

Fifty-eighth  
Legislative Assembly  
of North Dakota

## REENGROSSED HOUSE BILL NO. 1431

Introduced by

Representative Belter

Senator Wardner

1 A BILL for an Act to create and enact a new subsection to section 57-36-01 and sections  
2 57-36-08.1, 57-36-10.1, 57-36-11.2, 57-36-12.1, 57-36-13.1, and 57-36-13.2 of the North  
3 Dakota Century Code, relating to tobacco tax indicia and unfair and deceptive business  
4 practices; to amend and reenact sections 57-36-02, 57-36-07, 57-36-09, 57-36-18, and  
5 57-36-33 of the North Dakota Century Code, relating to tobacco tax indicia; to repeal section  
6 57-36-25.1 of the North Dakota Century Code, relating to tobacco tax deductions for  
7 distributors; to provide a penalty; and to provide an effective date.

8 **BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:**

9 **SECTION 1.** A new subsection to section 57-36-01 of the North Dakota Century Code  
10 is created and enacted as follows:

11 "Indicia" means the impression or mark made on the cigarettes or package  
12 containing the cigarettes approved by the tax commissioner under sections  
13 57-36-08.1 and 57-36-11.2.

14 **SECTION 2. AMENDMENT.** Section 57-36-02 of the North Dakota Century Code is  
15 amended and reenacted as follows:

16 **57-36-02. Distributors and dealers to be licensed.** Each person engaged in the  
17 business of selling cigarettes, cigarette papers, snuff, cigars, or tobacco in this state, including  
18 any distributor or dealer, must secure a license from the attorney general before engaging or  
19 continuing to engage in business. A separate application and license is required for each  
20 distributor at each outlet or place of business within the state, and a separate dealer's license is  
21 required for each retail outlet when a person owns or controls more than one place of business  
22 dealing in cigarettes, cigarette papers, snuff, cigars, or tobacco. No retailer will be granted a  
23 distributor's license except a retailer who, in the usual course of business, performed a  
24 distributor's or wholesaler's function for at least one year prior to filing the license application.

1 The application prescribed by the attorney general must include the name and address of the  
2 applicant, the address and place of business, the type of business, and other information as  
3 required for the proper administration of this chapter. Each application for a wholesale or  
4 distributor's outlet license must be accompanied by a fee of twenty-five dollars and a surety  
5 bond approved by the attorney general. Each application for a dealer's outlet license must be  
6 accompanied by a fee of fifteen dollars. A reinstatement fee of fifty dollars is required in  
7 addition to the annual license fee for each license renewal applied for after June thirtieth. The  
8 total reinstatement fee may not exceed five hundred dollars for any one licensee in any fiscal  
9 year. Indicia under this chapter may be sold to and affixed only in North Dakota by licensed  
10 distributors. Licensed dealers may sell, buy, or have in their possession only cigarettes upon  
11 which indicia were previously affixed. A distributor's license does not authorize the holder to  
12 make retail sales. Each license issued must be prominently displayed on the premises covered  
13 by the license.

14 **SECTION 3. AMENDMENT.** Section 57-36-07 of the North Dakota Century Code is  
15 amended and reenacted as follows:

16 **57-36-07. Packaging - Presumption from possession - Stamps to be affixed.**

17 Cigarettes must be packaged and marked with indicia as follows:

- 18 1. All cigarettes sold or distributed in this state must be in packages containing twenty  
19 or more cigarettes each.
- 20 2. Within seventy-two hours of receipt by the licensee, each package of cigarettes,  
21 except as otherwise provided in this chapter, must have a securely affixed indicia  
22 denoting the tax, and each indicia must be properly canceled prior to sale or  
23 removal for consumption, under rules adopted by the tax commissioner.
- 24 ~~3.~~ 4. Each package of cigarettes displayed, exhibited, stored, or possessed in original  
25 cartons or containers upon the premises where consumer sales are made is  
26 conclusively presumed to be for sale to consumers.
- 27 ~~3.~~ 4. All packages of roll-your-own tobacco sold or distributed in this state must be in  
28 packages containing at least 0.60 ounces [17 grams] of tobacco and are not  
29 subject to the indicia requirements of this chapter.
- 30 5. Each package of cigarettes displayed, exhibited, stored, or possessed in original  
31 cartons or containers upon the premises where consumer sales are made is

1           conclusively presumed to be for sale to consumers. Each package of cigarettes,  
2           except as otherwise provided, must have a securely affixed indicia denoting the  
3           tax. Indicia must be canceled as provided in this chapter and possession of any  
4           unmarked package of cigarettes is prima facie evidence of a violation of this  
5           chapter.

6           **SECTION 4.** Section 57-36-08.1 of the North Dakota Century Code is created and  
7 enacted as follows:

8           **57-36-08.1. Indicia prepared by commissioner.** The tax commissioner shall prepare  
9 indicia for use on each kind of package under this chapter and keep an accurate record of all  
10 indicia received and delivered. The tax commissioner may sell the indicia only to a person  
11 holding a distributor's license. Wholesale distributors of cigarettes located outside of this state  
12 may apply for a distributor's license as provided in section 57-36-02 and may purchase indicia  
13 from the tax commissioner. The indicia must be affixed on cigarettes to be sold in this state  
14 and canceled pursuant to the tax commissioner's rules.

15           **SECTION 5. AMENDMENT.** Section 57-36-09 of the North Dakota Century Code is  
16 amended and reenacted as follows:

17           **57-36-09. Records to be kept by distributors and reports made - Penalty.**

18 Distributors shall keep records and make reports relating to purchases and sales of cigarettes,  
19 cigarette papers, cigars, pipe tobacco, or other tobacco products made by them, and must be  
20 punished for failure so to do, as follows:

21           1. Each distributor who shall dispose of cigarettes, cigarette papers, cigars, pipe  
22 tobacco, or other tobacco products shall keep and preserve for one year all  
23 invoices of cigarettes, cigarette papers, cigars, pipe tobacco, or other tobacco  
24 products and all receipts issued by the tax commissioner for indicia purchased by  
25 the distributor and shall permit the state tax commissioner, and assistants,  
26 authorized agents, or representatives of the state tax commissioner, to inspect and  
27 examine all taxable merchandise, invoices, receipts, books, papers, and  
28 memoranda as may be deemed necessary by the state tax commissioner, and  
29 assistants, authorized agents, or representatives of the state tax commissioner in  
30 determining whether the indicia required by this chapter have been purchased and  
31 used and the amount of the tax as may be yet due. A distributor shall provide

1           minimum retail pricing on all invoices. Each person selling or otherwise disposing  
2           of cigarettes, cigarette papers, cigars, pipe tobacco, or other tobacco products as a  
3           distributor shall keep a record of all sales made within the state showing the name  
4           and address of the purchaser and the date of sale. For sales of other tobacco  
5           products, the records must also include the net weight in ounces, as listed by the  
6           manufacturer.

7           2. On or before the fifteenth day of each month, each licensed distributor, on such  
8           form as the state tax commissioner shall prescribe, shall report to the tax  
9           commissioner all purchases and sales of cigarettes, cigarette papers, cigars, pipe  
10          tobacco, or other tobacco products made from or to any persons either within or  
11          without this state during the preceding month. For sales of other tobacco products,  
12          each licensed distributor shall also report to the tax commissioner the net weight in  
13          ounces, as listed by the manufacturer. The tax levied by this chapter is payable  
14          monthly and must be remitted to the tax commissioner by each licensed distributor  
15          on or before the fifteenth day of the month following the monthly period.

16          3. Any person failing to file any prescribed form or return or to pay any tax within the  
17          time required or permitted by this section is subject to a penalty of five percent of  
18          the amount of tax due or five dollars, whichever is greater, plus interest of one  
19          percent of the tax per month or fraction of a month of delay except the first month  
20          after the return or the tax became due. The tax commissioner, if satisfied that the  
21          delay was excusable, may waive all or any part of the penalty. The penalty must  
22          be paid to the tax commissioner and disposed of in the same manner as are other  
23          receipts under this chapter.

24          **SECTION 6.** Section 57-36-10.1 of the North Dakota Century Code is created and  
25          enacted as follows:

26                 **57-36-10.1. Indicia may be purchased at cost.** A licensed distributor may purchase  
27          indicia for cigarettes at a cost not to exceed the cost of producing and distributing the indicia.

28          **SECTION 7.** Section 57-36-11.2 of the North Dakota Century Code is created and  
29          enacted as follows:

30                 **57-36-11.2. Tax meter machines.** In lieu of selling indicia, the tax commissioner may  
31          authorize any manufacturer or distributor to mark cigarettes with an indicia with a tax meter

1 machine. The tax commissioner may adopt rules for leasing a tax meter machine to any  
2 manufacturer or distributor and for supervising the operation of the meter. Meters may not be  
3 used to mark untaxed cigarettes. The tax commissioner shall collect and receive the tax  
4 prescribed by this chapter on all cigarettes sold in or delivered to dealers in this state for sale,  
5 barter, gifts, or any other purpose. Any cigarette marked with a tax meter machine need not  
6 have the indicia sold by the tax commissioner affixed and may be possessed and sold by any  
7 wholesale or retail dealer in this state. Any manufacturer or distributor marking cigarettes with  
8 a tax meter machine under this section is entitled to the discount provided in section  
9 57-36-10.1.

10       **SECTION 8.** Section 57-36-12.1 of the North Dakota Century Code is created and  
11 enacted as follows:

12       **57-36-12.1. Distributors may not sell indicia.** A distributor or wholesale dealer may  
13 not resell to any other distributor or dealer any indicia purchased from the tax commissioner.  
14 Any distributor who has on hand any unused and canceled indicia at the time of discontinuing  
15 the business of selling cigarettes may return such indicia to the tax commissioner and receive  
16 ninety-seven percent of the face value of the indicia.

17       **SECTION 9.** Section 57-36-13.1 of the North Dakota Century Code is created and  
18 enacted as follows:

19       **57-36-13.1. Unlawful to transport cigarettes without indicia.** A person may not  
20 transport into, receive, carry, or move from place to place in this state any cigarettes without  
21 indicia by any means of transportation, except in the course of interstate commerce. Any  
22 automobile, truck, boat, airplane, conveyance, vehicle, or other means of transportation in  
23 which any cigarettes are transported or carried in violation of this chapter, and any cigarettes  
24 and other equipment or personal property used as an incident to such transportation and found  
25 in such means of transportation, is subject to seizure by the tax commissioner or by any sheriff  
26 or other police officer, with or without process, and is subject to forfeiture as provided in section  
27 57-36-14.

28       **SECTION 10.** Section 57-36-13.2 of the North Dakota Century Code is created and  
29 enacted as follows:

30       **57-36-13.2. Unfair and deceptive business practices.** The advertising, offering for  
31 sale, or sale of cigarettes below cost to the retailer or cost to the wholesaler is an unfair and

1 deceptive business practice. It is the policy of the state to promote the public welfare and it is  
2 the purpose of this chapter to carry out that policy in the public interest, stabilize the sale of  
3 cigarettes, and maximize and protect state revenues from this chapter. For purposes of this  
4 section:

5 1. "Cost to the retailer" means the cost to the wholesaler from whom the cigarettes  
6 were purchased by the retailer plus the cost of doing business by the retailer as  
7 evidenced by the standards and methods of accounting regularly employed by the  
8 retailer in the retailer's determination of costs for income tax reporting purposes for  
9 the total operations of the retailer's establishment. Cost of doing business by the  
10 retailer includes costs of:

- 11 a. Labor, including salaries of executives and officers;
- 12 b. Rent;
- 13 c. Depreciation;
- 14 d. Selling;
- 15 e. Maintenance of equipment;
- 16 f. Delivery;
- 17 g. Licenses;
- 18 h. Business taxes;
- 19 i. Insurance;
- 20 j. Advertising;
- 21 k. Any rebates, patronage dividends, or concessions, no matter how defined;
- 22 l. Expenses prior to opening for business, including costs of startup, land  
23 acquisition, construction, marketing studies, and similar expenses;
- 24 m. Any district, central, regional, and national administrative and operation costs  
25 and expenses; and
- 26 n. All other indirect or overhead costs with respect to the operation of the  
27 business of the retailer.

28 The cost of doing business by the retailer must be expressed as a percentage  
29 and applied to the cost to the wholesaler from whom the cigarettes were  
30 purchased.

1           A retailer who purchases directly from a manufacturer or from any other  
2           person at or at less than or about the price normally and usually charged for  
3           purchases in wholesale quantities shall, in determining the cost to the retailer, add  
4           the cost of doing business by the wholesaler, to the basic cost of cigarettes to the  
5           retailer, as well as the cost of doing business by retailer.

6           In the absence of the filing with the commissioner of satisfactory proof of a  
7           lesser or higher cost of doing business by the retailer making the sale, the cost of  
8           doing business by the retailer is presumed to be eight percent of the cost to the  
9           wholesaler.

10        2. "Cost to the wholesaler" means the basic cost of cigarettes purchased by the  
11        wholesaler from a manufacturer plus the cost of doing business by the wholesaler  
12        as evidenced by the standards and methods of accounting regularly employed by  
13        the wholesaler in the wholesaler's determination of costs for income tax reporting  
14        purposes for the total operation of the wholesaler's business. The cost of doing  
15        business by the wholesaler includes costs of:

- 16        a. Labor, including salaries of executives and officers;  
17        b. Rent;  
18        c. Depreciation;  
19        d. Selling;  
20        e. Maintenance of equipment;  
21        f. Delivery;  
22        g. Licenses;  
23        h. Business taxes;  
24        i. Insurance;  
25        j. Advertising;  
26        k. Any rebates, patronage dividends, or concessions, no matter how defined;  
27        l. Expenses prior to opening for business, including costs of startup, land  
28        acquisition, construction, marketing studies, and similar expenses;  
29        m. Any district, central, regional, and national administrative and operation costs  
30        and expenses; and

1           n. All other indirect or overhead costs with respect to the operation of the  
2           wholesaler.

3           The cost of doing business by a wholesaler must be expressed as a  
4           percentage and applied to the basic cost of cigarettes.

5           In the absence of the filing with the commissioner of proof that the  
6           commissioner declares to be satisfactory of a lesser or higher cost of doing  
7           business by the wholesaler making the sale, the cost of doing business by the  
8           wholesaler is presumed to be five percent of the basic cost of cigarettes to the  
9           wholesaler.

10          **SECTION 11. AMENDMENT.** Section 57-36-18 of the North Dakota Century Code is  
11 amended and reenacted as follows:

12          **57-36-18. Tax commissioner to administer chapter.** In administering this chapter,  
13 the tax commissioner and agents of the tax commissioner shall exercise the following powers:

- 14          1. The tax commissioner and authorized agents of the tax commissioner shall  
15 enforce the provisions of this chapter and have the powers of peace officers. They  
16 may arrest violators of the provisions of this chapter and enter complaint before  
17 any court of competent jurisdiction, and may seize without formal warrant, and use  
18 as evidence, any forged, counterfeit, spurious, or altered license or indicia found in  
19 the possession of any person in violation of this chapter.
- 20          2. The tax commissioner may prescribe rules and regulations not inconsistent with  
21 the provisions of the chapter for its detailed and efficient administration.

22          **SECTION 12. AMENDMENT.** Section 57-36-33 of the North Dakota Century Code is  
23 amended and reenacted as follows:

24          **57-36-33. Penalties for violation of chapter.** Except as otherwise provided in this  
25 chapter, ~~any~~:

- 26          1. Any person who violates any provision of this chapter is guilty of a class A  
27 misdemeanor. All cigarettes, cigarette papers, cigars, pipe tobacco, or other  
28 tobacco products in the possession of the person or in the place of business of the  
29 person must be confiscated and forfeited to the state.
- 30          2. Any consumer who purchases any package of cigarettes that does not bear the  
31 indicia placed on it under this chapter and any person who uses or consumes



1                   within this state any cigarette, unless it was taken from a package or container  
2                   having attached the indicia required by this chapter, is guilty of an infraction.

3                   **SECTION 13. REPEAL.** Section 57-36-25.1 of the North Dakota Century Code is  
4 repealed.

5                   **SECTION 14. EFFECTIVE DATE.** This Act is effective for taxable events occurring  
6 after July 31, 2003.