# Funding Schools Adequately in North Dakota:

Resources to Double Student Performance

Report to the Education Interim Committee Of the North Dakota Legislature

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## Agenda

- Quick description of North Dakota school finance
- Brief discussion of student performance
- Detailed discussion of the Evidence Based model



# **Key Features of ND School Funding System**

- Per Student Payment of \$3,250
- Equity Guarantee of \$3,774
- Sum of these -- \$7,024 -- is what we compared to the base adequacy number
- We also compared our new weights to both the base adequacy number and to the Per Student Payment of \$3,250



#### **ND Student Performance**

- Relatively good on state tests; 80-90 percent of students score at or above proficiency
- Modest using a national and more rigorous standard for proficiency; only about 30-40 percent achieve at or above the NAEP proficiency
- So substantial room to improve double -- student performance



## Context

- Work of the Commission to improve the equity of the North Dakota funding system
- Implemented a new funding system for 2007-08
- Need to estimate an adequate funding level for the future



# Report Goals

- Identify the resources all districts and schools need to "double" student performance in the next 4-6 years
- Reduce the achievement gap
- Move from "good" to "great"
- Student performance to rival top performing nations
- Grow the North Dakota economy to compete globally



### **Our Process**

- Regular meetings with Commission
- Development of North Dakota evidence based model
- Professional Judgment Panels
- Site visits to ten high performing schools
- Estimation of the per pupil costs of an adequate funding system



- \*Core class sizes (English/language arts, math, science, social studies and world language)
  - K-3 15
  - 4-12 25
- 2. \*Specialist and elective teachers (art, music, PE, etc.)
  - 20% of core teachers K-8
  - 33% of core teachers 9-12



- 3. \*Instructional coaches for professional development
  - 1 FTE coach per 200 students
- 4. Tutors for struggling students
  - \*1 per prototype school, plus
  - 1FTE tutor per 125 at-risk students
- 5. Increased weight of 1.0 for new immigrant ELL students



- 6. Extended day program (1 FTE teacher per 15 eligible students -50% of at-risk count)
- 7. Summer school (retain current weight)
- 8. Alternative school weight retained at 0.25 applied to Per Student Payment



- 9. Special Education
  - Retain census approach
  - \*1 FTE teacher and 1 FTE aide per 150 **ADM**
  - State funding for 1% highest cost students
- 10.\*\$25 per ADM for Gifted and **Talented**



- 11. No recommendation on career and technical education
- 12.\*Substitute teachers (10 days per teacher)
- 13. Pupil support/guidance counselors
  - \*1 per prototypical elementary school and 1 per 250 middle and high school **ADM**
  - 1 FTE per 125 at-risk students



#### 14. \*Non-instructional aides

- 2 for each prototypical elementary and middle school
- 3 for each prototypical high school
- 15. \*1 librarian for each prototypical school
- 16. \*Principals
  - 1 per prototypical elementary
  - 1 plus 0.5 AP per prototypical middle
  - 1 plus 1.0 AP per prototypical high school



#### 17. \*Secretaries

- 2 for prototypical elementary and middle schools
- 4 for prototypical high schools

#### 18.\*Professional Development

- 8 additional days for teachers
- \$100 per pupil for trainers and expenses
- (This is in addition to the instructional coaches)



- 19.\*Technology -- \$250 per ADM
- 20. \*Instructional materials/formative assessments
  - \$170 per elementary and middle school ADM
  - \$205 per high school ADM
- 21.\*Student activities
  - \$200 per elementary and middle school ADM
  - \$250 per high school ADM



- 22.\*\$600 per ADM for central office staff and services
- 23.\*\$851 per ADM for operations and maintenance of schools and the district



#### The Evidence Based Model:

A Research Driven Approach to Linking Resources to Student Performance

**Pupil Support: Teacher** Professional Development **Parent/Community** Compensation Outreach/ Specialized Education **Involvement** Extended Support specialists Core tended Day K-3: 15 to 1 Elem Middle Special Library of PD Site-b 20% 4-12: 25 to 1 **Immigrant ELL Wt.1.0 High School 33%** Gifted **Tutors and pupil support:** 1 per school and 1 per 125 at risk Instructional **Technology Materials District Admin** Instructional Coaches **Site-based Leadership** 



#### Other Issues Excluded from RFP

- Pupil Transportation need for some increased state support and a mechanism for raising local revenues for local share of costs
- Provision for local school districts to raise additional revenue beyond base support



## Assumptions

- Focus on the use of ALL dollars, not just new dollars
- All existing resources are available to implement recommendations
- Allocation of current resources to the most effective, efficient, and evidence-based educational strategies available at the classroom, school and district level



## **How We Estimated Adequacy**

- **Prototype Districts and Schools** 
  - 3,828 student district
    - 4 Elementary schools (432 students)
    - 2 Middle schools (450 students)
    - 2 High schools (600 students)
  - 600 student district
    - Prorated from the 3,828 student district (600/3,828)



## **How We Estimated Adequacy**

- Prototype Districts and Schools
  - 185 Student district
    - Option 1: Prorate from 600 students with a principal and librarian at each school
    - Option 2: More generous staffing per recommendations of the Professional **Judgment Panels**



## **How We Estimated Adequacy**

- Applied average state-wide salary figures using data provided by the North Dakota Department of Education to the prototype personnel allocations
- We did not develop a geographic cost index



## **Cost Estimates**

- Base figure \$7,293 per ADM, compared to the current \$7,024 which is sum of Per Student Payment of \$3,250 and Equity Base of \$3,774.
- Weights applied are for:
  - At-risk (tutors, pupil support and extended day) and FII
  - Special Education
  - Summer school and Alternative School
  - Retain additional ADM for isolated schools
  - Small Districts (1.25)



### **Categorical Program Weights**

	Weight Relative to	
	Per	Adequate
		Spending
	Payment	Level
Extra Need Category	(\$3,250)	(\$7,293)
Tutors <sup>a</sup>	0.130	0.058
ELLb	1.000	0.446
Extended Day <sup>a</sup>	0.132	0.060
Summer School <sup>c</sup>	0.600	0.267
Additional Pupil Supporta	0.130	0.058
Special Education <sup>d</sup>	0.170	0.070

Weights applied to: a – at-risk count; b – immigrant ELL students; c – summer school ADM; d – regular ADM



#### Weights for Special Education

- Weights for children with mild and moderate disabilities (applied to all district ADM)
  - 0.170 relative to per student payment
  - 0.070 relative adequacy estimate
- Full state funding for high cost children (1% of total special education population)



# Other Weights

- Kindergarten = 1.0
- Gifted and Talented = \$25 per ADM for all **ADM** in district
- Small district weight of 1.25 but applied to adequate spending level of \$7,293 rather than Per Student Payment of \$3,250



#### **Discussion and Questions**

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