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2003 HOUSE JUDICIARY

HB 1353

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### 2003 HOUSE STANDING COMMITTEE MINUTES

### **BILL/RESOLUTION NO. HB 1353**

House Judiciary Committee

☐ Conference Committee

Hearing Date 1-22-03

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Minutes: 11 members present, 2 members absent (Rep. Bernstein, Rep. Maragos)

Chairman DeKrey: We will hear testimony for HB 1353.

Robert Bennett, Asst. AG: (see attached summary) Support.

Chairman DeKrey: We will now have Rep. Thoreson give his testimony, and then we will take questions for Mr. Bennett.

Rep. Blair Thoreson: Support. I am a resident of the Horace-Mann neighborhood near the elementary school in Fargo. Several weeks ago we had a shooting gallery which was located right near the school. (see attached e-mail message). My wife works with foster care children, and in Cass County we have seen an incredible rise in the number of homes that need to be found to place these children in.

Chairman DeKrey: Thank you. At this time we will take questions for Mr. Bennett.

Sen. Trenbeath: Will this outlaw the sale of ephedrine in vending machines, or maybe it wasn't inadvertent.

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Page 2 House Judiciary Committee Bill/Resolution Number HB 1353 Hearing Date 1-22-03

Mr. Bennett: I don't think anything in the bill is inadvertent. It may impact products where ephedrine is found in bulk, it may affect the sale of items that are sold in convenience stores where you can just buy bottles of ephedrine that are sitting on the shelf in quantities of 100, 200, or 300 counts.

Sen. Trenbeath: But do you agree that under this, it would be unlawful to stock these in vending machines, even though they are single dose packages, an 18 year old would have access to the vending machine or under 18 year old.

Mr. Bennett: That might be an issue, depending on the type of package. The package could not contain more than 3 grams; but if it is a vending machine, it may very well. If that is considered to be the retail, over-the-counter sale.

<u>Chairman DeKrey:</u> Is there any mechanism, if this law is passed, that those people who have a legitimate use for it and do buy it in bulk, would still be able to do that somehow.

Mr. Bennett: I guess the issue may involved in bulk, most of the cold medications I found are either 30 mg. or 60 mg. sold in 24 or 48 packs. You are usually allowed to take around 3 or 4 dosages a day. There may be some which are limited to 2 a day. Again, we are talking about a single, over-the-counter sale. This is certainly not going to prevent people from coming in and buying separate sale after separate sale.

Rep. Klemin: It sounds like the source of the problem is the ephedrine based drugs, without that it would be a lot harder to manufacture meth. and I don't know the whole ramifications of all these things with cold medications and other things, but it occurs to me that there must be an alternative to ephedrine based drugs. Is there any discussion happening relating to getting ephedrine based drugs as a controlled substance, for example.

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Page 3 House Judiciary Committee

Bill/Resolution Number HB 1353
Hearing Date 1-22-03

Mr. Bennett: Some states have lo

Mr. Bennett: Some states have looked at that, controlling these substances, providing more control. Maybe the State Board of Pharmacy could declare it to be an immediate pre-cursor of meth, but the problem is that ephedrine is widespread and very effective in drying up a bad cold, and the dosages are so small. Ephedrine does have legitimate use.

Rep. Galvin: I know a pharmacist who, voluntarily, moved the products into the section behind the till. She has control over the products, would this work?

Mr. Bennett: That is one way, the pharmacist could keep on eye on sales; but what about the large discount stores, such as Wal-Mart, Target, etc. They do notify law enforcement when they see people buying these products. What we have is a non-prescription drug approved for use by the public without a prescription, it is not a controlled substance.

Rep. Onstad: If you purchase the products over the Internet, is that addressed or not?

Mr. Bennett: You can buy anything over the Internet, particularly when it is a non-prescription type of drug. As far as being addressed, it probably wouldn't be covered by the bill, unless flagged for buying large quantities, along with other drug paraphernalia.

**Rep. Onstad:** Is there a cost to the retail store.

Wayne Stenehjem, AG: There is not a cost for the retail meth. watch, that's something that we have undertaken with our staff. We did work with some of the retailers, who helped us come up with the funding to buy the stickers, etc. We are also seeking a grant, because part of the training program that we're talking about in this bill, will consist of watching a video tape, that we are going to produce which shows which products people are buying, what they should do, and what they should not do when they see someone coming into the store and buying these products.

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Page 4
House Judiciary Committee
Bill/Resolution Number HB 1353
Hearing Date 1-22-03

<u>Sen. Dever:</u> Self-service counters, are there software programs through the check-out registers, do they have the ability to red flag this kind of a purchase.

Mr. Bennett: The possession of the cold medicine alone, is not the only evidence that you are engaged in this activity. If someone has 12 boxes of cold medicine, along with all the other ingredients that might be involved, the containers, the batteries, that's going to be a strong indication that they are involved in the manufacture of this drug. We do look at the quantity in light of other things, such as drug paraphernalia. I don't see how this is going to impact the law-abiding person.

Sen. Trenbeath: I think you misunderstood my comment with regard to the vending machine. I am not concerned about people with a pocketful of quarters buying out all the ephedrine, I am worried about under this bill, it would be unlawful to stock it in a vending machine, because an 18 year old could access it.

Mr. Bennett: Yes, it could fall within the over-the-counter sale, where it might be. That would certainly be an issue that might have to be addressed, if it is under the age of 18. If it is the issue of the packages of the sales, that could be addressed, also.

Wayne Stenehjem. AG: This goes back to the point I was making this morning, when I introduced all of these bills. I said, I'm not promising anybody that there's not going to be some inconvenience, and that may be the situation with the vending machines, which are typically found in a hotel, they could just as easily move it behind the counter at the front desk and sell it there. There may be problems with people who want to buy more than 2 or 3. The problem in ND is severe enough that it needs a reaction, that yes, it's going to cost some inconvenience to people, and that is simply the way it has to be, in my mind.

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10/3/03 Date Page 5 House Judiciary Committee Bill/Resolution Number HB 1353 Hearing Date 1-22-03

Rep. Klemin: I understand that there is a large problem with these kinds of products is that they are susceptible to shoplifting and you don't need proof of age or anything to shoplift. How is this going to help that sort of thing, if we don't have some kind of restrictive access to that.

Mr. Stenehjem: Here is how that is going to happen in the marketplace. What's going to happen is that people who operate grocery stores, convenience stores for a profit, will if they feel the need is there and that the loss is great enough, decide to take alternative measures to protect their inventory. I know there are stores here in North Dakota that, in the evenings and on the weekends, remove the cold capsules from their shelves, or remove all of them but one or two because what you are talking about happens to them. They are finding that they are the victims of such huge amounts of shoplifting, they have to get control of their inventory. They'll take care of themselves I think,

Chairman DeKrey: Thank you. Any further testimony in support of HB 1353.

Tom Woodmansee, President of the ND Grocers Association: We appear in support of the Attorney General's efforts in this area. We've been working with him since midsummer and are people are willing to do their part as to what they have to do, and should this become a problem on theft, I'm sure most of you will make the proper adjustments and get them out of the way, but our people have learned a lot over the last six months, we just had a convention last weekend in Fargo. They feel that this is something they can deal with. I think you will have the complete support of the retail community. We're getting very good of checking ID's to determine who is old enough and who is not. I think we can do our part in this one too.

Chairman DeKrey: Thank you.

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Page 6 House Judiciary Committee Bill/Resolution Number HB 1353 Hearing Date 1-22-03

Rep. Kretschmar: Would it be less onerous or more onerous for retailers, if the law provided that if someone bought more than 3 packages, they'd have to take down their name and address, SS #.

Mr. Woodmansee: I think it would be more, because I think a lot of them are doing it now, just writing it down and taking addresses at the advice of the law enforcement community, because they would prefer them not to be strictly identified with that individual, so that retaliation could not come back, if they started taking names. What they do now, is take whatever information they've got and supply it to the law enforcement people. In the Fargo area, some of the merchants are now already having it show up on their till, if they come through with more than 2 pkgs.

**Chairman DeKrey:** Thank you. Anyone else wish to testify in support of HB 1353.

Nancy Bukar, Director of State Governmental Relations for the CHPA: CHPA is the trade association that represents the manufacturers of the over-the-counter drugs in question and in this bill today. Our members include the large pharmaceutical companies as well as smaller ones, and generic companies that manufacturer drugs containing ephedrine, etc. that are used to manufacturer meth. We've been working on this issue for a long time, over 7 years. We participated this summer with the A.G. in North Dakota Meth. Seminars. We did actually make a donation to the Meth Watch program. We did want to assist the A.G. in his good efforts. Our member companies have also contributed up to 5 million dollars to the partnership for a drug free America to try and fight this problem on a national level and particularly in the Midwest, and they do that voluntarily. There have been some questions come about at pseudoephedrine as a whole, and I want to address those before I talk about the bill. Pseudoephendrine is the only

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Page 7 House Judiciary Committee Bill/Resolution Number HB 1353 Hearing Date 1-22-03

over-the-counter decongestant available without a prescriptions. Previously, PPA, was removed from the market within the past two years because of some health and safety concerns, so right now, pseudoephedrine is it for those people suffering from coughs, colds, allergies, and for sinus relief. There are over 4,000 products containing pseudoephedrine, that's counting all the brand name products, as well as any of the store brands that are manufactured. You won't see that many in a store. The federal law would address the on-line purchase concerns that was raised. There are reporting requirements for any mail order purchases, anyone ordering over the Internet and receiving their products via the mail, that would trigger some reporting requirements to the DEA. So that would be addressed at the federal level, and would cover some of the concerns there. I'd like to talk a little bit of HB 1353. In a number of states working on this issue, this is the strongest, single piece of legislation that I have seen, and we support the AG's efforts in trying to accomplish that. We are pleased to see that CHPA model's language is included in the bill, specifically the language pertaining to the 24 g possession, the exemption for the pediatric products, which is important to us. We don't want to see a parent trying to dose their child with an adult strength product. There is simply too little pseudoephedrine in those products to make it worth any meth. cook's while, and a majority are in liquid form. It is very difficult to cook meth with a liquid pseudoephedrine product. Also included in the bill is what we call the lock technology. You heard Mr. Bennett talk about that. That would give an exemption to those products that include an ingredient that make it impossible to manufacturer meth. The company, Warner Lambert, has started that research a number of years ago, and progressed very well. Pfizer acquired Warner Lambert, they've continued that research and we hope to see something this summer, and Prizer has agreed to license that technology to other companies at a nominal

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Page 8
House Judiciary Committee
Bill/Resolution Number HB 1353
Hearing Date 1-22-03

cost, so they can also include that technology in their products. CHPA member products, are all in compliance with the federal law, which would require blister packs, no more than 3 g base per product or liquid. None of our members make products in bottles since the federal law passed in 1996. We do have some concerns, and we are continuing our discussions with the AG about, and we hope to be able to reach resolution with that.

Rep. Klemin: The federal law that you refer to, is that a proposed law.

Ms. Bukar: In 1996, Congress passed the Comprehensive Meth. Control Act. That gave a safe harbor to products that were packed in certain ways, to prevent use in the meth labs. That is the blister pack language that set up suspicious order reporting requirements for wholesalers and manufacturers. We saw higher peaks of ordering from retailers or grocery stores, so there is a reporting system in place, one level removed from the retailers. It caused people to treat pseudoephedrine differently in the manufacturing and wholesale level. In the year 2000, Congress passed, and President signed, the Meth. Anti-Proliferation Act, that places further controls on pseudoephedrine products; thereby making it impossible or illegal for someone to manufacturer a product that contains more than 3 g. base per product, so you won't see the 200 count bottles around anymore, it's not legal. There are still bottled products out there, but it also set up stricter controls on pseudoephedrine products and lowered the standard criminally for people to violate those rules.

Rep. Klemin: What is the information about the Pfizer company?

Ms. Bukar: We call it the lock technology, and I hear from Pfizer that it could be as soon as this summer. DEA and FDA are both working with Pfizer, so that when this ingredient is available

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Page 9 House Judiciary Committee Bill/Resolution Number HB 1353 Hearing Date 1-22-03

and works, that there will be an expedited approval process. The FDA won't hold up their approval.

**Rep. Klemin:** What is the lock technology?

Ms. Bukar: It would be another ingredient that you would put into the pills so that when someone tried to make meth with a pseudoephedrine product, it would turn into a tar, which would make it unable to be used to make meth and it emits a very stinky odor. That's what I have been told, I haven't seen it in process. DEA is working with Pfizer to test their ingredient in a meth lab. They are actually meth at the DEA lab to see if it would work, and that is an ongoing process which we hope to see finalized sometime this summer or hopefully by the end of the year.

<u>Chairman DeKrey:</u> Thank you for your testimony. Any further testimony in support of HB 1353.

Sen. Bercier: I'd like to assure the AG that I just talked to a pharmacist back home, and he used to get that in large bottles and now it's all by prescription.

Mr. Stenehjem: This ephedrine is not in the blister packs, where you have to punch through. This bill makes all of these illegal. This bill will prohibit any sale where it is not in a blister pack.

Howard Anderson, Jr., Executive Director of the ND Board of Pharmacy: We're in support of HB 1353. We have talked to our Board of Pharmacy and several members of the pharmacy community, we don't feel that this will adversely affect any legitimate patients who are out there purchasing these medications.

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Page 10
House Judiciary Committee
Bill/Resolution Number HB 1353
Hearing Date 1-22-03

Chairman DeKrey: Thank you. Any further testimony in support of HB 1353, anyone wishing to testify in opposition to HB 1353. We will close the hearing.

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### 2003 HOUSE STANDING COMMITTEE MINUTES

### BILL/RESOLUTION NO. HB 1353

House Judiciary Committee

☐ Conference Committee

Hearing Date 1-28-03

Tape Number	Side A	Side B	Meter #
1		х	15-end
2	Х		0-17

Minutes: 12 members present, 1 member absent (Rep. Maragos)

Chairman DeKrey: We will go to HB 1353.

Sandi Tabor, Deputy AG: There are some amendments beside ours on HB 1353. I will review the AG's quickly. After the hearing on Wednesday, the State Crime Lab contacted us and said that we had the terminology wrong. One of the amendments will add an emergency clause. (see attached amendments).

Rep. Kretschmar: What does HCl mean?

Ms. Tabor: The chemical name is hydrochloride.

Rep. Onstad: Are you aware that they sell the pills in pkgs of 3.

Ms. Tabor: That is what Rep. Grande told me about. They will have to break them up or not sell the products.

Discussion was held as to precursor vs. analog. Precursors are utilized to make meth. Analogs are the finished product.

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Page 2 House Judiciary Committee Bill/Resolution Number HB 1353 Hearing Date 1-28-03

Rep. Delmore: I move the amendments to HB 1353, the AG's.

Rep. Kretschmar: Seconded.

Voice vote: 12 Yes, 1 absent.

Chairman DeKrey: Any discussion.

Rep. Grande: I would like to offer an amendment, pg 6, line 28 to change from 2 to 3 packs.

Rep. Bernstein: Seconded.

Chairman DeKrey: Please explain your amendment.

Rep. Grande: I guess this amendment comes into play in a couple different area. What about the bulk rate savings at Sam's Club, where the pills comes in a 3 pk.

Discussion continued regarding 2 packs vs. 3 packs, and that if we were to adopt language, ND will have the strongest language in the US. The AG wants only 2 packs, or a limit of 3 g. in a sale. Liquid can't be used to make meth, which keeps the pediatric ephedrine available, since the amount of ephedrine is so low. We will put together a subcommittee of Rep. Grande, Rep. Delmore and Rep. Klemin, working with the AG's office.

Rep. Grande: I will withdraw my motion.

Rep. Bernstein: I will withdraw my second.

The meeting was closed.

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### 2003 HOUSE STANDING COMMITTEE MINUTES

### **BILL/RESOLUTION NO. HB 1353**

House Judiciary Committee

☐ Conference Committee

Hearing Date 2-4-03

Tape Number	Side A	Side B	Meter #
3	х		44-45
3		x	2.4-13.4
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ommittee Clerk Signature	Deluio		

Minutes: 11 members present, 2 members absent (Rep. Bernstein, Rep. Wrangham)

Chairman DeKrey: We will open the hearing on HB 1353 to receive testimony from Mr.

Jordre.

Galen Jordre, Executive Vice President of ND Pharmaceutical Association: (see attached testimony).

Chairman DeKrey: Thank you. We will close the hearing now.

(Reopened later in the same session)

Chairman DeKrey: What are the committee's wishes in regard to HB 1353.

Rep. Grande: I have amendment 38295.0102 dated 2/4/03 which encompass all the

amendments that were accepted by the committee.

Rep. Delmore: I move the Grande Amendments as it stands.

Rep. Klemin: Seconded.

Voice vote: Carries.

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Page 2 House Judiciary Committee Bill/Resolution Number HB 1353 Hearing Date 2-4-03

Rep. Delmore: I move a Do Pass as amended.

Rep. Boehning: Seconded.

11 YES 0 NO 2 ABSENT

DO PASS AS AMENDED

CARRIER: Rep. Maragos

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# Proposed Amendments to House Bill 1353

January 28, 2003
Presented by the Office of Attorney General

Page 1, line 6, after ";" remove "and"

Page 1, line 6, after "penalty" insert "; to provide an effective date; and to declare an emergency"

Page 5, line 25, remove "phenylpropanolamine"

Page 6, line 14, after "drugs" insert "calculated in the terms of ephedrine HCI and pseudoephedrine HCI"

Page 6, line 23, after "ephedrine" insert "HCI"

Page 6, line 24, replace the first "base" with "and"

Page 6, line 24, after "pseudoephedrine" replace "<u>base</u>, and <u>phenylpropanolamine base</u>" with "<u>HCI</u>"

Page 8, after line 9, insert:

**SECTION 6. EFFECTIVE DATE.** This Act becomes effective immediately upon its filing with the secretary of state.

SECTION 7. EMERGENCY. This Act is declared to be an emergency measure.

Renumber accordingly

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38295.0102 Title.0200

Prepared by the Legislative Council staff for 215 03
Representative Grande
February 4, 2002

HOUSE

AMENDMENTS TO HOUSE BILL NO. 1353 JUD

2-05-03

Page 1, line 6, remove the second "and" and after "penalty" insert "; and to declare an emergency"

HOUSE AMENDMENTS TO HB 1353

JUD 2-05-03

Page 5, line 25, remove "phenylpropanolamine."

HOUSE AMENDMENTS TO HB : 1353 JUD 2-05-03
Page 6, line 14, after "drugs" insert "calculated in terms of ephedrine HCl and pseudoephedrine

Page 6, line 21, after "of" insert "nonliquid"

Page 6, line 24, replace the first "base," with "HCI and" and replace "base, and phenylpropanolamine base" with "HCI"

Page 6, line 25, replace "For nonliquid products, sales" with "Sales"

HOUSE AMENDM, ENTS TO HB 1353 JUD 2-05-03

Page 8, after line 9, insert:

"9. A political subdivision, including a home rule city or county, may not enact any ordinance relating to the sale by a retail distributor of over-the-counter products containing ephedrine, pseudoephedrine, or phenylpropanolamine. Any existing ordinance is void.

**SECTION 6. EMERGENCY.** This Act is declared to be an emergency measure."

Renumber accordingly

Page No. 1

38295.0102

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Date: 2/4/03
Roll Call Vote #: /

# 2003 HOUSE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. 1353

House Judiciary				Com	mittee
Check here for Conference C					
Legislative Council Amendment	Number _	3	8295.0102	0200	1-11-
Action Taken	Do A	aso C	ls amended		~
Motion Made By Rep.	Delmor	L_Se	8295.0102  Solution of the Sol	hning	
Representatives	Yes	No	Representatives	Yes	No
Chairman DeKrey	V		Rep. Delmore		
Vice Chairman Maragos			Rep. Eckre	4	
Rep. Bernstein	AB		Rep. Onstad	V	
Rep. Boehning	~				
Rep. Galvin	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \				
Rep. Grande	~				
Rep. Kingsbury	V				
Rep. Klemin	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \				
Rop. Kretschmar					
Rep. Wrangham	AB				
Total (Yes)	11	No	Ø		
10(a)		140			
Absent		<u>~</u>			<del></del>
Floor Assignment	Rep. N	lara	200		
f the vote is on an amendment, bri	•		•		

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REPORT OF STANDING COMMITTEE (410) February 5, 2003 9:29 a.m.

Module No: HR-22-1676 Carrier: Maragos

Insert LC: 38295.0102 Title: .0200

REPORT OF STANDING COMMITTEE

HB 1353: Judiciary Committee (Rep. DeKrey, Chairman) recommends AMENDMENTS AS FOLLOWS and when so amended, recommends DO PASS (11 YEAS, 0 NAYS, 2 ABSENT AND NOT VOTING). HB 1353 was placed on the Sixth order on the calendar.

Page 1, line 6, remove the second "and" and after "penalty" insert "; and to declare an emergency"

Page 5, line 25, remove "phenylpropanolamine,"

Page 6, line 14, after "drugs" insert "calculated in terms of ephedrine HCI and pseudoephedrine HCI"

Page 6, line 21, after "of" insert "nonliquid"

Page 6, line 24, replace the first "base," with "HCI and" and replace "base, and phenylpropanolamine base" with "HCI"

Page 6, line 25, replace "For nonliquid products, sales" with "Sales"

Page 8, after line 9, insert:

"9. A political subdivision, including a home rule city or county, may not enact any ordinance relating to the sale by a retail distributor of over-the-counter products containing ephedrine, pseudoephedrine, or phenylpropanolamine. Any existing ordinance is void.

SECTION 6. EMERGENCY. This Act is declared to be an emergency measure."

Renumber accordingly

(2) DESK, (3) COMM

Page No. 1

HR-22-1676

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1303 Date 2003 SENATE JUDICIARY

HB 1353

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10/3/03

Date

### 2003 SENATE STANDING COMMITTEE MINUTES

### BILL/RESOLUTION NO. HB 1353

Senate Judiciary Committee

☐ Conference Committee

Hearing Date 03/05/03

Tape Number	Side A	Side B	Meter #
2	X		19.1 - 37.9
Committee Clerk Signature	moria	Lolbing	

Minutes: Senator John T. Traynor, Chairman, called the meeting to order. Roll call was taken and not all committee members present. Sen. Traynor requested meeting starts with committee work on the bill:

The original hearing on this bill was heard in a joint session, January 22, 2003 Attachment #1 are the notes to the joint session.

Sandy Tabor - Assistant to the Attorney General - Reintroduce the bill

CHPA - Consumer Healthcare Products Association - Hand out of state restrictions on

Ephedrine, Pseudoephedrine & Phenylpropanolamine - Attachment #1

Discussion of current state law.

Sen. Nelson made a motion to do pass without any amendments.

Motion Made to DO PASS HB 1351 Senator Carolyn Nelson and seconded by Senator

Thomas L. Trenbeath

Michigan, military of the analysis of the second

Roll Call Vote: 5 Yes. 0 No. 1 Absent

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Page 2 Senate Judiciary Committee Bill/Resolution Number HB 1353 Hearing Date 03/05/03

**Motion Passed** 

Washington and a supply and a supply and

Floor Assignment: Senator Thomas L. Trenbeath

Senator John T. Traynor, Chairman closed the hearing

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Date: March 5, 2003 Roll Call Vote #: 1

### 2003 SENATE STANDING COMMITTEE ROLL CALL VOTES **BILL/RESOLUTION NO. HB 1353**

Senate		JUDIO	CIARY		Com	mittee
Check here fo	r Conference Con	nmittee				
Legislative Counci	l Amendment Nu	mber _	<del></del> ,			··········
Action Taken	DO PASS Engre	ssed Bil	1			
Motion Made By	Senator Carolyr	Nelson	Se	conded By Senator Thom	as L. Trent	<u>eath</u>
Sena	ators	Yes	No	Senators	Yes	No
Sen. John T. Tray	nor - Chairman	X		Sen. Dennis Bercier	A	A
Sen. Stanley. Lys		X		Sen. Carolyn Nelson	X	
Sen. Dick Dever		X	<u> </u>			
Sen. Thomas L. T	renbeath	X				
		T				
		,				
		1				
		1	·			
		1				
i —						
Total (Yes) _	FIVE (5)	······································	No	ZERO (0)		
Absent ONE	(1)					
Floor Assignment	Sen. Trenbeath					
If the vote is on an a	mendment, briefl	y indicat	e intent	:		

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REPORT OF STANDING COMMITTEE (410) March 6, 2003 9:07 a.m.

Module No: SR-40-4063 Cairler: Trenbeath Insert LC: . Title: .

REPORT OF STANDING COMMITTEE

HB 1353, as engrossed: Judiciary Committee (Sen. Traynor, Chairman) recommends DO

PASS (5 YEAS, 0 NAYS, 1 ABSENT AND NOT VOTING). Engrossed HB 1353 was

placed on the Fourteenth order on the calendar.

(2) DESK, (3) COMM

**માં આપણાના પ્રતાસના ઉત્ત**ાર કે**લા કરાવેલા મ**ાર કર્યો કરીએ. એ અપણોલી કેલા એક કેલા માટે કરવા માટે કરવા માટે કે માર્ચે

Page No. 1

SR-40-4063

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2003 TESTIMONY HB 1353

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### Summary of House Bill 1353

# Robert Bennett Assistant Attorney General

### SECTION 1 -

This amendment applies, unless the context otherwise requires, the definitions of the Uniform Controlled Substances Act to North Dakota Century Code chapters 19-03.2 (Imitation Controlled Substances) and 19-03.4 (Drug Paraphernalia), each chapter involving closely related drug enforcement provisions.

### SECTION 2 -

Provides definitions of "methamphetamine precursor drug", "over-the-counter-sale", and "sale" --

### SECTIONS 3 and 4 -

Amends provisions of chapter 19-03.4 relating to the definition of drug paraphernalia to specifically include methamphetamine precursor drugs and to establish prima facie evidence of intent to violate provisions regarding the unlawful possession, manufacture, or delivery of drug paraphernalia -

The remainder of the bill addresses the restrictions on the sale of non-prescription, over-the-counter ephedrine-based (methamphetamine precursor) drugs.

### SECTION 5 -

Establishes requirements for the packaging of ephedrine-based (methamphetamine precursor) drugs for retail sale -

Prohibits the sale other than in blister packs, unit doses, or pouches with each package containing no more than a total of 3 grams of methamphetamine precursor drugs —

Prohibits the delivery of more than 2 packages of ephedrine-based drugs in a single over-the-counter sale --

Prohibits the retail sale of ephedrine-based drugs to a person under the age of 18 years –

1

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Imposes penalties of up to 1 year imprisonment, a \$2000, fine, or both, for violation of the retail-sale packaging requirements and up to a \$500 fine, for a first offense, for delivering more than 2 packages of the ephedrinebased drug in a single sale, or delivering such a drug to a person under the age of 18 years -

Provides incentives to persons making retail sales of ephedrine-based drugs to obtain "proof of age" from a purchaser -

A prima facle case of a violation is established if "proof of age" is not obtained, unless the purchaser appears to be at least 25 years of age -

An affirmative defense is provided if "proof of age" is obtained, it is false, the purchaser reasonably appeared to be at least 18 years of age, and the seller acted in good faith -

Exempts certain pediatric products primarily intended for use by children under the age of 12 years and those drugs that the state board of pharmacy has determined are formulated to prevent their use and conversion of its active ingredient into methamphetamine -

Encourages the use of, and participation in, approved retail training programs regarding state and federal requirements for the sale and packaging of ephedrine-based (methamphetamine precursor) drugs by owners, operators, and managers of businesses engaged in the over-thecounter retail sale of such drugs -

2

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### HMANA Meeting 6:30 p.m., Thursday, January 16 Horace **Mann Library**

### The Lemonade House!

HMANA is investigating the possibility of rehabilitating a house in our neighborhood. Probably most of you are familiar with the "shooting gallery" drug house at 904 3rd St, which has been in the news recently. Mike Simonson has come up with the idea of HMANA buying the house, fixing it up, and selling it to a family with children. This idea has received a great reception and wonderful support from the city. Currently inquiries are being made to see if the owner is in a position to sell. We hope to have more information for you at the meeting on Thursday. If this project becomes a reality, we have a great opportunity to turn lemons into lemonade!

### The Meth Threat

HMANA is hosting an informative presentation on methamphetemine. A Fargo Police narcotics officer, Pat Claus, will speak on meth use, and how to recognize it in our families and neighborhood. He will bring drug paraphernalia, so we can recognize it if we ever see it. And Joel Vettel, a patrol officer, will also give us his perspective on the topic. This event is open to the public and will be held at the Fargo Public Library, 7:00 to 8:30 p.m., Thursday, January 30.

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# HB 1353 Limitations on the Retail Sale of Over-The-Counter Methamphetamine Precursor Drugs

The bill does the following:

- Adds three definitions to the controlled substances act methamphetamine precursor drug, over-the-counter sale and sale
- Establishes that possessing more than 24 grams of a methamphetamine precursor is prima facie evidence of intent to violate the drug paraphernalia statute.
- Clarifies that the bill does not apply to practitioners or products possessed in the course of a legitimate and lawful business.
- Limits the retail sale of methamphetamine precursor to a total of three grams of product or two packages of product.
- Prohibits the sale of over-the-counter methamphetamine precursor drugs to people under the age of 18.
- ▶ Provides a defense for retailers making the sale to someone under 18 if certain precautions are taken.
- ► Clarifies that the section does not apply to pediatric products intended for children under 12.
- Makes it either a class A misdemeanor or an infraction to violate the section.
- Clarifies that a retailer will not be found guilty of violating the section if the retailer conducts a training program similar to the Retail Meth Watch program implemented last summer by the Attorney General's office.

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Deaning Stolliant

1013103 Date



1906 E Broadway Ave.
Bismarck, ND 58501-4700
Tel. 701-258-4968
Fax 701-258-9312
e-mail ndpha@nodakpharmacy.com

February 4, 2003

Honorable Duane DeKrey State Representative Chairman – Judiciary Committee 600 E Boulevard Ave Bismarck ND 58505

Dear Chairman DeKrey:

On behalf of the North Dakota Pharmaceutical Association (NDPhA) an organization that represents the 700 pharmacists practicing in the state I want to indicate our support HB 1353.

We realize that the provisions of HB 1353 related to the retail or over-the-counter sale of methamphetamine precursor drugs will place additional requirements on our members and may cause slight inconvenience to the public that we serve. However, we feel that the human costs of the illegal methamphetamine trade are such we all need to make some sacrifice to control this scourge in our state.

After reviewing the contents of this bill, we have determined that the limitations on packaging, quantities, and age limits do not interfere with the ability of the public to obtain these products for their health needs. The package size of three grams of pseudoephedrine will allow up to one hundred 30mg. tablets to be delivered. This is a one-month supply if a person is taking them regularly, something that does not happen often. The limitation of two packages per purchase does not greatly impair the ability of the public to obtain these products. If patients suffer a medical condition that requires greater quantities in higher doses, they would be able to obtain those quantities through a prescription by their physician. While the limitation of sales to persons under the age of eighteen may inconvenience some, there are always opportunities for that age group to obtain the products through parents or other caretakers.

We realize that determined criminals can use techniques to develop creative tactics to obtain these products through purchasing from multiple outlets but we feel that the limitations in HB 1353 will make it more difficult and will create a greater opportunity for apprehension. We do not see any legitimate medical hardships caused by the restrictions outlined in the bill and will work with the officials of the state to ensure that illegitimate use of these products is diminished.

Sincerely,

Galen Jordre, R.Ph. Executive Vice President

OFFICERS 2002 - 2003 BOB TREITLINE, R.Ph.

President

WADE BILDEN, R.Ph. President-Elect

CURTIS McGARVEY, R.Ph. Vice-President

GALEN JORDRE, R.Ph. Executive Vice President

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14. W. A.



# CONSUMER HEALTHCARE PRODUCTS ASSOCIATION®

# Summary of State Restrictions on Ephedrine, Pseudoephedrine & Phenylpropanolamine

(Updated October 2002)

Below is a listing of the states with their statutory or regulatory restrictions specific to nonprescription medicines containing ephedrine, pseudoephedrine and phenylpropanolamine as they relate to the precursor status of these chemicals to manufacture an illicit substance. Clicking on the state name will take you directly to the summary information for that state, or alternatively, scroll to view all listed states.

CHPA makes every effort to monitor developments in all 50 states and to keep this information complete and accurate. However, this summary should not replace the thoughtful advice of legal counsel and discussions with relevant state agencies. Seek the advice of legal counsel, as well as regulators in a particular state, before establishing a compliance program in reliance on these requirements.

Jates of enactment are included where statute or regulation has changed since 1990.

# Possession of EPH, PSE and PPA Limitations on None Restrictions on Marketing. Advertising and Labeling None Restrictions and/or Limits on Retail Sales of OTCs w/EPH, PSE or PPA Alabama None Distributors of Over-the-Counter EPH, PSE or PPA None - EPH, PSE and PPA are regulated as precursor chemicals but OTCs Requirements for Ala. Code §20-2-188(a). exempted. Restricted Availability of EPH, PSE or PPA None

1# HH

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Unlawful to possess EPH, PSE or PPA with intent to manufacture an imitation controlled substance. Restrictions on Marketing, Limitations on Advertising and Labeling ? Possession of EPH, PSE and PPA Alaska Stat. §11.71.020(a) Unlawful to possess EPH, PSE or PPA with intent to Alaska Stat. §11.73.020. methamphetamine. manufacture (2000)None Restriction or Limits R on Retail Sales of OTCs A w/EPH, PSE or PPA. None Requirements for Distributors of Over-the-Counter EPH, PSE or PPA None red Availability of PH, PSE or PPA None

		Arizona		
Restricted Availability of		Restrictions and/or Limits Restrictions on Marketing,	Restrictions on Marketing,	Limitations on
EFF, PSE OF PPA	Distributors of Over-the-	on Retail Sales of OTCs	Advertising and Labeling	Possession of EPH-PSE
	Counter EPH, PSE or PPA	w/EPH, PSE or PPA	)	and PPA
Schedule V for single	EPH, PSE and PPA are	Retail sales of EPH. FSE or None		Injawful to necess EDH
Ingredient EPH.		PPA limited to 24		PSE or PPA with intent to
	chemicals and distributors	gm./fransaction. Above		manufacture illicit substance
(4000)	must register with state;	threshold sales and		or to sell with knowledge
(1830).	sate-harbor OTCs are	suspicious transactions		pregirsor will be used for
	exempt at retail; DEA	require reports.		allot cutetance
	registrants submit fed?	•		more substantoe.
	forms in lieu of AZ reports.	Ariz. Rev. Stat. §13-3404		Ariz Rev Stat 813-3404 04
,		(1999)		(4000)
	Ariz. Rev. Stat. §§13-3404			(1999).
	and 3404.01 (1999).	Unlawful to sell EPH, PSE		
		or PPA with knowledge		
•		precursor will be used for		
		illicit substance.		
****		-i-V		
		4000)		
		(1889).		

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Restricted Availability of		Restrictions and or I mits Restrictions on that better	Restrictions on flashotten	
EPH, PSE or PPA	he-	On Retail Sales of OTCs	Adjusting conduction of	
		WEDH DOE OF DO	Auvernsing and Labeling	Posses
Schedule V for single	FDH DCE and DOA			and PPA
į.			None	Unlawful to possess > 5
	egulated as precursor	on retail sales of EPH, PSE		grams of EPH and > 9
				grams of PSE or PPA.
norodiente) Doot of Health	Ē			exemption for retailers and
Built Ad. Contains). Dept. of nealing (Reeping records of OTC	Records of OTC	pack/unit dose packaging		health care providers are
	conform to	_		montpotheren utolooden
	retail sales limits;	Wipmort of ane 10		manuacus, whoesages
Feb. 1996). However, all	manufacturers and	Todailionant		and distributions turnishing
V	San San Maria	בולקופון מוני		EPH, PSE and PPA to
Westernament of the second	WINGSORIES TILUSE SUBMIT	Exemptions for pediatric		health care nowyders
oy statute.	suspicious order reports to	solids <=15mg, /dose		Industrial appropriate the
	the state board of	licuids <=15 ma /does nor 5		CHICAMIC POSCOSCO STEEL
Ark. Code Ann. 65-64-608	pharmacy	ביים ביים ביים ביים ביים ביים ביים ביים		constitute prima ten
	piranica).	min., and concentrated intant		evidence of inten
		drops <=2 mi/dose and total		manifacture
	Ark. Code Ann §5-64	package <=1 fl. oz		
	1005(d), 1006 (2001).			
		Ark. Code Ann 85-64-1103		
	Wholesale distributors must	(2001)		Ark. Code. Ann. 95-54-1101
				(2001).
	Pharmacy regulations	Reckiess disregard		
	regarding the storage and	Standard for unlawful		Olitawius to possess EPH,
	V	distribution		TOE, OF PPA with intent to
	Regulations mirror current			manufacture or distribute
		Ark Code Am SE 64 1100		methamphetamine.
		(2004)		
	Ark. State Board of	(2001).		Ark. Code. Ann. §5-64-1102
	Obomouni Con co			(2001).
	Filefilliacy Code \$08-(2-			,
	door.	!		

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Possession of EPH. PSE Untawful to possess EPH or PSE with intent to Cal. Health & Safety Code §11383 (1997). and PPA nethamphetamine manufacture Restrictions on Marketing, Advertising and Labeling None Restrictions and/or Limits on Retail Sales of OTCs w/EPH. PSE or PPA 3 pkg./9 gm. limit per transaction on retail sales of EPH, PSE or PPA; exempts ordinances restricting retail sales EPH, PSE and PPA Cal. Health & Safety Code \$\$11100, 11106 (1999). pediatric liquids, incl. concentrated infant drops. Preempts all CA local oroducts. Distributors of Over-the-Counter EPH, PSE or PPA Recordkeeping and reporting of threshold transactions of EPH, PSE & registration and reporting by <u>\$11100(e)(4); -(a)(16)</u> (1996); and <u>\$11383</u> (1993). Cal. Health & Safety Code Cal. Health & Safety Code §11106 (1997). EPH, PSE and PPA are regulated as precursor chemicals; includes \$11106 (1997); PPA. required. distributors, tricted Availability of EPH, PSE or PPA

N. A.

**.** 

	Limitations on Possession of EPH, PSE	Unlawful to possess EPH, PSE or PPA with intent to use as a precursor.	Col. Rev. Stat. §18-18-412.5.
	Marketing, Advertising and Labeling	None	
Colorado	Restrictions and/or Limits on Retail Sales of OTCs w/EPH, PSE or PPA	None	
	Requirements for Distributors of Over-the-Counter EPH, PSE or PPA	None	
	Restricted Availability of EPH, PSE or PPA	Schedule II for EPH with exemption for products exempt from federal CSA (i.e., OTC products).	Coi. Rev. Stat. §18-18- 418(2).

None	None	None	projec	
AIIO LEA			None	None
, Vad pue.	and Labeling	WEPH, PSE or PPA	Counter ETH, TOE OF PPA	
			Counter EDU Dee - Day	
Parceacion of Cold	Marketing Advertising	Ver-the On Retail Sales of OTCs   Marketing Advertising	Distributors of Over-the-	
Limitations on	Restrictions on	resulctions and of chills		ACC DOG HOS
		Restrictions and/or 1 mit	Requirements for	Restricted Availability of
		Connecticut		

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Limitations on Possession of EPH; PSE, and PPA None Marketing, Advertising Restrictions on and Labeling None Restriction: \_\_\_\_or Limits . on Retail Sales of OTCs W/EPH. PSE or PPA Dek None Requirements for Distributors of Over-the-Counter EPH, PSE or PPA None cted Availability of PH, PSE or PPA EPH, None

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**Ø** 2

Limitations on Possession of EPH, PSE and PPA Marketing, Advertising and Labeling None Restrictions and/or Limits on Retail Sales of OTCs w/EPH. PSE or PPA District of Columbia None Requirements for Distributors of Over-the-Counter EPH, PSE or PPA None Restricted Availability of EPH, PSE or PPA

None

None Florida

and Labeling Restrictions and/or Limits
on Retail Sales of OTCs
w/EPH, PSE or PPA None Requirements for Bistributors of Over-the-Counter EPH, PSE or PPA None Restricted Availability of EPH, PSE or PPA Prescription drug status for

Prohibits possession of any Possession of EPH, PSE predursor chemical with intent to manufacture a Marketing, Advertising products for unapproved Prohibits advertising or Restrictions on labeling of ephedrine

ormulations in compliance EPH with exemptions for Fl. Stat. Ann. §499.033 (1995). specific OTC product with FDA.

Restrictions on Marketing, Advertising and Labeling Restrictions and/or Limits on Retail Sales of OTCs w/EPH, PSE or PPA Georgia Requirements for Distributors of Over-the-Counter EPH, PSE or PPA

None

PSE listed as a Dangerous Drug but OTC formulations

are exempt.

Restricted Availability of EPH, PSE or PPA

Limitations on Possession of EPH, PSE and PPA

and

Fl. Stat. Ann §893.033 §893.149.

Fl. Stat. Ann. §499.033.

controlled substance.

and PPA

None None

None

Ga. Code §16-13. 71(b)(806) and (c)(23).

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Limitations or Possessian of EPH, PSE will be used to manufacture manufacture or to sell with knowledge that chemicals Unlawfui to possess EPH, PSE or PPA with intent to Haw. Rev. Stat. §329-65 controlled substance. and PPA (1999). product labeled for ecstasy, law. Rev. Stat. §329-65(e) suphoria, sexual sensation Marketing, Advertising and Labeling Prohibits sale of any EPH Restrictions on r legal "high". (1999)Limits on Retail Sales of OTCs w/EPH, PSE or PPA or PPA with knowledge that Haw. Rev. Stat §329-64(b) Unlawful to sell EPH, PSE copies of suspicious order DEA registrants must file chemicals will be used to Haw. Rev. Stat. §329-65 manufacture controlled eports with state. Restricti substance. (1999)(1999).Non-retail distributors must Distributors of Over-the-Counter EPH, PSE or law. Rev. Stat. §329-64(b) EPH, PSE and PPA are Requirements for regulated as precursor chemicals but OTCs Haw. Rev. Stat. §329egistration with state. file copies of federal exempted prohibition; prohibits sale of 64(a)(4). ficted Availability of EPH, PSE or PPA Honolulu prohibits sales of ephedrine-containing dietary supplements but exempts FDA-approved City Ord. for City of ocal ordinance in OTC drugs from Honolulu (1996) under 18 years.

Colombia.

		Idaho		
Restricted Availability of EPH, PSE or PPA	Requirements for Distributors of Over-the-	Restrictions and/or flue. Limits on Retail Sales of	Restrictions on	Limitations on
		or . OTCs, w/EPH, PSE or PPA		r ossession of Ern, roc and PPA
	PPA .		١	
Schedule II for EPH, PSE None		None	None	Possession with intent to
& PPA; exemption for OTC				manufacture
products unless possessed				methamphetamine nutifies
with intent to manufacture				exemption and converts
meth.				Substance to Schedure II
	, in the same of t			
Idaho Code §37-2707				Idaho Code §37-2707
(1330).				(1998).
Prescription drug status for	·			
EPH with list of exempted				
products by brand name.		-		
Bd. of Pharmacy Rule No.				
158 (revised 1994).				

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Name of the last

Prohibits possession of any Possession of EPH. PSE and PPA Possession of EPH, PSE and PPA or more chemical reagents 720 III. Rev. Stat. Ch. 570, Prohibits possession of 2 manufacturing chemical includes EPH, PSE or (includes EPH, PSE or Limitations on Limitations on methamphetamine PPA) with intent to methamphetamine. PPA) with intent to manufacture manufacture (1999) Restrictions on Marketing, Advertising and Labeling Restrictions on Marketing, Advertising and Labeling 720 III. Rev. Stat. Ch. 570, rohibits advertising and abeling of EPH for mapproved uses. (1998) (1998) None Restrictions and/or Limits on Retail Sales of OTCs w/EPH, PSE or PPA Sales of Restrict, and/or Limits on Retail Sales of OTCs w/EPH, PSE or Indiana РРА None None Requirements for Distributors of Over-the-Counter EPH, PSE or PPA Distributors of Over-the-Counter EPH, PSE or PPA Requirements for None None Restricted Availability of EPH, PSE or PPA ricted Availability of EPH, PSE or PPA OTC product formulations. 720 III. Rev. Stat. Ch. 570, Schedule IV for EPH with exemptions for specific §§210(g) and 216(a) (1998). None

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Ind. Code \$35-48-4-14.5(b) (1999).

methamphetamine.

Limitations on Possession of EPH, PSE and PPA substance or for other than a medicinal use. Prohibits possession of EPH or PSE with intent to lowa Code §124.401.4 (1997). manufacture an illicit Restrictions on Marketing, Advertising and abeling None Prohibits sale of EPH or PSE if person knows or should know product will be Limits on Retail Sales of OTCs w/EPH, PSE or PPA used as precursor to an lowa Code §124.401.3 (1997). iliegal substance Requirements for Distributors of Over-the- Counter EPH, PSE or . IC PPA PPA are regulated as precursor chemicals but OTCs exempted. None - EPH, PSE and lowa Code §124B.6(4) (1997). icted Availability of EPH, PSE or PPA Schedule V for EPH with exemptions for specific OTC product formulations. lowa Code §124,212 (1997).

		Kansas		
Restricted Availability of	Requirements for:		Restrictions on	l imitations on
EPH, PSE or PPA	Distributors of Over-the-	Limits on Retail Sales of	Marketing Advertising	Doctorion of EDH DOC
	Counter EPH, PSE or		and labeling	
	РРА	PPA	מוום במתכוווום	ATT DIE
single	None - EPH, PSE and	PH, PSE	Prohibits marketing of EPH Unlawful to possess FPH	Unlawful to possess FPH
ingredient EPH.	PPA are regulated as	or PPA with knowledge or	drug products for	DSE or PPA with intent to
	precursor chemicals but		stimulation, mental	marufacture or to sell with
Kan. Stat. Ann. §65-4113.	OTCs exempted.		alermess, weight loss or	knowledge that chemical
	Kan. Stat. Ann. §65-7003	to manufacture any illegal	increased energy.	will be used to manufacture
	~7007(c)(3) and (4)	substance.		anvillanal substance
	(1999).		Kan, Stat. Ann. 865-	and magain constant for
		Kan. Stat. Ann \$65-7006(b)   7006(c) (1999)		Kan Stat Ann 865
	Kansas Bureau of	(1999).		7006(a) (1999).
	Investigation required to			
	develop and maintain			
	program to inform retailers			
	about meth problem and			
	devise procedures and			
	forms for suspicious			
	purchases, thefts or other			
	transactions involving any			
	nonprescription, OTC			
	medicines. Voluntary			
	retailer reporting; reporting			
	information in good faith			
	immune from civil liability.			
	Kan. Stat. Ann. §65-7008			
	(1999).			

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Limitations on Possession of EPH, PSE and PPA the product as a precursor. Possession of more than KY ST §218A.1437(2)(a) evidence of intent to use 24 gm. of EPH, PSE or PPA is prima facie (2002). (Statutory link not yet available.) · Restrictions on Marketing, Advertising and Labeling Limits on Retail Sales of OTCs w/EPH, PSE or PPA or PPA if the person knows Unlawful to sell EPH, PSE the drug product will be used as a precursor. KY ST §218A.1438(1) (2002). (Statutory link not yet available.) Requirements for Distributors of Over-the-Counter-EPH, PSE or PPA KY ST §218A.1438 (2002). (Statutory link not yet available.) EPH, PSE and PPA are egulated as precursors. aficted Availability of EPH, PSE or PPA None

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	Restrictions on Limitations on	Marketing, Advertising   Poss		10	Prohibits advertising and None	tabeling of EPH for	inanorovad usas		19 Day Stot And	KAO-062 1 (1005)- 1 2	Admin Code \$48-1 3945	(1995)			_	
Louisiana	Restrictions and/or	Limits on Retail Sales of	OTCS.W/EPH, PSE or	PPA	None											
	Requirements for	Distributors of Over-the-	Counter EPH PSE or	PPA -	None – EPH, PSE and	PPA are regulated as	precursor chemicals but	OTCs exempled		La. Rev. Stat. Ann.	\$40:976.1.H.					
	/ of	. ברח, דטב סן דרם			or EPH	Į <u>o</u>	special product	formulations in compliance OTCs exempted.	with FDA. Dep't. may	exempt other products for La. Rev. Stat. Ann.	valid medicinal use.		La. Rev. Stat. Ann.	<u>840:962.1</u> (1995); La.		Admin. Code 948:1.3945

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Limitations on Possession of EPH, PSE and PPA None Marketing, Advertising , and Labeling Restrictions on None Restrict, and/or Limits on Retail Sales of OTCs w/EPH, PSE or PPA E None Requirements for Distributors of Over-the-Counter EPH, PSE or PPA None ricted Availability of EPH; PSE or PPA None

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Limitations on Possession of EPH, PSE and PPA Restrictions on Marketing, Advertising and Labeling Restrictions and/or.
Limits on Retail Sales of
OTCs w/EPH, PSE or
PPA. Massachusetts Requirements for Distributors of Over-the- L Counter EPH, PSE or PPA Restricted Availability of EPH, PSE or PPA None

ivare	
200	Michigan

Restricted Availability of Requirements for EPH, PSE or PPA Distributors of Over-the-Counter EPH, PSE or PPA  Prescription required to supplements or food	r e	Restrictions and/or Limits on Retail Sales of OTCs w/EPH, PSE or PPA	Restrictions on Limitations on Marketing, Advertising Possession of EPH, PSE	limitations on
	r e	Limits on Retail Sales of OTCs w/EPH, PSE or PPA	· Marketing, Advertising	
	- 9	OTCs w/EPH, PSE or PPA		Possession of EPH. PSE
	9		and Labeling	and PPA
	9	Vone		
	food		Prohibits ads for EPH	Unlawful to nossess more
	I to anymore		dietary supplement	than 10 grams of EPH,
gle	21561201		products as providing	without a prescription:
ingredient or in under 18 years old.	old.		euphoria, ecstasy, altered	exemptions for certain
combination.			mental state, heightened	OTC combc products.
Mich. Comp. Laws. Ann.	aws. Ann.		sexual performance or	
<u>.</u>	1999).		increased muscle mass.	Mich Comp Laws Ann
9333.17/66C (1996).	•		Mich. Comp. Laws. Ann.	8333 17766c (1006)
			\$333,7339(2) (1999)	3335-11100c (1335).
Schedule V for EPH with				
exemptions for specific				
formulations of drugs and				
dietary supplements.				
Mich. Comp. Laws. Ann.				
§333.7220 (1)(c) (1999).				

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ZW.

Limitations on Possession of EPH, PSE and PPA intent to manufacture an Prohibits possession of EPH, PSE or PPA with Minn. Stat. §152.135 ilegal substance. (1998).Restrictions on Marketing, Advertising EPH for unapproved uses. marketing & labeling of Prohibits advertising, and Labeling Minn. Stat. §152.135 (1998). Prohibits sale of EPH, PSE Restrict. and/or Limits on Retail Sales of OTCs w/EPH, PSE or or PPA if person knows or reasonably should know product will be used to manufacture an illegal Minn. Stat. §152.135 (1998). substance. Réquirements for Distributors of Over-the-L Counter EPH, PSE or PPA Minn. Stat. §152.0974(4). precursor chemicals but None - EPH, PSE and PPA are regulated as OTCs exempted. Prescription status for EPH trickéd Availability óf EPH, PSE or PPA formulations in compliance with FDA. specific OTC product Minn. Stat. §152.135 with exemptions for (1998).

	Ψ.	
	Limitations on Possession of EPH, PS and PPA	Prohibits possession of 250 dosage units or 15 grams of PSE or EPH knowing product will be used to manufacture a controlled substance.  Miss. Code Ann. §41-29-
	Restrictions on Limitations on Marketing, Advertising Possession of EPH, PSE and Labeling	None
Mississippi	Requirements for Restrictions and/or Distributors of Over-the-Counter EPH, PSE or PPA PPA	Prohibits sale of 250 dosage units or 15 grams of PSE or EPH knowing product will be used to manufacture a controlled substance.  Miss. Code Ann. §41-29-313(2)(c) (2000)
	Requirements for Distributors of Over-the- Counter EPH, PSE or PPA	None
	Restricted Availability of EPH, PSE or PPA	oue I

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	Limitations on Possession of EPH, PSE and PPA	Possession of > 24 gm. of EPH, PSE or PPA shall be prima facie evidence of intent to deliver and manufacture methamphetamine; exemption for practitioners, or for any product possessed in the course of legitimate business.  Mo. Rev. Stat §195.235, 246 (2001).
	Restrictions on Marketing, Advertising and Labeling	Prohibits marketing of ephedrine or pseudoephedrine for unapproved uses.  Mo. Rev. Stat § 195.248 (1996).
Mil	Restrict. Andfor Limits on Retail Sales of OTCs w/EPH, PSE or PPA	3 pkg. Limit per transaction Prohibits marketing of on retail sales of EPH, ephedrine or PSE or PPA; exemption for pediatric OTCs; sales fimited to packages with <=3 gm. Base EPH, PSE, PPA with safe harbor or unit dose packets.  Mo. Rev. Stat § 195.417, 418 (2001).
	Requirements for Distributors of Over-the- Counter EPH, PSE or PPA	EPH, PSE and PPA are regulated as precursor chemicals.  Mo. Rev. Stat. § 195.010 (2001).  Suspicious transaction reports filed with with U.S. AG must be copied to the chief law enforcement official with jurisdiction.  Mo. Rev. Stat. § 195.515 (2001).  Lawful sale, transfer, furnishing or receipt of OTCs is exempt from proper ID and state department of health reporting requirements regarding precursor chemicals.
	fricted Availability of EPH, PSE or PPA	Schedule IV for single ingredient EPH including rombos with therapeutically insignificant quantities of other active ingredients.  Mo. Rev. Stat. \$195.017.8(6) (1995).

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Possession of EPH, PSE and PPA Unlawful to possess EPH, PSE or PPA with intent to manufacture a dangerous Mont. Code Ann. §45-9-107 (1999). Limitations on drug. Restrictions on Marketing, Advertising and Labeling None Restrict: and/or
Limits on Retail Sales of
OTCs w/EPH, PSE or
PPA. None Requirements for Distributors of Over-the- L Counter EPH, PSE or PPA None dicted Availability of EPH, PSE or PPA therapeutically insignificant amount of other active Schedule IV for single ingredient EPH (including Mont. Code Ann. §50-32-229(5) (1997). combos with ngredients).

	Limitations on Possession of EPH, PSE and PPA	No person shall possess EPH, PSE or PPA with the intent to manufacture methamphetamine.	Neb. Rev. Stat. §28-452 (2001).				
	ing		ev. Stat. §28-456	7772			
Nebraska	Restrictions and/or Limits on Retail Sales of QTCs w/EPH, PSE or PPA	Unlawful to sell EPH, PSE, Prohibits labeling and or PPA if seller knows that marketing of PPA or PSE transferee will use product for unapproved uses. to manufacture a	۵ <sup>۵</sup>	Neb. Rev. Stat. §28-450 (2001).	Rx status for EPH, PSE and PPA products <u>unless</u> they are packaged in "safe harbor" packaging (blister	packed, no more than 3 grams base, 2 tablets per blister OR liquid with no more than 3 grams base).	Neb. Rev. Stat. §28-456 (2001).
	equirements for butors of Over-the- inter EPH, PSE or PPA	None G of C	3 5 6 3 3 4 3 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	(2 <u>0</u>	A EE B	pak gra gra blis	Ne (20
	<b>'</b> =	pe pe	Neb. Rev. Stat. <u>§28-</u> 405(IV)(g)(2) (1996).				

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В			m		P S		W (0
Limitations on Possession of EPH, PSE and PPA	None		Limitations on Possession of EPH, PSE and PPA	None	Limitations on ession of EPH, and PPA	None	Limitations on Possession of EPH, PSE and PPA None
Restrictions on Marketing, Advertising and Labeling	None		Restrictions on Marketing, Advertising and Labeling	None	Restrictions on Marketing, Advertising and Labeling	None	Restrictions on Marketing, Advertising and Labeling None
Restrictions and/or Limits on Retail Sales of OTCs w/EPH, PSE or	None		- New Hampshire restrictions and/or Lings on Retail Sales of O) Cs w/EPH, PSE or PPA	None	New Jersey strictions and/or s on Retail Sales of Cs w/EPH, PSE or PPA	inone	Restrictions and/or Limits on Retail Sales of QTCs w/EPH, PSE or PPA BLUQUErque local ordinance limits sales to 3 packages or 100 pills in a single transaction.
Requirements for Distributors of Over-the-Counter EPH, PSE or			Requirements for Distributors of Over-the- Counter EPH, PSE or PPA	None	Requirements for Distributors of Over-the-Counter EPH, PSE or PPA		Pequirements for Distributors of Over-the-Counter EPH, PSE or PPA None, EPH and PSE are regulated as precursor chemicals but OTCs exempted.  N.M. Stat. Ann. §30-31B-21
Restricted Availability of EPH, PSE or PPA	Schedule III for EPH, PSE and PPA with exemption for OTC; exemptions granted by brand name.	Nev. Admin. Code §453.530(6)-(8) (1994).	icted Availabillity of PH, PSE or PPA	More	Restricted Availability of EPH, PSE or PPA		Restricted Availability of EPH, PSE or PPA  Prescription required for EPH with exemption for OTCs in compliance with FDA and containing 0.5% or less of ephedrine.  N.M. Admin. Code

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Limitations on Possession of EPH, PSE and PPA None Marketing, Advertising and Labeling Restrictions on None Limits on Retail Sales of OTCs w/EPH, PSE or nd/or Restriçtı, Ne None Requirements for Distributors of Over-the- L Counter EPH, PSE or PPA None ricted Availability of EPH, PSE or PPA None

document being filmed.

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> Possession of EPH, PSE and PPA Prohibits possession of any precursor chemical including EPH, PSE or Limitations on N.C. Gen. Stat. §90nethamphetamine. PPA) with intent to manufacture Restrictions on Marketing, Advertising and Labeling None Restrictions and/or Limits on Retail Sales of OTCs w/EPH, PSE or including EPH, PSE or North Carolina N.C. Gen. Stat. §90-Prohibits sale of any recursor chemical nethamphetamine. PPA) with intent to nanufacture 95(d1) Requirements for Distributors of Over-the- Counter EPH, PSE or PPA Restricted Availability of EPH, PSE or PPA None

Possession of EPH, PSE and PPA None Marketing, Advertising and Labeling Restrictions on None Restrictions and/or Limits on Retail Sales of OTCs w/EPH, PSE or PPA North Dakota None Requirements for Distributors of Over-the- Counter EPH, PSE or PPA Norie Restricted Availability of EPH, PSE or PPA None

95(d1).

Limitations on Possession of EPH, PSE and PPA Assembly or possession of precursor chemicals with methamphetamine is a intent to manufacture third-degree felony. \$2925.041 (2001) Ohio Rev. Code Prohibits marketing dietary EPH for euphoria, ecstasy, ouzz or high or heightened Ohio Rev. Code §3719.44 Marketing, Advertising and Labeling supplement containing Restrictions on exual performance (2002)Restrictions and/or Limits on Retail Sales of OTCs w/EPH, PSE or Chio None Requirements for Distributors of Over-the- L Counter EPH, PSE or PPA None Restricted Availability of EPH, PSE or PPA Ohio Rev. Code §3719.44 (2002) and OAR Ch. 4729 exemptions granted by brand name by Bd. of Schedule V for EPH Pharmacy, seegulations. (2002)

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•	Limitations on Possession of EPH, PSE and PPA	Unlawful to possess EPH or PSE with the intent to manufacture controlled dangerous substance	Okla Stat., Title 63, §2. 401(F) (1994).	1999 amendment clarifies that OTC exemption from precursor controls in controlled substance law	does not apply if person knows product will be used to manufacture	methamphetamine. Okla. Stat., Title 63, 82- 327 (1999).	Possession of more than 24 grams of EPH, PSE or	PPA, or their salts, somers or salts of somers, constitutes a	the intent to use the product as a precursor to methamphetamine or	another controlled substance. Legitimate possession by retailers.	wholesalers, manufacturers,	pramactsts and neath care professionals is evenut Illagal to	knowingly and unlawfully	dispense any product
	Restrictions on Marketing, Advertising and Labeling	Dietary supplements containing naturally occurring ephedrine alkaloids that are exempt	from controlled substances list cannot make certain	advertising/marketing claims regarding euphoria, sexual performance or muscle mass	development. Okla. Admin. Rule 475:10-	<u>1-24.</u>								
	Restrictions and/or Limits on Retail Sales of OTCs w/EPH, PSE or PPA	None												
	Requirements for Distributors of Over-the-Counter EPH, PSE or PPA	None, EPH, PSE and PPA are regulated as precursor chemicals but OTCs exempted.	Okla. Stat., Title 63, §2- 327.											
Postrictod Availabilia	EPH, PSE or PPA	schedule IV for EPH with st of exempted brand ame products and criteria or further exemptions.	Nda. Stat. Title 63, §2-210 Okla. Stat., Title 63, §2-1996).											

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sells, transfers, distributes or dispenses the product with reckless disregard as to how the product will be substance, or if the person isomers or salts of isomers, if the person knows that the purchaser Decursor to manufacture will use the product as a Okla. Stat., Title 63, §2-332-333 (2002). (Statutory link not yet available.) methamphetamine or another controlled illegal containing EPH, PSE or PPA, or their salts, sed.

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	Limitations on	Possession of EPH. PSF	Add bue		I Injourful to proceeds > 0	C September 1901 in the man	gill. Of Erri, role of FrA;	phomories refail	distributors wholeston	manufacturers.	warehousmen or common	carriers: household	exemption for persons in	possession of <24 am of	EPH, PSE or PPA under	circumstances consistent	with typical medicinal or	household use (under	circumstances consistent	with typical madicinal or	household use as	indicated by storage	location, and possession	of products in a variety of	strengths, brands, types,	purposes and expiration	dates).	Or. Rev. Stat. §475.973(1)
	Restrictions on	Marketing, Advertising	and Labeling		None				·																			
0		Ţ		РРА	3 pkg./9 am. limit oer	transaction on retail caloe	of EPH. PSE or PPA:	exemptions for pediatric	solid dose <=15mg_/dose_	liquids <=15 mg. /5 ml.	liquid product and	concentrated infant drops	<=2 ml/dose and pkg.	content <=1 fl. oz.;	exemption for dietary	supplements containing	naturally occurring	ephedrine alkaloids	(ephedra content must be	<=15 percent of total	weight of dietary	supplement).		Or. Rev. Stat §475.973(2)	(2001).			
		Distributors of Over-the-	Counter EPH, PSE or	PPA	EPH, PSE and PPA	regulated as precursor	chemicals; EPH	combination OTCs	exempted. Distributors	licensed by board of	pharmacy and retailers in	compliance with 3 pkg./ 9-	gm. sales fimit exempt	from reporting	requirements.		Of Rev. Stat. \$475.940,	950 (2001).		reporting requirement to	state poince upon	discovery of their of loss of supplement).	precursor substance.		Ol. Rev. Stat. 84/5.955	(2001).		
, cent	stricted Availability of	Ern, ron or rra			Schedule II for EPH;		**		d for OTC sales	by FDA.			022 and -028 (1995).															

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specific OTC formulations exempted. in compliance with FDA and distributed for 15885(b)(4).

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Limitations on Possession of EPH, P and PPA None Restrictions on Marketing, Advertising and Labeling Restriction and/or Limits on Retail Sales of OTCs w/EPH, PSE or PPA None Requirements for Distributors of Over-the- L Counter EPH, PSE or PPA None formulations by regulation. <u>S.D. Laws §34-208-19</u> (1997). <u>S.D. Admin. R.</u> §44:58:13:01 (1997). tricted Availability of EPH, PSE or PPA Schedule III for EPH; Dept. of Health exempts specific product

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Restricted Availability of	Requirements for	Restrictions and/or	Restrictions on	Limitations on
	Counter EPH, PSE or PPA	Counter EPH, PSE or OTCs w/EPH, PSE or PPA PPA	Marketing, Advertising   Possession of EPH, PSE and Labeling and PPA	Possession of EPH, PSE and PPA
Prescription status for FPH with exemptions for	None	None	Prohibits advertising &	None
specific OTC product formulations in compliance			labeling EPH for unapproved uses.	
with FDA.			Tenn. Code §39-17-431	
Tenn. Code §39-17-431 (1995).			(1995).	

		Texas		
Restricted Availability of		Restrictions and/or	Restrictions on	Limitations on
	Distributors of Over-the-	Limits on Retail	Marketing, Advertising	Possession of EPH, PSE
	Counter EPH, PSE or PPA	Sales of OTCs	and Labeling	and PPA
		w/EPH, PSE or PPA		
None	None, EPH, PSE and PPA are None	None	None	None
	regulated as precursor			
	chemicals but OTCs exempted.			
	Tex. H&S Code §481.077(I).			
,				
	Unlawful to provide dietary			
	supplement containing EPH to			
	anyone under 18 years old.			
	Tex. H&S Code \$431,022			
	(1999).			

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Limitations on Possession of EPH. PSE and PPA Prohibits possession of >12 gm. Of EPH or PSE, exemption for legitimate <u>Utah Code Ann. §58-37c-</u> 20 (1998). sales. Restrictions on a Marketing. Advertising. and Labeling None Restrictic Maron Limits on Retail Sales of OTCs w/EPH, PSE or PPA Requirements for Distributors of Over-the- La Counter EPH, PSE or PPA None, EPH, PSE and PPA N are regulated as precursor chemicals but OTCs Utah Code Ann. §58-37c-8. exempted. ricted Availability of EPH, PSE or PPA None

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for Restrictions and/or Restrictions on Limits on Retail Sales of Marketing, Advertising Possession of EPH, PSE and Labeling.	
Restrictions on Marketing, Advertising and Labeling.	None
Vermont Restrictions and/or Limits on Retail Sales of OTCs w/EPH, PSE or PPA	None
Requirements for Distributors of Over-the-Counter EPH, PSE or PPA	
Restricted Availability of EPH, PSE or PPA	

7	1 :				···
None		Possession of EPH, PSE and PPA	None		·
and the second	Restrictions on	or OTCs w/EPH, PSE or and Labeling	None		-
	Virginia Restrictions and/or	OTCs w/EPH, PSE or PPA	None		
	Requirements for Sistributors of Over	Counter EPH, PSE or PPA None			
	Restricted Availability of EPH, PSE or PPA			Va. Code Ann. §18.2. 248.5.	
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Operator's Signature

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Limitations on Possession of EPH, PSE and PPA None Restrictions on Marketing, Advertising and Labeling None Restriction and/or Limits on Retail Sales of OTCs w/EPH, PSE or PPA Wes None Requirements for Distributors of Over-the- LaCounter EPH, PSE or PPA None rricted Availability of EPH, PSE or PPA None

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Limitations on Possession of EPH, PSE and PPA None Restrictions on Marketing, Advertising and Labeling None Restrictions and/or Limits on Retail Sales of OTCs w/EPH, PSE or PPA Wisconsin None Requirements for Distributors of Over-the-Counter EPH, PSE or PPA None Restricted Availability of EPH, PSE or PPA insignificant quantities of other active ingredients. Wisc. Stat. §961 20(3) (1996). including combos with Schedule IV for EPH therapeutically

		Wyoming		
/ Of	Requiremen	Restrictions and/or	Restrictions on	Limitations on
EPH, PSE or PPA	Distributors of Over-the-	Over-the- Limits on Retail Sales of	Marketing: Advertising	Poss
	Counter EPH, PSE or	OTCs w/EPH, PSE or	and Labeling	and PPA
	PPA.	PPA .		
Prescription status for	None	None	None	Information for many
single ingredient EPH and				on newton to larry person to
certain combination FPH				knowingly or intentionally
(25 mg enhadring in				possess EPH, PSE or
combination with loss than				PPA with the intent to
400 mg Groffensoin and				engage in a clandestine
doco)				laboratory operation, W.S.
-(200c)-				35-7-1058(a)(i), or to sell,
MASsering Doord of				distribute or otherwise
Pharmach Dulon Charles				supply EPH, PSE or PPA
YI Section C (1000)				knowing it will be used for
٠٠, ٥٠٠٠ (١٩٩٩).				a clandestine laboratory
				operation.
				Min Chat 2E 7 40EO(c)

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Operator's Signature

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#### **ENGROSSED HB 1353**

House Bill 1353 is a major component in the Attorney General's fight against methamphetamine. It was drafted in consultation with the ND Retail Association and ND Grocers Association.

The bill places reasonable restrictions on the amount of over the counter medicine containing ephedrine or pseudoephedrine a person may purchase. The ingredients – ephedrine and pseudoephedrine are key ingredients in making methamphetamine.

The bill sets limits in two ways:

- 1) provides that a retailer cannot sell a package containing more than 3 grams of the methamphetamine precursor drug this serves as a limit for the retailer ... so the retailer only stocks packages containing 3 grams or less of the chemicals needed to manufacturer methamphetamine .. this was done so that clerks at stores would not have to use a calculator every time a person paid for cold medicine.
- 2) the bill allows customers to buy 2 packages

Other provisions of the bill include:

- 3) It also prohibits the sale of medicine to persons under 18. The bill includes provisions so that storeowners have an affirmative defense if they checked for ID.
- 4) The bill does not apply to pediatric products ... the committee learned through testimony that meth cannot be made using pediatric products.
- 5) It will be a class A misdemeanor if a person sells packages containing more than 3 grams of ephedrine or pseudoephedrine
- 6) It will be an infraction to sell more than 2 packages or to sell to someone under 18.

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- 7) The bill encourages education by providing that storeowners who conduct training programs for their employees will not be subject to the criminal penalties. This requirement dovetails with the on-going education program sponsored by the Attorney General's office and the Retail Association called the Retail Meth Watch program.
- 8) The House added several technical amendments to the bill suggested by the crime lab ... in addition the House Judiciary Committee thought it appropriate to adopt an amendment limiting the ability of political subdivisions to enact separate ordinances, and finally the Attorney General requested that the emergency clause be placed on the bill.

This bill was the product of work with both the North Dakota Grocers Association and the Retail Association ... each group stated that they recognized the seriousness of the problem and the bill reflects their willingness to support law enforcement's efforts to fight this deadly and destructive drug.

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## NORTH DAKOTA HOUSE BILL 1353 PROPOSED AMENDMENTS

SECTION 4. A new section to chapter 19-03.4 of the North Dakota Century Code is created and enacted as follows:

## Prima facie proof of intent. Possession Limits; Penalties.

- 1. Possession of more than twenty-four grams of a methamphetamine precursor drug or combination of methamphetamine precursor drugs calculated in terms of ephedrine HCI and pseudoephedrine HCI is prima facie evidence of intent to violate sections 19-03.4-03 and 19-03.4-04. This subsection does not apply to a practitioner as defined in subsection 23 of section 19-03.1-01 or to a product possessed in the course of a legitimate and lawful business.
- 2. (a) Any person who possesses more than fifteen grams of ephedrine, pseudoephedrine, or phenylpropanolamine, their salts, isomers, or salts of isomers, or a combination of any of those substances, is guilty of a class A misdemeanor.
- (b) This section does not apply to any of the following:
- (1) a practitioner as defined in subsection 23 of section 19-03.1-01 or to a product possessed in the course of a legitimate and lawful business; or
- (2) A person in possession of more than fifteen grams of ephedrine, pseudoephedrine, or phenylpropanolamine in their home or residence under circumstances consistent with typical medicinal or household use as indicated by, but not limited to, storage location and possession of products in a variety of strengths, brands, types, purposes, and expiration dates.

SECTION 5. A new section to chapter 19-03.4 of the North Dakota Century Code is created and enacted as follows:

### Retail or over-the-counter sale of methamphetamine precursor drugs - Penalty.

- 1. The retail sale of nonliquid methamphetamine precursor drugs is limited to:
- a. Sales in packages containing not more than a total of three grams of one or more methamphetamine precursor drugs, calculated in terms of ephedrine HCI and pseudoephedrine
- b. Sales in blister packs, each blister containing not more than two dosage units, or when the use of blister packs is technically infeasible, sales in unit dose packets or pouches.
- 2. A person may not deliver in a single over-the-counter sale more than two three packages of a methamphetamine precursor drug or a combination of methamphetamine precursor drugs.
- 3. A person may not deliver in an over-the-counter sale a methamphetamine precursor drug to a person under the age of eighteen years.

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# PROPOSED AMENDMENTS TO ENGROSSED HOUSE BILL NO. 1353

Page 7, after line 26, insert:

7. Subsections 1 and 2 of this section do not apply to an over-the-counter sale of a methamphetamine precursor drug to a person whose purchase is funded by medical assistance benefits through the department of human services.

Renumber accordingly

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AH-113

To:

Senate Judiciary Committee

From:

North Dakota League of Cities

Date:

March 4, 2003

PROPOSED AMENDMENTS TO ENGROSSED HOUSE BILL NO. 1353

Page 8, remove lines 12 through 15

Renumber accordingly

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