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2003 SENATE INDUSTRY, BUSINESS AND LABOR

SB 2120

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2003 SENATE STANDING COMMITTEE MINUTES

BILL/RESOLUTION NO. 2120

Senate Industry, Business and Labor Committee

☐ Conference Committee

Hearing Date 1-14-03

Side A	Side B	Meter #	
XX		1068-3250	
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	xx		

Minutes: Chairman Mutch opened the hearing on SB 2120. All Senators present.

SB 2120 relating to small employer carrier health reinsurance program and to the small employer carrier health reinsurance program, was introduced at the request of the Insurance Commissioner.

Testimony in support of SB 2120

Michael Fix, Director of the Life and Health Division and Actuary ND Insurance Dept., testified in support of the bill. See attached testimony. He stated that the reinsurance program is not serving it's intended function. The carriers are not using it, therefore the Insurance Dept. would propose in this bill to get rid of it.

Terry Weis, Chairman of the Board of the North Dakota Small Employer Health Reinsurance Program gave testimony in favor of SB 2120. See attached testimony.

Neutral Testimony on SB 2120

Robert Lamp, representing the Automobile Dealers Assoc. of ND and the ND Implement Dealers Assoc., gave neutral testimony in regards to SB 2120. See attached testimony.

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Page 2
Senate Industry, Business and Labor Committee
Bill/Resolution Number 2120
Hearing Date 1-14-03

Dan Ulmer of Blue Cross Blue Shield wanted to go on record that they are neutral as well.

No opposing testimony.

The hearing was closed.

Senator Klein moved a DO PASS. Senator Every seconded.

Roll Call Vote: 7 Yes. 0 No. 0 Absent.

Carrier: Senator Mutch

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FISCAL NOTE

Requested by Legislative Council 01/03/2003

Billi/Resolution No.:

SB 2120

1A. State fiscal effect: Identify the state fiscal effect and the fiscal effect on agency appropriations compared to

funding levels and appropriations anticipated under current law.

	2001-2003	Biennium	2003-2005	Blennium	2005-2007 Biennium	
	General Fund	Other Funds	General Fund	Other Funds	General Fund	Other Funds
Revenues	\$0	\$0	\$0	\$0	\$0	\$0
Expenditures	\$0	\$0	\$0	\$0	\$0	\$0
Appropriations	\$0	\$0	\$0	\$0	\$0	\$0

1B. County, city, and school district fiscal effect: Identify the fiscal effect on the appropriate political subdivision.

2001-2003 Biennium		2003-2005 Biennium			2005-2007 Biennium			
Counties	Cities	School Districts	Countles	Cities	School Districts	Countles	Cities	School Districts
\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0

2. Narrative: Identify the aspects of the measure which cause fiscal impact and include any comments relevant to your analysis.

SB 2120 proposes to eliminate the Small Employer Health Reinsurance Program. The program expenses net of income have been paid by the small employer health insurance carriers, so there will be no impact on the Insurance Department budget or the general fund.

- 3. State fiscal effect detail: For information shown under state fiscal effect in 1A, please:
 - A. Revenues: Explain the revenue amounts. Provide detail, when appropriate, for each revenue type and fund affected and any amounts included in the executive budget.

N/A

B. Expenditures: Explain the expenditure amounts. Provide detail, when appropriate, for each agency, line item, and fund affected and the number of FTE positions affected.

N/A

C. **Appropriations:** Explain the appropriation amounts. Provide detail, when appropriate, of the effect on the biennial appropriation for each agency and fund affected and any amounts included in the executive budget. Indicate the relationship between the amounts shown for expenditures and appropriations.

N/A

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Name:	Charles E. Johnson	Agency:	Insurance Department
Phone Number	r: 328-4640	Date Prepared	01/07/2003

Operator's Signature

Date: |-14-0| Roll Call Vote #:

2003 SENATE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. Senate IBL Committee Check here for Conference Committee Legislative Council Amendment Number Action Taken Seconded By EVEN Motion Made By Yes No Senators Yes No Senators Sen. Michael Every X Sen. Duane Mutch, Chairman Sen. Joel Heitkamp Sen. Jerry Klein, Vice Chairman Sen. Duaine Espegard Sen. Karen Krebsbach Sen. Dave Nething (Yes) Total Absent

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Floor Assignment

If the vote is on an amendment, briefly indicate intent:

REPORT OF STANDING COMMITTEE (410) January 14, 2003 1:25 p.m.

Module No: SR-06-0537 Carrier: Mutch Insert LC: . Title: .

REPORT OF STANDING COMMITTEE

SB 2120: Industry, Business and Labor Committee (Sen. Mutch, Chairman) recommends
DO PASS (7 YEAS, 0 NAYS, 0 ABSENT AND NOT VOTING). SB 2120 was placed
on the Eleventh order on the calendar.

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Page No. 1

SR-06-0637

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2003 HOUSE INDUSTRY, BUSINESS AND LABOR SB 2120

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2003 HOUSE STANDING COMMITTEE MINUTES

BILL/RESOLUTION NO. SB 2120

House Industry, Business and Labor Committee

☐ Conference Committee

Hearing Date March 4, 2003

Tape Number	Side A	Side B	Meter #
1	X		0.0-13.4
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Minutes: Chairman Keiser opened the hearing on SB 2120.

Terry Weis, Chairman of the Board, North Dakota Small Employer Health Reinsurance Program, testified in support of SB 2120. (See attached)

Rep. Kasper: What are you repealing? What effect will it have on the market in the state of ND? What constitutes a small group? So is the whole group being reinsured or just individuals? What is the reason for the lack of success for the program? Are there not enough groups being written? If this section is repealed, would small group business just go on without reinsurance or is there an alternative bill or a study group, where are we at if we repeal?

Weis: The Small Employer Group Health Reinsurance Program. Administrative costs run \$20,000 per year, the bulk of it has been assessed to Blue Cross Blue Shield. A small group is 2 to 50 employees. Just individuals are assigned to the program. The \$50,000 deductible is the problem. Only three people have used it. This program will just go away, everything will go on just as it has for years in our state.

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Page 2

House Industry, Business and Labor Committee Bill/Resolution Number SB 2120 Hearing Date March 4, 2003

Rep. Kasper: So this is really just a repealer to get Blue Cross Blue Shield off of a risk?

Wels: This is a lowering of total expenses. The program was intended to have a positive effect by inviting companies into the state to insure small groups. The mandates of the program discouraged that. We're not here to reduce costs for Blue Cross Blue Shield, we want to do away with an unnecessary program.

Rep. Johnson: Only three people in ten years have used this. Is anybody being covered right now? Would repeal of this put anybody in limbo?

Weis: No one is using it at this time.

Rep. Ruby: All small companies are charged a percentage to pay into this fund? Even if they are not participating in the pool?

Weis: Yes, depending on the percentage of business, the market share they have in ND, they are accessed that percentage.

Rep. Ruby: So this could result in a higher premium savings for small business?

Weis: It would reduce the amount of exposure for those companies doing business in ND.

Chairman Keiser: Where are these people going now if they are not using this program? And does the repealer eliminate the board too?

Weis: Some employers can't get insurance because of high risk individuals, they take that risk on their own. Yes, the board is eliminated in the repealer.

Rep. Kasper: Do you have statistics on how many small groups are being insured in the state in the 2-50 employee range?

Weis: The ND Insurance Department is here and they can answer that.

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Page 3
House Industry, Business and Labor Committee
Bill/Resolution Number SB 2120
Hearing Date March 4, 2003

Michael Fix, Director of Life and Health Division & Actuary ND Insurance Department, testified in support of SB 2120. (See attached) Two individuals were reinsured in 1995, one in 1996 and none since then.

Rep. Severson: This is model legislation that was enacted in 1993, have other states repealed this?

Fix: I don't know.

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Chairman Keiser: Is there a problem in North Dakota relative to this?

Fix: I don't believe so. Companies are either abrogating the risk themselves or finding reinsurance on their own.

Bob Lamp, Executive Vice President, Auto Dealers Association of North Dakota, testified in support of SB 2120. I am appearing only for one purpose, having taking your advice and looked at these repealers. I want to be on the record that we have clarified that we can continue to offer our program exclusively to our members. (See attached)

Rep. Kasper: Is your plan written under the small group guidelines, are you an ERISA (Employment Retirement Income Security Act) plan, or are you small and large groups?

Lamp: The bulk are in the 2-50 range. We are an ERISA plan, we meet the standards of any health plan. We are underwritten by Blue Cross Blue Shield and our plan is exclusively for the members of our organization

As there was no one else present to testify either in support of or in opposition to SB 2120, the hearing was closed.

Rep. Klein moved a Do Pass. Rep. Severson seconded the motion. Results of the roll call vote were 14-0-0.

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2003 HOUSE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. 2/20

House INDUSTRY BUSINES	Committee			
Check here for Conference (Committee			
Legislative Council Amendment	Number			
Action Taken	Pass)		
Motion Made By	<u> </u>	Se	econded By	da
Representatives	Yes	No	Representatives	Yes No
Chairman Keiser	1/		Boe	
Vice-Chair Severson	- /		Ekstrom	1//
Dosch	<u> </u>		Thorpe	
Froseth			Zaiser	
Johnson				
Kasper				
Klein				
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Total (Yes)	4	No	0	
Absent	0			
loor Assignment	John	8/1		
f the vote is on an amendment, br	iefly indicat	e inten	:	

REPORT OF STANDING COMMITTEE (410) March 4, 2003 11:04 a.m.

Module No: HR-38-3827 Carrier: N. Johnson Insert L.C: . Title: .

REPORT OF STANDING COMMITTEE

SB 2120: Industry, Business and Labor Committee (Rep. Keiser, Chairman) recommends
DO PASS (14 YEAS, 0 NAYS, 0 ABSENT AND NOT VOTING). SB 2120 was placed
on the Fourteenth order on the calendar.

Page No. 1

HR-38-3677

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2003 TESTIMONY

SB 2120

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Date

SENATE BILL NO. 2120

Presented by:

Michael Fix

Director of the Life and Health Division and Actuary

North Dakota Insurance Department

Before:

Industry, Business and Labor Committee

Senate Duane Mutch, Chairman

Date:

January 14, 2003

TESTIMONY

Mr. Chairman and members of the committee:

Good morning. My name is Michael Fix, and I am the Director of the Life and Health Division and Actuary for the North Dakota Insurance Department. I appear here in support of Senate Bill No. 2120.

Senate Bill No. 2120 repeals the establishment of the small employer carrier reinsurance program and is recommended by its Board of Directors.

In 1993, the North Dakota Legislature enacted a version of the NAIC Small Employer Health insurance Availability Model Act. The purpose of the Act was to promote the availability of health insurance to small employers. The Act accomplished its purpose by requiring all insurers participating in the small employer market in the state to adhere to certain market and pricing standards.

Additionally, the Act provided for a reinsurance mechanism that is supposed to provide a safety net for carriers in the small employer market who now must accept new risks that they previously did not accept.

The reinsurance program is not serving its intended function. It is not being used by the carriers. There were two individuals reinsured in 1995, one in 1996, and none since then.

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Carriers have indicated no desire to use the reinsurance program.

As a result, the Board of Directors for the reinsurance program recommends that the program be eliminated. We support that recommendation, and it will be accomplished by the passage of this bill, Senate Bill No. 2120.

Thank you.

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January 14, 2003 10:00 AM

Senate Industry, Business and Labor Committee
Duane Mutch Chairman

Good morning, Mr. Chairman and members of the Senate Industry, Business and Labor Committee.

For the record, my name is Terry Weis and I am here on behalf of the North Dakota Small Employer Health Reinsurance Program, where I serve as Chairman of the Board.

This program was adopted by a number of states around the country in hopes of spreading the high risk individuals that are being insured by any of the Insurance Companies doing business in North Dakota. By limiting the amount that any one Company would have for an individual that has a higher than normal risk, the hope was that more companies would want to do business in our state.

The program works as follows:

Mr.Wagu.

- 1. The Insurance Company enrolls an insured and pays a premium to the Program
- 2. The Insurance Company pays claims up to the Program deductible (\$50,000)
- 3. The Program pays any claims over the deductible
- 4. The Program at the annual meeting determines the amount needed to pay the claims and administrate the program. That amount is assessed to each Insurance Company doing business in the State of North Dakota in the Small Group Market (2-50 enrollees) all costs for this program are paid by the Insurance Companies.

Although the concept was good the entire Small Employer Health Reinsurance Program has been dismal at best. The board has made at empts at changing the Program to enhance the benefits to the Insurance Companies, however that did little to change the effectiveness of the Program.

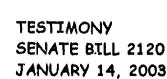
At the last Board meeting, the Board voted to recommend to Insurance Commissioner Poolman that the North Dakota Small Employer Health Reinsurance Program be eliminated.

SENATE BILL 2120 WOULD ELIMINATE THE PROGRAM AS RECOMMENDED BY THE BOARD OF DIRECTORS

THE BOARD SUPPORTS 2120

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- Mr. Chairman, members of the Senate Industry, Business and Labor Committee, my name is Bob Lamp representing the Automobile Dealers Association of North Dakota and the North Dakota Implement Dealers Association.
- I am appearing to express concern about one of the sections of the NDCC that is being proposed for repeal in Senate Bill 2120. That section, 26.1-36.3-07, is on page 12, line 18.
- Since 1949, the automobile and implement dealers' associations have offered a health insurance program for its dealers and their employees. Over the years, these associations have been able to maintain a viable health insurance plan.
- With small employer employee health insurance reform legislation in 1993 and 1995, a concern arose regarding the <u>exclusivity</u> of the plan for members of our associations. It was unclear whether the automobile and implement dealers' pool (or other association pools) could restrict other non-member small businesses from coming into their insurance pool.
- To clarify the intent of the legislation, section 26.1-36.3-07, subsection 15, was added and contains a provision which states in part, "Nothing in this chapter and section 26.1-36-37.2 may be construed to require an industry wide trade association plan operating under a master group policy to marker, offer or sell a health benefit plan to employers who are not members of the association".
- If section 26.1-36.3-07 of the NDCC is repealed, it could change the opportunity for associations like ours to offer health insurance exclusively for its members.
- We have visited with representatives of the Insurance Department about this issue. They have indicated the intent is not to change the status of association group plans. It is their feeling that Section 26.1-36.3-06, subsection 6, addresses the question of access to plans for association members only.
- If that is the case, it removes our objection to the repeal of Section 26.1-36.3-07 and clarifies the intent of Senate Bill 2120 as it relates to trade association health care plans.
- Thank you Mr. Chairman for this opportunity to appear before your committee.

Robert L. Lamp
Executive Vice President
Automobile Dealers Association of North Dakota
North Dakota Implement Dealers Association

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