2017 SENATE INDUSTRY, BUSINESS AND LABOR

SB 2188

2017 SENATE STANDING COMMITTEE MINUTES

Industry, Business and Labor Committee Roosevelt Park Room. State Capitol

> SB 2188 1/18/2017 Job Number 27033

□ Subcommittee □ Conference Committee

Committee Clerk Signature

Explanation or reason for introduction of bill/resolution:

Relating to the authority of the department of commerce to provide boundary geography data to the commerce to provide boundary geography data to the United States census bureau

Minutes:

Attachments 1-3

Chairman Klein: Called the committee back to order.

Kevin Iverson, Census Officer, North Dakota Department of Commerce: Introduced the bill. The way I would describe it is that it is somewhat of a housekeeping bill to get us ready for the 2020 census. He explained that the cities currently report their boundary changes to both the State and to the Census Bureau on an annual basis. About a year ago they started doing some comparisons of what was being posted to the Census Bureau and what was being posted to the State. They found that there were some significant discrepancies in that geography. He said it isn't true in all cases but of some that have seen a lot of growth in the west, there are some major differences. Several states have established memorandums of agreement with the Census Bureau to allow the state to respond on behalf of the cities. He said that they feel the state has a better understanding of the geography then the Census Bureau. When they want to report or share the data with the Census Bureau they have to enter a memorandum agreement. The Census Bureau will not enter a memorandum agreement unless there is law that allows the state or the state entity to respond on behalf of the cities or townships of the state. This is important now because they are building toward census 2020 and they want to get the most accurate count for the cities that they can. The next step in the process as they build toward 2020 is in 2018. The bureau will enter a program called LUCA or Local Update of Census Addresses, which will allow counties and cities and townships to review their address list. So in a given area for example the city of Bismarck will be able to look at the confidential file of what the Census Bureaus understanding of all those addresses are, however they only get to look at those addresses within the geographical area that the Census Bureau understands those boundaries to be. If the city has areas that are incorporated outside of what the bureau understanding is the city never gets to look at those confidential lists. So what the bill would essentially do is allow them to take all of the collected data by the state and report to the Census Bureau and it also allow the cities to report this data once to the state. He handed out an example, Attachment #1 of what the Census Bureau's web site is showing the geographical area of Watford City to be and the



Senate Industry, Business and Labor Committee SB 2188 January 18, 2017 Page 2

second one, **Attachment #2** is what is shown on North Dakota's hub of what Watford Cities geographical area really is. The issue is to get the Census Bureau to understand Watford Cities true geographical area. If they don't, they won't be looking at those addresses and correcting the data.

Chairman Klein: Asked if they could get copies and said that it was a good opportunity to more fully understand what they are dealing with here. If we are talking about these two different examples that would be a major issue. You will be working with the Census Bureau to make sure these areas are drawn correctly?

Kevin Iverson: That is correct.

Bob Nutsch, North Dakota Geographical Information Systems Coordinator: (12:14-16:20) I work with a number of agencies with the maintenance and building out of what we call the GIS Hub Central Location for storing and sharing data amongst the state agencies.

Handed out written testimony for Blake Crosby, Executive Director of the North Dakota League of Cities, Attachment #3.

Chairman Klein: Closed the hearing.

Senator Casper moved a do pass.

Senator Roers seconded the motion.

Roll Call Vote: Yes-7 No-0 Absent-0

Senator Klein will carry the bill.

2017 SENATE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. 2188

Senate Industry	nate Industry, Business and Labor						
□ Subcommittee							
Amendment LC# or	Description:						
Recommendation:	 □ Adopt Amendment ⊠ Do Pass □ Do Not Pass □ As Amended □ Place on Consent Calendar 	□ Rerefer to Appropriations					
Other Actions:	Reconsider						
Motion Made By	Senator Casper S	Seconded By Senator Roers					

Senators	Yes	No	Senators	Yes	No
Chairman Klein	X		Senator Marcellais	X	
Vice Chairman Campbell	X				
Senator Roers	X				
Senator Burckhard	X				
Senator Casper	X				
Senator Poolman	X				

Total	(Yes)	7	No	0

Absent 0

Floor Assignment Senator Klein

If the vote is on an amendment, briefly indicate intent:

Com Standing Committee Report January 18, 2017 3:40PM

REPORT OF STANDING COMMITTEE

SB 2188: Industry, Business and Labor Committee (Sen. Klein, Chairman) recommends DO PASS (7 YEAS, 0 NAYS, 0 ABSENT AND NOT VOTING). SB 2188 was placed on the Eleventh order on the calendar.



(1) DESK (3) COMMITTEE

2017 HOUSE GOVERNMENT AND VETERANS AFFAIRS

SB 2188

2017 HOUSE STANDING COMMITTEE MINUTES

Government and Veterans Affairs Committee

Fort Union, State Capitol

	SB 2188 3/9/2017 28977					
□ Subcommittee						
Conference Committee						
	\cap					
Committee Clerk Signature	Carmen Sait					

Explanation or reason for introduction of bill/resolution:

Relating to the authority of the department of commerce to provide boundary geography data to the United States census bureau

Minutes:

Attachments 1-3

Chairman Kasper opened the hearing on SB 2188.

Blake Crosby, Executive Director of the North Dakota League of Cities, appeared in support. Attachment 1. (:30-08:31)

Rep. Schneider: Is there a requirement that all MOUs be approved by legislature?

Blake Crosby: Everybody looks to guard themselves.

Rep. B. Koppelman: You said this will come at no cost. How are the personnel funded to where it is of no cost?

Blake Crosby: We are not talking about a huge pool. We are talking about the Department of Commerce's census or the state GIS coordinator getting on the phone. The Census Bureau says we haven't had a response from you. If your boundaries changed, can you send us the resolution or the ordinance that indicates that change and go online to google maps, look at your city, draw something out in red, transmit it to us, and we will take it from there. They will plot it into GIS. There is no additional cost, no FTEs. It relieves some of the pressure on my city auditors that only work 5-8 hours a week.

Kevin Iverson, Manager of the Census Office, ND Department of Commerce, appeared in support. He explained Attachment 2 which were screen shots of various North Dakota cities boundaries. (:14:46-:16:38) We really want to get where cities are having a problem sharing their data. This is a small group of cities, probably less than 35 that we are dealing with. What this does for the cities is provide more accurate census when we get to census 2020 and population estimates that go forward from that. So much of federal funding is based on census data population. The bureau tells us it works out to about \$1,500 per person per year, and for a person not to be counted, it is going to cost that city in terms of various

House Government and Veterans Affairs Committee SB 2188 3/9/17 Page 2

programs whether it is veterans' programs, public service programs, housing assistance, etc. Our goal is to get every individual counted in 2020. If the Census Bureau does not understand an area to be within the city's boundaries, in 2018 when we go to LUCA (Local Updated Census Addresses) which is a confidential set of addresses that the bureau won't share with the cities, the cities do not get to look at the areas that are understood to be outside the boundaries. For instance, if you see Watford City in here, there are large parts of Watford City we know there is housing in, but Watford City would not have the opportunity to look at those addresses and make sure those addresses are correct.

Rep. B. Koppelman: Our count would be accurate as a state as a whole, but it is the locals that would potentially lose dollars?

Kevin Iverson: Correct.

Rep. B. Koppelman: Would it be in their self-interest to go out of their way to do this right without involving a state agency?

Kevin Iverson: Yes, it is. It really is a problem in small cities. If you look at the big cities, there is no problem. For instance, Dickinson is an example. The number of employees they have, the turnover they have, the complications of filing a whole series of different programs which are intended for us to take this existing data, verify with them, and submit it to the Census Bureau. You are correct that it doesn't affect the state numbers, but it will affect those small communities.

Rep. Olson: How is it going to work for you to be asking for the same data that the feds are asking for which is already difficult enough to obtain? Won't it be just as difficult?

Kevin Iverson: We have a bit of a habitual working relationship with various staff at the Census Bureau we have established already. Local cities are much more willing to work with somebody in Bismarck than far away Washington, DC where they are dealing with a different individual each time they call in. We would really be acting on their behalf.

Rep. Rohr: You went to the League of Cities. The League of Cities didn't come to you for this request.

Kevin lverson: That is correct.

Rep. Olson: It says it shall act on behalf of subdivisions to deliver the responses. Would it be better to say that the department may act? It would appear that we are requiring to do it on behalf of all of them with that language.

Kevin Iverson: I don't remember exactly how we came up with the language, but I know we agonized over it a great deal whether it be shall or may. For instance, there is no desire for us to be involved in the process with all of Cass County. Those processes are working. This is a small city problem such as Tioga and Newtown. There is going to be enough work for us to do to stay involve in the process especially as things continue to change in western North Dakota.

House Government and Veterans Affairs Committee SB 2188 3/9/17 Page 3

Rep. C. Johnson: Have you ever run into a situation where you absolutely could not get any information from a city, and what happens then?

Kevin Iverson: Yes. If we don't get any information from small cities, there is nothing we can do.

Rep. B. Koppelman: It says of political subdivisions. It doesn't say of cities.

Kevin Iverson: The reason that was left in there is because of minor subdivisions called congressional or civil townships where they have their local government. For instance, I live up in the Burnt Creek township. It has a township board. Townships can join governments. Although this is fairly rare, we were talking with folks that have managed some of this so we would see ourselves potentially involved, but it would be a very minor part of what we do.

Chairman Kasper: Is there any liability on the state of ND if you screw up and don't do it right?

Kevin Iverson: We started off working on the process part of this, and then we backed off. We thought we would work the authority issues first and then the process later. I could never see us submitting something without verifying it with the city ahead of time. In terms of liability, I couldn't answer that.

Rep. Olson: What amount of time do you think this is going to require if we pass the bill and you start reaching out to the cities that are having a problem or the request that you anticipate you are going to receive?

Kevin Iverson: We think it is going to be a matter of hours. Typically, the Census Bureau will submit some letters out in December asking all cities to provide updates on their boundaries no later than May 1. We are already involved in the process of getting cities to respond that don't answer that data. I will get that list next Monday, and we will start contacting those cities and asking them to go ahead and submit that data. What we are not involved in is basically sharing the state's preexisting data with the Census Bureau.

Bob Nutsch, Information Technology Department GIS Coordinator, appeared in support. GIS stands for geographic information systems. My main role is to work with multiple state agencies to manage what we call a GIS hub. The GIS hub is the means and method by which we pull together state agency GIS data so that you can share it amongst ourselves and also to distribute it on to the public as a byproduct. It has been at least a year since I have been working with a number of agencies to look for ways how we can streamline moving this data through the city boundary data. With the data on the GIS hub, we have assigned data stewards. For city boundaries, the DOT is the data steward. As part of their normal process, they need city boundaries for their own work. Through a six-year period, they contact cities asking for updated data. They have some jurisdictions, the people, the resources that say here is the data. It is in some kind of digital format by which the DOT can quickly ingest it into their system, mesh it with the existing rest of the statewide data, and be on their way. For those jurisdictions that don't have the resources, they might literally have something sketched on a map or a scan so that the DOT literally receives something like a PDF. They have to bring the information up on their screen, look at the map that is maybe House Government and Veterans Affairs Committee SB 2188 3/9/17 Page 4

in a PDF or a scan and look at that line and try to make it fit. Whenever you do that, it takes a lot of time to do it right. If we can get this data in a digital format, that is going to save the DOT a lot of time. Our thought process is by getting that "pump primed," that is going to help on the currency issue that is so important for the next generation, 911, and for the streamlined sales tax.

Rep. Olson: Who is going to be responsible for getting this data in digital format rather than that PDF with a hand drawn boundary?

Bob Nutsch: We plan to leverage the existing workflow which is primarily working with the DOT.

Rep. Olson: How does this bill do anything to streamline?

Bob Nutsch: It is an awareness thing. Having this bill will allow us to pick up the phone and see what is going on. Also, it is a local face. I am here in town as opposed to somebody in DC.

Chairman Kasper: I asked Megan to check with Legislative Council about the word shall.

Rep. Rohr: Are these smaller cities or townships that would be impacted by this bill aware that you are working on this?

Blake Crosby: Yes. I have been harping at them for well over a year. I recall from the conversation with the US Census Bureau they wanted shall so it has some credence to it. It is something that the Census Bureau really wants them to do. There is no penalty if they don't, but it kind of forces the issue just a bit. I am thinking after a couple of years of doing this when those other political subs find out that there is someplace where they can transmit their information that will plot it out in the GIS format and get it back to them and they get a chance to look at it before it is transferred out to the US Census Bureau, there will not be a need for a lot of phone calls.

Chairman Kasper: Megan handed out copies of Attachment 3 which was a statement from Legislative Council about shall and may. He read the statement.

Blake Crosby: Whatever makes you more comfortable, let us go with the flow.

Chairman Kasper: I think the concern that Rep. Olson indicated is legitimate, because the way the bill reads is the department shall act on behalf of political subdivisions. That doesn't mean the small ones. It means everyone. As indicated, there are some bigger institutions that don't need us to do this.

Chairman Kasper closed the hearing.

Rep. Olson: I would move the amendment to add the language on Line 8, at the discretion of each political subdivision,.

Rep. C. Johnson seconded the motion.

A voice vote was taken. Motion carried.

Rep. Laning made a motion for a DO PASS AS AMENDED on SB 2188.

Rep. Schneider seconded the motion.

Rep. Olson: The problem is probably getting this data from these smaller communities.

A roll call vote was taken. 12 Yeas, 0 Nays, 2 Absent.

Rep. Olson will carry the bill.





3/4/17 DP

17.0796.01001 Title.02000 Adopted by the Government and Veterans Affairs Committee March 9, 2017

PROPOSED AMENDMENTS TO SENATE BILL NO. 2188

Page 1, line 8, replace "The" with "At the discretion of each political subdivision, the"

Renumber accordingly

			Date: 3-9 Roll Cal	- 17	
			Roll Cal		
	ROLL C	ALL VO	G COMMITTEE DTES D. <u>2/88</u>		
House Government and Veterans	Affairs			Com	nittee
	□ Sub	ocommi	ttee		
Amendment LC# or Description:					
Recommendation: Adopt Amend Do Pass As Amended Place on Con Other Actions: Reconsider			 □ Without Committee Record □ Rerefer to Appropriation □ 		lation
Motion Made By		Se	conded By Johnson	n	
Representatives	Yes	No	Representatives	Yes	No
Jim Kasper-Chairman			Pamela Anderson		
Scott Louser-Vice Chairman			Mary Schneider	,	
Jason Dockter			5	KA	1
Craig A. Johnson			hard at	fir nA	red
Daniel Johnston			10 m Alex	por	
Karen Karls			I I	-A-	
Ben Koppelman					
Vernon Laning				1	
Christopher D. Olson			awerd		
Karen M. Rohr			Awer		
Vicky Steiner			ar		
Steve Vetter			U		
Total (Yes))		<u> </u>
Floor Assignment					
the vote is on an amendment, briefly add the largue lack political	y indicate	e intent	the discretion of	8)	

Date:	3-9-17
	Roll Call Vote #: 2

2017 HOUSE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. <u>2/88</u>

House Government and Veterans Affairs									
□ Subcommittee									
Amendm	Amendment LC# or Description:								
Recomm	Recommendation: Adopt Amendment Do Pass Do Not Pass Uithout Committee Recommendation As Amended Rerefer to Appropriations Place on Consent Calendar								
Other Act	tions:	□ Reconsider			□				
Motion Made By <u>Laning</u> Seconded By <u>Schneider</u>									
	Repres	entatives	Yes	No	Representatives	Yes	No		
	sper-Chai		X		Pamela Anderson	X			
		e Chairman	A		Mary Schneider	X			
	Dockter		A						
	. Johnsor	า	×						
Daniel	Johnston		X						
Karen Karls X									

Vicky Steiner									
Steve Vetter	\times								
Total (Yes) I2_ No									
Absent 2									
Floor Assignment	\bigcirc	son							

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If the vote is on an amendment, briefly indicate intent:

Ben Koppelman Vernon Laning

Karen M. Rohr

Christopher D. Olson

REPORT OF STANDING COMMITTEE

SB 2188: Government and Veterans Affairs Committee (Rep. Kasper, Chairman) recommends AMENDMENTS AS FOLLOWS and when so amended, recommends DO PASS (12 YEAS, 0 NAYS, 2 ABSENT AND NOT VOTING). SB 2188 was placed on the Sixth order on the calendar.

Page 1, line 8, replace "The" with "At the discretion of each political subdivision, the"

Renumber accordingly

2017 CONFERENCE COMMITTEE

SB 2188

2017 SENATE STANDING COMMITTEE MINUTES

Industry, Business and Labor Committee

Roosevelt Park Room, State Capitol

SB 2188 4/3/2017 Job Number29892

□ Subcommittee ⊠ Conference Committee

Committee Clerk Signature

Eva Liebelt

Explanation or reason for introduction of bill/resolution:

Relating to the authority of the department of commerce to provide boundary geography

Minutes:

No Attachment

Chairman Klein: Called the conference committee to order. 2188 deals with boundary issues and working with the census bureau. The language we had was, "The department shall act on behalf of political subdivisions" and the amendment suggests, "At the discretion of each political subdivision" and I will have someone from the House explain the changes.

Representative Olson: The theory of our committee was, we wanted to insure that there wasn't any confusion that we thought the existing language as it came over from the Senate where it said, "The department shall act on behalf of political subdivisions to deliver a consolidated response to the boundary and annexation survey" that if the language was left just like that it would seem to imply that the department must do that on behalf of all political subdivisions. We just wanted to make sure that it was understood that this is up to those political subdivisions that are not already doing it because we were told that the majority of the cities are providing this data on their own. There are just a few small cities out there that seem to have the issue. The department just needed something in law to be able to contract with some of these smaller towns and it needed to be in law so that the census bureau would recognize their authority to act as a go between on behalf of those smaller cities and that is why the legislation was being brought forward and we thought this small language change would just insure there is no confusion in our code which would seem to imply the department should be doing it for all political subdivisions since they are just looking for the authority to be there in laws so that they can have these contracts for whichever small number of cities need to do it.

Chairman Klein: I didn't see that in the initial intension but I don't see that this changing anything much anyway. Any comments from the city?

Blake Crosby, North Dakota League of Cities: The bill is not to establish a contract between the Census Bureau and the Department of Commerce and the Cities. The intent of the bill is to have something in legislation that allows the Department of Commerce to share information with the US Census Bureau. From there it goes down to those cities that do not

Senate Industry, Business and Labor Committee SB 2188 April 3, 2017 Page 2

have the electronic capacity or the administrative capacity to provide this boundary and annexation survey data which is so critical when it comes to federal funds and state funds. As far as the change in language, in my view it is six of one and one-half dozen of the other. The intent is that, if the small cities are unable for whatever reason to provide their information to the US Census Bureau the Census Department from the North Dakota Department of Commerce will contact them and ask if they can help them out. (3:20-4:41)

Chairman Klein: This continues to provide the help we are looking for with the Census Bureau with developing these lines so we have a clear delineation to where it starts and where it ends, who's in town and who is not in town.

Blake Crosby: This allows us to talk to the cities.

Chairman Klein: Basically we are good, that is what I am hearing. Any other discussion before I look for a motion to accede to the House Amendments.

Senator Roers moved to accede to the House Amendments.

Senator Burckhard seconded the motion.

Roll Call Vote: Yes-6 No-0 Absent-0

Senator Klein will carry the bill for the Senate.

Representative Olson will carry the bill for the House.

2017 SENATE CONFERENCE COMMITTEE ROLL CALL VOTES

BILL/RESOLUTION NO. SB 2188 as (re) engrossed

Senate Industry, Business and Labor Committee

Action Taken SENATE accede to House Amendments

- □ SENATE accede to House Amendments and further amend
- □ HOUSE recede from House amendments
- $\hfill\square$ HOUSE recede from House amendments and amend as follows
- □ **Unable to agree**, recommends that the committee be discharged and a new committee be appointed

Motion Made by:	Senator Ro	ers		8	Seconded by: <u>S</u>	enator Burc	khard				
Senators	4/3		Yes	No	Represen	itatives	4/3			Yes	No
Chairman Klein			x		Representative (Olson				x	
Senator Burckhard			X		Representative S					X	
Senator Roers			X		Representative k	Karls				х	
							_				
Total Senate Vote			3		Total Rep. Vote			-	200	3	
Vote Count	Yes:				No: <u>0</u>		sent:				
Senate Carrier	Senator K	lein			House Carrier	Represen	tative	UISO	n		
LC Number							_ of ar	neno	dme	nt	
LC Number								ofe	engro	ossm	ent
Emergency claus	e added or o	deleted					i				
Statement of purp	ose of ame	ndmen	t								

REPORT OF CONFERENCE COMMITTEE

SB 2188: Your conference committee (Sens. Klein, Burckhard, Roers and Reps. Olson, Steiner, Karls) recommends that the SENATE ACCEDE to the House amendments as printed on SJ page 783 and place SB 2188 on the Seventh order.

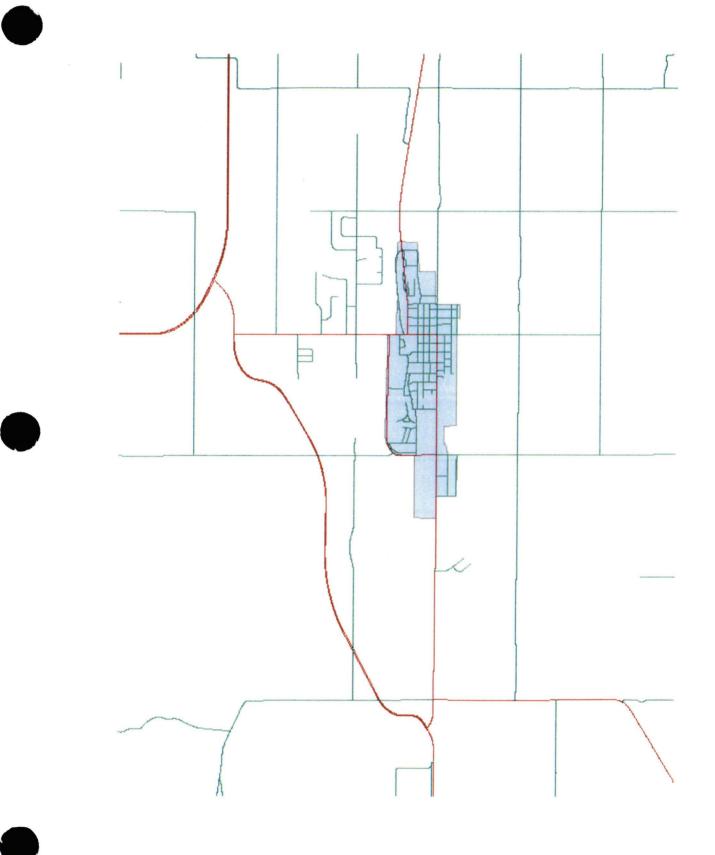
SB 2188 was placed on the Seventh order of business on the calendar.

2017 TESTIMONY

SB 2188

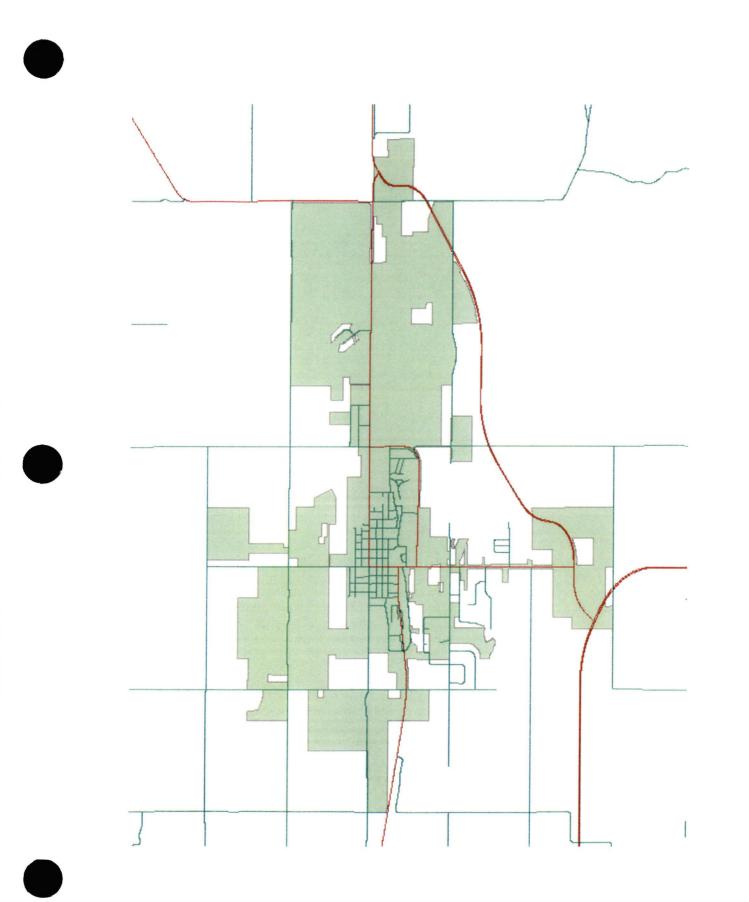
SB2188 1/18/17

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January 18, 2017 SB 2188 Senate Industry, Business and Labor Sen. Klein, Chair

For the record, I am Blake Crosby, Executive Director of the North Dakota League of Cities, representing the 357 incorporated cities across the state. Approximately 77% of the population of North Dakota lives in those cities.

The North Dakota League of Cites was asked by the North Dakota Department of Commerce Census Office and Office of State GIS Coordinator to sponsor this bill. We have been working with those entities and the U.S. Census Bureau for almost a year to try and find a way to increase responses to requests from the U.S. Census Bureau and to make the data as accurate as possible. The U.S. Census Bureau finally agreed to let the North Dakota Department of Commerce act as the "go-between" but only if approved by the Legislature. Without this legislation, the Census Bureau will not enter into an MOU or recognize boundary data submitted by the state as a response to the annual survey of boundaries and annexations. This proposed legislation does not prohibit cities that wish to continue reporting their boundary data to the Census Bureau to do so.

This proposed legislation is intended to allow cities to provide their changes in boundaries one time to the state rather than reporting two times - to both the state government and the federal government, thus reducing the reporting burden on cities. This legislation would allow ND Commerce Department to enter into an MOU with the Census Bureau in which the state will report updates of city boundaries on their behalf annually. Additional benefits of having accurate and maintained city boundaries include Next Generation 9-1-1 (NG9-1-1) and sales tax collection and distribution of state sales tax.

NG9-1-1 uses geographic boundaries to dispatch emergency personnel to the location of the incident. City boundaries are used to align Public Safety Answering Points (PSAP) and other emergency service boundaries, resulting in more accurate validation of the incident location and more efficient routing of the first responders.

North Dakota is a member of the Streamlined Sales and Use Tax Agreement. The geographic boundary of a city is associated with that city's sales tax so that the correct sales tax is collected with a purchase originating from within that city's boundary. An accurate boundary results in correctly identifying the proper sales tax to be collected. In addition, state sales tax (State Aid) distributions use the most recent or estimated population data from the U.S. Census Bureau. Accurate city boundaries result in more accurate census data which in turn results in a more accurate revenue allocations to the city.

I respectfully request a DO-PASS on SB 2188.

THANK YOU FOR YOUR TIME AND CONSIDERATION. I will try to answer any questions.

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#3

March 9, 2017 SB 2188 House Government and Veterans Affairs Rep. Kasper, Chair

Attachment 1 2188 3-9-17

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I respectfully request a DO-PASS on SB 2188.

THANK YOU FOR YOUR TIME AND CONSIDERATION. I will try to answer any questions.

Screen Shots of Various North Dakota Cities Boundaries

Census Bureau's Data in Green

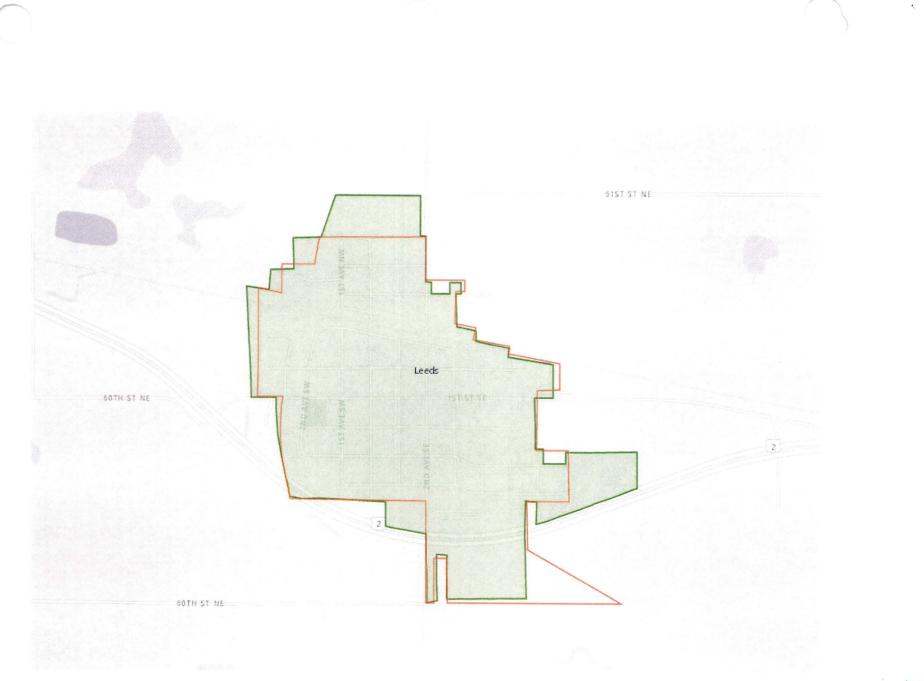
North Dakota's State Data in Red

Attachment 2188 3-9-17



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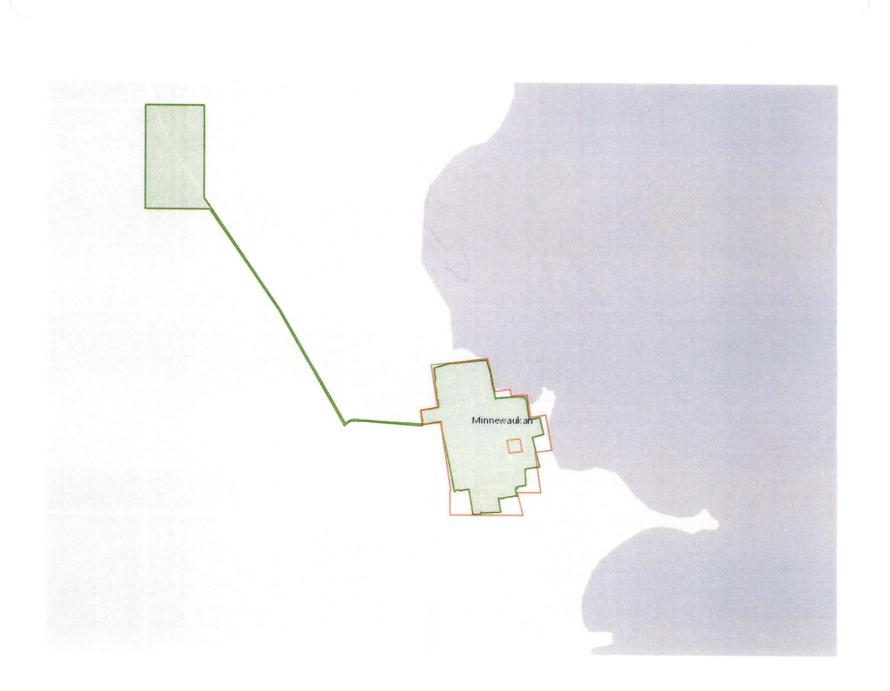
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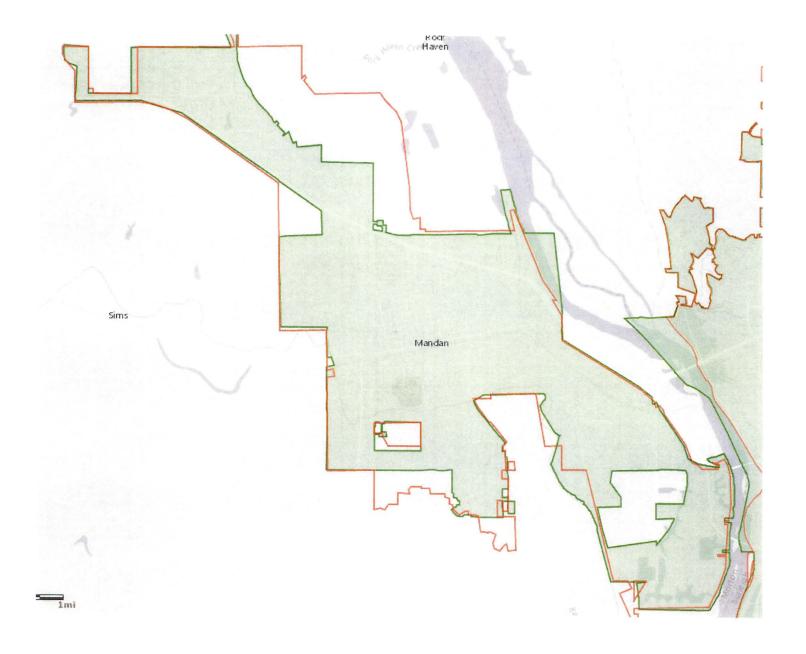
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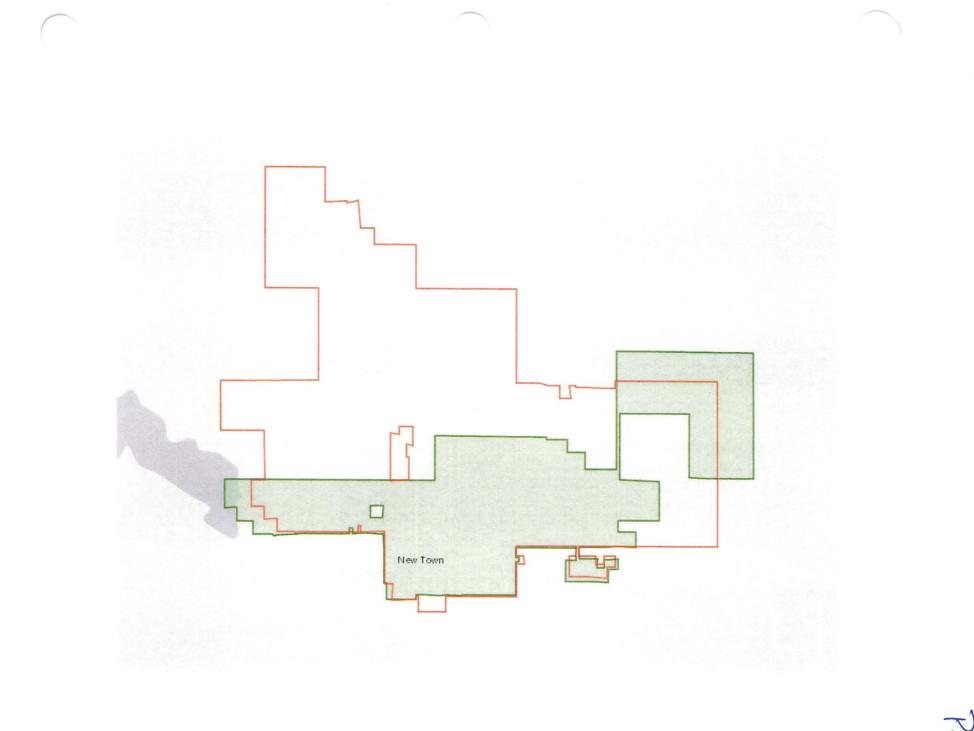


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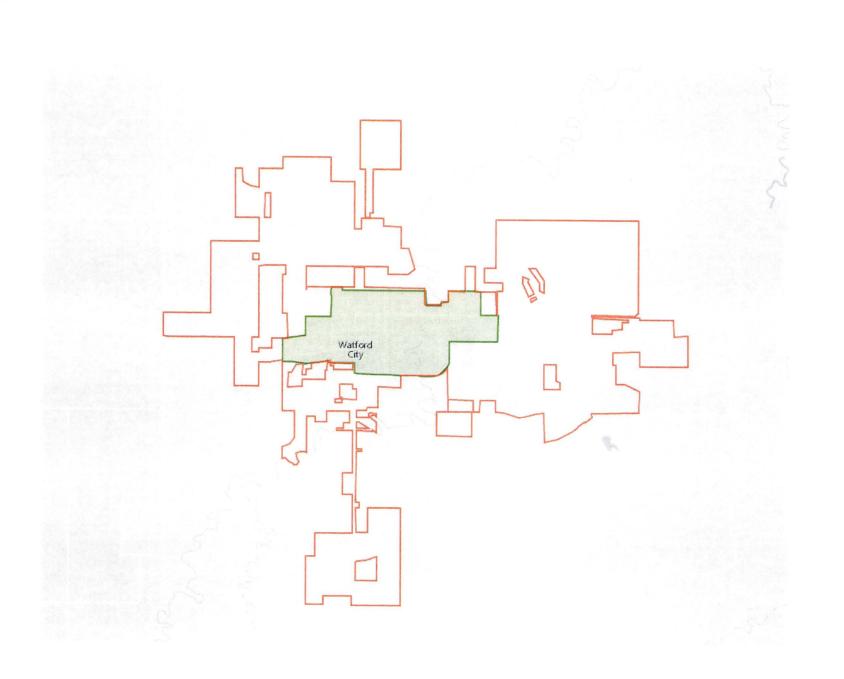
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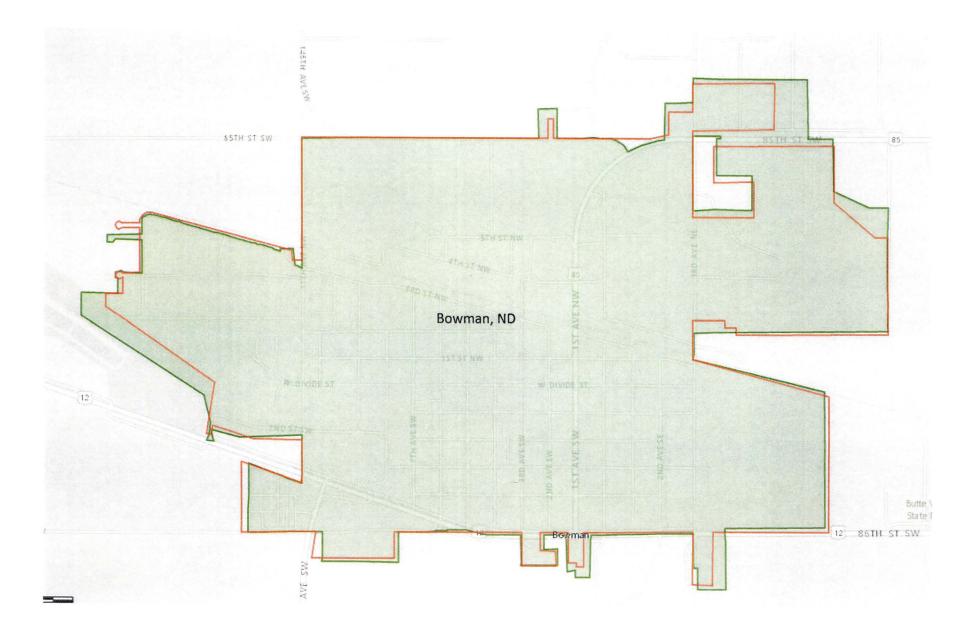
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Attachment 3 2188 3-9-17

From Legislative Council:

If you use "may," then it will be up to the department's discretion whether to do this or not. If you want to ensure the department will do this whenever a political sub wants, you could reword the first sentence to say: "At the discretion of each political subdivision, the department shall act on behalf of political subdivisions to deliver..."