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10/23/03

SPECIAL SESSION

2003 HOUSE APPROPRIATIONS

IIB 1506

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2003 HOUSE STANDING COMMITTEE MINUTES

BILL/RESOLUTION NO. HB 1506

House Appropriations Committee

☐ Conference Committee

Hearing Date May 5, 2003

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Minutes: Joint Appropriations Hearing

Rep. Svedjan opened the hearing on HB 1506, Roll was taken, those in attendance: Rep. Svedjan, Rep. Timm, Rep. Martinson, Rep. Brusegaard, Rep. Aarsvold, Rep. Gulleson, Rep. Monson, Rep. Rennerfeldt, Rep. Wald, Rep. Carlisle, Rep. Carlson, Rep. Glassheim, Rep. Koppelman, Rep. Kroeber, Rep. Skarphol, Rep. Thoreson, Rep. Warner, Rep. Delzer, Rep. Warnke, Rep. Bellew, Rep. Kempenich, Rep. Kerzman, Rep. Metcalf, Sen. Holmberg, Sen. Bowman, Sen. Grindberg, Sen. Andrist, Sen. Christmann, Sen. Kilzer, Sen. Krauter, Sen. Kringstad, Sen. Ländaas, Sen. Mathern, Sen. Schobinger, Sen. Thane. THOSE ABSENT: Sen. Robinson, Sen. Tallackson.

Rep. Berg shared an overview with the committee addressing the changes to the previously pass bill, Those changes include a 1M increase in general fund dollars, leaving the introduced bill to 81.7M. He noted the 01-03 biennium, this agency was funded at 75M with a 1.2M turnback amount.

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House Appropriations Committee
Bill/Resolution Number HB 1506
Hearing Date May 5, 2003

Rep. Svedjan noted the changes include a 1M addition and the emergency clause.

Rep. Berg noted the increase is being addressed to due an increase in inmate estimates that exceed inmates being contracted out.

Elaine Little, Director, Dept. Of Corrections introduced Dave Krabbenhoft who would address the departments response.

Dave Krabbenhoft, Fiscal Director, DOCR provided an overview of the estimates.

(see written testimony)

Rep. Koppelman noted in the admit and release column there appears changes seasonal in nature, he noted a reduction in numbers rather than an increase.

Dave Krabbenhoft, Fiscal Director, DOCR noted typically in the summer the department sees a decrease in their intake numbers this maybe be due to judges being on summer vacations and the reduction in the court calendar. The totals on the chart show an increase in 76 inmates. With the increase in meth. Arrests and the increase in county jail populations this points to a trend of an increase in the system population.

Rep. Koppelman questioned the legislative estimates and the DOCR estimates in past sessions.

Dave Krabbenhoft, Fiscal Director, noted the department looks at trends and bases the estimates on those trends. He noted last session those estimates came pretty close.

Sen. Bowman regarding Section 11, What if the contracting is more effective? Why are you limiting it to June 30, 2005?

Dave Krabbenhoft, Fiscal Director, DOCR This is on a trial basis, the legislature will look at the contract situation after the biennium.

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Page 3 House Appropriations Committee Bill/Resolution Number HB 1506 Hearing Date May 5, 2003

Rep. Kroeber asked if there were concerns foreseen with progressive parole and the reduction in Field Services.

Dave Krabbenhoft, Fiscal Director, DOCR This presents a challenge to us, this could have a negative effect on parole numbers.

Rep. Aarsvold noted that a factor not taken into account with the numbers is the length of the prison stay. Do you factor that in, and are we seeing an increase or decrease in sentencing? Dave Krabbenhoft, Fiscal Director, DOCR we do take that into account, I can't tell you if a change in noted, I don't know.

Rep. Wald asked what effect the repeal of the mandatory sentencing has been.

Elaine Little, DOCR noted this is a difficult analysis to make, there doesn't seem to be much impact. In response to a question from Rep. Wald regarding section 5 of the bill, she also noted, the DOCR had no part in this section of the bill. We will report to the interim committee. The DOCR will work hard to make the contract program work.

Rep. Timm commented, You say you are 3M short, you must have made you case in the House and Senate during the regular session and neither bought it. Your trying to sell the same idea. Elaine Little noted the Senate added 3M to the budget and the conference committee removed it. Scn. Holmberg advised the committee, 4.5M was added in the Senate, the Conference Committee split the difference. The final bill was passed at 2.1M less than the Senate has originally passed.

Sen. Mathern asked if the 1M will deal with the Governors concerns.

Rep. Kerzman What success have you seen with the Crime Bill money.

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Page 4 House Appropriations Committee Bill/Resolution Number HB 1506 Hearing Date May 5, 2003

Dave Krabbenhoft, Fiscal Director, DOCR the crime bill money is going to the transition center, Approximately \$500,000 will be spent in this current biennium, and turnback the additional \$500,000. Next biennium we have around \$700,000 to spend on the transition center. We used all with the exception of \$40,000

Sen. Schobinger 1M will this address the safety needs noted in the newspapers. (inaudible) Dave Krabbenhoft, Fiscal Director, DOCR we don't know were those issues came from. We have a safe facility, a budget reduction will increase the risk

Rep. Warnke 01-03 appropriate of 102.5M, with turnback of 1.3M. The appropriation in the bill is 111M. We heard testimony the two juvenile line came in at 95%, so that 95% rolled up into additional prison funds. I get extremely frustrated when we hear about the prison cuts when there are increases of 8M in this bill.

Dave Krabbenhoft, Fiscal Director, DOCR agreed there is an increase, but there is 1.2M for increased health insurance for employees, (inaudible) we need another 1.3M, there is an increase of cost where the department took on the dietary and laundry at the state hospital, this was a 15 position transfer.

Rep. Warnke In the executive recommendation the crime bill money was all going (inaudible) you claim a 2-3M reduction in the prisons line item. It's basically a transfer in line items.

Dave Krabbenhoft, Fiscal Director, DOCR we are saving millions in Jamestown with meals and laundry, by combining services. We can do it cheaper with the DOCR rather than contracting. We can do things cheaper.

Rep. Delzer commented, here we have new numbers are again. The numbers never seem to add up, they are always different, even the male population are totally different again. That is part of

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Page 5 House Appropriations Committee Bill/Resolution Number HB 1506 Hearing Date May 5, 2003

what we deal with when we work with this budget. We ask for the inmate count of the females right before we did the conference committee and all of a sudden it's up 9 right now. I think they have enough funds. This is a hard budget to work, last time we tried to cut some things back and we did. We ended up with 1.2M then add the \$500,000 crime bill dollars we are looking at a 1.7M turnback is expected. I think we did a good job with this budget, and I don't think adding additional dollars is necessary.

Sen. Nething, District 12, Jamestown spoke in favor of HB 1506, he offered his amendment 30802.0201. The proposed change in the amendment moves the project to the LaHaug Building in Jamestown. He also noted 2 women inmates have filled a discrimination suit in Federal Court; they have asked for an injunction to stop the movement of female inmates to county facilities.

Sen. Bowman we haven't moved anyone yet, who is behind this action? We need to find the force behind that is, because we are setting a policy to study this for two years and now we are going to have a lawsuit to stop that policy. I find that really interesting.

Sen. Nething Let me assure you, it's not me.

Elaine Little, DOCR some women have been writing throughout the session claiming the filing of a lawsuit. Staff has informed me they have been spending many hours in the law library.

Rep. Warnke commented, we struggled with the County concept vs. LaHaug through the entire session. In the beginning I was all for the LaHaug building. If you look at the LaHaug funding and contract funding the question was asked. We have revised numbers of the women and the original budget was built on 164 women. When the revised numbers came in reducing the number to 144, we asked what the saving would be with the LaHaug building, the answer we go was, most of the cost with the LaHaug building are fixed. So a reduction in inmates doesn't

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Page 6 House Appropriations Committee Bill/Resolution Number HB 1506 Hearing Date May 5, 2003

equal to a saving in the LaHaug building. We had far less numbers than projected, so that's why the contracting option became cheaper. Contracting feels those cost reductions. The Nething amendment of 7.5M with LaHaug vs. The 6.8M for contracting. That's why we went with the contracting approach. The study will address these issues.

Dave Krabbenhoft, Fiscal Director, DOCR the department estimates show housing is \$500,000 more for contracting vs. The LaHaug building.

Rep. Delzer If we go down this route, we're saying the lawsuit is going to win. I don't think there is anyway we can pay that. We had testimony all during the hearing there was going to be a lawsuit of some sort regardless of where we went and what we do. I think worse case scenario is we would have to address that when the time comes. I decided to support the county idea for the 2 years, is the fact, that if proves better to go to LaHaug we can go, but if you go to LaHaug you cant' come back.

Sen. Krauter noted these 2 individuals have been bringing quality issues up over a period of months.

Elaine Little, DOCR one of the women you are referring too, is not involved in the suit. In reference to a question from Rep. Gulleson, she noted the study previously conducted was on equal treatment. We recommended some changes just for the males.

Rep. Gulleson How do their concerns match up with the study we had done?

Elaine Little the study focused on equal treatment, we recommended some changes just for the male, that's the basis of the lawsuit. Using the LaHaug most of those issue could have been resolved. Programs with the males can be addressed by contracting.

Sen. Kringstad Would the New England idea address part of the problem?

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Page 7 House Appropriations Committee Bill/Resolution Number HB 1506 Hearing Date May 5, 2003

Elaine Little, if New England could duplicate the mens services that would satisfy the lawsuit issue.

Dave Krabbenhoft, DOCR I would like to respond to Rep. Delzers comment. He said that the number are changing all the time. I don't agree with the statement. I went back and looked, it is true we revised our female numbers down, it started early on. Our numbers are staying the same. It's hard to build our creditability when comments are made like that about constantly changing numbers. I think I can show that isn't happening.

Rep. Svedjan asked for any opposition to the bill, \

Hearing no further testimony, The hearing was close

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2003 HOUSE STANDING COMMITTEE MINUTES

BILL/RESOLUTION NO. HB 1506

House Appropriations Committee

☐ Conference Committee

Hearing Date May 3, 2003

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| ommittee Clerk Signatur | Kella | ilmat | |

Minutes: Chairman Svedjan called the committee to order, all members were present.

Rep. Warnke It was noted at the earlier meeting, the Governor staff has asked for a section of language that would state if the head count exceeds the head count they may come to the emergency commission for the funds. I will work with council on this.

Rep. Metcalf moved a DO PASS on amendment 0201, second by Rep. Kroeber.

Rep. Timm The DOCR stated they would work with the plan that is in place for the next 2 years and since they agreed, I don't think we should be adopting this amendment. I think we should vote this down.

A voice vete was taken.....MOTION FAILS

Rep. Kerzman moved to move \$333,000 of the 1M to the field services, second by Rep. Metcalf.

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Page 2 House Appropriations Committee Bill/Resolution Number HB 1506 Hearing Date May 5, 2003

Rep. Kerzman we have to offer alternatives and solutions, field services is a solution. We passed mandatory sentences, we have to deal with that now. Field Services is more beneficial to society. So I would hop you would support this amendment

Rep. Delzer I would hope you would resist this motion, 1M isn't required, but since we are giving it to them we should put it where they requested.

Rep. Kempenich according to Dave, they listed it on their priority list, we should leave it where it was requested.

Rep. Gulleson Correction handout, it talks about parole and the trend shows and increase in the last biennium, I think that is one of the provisions that can justify this with the use in Field Services.

VOICE VOTE was taken.....MOTION FAILS

Hearing no further discussion....the meeting recessed.

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2003 HOUSE STANDING COMMITTEE MINUTES

BILL/RESOLUTION NO. HB 1506

House Appropriations Committee

☐ Conference Committee

Hearing Date May 6, 2003

| Tape Number | Side A | Side B | Meter # |
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| mmittee Clerk Signatu | | | |

Minutes:

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Rep. Svedjan previously called the meeting to order, all members were in attendance.

Rep. Warnke advised the committee, that yesterday while the legislature was meeting the Parole Board was meeting. Approximately 40 were eligible for parole, approximately two-thirds were granted parole, I believe 8 were women. This again will change the numbers. I have been requested to read this into the minutes. (see written statement)

Rep. Warnke moved a DO PASS on HB 1506, second by Rep. Bellew

Rep. Skarphol I can appreciate Rep. Warnke's remarks, but I would assume the opposite would also apply, that is the female number are reduced and under the projections there will be money rolled up and turned back.

0 absent/not voting Roll call vote was taken 15 YEAH 8 NAY **MOTION CARRIES**

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PROPOSED AMENDMENTS TO HOUSE BILL NO. 1506

Page 1, line 2, remove "to create and enact a new section to chapter 12-44.1 of the North"

Page 1, remove line 3

Page 1, line 4, remove "facilities; to provide a statement of registative intent; to provide for a legislative council study;"

Page 1, line 8, remove "to provide an expiration date;"

Page 1, line 17, replace "69,254,582" with "70,641,987"

Page 1, line 20, replace "111,383,482" with "112,770,887"

Page 1, line 21, replace "29.646,871" with "30,910,795"

Page 1, line 22, replace "81,736,611" with "81,860,092"

Page 1, remove lines 23 and 24

Page 2, remove lines 1 through 3

Page 2, remove lines 14 through 31

Page 3, remove lines 1 and 2

Page 3, line 3, replace "TRANSFER" with "PURCHASE"

Page 3, line 4, after the boldfaced period insert "The department of corrections and rehabilitation may purchase within the limits of legislative appropriation provided for that purpose the LaHaug building and surrounding real property for the purpose of a women's prison on the grounds of the state hospital."

Page 3, line 6, after "hospital" insert "also"

Page 3, line 9, after "the" insert "LaHaug building,"

Page 3, remove lines 18 through 29

Page 3, line 30, replace "12" with "7"

Page 4, remove li s 1 and 2

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Page 4, line 3, after "\$178,000" insert "included in the youth correctional center line item and the sum of \$1,243,727 included in the prisons division line item"

Page No. 1

30802.0201

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Page 4, line 4, remove "included in the youth correctional center line item" and remove "and section 2 of this"

Page 4, line 5, remove "Act"

Renumber accordingly

STATEMENT OF PURPOSE OF AMENDMENT:

House Bill No. 1506 - Department of Corrections and Rehabilitation

| | BILL AS INTRODUCED | AMENDMENT CHANGES | BILL AS AMENDED | | | |
|--|---|--|---|-------------------------------------|---|------------------|
| Field services Prisons Division Juvenile community servic Youth Correctional Center | \$20,922,058 69,254,582 9,629,163 11,577,679 | \$1,387,405 | \$20,622,058 70,641,987 9,629,163 <u>11,577,679</u> | | | |
| Total ell funds | \$111,383,482 | \$1,387,405 | \$112,770,887 | | | |
| Less estimated income | 29,646,871 | 1,263,924 | 30,910,795 | | | |
| General fund | \$81,736,611 | \$123,481 | \$81,860,092 | | | |
| FTE | 644.18 | 72.00 | 716.18 | | | |
| | REMOVE FUNDING ADDED FOR CONTRACT HOUSING 1 | REMOVE 2 FTE POSITIONS FOR TRANSPORTATION OFFICERS 2 | RESTORE FUNDING AND FTE POSITIONS FOR WOMEN'S PRISON IN LAHAUG BUILDING 3 | RESTORE 9 NEW FTE POSITIONS 4 | REMOVE FUNDING SOURCE CHANGE 5 | TOTAL CHANGES |
| Fiel I services Prisons Division Juvenile community servic Youth Correctional Center | (\$6,689,164) es | (\$148,908) | \$7,560,674 | \$684,903 | | \$1,387,405 |
| Total all funds | (\$6,689,164) | (\$148,908) | \$7,560,574 | \$664,903 | \$0 | \$1,387,405 |
| Less estimated income | | ***** | 1,294,603 | 664,903 | (695,582) | 1,263,924 |
| General fund | (\$6,689,164) | (\$148,908) | \$6,265,971 | \$0 | \$695,582 | \$123,481 |
| FTE | | (2.00) | 65.00 | 9.00 | | 72.00 |

¹ This amendment removes the funding to contract to house all women inmates for the 2003-05 blennium.

This amendment also:

- Removes Section 2 of the bill, which appropriates \$500,000 of federal funds to the Department of Corrections and Rehabilitation to defray the expenses of the transition center for the 2001-03 blennium.
- Removes Sections 5 and 6 of the bill which provide legislative intent and a Legislative Council study relating to contract housing state female inmates with county jails.
- Amends Section 7 of the bill relating to the exemption from public improvement contract bids and architect, engineer, and lands surveying services, to include the purchase of the LaHaug Building.
- Removes Sections 9 and 11 of the bill which create a new section to North Dakota Century Code Chapter 12-44.1 relating to female Inmates in grade one correctional facilities, and provides an expiration date.

Page No. 2

30802.0201

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² This amendment removes the two new FTE positions and funding for transportation officers that were added as a result of contracting with counties

³ This amendment restores funding and 65 FTE positions for a women's prison at the State Hospital LaHaug Building.

⁴ This amendment restores nine new FTE positions (three FTE positions for the State Penitentiary and six FTE positions for the James River Correctional Center) which are funded by the federal money estimated to be received from boarding 20 Bureau of Prisons female inmates at the proposed women's prison.

⁵ This amendment removes the funding source change that replaced some general fund dollars with federal dollars to fund the transition center for the 2003-05 biennium. This funding source change was a result of the inability to use the federal dollars, which would be used for the purchase and renovation of the LaHaug Building under the women's prison option, for contracting to house female inmates at county jails.

Amends Section 12 of the bill, which provides an emergency, to include the federal funding for the purchase and renovation of the LaHaug Bullding.

Page No. 3

30802.0201

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| | Date: |
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| Roll Call | Vote #: |

Committee

2003 HOUSE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. 1506

Appropriations

House

| Legislative Council Amendment Action Taken Do Pass Motion Made By | | ****** | endment .Oak |) <u> </u> | |
|--|----------|--------|----------------------|------------|--------------|
| Representatives | Yes | No | Representatives | Yes | No |
| Rep. Ken Svedjan (Chair) | res | 140 | Rep. Bob Skarphol | res | 110 |
| Rep. Mike Timm (Vice-Chair) | ****** | | Rep. Blair Thoreson | <u> </u> | |
| Rep. Bob Martinson | | | Rep. Eliot Glassheim | ł | |
| Rep. Thomas Brusegaard | | | Rep. Joe Kroeber | <u></u> | |
| Rep. David Monson | | | Rep. John Warner | | |
| | STO | | Rep. Jeff Delzer | <u></u> | |
| Rep. Francis J. Wald | <u> </u> | | Rep. Amy Warnke | | + |
| Rep. Ole Aarsvold | X ST | | Rep. Larry Bellew | | |
| Rep. Pam Gulleson | | | Rep. Keith Kempenich | | |
| Rep. Ron Carlisle | | | Rep. James Kerzman | | |
| Rep. Al Carlson | | | Rep. Ralph Metcalf | | |
| Rep. Kim Koppelman | | | | | 1 |
| Total (Yes) | | | No | | |

MOTION FAILS

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| | Date: | 5.5. | 03 |
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| Roll Call | Vote #: | | |

2003 HOUSE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. HB 1506

| House Appropriations | | | | Con | ımittee |
|--|----------------|-------------------------------|--|-----|--|
| Check here for Conferen | | | | | |
| Legislative Council Amendm | ent Numbe | ı | | | |
| Action Taken MOVE Motion Made By Kerz | 333,0 | <u> </u> | to Field Service | es | ral <u>tal disk der language en en e</u> n e |
| Motion Made By Kerz | man | ······ | Seconded By METCO | 14 | |
| Representatives | Yes | No | Representatives | Yes | No |
| Rep. Ken Svedjan (Chair) | | | Rep. Bob Skarphol | 1 | |
| Rep. Mike Timm (Vice-Cha | ir) | | Rep. Blair Thoreson | | |
| Rep. Bob Martinson | | | Rep. Eliot Glassheim | | |
| Rep. Thomas Brusegaard | | | Rep. Joe Kroeber | | |
| Rep. David Monson | | | Rep. John Warner | | |
| Rep. Earl Rennerfeldt | | | Rep. Jeff Delzer | | |
| Rep. Francis J. Wald | | 3 | Rep. Amy Warnke | | |
| Rep. Ole Aarsvold | 010 | G 200 | Rep. Larry Bellew | | |
| Rep. Pam Gulleson | 4 | | Rep. Keith Kempenich | | |
| Rep. Ron Carlisle | | | Rep. James Kerzman | | |
| Rep. Al Carlson | | | Rep. Ralph Metcalf | | |
| Rep. Kim Koppelman | | | , | | |
| Total (Yes) | | Marie Indonesia Hayanan arawa | No | | |
| Absent | | | | | |
| Floor Assignment | | | منافق والمرافق والمرافق والمنافق والمرافق والمرا | | |
| f the vote is on an amendmen | t, briefly inc | dicate in | itent: | | |

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2003 HOUSE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. HB 4506 1506

| House | | | | | Comi | nittee |
|-------------------------|---|----------|----------|-------------------|--|-----------|
| Check here for 0 | Conference Com | mittee | | | | |
| Legislative Council A | Amendment Nur | nber _ | | | ······································ | |
| Action Taken | Do Pa | 22 | | | | |
| Motion Made By _ | Want | ce_ | Se | econded By Bellew | | - Arabina |
| Represen | tatives | Yes | No | Representatives | Yes | No |
| Svedjan | | V | | Skarphol | <u></u> | |
| Timm | | V | | Thoreson | 1 | |
| Martinson | | V | | Warner | | 1 |
| Brusegaard | | ~ | | Delzer | • | \ |
| Aarsvold | | | V | Warnke | レ | |
| Gulleson | | | ~ | Bellew | レ | |
| Monson | | 1 | | Kempenich | ~ | |
| Rennerfeldt | | V | | Kerzman | | 1 |
| Wald | | V | | Metcalf | | 1 |
| Carlisle | , | TV | | | | |
| Carlson | | V | | | | |
| Glassheim | | | V | | | |
| Koppelman | | V | | | | |
| Kroeber | | | V | | | |
| Total (Yes) | 15 | | No |) <u>ち</u> | | |
| Absent | | | | | | |
| Floor Assignment _ | Wan | n Ka | 2. | | | |
| If the vote is on an an | nendment, briefl | y indica | te inten | t: | | |

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Module No: HS-02-0042 Carrier: Warnke Insert LC:. Title:.

REPORT OF STANDING COMMITTEE

HB 1506: Appropriations Committee (Rep. Svedjan, Chairman) recommends DO PASS

(15 YEAS, 8 NAYS, 0 ABSENT AND NOT VOTING). HB 1506 was placed on the Eleventh order on the calendar.

(2) DESK, (3) COMM

Page No. 1

HS-02-0042

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Operator's Signature

<u>10133|03</u>

Date

All days

SPECIAL SESSION
2003 SENATE APPROPRIATIONS

HB 1506

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Operator's Signature

10/93/03

Date

₩ 41 **V**

2003 SENATE STANDING COMMITTEE MINUTES

BILL/RESOLUTION NO. HB 1506

Senate Appropriations Committee (Special Session)

☐ Conference Committee

Hearing Date 5-6-03

| Tape Number | Side A | Side B | Meter # |
|-------------------------|-----------|-----------|-----------|
| 1 | X | | 1415-2125 |
| | | | |
| | | | |
| Committee Clerk Signatu | ire Sandr | a Davison | |

Minutes: CHAIRMAN HOLMBERG opened the hearing to HB 1506. A bill to provide an appropriation for defraying the expenses of the department of corrections and rehabilitation (originally HB 1016). Testimony was heard yesterday at the joint session. The House made no changes to HB 1506 with the exception of page 1, line 17, there is an additional one million dollars in the prisons division than was in the bill passed some weeks ago. That is the only change in this bill.

(Meter 1478) There was a motion of a **DO PASS** by **SENATOR GRINDBERG** and a second by SENATOR THANE.

Discussion

(Meter 1491) **SENATOR MATHERN** stated he has concerns about the proper funding in this bill. He wondered if this would be the opportune time to look at the issue of presentence assessments. The testimony heard during the session about how that can and has saved money in the juvenile corrections. He is concerned that they are under funding and hopes they could do

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Page 2 Senate Appropriations Committee Bill/Resolution Number HB 1506 Hearing Date 5-6-03

something proactive to decrease that and put some more money into field services. We are going to let some people out and he thinks now is the time to put some more money in there.

(Meter 1580) **SENATOR KRAUTER** stated with the testimony that was provided yesterday, it identified that they are seven hundred thousand dollars (\$700,000) still short in field services and two point three million dollars (\$2.3) in the prisons division. So, he made a motion to add additional seven hundred thousand (\$700,00) into field services and additional one point three million dollars (\$1.3 million) into the prisons division. Everyone receives the testimony and that was the big issue. This was the big issue that we worked on during the session and in the conferences gave into all that. It was seconded by **SENATOR MATHERN**.

(Meter 1658) CHAIRMAN HOLMBERG allowed his motion but reminded the committee that when this bill came over to the Senate, the Senate added to the budget, four point five million dollars (\$4.5 million) to the budget as it came over from the House, the conference committee removed two point one million (\$2.1 million) so they were still two point four million dollars (\$2.4 million) above the House as it went to the Governor. With the additional money that is in line 17, it would be three point four million dollars (\$3.4 million) above the House. He felt the Senate did much more than split the difference between the House and the Senate on this particular budget. He felt they went way beyond splitting the differences. He accepted the motion of adding seven hundred thousand dollars (\$700,000) and one point three millions dollars (\$1.3 million).

(Meter 1750) A roll call vote was taken with 4 yeas, 8 nays, 2 absent and not voting. Motion failed.

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Page 3
Senate Appropriations Committee
Bill/Resolution Number HB 1506
Hearing Date 5-6-03

(\$500,000) to field services, he is concerned since they are not properly funding the prison services, they will be creating additional pressures to release prisoners early or move more into the use of parole. Into a situation where we are not properly funding those people who keep track of prisoners and make watch the prisoners to see they make progress-field services is that division. He understands the other amendment didn't pass but he hopes they can move on with this one.

(Meter 1979) There was a roll call vote of 4 yeas, 8 nays, 2 absent and not voting. The motion failed.

(Meter 2020) The original motion of a **DO FASS**. A roll call vote of 9 yeas, 3 nays, and 2 absent and not voting **passed** the bill. The motion carried. **SENATOR KRINGSTAD** to carry.

The hearing was closed. (Meter 2125)

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10/93/03

Date: 5-6-03 Roll Call Vote #: 7

2003 SENATE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. 1506

| Senate | Committee | | |
|-------------------------------------|-------------|-----------|---|
| Check here for Conference C | ommittee | | |
| Legislative Council Amendment N | Number | | |
| Action Taken | Motion | | t 700,000 fil 1,3 million pasa divise econded By <u>Matheir</u> |
| Motion Made By Knaute | K | Se | conded By <u>Mathein</u> |
| Senators | Yes | No | Yes No |
| HOLMBERG | | 1 | |
| BOWMAN | | 1 | |
| GRINDBERG | | V | |
| ANDRIST | | | |
| CHRISTMANN | A | A | |
| KILZER | | V | |
| KRINGSTAD | | W | |
| KRAUTER | 1 | | |
| LINDAAS | | | |
| MATHERN | | | |
| ROBINSON | | | |
| SCHOBINGER | | V | |
| TALLACKSON | A | | |
| THANE | | V | |
| Total (Yes) 4 | • | X.I | <i>a</i> |
| Total (Yes) 4 | | No | , |
| Absent | ν | | |
| Floor Assignment | fa | led | |
| If the vote is on an amendment, bri | efly indica | te intent | t: |

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Date: 5-6-03 Roll Call Vote #: 82

2003 SENATE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. 1506

| Senate | | ·· | | | Comi | mittee |
|--------------------------------|----------------------|----------|-------------|------------|------|---|
| Check here for Confer | ence Committee | | | | | |
| Legislative Council Amend | ment Number _ | 700.00 | | A | | |
| Action Taken | motion | + | 450900 | e field se | | - |
| Motion Made By $\gamma\gamma$ | rathern | Se | conded By _ | Kran | ta | |
| Semators | Yes | No | | | Yes | No |
| HOLMBERG | | \ | | | | |
| BOWMAN | | | | | | |
| GRINDBERG | | 7 | | | | |
| ANDRIST | | / | | | | |
| CHRISTMANN | A | | | | | |
| KILZER | | / | | | | |
| KRINGSTAD | | V | | | | |
| KRAUTER | | | | | | |
| LINDAAS | ン | | | | | |
| MATHERN | ~ | | | | | |
| ROBINSON | V | | | | | |
| SCHOBINGER | | V | | | | |
| TALLACKSON | K | | | | | |
| THANE | | 1 | | | | |
| Total (Yes) | 4 | No | . 8 | | | |
| Absent | 2 | | At waster | | | |
| Floor Assignment | | | | | | *************************************** |
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Date: 5-6-03 Roll Call Vote #: **3**

2003 SENATE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. 150%

| Check here for Conference Committee Legislative Council Amendment Number Action Taken Do PASS Motion Made By Grindburg Seconded By Than Senators Yes No Yes HOLMBERG BOWMAN GRINDBERG ANDRIST CHRISTMANN KILZER KRINGSTAD KRAUTER LINDAAS MATHERN ROBINSON SCHOBINGER TALLACKSON THANE Total (Yes) PASS Seconded By Than Yes No Ye | mittee |
|--|--------|
| Action Taken Du Pass Motion Made By Grindburg Seconded By Thank Senators Yes No Yes HOLMBERG BOWMAN GRINDBERG ANDRIST CHRISTMANN KILZER KRINGSTAD KRAUTER LINDAAS MATHERN ROBINSON SCHOBINGER TALLACKSON THANE Total (Yes) Mo 3 Seconded By Thank Seconded By Thank Yes Seconded By Thank Yes No Yes No Yes No Yes No Yes No 3 | |
| Senators Yes No Yes HOLMBERG | |
| Senators HOLMBERG BOWMAN GRINDBERG ANDRIST CHRISTMANN KILZER KRINGSTAD KRAUTER LINDAAS MATHERN ROBINSON SCHOBINGER TALLACKSON THANE Otal (Yes) P No J Senators No Yes No Yes No J No No | · |
| HOLMBERG BOWMAN GRINDBERG ANDRIST CHRISTMANN KILZER KRINGSTAD KRAUTER LINDAAS MATHERN ROBINSON SCHOBINGER TALLACKSON THANE Otal (Yes) SOME AND | |
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| ROBINSON SCHOBINGER TALLACKSON THANE otal (Yes) bsent Otal (Yes) THANE Otal (Yes) | |
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| Total (Yes) | |
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| loor Assignment | |
| f the vote is on an amendment, briefly indicate intent: | |

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10193103

REPORT OF STANDING COMMITTEE (410) May 6, 2003 1:24 p.m.

Module No: SS-02-0063 Carrier: Holmberg Insert LC:. Title:.

REPORT OF STANDING COMMITTEE

HB 1506: Appropriations Committee (Sen. Holmberg, Chairman) recommends DO PASS
(9 YEAS, 3 NAYS, 2 ABSENT AND NOT VOTING). HB 1506 was placed on the Fourteenth order on the calendar.

Page No. 1

88-02-0063

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Prepared by the North Dakota Legislative Council staff

May 5, 2003

Department 530 - Department of Corrections and Rehabilitation Proposed Appropriation Bill

| | to the second to the second | 2003-05 Proposed | A CONTRACT CONTRACT PARTY CONTRACT CONT |
|--|---|------------------|--|
| Field Services Division | 2003-05 | Legislative | Increase |
| | Executive Budget | Appropriation | (Decrease) |
| | \$21,632,548 | \$20,922,058 | (\$710,490) |
| Prisons Division Juvenile Community Services Youth Correctional Center | 71,185,029 | 69,254,582 | (1,930,447) |
| | 9,615,306 | 9,629,163 | 13,857 |
| | 11,476,494 | 11,577,679 | 101,185 |
| Total all funds | \$113,909,377 | \$111,383,482 | (\$2,525,895) |
| Less estimated income | 30,992,766 | 29,646,871 | (1,345,895) |
| General fund | \$82,916,611 | \$81,736,611 | (\$1,180,000) |
| FTE | 717.18 | 644.18 | (73.00) |

NOTE: The 2003-05 proposed legislative appropriation represents an increase in total funding for the Department of Corrections and Rehabilitation of \$8.8 million over the 2001-03 appropriation. Of the \$8.8 million, the general fund increase is \$6.6 million after adjusting for the 1.05 percent general fund allotment of \$812,000, the 2001-03 estimated general fund turnback of \$1.2 million, and the general fund turnback amount used for the nurses' building remodeling of \$242,000. The 2003-05 proposed legislative appropriation provides for 644.18 FTE positions for the Department of Corrections and Rehabilitation, an increase of 29 FTE positions from the 2001-03 appropriation of 615.18.

| | Major Changes | | | |
|-----|---|-----------------------------|---------------------------|-----------------------------|
| 1. | Removed the recommended salary increase for state employees | General Fund (\$574,358) | Other Funds (\$51,417) | Total (\$625,775) |
| 2. | Reduced the recommended funding for state employee health insurance premiums from \$493 to \$488.70 per month | (67,388) | (5,987) | (73,375) |
| 3. | Reduced funding for information technology by approximately 5 percent | (94,927) | (24,567) | (119,494) |
| 4. | Restored recommended general fund pay plan underfund of 3 percent | 1,616,717 | | 1,616,717 |
| 5. | Removed funding and 65 FTE positions for the recommended women's prison at the State Hospital LaHaug Building (Prisons Division) | (6,265,971) | (1,294,603) | (7,560,574) |
| 6. | Added funding to contract with county facilities to house female inmates (Prisons Division) | 6,689,1 64 | | 6,689,164 |
| 7. | Changed \$695,582 funding for the transition center for the 2003-05 biennium from the general fund to federal funds | (695 ,582) | 695,582 | 0 |
| 8. | Removed 10 new FTE positions: Field Services Division (\$90,376): Removed 1 parole and probation officer II position Prisons Division (\$664,903): Removed 3 FTE positions for the State Penitentiary Removed 6 FTE positions for the James River Correctional Center | (90,376) | (664,903) | (755,279) |
| 9. | Added funding for Hepatitis A and B vaccines (Prisons Division) | 250,000 | | 250,000 |
| 10. | Added 2 new FTE positions and funding for transportation officers for transporting women prisoners (Prisons Division) | 148,908 | | 148,908 |
| 11. | Reduced general fund funding for the Field Services Division (\$721,412) and the Prisons Division (\$2,374,775) | (3,096, 187) | | (3,096,187) |
| 12. | Added \$1 million to the Prisons Division line from the general fund | 1,000,000 | | 1,000,000 |
| | Total Department of Corrections and Rehabilitation | (\$1,180,000) | (\$1,345,895) | (\$2,525,895) |

Other Sections of the Bill

Appropriation - 2001-03 Biennium - Section 2 was added to provide a federal fund appropriation of \$500,000 to the department, in Adult Services of the Field Services Division, for the purpose of defraying the expenses of the department's transition center, for the 2001-03 blennium. This section was declared an emergency measure.

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Crime Victims Restitution and Gift Fund - Section 3 provides that \$100,000 included in the Field Services line item is from the crime victims restitution and gift fund and shall be used by the department for the purposes provided in North Dakota Century Code Section 54-23.4-05.

State Penitentiary Land Fund - Section 4 provides that \$82,500 included in the Youth Correctional Center line item is from the State Penitentlary land fund and shall be used by the department for capital projects at the Youth Correctional Center.

Legislative Intent - County Contract Housing State Female Inmates - Reports to Budget Section - Section 5 was added providing a statement of legislative intent that the state contract with county facilities to house state female inmates during the 2003-05 biennium, with the continuation of the contracting subject to the results of the study in Section 6, and that the department and the county lails contracting to house state female inmates shall report to the fall 2003 and the summer 2004 meetings of the Budget Section.

Legislative Council Study - Contract Housing - Female Inmates - Section 6 was added providing for a Legislative Council study of the long-term needs of all state inmates and if the department should continue to contract to house state female inmates with county jails or if the state should expand the prison system.

Transfer of Land and Buildings - Exemption From North Dakota Century Code Chapters 48-01.1 and 54-44.7 - Section 7 was added providing that the ownership of the food service building, the dining facility and attached building 18A, the laundry building, and buildings eight and fifty on the grounds of the State Hospital must be transferred to the Department of Corrections and Rehabilitation. The department is not subject to the provisions of North Dakota Century Code Chapters 48-01.1 and 54-44.7 relating to public improvement contract bids and architect, engineer, and land surveying services for construction and renovation relating to the nurses' building, food service building, the dining facility and attached building 18A, laundry building, and building eight.

Performance Audit - Section 8 was added providing for the consideration by the State Auditor of conducting a performance audit of the Department of Corrections and Rehabilitation.

Female Inmates in Grade One Correctional Fucilities - Section 9 was added creating a new section to North Dakota Century Code Chapter 12-44.1 to allow a grade one correctional facility that has a contract with the Department of Corrections and Rehabilitation to confine female inmates who have been sentenced to the legal and physical custody of the department to confine the female inmate for more than one year in accordance with the terms of the contract. This section expires June 30, 2005.

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The appropriations level in HB 1506 reflects female inmate head counts assumed by the legislature. To the extent the female inmate head count exceeds the numbers assumed in the bill, the Corrections Department may request from the Emergency Commission and the Budget Section permission to expend funds, according to the provisions of NDCC 54-16-04, in excess of appropriations in an amount determined by multiplying the average daily cost of incarceration times the number of days incarcerated times the number of excess female inmates.

Rep. Warnke's written comments to the record 5-6-03

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Matheway State Barrens Comment

DEPARMENT OF CORRECTIONS AND REHABILITATION 2003 – 2005 APPROPRIATION

- DOCR estimates funding contained in HB 1016, as adopted by the 58th legislative assembly, to be \$3 million short
 - o \$700,000 field services line
 - Reduce alternative to incarceration programs
 - o \$2.3 million prisons division
 - Reduce prison staff
 - Reduce inmate medical
 - Reduce equipment and repairs
 - Reduce utilities and repairs
- DOCR understands the State's financial position
 - o If not possible to fund the entire \$3 million need
 - Any additional funds, if any available, be added to the prisons division line item before addressing other areas
- Inmate population drives the DOCR budget
- Admissions continue to outpace releases which causes fiscal stress
- Population estimates
 - o May 5, 2003 actual inmate count 1,181
 - Male 1.072
 - Female 109
 - o DOCR estimated inmate count to begin 2003-05 biennium -1,137
 - Male 1,013
 - Female 124

Remaining 2 months of current biennium the male inmate count needs drop by 59 and the female inmate count cannot increase by more than 15 in order to meet DOCR projections

- o Estimated inmate count used in HB 1016 1,117
 - Male 1,013
 - Female 104

Remaining 2 months of current biennium the male inmate count needs to drop by 59 and the female inmate count needs to drop by 5 to meet HB 1016 projections

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Department of Corrections and Rehabilitation DOCR Proposed Adjustments to Conference Committee Version of DOCR Budget

| | Conference Committee Budget | DOCR Proposed Adjustment | DOCR Proposed Budget Version |
|-------------------------------|-----------------------------------|--------------------------|------------------------------|
| Field Services | 20,922,058 | 721,412 | 21,643,470 |
| Prisons Division | 68,254,582 | 2,374,775 | 70,629,357 |
| Division of Juvenile Services | 9,629,163 | • | 9,629,163 |
| Youth Correctional Center | 11,577,679 | M | 11,577,679 |
| Total All Funds | 110,383,482 | 3,096,187 | 113,479,669 |
| Less Estimated Income | 29,646,871 | - | 29,646,871 |
| General Fund | 80,736,611 | 3,096,187 | 83,832,798 |

Department of Corrections and Rehabilitation Detail of DOCR Proposed Adjustments to Conf. Committee Version of DOCR Budget

| | DOCR Proposed Adjustment |
|--|--------------------------|
| Field Services Division | |
| Halfway Houses \1 | 220,491 |
| Quarter House \1 | 72,235 |
| Day Report \1 | 178,166 |
| Spirit Lake \1 | 58,617 |
| Cognative Programming \1 | 27,648 |
| Jailed Violators \1 | 109,500 |
| 3-Day Parole Hold \1 | 6,600 |
| Sex Offender Polygraph \2 | 5,600 |
| General Operating \2 | 32,335 |
| Co-Dependency TX \2 | 4,380 |
| Electronic Monitoring \2 | 5,840 |
| Total Field Services | 721,412 |
| Prisons Division | |
| Treatment Department \1 | 1,239,631 |
| Education Department \1 | 350,000 |
| Medical \2 | 270,144 |
| Equipment and Extraordinary Repairs \2 | 370,000 |
| Utilities \2 | 96,000 |
| Food \2 | 49,000 |
| Total Prisons Division | 2,374,775 |

\1 - Items funded in the Senate version of the DOCR budget
 \2 - Items NOT funded in the Senate version of DOCR budget

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Admissions, Releases And Grants of Parole January 2001 Through April 2003

| Month | Admits | Releases | Difference Between Admissions and Releases | Paroles Granted |
|--------|--------|----------|--|--------------------|
| Jan-02 | 61 | 54 | 7 | 15 |
| Feb-02 | 78 | 48 | 30 | 24 |
| Mar-02 | 62 | 60 | 2 | 25 |
| Apr-02 | 90 | 63 | 27 | 35 |
| May-02 | 74 | 72 | 2 | 30 |
| Jun-02 | 63 | 66 | -3 | 29 |
| Jul-02 | 59 | 70 | -11 | 30 |
| Aug-02 | 76 | 82 | -6 | 37 |
| Sep-02 | 57 | 74 | -17 | 36 |
| Oct-02 | 86 | 74 | 12 | 36 |
| Nov-02 | 50 | 71 | -21 | 38 |
| Dec-02 | 70 | 55 | 15 | 31 |
| Jan-03 | 80 | 65 | 15 | 41 |
| Feb-03 | 89 | 67 | 22 | 54 |
| Mar-03 | 73 | 80 | -7 | 47 |
| Apr-03 | 92 | 83 | 9 | 61 |
| Total | 1,160 | 1,084 | 76 | |

| Month | Admits | Drug Admits * |
|--------|--------|------------------|
| Jan-02 | 61 | 22 |
| Feb-02 | 78 | 25 |
| Mar-02 | 62 | 22 |
| Apr-02 | 90 | 44 |
| May-02 | 74 | 22 |
| Jun-02 | 63 | 26 |
| Jul-02 | 59 | 21 |
| Aug-02 | 76 | 31 |
| Sep-02 | 57 | 14 |
| Oct-02 | 86 | 30 |
| Nov-02 | 50 | 10 |
| Dec-02 | 70 | 21 |
| Jan-03 | 80 | 27 |
| Feb-03 | 89 | 36 |
| Mar-03 | 73 | 36 |
| Apr-03 | 92 | 42. |

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MALE INMATE POPULATION ESTIMATE 2003-05 BIENNIUM

| | Estimated Male | | Prison Beds | |
|---------|-------------------|-------------|----------------|-----------------------|
| Date | Inmate Population | Traditional | Nontraditional | Available (Needed) |
| Jul-03 | 1,013 | 971 | 124 | 82 |
| Aug-03 | 1,017 | 971 | 129 | 83 |
| Sep-03 | 1,020 | 971 | 134 | 85 |
| Oct-03 | 1,023 | 971 | 139 | 87 |
| Nov-03 | 1,027 | 971 | 144 | 88 |
| Dec-03 | 1,030 | 971 | 149 | 90 |
| Jan-04 | 1,034 | 971 | 149 | 86 |
| Feb-04 | 1,037 | 97/1 | 149 | 83 |
| Mar-04 | 1,040 | 971 | 149 | 80 |
| Apr-04 | 1,044 | 971 | 149 | 76 |
| May-04 | 1,047 | 971 | 149 | 73 |
| Jun-04 | 1,051 | 971 | 149 | 69 |
| Jul-04 | 1,054 | 971 | 149 | 66 |
| Aug-04 | 1,058 | 971 | 149 | 62 |
| Sep-04 | 1,061 | 971 | 149 | 59 |
| Oct-04 | 1,064 | 971 | 149 | 56 |
| Nov-04 | 1,068 | 971 | 149 | 52 |
| Dec-04 | 1,071 | 971 | 149 | 49 |
| Jan-t)5 | 1,075 | 971 | 149 | |
| Feb-05 | 1,078 | 971 | 149 | 45 40 |
| Mar-05 | 1,081 | 971 | 149 | 42 |
| Apr-05 | 1,085 | 971 | 149 | 39 |
| May-05 | 1,088 | 971 | 149 | 35 |
| Jun-05 | 1,092 | 971 | 149 | 32 28 |

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Deanna Shilla Ship

10/93/03

Date

COUNTY HOUSING COST PROJECTIONS 2003-05 BIENNIUM BASED ON LEGISLATIVE AND DOCR POPULATION PROJECTIONS

| Date | Female Population (Legislative Estimate) | Female Population (DOCR Estimate) | Days Per Month | Total Legislative Estimate | Total Estimate Based on DOCR Population Estimate | Difference |
|--------|---|--|----------------------|----------------------------------|--|-------------|
| Jul-03 | 104 | 124 | 31 | \$227,614 | \$271,386 | \$43,772 |
| Aug-03 | 105 | 125 | 31 | 229,803 | 273,575 | 43,772 |
| Sep-03 | 106 | 126 | 30 | 224,508 | 266,868 | 42,360 |
| Oct-03 | 107 | 127 | 31 | 234,180 | 277,952 | 43,772 |
| Nov-03 | 109 | 129 | 30 | 230,862 | 273,222 | 42,360 |
| Dec-03 | 111 | 131 | 31 | 242,935 | 286,707 | 43,772 |
| Jan-04 | 112 | 132 | 31 | 245,123 | 288,895 | 43,772 |
| Feb-04 | 113 | 133 | 29 | 231,356 | 272,304 | 40,948 |
| Mar-04 | 114 | 134 | 31 | 249,500 | 293,272 | 43,772 |
| Apr-04 | 116 | 136 | 30 | 245,688 | 288,048 | 42,360 |
| May-04 | 117 | 137 | 31 | 256,066 | 299,838 | 43,772 |
| Jun-04 | 119 | 139 | 30 | 252,042 | 294,402 | 42,360 |
| Jul-04 | 120 | 140 | 31 | 262,632 | 308,404 | 43,772 |
| Aug-04 | 122 | 142 | 31 | 267,009 | 310,781 | 43,772 |
| Sep-04 | 123 | 143 | 30 | 260,514 | 302,874 | 42,360 |
| Oct-04 | 124 | 144 | 31 | 271,386 | 315,158 | 43,772 |
| Nov-04 | 125 | 145 | 30 | 264,750 | 307,110 | 42,360 |
| Dec-04 | 126 | 146 | 31 | 275,764 | 319,536 | 43,772 |
| Jan-05 | 128 | 148 | 31 | 280,141 | 323,913 | 43,772 |
| Feb-05 | 129 | 149 | 28 | 255,007 | 294,543 | 39,536 |
| Mar-05 | 131 | 151 | 31 | 286,707 | 330,479 | 43,772 |
| Apr-05 | 132 | 152 | 30 | 279,576 | 321,936 | 42,360 |
| May-05 | 134 | 154 | 31 | 293,272 | 337,044 | 43,772 |
| Jun-05 | 136 | 156 | 30 | 288,048 | 330,408 | 42,360 |
| Total | | | | \$6,154,483 | \$7,186,655 | \$1,032,172 |

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