FISCAL NOTE

(Return original and	d 10 copies)						
//Resolution No.:	НВ	1441	Amen	dment to:			
Requested by Legi	slative Council		Date	of Request:	1-20-99		
Please estimat funds, counties	e the fiscal impac s, cities, and scho	ct (in dollar an ool districts.	nounts) of th	e above measu	re for state ger	neral or special	
Narrative:							
a compliance average time sworn office is estimated	ry estimate of review under for a complia r FTE to condulate to be 5 percept the procedure.	HB 1441 is ance review act the revi ent of 1 FT	about 50. is 32 hour lews will b E or about	It is also e as and the av se \$30.65 per 8 hours per	stimated that erage cost for hour. Suppo- month. The e	t the or one ort staff	
2. State fiscal eff	fect in dollar amo	unts:					
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Revenues:							
Expenditures:	-0-	-0-	-0-	\$101,000	-0-	\$101,000	
3. What, if any, i	s the effect of thi	s measure on	the appropr	iation for your a	gency or depa	rtment:	
	f 1997-99 bienniu	-0-					
b. For the 19	99-2001 bienniu	m: \$101,	000				
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N/A							
If additional space attach a supplen	nental sheet.		Signed _ Typed Na				
Date Prepared:	1/26/99		Departme		y Patrol		
(See Attachment A)			Phone No	Phone Number 328-2455			

FISCAL NOTE

(Return original and	d 10 copies)					
ill/Resolution No.: HB 1441		Amendment to:				
Requested by Legislative Council		Date of F	Date of Request: 1-20-99			
Please estimate funds, counties	e the fiscal impact , cities, and school		nounts) of the al	oove measu	ire for state gene	eral or special
to the NDHP. or 10 of the support staf	d 50 carriers point on an annual decarriers. Find time under the per month. The biennium.	pasis the ND ancial data nis procedu	HP performs in is the same re is estimate	candom rev as Proced ted to be	riews of 20 pe lure #1 except 25 percent of	rcent that 1 FTE
2. State fiscal effe					0004 00 5	N:
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Revenues:						
Expenditures:	-0-	-0-	-0-	\$35,000	-0-	\$35,000
3. What, if any, is	the effect of this	measure on	the appropriation	n for your a	gency or depart	ment:
a. For rest of	1997-99 bienniur	n:				
b. For the 19	99-2001 biennium	: \$35,000				
c. For the 20	01-03 biennium:	\$35,000				
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If additional space attach a supplem			Signed		Grasl	
Date Prepared:	1/26/99		Department .	нigh	way Patrol	

(See Attachment A)

Phone Number 328-2455

House Bill 1441

Requirements – The safety standards <u>must</u> include A) Driver Qualifications, B) Motor Vehicle Inspection, Maintenance, and Repair Program, C) Hours of Service, D) Drug and Alcohol Testing, E) Proof of Insurance.

Rule 1: All passenger and contract carriers transporting fewer than 15 passengers, subject to House Bill 1441, must register with the North Dakota Highway Patrol before (effective date) or upon engaging in the passenger contract carrier business. Said carriers shall comply with the following minimum safety standards established by the Highway Patrol.

A. Driver Qualifications

- 1. Each contract carrier shall maintain a driver qualification file for each driver it employs. A driver's qualification packet may be combined with the driver's personnel file.
- 2. The qualification file for a driver must include
 - a. A medical examiner's certificate of his physical qualification to drive a commercial motor vehicle; (every three years?)
 - b. Documentation relating to an annual review of his driving record;
 - c. Lists or certificates relating to violations of motor vehicle laws and ordinances;
 - d. Any other matters which relates to the driver's qualification or ability to drive a commercial vehicle;
 - e. Driver's application for employment;
 - f. Any responses from past employers (if required by the employer); and
 - g. Certificate of driver's road test, or a copy of the valid drivers license.

B. Motor Vehicle Inspection (annual)

- 1. Each contract carrier shall inspect or cause to be inspected all motor vehicles subject to its control.
- 2. A contract carrier shall not use a commercial motor vehicle unless each component identified on the inspection form (DOT annual or derivative thereof) (49 CFR 396.21a) has passed an inspection at least once during the preceding twelve months.
- 3. It shall be the carrier's responsibility to ensure that individuals performing the annual inspection are qualified as prescribed in Part 396.19 of 49 CFR.
- 4. Driver vehicle inspection report(s)
 - a. Report required. Every motor carrier shall require its drivers to report, and every driver shall prepare a report in writing at the completion of each day's work on each vehicle operated and the report shall cover at least the following parts and accessories:
 - Service brakes
 - Parking (hand) brake
 - Steering mechanism
 - Lighting devices and reflectors
 - Tires
 - Horn

- Windshield wipers
- Rear vision mirrors
- Wheels and rims
- Emergency equipment
- b. Report content. The report shall identify the motor vehicle and list any defect or deficiency discovered by or reported to the driver which would affect safety of operation of the motor vehicle or result in its mechanical breakdown. If no defect or deficiency is discovered by or reported to the driver, the report(s) shall so indicate. In all instances, the driver shall sign the vehicle inspection report. On two-driver operations, only one driver needs to sign the report, provided both drivers agree as to the defects or deficiencies. If a driver operates more than one vehicle during the day, a report shall be prepared for each vehicle operated.
- c. Corrective action. Prior to operating a motor vehicle, carriers or their agent(s) shall effect repair of any items listed on the vehicle inspection report(s) that would be likely to affect the safety of operation of the vehicle.
 - 1) Contract carriers or their agent(s) shall certify on the report(s) which lists any defect(s) or deficiency(s) that the defect(s) or deficiency(s) has been corrected or that correction is unnecessary before the vehicle is again dispatched.
 - 2) Contract carriers shall retain the original copy of each vehicle inspection report and the certification of repairs for at least six months from the date the report was prepared.
- C. Maintenance and Repair Program.
 - 1. General. Every contract carrier, its officers, drivers, agents, and employees directly concerned with the inspection or maintenance of motor vehicles shall comply with and be knowledgeable of the carrier's maintenance program.
 - 2. Every contract carrier shall systematically inspect (daily or weekly), repair, and maintain or cause to be inspected, repaired, or maintained all motor vehicles under its control.
 - a. Parts and accessories shall be in safe and proper operating condition at all times.
 - b. Required records. The contract carriers shall maintain or cause to be maintained the following records for each vehicle:
 - 1) An identification number of each vehicle including the company number if so marked, serial number, make, and year. If the vehicle is not owned by said carrier, the record shall identify the name of the person furnishing the vehicle.
 - 2) A means or schedule to indicate the nature and due date of various inspections and maintenance operations (tires, brakes, lubrication, etc.) to be performed.
 - 3) A record of inspection, repairs, and maintenance indicating the date and nature.
 - c. Record retention. The records required by this section shall be retained by the carrier at his place of business for a period of one year and for six months after the vehicle leaves the carrier's control.

d. A motor vehicle shall not be operated in such a condition as likely to cause an accident or a breakdown of the vehicle.

D. Hours of Service

- 1. A contract carrier may not permit or require any driver to drive and a driver may not drive:
 - a. More than twelve hours following eight consecutive hours off duty.
 - b. After having been on duty for seventy hours in any period of seven consecutive days.
- 2. The person who employs the driver maintains and retains for a period of six months accurate time records showing the time the driver reports for duty each day, the total number of hours the driver is on duty each day, and the time the driver is released from duty each day.
- 3. Following twenty-four consecutive hours off, a driver begins a new seven-consecutive-day period and on-duty time is reset to zero.

E. Tests Required

- 1. Pre-employment testing. Prior to the first time a driver performs any duty for an employer, the driver shall undergo testing for alcohol and controlled substances as a condition prior to being used, unless the employer uses the exception in paragraphs (c) and (d) of this section. No employer shall allow a driver, who the employer intends to hire or use, to perform a duty function unless the driver has been administered an alcohol test with a result indicating an alcohol concentration less than 0.04, and has received a controlled substances test result from the MRO indicating a verified negative test result.
- 2. Exception for pre-employment alcohol testing. An employer is not required to administer an alcohol test required by paragraph 1 of this section if the driver has undergone an alcohol test required by this section within the previous six months, with a result indicating an alcohol concentration less than 0.04.
- 3. Exception for pre-employment controlled substances testing. An employer is not required to administer a controlled substances test required by paragraph 1 of this section if:
 - a. The driver has participated in a controlled substances testing program that meets the requirements of this part with the previous 30 days; and
 - b. While participating in that program, either
 - 1) Was tested for controlled substances within the past six months (from the date of application with the employer) or
 - 2) Participated in the random controlled substances testing program for the previous twelve months (from the date of application with the employer); and
 - c. The employer ensures that no prior employer of the driver of whom the employer has knowledge has records of a violation of this part or the controlled substances use rule of another agency within the previous six months.
- 4. An employer who exercises the exception in either paragraph 2 or 3 of this section shall contact the alcohol and/or controlled substances testing program(s) in which the driver participates or participated and shall obtain and retain from the testing program(s) the following information:

- a. Name(s) and address(es) of the program(s).
- b. Verification that the driver participates or participated in the program(s).
- c. Verification that the program(s) conforms to part 40 of this title.
- d. Verification that the driver is qualified under the rules of this part, including that the driver has not refused to be tested for controlled substances.
- e. The date the driver was last tested for alcohol or controlled substances.
- f. The results of any tests taken within the previous six months and any other violations of subpart B of this part.
- 5. An employer who uses, but does not employ, a driver more than once a year to operate contract carrier's vehicles must obtain the information in paragraph 4 of this section at least once every six months. The records prepared under this paragraph shall be maintained in accordance with 382.401. If the employer cannot verify that the driver is participating in a controlled substances testing program in accordance with this part and part 40, the employer shall conduct a pre-employment alcohol and/or controlled substances test.
- 6. Post-accident testing. As soon as practicable following an occurrence involving a contract carrier vehicle operating on a public road in commerce, each employer shall test for alcohol and controlled substances each surviving driver:
 - a. Who was performing a duty function with respect to the vehicle, if the accident involved the loss of human life; or
 - b. Who receives a citation under state or local law for a moving traffic violation arising from the accident, if the accident involved
 - 1) Bodily injury to any person who, as a result of the injury, immediately receives medical treatment away from the scene of the accident; or
 - 2) One or more motor vehicles incurring disabling damage as a result of the accident, requiring the motor vehicle to be transported away from the scene by a tow truck or other motor vehicle.
 - c. This table notes when a post-accident test is required to be conducted by paragraphs a and b of this section.

Type of Accident	Citation Issued to the	Test Must be Performed	
Involved	Contract Driver	by Employer	
Human Fatality	Yes	Yes	
	No	Yes	
Bodily Injury with	Yes	Yes	
Immediate Medical	No	No	
Treatment Away From the			
Scene			
Disabling Damage to Any	Yes	Yes	
Motor Vehicle Requiring	No	No	
Tow Away			

d. Alcohol tests. If a test required by this section is not administered within two hours following the accident, the employer shall prepare and maintain on file a record stating the reasons the test was not promptly administered. If a test

required by this section is not administered within eight hours following the accident, the employer shall cease attempts to administer an alcohol test and shall prepare and maintain the same record. Records shall be submitted to the Highway Patrol upon request of the superintendent.

- 1) Type of test (reasonable suspicion/post-accident);
- 2) Triggering event (including date, time, and location);
- 3) Reason(s) test could not be completed within eight hours;
- 4) If blood alcohol testing could have been completed with eight hours, the name, address, and telephone number of the testing site where blood testing could have occurred; and
- 5) Records of alcohol tests that could not be completed in eight hours shall be submitted to the North Dakota Highway Patrol, 600 East Boulevard Avenue Dept. 504, Bismarck, ND 58505-0240.
- e. Controlled substance tests. If a test required by this section is not administered within 32 hours following the accident, the employer shall cease attempts to administer a controlled substances test, and prepare and maintain on file a record stating the reasons the test was not promptly administered. Records shall be submitted to the Highway Patrol upon request of the superintendent.
- f. A driver who is subject to post-accident testing shall remain readily available for such testing or may be deemed by the employer to have refused to submit to testing. Nothing in this section shall be construed to require the delay of necessary medical attention for injured people following an accident or to prohibit a driver from leaving the scene of an accident for the period necessary to obtain assistance in responding to the accident, or to obtain necessary emergency medical care.
- g. An employer shall provide drivers with necessary post-accident information, procedures and instructions, prior to the driver operating a motor vehicle, so that drivers will be able to comply with the requirements of this section.
- h. The results of a breath or blood test for the use of alcohol, conducted by federal, state, or local officials having independent authority for the test, shall be considered to meet the requirements of this section, provided such tests conform to the applicable federal, state, or local alcohol testing requirements, and that the results of the tests are obtained by the employer.
- i. The results of a urine test for the use of controlled substances, conducted by federal, state, or local officials having independent authority for the test, shall be considered to meet the requirements of this section, provided such tests conform to the applicable federal, state, or local controlled substances testing requirements, and that the results of the tests are obtained by the employer.
- j. Exception. This section does not apply to:
 - 1) An occurrence involving only boarding or alighting from a stationary motor vehicle: or
 - 2) An occurrence involving only the loading or unloading of passengers; or
 - An occurrence in the course of the operation of a passenger car or a multipurpose passenger vehicle (as defined in 571.3 of this title) by an employer unless the motor vehicle is transporting passengers for hire.

- 7. Random testing. Every employer shall comply with the requirements of this section. Every driver shall submit to random alcohol and controlled substance testing as required in this section.
 - a. Except as provided in paragraph c of this section, the minimum annual percentage rate for random alcohol testing shall be 25 percent of the average number of driver positions.
 - b. Except as provided in paragraphs (f) through (h) of this section, the minimum annual percentage rate of random controlled substances testing shall be 50 percent of the average number of driver positions.
 - c. The superintendent's decision to increase or decrease the minimum annual percentage rate for alcohol testing is based on the reported violation rate for the entire industry. All information used for this determination is drawn from the alcohol management information system reports required by 382.403 of this part. In order to ensure reliability of the data, the Highway Patrol superintendent considers the quality and completeness of the reported data, may obtain additional information or reports from employers, and may make appropriate modifications in calculating the industry violation rate.
 - d. The employer shall randomly select a sufficient number of drivers for testing during each calendar year to equal an annual rate not less than the minimum annual percentage rate for random alcohol and controlled substances testing determined by the Highway Patrol superintendent. If the employer conducts random testing for alcohol and/or controlled substances through a consortium, the number of drivers to be tested may be calculated for each individual employer or may be based on the total number of drivers covered by the consortium who are subject to random alcohol and/or controlled substances testing at the same minimum annual percentage rate under this part or any DOT alcohol or controlled substances random testing rule.
 - e. Each employer shall ensure that random alcohol and controlled substances tests conducted under this part are unannounced and that the dates for administering random alcohol and controlled substances tests are spread reasonably throughout the calendar year.
 - f. Each employer shall require that each driver who is notified of selection for random alcohol and/or controlled substances testing proceeds to the test site immediately; provided, however, that if the driver is driving a contract carrier vehicle at the time of notification, the employer shall ensure that the driver proceeds to the testing site as soon as possible.
 - g. A driver shall only be tested for alcohol while the driver is performing safety-sensitive functions, just before the driver is to perform safety-sensitive functions, or just after the driver has ceased performing such functions.
- 8. Reasonable suspicion testing.
 - a. An employer shall require a driver to submit to an alcohol test when the employer has reasonable suspicion to believe that the driver has violated the prohibitions concerning alcohol. The employer's determination that reasonable suspicion exists to require the driver to undergo an alcohol test must be based on specific, contemporaneous, articulable observations concerning the appearance, behavior, speech, or body odors of the driver.

- b. An employer shall require a driver to submit to a controlled substances test when the employer has reasonable suspicion to believe that the driver has violated the prohibitions concerning controlled substances. The employer's determination that reasonable suspicion exists to require the driver to undergo a controlled substances test must be based on specific, contemporaneous, articulable observations concerning the appearance, behavior, speech, or body odors of the driver. The observations may include indications of the chronic and withdrawal effects of controlled substances.
- c. Alcohol testing is authorized by this section only if the observations required by paragraph a of this section are made during, just preceding, or just after the period of the work day that the driver is required to be in compliance. A driver may be directed by the employer to only undergo reasonable suspicion testing while the driver is performing safety-sensitive functions, just before the driver is to perform safety-sensitive functions, or just after the driver has ceased performing such functions.

F. Retention of Records

- 1. General requirement. Each employer shall maintain records of its alcohol misuse and controlled substances use prevention programs as provided in this section. The records shall be maintained in a secure location with controlled access.
- 2. Period of retention. Each employer shall maintain the records in accordance with the following schedule:
 - a. Five years. The following records shall be maintained for a minimum of five years:
 - 1) Records of driver alcohol test results indicating an alcohol concentration of 0.02 or greater,
 - 2) Records of driver verified positive controlled substances test results,
 - 3) Documentation of refusals to take required alcohol and/or controlled substances tests,
 - 4) Driver evaluation and referrals,
 - 5) Calibration documentation.
 - 6) Records related to the administration of the alcohol and controlled substances testing programs, and
 - 7) A copy of each annual calendar year summary required by 382.403.
 - b. Two years. Records related to the alcohol and controlled substances collection process (except calibration of evidential breath testing devices).
 - c. One year. Records of negative and canceled controlled substances test results (as defined in part 40 of this title) and alcohol test results with a concentration of less than 0.02 shall be maintained for a minimum of one year.
 - d. Indefinite period. Records related to the education and training of breath alcohol technicians, screening test technicians, supervisors, and drivers shall be maintained by the employer while the individual performs the functions which require the training and for two years after ceasing to perform those functions.
- 3. Types of records. The following specific types of records shall be maintained. "Documents generated" are documents that may have to be prepared under a

requirement of this part. If the record is required to be prepared, it must be maintained.

- a. Records related to the collection process:
 - 1) Collection logbooks, if used;
 - 2) Documents relating to the random selection process;
 - 3) Calibration documentation for evidential breath testing devices;
 - 4) Documentation of breath alcohol technician training;
 - 5) Documents generated in connection with decisions to administer reasonable suspicion alcohol or controlled substances tests;
 - 6) Documents generated in connection with decisions on post-accident tests;
 - 7) Documents verifying existence of a medical explanation of the inability of a driver to provide adequate breath or to provide a urine specimen for testing; and
 - 8) Consolidated annual calendar year summaries as required by 382.403.
- b. Records related to a driver's test results:
 - 1) The employer's copy of the alcohol test form, including the results of the test;
 - 2) The employer's copy of the controlled substances test chain of custody and control form;
 - 3) Documents sent by the MRO to the employer;
 - 4) Documents related to the refusal of any driver to submit to an alcohol or controlled substances test required by this part; and
 - 5) Documents presented by a driver to dispute the result of an alcohol or controlled substances test administered under this part.
 - 6) Documents generated in connection with verifications of prior employers' alcohol or controlled substances test results.
- c. Records concerning a driver's compliance with recommendations of the substance abuse professional.
- d. Records related to education and training:
 - Materials on alcohol misuse and controlled substance use awareness, including a copy of the employer's policy on alcohol misuse and controlled substance use;
 - 2) Documentation of compliance with the requirements of 382.601, including the driver's signed receipt of education materials; and
 - 3) Documentation of training provided to supervisors for the purpose of qualifying the supervisors to make a determination concerning the need for alcohol and/or controlled substance testing based on reasonable suspicion.
- e. Administrative records related to alcohol and controlled substances testing:
 - 1) Agreements with collection site facilities, laboratories, breath alcohol technicians, screening test technicians, medical review officers, consortia, and third party service providers; and
 - 2) Names and positions of officials and their role in the employer's alcohol and controlled substances testing program(s).
- 4. Location of records. All records required by this part shall be maintained as required and shall be made available for inspection at the employer's principal place of

business within two business days after a request has been made by an authorized representative of the Highway Patrol.

- 5. Reporting of results in a management information system.
 - a. An employer shall prepare and maintain a summary of the results of its alcohol and controlled substances testing programs performed under this part during the previous calendar year, when requested by the superintendent.
 - b. If an employer is notified, during the month of January, of a request by the superintendent to report the employer's annual calendar year summary information, the employer shall prepare and submit the report to the Highway Patrol by March 15 of that year. The employer shall ensure that the annual summary report is accurate and received by March 15 at the location that the Highway Patrol specifies in its request. The report shall be in the form and manner prescribed by the Highway Patrol in its request. When the report is submitted to the Highway Patrol by mail or electronic transmission, the information requested shall be typed, except for the signature of the certifying official. Each employer shall ensure the accuracy and timeliness of each report submitted by the employer or a consortium.
 - c. Detailed summary. Each annual calendar year summary that contains information on a verified positive controlled substances test result, an alcohol screening test result of 0.02 or greater, or any other violation of the alcohol misuse provisions of this part shall include the following informational elements:
 - 1) Number of drivers subject to testing;
 - 2) Number of urine specimens collected by type of test (e.g., pre-employment, random, reasonable suspicion, post-accident);
 - 3) Number of positives verified by a MRO by type of test, and type of controlled substance:
 - 4) Number of negative controlled substance tests verified by a MRO by type of test;
 - 5) Number of persons denied a position as a driver following a pre-employment verified positive controlled substances test and/or a pre-employment alcohol test that indicates an alcohol concentration of 0.04 or greater;
 - 6) Number of drivers with tests verified positive by a medical review officer for multiple controlled substances;
 - 7) Number of driver who refused to submit to an alcohol or controlled substances test required under this subpart;
 - 8) Number of supervisors who have received required alcohol training during the reporting period;
 - 9) Number of supervisors who have received required controlled substances training during the reporting period;
 - 10) Number of screening alcohol tests by type of test;
 - 11) Number of confirmation alcohol tests, by type of test;
 - 12) Number of confirmation alcohol tests indicating an alcohol concentration of 0.02 or greater but less than 0.04, by type of test;
 - 13) Number of confirmation alcohol tests indicating an alcohol concentration of 0.04 or greater, by type of test;

- 14) Number of drivers who were returned to duty having complied with the recommendations of a substance abuse professional, in this reporting period, who previously had a verified positive controlled substance test result, or engaged in prohibited alcohol misuse under the provision of this part;
- 15) Number of drivers who were administered alcohol and drug tests at the same time, with both a verified positive drug test result and an alcohol test result indicating an alcohol concentration of 0.04 or greater; and
- 16) Number of drivers who were found to have violated any non-testing prohibitions of this part, and any action taken in response to the violation.
- d. A consortium may prepare annual calendar year summaries and reports on behalf of individual employers for purposes of compliance with this section. However, each employer shall sign and submit such a report and shall remain responsible for ensuring the accuracy and timeliness of each report prepared on its behalf by a consortium.
- 6. Access to facilities and records.
 - a. Except as required by law or expressly authorized or required in this section, no employer shall release driver information that is contained in records required to be maintained.
 - b. A driver is entitled, upon written request, to obtain copies of any records pertaining to the driver's use of alcohol or controlled substances, including any records pertaining to his or her alcohol or controlled substances tests. The employer shall promptly provide the records requested by the driver. Access to a driver's records shall not be contingent upon payment for records other than those specifically requested.
 - c. Each employer shall permit access to all facilities utilized in complying with the requirements of this part to any state or local officials with regulatory authority over the employer or any of its drivers.
 - d. Each employer shall make available copies of all results for employer alcohol and/or controlled substances testing conducted under this part and any other information pertaining to the employer's alcohol misuse and/or controlled substances use prevention program, when requested by any state or local officials with regulatory authority over the employer or any of its drivers.
 - e. When requested by the Highway Patrol superintendent as part of an accident investigation, employers shall disclose information related to the employer's administration of a post-accident alcohol and/or controlled substance test administered following the accident under investigation.
 - f. Records shall be made available to a subsequent employer upon receipt of a written request from a driver. Disclosure by the subsequent employer is permitted only as expressly authorized by the terms of the driver's request.
 - g. An employer may disclose information required to be maintained under this part pertaining to a driver, the decisionmaker in a lawsuit, grievance, or other proceeding initiated by or on behalf of the individual, and arising from the results of an alcohol and/or controlled substance test administered under this part, or from the employer's determination that the driver engaged in conduct prohibited by this part (including, but not limited to, a worker's compensation,

- unemployment compensation, or other proceeding relating to a benefit sought by the driver).
- h. An employer shall release information regarding a driver's records as directed by the specific, written consent of the driver authorizing release of the information to an identified person. Release of such information by the person receiving the information is permitted only in accordance with the terms of the employee's consent.

G. Insurance

1. All contract carriers shall have on file a copy of their insurance policy for required insurance for their type of operation(s).