN, West Fargo PD, DV/SA Advocacy Programs in Dickinson, Grand Forks, Bottineau, and Minot, NDCAWS, Migrant Legal Services, Ward Co. and Cass Co. States Attorney's Office, ND VOCA, Trinity Hospital, ND Probation/Parole, U.S. Attorney's Office, FBI, Legal Services of ND, ND LETA, and RCJC.

Academy Cost:

The first three years of the Academy were offered free to students. Registration, all course materials, lodging, breakfasts, and lunches was provided; however, due to reduced funding, in 2013 the VAAND will be charging a \$100 registration fee per student to help off-set costs. Lodging, per diem, and mileage will still be covered. The VAAND has partnered in the past with Minot State University (MSU) to house students on the campus in single occupancy rooms as part of the interactive experience at the VAAND. Staying in the dorms also helped to keep the cost of lodging at a minimum. Unfortunately, due to grant cycles, this was not an option for the 2013 VAAND, but could be a possibility for future academies.

Sustainability:

In 2007, a three year grant was awarded through the U.S. Department of Justice (DOJ) to develop, implement, and evaluate the academy. Since 2010, the VAAND has operated under STOP and Bremer funds. These funds are reduced each year and will eventually not be sufficient to operate the VAAND. In order to offer the academy, VAAND is seeking state funding for subsequent years to continue to provide the academy and keep costs minimal for students.

VAAND Evaluation / Student Comments:

- The most common reason for attending the foundation level academy was their *interest in working with victims of crime*
- Students indicated their expectations prior to the VAAND were to:
 - *increase/gain experience/knowledge/skills*
 - *increase understanding and knowledge in terms of victim's assistance issues*
 - *learn more about what North Dakota is doing statewide for victim services*
- A strong measure of success for the *2009 VAAND* was that *all 27 students* felt that the training met their expectations. A high number of students stated the VAAND gave them a *better understanding, and they learned new information, skills, and knowledge.*
- A strong measure of success for the *2010 VAAND* was that *21 students (95.5%)* felt the training met their expectations. There were *21 students* that stated the information covered during the academy would be *relevant to their job.*

VAAND 6 Month Follow-up Survey:

- Students were asked to describe any changes in practice in their work with crime victims' which were the direct result of the VAAND training. Some of their responses include:
 - *"I am more at ease working with victims of crime. I have worked on meeting and collaborating with the surrounding are agencies. I have to give credit to the VAAND for giving me the confidence to go out and do a great job with the victims and with our community."*
 - *"I feel like I can better speak with and advocate for victims after the VAAND training. I believe I am more effective in advocating after the VAAND training."*

- *“I became so aware of the fact – in working with victim population groups – that we cannot help or empower the individuals we work with alone... we need each other (agencies, professionals) – building relationships with other agencies and professionals (collaboration) really is a must – and I keep that in mind all the time now in my work.”*
- *“I gained knowledge of resources, and have been able to share that with victims of domestic violence, especially in the fields of elder abuse, immigration and naturalization, disabilities. When a client or call comes in, I think “Oh! I know I heard about that at VAAND,” and pull out the manual and get the information to them.”*
- *“It made me aware of programs throughout the state and what other agencies go through as well.”*
- *“I’ve just begun work on implementing the beginnings of some plans that I’ve made after the module about Collaboration. I’ve been kicking around a lot of ideas from that module and am just getting started with them. I learned from the Child Victimization module about counseling for children who are in homes with domestic violence, found out who in my community provides that counseling, and have referred some of our clients.”*

Questions / More Information, please contact:

Shelly Carlson, Project Coordinator

Victim Assistance Academy of North Dakota

500 University Ave. West

Minot, ND 5870

Phone: 800-777-0750 ext. 3447

Email: michelle.a.carlson@minotstateu.edu

VAAND Student Breakdown (2009 - 2011)

Which of the following describes the field in which you work?

Victim Services	31
Law Enforcement	8
Prosecution	3
Corrections: Probation	3
Human Services	7
Education	4
Student: College	1
Other: Therapist	2
911 Dispatch	1
Advocate for People with Disabilities	1
Health Services	2
Crime Victim Instructor/ Presenter	1
LAF Member and Speaker	1
Restorative Justice	1
Tribal Coalition	1
Total	68

How many years have you worked in your current position?

Less than 1 year	15
1-5 years	34
6-10 years	8
11-15 years	3
16-20 years	3
More than 20 years	1
Did not answer	2
Total	68

Rural verse Urban (50,000+) Communities Represented

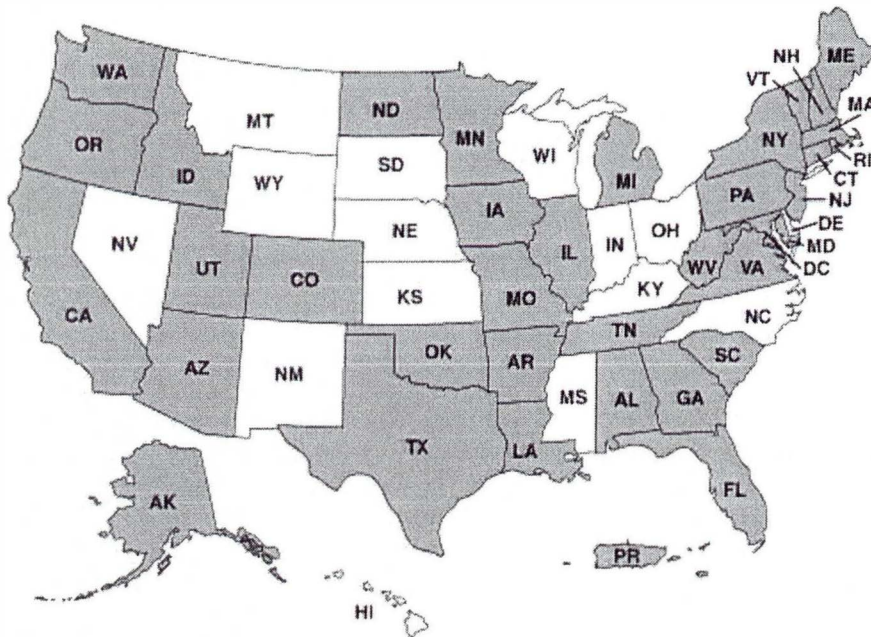
Urban	2
Rural	2
Not Applicable	4
Total	68

Please Specify the City/town you work in: (populations from 2009 Census data)

Beulah (pop. 2,891)	1
Bismarck (pop. 61,217) = urban (50,000+)	5
Bottineau (pop. 2,046)	1
Burlington (pop. 1,013)	2
Cavalier (pop. 1,013)	1
Devils Lake (pop. 6,711)	5
Dickinson (pop. 16,265)	1
Ellendale (pop. 1,454)	1
Fort Totten (pop. 952 taken from 2000 Census)	1
Fargo (pop. 95,556) = urban (50,000+)	3
Grafton (pop. 3,954)	1
Grand Forks (pop. 51,216) = urban (50,000+)	7
Harvey/Fessenden (pop. 1,580 & 487)	1
Hillsboro (pop. 1,474)	1
Hurdsfield (pop. 74)	1
Jamestown (pop. 14,687)	2
Langdon (pop. 1,597)	1
Larimore/Northwood (pop. 1,299 & 913)	1
Linton (pop. 1,018)	1
Minot (pop. 36,256)	18
Minot AFB (pop. 7,599 taken from 2000 Census)	1
Norwich (pop. 274 taken from 2000 Census)	1
Spirit Lake/Tokio (pop. Unavailable for both)	2
Stanley/ New Town (pop. 1,279 & 1,838)	1
Watford City (pop. 1,399)	3
Williston (pop. 13,014)	2
Walsh County (pop. 10,798)	1
Did not answer/Did not specify city/town	2
Total	68

State Victim Assistance Academy Locator

A State Victim Assistance Academy (SVAA) is a week-long course on victimology, victims' rights, and victim services and is designed to meet the entry-level training needs of a broad range of victim service providers and allied professionals.



States with an OVC-funded SVAA

OVC-Funded SVAA's

- [Alabama SVAA](#)
- [Alaska SVAA](#)
- [Arizona SVAA](#)
- [Arkansas SVAA](#)
- [California SVAA](#)
- [Colorado SVAA](#)
- [Connecticut SVAA](#) - [press release](#) 6/14/2002
- [District of Columbia](#) - [press release](#) 10/04/06
- [Florida SVAA](#)
- [Georgia SVAA](#)
- [Idaho SVAA](#)
- [Illinois SVAA](#)
- [Iowa SVAA](#)
- [Louisiana SVAA](#)
- [Maine SVAA](#)
- [Maryland SVAA](#)
- [Massachusetts SVAA](#)
- [Michigan SVAA](#)
- [Minnesota SVAA](#)
- [Missouri SVAA](#)
- [New Hampshire SVAA](#)
- [New Jersey SVAA](#)
- [New York SVAA](#)
- [North Dakota SVAA](#)
- [Oklahoma SVAA](#)
- [Oregon SVAA](#)
- [Pennsylvania Victim Assistance Academy](#)
- [Puerto Rico SVAA](#)
- [Rhode Island SVAA](#)
- [South Carolina SVAA](#)
- [Tennessee SVAA](#)
- [Texas Victim Services Association](#)
- [Utah SVAA](#)
- [Vermont SVAA](#)
- [Virginia SVAA](#)
- [Washington SVAA](#)
- [West Virginia SVAA](#)

Bill Vandal + Shelly Carlson
SB 2212

3

North Dakota State University 2-5-13

POLICE

Phone: +1 (701) 231-8998 / Fax: (701) 231-6334

Campus address: Auxiliary Enterprise 100

Physical/delivery address: 1523 12th Ave N, Fargo, ND 58102

Mailing address: NDSU Dept. 3301 / PO Box 6050 / Fargo, ND 58108-6050

February 4, 2013

RE: SB 2212

Chairman Ray Holmberg and members of the Senate Appropriations Committee,

For the record my name is Bill Vandal, Chief of Police at North Dakota State University. I am writing today in support of Senate Bill 2212. On November 20, 2012, the North Dakota Chiefs of Police Association agreed to support a funding bill for the Victim Assistance Academy of North Dakota (VAAND).

The VAAND has provided outstanding training for the North Dakota Law Enforcement community over the last 4 years. The VAAND curriculum emphasizes collaboration activities that reduce program delivery costs, improve services to crime victims, and build interagency relationship to coordinate responses when crime occurs.

The VAAND offers a unique training opportunity for ND Law Enforcement because of the interaction between various professionals from across North Dakota. Due to the multi-disciplinary student composition of the VAAND, students develop a common language concerning the needs of crime victims, which in turn provides more effective services and a more positive interaction for crime victims.

Additionally, the Advanced Academies have provided opportunities to gain education and understanding on specialized types of victimization, such as Human Trafficking. These topics are determined by specific needs identified by practitioners in the field.

A evaluation response from a law enforcement officer who attended the VAAND, summarizes the experience well. *"I became so aware of the fact – in working with victim population groups – that we cannot help or empower the individuals we work with alone...we need each other (agencies, professionals) – building relationships with other agencies and professionals (collaboration) really is a must – and I keep that in mind all the time now in my work."*

I would personally ask for your support of this funding bill. Thank you for your consideration.

Sincerely,

Chief Bill Vandal
NDSU Chief of Police

Peggy Love + Shelly Carlson
SB 2212
2-5-13

4

North Dakota Victim Assistance Association

February 4, 2013

Dear ND Legislators:

This letter is on behalf of the North Dakota Victim Assistance Association (NDVAA) and in support of Senate Bill 2212, which seeks funding for the Victim Assistance Academy of North Dakota (VAAND).

The NDVAA is an association of and for professionals who provide direct services to victims and witnesses of crime within the criminal justice system in North Dakota. The NDVAA is made up of more than 25 local, state and federal victim assistance programs throughout the state of North Dakota. The programs are located in law enforcement agencies, state and federal prosecutor's offices, domestic violence crisis centers and corrections offices, providing services to victims at every level of the criminal justice system.

The VAAND has been an important vehicle for Victim Witness professionals across North Dakota to gain increased understanding, knowledge, and skills to work with victims of crime. The opportunity provided by VAAND is not available anywhere else within the state. VAAND has helped increase collaboration and communication between all members of the criminal justice arena to better services to victims of crime.

Additionally, the VAAND curriculum sets a statewide standard for crime victim services education and establishes victim services as an integral component of criminal justice administration. The training and education has helped both newly hired victim witness professionals as well as victim witness professionals with years of experience. Several examples from previous victim witness professionals who attended the VAAND are:

"I gained knowledge of resources, and have been able to share that with victims of domestic violence, especially in the fields of elder abuse, immigration and naturalization, and disabilities. When a client or call comes in, I think 'Oh! I know I heard about that at VAAND' and pull out the manual and get the information to them.."

"I am more at ease working with victims of crime. I have worked on meeting and collaborating with the surrounding area agencies. I have to give credit to VAAND for giving me the confidence to go out and do a great job with the victims and with our community "

NDVAA respectfully requests a "Do Pass" on SB2212 and strongly supports funding for VAAND

Sincerely,



Peggy Love
President, NDVAA

Paul Laney
↙

5

Senate Appropriations Committee

SB2212

Testimony of Paul D. Laney—Sheriff, Cass County Government

February 5, 2013

Good morning Chairman Holmberg, Vice-Chairman Bowman and Grindberg and distinguished members of the Senate Appropriations Committee; for the record, my name is Sheriff Paul D.

Laney from Cass County, North Dakota, and I am here today to testify in support of SB2212.

The Victim Assistance Academy of North Dakota is a project that unites all disciplines involved in mitigating impacts to victims of crime. Whether it is the law enforcement officer in the field or the advocate working with the victim post event, the Victim Assistance Academy brings collaboration and cohesiveness to the issue.

I can tell you from experience, for many years the relationship between the different disciplines was not cohesive and in many instances it was outright adversarial. I would say much of this was a lack of knowledge and understanding of each of the professions involved in bringing their expertise to the victim.

The Victim Assistance Academy has brought the needed cohesion and collaboration to all of those involved with victims of crime and has allowed the individual disciplines to work together in solving the issues affecting the victim. The Victim Academy has been so successful and positive, that at its October meeting, the North Dakota Sheriffs and Deputies Association gave unanimous approval during a vote to support the endeavor to secure funding for this most needed training. I urge you to support SB2212.

Thank you and I will answer any questions regarding my support of this bill.



Janelle Moos
SB 2212
2-5-13

6

525 N. 4th St. Bismarck, N.D. 58501
(P) 701.255.6240 (TF) 1.888.255.6240 (F) 701.255.1904
www.ndcaws.org • facebook.com/NDCAWS • Twitter @NDCAWS

Testimony on SB 2122
Senate Appropriations Committee
February 5, 2013

Chairman Holmberg and Members of the Committee,

My name is Janelle Moos and I am the Executive Director of the CAWS North Dakota. Our coalition is a membership based organization that consists of 21 local domestic violence and rape crisis centers located throughout the state that provide services to domestic violence, sexual assault and stalking victims. I'm speaking on their behalf this morning in support of SB 2212.

Staff at CAWS North Dakota has participated as a member of the ND Victim Assistance Academy (NDVAA) Steering Committee and served as faculty for numerous academies since VAAND's inception. The Academy concept provides training and networking opportunities for new employees working in the social service field in order to understand victimology and encourage collaboration with other professionals in order to improve the outcome for victims receiving their services.

Last year alone our programs provided services to nearly 4,500 domestic violence and 800 sexual assault victims. Victims lives are often complex and they often rely on many services in order to escape the violence and become self-sufficient. It's essential that professionals have the ability to attend training to understand what barriers victims face when leaving a violent relationship and how collaborative, responsive services provided by all professionals is just one tool to helping end the violence.

I encourage a DO PASS on SB 2212.

Thank you.

13.0688.01001
Title.

Prepared by the Legislative Council staff for
Senator Kilzer

February 8, 2013

/

PROPOSED AMENDMENTS TO SENATE BILL NO. 2212

Page 1, line 5, replace "\$250,000" with "\$200,000"

Renumber accordingly

STATEMENT OF PURPOSE OF AMENDMENT:

The appropriation provided to the Attorney General for the Minot State University Rural Crime and Justice Center is reduced by \$50,000, from \$250,000 to \$200,000.

13.0688.01002
Title.

Prepared by the Legislative Council staff for
Senator Kilzer

/

February 12, 2013

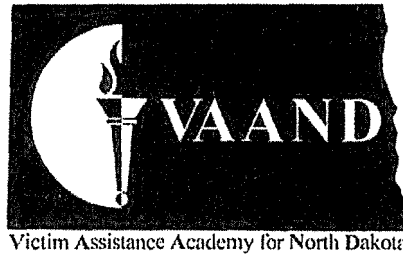
PROPOSED AMENDMENTS TO SENATE BILL NO. 2212

Page 1, line 5, replace "\$250,000" with "\$200,000"

Page 1, line 8, after the period insert "The Minot state university rural crime and justice center
victim assistance academy may accept gifts, grants, and contributions."

Renumber accordingly

SB 2012
#1



Request:

The VAAND total request per biennium is \$203,204. This will cover all costs associated with providing a five day foundation level training academy and developing web based trainings in addition to all costs for two, separate Advanced Training Institutes in the state for each year of the biennium.

Benefits:

Effective services improve outcomes for victims of crime. Trauma-informed services reduce the mental health impact and the long-term costs of crime victimization. The Academy is applicable to a range of professions and is a cost-effective method to improve victim services across multiple fields. It enhances safety by preparing a civil workforce to handle crises of all kinds, from an individual case of child or elder abuse to mass terrorism and natural disasters. The curriculum sets a statewide standard for crime victim services education and establishes victim services as an integral component of criminal justice administration. The Academy emphasizes collaboration activities that reduce program delivery costs, improve services, allow providers to focus on their own services, and build interagency relationships to coordinate responses when events occur. The Victim Assistance Academy increases opportunities for career advancement, retention of skilled staff, and reduces burn-out rates in the field by providing training that is not otherwise available.

VAAND Background:

There are **numerous** programs that provide assistance to crime victims in North Dakota. From many different professional backgrounds, providers have little or no common language, training or education concerning the needs of crime victims. As part of a national initiative, the US Department of Justice Office for Victims of Crime (OVC) awarded a three year grant to North Dakota in 2007, to develop a 40-hour victim services educational Academy founded on ND State laws, policies and practices, services and remedies for victims of crime. Since 2010, the VAAND has been sustained by STOP and Bremer grants. These grant funds have been reduced each year and will not continue to be a viable source of funding to sustain the Academy.

The Foundation-Level, 40 hour Victim Assistance Academy for North Dakota (VAAND) is designed to improve victim services in North Dakota. The Academy:

- Offers an effective learning experience for crime victim service providers and advocates across multiple professional fields
- Features a state-of-the-art, intense curriculum that provides a broad foundation in the principles and policies of victims' rights not available anywhere else.
- Targets providers with less than five years in the field to develop a statewide workforce meeting the needs of crime victims effectively
- Create opportunities for victim service professionals to earn college credit and other credentials for professional development and improved career opportunities

VAAND curriculum uses small group exercises and case studies to apply the classroom lecture theory and content. The residential campus experiences build networking opportunities and foster collaboration across professions long after the Academy. Topics covered include:

- Types of victimizations, including sexual assault, identity theft, trafficking, intoxicated driving, domestic violence, cyber stalking, and more.
- Needs of targeted populations, such as children, elders, lesbian and gays, and people living with disabilities
- Mental health Impacts of Crime: coping with trauma and grief
- Taking care of the caregiver: stress management and survival skills
- Crime victim compensation and other remedies
- The roles of the criminal, civil, and alternative justice systems.
- Case management skills, tools and techniques.

Advanced Institutes:

Advanced Institutes/Academies look to the future needs of veteran service providers and to the programs they manage. Institutes are being developed that will enhance the practices of managers, that address complex topics in-depth, and respond to additional needs identified by practitioners in the field. Thus far, ND has offered two Advanced Institutes and has a third scheduled for October 2012.

Web Based Curriculum:

Web based trainings will provide victim service providers and professionals the opportunity to complete training courses and learn at their convenience. These trainings will be developed with the assistance of the experienced VAAND faculty and incorporate ND laws, policies, and best practices.

Advisory Committee:

The VAAND is led by a 15-person statewide Advisory Committee with representatives from the ND Association of Counties, ND DOCR, Cass County Sheriff's Department, Jamestown PD, ND SAVIN, West Fargo PD, DV/SA Advocacy Programs in Dickinson, Grand Forks, Bottineau, and Minot, NDCAWS, Migrant Legal Services, Ward Co. and Cass Co. States Attorney's Office, ND VOCA, Trinity Hospital, ND Probation/Parole, U.S. Attorney's Office, FBI, Legal Services of ND, ND LETA, and RCJC.

Academy Cost:

The first three years of the Academy were offered free to students. Registration, all course materials, lodging, breakfasts, and lunches was provided; however, due to reduced funding, in 2013 the VAAND will be charging a \$100 registration fee per student to help off-set costs. Lodging, per diem, and mileage will still be covered. The VAAND has partnered in the past with Minot State University (MSU) to house students on the campus in single occupancy rooms as part of the interactive experience at the VAAND. Staying in the dorms also helped to keep the cost of lodging at a minimum. Unfortunately, due to grant cycles, this was not an option for the 2013 VAAND, but could be a possibility for future academies.

Sustainability:

In 2007, a three year grant was awarded through the U.S. Department of Justice (DOJ) to develop, implement, and evaluate the academy. Since 2010, the VAAND has operated under STOP and Bremer funds. These funds are reduced each year and will eventually not be sufficient to operate the VAAND. In order to offer the academy, VAAND is seeking state funding for subsequent years to continue to provide the academy and keep costs minimal for students.

VAAND Evaluation / Student Comments:

- The most common reason for attending the foundation level academy was their *interest in working with victims of crime*
- Students indicated their expectations prior to the VAAND were to:
 - *increase/gain experience/knowledge/skills*
 - *increase understanding and knowledge in terms of victim's assistance issues*
 - *learn more about what North Dakota is doing statewide for victim services*
- A strong measure of success for the *2009 VAAND* was that *all 27 students* felt that the training met their expectations. A high number of students stated the VAAND gave them a *better understanding, and they learned new information, skills, and knowledge.*
- A strong measure of success for the *2010 VAAND* was that *21 students (95.5%)* felt the training met their expectations. There were *21 students* that stated the information covered during the academy would be *relevant to their job.*

VAAND 6 Month Follow-up Survey:

- Students were asked to describe any changes in practice in their work with crime victims' which were the direct result of the VAAND training. Some of their responses include:
 - *"I am more at ease working with victims of crime. I have worked on meeting and collaborating with the surrounding are agencies. I have to give credit to the VAAND for giving me the confidence to go out and do a great job with the victims and with our community."*
 - *"I feel like I can better speak with and advocate for victims after the VAAND training. I believe I am more effective in advocating after the VAAND training."*

- *"I became so aware of the fact – in working with victim population groups – that we cannot help or empower the individuals we work with alone... we need each other (agencies, professionals) – building relationships with other agencies and professionals (collaboration) really is a must – and I keep that in mind all the time now in my work."*
- *"I gained knowledge of resources, and have been able to share that with victims of domestic violence, especially in the fields of elder abuse, immigration and naturalization, disabilities. When a client or call comes in, I think "Oh! I know I heard about that at VAAND," and pull out the manual and get the information to them."*
- *"It made me aware of programs throughout the state and what other agencies go through as well."*
- *"I've just begun work on implementing the beginnings of some plans that I've made after the module about Collaboration. I've been kicking around a lot of ideas from that module and am just getting started with them. I learned from the Child Victimization module about counseling for children who are in homes with domestic violence, found out who in my community provides that counseling, and have referred some of our clients."*

Questions / More Information, please contact:

Shelly Carlson, Project Coordinator
Victim Assistance Academy of North Dakota
500 University Ave. West
Minot, ND 5870
Phone: 800-777-0750 ext. 3447
Email: michelle.a.carlson@minotstateu.edu

VAAND Student Breakdown (2009 ~ 2011)

Which of the following describes the field in which you work?

Victim Services	31
Law Enforcement	8
Prosecution	3
Corrections: Probation	3
Human Services	7
Education	4
Student: College	1
Other: Therapist	2
911 Dispatch	1
Advocate for People with Disabilities	1
Health Services	2
Crime Victim Instructor/ Presenter	1
LAF Member and Speaker	1
Restorative Justice	1
Tribal Coalition	1
Total	68

How many years have you worked in your current position?

Less than 1 year	15
1-5 years	34
6-10 years	8
11-15 years	3
16-20 years	3
More than 20 years	1
Did not answer	2
Total	68

Rural verse Urban (50,000+) Communities Represented

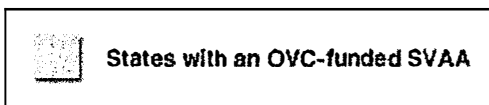
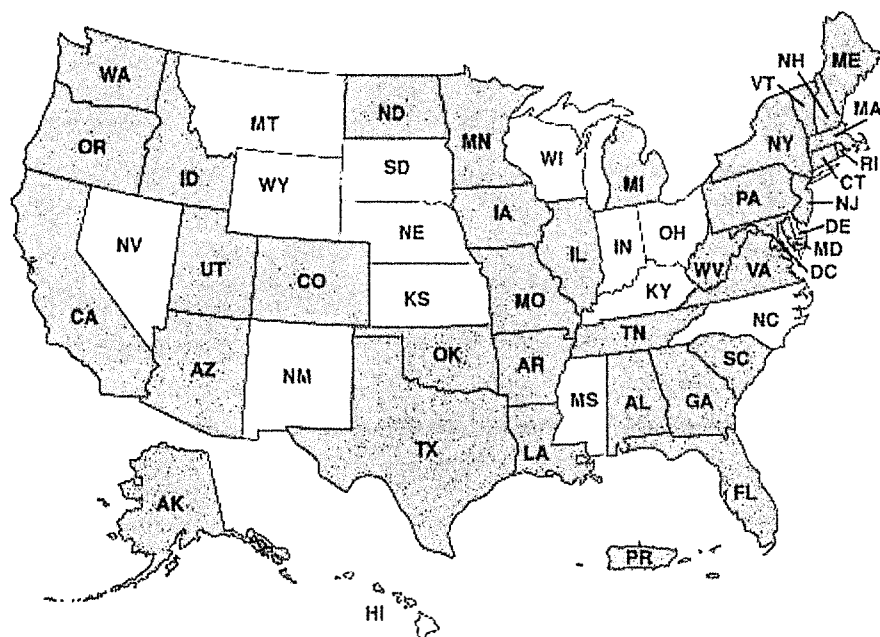
Urban	2
Rural	2
Not Applicable	4
Total	68

Please Specify the City/town you work in: (populations from 2009 Census data)

Beulah (pop. 2,891)	1
Bismarck (pop. 61,217) = urban (50,000+)	5
Bottineau (pop. 2,046)	1
Burlington (pop. 1,013)	2
Cavalier (pop. 1,013)	1
Devils Lake (pop. 6,711)	5
Dickinson (pop. 16,265)	1
Ellendale (pop. 1,454)	1
Fort Totten (pop. 952 taken from 2000 Census)	1
Fargo (pop. 95,556) = urban (50,000+)	3
Grafton (pop. 3,954)	1
Grand Forks (pop. 51,216) = urban (50,000+)	7
Harvey/Fessenden (pop. 1,580 & 487)	1
Hillsboro (pop. 1,474)	1
Hurdsfield (pop. 74)	1
Jamestown (pop. 14,687)	2
Langdon (pop. 1,597)	1
Larimore/Northwood (pop. 1,299 & 913)	1
Linton (pop. 1,018)	1
Minot (pop. 36,256)	18
Minot AFB (pop. 7,599 taken from 2000 Census)	1
Norwich (pop. 274 taken from 2000 Census)	1
Spirit Lake/Tokio (pop. Unavailable for both)	2
Stanley/ New Town (pop. 1,279 & 1,838)	1
Watford City (pop. 1,399)	3
Williston (pop. 13,014)	2
Walsh County (pop. 10,798)	1
Did not answer/Did not specify city/town	2
Total	68

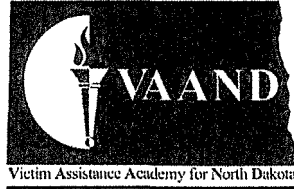
State Victim Assistance Academy Locator

A State Victim Assistance Academy (SVAA) is a week-long course on victimology, victims' rights, and victim services and is designed to meet the entry-level training needs of a broad range of victim service providers and allied professionals.



OVC-Funded SVAAs

- Alabama SVAA
- Alaska SVAA
- [Arizona SVAA](#)
- [Arkansas SVAA](#)
- [California SVAA](#)
- [Colorado SVAA](#)
- Connecticut SVAA - [press release 6/14/2002](#)
- District of Columbia - [press release 10/04/06](#)
- [Florida SVAA](#)
- [Georgia SVAA](#)
- [Idaho SVAA](#)
- [Illinois SVAA](#)
- [Iowa SVAA](#)
- [Louisiana SVAA](#)
- Maine SVAA
- [Maryland SVAA](#)
- [Massachusetts SVAA](#)
- [Michigan SVAA](#)
- [Minnesota SVAA](#)
- [Missouri SVAA](#)
- New Hampshire SVAA
- New Jersey SVAA
- [New York SVAA](#)
- [North Dakota SVAA](#)
- Oklahoma SVAA
- [Oregon SVAA](#)
- [Pennsylvania Victim Assistance Academy](#)
- Puerto Rico SVAA
- Rhode Island SVAA
- South Carolina SVAA
- [Tennessee SVAA](#)
- [Texas Victim Services Association](#)
- [Utah SVAA](#)
- [Vermont SVAA](#)
- [Virginia SVAA](#)
- [Washington SVAA](#)
- West Virginia SVAA



March 20, 2013

RE: SB 2212

Dear Chairperson Koppelman and members of the House Judiciary Committee:

Below you find the budget information on the Victim Assistance Academy of North Dakota (VAAND). As you can see below, the VAAND has been consistently able to provide a high level of training to North Dakota for approximately \$100,000 - \$110,000 each year.

**Sincerely,
Shelly Carlson – VAAND Project Coordinator**

Summary:

<u>Total Costs</u>	<u>Year</u>	<u>Funding Source</u>	<u>Special Notes</u>
\$34,856.00	2007-2008	US OJP Grant	Planning Year
\$133,333.00	2008-2009	US OJP Grant & Match from RCJC	1 st Year of VAAND
\$122,159.00	2009-2010	US OJP Grant & Match from RCJC	2 nd Year of VAAND
\$76,580.00	2010-2011	STOP & Bremer Grants	3 rd Year of VAAND
\$110,595.00	2011-2012	STOP & Bremer Grants	4 th Year of VAAND

2007-2008 OJP Budget of \$34,856

(Initial Planning Year - Required by granting agency)

<u>Category</u>	<u>Budgeted</u>
Personnel	\$0.00
Fringe	\$0.00
Travel	\$20,416
Mail	\$2,340
Office Supplies	\$1,700
Printing	\$10,400
Contracts	\$0.00
No indirect	\$0.00
Total:	\$34,856

2008-2009 OJP Budget & RCJC Match - \$133,333

(First year of VAAND training)

- OJP Budget \$100,000
- Required Match of \$33,333 came from Rural Crime & Justice Center (RCJC) Local Funds

<u>Category</u>	<u>Budgeted</u>
Personnel	\$45,393
Fringe	\$18,879
Travel	\$0.00
Mail	\$375
Office Supplies	\$3642
Printing	\$3325
Other-participant scholarships	\$7176
33% Indirect	\$21,210
Total:	\$100,000

2009-2010 OJP Budget & RCJC Match - \$122,159

(Second Year of VAAND Training)

- OJP Budget \$101,994.40
- Required Match of \$20,165 came from RCJC

<u>Category</u>	<u>Budgeted</u>
Personnel	\$37,065.76
Fringe	\$18,859.23
Travel	\$9,333.43
Mail	\$0.00
Office Supplies	\$4145.98
Printing	\$0.00
Consultants	\$10,220
40% Indirect	\$22370.00
Total:	\$101,994.40

2010-2011 Combined STOP and Bremer Funds - \$76,580

(Third year of VAAND Training)

2010-2011 STOP Grant Budget in amount of \$26,580

<u>Category</u>	<u>Budgeted</u>
Personnel	\$8,779
Fringe	\$3616
Travel	\$11,540
Risk Management	\$35.00
Office Supplies	\$285
Consultants	\$130
9% Indirect	\$2195
Total	\$26,580

2011-2012 Bremer Grant in amount of \$50,000

<u>Category</u>	<u>Budgeted</u>
Personnel	\$14,899
Fringe	\$6137
Travel	\$6,375
Risk Management	\$60.00
Office Supplies	\$4360
Postage	\$475
Meals	\$4500
Consultants	\$9,066
9% Indirect	\$4,128
Total	\$50,000

2011-2012 Combined STOP and Bremer Funds - \$110,595

(Fourth year of VAAND Training)

- *2011-2012 STOP Grant Budget in amount of \$19,858
- *2012-2013 Bremer Grant in amount of \$90,735

****See attached itemized budget for detail***

State Victim Assistance Academy 2012-13 Broomfield Budget
9/26/11

A. Equipment		
Item	Computation	Cost
No equipment needs for this proposal		
Total Equipment		\$0

B. Other Costs		
Description	Computation	Cost
Indirect Costs	\$101,464x.09	\$9,132 ✓
Risk Management - staff @ .44%	\$24880x.44%	\$109 ✓
faculty (Exec Dir) @ .27%	\$10622x.27%	\$29 ✓
Total Other Costs		\$9,270

C. Supplies		
Supply Item		Cost
Paper & Printing		
Printing costs for apps, student binders, etc		\$3,500 ✓
Postage		
Mailings to potential & accepted students & faculty		\$1,000 ✓
Other		
Misc office supplies		\$1,000 ✓
Long distance		\$200 ✓
Total Supplies		\$5,700 ✓

good

D. Travel			
Purpose of Travel	Location	Item	Cost
April academy	Fargo	Lodging for Mentors (5pp)x\$75/dayx5days	\$1,875 ✓
		Lodging for Faculty (20pp)x\$75/dayx5days	\$7,500 ✓
		Faculty Per diem (20pp)x\$30/dayx6days	\$3,600 ✓
		Faculty Mileage (20pp)x200milesx\$0.51/mile	\$2,040 ✓
April academy	Fargo	Conference room	\$600 ✓
Advanced academy	Bismarck	Lodging for faculty 1 personx\$75x3 nights	\$225 ✓
		Per diem for faculty 1 personx\$30x4 days	\$120 ✓
Steering Committee meetings	Minot or Bismarck	Lodging for 12 members x\$75x2 nights	\$1,800 ✓
		Mileage for 12 members x.51x200 milesx3 trips	\$3,672 ✓
		Per diem for 12 members x\$30x3 days	\$1,080 ✓
Total			\$22,512 ✓

good

E. Contracts/Consultants		
Contract Description	Computation	Cost
Faculty development/faculty coaching (meals)		\$400 ✓
Faculty contracts for April academy	20 instructorsx\$225	\$4,500 ✓
Faculty contract for Fall advanced academy	1 instructorx\$600/dayx4days	\$2,400 ✓
CEU application fees		\$130 ✓
Instructor polo shirts (20 @ \$20 each)		\$400 ✓

Consultants

Student t-shirts (40 @ \$5 each)			\$200	✓	
Student long sleeved shirts for advanced academy (60 @ \$15 each)			\$900	✓	
Promotional items (neck wallets, letter openers, highlighters, pens, mugs)			\$4,000	✓	
April academy	Fargo	Food for attendees (30pp)x\$30/dayx8days 30 peoplex6 daysx\$30/day	\$5,400	✓	
Advanced Academy		Food for attendees (30pp)x\$30/dayx4days)	\$3,600	✓	
Consultant Name/Title			Service Provided	Computation	Cost
n/a					
Total Contracts/Consultants				\$21,930	good!

Used +4%

F. Personnel			
Position		Computation	Cost
Program Personnel:			
Project Coordinator @ 50%	June 1-30, 2012	\$40,000/12x1mths x 50%	\$1,667
Project Coordinator @ 50%	Jul 1, 2012-May 30, 2013	\$41600/12x11mths x 50%	\$19,067
Executive Director @ 10%	Jun 1-Aug 15, 2012	\$77223/9x2.5mthsx10%	\$2,145
Executive Director @ 10%	Aug 16, 2012-May 15, 2013	\$80312/9x9mthsx10%	\$8,031
Executive Director @ 10%	May 16, 2012-May30, 2013	\$0312/9x0.5mthsx10%	\$446
Business Manager @ 10%	June 1-30, 2012	\$40000/12x1mthsx10%	\$333
Business Manager @ 10%	Jul 1, 2012-May 30, 2013	\$41600/12x11mthsx10%	\$3,813
Total Personnel			\$35,503

good!

G. Fringe Benefits		
Item	Computation	Cost
Annual Fringe Benefits - staff	\$24,880x48.87%	\$12,159
Annual Fringe Benefits acad yr - faculty (Exec Dir)	\$8031x37.59%	\$3,019
Annual Fringe Benefits summer - faculty (Exec Dir)	\$2591x19.40%	\$503
Total Fringe Benefits		\$15,681
Total Personnel & Fringe Benefits		\$51,183

good!

Itemized Budget Summary Page	
A. Equipment	\$0
B. Other – Indirect Costs	\$9,270 ✓
C. Supplies	\$5,700 ✓
D. Travel	\$22,512 ✓
E. Contr cts/Consultants	\$21,930 ✓
F. Personnel	\$35,503 ✓
G. Fringe Benefits	\$15,681 ✓
Total Project Costs	\$110,595 ✓
Bremer Request	\$90,737 ✓
STOP funding received	\$19,858 ✓

good!

3-20-13

2

North Dakota Victim Assistance Association

March 19, 2013

Dear Chairperson Kim Koppelman and other ND Legislators:

This letter is on behalf of the North Dakota Victim Assistance Association (NDVAA) and in support of Senate Bill 2212, which seeks funding for the Victim Assistance Academy of North Dakota (VAAND).

The NDVAA is an association of and for professionals who provide direct services to victims and witnesses of crime within the criminal justice system in North Dakota. The NDVAA is made up of more than 25 local, state and federal victim assistance programs throughout the state of North Dakota. The programs are located in law enforcement agencies, state and federal prosecutor's offices, domestic violence crisis centers and corrections offices, providing services to victims at every level of the criminal justice system.

The VAAND has been an important vehicle for Victim Witness professionals across North Dakota to gain increased understanding, knowledge, and skills to work with victims of crime. The opportunity provided by VAAND is not available anywhere else within the state. VAAND has helped increase collaboration and communication between all members of the criminal justice arena to better services to victims of crime.

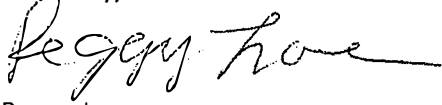
Additionally, the VAAND curriculum sets a statewide standard for crime victim services education and establishes victim services as an integral component of criminal justice administration. The training and education has helped both newly hired victim witness professionals as well as victim witness professionals with years of experience. Several examples from previous victim witness professionals who attended the VAAND are:

"I gained knowledge of resources, and have been able to share that with victims of domestic violence, especially in the fields of elder abuse, immigration and naturalization, and disabilities. When a client or call comes in, I think 'Oh! I know I heard about that at VAAND' and pull out the manual and get the information to them."

"I am more at ease working with victims of crime. I have worked on meeting and collaborating with the surrounding area agencies. I have to give credit to VAAND for giving me the confidence to go out and do a great job with the victims and with our community."

NDVAA respectfully requests a "Do Pass" on SB2212 and strongly supports funding for VAAND

Sincerely,



Peggy Love
President, NDVAA

NDSU NORTH DAKOTA STATE UNIVERSITY

Chairman Koppelman and members of the House Judiciary Committee,

For the record my name is Bill Vandal, Chief of Police at North Dakota State University. I am writing today in support of Senate Bill 2212. On November 20, 2012, the North Dakota Chiefs of Police Association agreed to support a funding bill for the Victim Assistance Academy of North Dakota (VAAND).

The VAAND has provided outstanding training for the North Dakota Law Enforcement community over the last 4 years. The VAAND curriculum emphasizes collaboration activities that reduce program delivery costs, improve services to crime victims, and build interagency relationship to coordinate responses when crime occurs.

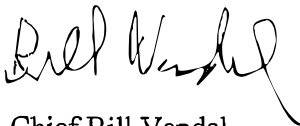
The VAAND offers a unique training opportunity for ND Law Enforcement because of the interaction between various professionals from across North Dakota. Due to the multi-disciplinary student composition of the VAAND, students develop a common language concerning the needs of crime victims, which in turn provides more effective services and a more positive interaction for crime victims.

Additionally, the Advanced Academies have provided opportunities to gain education and understanding on specialized types of victimization, such as Human Trafficking. These topics are determined by specific needs identified by practitioners in the field.

A evaluation response from a law enforcement officer who attended the VAAND, summarizes the experience well. *"I became so aware of the fact – in working with victim population groups – that we cannot help or empower the individuals we work with alone ... we need each other (agencies, professionals) – building relationships with other agencies and professionals (collaboration) really is a must – and I keep that in mind all the time now in my work."*

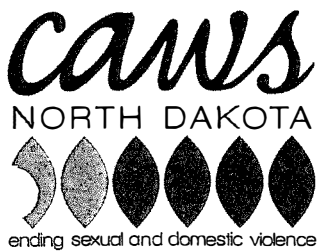
I would personally ask for your support of this funding bill. Thank you for your consideration.

Sincerely,



Chief Bill Vandal

NDSU Chief of Police



#4

525 N. 4th St. Bismarck, N.D. 58501
(P) 701.255.6240 (TF) 1.888.255.6240 (F) 701.255.1904
www.ndcaws.org • facebook.com/NDCAWS • Twitter @NDCAWS

Testimony on SB 2212
House Judiciary Committee
March 19, 2013

Chairman Koppleman and Members of the Committee,

My name is Janelle Moos and I am the Executive Director of the CAWS North Dakota. Our coalition is a membership based organization that consists of 21 local domestic violence and rape crisis centers located throughout the state that provide services to domestic violence, sexual assault and stalking victims. I'm speaking on their behalf this morning in support of SB 2212.

Staff at CAWS North Dakota has participated as a member of the ND Victim Assistance Academy (NDVAA) Steering Committee and served as faculty for numerous academies since VAAND's inception. The Academy concept provides training and networking opportunities for new employees working in the social service field in order to understand victimology and encourage collaboration with other professionals in order to improve the outcome for victims receiving their services.

Last year alone our programs provided services to nearly 4,500 domestic violence and 800 sexual assault victims. Victims lives are often complex and they often rely on many services in order to escape the violence and become self-sufficient. It's essential that professionals have the ability to attend training to understand what barriers victims face when leaving a violent relationship and how collaborative, responsive services provided by all professionals is just one tool to helping end the violence.

I urge a DO PASS on SB 2212.

Thank you.