### **2023 HOUSE POLITICAL SUBDIVISIONS**

HB 1279

### **2023 HOUSE STANDING COMMITTEE MINUTES**

### **Political Subdivisions Committee**

Room JW327B, State Capitol

HB 1279 1/26/2023

Relating to the presumption of compensability for firefighters and law enforcement officers.

Chairman Longmuir opened the hearing on HB 1279 at 2:00 PM.

Members present: Chairman Longmuir, Vice Chairman Fegley, Rep. Hatlestad, Rep. Heilman, Rep. Holle, Rep. Jonas, Rep. Klemin, Rep. Motschenbacher, Rep. Ostlie, Rep. Rios, Rep. Toman, Rep. Warrey, Rep. Davis, Rep. Hager

### **Discussion Topics:**

- Required health and medical examination
- Amendment
- Emergency clause
- WSI claims
- Fiscal Note
- Presumption clause

Rep. Shannon Roers Jones: Introduced the bill.

Denis Otterness, Chief of Police, West Fargo Police Dept., testified in favor of HB 1279, testimony #17144.

Officer Tim Brown, West Fargo Police Department: spoke in favor of HB 1279.

Bernie Dardis, Mayor West Fargo: testified in favor of HB 1279, testimony #17062.

Art Thompson: Executive Director, WSI: testified in favor of HB 1279, testimony #16735

Dave Zibolski: Fargo Police Department: spoke in favor of HB 1279.

Steve Dirksen, Fire Chief, City of Fargo, testified in favor of HB 1279, testimony #17214.

Daniel Fuller, Fire Chief, City of West Fargo testified in favor of HB 1279, testimony #17088.

Stephanie Dassinger Engebretson, ND League of Cities and Chiefs of Police Association of ND, testified in favor of HB 1279, testimony #17416, 23.0029.02001, proposed amendment., testimony #17024, #17023.

Darin Schimke, President of the Professional Fire Fighters of ND, spoke in favor of HB 1279.

House Political Subdivisions Committee HB 1279 January 26, 2023 Page 2

Rep. Shannon Roers Jones, Testimony #17218

### Additional written testimony:

Mark Simmons, City of West Fargo: Testimony #17064

Aaron Hummel, ND Highway Patrol: Testimony #17165

Hearing closed at 3:29 PM.

Delores Shimek, Committee Clerk

### 2023 HOUSE STANDING COMMITTEE MINUTES

### **Political Subdivisions Committee**

Room JW327B, State Capitol

HB 1279 1/27/2023

Relating to the presumption of compensability for firefighters and law enforcement officers.

Chairman Longmuir opened the hearing on HB 1279 at 10:10 AM.

Members present: Chairman Longmuir, Vice Chairman Fegley, Rep. Hatlestad, Rep. Heilman, Rep. Holle, Rep. Jonas, Rep. Motschenbacher, Rep. Ostlie, Rep. Rios, Rep. Toman, Rep. Warrey, Rep. Davis, Rep. Hager Members absent: Rep. Klemin

### **Discussion Topics:**

- Amendment
- Five year exemption
- Premium concerns
- Emergency clause
- Strenuous circumstances

Rep. Ostlie moved the amendment. 23.0029.02002.

Seconded by Rep. Jonas

Rep. Shannon Roers Jones: Discussion proposed amendment, # 17416.

Roll call vote

Representatives	Vote
Representative Donald W. Longmuir	Y
Representative Clayton Fegley	Y
Representative Jayme Davis	Y
Representative LaurieBeth Hager	N
Representative Patrick Hatlestad	Y
Representative Matt Heilman	Y
Representative Dawson Holle	Y
Representative Jim Jonas	Y
Representative Lawrence R. Klemin	AB
Representative Mike Motschenbacher	Y
Representative Mitch Ostlie	Y
Representative Nico Rios	Y
Representative Nathan Toman	Y
Representative Jonathan Warrey	Y

House Political Subdivisions Committee HB 1279 January 27, 2023 Page 2

Motion carries 12-0-1

Representative Rios moved a do pass as amended.

Representative Ostlie seconded.

Roll call vote:

Representatives	Vote
Representative Donald W. Longmuir	Y
Representative Clayton Fegley	Y
Representative Jayme Davis	Y
Representative LaurieBeth Hager	Y
Representative Patrick Hatlestad	Y
Representative Matt Heilman	Y
Representative Dawson Holle	Y
Representative Jim Jonas	Y
Representative Lawrence R. Klemin	AB
Representative Mike Motschenbacher	Y
Representative Mitch Ostlie	Y
Representative Nico Rios	Y
Representative Nathan Toman	Y
Representative Jonathan Warrey	Y

Motion carries 12-0-1. Representative Jonas will carry the bill.

Meeting closed at 10:41 AM.

Reconsidered 1/31/23 at 12:00 PM.

Delores Shimek, Committee Clerk

23.0029.02002 Title.03000

### Prepared by the Legislative Council staff for Representative Roers Jones January 26, 2023

A 1-27-23

### PROPOSED AMENDMENTS TO HOUSE BILL NO. 1279

Page 1, line 1, after "A BILL" replace the remainder of the bill with "for an Act to create and enact section 65-01-15.2 of the North Dakota Century Code, relating to compensability for cardiac events for firefighters and law enforcement officers; to amend and reenact sections 65-01-15 and 65-01-15.1 of the North Dakota Century Code, relating to documentation required for firefighters and law enforcement officers and the presumption of compensability for firefighters and law enforcement officers; and to declare an emergency.

### BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

SECTION 1. AMENDMENT. Section 65-01-15 of the North Dakota Century Code is amended and reenacted as follows:

# 65-01-15. Yearly documentation required for firefighter and law enforcement officer.

Except for benefits for an exposure to a bloodborne pathogen as defined by section 23-07.5-01 occurring in the course of employment, a full-time paid firefighter or law enforcement officer who uses tobacco is not eligible for the benefits provided under sections 65-01-15.1 and 65-01-15.2, unless the full-time paid firefighter or law enforcement officer provides yearly documentation from a health care provider which indicates the full-time paid firefighter or law enforcement officer who used tobacco for the preceding two years.

SECTION 2. AMENDMENT. Section 65-01-15.1 of the North Dakota Century Code is amended and reenacted as follows:

# 65-01-15.1. Presumption of compensability for certain conditions of full-time paid firefighters and law enforcement officers.

- 1. Any condition or impairment of health of a full-time paid firefighter or law enforcement officer caused by lung or respiratory disease, hypertension, heart disease, or an exposure to a bloodborne pathogen as defined by section 23-07.5-01 occurring in the course of employment, or occupational cancer in a full-time paid firefighter, is presumed to have been suffered in the line of duty. The presumption may be rebutted by clear and convincing evidence the condition or impairment is not work-related.
- 2. As used in this section, an occupational cancer is one which arises out of employment as a full-time paid firefighter and is due to injury due to exposure to smoke, fumes, or carcinogenic, poisonous, toxic, or chemical substances while in the performance of active duty as a full-time paid firefighter.
- A full-time paid firefighter or law enforcement officer is not eligible for the benefit provided under this section unless that full-time paid firefighter or law enforcement officer has completed five years of continuous service

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and has successfully passed a medical examination which fails to reveal any evidence of such a condition. <u>The five years of continuous service</u> requirement may include full-time paid service outside the state. An employer shall require provide at no expense a medical examination upon employment, for any employee subject to this section.

- <u>a.</u> After the initial medical examination, an employer shall requireprovide <u>at no expense</u> at least a periodic medical examination as follows: for one to ten years of service, every five years; for eleven to twenty years of service, every three years; and for twenty-one or more years of service, every year. The periodic medical examination, at a minimum, must consist of a general medical history of the individual and the individual's family; an occupational history including contact with and an exposure to hazardous materials, toxic products, contagious and infectious diseases, and to physical hazards; a physical examination including measurement of height, weight, and blood pressure; and laboratory and diagnostic procedures including a nonfasting total blood cholesterol testindicating cardiovascular health to a reasonable degree of medical certainty.
- <u>b.</u> If the medical examination reveals that an employee falls into a recognized risk group, the employee must be referred to a qualified health professional for future medical examination.
- <u>c.</u> If a medical examination produces a false positive result for a condition covered under this section, the organization shall consider the condition to be a compensable injury. In the case of a false positive result, neither the coverage of the condition nor the period of disability may exceed fifty-six days. This section does not affect an employee's responsibility to document that the employee has not used tobacco as required under section 65-01-15. Results of the examination must be used in rebuttal to a presumption afforded under this section.
- 4. For purposes of this section, "law enforcement officer" means <u>a personan</u> <u>individual</u> who is licensed to perform peace officer law enforcement duties under chapter 12-63 and is employed full time by the bureau of criminal investigation, the game and fish department, the state highway patrol, the parole and probation division, the North Dakota state university police department, the North Dakota state college of science police department, the university of North Dakota police department, a county sheriff's department, a city police department, or the parks and recreation department pursuant to section 55-08-04.
- 5. The presumption does not include a condition or impairment of health of a full-time paid firefighter or law enforcement officer, who has been employed for ten years or less, if the condition or impairment is diagnosed more than two years after the employment as a full-time paid firefighter or law enforcement officer ends. The presumption also does not include a condition or impairment of health of a full-time paid firefighter or law enforcement officer, who has been employed more than ten years, if the condition or impairment is diagnosed more than ten years, if the molecular employment as a full-time paid firefighter or law.

## 65-01-15.2. Presumption of compensability for cardiac events of full-time paid firefighters and law enforcement officers.

- <u>1.</u> <u>A heart attack, stroke, vascular rupture, or other similar cardiac event, is</u> presumed to be a compensable injury when a full-time paid firefighter or law enforcement officer:
  - a. Engages in a situation involving strenuous physical law enforcement activity, fire suppression activity, or emergency response activity, or participates in a training exercise involving strenuous physical activity; and
  - b. The heart attack, stroke, vascular rupture, or other similar cardiac event occurs no later than forty-eight hours after the full-time paid firefighter or law enforcement officer engaged or participated in the activity listed under subdivision a.
- 2. <u>The presumption under subsection 1 may be rebutted by clear and</u> convincing evidence the condition or impairment was not work-related.
- 3. This section applies to any full-time paid firefighter or law enforcement officer who has less than five years of continuous service.
- <u>4.</u> A full-time paid firefighter or law enforcement officer is not eligible for the benefit provided under this section unless the full-time paid firefighter or law enforcement officer has successfully passed a medical examination that failed to reveal any evidence of a cardiovascular condition.
- 5. For purposes of this section, "law enforcement officer" means an individual who is licensed to perform peace officer law enforcement duties under chapter 12-63 and is employed full-time by the bureau of criminal investigation, the game and fish department, the state highway patrol, the parole and probation division, the North Dakota state university police department, the North Dakota state college of science police department, the university of North Dakota police department, a county sheriff's department, a city police department, or the parks and recreation department pursuant to section 55-08-04.

SECTION 4. EMERGENCY. This Act is declared to be an emergency measure."

Renumber accordingly

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### **2023 HOUSE STANDING COMMITTEE MINUTES**

### **Political Subdivisions Committee**

Room JW327B, State Capitol

HB 1279 1/31/2023

Relating to the presumption of compensability for firefighters and law enforcement officers.

Chairman Longmuir reopened the meeting on HB 1279 at 12:00 PM.

Members present: Chairman Longmuir, Vice Chairman Fegley, Rep. Hatlestad, Rep. Heilman, Rep. Holle, Rep. Jonas, Rep. Klemin, Rep. Ostlie, Rep. Rios, Rep. Toman, Rep. Warrey, Rep. Hager

Members absent: Representative Motschenbacher, Representative Davis

### **Discussion Topics:**

- Amendment
- WSI Hearing is scheduled

Representative Warrey moved to reconsider the amendment.

Representative Heilman seconded.

Roll	call	vote:
	oun	1010.

Representatives	Vote
Representative Donald W. Longmuir	Y
Representative Clayton Fegley	Y
Representative Jayme Davis	A
Representative LaurieBeth Hager	Y
Representative Patrick Hatlestad	Y
Representative Matt Heilman	Y
Representative Dawson Holle	Y
Representative Jim Jonas	Y
Representative Lawrence R. Klemin	Y
Representative Mike Motschenbacher	A
Representative Mitch Ostlie	Y
Representative Nico Rios	Y
Representative Nathan Toman	Y
Representative Jonathan Warrey	Y

Motion carries 12-0-2.

Representative Warrey moved the amendment 23.0029.02003.

Representative Jonas seconded.

House Political Subdivisions Committee HB 1279 January 31, 2023 Page 2

Committee discussion.

Roll call vote:

Representatives	Vote
Representative Donald W. Longmuir	Y
Representative Clayton Fegley	Y
Representative Jayme Davis	AB
Representative LaurieBeth Hager	Y
Representative Patrick Hatlestad	Y
Representative Matt Heilman	Y
Representative Dawson Holle	Y
Representative Jim Jonas	Y
Representative Lawrence R. Klemin	Y
Representative Mike Motschenbacher	AB
Representative Mitch Ostlie	Y
Representative Nico Rios	Y
Representative Nathan Toman	Y
Representative Jonathan Warrey	Y

Motion carries 12-0-2.

Representative Warrey moved a do pass as amended.

Representative Hatlestad seconded.

Roll call vote:	
Representatives	Vote
Representative Donald W. Longmuir	Y
Representative Clayton Fegley	Y
Representative Jayme Davis	AB
Representative LaurieBeth Hager	Y
Representative Patrick Hatlestad	Y
Representative Matt Heilman	Y
Representative Dawson Holle	Y
Representative Jim Jonas	Y
Representative Lawrence R. Klemin	Y
Representative Mike Motschenbacher	AB
Representative Mitch Ostlie	Y
Representative Nico Rios	Y
Representative Nathan Toman	Y
Representative Jonathan Warrey	Y

Motion carries 12-0-2. Representative Jonas will carry the bill.

Meeting closed at 12:09 PM.

Delores Shimek, Committee Clerk

23.0029.02003 Title.04000 Prepared by the Legislative Council staff for Representative Roers Jones January 30, 2023

### PROPOSED AMENDMENTS TO HOUSE BILL NO. 1279

Page 1, line 1, after "A BILL" replace the remainder of the bill with "for an Act to create and enact section 65-01-15.2 of the North Dakota Century Code, relating to compensability for cardiac events for firefighters and law enforcement officers; to amend and reenact sections 65-01-15 and 65-01-15.1 of the North Dakota Century Code, relating to documentation required for firefighters and law enforcement officers and the presumption of compensability for firefighters and law enforcement officers; to provide for retroactive application; and to declare an emergency.

### BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

**SECTION 1. AMENDMENT.** Section 65-01-15 of the North Dakota Century Code is amended and reenacted as follows:

# 65-01-15. Yearly documentation required for firefighter and law enforcement officer.

Except for benefits for an exposure to a bloodborne pathogen as defined by section 23-07.5-01 occurring in the course of employment, a full-time paid firefighter or law enforcement officer who uses tobacco is not eligible for the benefits provided under sections escions 65-01-15.1 and 65-01-15.2, unless the full-time paid firefighter or law enforcement officer provides yearly documentation from a health care provider which indicates the full-time paid firefighter or law enforcement officer who used tobacco for the preceding two years.

**SECTION 2. AMENDMENT.** Section 65-01-15.1 of the North Dakota Century Code is amended and reenacted as follows:

## 65-01-15.1. Presumption of compensability for certain conditions of full-time paid firefighters and law enforcement officers.

- Any condition or impairment of health of a full-time paid firefighter or law enforcement officer caused by lung or respiratory disease, hypertension, heart disease, or an exposure to a bloodborne pathogen as defined by section 23-07.5-01 occurring in the course of employment, or occupational cancer in a full-time paid firefighter, is presumed to have been suffered in the line of duty. The presumption may be rebutted by clear and convincing evidence the condition or impairment is not work-related.
- 2. As used in this section, an occupational cancer is one which arises out of employment as a full-time paid firefighter and is due to injury due to exposure to smoke, fumes, or carcinogenic, poisonous, toxic, or chemical substances while in the performance of active duty as a full-time paid firefighter.
- A full-time paid firefighter or law enforcement officer is not eligible for the benefit provided under this section unless that full-time paid firefighter or law enforcement officer has completed five years of continuous service



and has successfully passed a medical examination which fails to reveal any evidence of such a condition. <u>The five years of continuous service</u> <u>requirement may include full-time paid service outside the state</u>. An employer shall <del>require</del><u>provide at no expense</u> a medical examination upon employment, for any employee subject to this section.

A 1-31-23

- <u>a.</u> After the initial medical examination, an employer shall requireprovide <u>at no expense</u> at least a periodic medical examination as follows: for one to ten years of service, every five years; for eleven to twenty years of service, every three years; and for twenty-one or more years of service, every year. The periodic medical examination, at a minimum, must consist of a general medical history of the individual and the individual's family; an occupational history including contact with and an exposure to hazardous materials, toxic products, contagious and infectious diseases, and to physical hazards; a physical examination including measurement of height, weight, and blood pressure; and laboratory and diagnostic procedures including a nonfasting total blood cholesterol test<u>indicating cardiovascular health</u> to a reasonable degree of medical certainty.
- <u>b.</u> If the medical examination reveals that an employee falls into a recognized risk group, the employee must be referred to a qualified health professional for future medical examination.
- <u>c.</u> If a medical examination produces a false positive result for a condition covered under this section, the organization shall consider the condition to be a compensable injury. In the case of a false positive result, neither the coverage of the condition nor the period of disability may exceed fifty-six days. This section does not affect an employee's responsibility to document that the employee has not used tobacco as required under section 65-01-15. Results of the examination must be used in rebuttal to a presumption afforded under this section.
- 4. For purposes of this section, "law enforcement officer" means a personan individual who is licensed to perform peace officer law enforcement duties under chapter 12-63 and is employed full time by the bureau of criminal investigation, the game and fish department, the state highway patrol, the parole and probation division, the North Dakota state university police department, the North Dakota state college of science police department, the university of North Dakota police department, a county sheriff's department, a city police department, or the parks and recreation department pursuant to section 55-08-04.
- 5. The presumption does not include a condition or impairment of health of a full-time paid firefighter or law enforcement officer, who has been employed for ten years or less, if the condition or impairment is diagnosed more than two years after the employment as a full-time paid firefighter or law enforcement officer ends. The presumption also does not include a condition or impairment of health of a full-time paid firefighter or law enforcement officer, who has been employed more than ten years, if the condition or impairment is diagnosed more than ten years, if the more than ten years after the employment as a full-time paid firefighter or law.

**SECTION 3.** Section 65-01-15.2 of the North Dakota Century Code is created and enacted as follows:

1-35-7

### <u>65-01-15.2. Presumption of compensability for cardiac events of full-time</u> paid firefighters and law enforcement officers.

- 1. <u>A heart attack, stroke, vascular rupture, or other similar cardiac event, is</u> presumed to be a compensable injury when a full-time paid firefighter or law enforcement officer:
  - a. Engages in a situation involving strenuous physical law enforcement activity, fire suppression activity, or emergency response activity, or participates in a training exercise involving strenuous physical activity; and
  - b. The heart attack, stroke, vascular rupture, or other similar cardiac event occurs no later than forty-eight hours after the full-time paid firefighter or law enforcement officer engaged or participated in the activity listed under subdivision a.
- 2. <u>The presumption under subsection 1 may be rebutted by clear and</u> <u>convincing evidence the condition or impairment was not work-related.</u>
- 3. This section applies to any full-time paid firefighter or law enforcement officer who has less than five years of continuous service.
- 4. A full-time paid firefighter or law enforcement officer is not eligible for the benefit provided under this section unless the full-time paid firefighter or law enforcement officer has successfully passed a medical examination that failed to reveal any evidence of a cardiovascular condition.
- 5. For purposes of this section, "law enforcement officer" means an individual who is licensed to perform peace officer law enforcement duties under chapter 12-63 and is employed full-time by the bureau of criminal investigation, the game and fish department, the state highway patrol, the parole and probation division, the North Dakota state university police department, the North Dakota state college of science police department, the university of North Dakota police department, a county sheriff's department, a city police department, or the parks and recreation department pursuant to section 55-08-04.

**SECTION 4. RETROACTIVE APPLICATION.** This Act applies retroactively to a claim for workers' compensation benefits filed after October 1, 2021, regardless of date of injury. A full-time paid firefighter or law enforcement officer who submitted a claim for benefits between October 1, 2021, and the effective date of this Act may resubmit the claim if the initial claim was denied by the organization for not being a compensable injury.

SECTION 5. EMERGENCY. This Act is declared to be an emergency measure."

Renumber accordingly

#### **REPORT OF STANDING COMMITTEE**

- HB 1279: Political Subdivisions Committee (Rep. Longmuir, Chairman) recommends AMENDMENTS AS FOLLOWS and when so amended, recommends DO PASS (12 YEAS, 0 NAYS, 2 ABSENT AND NOT VOTING). HB 1279 was placed on the Sixth order on the calendar.
- Page 1, line 1, after "A BILL" replace the remainder of the bill with "for an Act to create and enact section 65-01-15.2 of the North Dakota Century Code, relating to compensability for cardiac events for firefighters and law enforcement officers; to amend and reenact sections 65-01-15 and 65-01-15.1 of the North Dakota Century Code, relating to documentation required for firefighters and law enforcement officers and the presumption of compensability for firefighters and law enforcement officers; to provide for retroactive application; and to declare an emergency.

#### BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

**SECTION 1. AMENDMENT.** Section 65-01-15 of the North Dakota Century Code is amended and reenacted as follows:

### 65-01-15. Yearly documentation required for firefighter and law enforcement officer.

Except for benefits for an exposure to a bloodborne pathogen as defined by section 23-07.5-01 occurring in the course of employment, a full-time paid firefighter or law enforcement officer who uses tobacco is not eligible for the benefits provided under sections 65-01-15.1 and 65-01-15.2, unless the full-time paid firefighter or law enforcement officer provides yearly documentation from a health care provider which indicates the full-time paid firefighter or law enforcement officer two years.

**SECTION 2. AMENDMENT.** Section 65-01-15.1 of the North Dakota Century Code is amended and reenacted as follows:

### 65-01-15.1. Presumption of compensability for certain conditions of full-time paid firefighters and law enforcement officers.

- 1. Any condition or impairment of health of a full-time paid firefighter or law enforcement officer caused by lung or respiratory disease, hypertension, heart disease, or an exposure to a bloodborne pathogen as defined by section 23-07.5-01 occurring in the course of employment, or occupational cancer in a full-time paid firefighter, is presumed to have been suffered in the line of duty. The presumption may be rebutted by clear and convincing evidence the condition or impairment is not work-related.
- 2. As used in this section, an occupational cancer is one which arises out of employment as a full-time paid firefighter and is due to injury due to exposure to smoke, fumes, or carcinogenic, poisonous, toxic, or chemical substances while in the performance of active duty as a full-time paid firefighter.
- 3. A full-time paid firefighter or law enforcement officer is not eligible for the benefit provided under this section unless that full-time paid firefighter or law enforcement officer has completed five years of continuous service and has successfully passed a medical examination which fails to reveal any evidence of such a condition. <u>The five years of continuous service</u> requirement may include full-time paid service outside the state. An employer shall requireprovide at no expense a medical examination upon employment, for any employee subject to this section.

- <u>a.</u> After the initial medical examination, an employer shall requireprovide at no expense at least a periodic medical examination as follows: for one to ten years of service, every five years; for eleven to twenty years of service, every three years; and for twenty-one or more years of service, every year. The periodic medical examination, at a minimum, must consist of a general medical history of the individual and the individual's family; an occupational history including contact with and an exposure to hazardous materials, toxic products, contagious and infectious diseases, and to physical hazards; a physical examination including measurement of height, weight, and blood pressure; and laboratory and diagnostic procedures including a nonfasting total bloodcholesterol testindicating cardiovascular health to a reasonable degree of medical certainty.
- <u>b.</u> If the medical examination reveals that an employee falls into a recognized risk group, the employee must be referred to a qualified health professional for future medical examination.
- <u>c.</u> If a medical examination produces a false positive result for a condition covered under this section, the organization shall consider the condition to be a compensable injury. In the case of a false positive result, neither the coverage of the condition nor the period of disability may exceed fifty-six days. This section does not affect an employee's responsibility to document that the employee has not used tobacco as required under section 65-01-15. Results of the examination must be used in rebuttal to a presumption afforded under this section.
- 4. For purposes of this section, "law enforcement officer" means <u>a personan</u> <u>individual</u> who is licensed to perform peace officer law enforcement duties under chapter 12-63 and is employed full time by the bureau of criminal investigation, the game and fish department, the state highway patrol, the parole and probation division, the North Dakota state university police department, the North Dakota state college of science police department, the university of North Dakota police department, a county sheriff's department, a city police department, or the parks and recreation department pursuant to section 55-08-04.
- 5. The presumption does not include a condition or impairment of health of a full-time paid firefighter or law enforcement officer, who has been employed for ten years or less, if the condition or impairment is diagnosed more than two years after the employment as a full-time paid firefighter or law enforcement officer ends. The presumption also does not include a condition or impairment of health of a full-time paid firefighter or law enforcement officer, who has been employed more than ten years, if the condition or impairment is diagnosed more than five years after the employment as a full-time paid firefighter or law enforcement officer ends.

**SECTION 3.** Section 65-01-15.2 of the North Dakota Century Code is created and enacted as follows:

#### 65-01-15.2. Presumption of compensability for cardiac events of fulltime paid firefighters and law enforcement officers.

1. <u>A heart attack, stroke, vascular rupture, or other similar cardiac event, is</u> presumed to be a compensable injury when a full-time paid firefighter or law enforcement officer:

- a. Engages in a situation involving strenuous physical law enforcement activity, fire suppression activity, or emergency response activity, or participates in a training exercise involving strenuous physical activity; and
- b. <u>The heart attack, stroke, vascular rupture, or other similar cardiac</u> <u>event occurs no later than forty-eight hours after the full-time paid</u> <u>firefighter or law enforcement officer engaged or participated in the</u> <u>activity listed under subdivision a.</u>
- 2. <u>The presumption under subsection 1 may be rebutted by clear and</u> <u>convincing evidence the condition or impairment was not work-related.</u>
- 3. <u>This section applies to any full-time paid firefighter or law enforcement</u> officer who has less than five years of continuous service.
- <u>4.</u> <u>A full-time paid firefighter or law enforcement officer is not eligible for the benefit provided under this section unless the full-time paid firefighter or law enforcement officer has successfully passed a medical examination that failed to reveal any evidence of a cardiovascular condition.</u>
- 5. For purposes of this section, "law enforcement officer" means an individual who is licensed to perform peace officer law enforcement duties under chapter 12-63 and is employed full-time by the bureau of criminal investigation, the game and fish department, the state highway patrol, the parole and probation division, the North Dakota state university police department, the North Dakota state college of science police department, the university of North Dakota police department, a county sheriff's department, a city police department, or the parks and recreation department pursuant to section 55-08-04.

**SECTION 4. RETROACTIVE APPLICATION.** This Act applies retroactively to a claim for workers' compensation benefits filed after October 1, 2021, regardless of date of injury. A full-time paid firefighter or law enforcement officer who submitted a claim for benefits between October 1, 2021, and the effective date of this Act may resubmit the claim if the initial claim was denied by the organization for not being a compensable injury.

**SECTION 5. EMERGENCY.** This Act is declared to be an emergency measure."

Renumber accordingly

### 2023 SENATE WORKFORCE DEVELOPMENT

HB 1279

### 2023 SENATE STANDING COMMITTEE MINUTES

### **Workforce Development Committee**

Fort Lincoln Room, State Capitol

HB 1279 2/2/2023

Relating to compensability for cardiac events for firefighters and law enforcement officers; to documentation required for firefighters and law enforcement officers and the presumption of compensability for firefighters and law enforcement officers; to provide for retroactive application; and to declare an emergency.

3:01 PM Chairman Wobbema called the hearing to order. Senators Wobbema, Axtman, Elkin, Larson, Sickler, Piepkorn are present.

### **Discussion Topics:**

- Cardiac related health emergencies
- Medical exams and physical tests
- Emergency clause
- Service requirements

3:01 PM Representative Roers Jones introduced HB 1279 in favor #18719

3:09 PM **Tim Brown Fargo, Officer, West Fargo Policy Department** testimony in favor #18879

3:14 PM Bernie Dardis, Mayor West Fargo, North Dakota testimony in favor #18793

3:22 PM **Art Thompson, Executive Director, Workforce Safety and Insurance** testimony in favor #18829

3:28 PM **Daniel Fuller, Chief of the Department, City of West Fargo Fire & Rescue** testimony in favor #18782

3:33 PM Dave Zibolski, Chief of Police, City of Fargo testimony in favor verbally

3:40 PM Stephanie Dassinger Engebretson, North Dakota League of Cities and the Chiefs of Police Association of North Dakota testimony in favor #18752

3:41 PM Steve Dirksen Fire Chief City of Fargo, North Dakota testimony in favor #18884

Senator Larson moves DO PASS.

Senator Axtman seconded the motion.

Senate Workforce Development Committee HB 1279 February 2, 2023 Page 2

Roll call vote.

Senators	Vote
Senator Michael A. Wobbema	Y
Senator Michelle Axtman	Y
Senator Jay Elkin	Y
Senator Diane Larson	Y
Senator Merrill Piepkorn	Y
Senator Jonathan Sickler	Y

The motion passed 6-0-0.

Senator Piepkorn will carry HB 1279.

### Additional written testimony:

Aaron Hummel, Chief of Staff, North Dakota Highway Patrol in favor #18712 Dennis Otterness, Chief of Police, West Fargo Police Department in favor #18796 Mark Simmons, Commissioner, City of West Fargo in favor #18802

3:44 PM Chairman **Wobbema** closed the hearing.

Patricia Lahr, Committee Clerk

### **REPORT OF STANDING COMMITTEE**

HB 1279, as engrossed: Workforce Development Committee (Sen. Wobbema, Chairman) recommends DO PASS (6 YEAS, 0 NAYS, 0 ABSENT AND NOT VOTING). Engrossed HB 1279 was placed on the Fourteenth order on the calendar. This bill does not affect workforce development. TESTIMONY

HB 1279

### 2023 House Bill No. 1279 Testimony before the House Political Subdivisions Committee Presented by Art Thompson, Executive Director Workforce Safety and Insurance Date: January 26, 2023

### Mr. Chairman and Members of the Committee:

My name is Art Thompson, Executive Director of Workforce Safety & Insurance (WSI). I am here today to provide testimony regarding House Bill No. 1279. Governor Burgum has identified this legislation as a high priority, as noted in his State of the State address at the beginning of the 68<sup>th</sup> Legislative Assembly and requests your do-pass recommendation.

The proposed legislation would accomplish three things:

- 1. Remove the five-year continuous service requirement for presumption claims,
- 2. Designate the costs of required medical examinations be borne by employers, and
- 3. Remove the requirement for "nonfasting total blood cholesterol" testing as part of the medical examinations.

By way of background, presumption claims in this section of law differ significantly from other claims within the North Dakota workers' compensation system. Generally, an injured employee bears the burden of proving an entitlement to benefits. In presumption claims, the claim is presumed compensable, and the burden of proof is upon WSI to show an employee is not entitled to benefits. WSI must do so by clear and convincing evidence.

The employee classes covered by the presumption law include fulltime paid firefighters and law enforcement officers. The types of claims for which the presumption law is available include "lung or respiratory disease, hypertension, heart disease, or an exposure to a bloodborne pathogen as defined by section 23-07.5-01 occurring in the course of employment, or occupational cancer in a full-time paid firefighter(s)." These conditions are presumed to have been suffered in the line of duty.

The five-year continuous service requirement has been part of this statute since 1995. In other words, for the presumption law to apply, the firefighter or law enforcement officer must have five years of continuous service. Elimination of the five-year service requirement will entitle all law enforcement and firefighters covered under this statute the benefit of the presumption law on the first day of employment.

The Governor's support of the elimination of the service requirement is the administration's prioritization of recruitment and retention of employees in these critical professions. Allowing for the presumption law to apply from the beginning of employment is just one way we can try eliminate the shortage of employees in these difficult, yet very necessary professions. Of the thirty states that have presumption clauses, all have a service requirement ranging from two to twelve years.

The second notable change will clearly assign responsibility for payment of the required periodic medical examinations under this statute to the employer. The statute requires the firefighters and law enforcement personnel to undergo medical examinations at varying intervals based upon an employee's term of service. Employers of the full-time firefighters and law enforcement officers are generally the State of North Dakota and its political subdivisions.

Finally, the requirement that these examinations include "nonfasting total blood cholesterol" tests is proposed to be removed. Instead, the medical provider has the discretion to perform testing to gather necessary information to evaluate an employee's cardiovascular health.

Elimination of the 5-year minimum service requirement provision for future claims, or prospectively, will serve to increase the number of presumption related claims. To what extent is unclear, as we do not have the historical experience to make that determination. Because of this unknown, the WSI Board has taken a neutral position on this bill.

What we do know is WSI averages approximately 10 presumption claims a year. The highest cost presumption claim was \$11.5 million. Excluding that large claim from the averages, the average cost for presumption claims has been \$227,340 for time-loss presumption claims and \$29,670 for medical only presumption claims.

For the law enforcement and paid firefighter classes, the average costs for presumption claims are significantly higher than non-presumption claims, 6.8 times higher for time-loss claims and 18.8 times higher for medical only claims. The average costs for presumption claims are significantly higher than claims from all other rate classes, 3.8x higher for time-loss claims and 21.5x higher for medical only claims.

On behalf of the Governor, we ask for your support on HB 1279. This concludes my testimony and I'd be happy to answer any questions you may have.

#### PROPOSED AMENDMENTS TO HOUSE BILL NO. 1279

Page 1, line 1 after "A BILL" replace the remainder of the bill with "for an Act to amend and reenact section 65-01-15, to amend and reenact section 65-01-15.1 and to create and enact section 65-01-15.2, relating to compensability of claims for full-time paid firefighters and law enforcement officers.

### BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

**SECTION 1.** Section 65-01-15 of the North Dakota Century Code is amended and reenacted as follows:

### 65-01-15. Yearly documentation required for firefighter and law enforcement officer

Except for benefits for an exposure to a bloodborne pathogen as defined by section 23-07.5-01 occurring in the course of employment, a full-time paid firefighter or law enforcement officer who uses tobacco is not eligible for the benefits provided under sections 65-01-15.1 and 65-01-15.2, unless the full-time paid firefighter or law enforcement officer provides yearly documentation from a health care provider which indicates the full-time paid firefighter or law enforcement officer has not used tobacco for the preceding two years.

**SECTION 2.** Section 65-01-15.1 of the North Dakota Century Code is amended and reenacted as follows:

# 65-01-15.1. Presumption of compensability for certain conditions of full-time paid firefighters and law enforcement officers

1. Any condition or impairment of health of a full-time paid firefighter or law enforcement officer caused by lung or respiratory disease, hypertension, heart disease, or an exposure to a bloodborne pathogen as defined by section 23-07.5-01 occurring in the course of employment, or occupational cancer in a full-time paid firefighter, is presumed to have been suffered in the line of duty. The presumption may be rebutted by clear and convincing evidence the condition or impairment is not work-related.

2. As used in this section, an occupational cancer is one which arises out of employment as a full-time paid firefighter and is due to injury due to exposure to smoke, fumes, or carcinogenic, poisonous, toxic, or chemical substances while in the performance of active duty as a full-time paid firefighter.

3. <u>a.</u> A full-time paid firefighter or law enforcement officer is not eligible for the benefit provided under this section unless that full-time paid firefighter or law enforcement officer has completed five years of continuous service and has successfully passed a medical examination which fails to reveal any evidence of such a condition. <u>The five years of continuous service</u> <u>requirement may include full-time paid service outside of North Dakota.</u> An employer shall require provide at no expense a medical examination upon employment, for any employee subject to this section.

<u>b.</u> After the initial medical examination, an employer shall require provide at no expense at least a periodic medical examination as follows: for one to ten years of service, every five years; for eleven to twenty years of service, every three years; and for twenty-one or more years of service, every year. The periodic medical examination, at a minimum, must consist of a general medical history of the individual and the individual's family; an occupational history including contact with and an exposure to hazardous materials, toxic products, contagious and infectious diseases, and to physical hazards; a physical examination including measurement of height, weight, and blood pressure; and laboratory and diagnostic procedures including a nonfasting total blood cholesterol test.

c. If the medical examination reveals that an employee falls into a recognized risk group, the employee must be referred to a qualified health professional for future medical examination.

d. If a medical examination produces a false positive result for a condition covered under this section, the organization shall consider the condition to be a compensable injury. In the case of a false positive result, neither the coverage of the condition nor the period of disability may exceed fifty-six days. This section does not affect an employee's responsibility to document that the employee has not used tobacco as required under section 65-01-15. Results of the examination must be used in rebuttal to a presumption afforded under this section.

<u>4.</u> For purposes of this section, "law enforcement officer" means an <u>personindividual</u> who is licensed to perform peace officer law enforcement duties under chapter 12-63 and is employed full time by the bureau of criminal investigation, the game and fish department, the state highway patrol, the parole and probation division, the North Dakota state university police department, the North Dakota state college of science police department, the university of North Dakota police department, a county sheriff's department, a city police department, or the parks and recreation department pursuant to section 55-08-04.

5. The presumption does not include a condition or impairment of health of a full-time paid firefighter or law enforcement officer, who has been employed for ten years or less, if the condition or impairment is diagnosed more than two years after the employment as a full-time paid firefighter or law enforcement officer ends. The presumption also does not include a condition or impairment of health of a full-time paid firefighter or law enforcement officer, who has been employed more than ten years, if the condition or impairment is diagnosed more than ten years.

**SECTION 3.** Section 65-01-15.2 of the North Dakota Century Code is created and enacted as follows:

65-01-15.2. Presumption of compensability for cardiac events of full-time paid firefighters and law enforcement officers

- 1. <u>A heart attack, stroke, vascular rupture or other similar cardiac event, shall be presumed to be a compensable injury when a full-time paid firefighter or law enforcement officer:</u>
  - a. <u>Engages in a situation involving strenuous physical law enforcement activity, fire</u> <u>suppression activity or other emergency response activity, or participates in a training</u> <u>exercise involving strenuous physical activity; and</u>
  - b. <u>The heart attack, stroke, vascular rupture or other similar cardiac event commences not</u> <u>later than 48 hours after the full-time paid firefighter or law enforcement officer is</u> <u>engaged or participating in the activities described in paragraph a.</u>
  - c. <u>The presumption may be rebutted by clear and convincing evidence the condition or</u> <u>impairment is not work-related.</u>
- 2. <u>This section applies to any full-time paid firefighter or law enforcement officer who has</u> <u>completed less than five years of continuous service.</u>
- A full-time paid firefighter or law enforcement officer is not eligible for the benefit provided under this section unless that full-time paid firefighter or law enforcement officer has successfully passed a medical examination which fails to reveal any evidence of such a condition.
- 4. For purposes of this section, "law enforcement officer" means a person who is licensed to perform peace officer law enforcement duties under chapter 12-63 and is employed full time by the bureau of criminal investigation, the game and fish department, the state highway patrol, the parole and probation division, the North Dakota state university police department, the North Dakota state college of science police department, the university of North Dakota police department, a county sheriff's department, a city police department, or the parks and recreation department pursuant to section 55-08-04.

January 26, 2023 House Political Subdivisions Committee HB 1279 Rep. Donald W. Longmuir, Chair

For the record, I am Stephanie Dassinger Engebretson. I am appearing on behalf of the North Dakota League of Cities and the Chiefs of Police Association of North Dakota. I am the deputy director and attorney for the North Dakota League of Cities. Both entities support adjusting the Workforce Safety and Insurance (WSI) coverage to make sure full-time paid firefighters and law enforcement officers are covered for cardiac events that occur as a result of their work.

City leaders and police chiefs recognize the work that full-time paid firefighters and law enforcement officers do to make sure that individuals are safe. For the sacrifices that law enforcement officers and full-time paid firefighters make, it is our duty to make sure that WSI appropriately covers their work-related injuries. Recently, a West Fargo police officer had a heart related incident occur on duty after a physical altercation at the jail. Under the current WSI laws, there was not coverage for the incident. This should not have happened, and we need to do better.

This incredibly unfortunate event in West Fargo has made everyone acutely aware of the hole in coverage that exists for full-time firefighters and law enforcement officers with less than 5 years of continuous service within the state. The way HB 1279 is currently written, it eliminates the 5-years of continuous service requirement for what is colloquially called presumption clause coverage. Under the presumption clause, due to the stress of their profession, full-time firefighters and law enforcement officers are covered for heart related incidents, whether they occur on duty or not. The presumption clause also provides coverage for cancer related claims for firefighters. After talking with the bill sponsors and other firefighter and law enforcement representatives, it became clear that this broad coverage may not be the best and most costeffective solution to address this issue.

As an alternative, I am proposing an amendment. Under the amendment, full-time paid firefighters and law enforcement officers would be able to count full time paid service as a firefighter or law enforcement officer outside the state of North Dakota towards the five years necessary for presumption clause coverage. As you have heard over and over, North Dakota needs to recruit individuals from out of state to fill our open jobs. This is a positive step towards creating a friendly recruitment environment for full-time paid firefighters and law enforcement officers in our state.

Also under the amendment, a full-time paid firefighter and law enforcement officer would be covered for a heart attack, stroke, vascular rupture or other similar cardiac event when it occurs within 48 hours of strenuous physical law enforcement activity, fire suppression activity or other emergency response activity. The strenuous physical activity could also occur during a training exercise.

In order to qualify, the full-time firefighter or law enforcement officer will need to pass a medical screening that fails to reveal any evidence of a cardiac condition. Additionally, the full-time paid firefighter or law enforcement who uses tobacco does not qualify for the coverage unless he or she provides yearly documentation from a health care provider which indicates the full-time paid firefighter or law enforcement officer has not used tobacco for the preceding two years.

As with the original bill, under the amendment, the full-time paid firefighter and law enforcement employer would be responsible for the costs related to the physical exams required for the coverage.

The North Dakota League of Cities and the Chiefs of Police Association of North Dakota, urges you to adopt the amendment and give the bill a DO PASS recommendation. Lets make sure that full-time paid firefighters and law enforcement officers have the protection they deserve in North Dakota.



Office of the Commission President

Thursday, January 26, 2023

### Re: DO PASS Recommendation for HB 1279

Dear Political Subdivision Committee:

It is my honor to welcome every new officer to the West Fargo Police Department at West Fargo City Commission meetings. During my welcome, I make sure to thank their friends and families for sharing their loved one with the community. Coming from a law enforcement family and former law enforcement myself, I know the sacrifice families make with the job. As you watch your loved one walk out the door, you know tragedy could become part of your day.

HB 1279 came from a near tragic event that occurred in West Fargo. I stood in the hallways with Officer Tim Brown's family and his fellow officers in the hours after his on-duty heart attack. I heard the family take in the grave updates with less-than-optimistic outcomes and have to weigh decisions. I offered support to his fellow officers as they were no doubt reminded of the same situation just 5 months earlier when we lost Lt. Adam Gustafson. I thought about Officer Brown's family, who shared him with the community and were suffering the consequences of the generosity. Imagine if we had known in those moments that he would not be covered by Workforce Safety Insurance because of an arbitrary timeline?

In North Dakota, the legislature has worked hard to create the safest environment possible for our law enforcement and firefighters. You've developed close working relationships with the profession's leadership to understand the issues facing them and shape legislation that protects our communities. This work has made North Dakota a state that officers seek out to work in. The lack of support from the 5-year presumption clause does not align with this work. It also threatens the vital recruitment work our agencies are conducting to fill vacant positions. Since Sept. 2020, the West Fargo Police Department has filled 8 positions from out of state. Experienced officers are seeking North Dakota as a place to work, but we now know they will be excluded by the presumption clause for 5 years even if they have it in other states. Our own Chief of Police, a 32-year veteran law enforcement officer, is currently not covered by WSI. With the competitive job market, details like this can become the difference and can lead to a decline in candidates.

My first oath is to the safety of my citizens and that is something I'm not willing to compromise on. I believe this extends to the safety and support my officers, firefighters and families receive. No one should have to risk their security to serve the community. To me, this is not a dollars and cents issue for the City. I cannot in good conscience ask these individuals to put their lives on the line on day 1, unless I know on day 1 they will have the full support they deserve.

For these reasons I urge a DO PASS on HB 1279.

Respectfully,

Bernie Dardis, Commission President City of West Fargo Email: bernie.dardis@westfargond.gov Phone: 701-515-5054



### RE: HB 1279 West Fargo City Commission Letter of Support

Thursday, Jan. 26, 2023

To the members of the House Political Subdivisions Committee:

We write you today to express our support for HB 1279, relating to the presumption of compensability for firefighters and law enforcement officers.

On Oct. 30, 2021, West Fargo Police Officer Tim Brown suffered a nearly fatal heart attack while on duty. This occurred as Officer Brown was booking multiple felony suspects into the Cass County Jail. The arrest of the suspects included a physical confrontation and refusal to walk that forced Officer Brown to help carry the suspect out of an apartment complex to his squad car.

The West Fargo City Commission was shocked and saddened to learn that Officer Brown's Workforce Safety Insurance claim was denied due to legislation that implemented a 5-year presumption clause. North Dakota has always been known as a pro-public safety state and this legislation does not align with this value. How can we ask our law enforcement officers and firefighters to do a very dangerous job without properly covering them from day 1 when they are injured during the course of their duties?

We were lucky to have recruited Officer Brown from Memphis, Tennessee and gained his knowledge and experience. In fact, in the past 2.5 years the West Fargo Police Department has diversified the department by 8 out-of-state officers. These individuals seek out the supportive environment they find in North Dakota and help keep our department fully staffed to protect our community. But their prior years of experience are wiped clean as soon as they enter North Dakota. Even Police Chief Denis Otterness, a 32-year veteran law enforcement officer is currently not covered by WSI due to the presumption clause.

We ask our officers and firefighters to protect and serve us from day 1, yet we don't protect and serve them until day 1,865. HB 1279 is not just about Officer Brown. However, Officer Brown's story has sparked a conversation about how we care for our public safety personnel. We need to fix this problem.

For these reasons we ask you to support HB 1279 with a DO PASS recommendation.

Sincerely,

Bernie Dardis, Commission President Mark Simmons, Commissioner Brad Olson, Commissioner Mandy George, Commissioner Roben Anderson, Commissioner



### Testimony on HB 1279 Presented to the House Political Subdivisions Committee Prepared by Daniel Fuller, West Fargo Fire Chief Thursday, January 26<sup>th</sup>, 2023

Chairman Longmuir and members of the Political Subdivisions Committee, I am 1 2 Daniel Fuller, Chief of the Department, City of West Fargo Fire & Rescue and my 3 testimony is in support of House Bill 1279. As a full-time firefighter in the State of North Dakota for the past sixteen years, I have had the peace of mind of knowing that any 4 catastrophic cerebral vascular accident, sudden heart attack, cardiac arrest, and 5 cancer diagnosis would be presumed to be job related given the extremely hazardous 6 7 environment I've worked in over the years. I was not aware of the five-year clause 8 relating to these protections, and in 2021, we were all reminded of the harsh reality of working in public safety with the on-duty sudden cardiac arrest of Officer Brown in West 9 Fargo. The aftermath and impact on his financial health as he was fighting for his 10 physical health created a sense of urgency in getting the five-year period adjusted. 11 12 13 The amendments proposed fully address my concerns on those employees who have less than five years of service. A catastrophic medical event can take place, 14 regardless of age or time on service, while on duty or up to 48 hours after duty. 15 Firefighting is routinely recognized as one of the most dangerous professions in the 16 world. Cardiac events account for up to 45% of firefighter line of duty deaths annually 17 in the United States. The risk is not solely with older firefighters, but rather all firefighters, 18 19 regardless of physical fitness and age. The heavy work firefighters complete, coupled with the hot and hostile environments and adrenaline surge from the work puts 20 21 tremendous strain on the cardiac system, vascular system, and even the blood profile of the firefighter. Not only are firefighters at risk of a heart attack cause by the 22 23 traditional thrombus (occlusion of a major artery) but also from cardiac arrythmia 24 triggered by trauma and exposure to chemicals such as hydrogen cyanide during a The City of West Fargo supports HB 1279 Page 1 of 2

fire. Firefighters have a 100x greater risk of death after firefighting activities compared 25 26 to station duties. As a profession, and on the local level, we try to modify our risk factors 27 as much as possible. This includes increasing our physical fitness, prohibiting tobacco 28 use among employees and addressing nutritional issues. Most impactful, we have a 29 mandatory annual physical conducted in accordance with the provisions of the 30 National Fire Protection Association 1582 Standard on Comprehensive Occupational Medical Programs for Fire Departments. Beyond the NFPA 1582 physicals, our 31 department also has implemented a cardiac screening program that includes a stress 32 33 test, CT, lipid and cardiac marker panel, as well as a vascular ultrasound. The cardiac screening is administered on a risk basis, with a minimum of every five years for all fire 34 35 department employees.

36

Our career police officers and firefighters need to be covered for sudden, catastrophic cardiac or vascular events that occur on duty and up to 48 hours after duty, from their first day on the job. Our circumstance is uniquely different than the civilian population, our prevention programs are unique different, and as such, we deserve a unique solution to this challenge to make sure no other career police officer or career firefighter has to fight twice as hard to recover from these duty related incidents.

- Mr. Chairman, I'll stand for any questions from the committee.
- 46

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47

48 References:

- 49 National Fallen Firefighters Foundation. Emmitsburg, MD
- 50 First Responder Center for Excellence for Reducing Occupational Illness, Injuries, and
- 51 Deaths, Inc. Crofton, MD



# West Fargo Police Department

800 4th Ave E, Suite 2 West Fargo, ND 58078 | 701-515-5500 | westfargopolice.com

### Testimony on HB1279 - Proposed Changes to WSI Presumption Clause Language Presented to the Political Subdivisions Committee Prepared by Chief Denis Otterness, West Fargo Police Department Thursday, January 26<sup>th</sup>, 2023

1 Members of the Political Subdivisions Committee:

Good afternoon members of the Political Subdivisions Committee. I want to thank you for the opportunity to be here today. My name is Denis Otterness and I am the Chief of Police for the City of West Fargo. I have been a sworn law enforcement officer for 32 years and have served the citizens of West Fargo in my current capacity since September 2020.

7 I have been waiting nearly fifteen months for the opportunity to appear before you in support of all of the men and women of North Dakota law 8 enforcement. I want to start by thanking the North Dakota legislature and the 9 citizens of North Dakota for incorporating Presumption Clause language into 10 Century Code. It is clear that the State of North Dakota appreciates well-11 documented medical research that reveals that cardiovascular disease, 12 including heart attack, is a leading cause of death among our nation's law 13 14 enforcement officers. The average age of a heart attack for law enforcement officers occurs at 46 years of age compared to age 65 in their civilian 15 counterparts. Current research and data also suggest that law enforcement 16 17 officers have a life expectancy that is over twenty-one years less than their civilian counterparts; and the years of potential life lost was 21 times larger than 18

those among the general population. Contributors to these troubling statistics
are likely factors such as mental stressors, work schedules, shift work,
hypervigilance and traumatic events.

Police officers are known to have a stress pattern that is often very 22 different than what is experienced by individuals in the civilian sector. Research 23 involving more than 4,500 United States law enforcement officers from 1984 to 24 2010 produced data revealing that the risk of sudden cardiac death was 34-69 25 times higher during restraints and altercations, 32-51 times higher during pursuits, 26 20-23 times higher during physical and reality-based training, and 6-9 times 27 higher during medical and rescue operations. Studies have further concluded 28 that there is a definitive correlation between chronic stress and the overall 29 health of law enforcement officers, specifically as it relates to cardiac health. 30

I share these statistics because the West Fargo Police Department has been significantly impacted by cardiac events over the last 2 years. On May 18<sup>th</sup>, 2021 the West Fargo Police Department lost Adam Gustafson, a 41 year old Lieutenant with a wife and three young children. Lieutenant Gustafson suffered a cardiac event in his squad car in the underground garage of our police headquarters and passed away.

Fast forward five months for the reason we are all here today. On 37 October 30, 2021 officers from the West Fargo Police Department located two 38 suspects that were wanted in connection to a recent shooting in a neighboring 39 jurisdiction. Contact was made with both subjects in an apartment complex 40 41 and their identities confirmed. One of the suspects resisted arrest when officers attempted to take her into custody. After a physical confrontation officers were 42 able to take her into custody. She then refused to walk to the officer's squad 43 car for transport causing two officers to have to physically carry her out of the 44



# West Fargo Police Department

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45 apartment complex out to the awaiting squad car. Officer Tim Brown was one46 of those officers.

Both suspects were transported to the Cass County Jail to be booked on their arrest warrants for Aggravated Assault and for the previously mentioned defendant, a new charge of Preventing Arrest. During the booking process Officer Tim Brown went into cardiac arrest and collapsed on the booking room floor. Unresponsive and not breathing Deputies from the Cass County Sheriff's Office began immediate life-saving measures.

53 Officer Brown was transported to a local hospital, stabilized, and 54 eventually life-flighted to Omaha, Nebraska for additional cardiac care. I am 55 happy to report that Officer Tim Brown not only survived this incident, he is back 56 to work full time as a police officer for the City of West Fargo, and here to share 57 his story with you today.

What followed is an unconscionable set of events that started with WSI 58 denying Officer Brown's work-related medical claim. Officer Tim Brown had only 59 been employed as a police officer for the City of West Fargo for ten months 60 when this event occurred and accordingly, WSI denied his medical claim 61 because of the current Presumption Clause language. This created a need to 62 run all of Officer Brown's medical bills through his personal insurance. As you can 63 likely predict, Officer Brown's personal insurance denied portions of his claim, to 64 include his life-flight to Nebraska, creating unnecessary stress and a \$70,000 plus 65
financial hardship on Officer Brown and his family. While this was all eventuallycorrected it was all avoidable.

Because of this incident, coupled with the research and data, I am here 68 today in strong support of HB1279 and the elimination of the current five-year 69 waiting requirement to cover police officers work-related cardiac events. All 70 Officer Brown did on October 30, 2021 is go out and do exactly what we ask all 71 of our state law enforcement to do......his job. He was not negligent and this 72 was not self-inflicted. He was engaged in the arrest of two violent felons wanted 73 in connection to a shooting, an event that was tremendously stressful and 74 dangerous without resisting subjects. 75

We cannot continue to ask law enforcement officers to do a very dangerous and challenging job without properly covering them when they are injured during the course of their duties. Officer Brown and the City of West Fargo did everything required by Century Code and P.O.S.T. Board rules prior to his hiring. Ten months before this incident Officer Brown was medically cleared without restrictions after a full and complete pre-employment physical that included cardiac screening.

Prior to closing I want to take a moment to address the Fiscal Note 83 prepared by staff at WSI. At face value, the document does exactly what WSI 84 has expressed they would do. Because of the work I have been doing 85 surrounding this legislation, I have been hearing for months that WSI has planned 86 to provide data to the legislature that will support a large increase in WSI 87 premiums to local municipalities if this legislation passes. What this document 88 doesn't contain is any factual date relevant to this legislative issue. There is no 89 data to support that the monetary facts provided by WSI are related to police 90 officers working with zero to five years of service. HB1279 is simply asking to 91



# West Fargo Police Department

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eliminate the five-year waiting period for officers with zero to five years of serviceand cover their work-related cardiac claims.

WSI's claim that eliminating the five-year waiting period will "broaden the 94 number of claims" is not supported by any data, it is speculation and 95 conjecture. In WSI's statement projecting a broad increase in the number of 96 claims WSI also stated "the extent (of the increase) is unclear as we don't have 97 access to an appropriate base of historical experience to use in deriving the 98 estimates". I submit to you the only agency that has, or should have this 99 information, is WSI. If there is/was no "base to support the historical experience 100 101 to use in deriving the estimates" why was the five-year waiting period ever 102 included in the original legislation.

All work-related injury claims, including those that have been denied under the five-year waiting period, are filed through one single agency, WSI. If WSI doesn't have the information on the number of claims they have denied I'm not sure who would. I find it disingenuous that they provided data for claims the Presumption Clause already covers but won't provide facts for the claims they have denied under this statute. They certainly have one case they could have provided, Officer Tim Brown's.

As a result of this incident I have attempted to speak to every Sheriff and Police Chief in this State. I have not heard from one Sheriff or Police Chief that has experienced the same set of facts or circumstances as we and the Brownfamily has, but I strongly believe that one case is too many.

There is little doubt that if the State of North Dakota continues to require a 114 five-year waiting period before it covers police officers work related cardiac 115 claims, it could have a detrimental effect on recruiting police officers from out-116 of-state. Because the State of North Dakota remains steadfast in its support for 117 law enforcement we have seen a number of out-of-state applicants looking to 118 gain employment and fill some of the many vacancies that exist statewide. 119 120 Many of the Chiefs and Sheriffs I have spoken to are concerned that if changes 121 aren't made to allow coverage for officers immediately upon their employment, we could begin to see those out-of-state numbers decline. To this point, since 122 beginning my tenure with the West Fargo Police Department in September, 123 2020, I have hired eight police officers from out-of-state, to include Officer Tim 124 Brown who joined us after serving the Memphis, TN. Police Department. 125

Finally, as a 32-year veteran law enforcement officer and Chief of Police, I stand before you today not covered by WSI. I strongly urge you to support law enforcement and their families and the changes requested in HB1279 and will stand for any questions you may have.



Highway Patrol

Written Testimony HB1279 68<sup>th</sup> Legislative Assembly House Political Subdivisions January 26, 2023

#### WRITTEN TESTIMONY OF:

Major Aaron Hummel, North Dakota Highway Patrol

Chairman Longmuir, and members of the committee, my name is Aaron Hummel and I serve as chief of staff for the North Dakota Highway Patrol. The Highway Patrol supports the passage of HB 1279 for a couple of reasons. First, by removing the five-year requirement language, coverage provided under NDCC 65-01-15.1 is effective at the commencement of a full-time career of a covered employee. Second, removal of the requirement also provides recruitment incentive for law enforcement officers or fire-fighters who chose to accept employment in North Dakota from another state. Regarding additional changes this bill makes, it may be beneficial for the committee to know that there is neither a negative or positive impact to the Highway Patrol. Specifically, to the topic of requiring an employer to provide a medical exam at no expense, the Highway Patrol has funding for these exams and does already meet the requirements this bill would add.

#### Testimony Presented on HB 1279 to the

#### House Political Subdivisions Committee Representative Donald W. Longmuir

Bу

Steven J. Dirksen, Fire Chief City of Fargo

#### January 26, 2023

This statement expresses the support of the City of Fargo to House Bill 1279, relating to the presumption of compensability for firefighters and law enforcement officers.

Good Afternoon Chairman Longmuir and members of the House Political Subdivisions committee. I want to thank you for the opportunity to be here today. I also want to thank the Sponsor and Co-Sponsors for bringing this important piece of legislation forward. My name is Steve Dirksen; I have the honor and pleasure to serve as the Fire Chief for the City of Fargo. I have been a firefighter for the past 34 years and have served for the past 11 ½ years in my current role in the City of Fargo.

HB1297 proposes to amend Section 65-01-15.1 by removing from subsection 3 (a) the requirement for a firefighter or law enforcement officer to have five years of continuous service with a fire department or law enforcement agency in North Dakota. An additional change in this subsection is to remove the word "require" and replace with the employer needs to "provide at no expense," a medical examination upon employment for any employee subject to this section.

Subsection 3 (b) also spells out the removal of the word "require" and replace with the employer needs to "<u>provide at no expense</u>". An additional change in this section is the removal of "<u>including a nonfasting total blood cholesterol test</u>" and replacing it with "<u>indicating cardiovascular health to a reasonable degree of medical certainty</u>".

The other change is the definition in subsection 4, replacing "<u>a person</u>" with "<u>an</u> <u>individual</u>".

Individuals who wish to be employed as a City of Fargo firefighter are given a myriad of tests that include a psychological, polygraph examination, background checks (to include criminal), mask fit testing as well as a comprehensive medical physical exam.

The medical physical exam follows the standards set forth by the National Fire Protection Association (NFPA) 1582: Standard on Comprehensive Occupational Medical Program for Fire Departments. NFPA 1582 Chapter 5 identifies 14 essential job tasks required of structural firefighters. Those tasks range from wearing self-contained breathing apparatus while pulling fire hose, crawling, lifting and carrying heavy objects,

- 2. Urine
- 3. Audiology
- 4. Spirometry
- 5. Chest X-ray baseline then as medically indicated
- 6. ECG's baseline then annually at age 40 or as clinically indicated.
- 7. Risk Stratification
  - a. Asymptomatic firefighters at age 40 for their 2-year or 10-year risks of ASCVD
  - b. Asymptomatic firefighters younger than 40 known to be at high risk for ASCVD shall be assessed for coronary artery disease.
  - c. The 2-year Framingham risk tables or the 10-year hear risk calculator created by the American College of Cardiology/American Heart Association (ACC/AHA) shall be used to generate a 2 year or 10 year risk of ASCVD.
  - d. If ASCVD scores are high symptom limiting exercise stress testing with imaging is to be ordered.
- 8. Mammography
- 9. Immunizations and Infectious Disease
- 10. Post-Exposure Bloodborne Pathogen Testing
- 11. HIV Testing
- 12. Heavy Metal Evaluation
- 13. Colon Cancer Screening
- 14. Prostate Cancer Screening
- 15. Lung Cancer Screening
- 16. Cervical Cancer Screening
- 17. Testicular Cancer Screening
- 18. Bladder Cancer Screening
- 19. Oral Cancer Screening
- 20. Thyroid Cancer Screening
- 21. Skin Cancer Screening
- 22. Sleep Disturbance Screening
- 23. Behavioral Health Screening

The City of Fargo provides this level of medical surveillance to provide our employees with a baseline picture of their current level of medical wellness. Through the annual examinations, we have had several members self-report a condition was identified early, even before the individual became symptomatic. As an employer, the City of Fargo desires to provide a high level of yearly medical surveillance to ensure that our firefighters can have long careers and healthy retirements.

Firefighting is a dangerous profession. There are known risks with this profession but there are numerous events that we cannot prepare for. Sudden cardiac arrest, vascular embolism due to vessel compression, exposure to toxins due to equipment failure, and there are many more. These issues have occurred in firefighters at the beginning of Testimony Presented on HB 1279 to the

House Political Subdivisions Committee Representative Donald W. Longmuir, Chairman

Dr. Timothy Mahoney, Mayor, City of Fargo Commissioner Denise Kolpack, City of Fargo

January 26, 2023

Dear Members of the House Political Subdivisions Committee:

On behalf of the City of Fargo, we are writing collectively to you today in support of HB 1279. One of the top priorities we share as local elected officials is to ensure that our public safety employees are provided with a high-level medical physical surveillance program. In the City of Fargo, we care for the well-being and safety of our dedicated public safety servants, and we believe HB 1279 will further support this care for our first responders.

Annually, the City of Fargo invests significant funds to ensure the firefighters we hire can meet the rigorous physical and mental demands of the profession. The firefighters are provided – at no expense – a medical and mental evaluation that meets the nationally recognized standards established by the National Fire Protection Association Standard 1582. After the employees complete their probationary period, they are provided an annual evaluation that far exceeds the requirements set forth in North Dakota Century Code. The examination is a comprehensive "head to toe" evaluation of the total health of the employee. The physical examination is augmented by a number of ancillary tests that range from blood tests, to ECG's, chest x-rays, cancer screenings, to sleep disturbance and behavioral health screenings.

But the one thing we cannot test for, and have no way to predict, is sudden cardiac arrest due to trauma, vascular embolism due to vessel compression, exposure to immediate dangers to life, and health toxins due to sudden and catastrophic equipment failure. These types of situations have occurred in the fire service to firefighters at the beginning of their careers through the end. If there is a way to prevent these events from happening, we would most assuredly put processes in place to stop them.

The City of Fargo takes great steps to ensure that we hire public safety employees who are physically capable to complete the tasks required of a firefighter. We work to ensure there is continual surveillance of physical health. By removing the five-year waiting period, we are providing the coverage for those employees who suffer a sudden medical event because of their employment. It is imperative that we take care of our public safety employees who put themselves in harm's way to protect our communities.

#### 23.0029.02001

Sixty-eighth Legislative Assembly of North Dakota

#### HOUSE BILL NO. 1279

Introduced by

Representatives Roers Jones, Heinert, Jonas, Louser, Schauer, Thomas

Senators Barta, Larson, Lee

- 1 A BILL for an Act to amend and reenact section 65-01-15.1 of the North Dakota Century Code,
- 2 relating to the presumption of compensability for firefighters and law enforcement officers.for an
- 3 Act to create and enact section 65-01-15.2 of the North Dakota Century Code, relating to
- 4 <u>compensability for cardiac events for firefighters and law enforcement officers; and to amend</u>
- 5 and reenact sections 65-01-15 and 65-01-15.1 of the North Dakota Century Code, relating to
- 6 documentation required for firefighters and law enforcement officers and the presumption of
- 7 <u>compensability for firefighters and law enforcement officers.</u>

#### 8 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

9	SECTION 1. AMENDMENT. Section 65-01-15.1 of the North Dakota Century Code is-		
10	amended and reenacted as follows:		
11			
12	firefighters and law enforcement officers.		
13			
14	officer caused by lung or respiratory disease, hypertension, heart disease, or an		
15	exposure to a bloodborne pathogen as defined by section 23-07.5-01 occurring in the		
16	course of employment, or occupational cancer in a full-time paid firefighter, is		
17	presumed to have been suffered in the line of duty. The presumption may be rebutted		
18	by clear and convincing evidence the condition or impairment is not work-related.		
19			
20	as a full-time paid firefighter and is due to injury due to exposure to smoke, fumes, or		
21	carcinogenic, poisonous, toxic, or chemical substances while in the performance of		
22	active duty as a full-time paid firefighter.		
23			
24	provided under this section unless that full-time paid firefighter or law-		

Sixty-eighth Legislative Assembly

1	enforcement officer has completed five years of continuous service and has
2	successfully passed a medical examination which fails to reveal any evidence of
3	such a condition. An employer shall requireprovide at no expense, a medical
4	examination upon employment, for any employee subject to this section.
5	<u><u>b.</u> After the initial medical examination, an employer shall require provide at no</u>
6	expense, at least a periodic medical examination as follows: for one to ten years
7	of service, every five years; for eleven to twenty years of service, every three
8	years; and for twenty-one or more years of service, every year. The periodic
9	medical examination, at a minimum, must consist of a general medical history of
10	the individual and the individual's family; an occupational history including contact
11	with and an exposure to hazardous materials, toxic products, contagious and
12	infectious diseases, and to physical hazards; a physical examination including
13	measurement of height, weight, and blood pressure; and laboratory and
14	diagnostic procedures including a nonfasting total blood cholesterol testindicating
15	cardiovascular health to a reasonable degree of medical certainty.
16	<u><u><u>c.</u> If the medical examination reveals that an employee falls into a recognized risk</u></u>
17	group, the employee must be referred to a qualified health professional for future
18	medical examination.
19	<u><u>d.</u> If a medical examination produces a false positive result for a condition covered</u>
20	under this section, the organization shall consider the condition to be a
21	compensable injury. In the case of a false positive result, neither the coverage of
22	the condition nor the period of disability may exceed fifty-six days.
23	<u>e.</u> This section does not affect an employee's responsibility to document that the
24	employee has not used tobacco as required under section 65-01-15. Results of
25	the examination must be used in rebuttal to a presumption afforded under this
26	section.
27	
28	who is licensed to perform peace officer law enforcement duties under chapter 12-63
29	and is employed full time by the bureau of criminal investigation, the game and fish
30	department, the state highway patrol, the parole and probation division, the North-
31	Dakota state university police department, the North Dakota state college of science

Sixty-eighth Legislative Assembly

1	police department, the university of North Dakota police department, a county sheriff's-			
2	department, a city police department, or the parks and recreation department pursuant			
3	to section 55-08-04.			
4	5. The presumption does not include a condition or impairment of health of a full-time			
5	paid firefighter or law enforcement officer, who has been employed for ten years or			
6	less, if the condition or impairment is diagnosed more than two years after the			
7	employment as a full-time paid firefighter or law enforcement officer ends. The			
8	presumption also does not include a condition or impairment of health of a full-time			
9	paid firefighter or law enforcement officer, who has been employed more than ten-			
10	years, if the condition or impairment is diagnosed more than five years after the			
11	employment as a full-time paid firefighter or law enforcement officer ends.			
12	SECTION 1. AMENDMENT. Section 65-01-15 of the North Dakota Century Code is			
13	amended and reenacted as follows:			
14	65-01-15. Yearly documentation required for firefighter and law enforcement officer.			
15	Except for benefits for an exposure to a bloodborne pathogen as defined by section			
16	23-07.5-01 occurring in the course of employment, a full-time paid firefighter or law enforcement			
17	officer who uses tobacco is not eligible for the benefits provided under sections			
18	65-01-15.1 and 65-01-15.2, unless the full-time paid firefighter or law enforcement officer			
19	provides yearly documentation from a health care provider which indicates the full-time paid			
20	firefighter or law enforcement officer has not used tobacco for the preceding two years.			
21	SECTION 2. AMENDMENT. Section 65-01-15.1 of the North Dakota Century Code is			
22	amended and reenacted as follows:			
23	65-01-15.1. Presumption of compensability for certain conditions of full-time paid			
24	firefighters and law enforcement officers.			
25	1. Any condition or impairment of health of a full-time paid firefighter or law enforcement			
26	officer caused by lung or respiratory disease, hypertension, heart disease, or an			
27	exposure to a bloodborne pathogen as defined by section 23-07.5-01 occurring in the			
28	course of employment, or occupational cancer in a full-time paid firefighter, is			
29	presumed to have been suffered in the line of duty. The presumption may be rebutted			
30	by clear and convincing evidence the condition or impairment is not work-related.			

22

23

24

- As used in this section, an occupational cancer is one which arises out of employment
   as a full-time paid firefighter and is due to injury due to exposure to smoke, fumes, or
   carcinogenic, poisonous, toxic, or chemical substances while in the performance of
   active duty as a full-time paid firefighter.
- 3. A full-time paid firefighter or law enforcement officer is not eligible for the benefit
  provided under this section unless that full-time paid firefighter or law enforcement
  officer has completed five years of continuous service and has successfully passed a
  medical examination which fails to reveal any evidence of such a condition. The five
  years of continuous service requirement may include full-time paid service outside the
  state. An employer shall requireprovide at no expense a medical examination upon
  employment, for any employee subject to this section.
- 12 After the initial medical examination, an employer shall require provide at no а. 13 expense at least a periodic medical examination as follows: for one to ten years 14 of service, every five years; for eleven to twenty years of service, every three 15 years; and for twenty-one or more years of service, every year. The periodic 16 medical examination, at a minimum, must consist of a general medical history of 17 the individual and the individual's family; an occupational history including contact 18 with and an exposure to hazardous materials, toxic products, contagious and 19 infectious diseases, and to physical hazards; a physical examination including 20 measurement of height, weight, and blood pressure; and laboratory and 21 diagnostic procedures including a nonfasting total blood cholesterol test.
  - b. If the medical examination reveals that an employee falls into a recognized risk group, the employee must be referred to a qualified health professional for future medical examination.
- c. If a medical examination produces a false positive result for a condition covered
  under this section, the organization shall consider the condition to be a
  compensable injury. In the case of a false positive result, neither the coverage of
  the condition nor the period of disability may exceed fifty-six days. This section
  does not affect an employee's responsibility to document that the employee has
  not used tobacco as required under section 65-01-15. Results of the examination
  must be used in rebuttal to a presumption afforded under this section.

1	4.	For purposes of this section, "law enforcement officer" means a personan individual
2		who is licensed to perform peace officer law enforcement duties under chapter 12-63
3		and is employed full time by the bureau of criminal investigation, the game and fish
4		department, the state highway patrol, the parole and probation division, the North
5		Dakota state university police department, the North Dakota state college of science
6		police department, the university of North Dakota police department, a county sheriff's
7		department, a city police department, or the parks and recreation department pursuant
8		to section 55-08-04.
9	5.	The presumption does not include a condition or impairment of health of a full-time
10		paid firefighter or law enforcement officer, who has been employed for ten years or
11		less, if the condition or impairment is diagnosed more than two years after the
12		employment as a full-time paid firefighter or law enforcement officer ends. The
13		presumption also does not include a condition or impairment of health of a full-time
14		paid firefighter or law enforcement officer, who has been employed more than ten
15		years, if the condition or impairment is diagnosed more than five years after the
16		employment as a full-time paid firefighter or law enforcement officer ends.
17	SEG	CTION 3. Section 65-01-15.2 of the North Dakota Century Code is created and enacted
18	as follo	NS:
19	65-	01-15.2. Presumption of compensability for cardiac events of full-time paid
20	<u>firefigh</u>	ters and law enforcement officers.
21	1.	A heart attack, stroke, vascular rupture, or other similar cardiac event, is presumed to
22		be a compensable injury when a full-time paid firefighter or law enforcement officer:
23		a. Engages in a situation involving strenuous physical law enforcement activity, fire
24		suppression activity, or emergency response activity, or participates in a training
25		exercise involving strenuous physical activity; and
26		b. The heart attack, stroke, vascular rupture, or other similar cardiac event occurs
27		no later than forty-eight hours after the full-time paid firefighter or law
28		enforcement officer engaged or participated in the activity listed under
29		subdivision a.
30	2.	The presumption under subsection 1 may be rebutted by clear and convincing
31		evidence the condition or impairment was not work-related.

#### Sixty-eighth Legislative Assembly

	-	-
1	3.	This section applies to any full-time paid firefighter or law enforcement officer who has
2		less than five years of continuous service.
3	4.	A full-time paid firefighter or law enforcement officer is not eligible for the benefit
4		provided under this section unless the full-time paid firefighter or law enforcement
5		officer has successfully passed a medical examination that failed to reveal any
6		evidence of a cardiovascular condition.
7	5.	For purposes of this section, "law enforcement officer" means an individual who is
8		licensed to perform peace officer law enforcement duties under chapter 12-63 and is
9		employed full time by the bureau of criminal investigation, the game and fish
10		department, the state highway patrol, the parole and probation division, the North
11		Dakota state university police department, the North Dakota state college of science
12		police department, the university of North Dakota police department, a county sheriff's
13		department, a city police department, or the parks and recreation department pursuant
14		to section 55-08-04.

23.0029.02002 Title.

Prepared by the Legislative Council staff for Representative Roers Jones January 26, 2023

### PROPOSED AMENDMENTS TO HOUSE BILL NO. 1279

Page 1, line 1, after "A BILL" replace the remainder of the bill with "for an Act to create and enact section 65-01-15.2 of the North Dakota Century Code, relating to compensability for cardiac events for firefighters and law enforcement officers; to amend and reenact sections 65-01-15 and 65-01-15.1 of the North Dakota Century Code, relating to documentation required for firefighters and law enforcement officers and the presumption of compensability for firefighters and law enforcement officers; and to declare an emergency.

## BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

SECTION 1. AMENDMENT. Section 65-01-15 of the North Dakota Century Code is amended and reenacted as follows:

## 65-01-15. Yearly documentation required for firefighter and law enforcement officer.

Except for benefits for an exposure to a bloodborne pathogen as defined by section 23-07.5-01 occurring in the course of employment, a full-time paid firefighter or law enforcement officer who uses tobacco is not eligible for the benefits provided under sections 65-01-15.1 and 65-01-15.2, unless the full-time paid firefighter or law enforcement officer provides yearly documentation from a health care provider which indicates the full-time paid firefighter or law enforcement officer two years.

SECTION 2. AMENDMENT. Section 65-01-15.1 of the North Dakota Century Code is amended and reenacted as follows:

# 65-01-15.1. Presumption of compensability for certain conditions of full-time paid firefighters and law enforcement officers.

- 1. Any condition or impairment of health of a full-time paid firefighter or law enforcement officer caused by lung or respiratory disease, hypertension, heart disease, or an exposure to a bloodborne pathogen as defined by section 23-07.5-01 occurring in the course of employment, or occupational cancer in a full-time paid firefighter, is presumed to have been suffered in the line of duty. The presumption may be rebutted by clear and convincing evidence the condition or impairment is not work-related.
- 2. As used in this section, an occupational cancer is one which arises out of employment as a full-time paid firefighter and is due to injury due to exposure to smoke, fumes, or carcinogenic, poisonous, toxic, or chemical substances while in the performance of active duty as a full-time paid firefighter.
- 3. A full-time paid firefighter or law enforcement officer is not eligible for the benefit provided under this section unless that full-time paid firefighter or law enforcement officer has completed five years of continuous service

**SECTION 3.** Section 65-01-15.2 of the North Dakota Century Code is created and enacted as follows:

<u>65-01-15.2. Presumption of compensability for cardiac events of full-time</u> paid firefighters and law enforcement officers.

- <u>1.</u> <u>A heart attack, stroke, vascular rupture, or other similar cardiac event, is presumed to be a compensable injury when a full-time paid firefighter or law enforcement officer:</u>
  - a. Engages in a situation involving strenuous physical law enforcement activity, fire suppression activity, or emergency response activity, or participates in a training exercise involving strenuous physical activity; and
  - b. The heart attack, stroke, vascular rupture, or other similar cardiac event occurs no later than forty-eight hours after the full-time paid firefighter or law enforcement officer engaged or participated in the activity listed under subdivision a.
- 2. <u>The presumption under subsection 1 may be rebutted by clear and</u> <u>convincing evidence the condition or impairment was not work-related.</u>
- 3. This section applies to any full-time paid firefighter or law enforcement officer who has less than five years of continuous service.
- 4. <u>A full-time paid firefighter or law enforcement officer is not eligible for the benefit provided under this section unless the full-time paid firefighter or law enforcement officer has successfully passed a medical examination that failed to reveal any evidence of a cardiovascular condition.</u>
- 5. For purposes of this section, "law enforcement officer" means an individual who is licensed to perform peace officer law enforcement duties under chapter 12-63 and is employed full-time by the bureau of criminal investigation, the game and fish department, the state highway patrol, the parole and probation division, the North Dakota state university police department, the North Dakota state college of science police department, the university of North Dakota police department, a county sheriff's department, a city police department, or the parks and recreation department pursuant to section 55-08-04.

SECTION 4. EMERGENCY. This Act is declared to be an emergency measure."

Renumber accordingly



Highway Patrol

Written Testimony HB1279 68<sup>th</sup> Legislative Assembly Senate Workforce Development February 2, 2023

#### WRITTEN TESTIMONY OF:

#### Major Aaron Hummel, North Dakota Highway Patrol

Chairman Wobbema, and members of the committee, my name is Aaron Hummel and I serve as chief of staff for the North Dakota Highway Patrol. The Highway Patrol supports the passage of HB 1279 as amended in the House Political Subdivisions committee for a couple of reasons. First, the addition of the ability to meet the five-year service requirement by using employment outside the state of North Dakota is an incentive to attract out of state talent to North Dakota. Second, the addition of language providing coverage related to an incidental cardiac event even if the individual has less than five years of service is a positive step and provides peace of mind to the individual and their families. The language providing coverage retroactive to 2021 is a positive step to show the state's dedication to providing support in the particular examples that were provided in testimony out of West Fargo. Regarding additional changes this bill makes, it may be beneficial for the committee to know that there is neither a negative or positive impact to the Highway Patrol. Specifically, to the topic of requiring an employer to provide a medical exam at no expense, the Highway Patrol has funding for these exams and does already meet the requirements this bill would add.

HB 1279 – WSI Presumption for Law Enforcement & Firefighters Senate Workforce Development February 2, 2023 Rep. Shannon Roers Jones

Every day our law enforcement officers and firefighters put their lives at risk to protect the citizens of North Dakota. Sometimes that risk means making the ultimate sacrifice, but even when the risks aren't quite as grave, they are still a significant burden for our emergency personnel, their families, and their departments.

One community has been hit harder than most over the last couple of years. While we all remember the officer who was lost in West Fargo, it's likely that fewer people recall the story of Officer Tim Brown. The fortunate part of Officer Brown's story is that he survived an on-duty heart attack, but the real challenges with his experience started after Officer Brown was past the physical danger of his experience.

Officer Brown's unfortunate situation brought to light significant shortcomings in the Workforce Safety Insurance policies that are intended to protect our officers and firefighters. Now, I want Officer Brown to be the one to tell his story. I want his mayor to talk about the impact to their community, so I'm going to limit my comments to the current state of the law and the changes we're requesting.

Currently a full-time firefighter or law enforcement officer must work continuously for at least 5 years, in the state of North Dakota, before they have the presumptive protection offered in North Dakota. There is no coverage for an officer who transfers from another state, or for an individual who may have been a firefighter in the military before joining a local department.

The bill in front of you would change 4 elements. First it would allow full-time employment as a firefighter or law enforcement officer, outside of North Dakota, to be credited toward the 5-year service requirement for coverage.

Second, it would provide day-one protection for anyone who suffers a heart attack, stroke, vascular rupture, or other similar cardiac event within 48 hours of strenuous physical law enforcement or firefighting activity, including training.

We believe there are strong policy considerations - including the additional risk these public servants take upon themselves, as well as the difficulty in recruiting new employees to these professions that warrant modifying the requirement for 5 years of service before they are protected.

The next change is less significant, but during our research process it became apparent that there may be a few smaller jurisdictions that have their employees pay for the required health testing. The state requires both pre-employment and ongoing medical examinations as part of their requirements for coverage and consequently it is not appropriate for any department to require their employee or potential employee to bear the costs of these exams.

The final change in the bill is on page 2, lines 23 and 24, where "nonfasting total blood cholesterol test" was changed to "diagnostic procedures indicating cardiovascular health to a reasonable degree of medical certainty". The reason for this change, is because after consulting with medical professionals it was discovered that the cholesterol test was not a good indicator of cardiovascular health. Additionally, as

medical tests and technology are always evolving, it was determined that it is best to leave this language open to the discretion of the medical professionals.

Like any bill, we have had some hurdles to work through. While we want to protect our officers and firefighters to the greatest extent possible, additional coverage comes at a cost. The cities, and ultimately the taxpayers must cover the costs of additional protection, and some of the numbers coming from WSI estimates were pretty alarming.

We have had an amazing team working to move this bill forward with no opposition, and amazing speed and so I must thank several people. (in no particular order 😌)

First, Attorney Stephanie Dassinger Engebretson from the ND League of Cities. She spent a great deal of time working with all the parties involved to craft an amendment that brought down the cost of the insurance, while still providing the added protection for our officers and firefighters.

Second, Art Thompson from WSI who reached out to me last weekend to ask if we could make the coverage retroactive. WSI wants to cover Officer Brown's claim and with Officer Brown's hearing date fast approaching we worked with House and Senate leadership to figure out how we could get him coverage before his hearing.

Also, to the House Political Subdivisions committee for their extra work to come in on Tuesday, a noncommittee day for them, to add the amendment with the retroactivity clause, so we could vote on it yesterday, and have the hearing in front of your committee today.

Along with them, we need to thank the committee staff, the front desk staff, and legislative council for their extra efforts to draft amendments, engross the bill, and circulate the bill for needed signatures as quickly as possible.

Because everyone is so committed to getting this passed as quickly as possible, we've even encountered a few happy-challenges. While we were preparing everyone who will testify behind me for a hearing next Wednesday, we were surprised to learn around 3:30 yesterday afternoon that our hearing would be today! So I need to thank Officer Tim Brown, and all of the other bill supporters who cleared their schedules so they could travel from Fargo, West Fargo, and other parts of the state to testify. Please know there are more who would like to be here today but sometimes plans can't be changed in 23 and a half hours.

And I want to proactively thank you committee members, staff, and all the senate for what I hope will be quick, yet diligent action on this bill.

We have made this bill retroactive and added the emergency clause to help WSI cover Officer Tim Brown, and during the research for this bill, we learned there are two other firefighters, one from Fargo and one from West Fargo who will also be protected with the retroactivity. We want to get this coverage in place as soon as possible to so we don't have to have another one of our firefighters or officers have a medical emergency between now and August 1<sup>st</sup> and have them go through the stressful ordeal that Officer Brown had to endure.

I ask that the committee please listen to all of the testimony today and understand we need to send an *unamended* bill to the Senate floor with a strong DO PASS recommendation as a statement of our support for all of the law enforcement officers and firefighters who protect and serve our state every day.

February 2, 2023 Senate Workforce Development HB 1279 Sen. Wobbema, Chair

For the record, I am Stephanie Dassinger Engebretson. I am appearing on behalf of the North Dakota League of Cities and the Chiefs of Police Association of North Dakota. I am the deputy director and attorney for the North Dakota League of Cities. Both entities appear in enthusiastic support of HB 1279 and ask for a Do Pass recommendation on the bill.

City leaders and police chiefs recognize the work that full-time paid firefighters and law enforcement officers do to make sure that individuals are safe. For the sacrifices that law enforcement officers and full-time paid firefighters make, it is our duty to make sure that WSI appropriately covers their work-related injuries. Recently, a West Fargo police officer had a heart related incident occur on duty after a physical altercation. Under the current WSI laws, there was not coverage for the incident. This should not have happened, and passing HB 1279, in its current form, allows the state of North Dakota to correct what has happened to the law enforcement officer from West Fargo and make sure that our law enforcement officers and fulltime paid firefighters are provided the appropriate coverage for heart-related workplace injuries.

This incredibly unfortunate event in West Fargo has made everyone acutely aware of the hole in coverage that exists for full-time firefighters and law enforcement officers with less than 5 years of continuous service within the state. Under HB 1279, full-time paid firefighters and law enforcement officers would be able to count full time paid service as a firefighter or law enforcement officer outside the state of North Dakota towards the five years necessary for presumption clause coverage. As you have heard over and over, North Dakota needs to recruit individuals from out of state to fill our open jobs. This is a positive step towards creating a friendly recruitment environment for full-time paid firefighters and law enforcement officers in our state.

Also under HB 1279, a full-time paid firefighter and law enforcement officer would be covered for a heart attack, stroke, vascular rupture or other similar cardiac event when it occurs within 48 hours of strenuous physical law enforcement activity, fire suppression activity or other emergency response activity. The strenuous physical activity could also occur during a training exercise.

In order to qualify, the full-time firefighter or law enforcement officer will need to pass a medical screening that fails to reveal any evidence of a cardiac condition. Additionally, the full-time paid firefighter or law enforcement officer who uses tobacco does not qualify for the coverage unless he or she provides yearly documentation from a health care provider which indicates the full-time paid firefighter or law enforcement officer has not used tobacco for the preceding two years.

Additionally, HB 1279 makes it clear that the full-time paid firefighter and law enforcement employers would be responsible for the costs related to the physical exams required for the coverage.

Finally, the HB 1279 contains a clause for retroactive application and an emergency clause. This will allow WSI to cover the injuries suffered by the law enforcement officer from West Fargo and make sure to close the gap in coverage in an expedient manner.

The North Dakota League of Cities and the Chiefs of Police Association of North Dakota, respectfully request a Do Pass recommendation on HB 1279.



#### Testimony on HB 1279 Presented to the Senate Workforce Development Committee Prepared by Daniel Fuller, West Fargo Fire Chief Thursday, February 2<sup>nd</sup>, 2023

Chairman Wobbema and members of the Workforce Development Committee, 1 2 I am Daniel Fuller, Chief of the Department, City of West Fargo Fire & Rescue and my 3 testimony is in support of House Bill 1279. As a full-time firefighter in the State of North Dakota for the past sixteen years, I have had the peace of mind of knowing that any 4 catastrophic cerebral vascular accident, sudden heart attack, cardiac arrest, and 5 cancer diagnosis would be presumed to be job related given the extremely hazardous 6 7 environment I've worked in over the years. I was not aware of the five-year clause 8 relating to these protections, and in 2021, we were all introduced of the harsh reality of working in public safety with the on-duty sudden cardiac arrest of Officer Brown in West 9 Fargo. The aftermath and impact on his financial health as he was fighting for his 10 physical health created a sense of urgency in getting the five-year time frame 11 12 adjusted.

13

As the Century Code stands today, roughly 90% of our career firefighters in West Fargo are not covered by the presumption clause and risk the same challenges Officer Brown has had to endure after recovering from his sudden cardiac arrest. With our continued growth and addition of career firefighters over the next four years, with no change to Century Code, we'll have at least 40% of our career workforce not covered annually through 2032.

20

The amendments proposed fully encapsulate my concerns on those employees who have less than five years of service, as well as addressing past challenges in a retroactive manner. A catastrophic medical event can take place, regardless of age or time on service, while on duty or up to 48 hours after duty. Firefighting is routinely The City of West Fargo support a DO PASS on House Bill 1279 Page 1 of 3

recognized as one of the most dangerous professions in the world. Cardiac events 25 26 account for up to 45% of firefighter line of duty deaths annually in the United States. The 27 risk is not solely with older firefighters, but rather all firefighters, regardless of physical 28 fitness and age. The heavy work firefighters complete, coupled with the hot and hostile 29 environments and adrenaline surge from the work puts tremendous strain on the 30 cardiac system, vascular system, and even the blood profile of the firefighter. Not only are firefighters at risk of a heart attack cause by the traditional thrombus (occlusion of a 31 32 major artery) but also from cardiac arrythmia caused from trauma and exposure to 33 chemicals such as hydrogen cyanide during a fire.

34

Firefighters have a 100x greater risk of death after firefighting activities compared 35 36 to station duties. As a profession, and on the local level, we try to modify our risk factors 37 as much as possible, such as increasing our physical fitness, annual heart and cancer screenings, prohibiting tobacco use amongst employees, and addressing nutritional 38 issues. Most impactful, we have a mandatory physical conducted in accordance with 39 the provisions of the National Fire Protection Association 1582 Standard on 40 Comprehensive Occupational Medical Programs for Fire Departments. Beyond the 41 NFPA 1582 physicals, our department has also implemented a cardiac screening 42 program that includes a stress test, heart CT, lipid and cardiac marker panel, as well as 43 a vascular ultrasound. The cardiac screening is administered on a risk basis, with a 44 45 minimum of every five years for all fire department employees.

46

Our career police officers and firefighters need to be covered for sudden, catastrophic cardiac or vascular events that occur on duty and up to 48 hours after duty, from their first day on the job. Our circumstances are uniquely different than the civilian population and as such, deserve a unique solution to this challenge to make sure no other career police officer or career firefighter has to fight twice as hard to recover from these duty related incidents.

53

54 Mr. Chairman, I ask for a Do Pass on this bill to send this to the Senate for a vote, 55 to show the support for Officer Brown, and all our career firefighters and career police

- 56 officers across the great state of North Dakota. Thank you for your time and the
- 57 opportunity to speak today. I'll stand for any questions the committee may have.
- 58
- 59
- 60
- 61 References:
- 62 National Fallen Firefighters Foundation. Emmitsburg, MD
- 63 First Responder Center for Excellence for Reducing Occupational Illness, Injuries, and
- 64 Deaths, Inc. Crofton, MD



#### Testimony on HB 1279 Presented to the Senate Workforce Development Committee Prepared by Bernie Dardis, West Fargo Commission President Thursday, Feb. 2, 2023

1 It is my honor to welcome every new officer to the West Fargo Police 2 Department at West Fargo City Commission meetings and new firefighters at the Joint 3 Recruit Firefighter Academy graduation. During my speeches, I make sure to thank their 4 friends and families for sharing their loved one with the community. Coming from a law 5 enforcement family and former law enforcement myself, I know the sacrifice families 6 make with these jobs. As you watch your loved one walk out the door, you know 7 tragedy could become part of your day.

HB 1279 came from a near tragic event that occurred in West Fargo. I stood in 8 9 the hallways with Officer Tim Brown's family and his fellow officers in the hours after his on-duty heart attack. I heard the family take in the grave updates with less-than-10 optimistic outcomes and have to weigh decisions. I offered support to his fellow officers 11 12 as they were no doubt reminded of the same situation just 5 months earlier when we lost Lt. Adam Gustafson. I thought about Officer Brown's family, who shared him with 13 the community and were suffering the consequences of the generosity. Imagine if we 14 had known in those moments that he would not be covered by Workforce Safety 15 Insurance because of an arbitrary timeline? 16

In North Dakota, the legislature has worked hard to create the safest
environment possible for our public safety professionals. You have developed close
working relationships with the professions' leadership to understand the issues facing
them and shape legislation that protects our communities. This work has made North
Dakota a state that officers seek out to work in. The lack of support from the 5-year
presumption clause does not align with this work.

It also threatens the vital recruitment work our agencies are conducting to fill
vacant positions. Since Sept. 2020, the West Fargo Police Department has filled eight
positions from out of state. Experienced officers are seeking North Dakota as a place to
work, but we now know they will be excluded by the presumption clause for 5 years
even if they have it in other states. Our own Chief of Police, a 32-year veteran law
enforcement officer, is currently not covered by WSI. With the competitive job market,
details like this can become the difference and can lead to a decline in candidates.

My first oath is to the safety of my citizens and that is something I am not willing to compromise on. I believe this extends to the safety and support my officers, firefighters and their families receive. No one should have to risk their security to serve the community. To me, this is not a dollars and cents issue for the City. I cannot in good conscience ask these individuals to put their lives on the line on day 1, unless I know on day 1 they will have the full support they deserve.

36 For these reasons, I urge a DO PASS on HB 1279.

37 Respectfully,

38

- 39 Bernie Dardis, Commission President
- 40 City of West Fargo
- 41 Email: bernie.dardis@westfargond.gov
- 42 Phone: (701) 715-8343



# **West Fargo Police Department**

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#### Testimony on HB1279 - Proposed Changes to WSI Presumption Clause Language Submitted to the Senate Workforce Development Committee Prepared by Chief Denis Otterness, West Fargo Police Department Thursday, Feb. 2, 2023

1 Members of the Senate Workforce Development Committee:

2 My name is Denis Otterness and I am the Chief of Police for the City of West

3 Fargo. I have been a sworn law enforcement officer for 32 years and have served the

4 citizens of West Fargo in my current capacity since September 2020.

I have been waiting nearly fifteen months for the opportunity to show my support 5 for all of the men and women of North Dakota law enforcement. I want to start by 6 7 thanking the North Dakota legislature and the citizens of North Dakota for incorporating 8 Presumption Clause language into Century Code. It is clear that the State of North 9 Dakota appreciates well-documented medical research that reveals that cardiovascular disease, including heart attack, is a leading cause of death among our 10 11 nation's law enforcement officers. The average age of a heart attack for law 12 enforcement officers occurs at 46 years of age compared to age 65 in their civilian counterparts. Current research and data also suggest that law enforcement officers 13 14 have a life expectancy that is over twenty-one years less than their civilian counterparts; and the years of potential life lost was 21 times larger than those among 15 the general population. Contributors to these troubling statistics are likely factors such 16 as mental stressors, work schedules, shift work, hypervigilance and traumatic events. 17

Police officers are known to have a stress pattern that is often very different than what is experienced by individuals in the civilian sector. Research involving more than 4,500 United States law enforcement officers from 1984 to 2010 produced data revealing that the risk of sudden cardiac death was 34-69 times higher during restraints and altercations, 32-51 times higher during pursuits, 20-23 times higher during physical
and reality-based training, and 6-9 times higher during medical and rescue operations.
Studies have further concluded that there is a definitive correlation between chronic
stress and the overall health of law enforcement officers, specifically as it relates to
cardiac health.

I share these statistics because the West Fargo Police Department has been significantly impacted by cardiac events over the last 2 years. On May 18<sup>th</sup>, 2021 the West Fargo Police Department lost Adam Gustafson, a 41 year old Lieutenant with a wife and three young children. Lieutenant Gustafson suffered a cardiac event in his squad car in the underground garage of our police headquarters and passed away.

32 Fast forward five months for the reason we are all here today. On October 30, 33 2021 officers from the West Fargo Police Department located two suspects that were wanted in connection to a recent shooting in a neighboring jurisdiction. Contact was 34 35 made with both subjects in an apartment complex and their identities confirmed. One of the suspects resisted arrest when officers attempted to take her into custody. After a 36 physical confrontation officers were able to take her into custody. She then refused to 37 38 walk to the officer's squad car for transport causing two officers to have to physically carry her out of the apartment complex out to the awaiting squad car. Officer Tim 39 Brown was one of those officers. 40

Both suspects were transported to the Cass County Jail to be booked on their arrest warrants for Aggravated Assault and for the previously mentioned defendant, a new charge of Preventing Arrest. During the booking process Officer Tim Brown went into cardiac arrest and collapsed on the booking room floor. Unresponsive and not breathing Deputies from the Cass County Sheriff's Office began immediate life-saving measures.

Officer Brown was transported to a local hospital, stabilized, and eventually lifeflighted to Omaha, Nebraska for additional cardiac care. I am happy to report that
Officer Tim Brown not only survived this incident, he is back to work full time as a police
officer for the City of West Fargo, and here to share his story with you today.

What followed is an unconscionable set of events that started with WSI denying 51 52 Officer Brown's work-related medical claim. Officer Tim Brown had only been employed 53 as a police officer for the City of West Fargo for ten months when this event occurred and accordingly, WSI denied his medical claim because of the current Presumption 54 Clause language. This created a need to run all of Officer Brown's medical bills through 55 56 his personal insurance. As you can likely predict, Officer Brown's personal insurance denied portions of his claim, to include his life-flight to Nebraska, creating unnecessary 57 58 stress and a \$70,000 plus financial hardship on Officer Brown and his family. While this 59 was all eventually corrected it was all avoidable.

Because of this incident, coupled with the research and data, I am here today in strong support of HB1279 and the elimination of the current five-year waiting requirement to cover police officers work-related cardiac events. All Officer Brown did on October 30, 2021 is go out and do exactly what we ask all of our state law enforcement to do......his job. He was not negligent and this was not self-inflicted. He was engaged in the arrest of two violent felons wanted in connection to a shooting, an event that was tremendously stressful and dangerous without resisting subjects.

67 We cannot continue to ask law enforcement officers to do a very dangerous 68 and challenging job without properly covering them when they are injured during the 69 course of their duties. Officer Brown and the City of West Fargo did everything required 70 by Century Code and P.O.S.T. Board rules prior to his hiring. Ten months before this 71 incident Officer Brown was medically cleared without restrictions after a full and 72 complete pre-employment physical that included cardiac screening.

73 Prior to closing I want to take a moment to address the Fiscal Note prepared by 74 staff at WSI. At face value, the document does exactly what WSI has expressed they 75 would do. Because of the work I have been doing surrounding this legislation, I have been hearing for months that WSI has planned to provide data to the legislature that 76 will support a large increase in WSI premiums to local municipalities if this legislation 77 passes. What this document doesn't contain is any factual date relevant to this 78 79 legislative issue. There is no data to support that the monetary facts provided by WSI 80 are related to police officers working with zero to five years of service. HB1279 is simply asking to eliminate the five-year waiting period for officers with zero to five years of
service and cover their work-related cardiac claims.

83 WSI's claim that eliminating the five-year waiting period will "broaden the 84 number of claims" is not supported by any data, it is speculation and conjecture. In 85 WSI's statement projecting a broad increase in the number of claims WSI also stated 86 "the extent (of the increase) is unclear as we don't have access to an appropriate 87 base of historical experience to use in deriving the estimates". I submit to you the only agency that has, or should have this information, is WSI. If there is/was no "base to 88 89 support the historical experience to use in deriving the estimates" why was the five-year 90 waiting period ever included in the original legislation?

All work-related injury claims, including those that have been denied under the five-year waiting period, are filed through one single agency, WSI. If WSI doesn't have the information on the number of claims they have denied I'm not sure who would. I find it disingenuous that they provided data for claims the Presumption Clause already covers but won't provide facts for the claims they have denied under this statute. They certainly have one case they could have provided, Officer Tim Brown's.

97 As a result of this incident I have attempted to speak to every Sheriff and Police
98 Chief in this State. I have not heard from one Sheriff or Police Chief that has
99 experienced the same set of facts or circumstances as we and the Brown family has,
100 but I strongly believe that one case is too many.

101 There is little doubt that if the State of North Dakota continues to require a five-102 year waiting period before it covers police officers work related cardiac claims, it could 103 have a detrimental effect on recruiting police officers from out-of-state. Because the 104 State of North Dakota remains steadfast in its support for law enforcement we have 105 seen a number of out-of-state applicants looking to gain employment and fill some of 106 the many vacancies that exist statewide. Many of the Chiefs and Sheriffs I have spoken 107 to are concerned that if changes aren't made to allow coverage for officers 108 immediately upon their employment, we could begin to see those out-of-state numbers 109 decline. To this point, since beginning my tenure with the West Fargo Police

- 110 Department in September, 2020, I have hired eight police officers from out-of-state, to
- 111 include Officer Tim Brown who joined us after serving the Memphis, TN Police
- 112 Department.
- 113 Finally, as a 32-year veteran law enforcement officer and Chief of Police, I serve
- 114 in this state not covered by WSI. I strongly urge you to support law enforcement and
- 115 their families and the changes requested in HB1279.
- 116 Thank you,
- 117 Denis Otterness, Chief of Police
- 118 Email: <u>denis.otterness@westfargond.gov</u>
- 119Phone: (701) 515-5500



#### RE: HB 1279 West Fargo City Commission Letter of Support

Thursday, Feb. 2, 2023

To the members of the Senate Workforce Development Committee:

We write you today to express our support for HB 1279, relating to the presumption of compensability for firefighters and law enforcement officers.

On Oct. 30, 2021, West Fargo Police Officer Tim Brown suffered a nearly fatal heart attack while on duty. This occurred as Officer Brown was booking multiple felony suspects into the Cass County Jail. The arrest of the suspects included a physical confrontation and refusal to walk that forced Officer Brown to help carry the suspect out of an apartment complex to his squad car.

The West Fargo City Commission was shocked and saddened to learn that Officer Brown's Workforce Safety Insurance claim was denied due to legislation that implemented a 5-year presumption clause. North Dakota has always been known as a pro-public safety state and this legislation does not align with this value. How can we ask our law enforcement officers and firefighters to do a very dangerous job without properly covering them from day 1 when they are injured during the course of their duties?

We were lucky to have recruited Officer Brown from Memphis, Tennessee and gained his knowledge and experience. In fact, in the past 2.5 years the West Fargo Police Department has diversified the department by 8 out-of-state officers. These individuals seek out the supportive environment they find in North Dakota and help keep our department fully staffed to protect our community. But their prior years of experience are wiped clean as soon as they enter North Dakota. Even Police Chief Denis Otterness, a 32-year veteran law enforcement officer is currently not covered by WSI due to the presumption clause.

We ask our officers and firefighters to protect and serve us from day 1, yet we don't protect and serve them until day 1,865. HB 1279 is not just about Officer Brown. However, Officer Brown's story has sparked a conversation about how we care for our public safety personnel. We need to fix this problem.

For these reasons we ask you to support HB 1279 with a DO PASS recommendation.

Sincerely,

Bernie Dardis, Commission President Mark Simmons, Commissioner Brad Olson, Commissioner Mandy George, Commissioner Roben Anderson, Commissioner

#### 2023 Engrossed House Bill No. 1279 Testimony before the Senate Workforce Development Committee Presented by Art Thompson, Executive Director Workforce Safety and Insurance Date: February 2, 2023

Mr. Chairman and Members of the Committee:

My name is Art Thompson, Executive Director of Workforce Safety & Insurance (WSI). I am here today to provide testimony on Engrossed House Bill No. 1279. Governor Burgum has identified this legislation as a high priority, as noted in his State of the State address at the beginning of the 68<sup>th</sup> Legislative Assembly and requests your do-pass recommendation on the engrossed version of this bill.

By way of background, presumption claims found in Section 65-01-15.1 differ significantly from other claims within the North Dakota workers' compensation system. Generally, an injured employee bears the burden of proving entitlement to benefits. In presumption claims, the claim is presumed compensable, and the burden of proof is upon WSI to show an employee is not entitled to benefits. WSI must do so by clear and convincing evidence.

The employee classes covered by the presumption law include full-time paid firefighters and fulltime paid law enforcement officers. The types of claims for which the presumption law is available include "lung or respiratory disease, hypertension, heart disease, or an exposure to a bloodborne pathogen as defined by section 23-07.5-01 occurring in the course of employment, or occupational cancer in a full-time paid firefighter." These conditions are presumed to have been suffered in the line of duty.

For the presumption law to apply, the firefighter or law enforcement officer must have five years of continuous service in North Dakota. The continuous service requirement has been part of this statute since 1995. The statute also requires the firefighters and law enforcement officers to undergo periodic medical examinations based upon the employee's years of service. These examinations currently require laboratory and diagnostic procedures including "a nonfasting total blood cholesterol" test. Employers of the firefighters and law enforcement officers are generally the State of North Dakota and its political subdivisions.

WSI averages approximately 10 presumption claims a year. The highest cost presumption claim was \$11.5 million. Excluding this large claim from the averages, the average cost for presumption claims has been \$227,340 for time-loss presumption claims and \$29,670 for medical only presumption claims. For the law enforcement and paid firefighter classes, the average costs for presumption claims are significantly higher than non-presumption claims. The average costs for presumption claims and 18.8 times higher for medical only claims. The average costs for presumption claims are significantly higher than claims from all other rate classes, 3.8x higher for time-loss claims and 21.5x higher for medical only claims.

In its original form, HB 1279 proposed the following primary changes:

- 1. Removed the five-year continuous service requirement,
- 2. Designated the costs of required medical examinations be borne by employers, and
- 3. Removed the requirement for "a nonfasting total blood cholesterol test", leaving the medical professional to decide which tests are best conducted.

The elimination of the continuous service requirement was intended to assist in the recruitment and retention of employees in these critical professions. The employer required payment of periodic medical examinations was to ensure these examinations took place and at no cost to law enforcement officers and firefighters. Removal of the cholesterol test and the additional language was to allow medical professionals the discretion to perform tests deemed necessary to evaluate an employee's cardiovascular health. WSI's fiscal note indicated the elimination of the 5-year minimum service requirement was expected to increase the number of presumption related claims. To what extent was unclear, as WSI does not have reliable data to make that determination.

The House passed Engrossed HB 1279 (93-0-1). The amendments take into consideration the uncertainty in the increase costs to the state and political subdivisions, as well as provides for payment of the law enforcement officer's claim giving rise to this legislation. As a result, Engrossed HB 1279 makes the following additional changes:

- 1. Reinstates the five-year continuous service requirement but allows for full-time paid service outside of North Dakota to be included,
- 2. Extends presumption coverage to full-time paid fire fighters and law enforcement officers serving less than five continuous years to cardiac-related events that occur within 48 hours of an event involving strenuous activity, and
- 3. Includes a retroactive application of the bill's provisions to claims filed after October 1, 2021.

The cardiac-related events outlined in Section 3 of this bill will be adjudicated in the same manner as the traditional presumption claims found in Section 65-05-15.1. The presumption may be rebutted by clear and convincing evidence, is available to the same pool of firefighters and law enforcement officers as the traditional presumption law, and applies only after the successful completion of a medical examination indicating no evidence of a cardiovascular condition.

The fiscal note was priced under the assumption that coverage extends to injuries occurring and claims filed after October 1, 2021. With that assumption, WSI can identify three known claims that appear to meet these parameters; however, the reserve level impact remains unknown because the claim costs are unknown. To the extent additional claims emerge, we anticipate rates will be adjusted accordingly. Due to this uncertainty, the WSI Board maintains a neutral position on this bill.

The Governor is in full support of Engrossed HB 1279, and, on behalf of the Governor, I ask for a do pass recommendation. This concludes my testimony and I would be happy to answer any questions you may have.

### Tim Brown Speech

Hello members of the political subdivision committee. Thank you for your time today and the opportunity to share my story.

I'm Officer Timothy Brown. I have a beautiful wife, Courtney, and together we are raising two little boys ages 4 and 7. Prior to serving the West Fargo community, I proudly served as a medic in the US Army and as a police officer in Memphis, TN. Every job that I've had has required rigorous physical activity and tests, including cardiac stress tests and EKGs. I have NEVER had any signs of heart issues, including at an EKG I had less than a year before October 30, 2021.

That night would change my life forever. On that night, I left my home after my evening routine. The routine includes spending time with my family, putting our boys into bed, ensuring they say their prayers, then kiss them goodnight. When I leave the room, I tell goodnight and to protect your mother. I tell them this every night. Whether I'm in an Army uniform or a police uniform, I know and have come to terms that when I walk out the door to work, it may be the last time I do so. After transitioning out of military service, I could have taken a job where I didn't feel this way, but I didn't. Because serving my country and serving my community is what I want to do. Men and women in uniform serve, despite the dangers and risk, because we know that should something happen to us while we take care of the community, the community will take care of our family. We know that our police and community family will ensure our personal family will be okay.

After the night of October 30, 2021 and some life-saving medical events, I returned home to the love and support of the community and the department. The West Fargo police and city took care of me and most importantly, my family. It was a traumatizing experience for Courtney and our boys, but we were absolutely blown away by everyone's support. The bags upon bags of get-well cards.

The well wishes, the time to recover... Then came the medical bills.

The price of keeping me alive was approximately half a million dollars. To put that in perspective, that is x 115 times my take home monthly salary or x 10 times my annual take home salary. We contacted WSI and insurance told us what WSI would not cover the bills due to some arbitrary 5 year rule. Thankfully, after some back and forth with insurance, they agreed to cover everything except my deductible and half of the life flight. This left us with a \$90,000 bill which is x 21 times my monthly salary and x 2 times my annual salary.

I have a family that I must support. With a debt of almost \$100K in relation to our income, with mouths to feed and necessities like housing, groceries utilities, school supplies, etc. to consider, it would take us MANY years to slowly pay this debt down. It's essentially a mortgage without the house. We would never be able to buy our own home, have a reliable car, and we would live in continuous fear of anything else popping up in life that required money. Forget any college funds or setting up our boys for a financially stable upbringing.

These worries haunted me and I came to the realization that with the 5 year rule in place, my family was better off with me dead. With a 5 year rule in place, our options were: 1) I am saved and we are financially ruined or 2) I am dead and they receive a life insurance payout. A life insurance payout that is bearly even enough to cover our original medical bills!

BUT I am incredibly lucky that I work for a phenomenal city with admirable leadership and administration. It may be hard to believe, but I think that Chief Otterness and the WFPD command staff has probably lost more sleep than I have over making sure my family is taken care of. For this, I will be eternally grateful.

By sharing my experience, I hope you can agree with me that the 5-year rule does not make sense. This is the United States of America and as a nation, we take care of our folks who don the uniform and put themselves in harms way. It's wrong to put people who serve at their own peril in the position where it's better for them to die than live. I would like to think that I shouldn't be financially ruined to be saved and have the opportunity to see my boys grow up, to be a husband until we grow old together. By speaking to you today, I hope that we can change the law and ensure this never happens again to anyone else facing a life-and-death situation like I did. Thank you for your time and action. Good Afternoon Chairman Wobbema and members of the Senate Workforce Development Committee. I want to thank you for the opportunity to be here today. I also want to thank the Sponsor and Co-Sponsors for bringing this important piece of legislation forward. My name is Steve Dirksen; I have the honor and pleasure to serve as the Fire Chief for the City of Fargo. I have been a firefighter for the past 34 years and have served for the past 11 ½ years in my current role in the City of Fargo.

My written testimony provides a technical review of the medical examination process used by the City of Fargo for new hire and annual medical surveillance. I will just give the Readers Digest version here.

It has been a mission of mine to improve the health and safety of firefighters for the past 25 years. I have worked very closely with Sanford Occupational Health, particularly Dr. Clayton Van Balen, in developing a comprehensive medical physical program that meets national standards for firefighter physicals.

The fire service is fortunate that there are a number of consensus standards, which are developed by industry experts, to help guide and develop best practices. The National Fire Protection Association (NFPA) is the group that the fire service looks to for that guidance. NFPA 1582: *Standard on Comprehensive Occupational Medical Program for Fire Departments* is the guiding standard for fire departments to develop medical surveillance programs.

In Fargo, our firefighters receive annual physicals based on this standard. I checked with the other fire departments in North Dakota who have fulltime paid staff to gather data on how they meet the requirement of ND CC 65-01-15.1. All departments in this category offer at a minimum a physical that complies with the requirements of the chapter. A super majority provide an NFPA

1582 compliant physical. Some provide NFPA compliant physicals following the timelines set forth in ND CC 65-01015.1. There are a few that provide the NFPA 1582 compliant physical on an annual basis for all members.

The fire service knows very well that dollars spent in prevention is better than spending them in response. For the past 9 years I served on the Red Cross Board in Fargo and we had a presentation from the National Office that showed, for the Red Cross, for every dollar spent in prevention, it saved four dollars in response. That is one reason why I ensure our firefighters receive annual medical evaluations. Our medical professionals are looking to eliminate disease and other attacks on our firefighter's bodies. They are looking to identify things early where treatment can prevent progression and maybe even reduce future risk.

But the one thing a medical surveillance program cannot account for is exactly what happened to Officer Brown. Sudden cardiac arrest, vascular embolism due to vessel compression, exposure to toxins due to equipment failure, and many more. These issues have occurred in firefighters at the beginning of their careers all the way through the end. It is only right that we provide a high level of protection to these individuals who put their lives in harm's way to save or protect the lives and property of others.

If you would indulge me for a moment. I want to take you back to January 2, 2023. Many of us watched live and others through news outlets or the internet, when Buffalo Bills Safety Damar Hamlin was involved in a significant tackle, stood up, collapsed due to sudden cardiac arrest. Mr. Hamlin a 24-year-old professional athlete, who likely had more comprehensive physicals and medical care in the past 10 years than most of us will receive in a life time, and he suffered sudden cardiac arrest. Mr. Hamlin in his work environment had medical professional's yards away and responded very quickly. In closing our fire departments and law enforcement agencies do the best possible to ensure the health and wellbeing of those who work with us. Our communities support a healthy workforce by funding these programs. Our employees work to keep themselves in good physical condition in order to do their jobs well. It is important that we protect our public safety workers and support the investment of our citizens, with your support of this legislation we will provide our firefighters and law enforcement officers important coverage in case the unthinkable happens.

I ask for you to adopt a "DO PASS" recommendation on HB 1279

Thank you, and I stand for any questions.

#### Testimony Presented on HB 1279 to the

#### Senate Workforce Development Committee Senator Michael Wobbema

By

Steven J. Dirksen, Fire Chief City of Fargo

February 2, 2023

This statement expresses the support of the City of Fargo to House Bill 1279, relating to the presumption of compensability for firefighters and law enforcement officers.

Good Afternoon Chairman Wobbema and members of the Senate Workforce Development Committee. I want to thank you for the opportunity to be here today. I also want to thank the Sponsor and Co-Sponsors for bringing this important piece of legislation forward. My name is Steve Dirksen; I have the honor and pleasure to serve as the Fire Chief for the City of Fargo. I have been a firefighter for the past 34 years and have served for the past 11 ½ years in my current role in the City of Fargo.

HB1297 proposes to amend Section 65-01-15.1 by removing from subsection 3 (a) the requirement for a firefighter or law enforcement officer to have five years of continuous service with a fire department or law enforcement agency in North Dakota. An additional change in this subsection is to remove the word "require" and replace with the employer needs to "provide at no expense," a medical examination upon employment for any employee subject to this section.

Subsection 3 (b) also spells out the removal of the word "require" and replace with the employer needs to "<u>provide at no expense</u>". An additional change in this section is the removal of "<u>including a nonfasting total blood cholesterol test</u>" and replacing it with "indicating cardiovascular health to a reasonable degree of medical certainty".

The other change is the definition in subsection 4, replacing "<u>a person</u>" with "<u>an</u> individual".

Individuals who wish to be employed as a City of Fargo firefighter are given a myriad of tests that include a psychological, polygraph examination, background checks (to include criminal), mask fit testing as well as a comprehensive medical physical exam.

The medical physical exam follows the standards set forth by the National Fire Protection Association (NFPA) 1582: Standard on Comprehensive Occupational Medical Program for Fire Departments. NFPA 1582 Chapter 5 identifies 14 essential job tasks required of structural firefighters. Those tasks range from wearing self-contained breathing apparatus while pulling fire hose, crawling, lifting and carrying heavy objects, during exposure to toxic fumes, infectious hazards, and heated gases to climbing ladders and stairs and operating in other hazardous conditions.

NFPA 1582 Chapter 6 describes the medical evaluation of those individuals who wish to be firefighters prior to being placed in training programs. This comprehensive medical examination evaluates individuals from head to toe to determine a baseline medical fitness assessment. This standard provides information and guidance for physicians and other health care providers responsible for fire department occupation medical programs.

Through the comprehensive exam, individuals are assessed for conditions that may be present in their hearts, lungs, and vascular systems. These items are all covered under the presumptive legislation found in Chapter 65 of the North Dakota Century Code.

A Fargo firefighter continues to receive annual medical evaluations following the guidance provided in NFPA 1582 for the remainder of their career with Fargo Fire. The physical examination includes:

- 1. Evaluation of vital signs; temperature, pulse, respiratory rate, and blood pressure. (Blood pressure is measured according to the recommendations of the Seventh Report of the Joint National Committee on Prevention, Detection, Evaluation, and Treatment of High Blood Pressure (JNC 7))
- 2. Head, eyes, ears, nose, and throat (HEENT)
- 3. Neck
- 4. Cardiovascular
- 5. Pulmonary
- 6. Breast
- 7. Gastrointestinal with digital rectal exam as clinically indicated
- 8. Hernia
- 9. Lymph nodes
- 10. Neurological
- 11. Musculoskeletal
- 12. Skin (includes screening for cancers)
- 13. Vision

There are a number of ancillary tests included:

- 1. Blood Tests to include
  - a. CBC with differential, RBC indices and morphology, and platelet count
  - b. Electrolytes (NA, K, CL, HCO3, or CO2)
  - c. Renal function (BUN, creatinine)
  - d. Glucose
  - e. Liver function Tests (ALT, AST, direct and indirect bilirubin, alkaline phosphatase)
  - f. Total cholesterol HDL, LDL, clinically useful lipid rations and triglycerides

- 2. Urine
- 3. Audiology
- 4. Spirometry
- 5. Chest X-ray baseline then as medically indicated
- 6. ECG's baseline then annually at age 40 or as clinically indicated.
- 7. Risk Stratification
  - a. Asymptomatic firefighters at age 40 for their 2-year or 10-year risks of ASCVD
  - b. Asymptomatic firefighters younger than 40 known to be at high risk for ASCVD shall be assessed for coronary artery disease.
  - c. The 2-year Framingham risk tables or the 10-year hear risk calculator created by the American College of Cardiology/American Heart Association (ACC/AHA) shall be used to generate a 2 year or 10 year risk of ASCVD.
  - d. If ASCVD scores are high symptom limiting exercise stress testing with imaging is to be ordered.
- 8. Mammography
- 9. Immunizations and Infectious Disease
- 10. Post-Exposure Bloodborne Pathogen Testing
- 11. HIV Testing
- 12. Heavy Metal Evaluation
- 13. Colon Cancer Screening
- 14. Prostate Cancer Screening
- 15. Lung Cancer Screening
- 16. Cervical Cancer Screening
- 17. Testicular Cancer Screening
- 18. Bladder Cancer Screening
- 19. Oral Cancer Screening
- 20. Thyroid Cancer Screening
- 21. Skin Cancer Screening
- 22. Sleep Disturbance Screening
- 23. Behavioral Health Screening

The City of Fargo provides this level of medical surveillance to provide our employees with a baseline picture of their current level of medical wellness. Through the annual examinations, we have had several members self-report a condition was identified early, even before the individual became symptomatic. As an employer, the City of Fargo desires to provide a high level of yearly medical surveillance to ensure that our firefighters can have long careers and healthy retirements.

Firefighting is a dangerous profession. There are known risks with this profession but there are numerous events that we cannot prepare for. Sudden cardiac arrest, vascular embolism due to vessel compression, exposure to toxins due to equipment failure, and there are many more. These issues have occurred in firefighters at the beginning of their careers all the way through the end. It is only right that we provide a high level of protection to these individuals who put their lives in harm's way to save or protect the lives and property of others.

The City of Fargo Strongly encourages the committee to adopt a "Do Pass" recommendation on HB 1279.

#### Testimony Presented on HB 1279 to the

#### Senate Workforce Development Committee Senator Michael A. Wobbema, Chairman

Dr. Timothy Mahoney, Mayor, City of Fargo Commissioner Denise Kolpack, City of Fargo

February 2, 2023

Dear Members of the Senate Workforce Development Committee:

On behalf of the City of Fargo, we are writing collectively to you today in support of HB 1279. One of the top priorities we share as local elected officials is to ensure that our public safety employees are provided with a high-level medical physical surveillance program. In the City of Fargo, we care for the well-being and safety of our dedicated public safety servants, and we believe HB 1279 will further support this care for our first responders.

Annually, the City of Fargo invests significant funds to ensure the firefighters we hire can meet the rigorous physical and mental demands of the profession. The firefighters are provided – at no expense – a medical and mental evaluation that meets the nationally recognized standards established by the National Fire Protection Association Standard 1582. After the employees complete their probationary period, they are provided an annual evaluation that far exceeds the requirements set forth in North Dakota Century Code. The examination is a comprehensive "head to toe" evaluation of the total health of the employee. The physical examination is augmented by a number of ancillary tests that range from blood tests, to ECG's, chest x-rays, cancer screenings, to sleep disturbance and behavioral health screenings.

But the one thing we cannot test for, and have no way to predict, is sudden cardiac arrest due to trauma, vascular embolism due to vessel compression, exposure to immediate dangers to life, and health toxins due to sudden and catastrophic equipment failure. These types of situations have occurred in the fire service to firefighters at the beginning of their careers through the end. If there is a way to prevent these events from happening, we would most assuredly put processes in place to stop them.

The City of Fargo takes great steps to ensure that we hire public safety employees who are physically capable to complete the tasks required of a firefighter. We work to ensure there is continual surveillance of physical health. By removing the five-year waiting period, we are providing the coverage for those employees who suffer a sudden medical event because of their employment. It is imperative that we take care of our public safety employees who put themselves in harm's way to protect our communities.

Together, we ask for your consideration of a "DO PASS" recommendation on HB 1279.

Respectfully,

Dr. Timothy Mahoney, Mayor, City of Fargo Denise Kolpack City Commissioner, City of Fargo