The Privatization of the West Virginia Workers' Compensation System

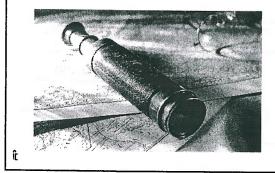
West Virginia Offices of the Insurance Commissioner (WVOIC)

Bill Kenny – Deputy Commissioner Mary Jane Pickens – General Counsel North Dakota Legislative Meeting

I INSURANCE

July 10, 2008

The Old System



The Old System

- · Established in 1913
- Inappropriate Claims Management
- No Fraud Investigations
- Insufficient Classification System
- · Regulatory Duties
- · Administrative Duties

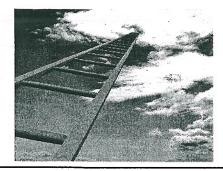
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The Old System - Resulted In:

- \$3.1 Billion Unfunded Liability
- 46,076 Protests in 2004 and 2005
- 41 Days for Claims Reporting (from DOI)
- 335 Days for Ruling of Protested Claims

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How We Accomplished Privatization:



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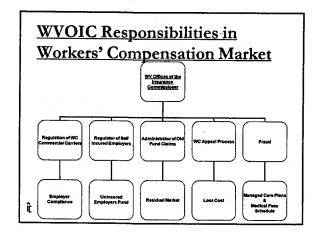
Division of Responsibilities

WV Workers'
Compensation
Commission
(WCC)

WV Offices of the Insurance
Insurance
Commissioner (WVOIC)
The regulatory functions of the former Workers
Compensation Commission were transferred, along with the employees who performed these regulatory functions, to the WV Offices

BrickStreet Mutual Insurance Company

The State's workers' compensation coverage for wer 39,000 employer policies were transferred b BrickStreet on Jenuery 1, 2006. By statute, BrickStreet was the only insurance carrier authorized to self workers' compensation coverage in WV until July 1, 2008.



Privatization of Workers' Compensation - SB 1004

- · Transition was launched on January 1, 2006
- Workers' Compensation Commission (WCC) Terminated
- All Subscribing Employers Transferred to New Monopolistic Mutual Insurance Company
- Regulatory Duties Transferred to WVOIC
- · Administration of Legacy Claims to WVOIC

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Employees and Assets of the WCC

- · Former WCC Employees Reassigned
 - · Necessary Job Skills Assessed
 - · Employee Transition Plans
- · Assets of the Former WCC

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West Virginia Employers Mutual dba - BrickStreet

- · Licensed as of January 1, 2006
- Surplus Note of \$200 Million
- · Governor Appointed Initial Board
- Federal Tax Exemption through Dec. 31, 2008

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Responsibilities of the West Virginia Employers Mutual dba - BrickStreet West Virginia Employer

Industrial Council (INDC)

- · Created by S.B. 1004
- · Members
- · Member Selection
- Meetings
- Duties

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Statutory Changes



Statutory Changes

- · Much of the law relating to claims handling and litigation was not changed by S.B. 1004.
- S.B. 595 effective 3/26/07
 - Clarified that regulation of the WC system transferred to WVOIC.
 - Addressed personnel and contract issues.
 - Amended provision that had prohibited employers from obtaining WC coverage if they owed money to
 - · Amended provisions relating to ratemaking.
 - · Amended provisions relating to Statistical Agent

Statutory Changes

- H.B. 4636 Effective 3/8/08
 - Amended provisions relating to calculation and remittance of regulatory and debt reduction surcharges.
 - Deleted outdated reporting requirements on insureds' owners/officers.
 - Amended provisions relating to notice for cancellation of Policies.
 Amended POC reporting requirements.

 - Requires TPA's used by carriers or self insureds to be licensed.

 - Requires 17-8's used by carriers or self insureds to be licensed.
 Established 2 party hitigation system and eliminated most employer protests to adjuster decisions.
 Established process for reassigning claim to proper responsible party and requires conditional payment of benefits until proper responsible party is identified (with emphasis on new injuries vs. reopening old claim).

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Statutory Changes

- · H.B. 4381 Residual Market
 - Assigned risk pool mechanism that provides coverage for employers unable to obtain workers' compensation coverage in the voluntary market.
 - Authorizes the WVOIC to designate a third party to "develop and administer" the program, including the development of premium levels designed to make the system self-sustaining.
 - Administrator also has the authority to assess other carriers to cover any deficits that may arise.
 - Although the initial administrator may be appointed, the WVOIC must bid out the contract for plan administrator in 2011

Statutory Changes

- H.B. 4079 Professional Employer Organizations
 - PEO's provide human-resource services, such as administering benefit plans and payroll, pursuant to an agreement with clientemployers.
 - · The bill requires PEOs to obtain a license from the WVOIC.
 - Ensures that the WVOIC is able to obtain the workers' compensation claims and coverage information at the clientemployer level that is needed to set rates and otherwise regulate the marker.
 - Prohibits PEOs from offering self-funded health plans to their client employers.
 - The issues of PEO involvement with health plans, taxes, labor laws and unemployment taxes are to be studied by the Joint Committee on Government and Finance and several agencies.

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Steps Toward New System



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Steps Toward New System

- NCCI designated as Rating Organization 10/05
- 1/1/06 Rates Approved aggregate 15% rate decrease. All classes, other than state government, had decreases NCCI Classification System Adopted 7/1/06
- Approved NCCI Loss Costs 7/1/06 (aggregate 10.5% loss cost decrease)
- NCCI Dispute Resolution Process Implemented 7/1/06
- Proof of Coverage/Coverage Validation Systems Implemented 9/06
- Approved NCCI Loss Costs 7/1/07 (aggregate 8.1% cost decrease)
- NCCI Experience Rating Plan Implemented 7/1/07
- Approved NCCI Loss Costs 7/1/08 (minimal decrease)

The Self-Insured System

- · Self-Insured Program
- · Self-Insured Employers
- · Self-Insurance Unit
- · Monitoring of Self-Insured Employers
- · The Industrial Council Approves Certain

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Paying off the Old Fund

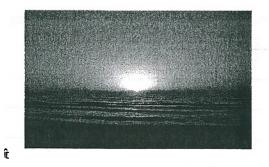
- · The West Virginia Legislature provided for a number of sources to pay the remaining "Old Fund" liability:
 - Debt Reduction Surcharges Against West Virginia Employers
 - · Severance Tax on Natural Resources
 - · Money from West Virginia Video Lottery Proceeds
 - · Ability to Issue Bonds, if Necessary
 - · Personal Income Taxes

Ultimate Goal

- Remove State of West Virginia from any workers' compensation claims liability
- Projected date of accomplishing this goal is 2014-2016

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Our Current Climate



The New System - So Far:

- \$1.9 Billion Unfunded Liability
- 8,532 protests projected in 2008
- 13 Days for Claims Reporting (from DOI)
- 305 Days for Ruling on Protested Claims

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The New System - So Far:

- More than 90% of all claims are ruled within the first 30 days
- Average time From Receipt of Claim to Ruling is less than Two Weeks
- · Better Decisions of Claims
- Fewer Injuries Reported Due to Workplace Safety Initiatives.

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Our Current Climate

- 166 Companies Have Made WC Filings
- 24 New to WV Insurance Market
- Rate Reduction 30.3%
- Employer Savings in Excess of \$150 Million Annually

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Our Current Climate - cont.

- · Market Opened
- · Improved Claims Handling
- · Emphasis on Enhanced Treatment
- · Work Left to Do
 - · Residual Market

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