

## Montana-Dakota Utilities Co.

# **Manager, System Operation & Planning**

A History of Upper Midwest Transmission System Development

September 23, 2008

## "The Grid"

- Regional electric providers have a history of cooperation to bring reliable, affordable electricity to towns and farms in the Midwest
- As our towns and farms have changed, so have the demands on "the grid"
- Cooperation and the challenges ahead are the story

# In the beginning...

- Communities had generation and distribution systems
- Increased demand = increased generation
  - Transmission connected generation to communities
  - Central coal-fired plants replaced small town generators
  - Provided less expensive source of electricity
  - Increased service reliability

#### What about rural areas?

- Public Utility Holding Company Act (PUHCA) - 1935
- Required 'aid in contribution of construction'
  - Limited the ability of investor-owned utilities to serve rural customers
  - Led to the Rural Electrification Act and formation of rural electric cooperatives



- Extra-high voltage systems of 115,000 and 230,000 volts
- Developed by U.S. Department of Interior, Bureau of Reclamation (USBR) in the '40s and '50s along with the dams on the Missouri

## 1947: Early cooperation...

- USBR and Montana-Dakota provided reciprocal transmission service to customers
  - USBR customers: rural electric co-ops
  - Montana-Dakota customers: franchised towns
  - Avoiding duplication of facilities
- Birth of the bulk transmission system in eastern Montana and western North Dakota

## ...and growth

- Three independent, separate electrical systems developed in the United States and Canada
  - Eastern Interconnection (east of North Dakota, South Dakota, Nebraska, Kansas and Oklahoma
  - Texas Interconnection
  - Western Interconnection (remainder of U.S. and Canada
- In ND: interconnections between Otter Tail Power, United Power (now Great River Energy), Northwestern Public Service and Minnkota

#### Utilities coordinate activities

- Mid-continent Area Power Pool (MAPP) formed in 1972 by upper Midwest and Canadian utilities
- Coordinate generation/transmission plans
- Established standards for generation reserves
- Led to jointly owned transmission and generation to serve each company's native load
- Local utility controlled their generation and transmission operation and planning



- Federal Legislation
  - PURPA 1978
    - Required utilities to purchase and/or deliver power from non-utility generators
  - FERC Order 888
    - Required transmission be available to any generator or utility
    - Reciprocity required for utilities not under FERC jurisdiction
  - FERC Order 2000
    - Recommended formation of regional transmission organizations to control transmission service

#### ...wholesale transfers

- FERC action supported wholesale power transactions in Midwest
- Increased demands on systems built to serve local loads

# A regional RTO - MISO

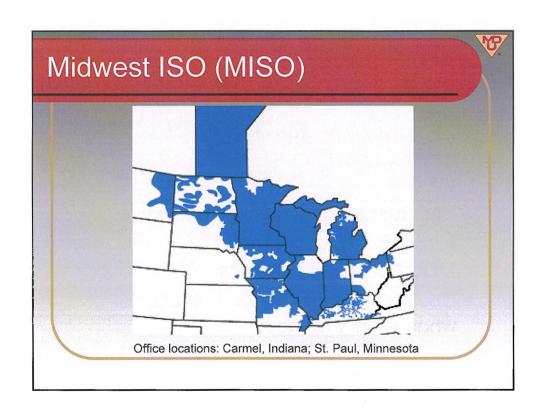
- Midwest Independent Transmission System Operator (Midwest ISO)
- Formed in response to FERC Order 888;
  became an RTO per Order 2000
- Indiana headquarters; regional office in St. Paul
- Montana-Dakota, Otter Tail and Xcel are only North Dakota utility members

#### Who's a MISO member?

- FERC expectation for IOU's to join RTO
- Municipals, cooperatives, federal power agencies and independent power producers are not required to be MISO members
- Non-members can be- and are- market participants
- Creates a transmission patchwork

# Midwest ISO (MISO)

- What is the Midwest ISO?
  - Nonprofit organization
  - 15 states and Manitoba
  - 100,000 miles of transmission 950,000 square miles
  - Operational December 15, 2001
  - First FERC approved RTO
  - 30 transmission owners; 65 non-transmission owners



# MISO's responsibilities

- Transmission operation for members
- Providing transmission access
- Transmission expansion planning for members and coordination with non-members
- Energy markets
- Transmission use changed from "local roads" to "superhighway"

## The energy market..

- Energy can be sold and purchased as forward commitments or in a spot market.
- Spot market prices adjust every five minutes
- MDU both buys and sells
- Customers benefit from their assets when sales are made

# What does MISO worry about?

- Cost allocation and recovery
- Allocation of benefits
- Revenue requirements
- Rate pancaking
- License plate vs. postage stamp rates

#### What drives transmission expansion?

- Generator interconnection requests
- Customer load growth
- North American Reliability Corporation's (NERC) reliability criteria
- Elimination of constraints
- Economic power transfers
- Renewable energy objectives

#### How are MISO costs shared?

- Equally between generator and transmission owners for generator interconnection upgrades (except for independent transmission companies)
- Upgrades for reliability, economic, and load growth are shared by the load of utilities who benefit
- In some instances all in MISO share cost

#### How much transmission is needed?

- Capacity to interconnect all queued generation
  - 83,000 MW of generation requesting interconnection
  - 64,000 MW: renewables in Dakotas and Minnesota
  - State renewable objectives: up to 40,000 MW
- Total MISO electric load is 120,000 MW
  - Interconnection requests equal 75 percent of existing load

#### What will this cost?

- Construction to interconnect all requested: \$billions
  - Will impact ratepayers
  - Transmission upgrades result in charges to utility customers where the generation interconnects
    - Even if the load is elsewhere

### Other obstacles

- Wholesale power transfers require interstate transmission
- State siting rules vary
- Opposition in a neighboring state can halt interstate transmission construction

# What does this really mean?

- Existing transmission adequate to serve existing load
- Transmission upgrades are necessary to move power to markets
- Investment recovery only allowed on "used and useful" - limits traditional utility interest
- States trump FERC

## "The grid"

- Regulatory and economic factors greatly impact the ability of traditional utilities to construct transmission
- Recent federal directives have changed traditional business practice
- Your local utility will keep the lights on as these issues evolve!