**2011 SENATE HUMAN SERVICES** 

SB 2240

### 2011 SENATE STANDING COMMITTEE MINUTES

### Senate Human Services Committee

Red River Room, State Capitol

SB 2240 1-26-2011 Job Number 13490

	Conference	Committee
1 1	COMBRENCE	COMMINUE

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Commit	tee Clerk Signature	Moulon			
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### Explanation or reason for introduction of bill/resolution:

To provide for a study and the development of a plan by the department of human services for restructuring the human services delivery system in the state.

Minutes:

Attachments

**Senator Judy Lee** opened the hearing on SB 2240.

Senator Tim Mathern introduced SB 2240. Attachment #1

**Senator Dick Dever** pointed out that the bill says "shall study and develop a plan". He wondered if that suggests the result of the study is a foregone conclusion and if it gives the department the latitude to decide which plan to develop.

**Senator Tim Mathern** replied that he had no plan in mind. This permits the department to come forth with any plan. However, within the parameters of this plan two features are designated. 1. There's only one unit that's delivering those local services. 2. The local counties have control of how that local service is organized.

It's flexible and it permits the legislature to look at a plan after some study verses developing the plan for the department.

**Senator Spencer Berry** asked if this idea came from another state.

**Senator Tim Mathern** said that other states have such arrangements.

**Senator Gerald Uglem** asked if a non interested contractor should be the one to conduct the study.

**Senator Tim Mathern** responded that was why he put in the local administered aspect. The other part was that the committee could address that concern.

**Rep. Alon Wieland**, District 13, testified in support of SB 2240. He liked the idea of doing the study and hoped it would take a look at doing things more economically. By thinking outside the box it may be able to be done much more efficiently.

Senator Spencer Berry asked what his reasons were for signing on.

**Rep. Wieland** said the overall picture of the continuing rise of costs. ND is different because of all the rural areas that may or may not be receiving some of the delivery. There may be some overlapping of services that could be reduced. He hoped that whoever does the study will not limit the thinking and will think outside the box.

Senator Judy Lee asked if he thought there was value in having an outside consultant.

Rep. Wieland assumed that, since there was a fiscal note, some sort of outsourcing would be used.

Senator Judy Lee pointed out that part of the fiscal note was noted to contract with an outside entity for completion of the study.

**Rep. Kathy Hogan**, District 21, testified in support. She pointed out that this issue has been in the legislature for years and she talked about the history of establishing the Dept. of Human Services.

The last time a major study of the whole public sect of human service delivery system was done was in 1997. She felt it was a good thing to look at. There are some core principles that are needed – access to service at the local level, cost effectiveness, and local flexibility.

There was no opposing testimony.

Carol Olson, Dept. of Human Services, said she did not have any negative comments about a study. That's how you find out if what you are doing is good. However, if it's going to start out on neutral ground, the bill itself doesn't start out that way. She pointed out a couple of things she hoped the committee would look at. The word "must" means you have to do it this way. She explained that ND has a state supervised county administered system. The state has responsibility to supervise the programs as they are administrated in the counties. They are usually hooked up to federal regulations and standards.

She talked about the SWAP legislation which was the answer at the time.

She pointed out that there was a House bill that was also talking about a study.

**Senator Tim Mathern** wanted her comments on the bigger picture and what will be happening in the next decade with the federal picture.

**Ms.** Olson explained her concerns.

**Senator Judy Lee** asked if it was correct that during her years as Executive Director she had changed the way the administration works.

Ms. Olson replied that was correct and explained changes that had been made.

With no further testimony the hearing on SB 2240 was closed.

### 2011 SENATE STANDING COMMITTEE MINUTES

### **Senate Human Services Committee**

Red River Room, State Capitol

SB 2240 1-31-2011 Job Number 13746

☐ Confere	ence Committee
Committee Clerk Signature AMPALO	l
Explanation or reason for introduction o	of bill/resolution:
Minutes:	
Senator Judy Lee opened discussion on S	SB 2240.
The fiscal note was discussed and it w	rd "must" and using the word "may" instead. vas felt that the figure was too much but the change it too. They felt it was better addressed
The word "shall" on line five was discussed it.	d. It is appropriate if asking the department to do
Pre-determined outcomes were addressed	I.
Senator Tim Mathern moved to amend.	Change "must" to "may" on lines 6, 9, & 11.
Seconded by Senator Spencer Berry.	
Roll call vote 5-0-0. Amendment adopted	d.
Senator Dick Dever moved a Do Pass as	s Amended and Rerefer to Appropriation.
Seconded by Senator Spencer Berry.	
Roll call vote 5-0-0. Motion carried.	

Carrier is Senator Tim Mathern.

### 2011 SENATE STANDING COMMITTEE MINUTES

### **Senate Human Services Committee**

Red River Room, State Capitol

SB 2240 2-7-2011 Job Number 14112

∐ Co	interence Committee			
Committee Clerk Signature 1771111111111111111111111111111111111	ion			
Explanation or reason for introduction of bill/resolution:				
Minutes:	Attachments			

**Senator Judy Lee** opened SB 2240 for committee work.

**Senator Tim Mathern** explained amendments requested of Carol Olson. Essentially it would take out the direction to look at changing a three layered human service system to a two layered system. It would take out the requirement that there be a local entity controlled by the local government. Attachment #2

Senator Gerald Uglem moved to reconsider their previous actions on SB 2240.

Seconded by Senator Spencer Berry.

Motion carried on a voice vote.

**Senator Judy Lee** felt it was a valid discussion whether or not they wished to have them work towards a defined goal or to have it be more open in its approach.

Senator Spencer Berry moved to adopt the amendments as proposed (.03001)

Seconded by **Senator Dick Dever**.

Discussion followed – removing the requirement for the development of a plan and considering the implications of federal regulations on the whole process.

Roll call vote 5-0-0. Amendments adopted.

Senator Spencer Berry moved a Do Pass as Amended and rerefer to Appropriations.

Seconded by **Senator Gerald Uglem**.

Roll call vote 5-0-0. Motion carried. Carrier is Senator Judy Lee.

### **FISCAL NOTE**

### Requested by Legislative Council 02/10/2011

Amendment to:

SB 2240

1A. State fiscal effect: Identify the state fiscal effect and the fiscal effect on agency appropriations compared to

funding levels and appropriations anticipated under current law.

-	2009-2011 Biennium		2011-2013		2013-2015 Biennium		
	General Fund	Other Funds	General Fund	Other Funds	General Fund	Other Funds	
Revenues	· ·			\$99,434			
Expenditures			\$350,566	\$99,434			
Appropriations			\$350,566	\$99,434			

1B. County, city, and school district fiscal effect: Identify the fiscal effect on the appropriate political subdivision.

2009-2011 Biennium		2011-2013 Biennium			2013-2015 Biennium			
Counties	Cities	School Districts	Counties	Cities	School Districts	Counties	Cities	School Districts

2A. Bill and fiscal impact summary: Provide a brief summary of the measure, including description of the provisions having fiscal impact (limited to 300 characters).

This Bill requires the Department of Human Services to study the human services delivery system in the state of North Dakota.

B. Fiscal impact sections: Identify and provide a brief description of the sections of the measure which have fiscal impact. Include any assumptions and comments relevant to the analysis.

Section 1 of this bill requires the Department of Human Services to study the human services delivery system in the state. The study must consider all all requirements by federal agencies, under federal law, regulations, program state plans and program waivers for the administration of and receipt of payment under federal programs.

The Department is to present its findings to legislative management before June 1, 2012.

The Department does not have the resources to complete this study and would need to contract with an outside entity.

- 3. State fiscal effect detail: For information shown under state fiscal effect in 1A, please:
  - A. Revenues: Explain the revenue amounts. Provide detail, when appropriate, for each revenue type and fund affected and any amounts included in the executive budget.

The other funds revenues are a result of the Department being able to access additional federal funding to pay for a portion of the study.

B. Expenditures: Explain the expenditure amounts. Provide detail, when appropriate, for each agency, line item, and fund affected and the number of FTE positions affected.

The cost of contracting with an outside entity to conduct such a study is estimated to be between \$400,000 and \$500,000 due to the extensive nature and complexity of the study.

C. Appropriations: Explain the appropriation amounts. Provide detail, when appropriate, for each agency and fund affected. Explain the relationship between the amounts shown for expenditures and appropriations. Indicate whether the appropriation is also included in the executive budget or relates to a continuing appropriation.

The Department would need an appropriation increase of \$450,000 of which \$350,566 is general fund for the 2011-2013 biennium.

Name:	Brenda M. Weisz	Agency:	DHS
Phone Number:	328-2397	Date Prepared:	02/10/2011

### **FISCAL NOTE**

### Requested by Legislative Council 01/18/2011

Bill/Resolution No.: SB 2240

1A. State fiscal effect: Identify the state fiscal effect and the fiscal effect on agency appropriations compared to

funding levels and appropriations anticipated under current law.

	2009-2011 Biennium		2011-2013	Biennium	2013-2015 Biennium		
	General Fund	Other Funds	General Fund	Other Funds	General Fund	Other Funds	
Revenues		1		\$60,158			
Expenditures			\$389,842	\$60,158			
Appropriations			\$389,842	\$60,158			

1B. County, city, and school district fiscal effect: Identify the fiscal effect on the appropriate political subdivision.

2009-2011 Biennium		2011-2013 Biennium			2013-2015 Biennium			
Counties	Cities	School Districts	Counties	Cities	School Districts	Counties	Cities	School Districts

2A. Bill and fiscal impact summary: Provide a brief summary of the measure, including description of the provisions having fiscal impact (limited to 300 characters).

This Bill requires the Department of Human Services to study and develop a plan for restructuring the human services delivery system in the state.

B. Fiscal impact sections: Identify and provide a brief description of the sections of the measure which have fiscal impact. Include any assumptions and comments relevant to the analysis.

Section 1 of the Bill requires the Department of Human Services to complete a study and develop a plan for restructuring the human services delivery system in North Dakota to include the creation of administrative units to deliver all economic assistance and therapeutic social services programs and services that are currently being provided or authorized to be provided by counties and regional human service centers. The Units must have a direct relationship with the Department and must be locally administered. The Department is to present its findings, a proposed plan and any legislative changes necessary to implement that plan to the legislative management before June 1, 2012.

The Department of Human Services does not have the resources to complete this study and would need to contract with an outside entity for the completion of the study.

- 3. State fiscal effect detail: For information shown under state fiscal effect in 1A, please:
  - A. Revenues: Explain the revenue amounts. Provide detail, when appropriate, for each revenue type and fund affected and any amounts included in the executive budget.

The other funds revenues are a result of the Department being able to access additional federal funding to pay for a portion of the study.

B. Expenditures: Explain the expenditure amounts. Provide detail, when appropriate, for each agency, line item, and fund affected and the number of FTE positions affected.

The cost of contracting with an outside entity to conduct such a study is estimated to be between \$400,000 and \$500,000 due to the extensive nature and complexity of the study.

C. Appropriations: Explain the appropriation amounts. Provide detail, when appropriate, for each agency and fund affected. Explain the relationship between the amounts shown for expenditures and appropriations. Indicate whether the appropriation is also included in the executive budget or relates to a continuing appropriation.

The Department would need an appropriation increase of \$450,000 of which \$389,842 is general fund for the 2011-2013 biennium.

Name:	Brenda M. Weisz	Agency:	DHS
Phone Number:	328-2397	Date Prepared:	01/21/2011

### Adopted by the Human Services Committee January 31, 2011

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### PROPOSED AMENDMENTS TO SENATE BILL NO. 2240

Page 1, line 6, replace "must" with "may"

Page 1, line 9, replace "must" with "may"

Page 1, line 11, replace "must" with "may"

Renumber accordingly

Date:	1-31-2011
Roll Call	Vote #

### 2011 SENATE STANDING COMMITTEE ROLL CALL VOTES

BILL/RESOLUTION NO. <u>2340</u>

Senate HUMAN SERVIC	ES			Comm	nittee		
Check here for Conference Committee							
Legislative Council Amendment Number Change "must" to "may"							
☐ Rerefer to App	propriat	tions	Reconsider				
Motion Made By Sen. Math	un	Se	conded By <u>Sen.</u> Ber	V			
Senators	Yes	No	Senators	Yes	No		
Sen. Judy Lee, Chairman	V		Sen. Tim Mathern	1			
Sen. Dick Dever	レ						
Sen. Gerald Uglem, V. Chair	~						
Sen. Spencer Berry	~						
Total (Yes)5		N	o _ <i>O</i>				
Absent O	<u></u>	· · · · · ·		<u> </u>			
Floor Assignment							

If the vote is on an amendment, briefly indicate intent:

Date: _	1-31-2011	
Roll Ca	ıll Vote # _ 之	

### 2011 SENATE STANDING COMMITTEE ROLL CALL VOTES

BILL/RESOLUTION NO. 3340

Senate HUMAN SERVIC	ES			Comm	nittee
Check here for Conference Co	Check here for Conference Committee				
Legislative Council Amendment Number	ber _				
Action Taken: Do Pass D	Action Taken: 🔯 Do Pass 🗌 Do Not Pass 🔯 Amended 📋 Adopt Amendment				dment
Rerefer to App	oropriat	ions	Reconsider		
Motion Made By Sen. Dever		Se	conded By <b>Sen.</b> Be	ry-	
Senators	Yes	No	Senators	Yes	No
Sen. Judy Lee, Chairman	V		Sen. Tim Mathern		
Sen. Dick Dever	V				
Sen. Gerald Uglem, V. Chair	レ				
Sen. Spencer Berry	V				
Total (Yes) No					
Absent					
Floor Assignment Sen. Mathern					
If the vote is on an amendment, briefly indicate intent:					
			nern ent:		
			K		



January 27, 2011

### PROPOSED AMENDMENTS TO SENATE BILL NO. 2240

- Page 1, line 1, remove "and the development of a plan"
- Page 1, line 2, replace "for restructuring" with "of"
- Page 1, line 5, remove "and develop a plan for restructuring"
- Page 1, line 6, remove "The plan must provide for the creation of"
- Page 1, remove lines 7 through 10
- Page 1, line 11, replace "the state and must be locally administered." with "The study must consider the requirements imposed on the department of human services by federal agencies under federal law, federal regulations, program state plans, and program waivers for the administration of and receipt of payment under federal programs."
- Page 1, line 12, remove ", the proposed plan, and any legislative changes necessary to implement that plan"

Renumber accordingly

Date:	2-7.	2011
Roll Call	Vote #	1

### 2011 SENATE STANDING COMMITTEE ROLL CALL VOTES

BILL/RESOLUTION NO. 2240

Senate HUMAN SERVIC	ES_			Comm	ittee
Check here for Conference Cor	nmittee	)			
Legislative Council Amendment Numb	er		.03001 (Attack	ment #	(د
Action Taken: Do Pass Do Not Pass Amended 🔀 Adopt Amendment					
☐ Rerefer to App	ropriat	ions	Reconsider		
Motion Made By Sen. Berry		Se	conded By <b>Sen.</b> <i>Qeve</i>		
Senators	Yes	No	Senators	Yes	No
Sen. Judy Lee, Chairman	V		Sen. Tim Mathern	V_	
Sen. Dick Dever	V				
Sen. Gerald Uglem, V. Chair	V	,			
Sen. Spencer Berry	-				
Total (Yes) 5		1	No		
Absent 0					
Floor Assignment					

If the vote is on an amendment, briefly indicate intent:

February 7, 2011

### PROPOSED AMENDMENTS TO SENATE BILL NO. 2240

- Page 1, line 1, remove "and the development of a plan"
- Page 1, line 2, replace "for restructuring" with "of"
- Page 1, line 5, remove "and develop a plan for restructuring"
- Page 1, line 6, remove "The plan must provide for the creation of"
- Page 1, remove lines 7 through 10
- Page 1, line 11, replace "the state and must be locally administered." with "The study must consider the requirements imposed on the department of human services by federal agencies under federal law, federal regulations, program state plans, and program waivers for the administration of and receipt of payment under federal programs."
- Page 1, line 12, remove ", the proposed plan, and any legislative changes necessary to implement that plan"

Renumber accordingly

- 4000-2004

Date:	<u> 2- 7.</u>	2011	_
Roll Call	Vote#	<b>a</b>	

### 2011 SENATE STANDING COMMITTEE ROLL CALL VOTES

BILL/RESOLUTION NO. 2240

Senate	Genate HUMAN SERVICES Committee			ittee			
 Check	k here for Co	onference Co	mmitte	€			
Legislative	Council Ame	endment Numb	per _/	1.03	16.03002 Titl	e 0400	00_
Action Tal	Action Taken: 🔯 Do Pass 🗌 Do Not Pass 🔯 Amended 🔲 Adopt Amendment						
	∏. F	Rerefer to App	oropriat	ions	Reconsider		
Motion M	ade By <b>Se</b> r	1. Berry		Se	conded By <b>Sen</b> . Ugl	Penu	
	Senator	3	Yes	No	Senators	Yes	No
Sen. J	udy Lee, Ch	airman	~		Sen. Tim Mathern	~	
Sen. D	ick Dever		V				
Sen. (	Gerald Ugle	m, V. Chair	V				
Sen. S	pencer Ber	ry	~				
Total	(Yes)	_5			No		<u> </u>
Absent		0					
Floor A	ssignment	Sen	. Q	. <u>X</u>	عد		<del></del>
If the v	ote is on an a	mendment, br	iefly ind	icate in	tent:		

Module ID: s\_stcomrep\_25\_006 Carrier: J. Lee

Insert LC: 11.0316.03002 Title: 04000

### REPORT OF STANDING COMMITTEE

SB 2240: Human Services Committee (Sen. J. Lee, Chairman) recommends AMENDMENTS AS FOLLOWS and when so amended, recommends DO PASS and BE REREFERRED to the Appropriations Committee (5 YEAS, 0 NAYS, 0 ABSENT AND NOT VOTING). SB 2240 was placed on the Sixth order on the calendar.

Page 1, line 1, remove "and the development of a plan"

Page 1, line 2, replace "for restructuring" with "of"

Page 1, line 5, remove "and develop a plan for restructuring"

Page 1, line 6, remove "The plan must provide for the creation of"

Page 1, remove lines 7 through 10

Page 1, line 11, replace "the state and must be locally administered." with "The study must consider the requirements imposed on the department of human services by federal agencies under federal law, federal regulations, program state plans, and program waivers for the administration of and receipt of payment under federal programs."

Page 1, line 12, remove ", the proposed plan, and any legislative changes necessary to implement that plan"

Renumber accordingly

**2011 SENATE APPROPRIATIONS** 

SB 2240

### 2011 SENATE STANDING COMMITTEE MINUTES

### Senate Appropriations Committee

Harvest Room, State Capitol

SB 2240 February 10, 2011 Job # 14309

☐ Conf	ference Committee
Committee Clerk Signature	Saning
Explanation or reason for introduction	of bill/resolution:
A bill to provide for a study and develope restructuring the human services delivery	ment plan by the department of human services for system in the state.
Minutes:	See attached testimony #1.
Chairman Holmberg called the committee	e hearing to order on SB 2240.

Roxanne Woeste - Legislative Council; Joe Morrissette - OMB

Chairman Holmberg said the committee should focus on the fiscal impact of the bill.

Senator Tim Mathern, State Senator, District 11 Testimony attached - # 1

This bill came out of the Human Services Committee with a Do Pass unanimous vote. Essentially the bill, as it came to the committee, suggested they look at the structure of the Human Service Delivery system. He understood the challenge before the appropriation committee as the needs continue to arise and we're faced with a situation where the possibility of federal assistance may level off or may in fact decrease. This bill is basically looking at what can we do as a state to try to address structural issues which might address some of the overhead costs, but also might simplify how services are delivered.

This bill calls for the study of the Human Service Delivery system, originally, wherein the three-layered system we have state, human service centers, and counties be collapsed into a 2 layer system and the material in the testimony that I handed out is just an example of how counties have already been working together towards delivering services when they don't have the resources, whether it be money or personnel to do everything on their own. They are starting already to combine to deliver services and a study could look at using those collections of counties as also a way to deliver the services that are now delivered in Human Service Centers. We need to look for ways to be more efficient and to deliver services to our citizens in a manner that is not complicated. The study of the Human Service Delivery system is what you have before you. The appropriation came from the Department of Human Services in the range of \$400,000. The Department of Human Services also suggested the wording for the study so the bill that you have before you is as amended by the Human Service Committee which makes it much broader. Your Human Service Committee felt that this study could be

Senate Appropriations Committee SB 2240 "Click here to type date" Page 2

done at a dollar amount that would be less, but we didn't want to get into the detail of that – leaving that up to you and the department may have some comments in that regard also. He would be glad to address any questions.

Chairman Holmberg said the subcommittee would be Senators Fischer, Kilzer, Erbele and Warner.

**Senator Kilzer**: I noticed in the last version, the .0400 that says "shall study" which mandates the study as compared to "shall consider studying". Did any versions of the bill prior to the last one have those words or was it all "must or "shall study"?

**Senator Mathern** said it was all "must study". The House sponsors of the bill were concerned about that. All of the people in his committee were looking at a potentially dire future and we need to prepare ourselves for that in different ways of delivering service.

Chairman Holmberg said the subcommittee will find that this is a policy decision telling the department, if we're going to have this study, that they shall do it. Sometimes committee members remember that usually in a study which is legislative management oriented, we have in the language "the legislative management committee shall consider studying....", but this is mandating the department to do the study. Not saying "here is \$400,000, you may study this if you want which would be the alternative on this language and the subcommittee will look at that.

Chairman Holmberg closed the hearing on SB 2240.



### 2011 SENATE STANDING COMMITTEE MINUTES

### **Senate Appropriations Committee**

Harvest Room, State Capitol

SB 2240 02-17-2011 Job # 14672 (Meter 21.16)

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- 1	Conference	Committee

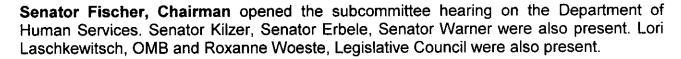
Committee Clerk Signature

Explanation or reason for introduction of bill/resolution:

A SUBCOMMITTEE HEARING ON SB 2012 (SEVERAL BILLS WERE DISCUSSED AND ACTION TAKEN BY THE SUBCOMMITTEE)

Minutes:

You may make reference to "attached testimony."



Senator Kilzer states he would like to go through the nine "stand alone" bills.

The bills that this subcommittee is assigned are: 2029, 2043, 2163, 2212, 2240, 2264, 2298, 2334, 2357.

**Senator Fischer** states that SB 2240 requires that the DHS to study and develop a plan for restructuring the Human Services Delivery System.

**Senator Kilzer** states that on his notes Senator Krebsbach was going to have some amendments to lower the appropriation.

Roxanne Woeste states that if I am looking at SB 2240 correctly, the first engrossment, there is no appropriation in the bill. It is strictly is a study requirement. There is a fiscal note attached to the bill but there is currently no appropriation in the bill.

**Senator Kilzer** states that there was originally for \$389,000.

**Roxanne Woeste** states that SB 2240 does not have an appropriation in the bill. There is a fiscal note attached to the bill of approximately \$450,000 and \$350,000, which is from the general fund but there is no appropriation in the bill.

Senator Erbele makes a motion for DO NOT PASS. Seconded by Senator Kilzer.

Roll call vote is 4/yes. Motion carried.



### **2011 SENATE STANDING COMMITTEE MINUTES**

### Senate Appropriations Committee Harvest Room, State Capitol

SB 2240 February 17, 2011 Job # 14705 (Meter starting at 87:32)

☐ Conference Committee				
Committee Clerk Signature Lose Janing				
Explanation or reason for introduction of bill/res	olution:			
A committee vote on SB 2240 on the human services delivery system in the state.				
Minutes:	You may make reference to "attached testimony."			

Chairman Holmberg opened the hearing on SB 2240.

Senator Fischer moved Do Not Pass on SB 2240. Senator Bowman seconded. A Roll Call vote was taken. Yea: 11 Nay: 2 Absent: 0

Senator Fischer will carry the bill.

Date:	2-1	7,	- //
Roll Ca	II Vote#_	1	

2011 SENATE STANDING COMMITTEE ROLL CALL VOTES BILL/RESOLUTION NO. Senate Check here for Conference Committee Legislative Council Amendment Number Do Pass Do Not Pass Amended Adopt Amendment Action Taken: Reconsider Rerefer to Appropriations Motion Made By Fuhr Seconded By Bowman Senators Yes No Yes No Senators Senator Warner Chairman Holmberg Senator O'Connell Senator Bowman Senator Robinson **Senator Grindberg** Senator Christmann Senator Wardner Senator Kilzer Senator Fischer Senator Krebsbach Senator Erbele Senator Wanzek Total Absent

If the vote is on an amendment, briefly indicate intent:

Floor Assignment



Com Standing Committee Report February 18, 2011 7:35am

Module ID: s\_stcomrep\_33\_001 Carrier: Fischer

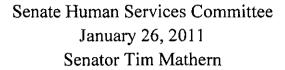
### REPORT OF STANDING COMMITTEE

SB 2240, as engrossed: Appropriations Committee (Sen. Holmberg, Chairman) recommends DO NOT PASS (11 YEAS, 2 NAYS, 0 ABSENT AND NOT VOTING). Engrossed SB 2240 was placed on the Eleventh order on the calendar.



2011 TESTIMONY

SB 2240



Madame Chairman Lee and Members of the Human Service Committee

My name is Tim Mathern. I am the Senator from District 11 in Fargo and I am here to introduce SB 2240. Passage of this bill will direct the Department of Human Services to study and develop a plan for restructuring the human services delivery system in North Dakota.

- 1. The plan must provide for the creation of administrative units that are authorized to deliver all the services that are now being provided or authorized to be provided by social services offices of the counties and regional human service centers.
- 2. The administrative units must have a direct relationship with the department of human services in administering federal programs in the state and must be locally administered.
- 3. The department shall present its findings, the proposed plan, and any legislative changes necessary to implement that plan to Legislative Management by 6.01.12.

Attached to my testimony please see a compilation of county maps (A) which describe in pictorial form what relationships have been forged between various counties for various services. You see that all 53 counties are not providing all of the required services as an independent body. This can be for a number of reasons; sound business/professional choices, staff availability, too little funding, are but a few examples.

Also attached find another overlay of public services, a listing of 8 human service centers (B) and a list of services(C) most of them provide.

There are many other services provided by the state directly through the Department of Human Services, various state institutions, and many private entities.

However the focus of this bill is on the public system of delivery through the state, regional, and county levels of public services.



I believe it is time we consider a human service delivery plan that takes our three tiered system and makes it a two tiered system. I believe all of the services we deliver are important and each system is doing the best it can. The services are delivered by professionals we can all be proud of.

The costs of services are growing beyond what support there is in our country for continuing to increase our funding. What do we do when the needs increase in this environment? One thing we can do is look at how we are providing such services; can we save some money and reduce complications in our structure? Has technology changed enough where many services can be delivered in different arrangements? Can clients go to one administrative unit to receive all of the services they need? This bill asks the department to look at these and other questions and make some recommendations. I understand this will take some time and money to figure out and as such this bill does not direct change, it asks for a plan.

Some have asked me if this bill directs the elimination of the regional human service centers or the county social service offices. It does not, though it does ask us to develop a plan which combines these units of service in some manner. I think the map you saw earlier and the list of regional offices suggests we are already going down this road. I think it is time we act strategically and purposefully toward a streamlined system of public services applicable to our future environment and resources.

I am happy to address any questions you have. I informed the department of my intentions of this bill and they may have some comments also.

Thank you for your time and consideration. I hope that we as a policy committee work on this further and make changes that reflect all of our ideas. I ask-you to give this bill a Do Pass recommendation.





### **Regional Human Service Centers**

May 14, 2010

The N.D. Department of Human Services' eight regional human service centers provide an array of community-based services, either directly or through contracts with providers. Services include: aging services, vocational rehabilitation, mental health services, developmental disability services, addiction treatment, vulnerable adult protective services, crisis and outreach services, and other human services.

They are the access point for State Hospital admissions. Human service center employees also provide direction and oversight for services offered through county social service offices and other providers. Crisis lines are answered 24 hours per day, seven days a week.

	्रहे ि Contact Information
West Central Human Service Center - Bismarck 1237 W Divide Ave Suite 5 Bismarck, ND 58501-1208 Counties served for human service programs: Burleigh, Emmons, Grant, Kidder, McLean, Mercer, Morton, Oliver, Sheridan, and Sioux.	701-328-8888 Toll Free: 1-888-328-2662 Fax: 701-328-8900 TTY:1-800-366-6888 (Relay ND) Crisis Line: 701-328-8899 OR Toll Free 1-888-328-2112 E-mail: dhswchsc@nd.gov
Outreach Office 1101 Third Ave NW, Beulah, ND 58523	701-873-2399 / 1-888-616-1441 Fax: 701-873-2939
Lake Region Human Service Center - Devils Lake 200 Hwy 2 SW, Devils Lake, ND 58301 Counties served for human service programs: Benson, Cavalier, Eddy, Ramsey, Rolette, and Towner.  Outreach Office - Rolla	701-665-2200 / Toll Free: 888-607-8610 Fax: 701-665-2300 TTY: 701-665-2211 Crisis Line: 701-662-5050 E-mail: dhslrhsc@nd.gov 701-477-8272
113 Main Ave. East, Rolla, ND 58367-0088	Fax: 477-8281
Badlands Human Service Center - Dickinson 300 13 <sup>th</sup> Ave W, Suite 1, Dickinson, ND 58601 Counties served for human service programs: Adams, Billings, Bowman, Dunn, Golden Valley, Hettinger, Slope, and Stark.	701-227-7500 Fax: 701-227-7575 Toll Free: 1-888-227-7525 Crisis Line: 866-491-2472 OR 701-290-5719 TTY: 701-227-7574 E-mail: dhsblhsc@nd.gov
Southeast Human Service Center - Fargo 2624 9th Ave South, Fargo, ND 58103-2350 Counties served for human service programs: Cass, Ransom, Richland, Sargent, Steele and Traill. Day care licensing services are provided to Barnes, Cass, Dickey, Eddy, Foster, Griggs, LaMoure, Logan, Ransom, Richland, Sargent, Steele, Traill, and Wells.	701-298-4500 Fax: 701-298-4400 TTY: 701-298-4450 Toll Free: 1-888-342-4900 Crisis Line: 701-298-4500 Suicide Prevention: 1-800-273-TALK -(8255) E-mail: dhssehsc@nd.gov
Northeast Human Service Center - Grand Forks 151 S 4th St Suite 401, Grand Forks, ND 58201-4735 Counties served for human service programs: Grand Forks, Nelson, Pembina, and Walsh.	701-795-3000 Fax: 701-795-3050 TTY: 1-800-366-6889 Crisis Line: 701-775-0525 or -0526 OR 1-800-845-3731 E-mail: dhsnehsc@nd.gov
Outreach Office 5th & School Road, Grafton, ND 58237	701-352-4334   Toll Free: 888-845-2215   ewide Resources OVER



### Other ND Department of Human Services Statewide Resources:

- North Dakota Aging and Disability Resource LINK Provides help locating long-term services and providers. Nationwide Toll Free: 1-800-451-8693
   Web site: <a href="www.carechoice.nd.gov">www.carechoice.nd.gov</a>, E-mail: <a href="carechoice@nd.gov">carechoice@nd.gov</a>
- North Dakota Long Term Care Ombudsman Educates people about the rights of long term care facility residents, responds to requests for information, and receives, investigates, mediates, and responds to concerns and complaints about long term care facility services. Local (Bismarck) 701-328-4617 or Toll Free: 1-800-451-8693
   Web site: www.nd.gov/dhs/services/adultsaging/ombudsman, E-mail: jehrhardt@nd.gov
- Child Health Coverage Programs Provide help accessing health coverage through Medicaid, Healthy Steps-children's health insurance plan, and the Caring Program.
   Toll Free: 1-877-KIDSNOW OR 1-877-543-7669
- Child Support Enforcement Provides up-to-date payment information 24-hours per day, seven days per week. Customer service is available Mondays 8 a.m. -7 p.m. and Tuesdays-Fridays 8 a.m. 5 p.m. Services include establishing paternity, establishing child support and medical support orders, modifying and enforcing court orders, and receiving and distributing payments. Local (Bismarck) 701-328-5440 or Toll Free: 1-800-231-4255
   Web site: www.childsupportnd.com, E-mail: centralofficecse@nd.gov
- County Social Service Offices Are the access points to apply for public assistance programs and provide social work services related to child welfare, and aging and vulnerable adult services. Contact Information: http://www.nd.gov/dhs/locations/countysocialserv/

North Dakota Department of Human Services

600 E Boulevard Ave, Dept. 325, Bismarck, ND 58505-0250 701-328-2310 or Toll Free: 1-800-472-2622 Fax: 701-328-2359 – TTY: 800-366-6889 Web site: <a href="www.nd.gov/dhs">www.nd.gov/dhs</a>, E-mail: dhseo@nd.gov





### SUMMARY OF CORE SERVICES DEPARTMENT OF HUMAN SERVICES REGIONAL HUMAN SERVICE CENTERS

### **Aging Services:**

- Aging Services Administration
- Vulnerable Adult Protective Services
- Long-Term Care Ombudsman Program
- Adult Family Foster Care Licensure

### **Developmental Disabilities**

- Case Management
- Day Supports (Southeast)
- Extended Services (Northwest and Badlands)
- · Infant Development (Northwest, Northeast, Southeast, South Central)

### **Vocational Rehabilitation**

- Assessment for eligibility and rehabilitation needs
- Counseling and Guidance
- Information and Referral
- Job related services
- Vision Services
- Supported Employment Services (Badlands and Northwest)
- Rehabilitation Technology Services (Badlands and West Central)
- Business Services including ADA Consultation and Assessment

### **Child Welfare Services**

- Program Supervision Regional Reps and Child Care Licensing Specialists
- Parental Capacity Evaluation
- Foster Parent Support Services
- Acute/Clinical Services as deemed clinically appropriate

### Children's Mental Health

- Level | Criteria
  - o Care Coordination
  - Acute/Clinical Services as deemed appropriate
- Level II Criteria
  - o Care Coordination
  - o Case Aide Services
  - o Crisis Residential/Safe beds
  - o Flexible funding
  - Acute Clinical Services as deemed appropriate

### Serious Mental Illness (Extended Care Coordination)

- Care Coordination
- Case Aide Services
- Needs-based array of residential services
- Community Support Services
- Medical Management
- Acute/Clinical Services as deemed clinically appropriate

### **Acute Clinical Services**

- Core Populations:
  - o Self Harm/Suicide
  - o Child Abuse and Neglect
  - Foster Care/ Subsidized Adoption
  - o Acute Psychiatric
- Services
  - Psychological evaluation and testing
  - o Psychiatric evaluation
  - Clinical evaluation
  - o Individual Therapy
  - o Group Therapy
  - o Family Therapy
  - o Clinical Case Management
  - o Medication Management
  - o Crisis Residential
  - Short Term Hospital
  - o Lab and Clinical Screening

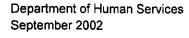
### **Substance Abuse Services**

- Care Coordination/Case Aide
- Evaluation
- Social and Medical Detoxification Services
- Needs based array of primary treatment services
  - o Low intensity outpatient
  - o Intensive outpatient
  - o Day treatment
- · Needs validated residential services
- Medication/Medical monitoring/Management

### Crisis/Emergency Response Services

- 24-hour a day/7-days a week crisis call response from a designated, trained Center employee
- Regional Intervention Services
  - o Screening
  - o Gatekeeping/referral

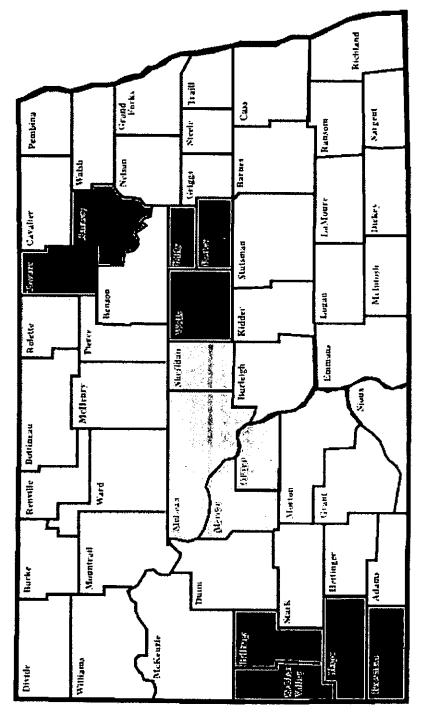
Note: Funding varies depending upon the service and the financial status of the client for a combination of federal funding sources, general funds, and third party collections including private pay and insurance.



## County Social Service Maps 2010

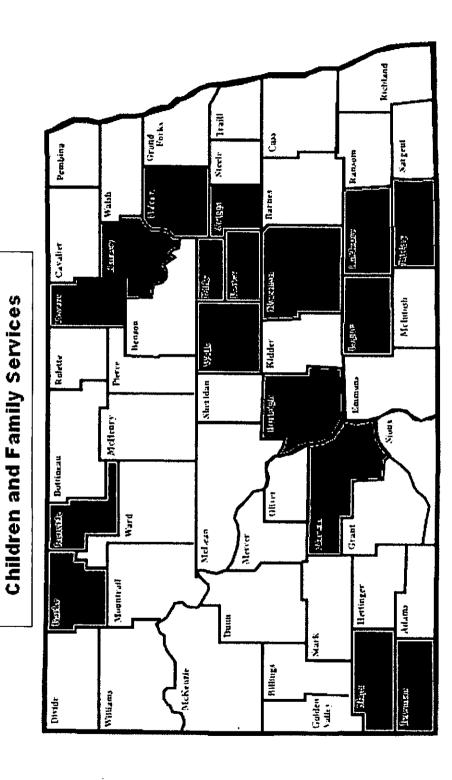
Presented to Senate Human Service Committee, Senator Judy Lee, Chairman By Senator Tim Mathern January 26, 2011

# Economic Assistance-Foster Care Eligibility and IV-E Determination

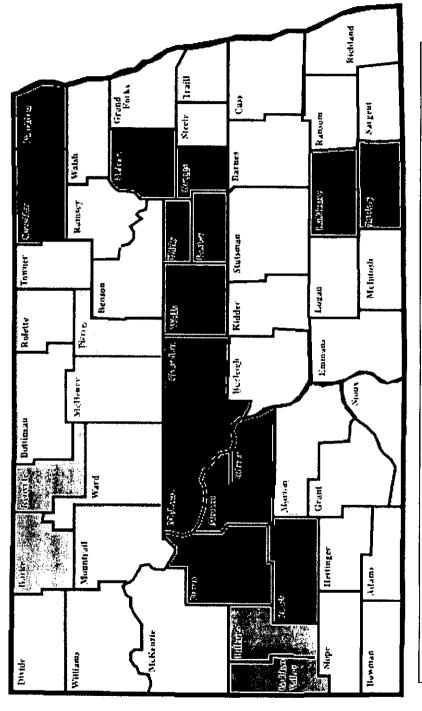


-Rolette County Social Service Board does the IVE determination and payments for IVE foster children and provides IVE training to the Turtle Mountain Tribe.

So does Sioux County and Benson, McKenzie, Mercer, McLean and Dunn



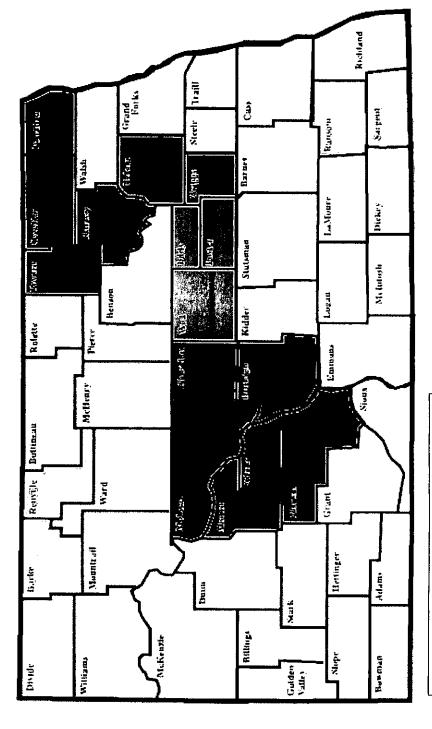
### Family Focused Supervision and/or Child Welfare Supervision



-Cavilier and Pembina contract for FF supervision with private provider.

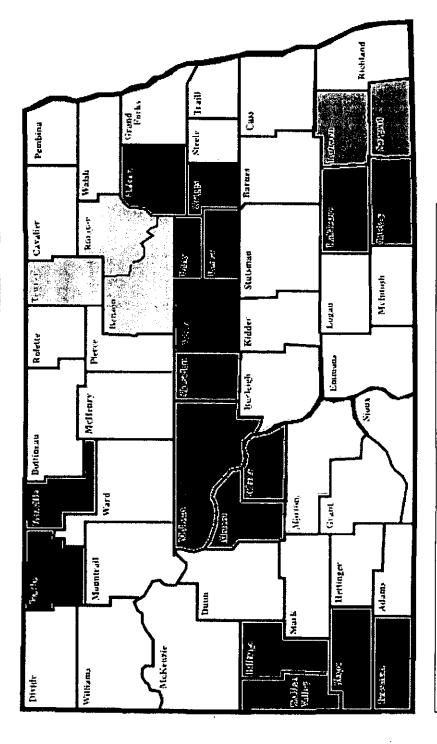
- Williams contract for FF supervision with private contrace.
- Burleigh/Morton contract agreement.

## **Shared Family Social Worker**



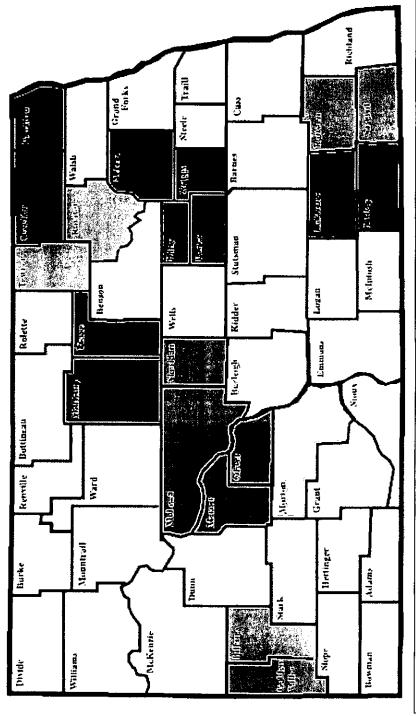
-Burleigh hosts Morton County -Ransom/Sargent-cost is shared between counties.





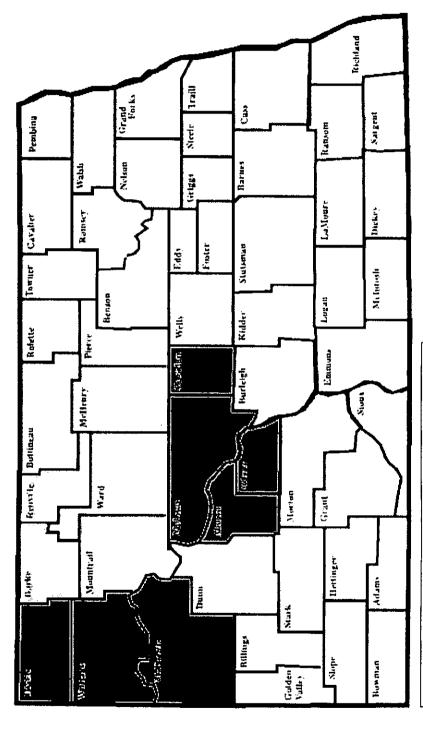
Burleigh hosts Morton: Foster Care Services (Family Foster Care Only)

#### **Shared Parent Aide Services**



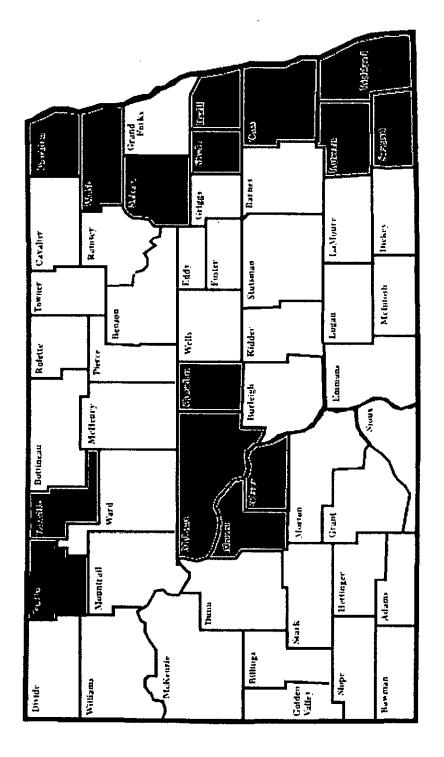
-Nelson County-worker is 1/2 time PA and 1/2 time Family Support Worker for Healthy Families Region IV. Burleigh is host to Morton. Renville: purchases from Bottineau County. Hettinger: contract with Start and Grant County. Lamoure and Dickey share Parent Aide worker 50% each. Pierce/McHenry-share Parent Ride Staff.

#### Respite Child Care



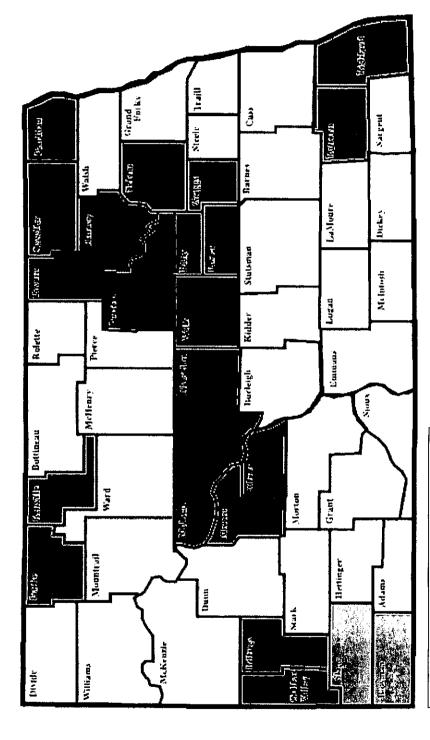
Williams County hosts for Divide and McKenzie

### **Shared Adult Protective Services**



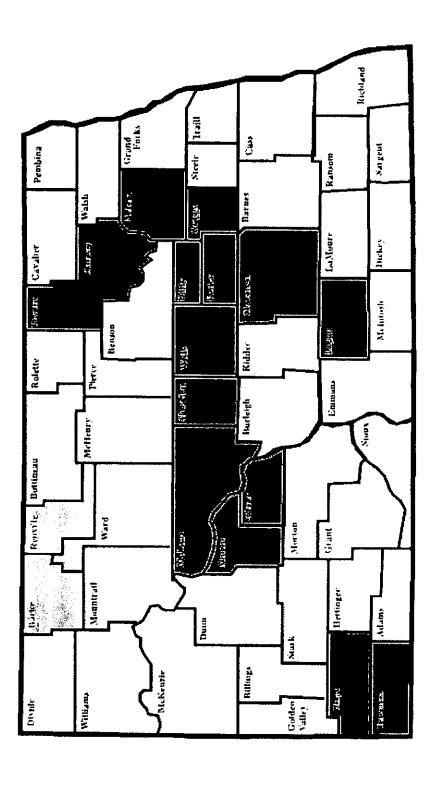
Grand Forks County has a contract to provide this for the NE Region -Cass County has a contract to provide this for the SE Region

### HCBS Supervision & Case Management

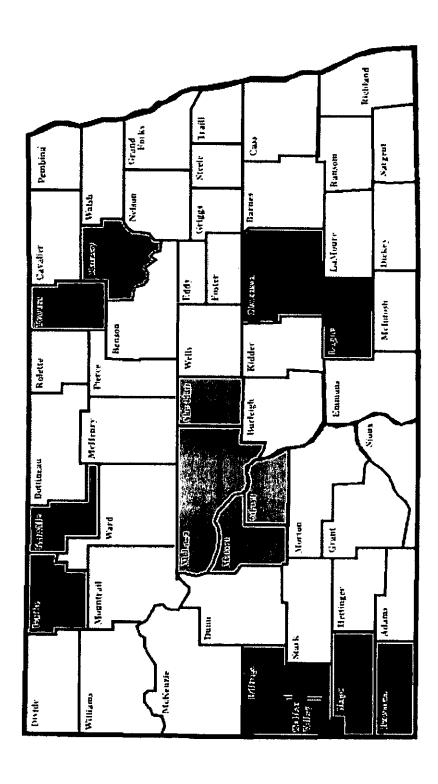


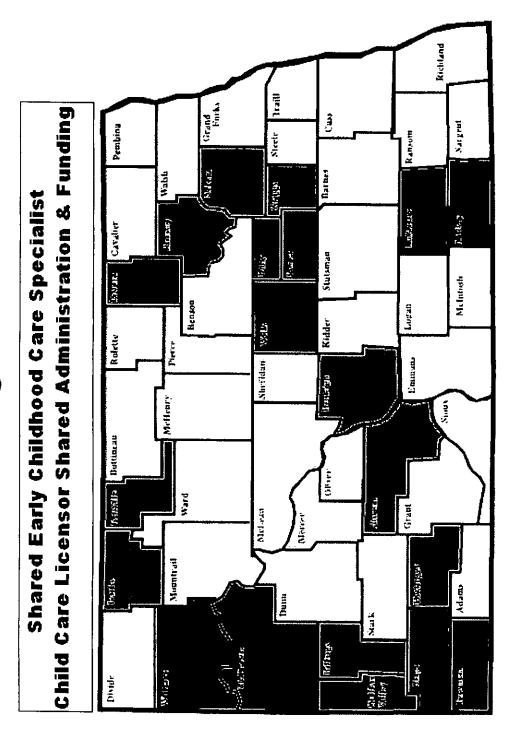
Dickey and LaMoure share SW II 50%

## Children's Special Health Services

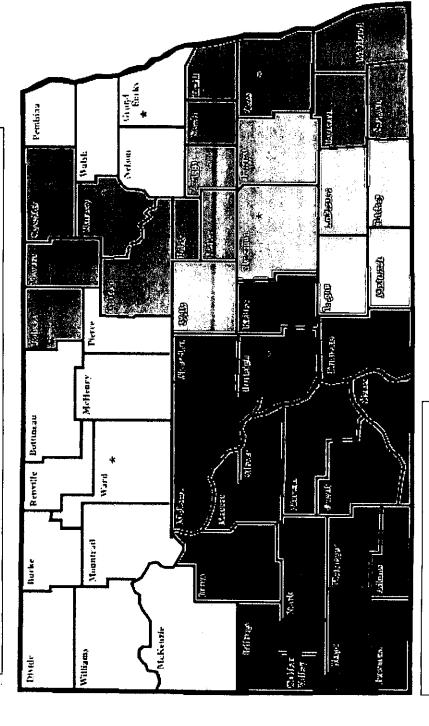


### North Dakota Health Tracks



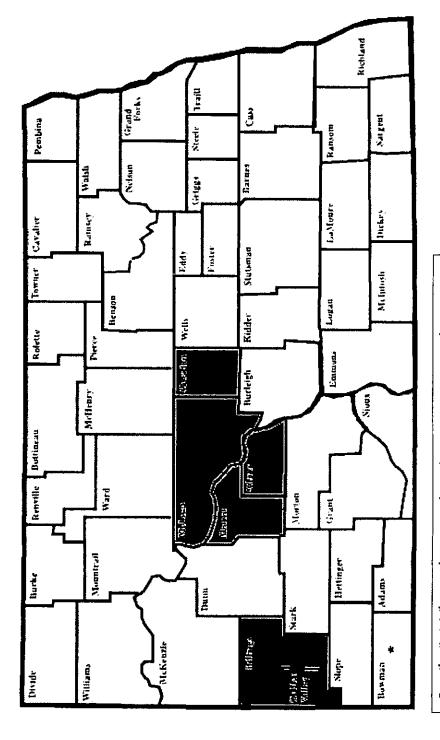


# Children's Special Health Service (CCS) Clinics



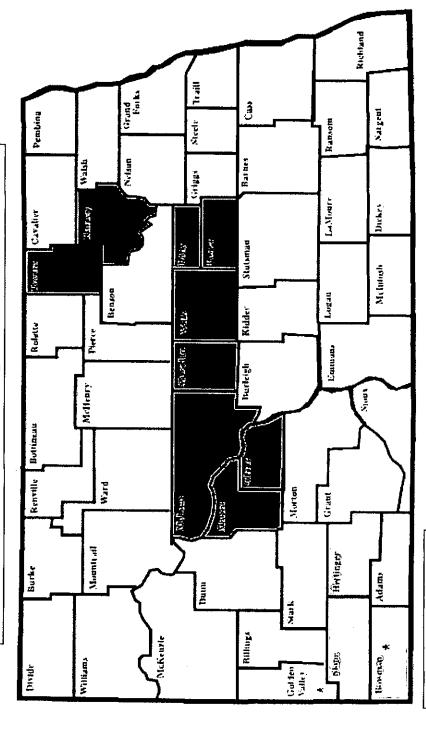
-Administered by county and funded by county. -Clinics hosted within region at host county expense -\* Denotes Host Counties CSSB

## Single Delivery Point Shared Operation

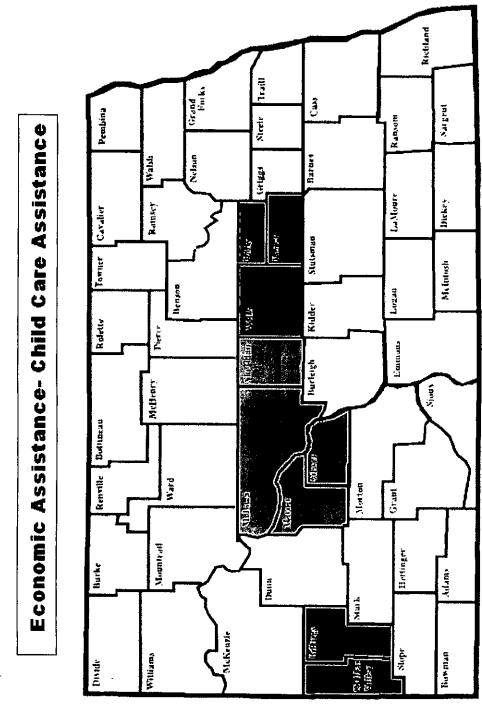


- Counties that deliver services from a single site. Denotes Host Counties CSSB: \*
  - -Bowman/Slope-shared board.
- -Golden Valley/Billings-mutti-county unit! board.
- -Dakota Central has office in each of the 4 counties.

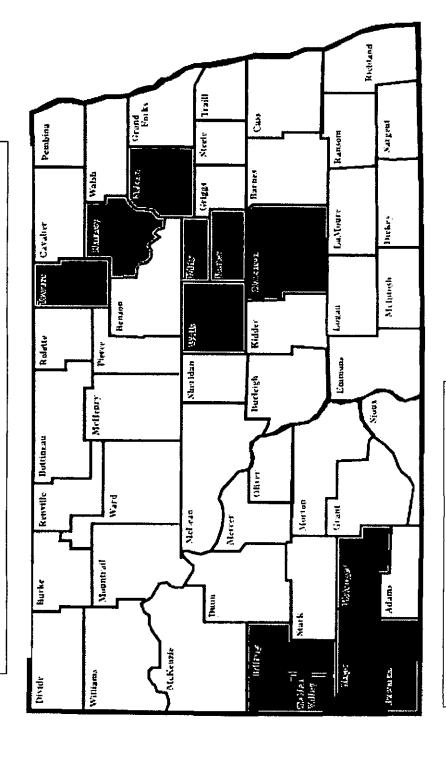
#### Economic Assistance- Long Term Care & Basic Care Program Service



\* Denotes Host County

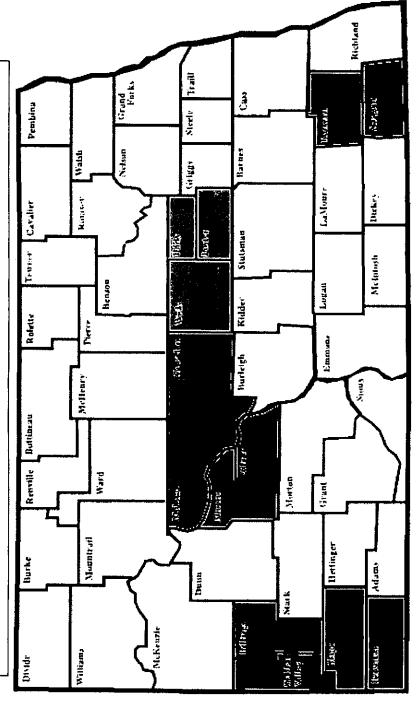


# **Economic Assistance-TANF Program Service**



Lamoure county provides TANF to Logan when necessary.

#### **Economic Assistance-Shared Supervision and Staff:** Formal/Informal Arrangements

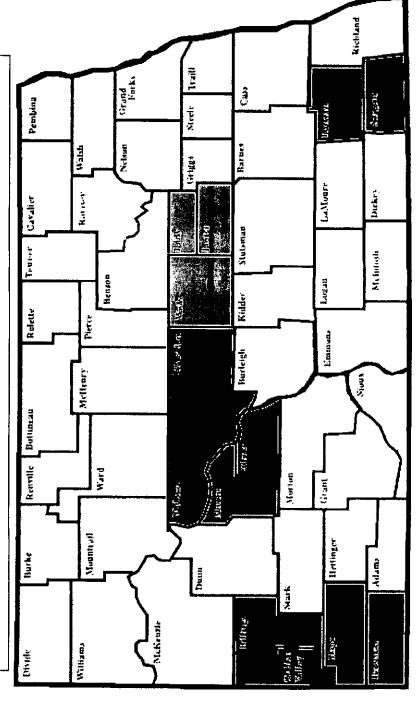


-Wells, Eddy, Foster-Formal arrangement.

-Ransom/Sargeant-Informal arrangement to provide staff when there are shortage due to illness, etc. --Hercer County HSPA III is EA Supervisor for McClean, Oliver and Sheridan.

-Ramsey supervises Towner County.

#### **Economic Assistance-Shared Supervision and Staff:** Formal/Informal Arrangements

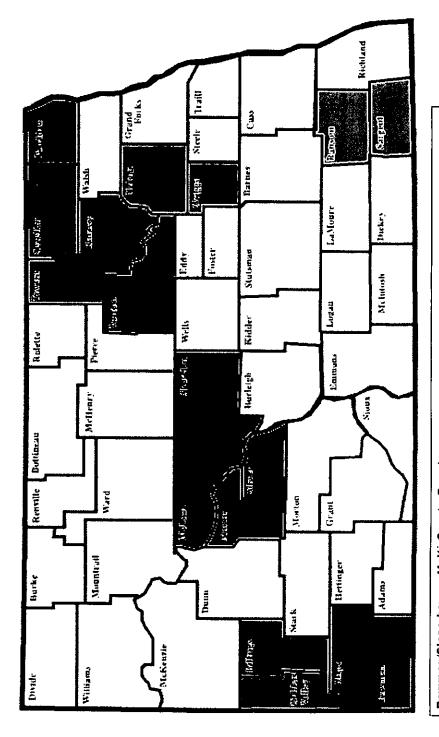


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# Inter County Social Services Board Arrangements



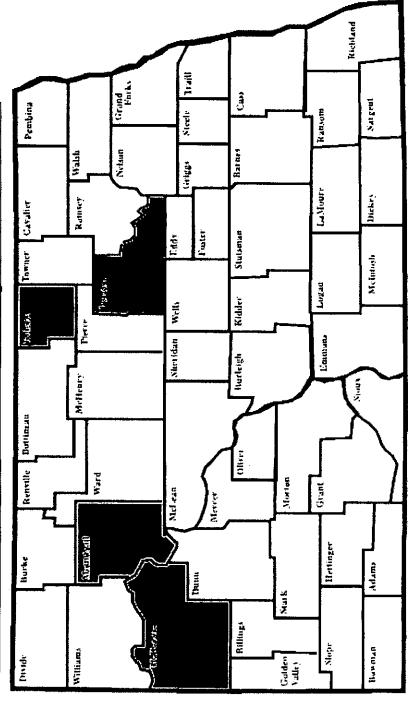
-McLean/Mercer/Sheridan/Oliver each have their own CSSB. The four boards along with their county commission -EddylFosterWells each have had their own CSSB. The three boards meet once yearly as an Inter-County Board. -Bowman/Slope have a Multi County Board. meet together once yearly.

-Ransom and Sargent meet annually to review the Joint Powers Agreement for the shared director.

-Ramsey, Benson, Towner CSS appoints a Tri County Board that meets semi annually

-Pembina & Cavalier County have their CSSB. The two boards along with the States Attorney's meet once yearly as an Inter-county Board.

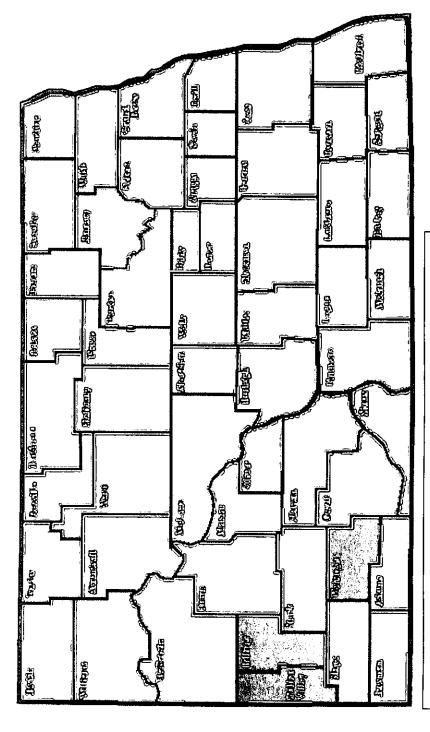
#### **Counties that provide outreach workers to other** offices in their county.



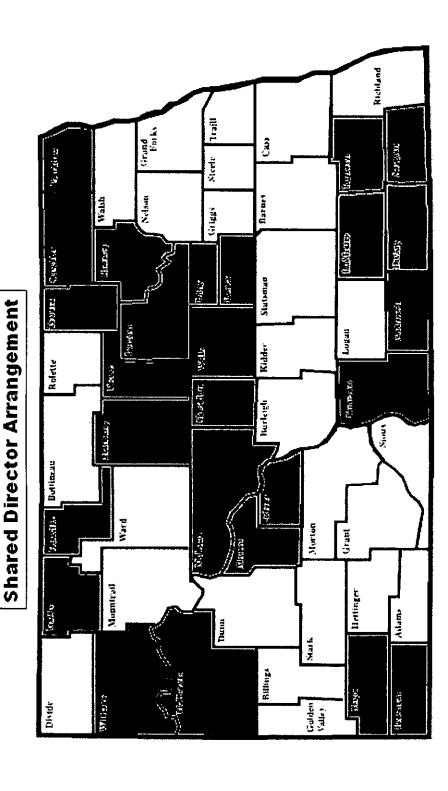
-Mountrail provides outreach in New Town.

-Rolette provides EA outreach to Dunseith -Benson- provides full service EA 4 days a week to Fort Totten.

#### Foster Care Recruitment

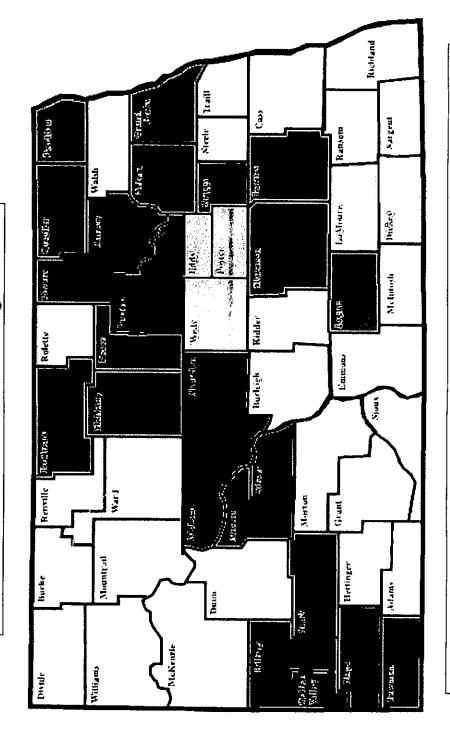


- All regions except Devils Lake Region participate in Foster Care Recruitment efforts. - Lake Region Counties have developed their own recruitment effort.



### Shared CPS and CA/N Arrangements

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- Burleigh County is the host county for a multi-county CPS project covering Kidder, Grant, Sioux and Burleigh.



January 27, 2011



#### PROPOSED AMENDMENTS TO SENATE BILL NO. 2240

- Page 1, line 1, remove "and the development of a plan"
- Page 1, line 2, replace "for restructuring" with "of"
- Page 1, line 5, remove "and develop a plan for restructuring"
- Page 1, line 6, remove "The plan must provide for the creation of"
- Page 1, remove lines 7 through 10
- Page 1, line 11, replace "the state and must be locally administered." with "The study must consider the requirements imposed on the department of human services by federal agencies under federal law, federal regulations, program state plans, and program waivers for the administration of and receipt of payment under federal programs."
- Page 1, line 12, remove ", the proposed plan, and any legislative changes necessary to implement that plan"

Renumber accordingly



#### Senate Human Services Committee January 26, 2011 Senator Tim Mathern

Madame Chairman Lee and Members of the Human Service Committee

My name is Tim Mathern. I am the Senator from District 11 in Fargo and I am here to introduce SB 2240. Passage of this bill will direct the Department of Human Services to study and develop a plan for restructuring the human services delivery system in North Dakota.

- 1. The plan must provide for the creation of administrative units that are authorized to deliver all the services that are now being provided or authorized to be provided by social services offices of the counties and regional human service centers.
- 2. The administrative units must have a direct relationship with the department of human services in administering federal programs in the state and must be locally administered.
- 3. The department shall present its findings, the proposed plan, and any legislative changes necessary to implement that plan to Legislative Management by 6.01.12.

Attached to my testimony please see a compilation of county maps (A) which describe in pictorial form what relationships have been forged between various counties for various services. You see that all 53 counties are not providing all of the required services as an independent body. This can be for a number of reasons; sound business/professional choices, staff availability, too little funding, are but a few examples.

Also attached find another overlay of public services, a listing of 8 human service centers (B) and a list of services(C) most of them provide.

There are many other services provided by the state directly through the Department of Human Services, various state institutions, and many private entities.

However the focus of this bill is on the public system of delivery through the state, regional, and county levels of public services.

I believe it is time we consider a human service delivery plan that takes our three tiered system and makes it a two tiered system. I believe all of the services we deliver are important and each system is doing the best it can. The services are delivered by professionals we can all be proud of.

The costs of services are growing beyond what support there is in our country for continuing to increase our funding. What do we do when the needs increase in this environment? One thing we can do is look at how we are providing such services; can we save some money and reduce complications in our structure? Has technology changed enough where many services can be delivered in different arrangements? Can clients go to one administrative unit to receive all of the services they need? This bill asks the department to look at these and other questions and make some recommendations. I understand this will take some time and money to figure out and as such this bill does not direct change, it asks for a plan.

Some have asked me if this bill directs the elimination of the regional human service centers or the county social service offices. It does not, though it does ask us to develop a plan which combines these units of service in some manner. I think the map you saw earlier and the list of regional offices suggests we are already going down this road. I think it is time we act strategically and purposefully toward a streamlined system of public services applicable to our future environment and resources.

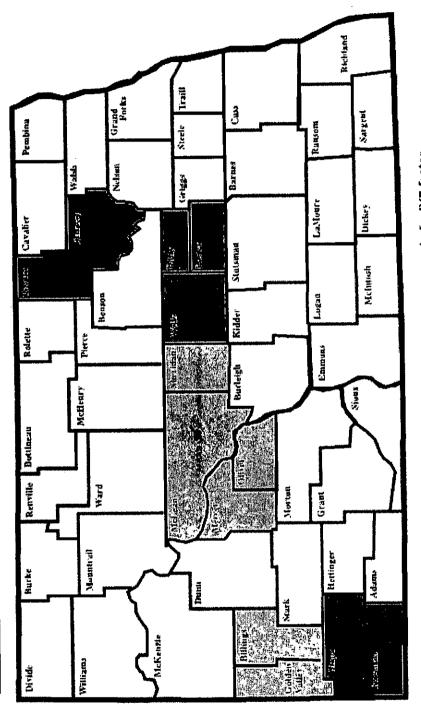
I am happy to address any questions you have. I informed the department of my intentions of this bill and they may have some comments also.

Thank you for your time and consideration. I hope that we as a policy committee work on this further and make changes that reflect all of our ideas. I ask you to give this bill a Do Pass recommendation.

### County Social Service Maps 2010

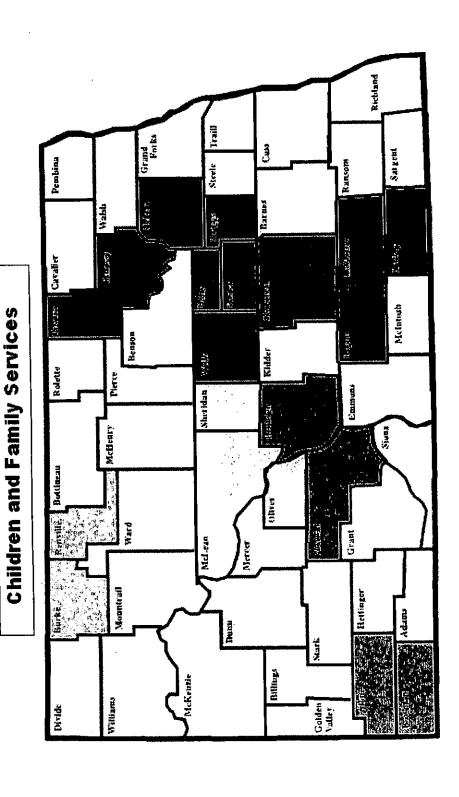
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# Economic Assistance-Foster Care Eligibility and IV-E Determination

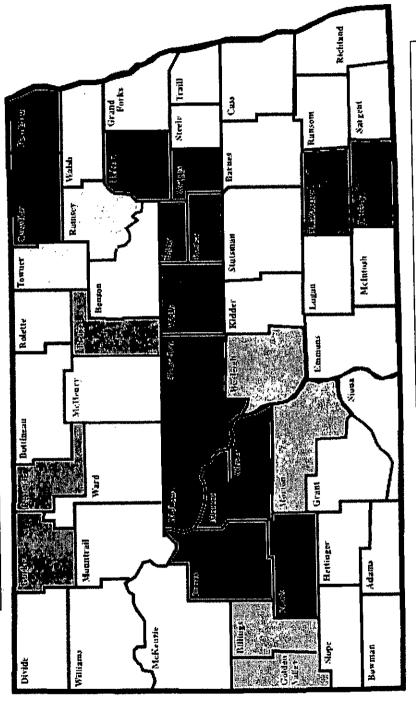


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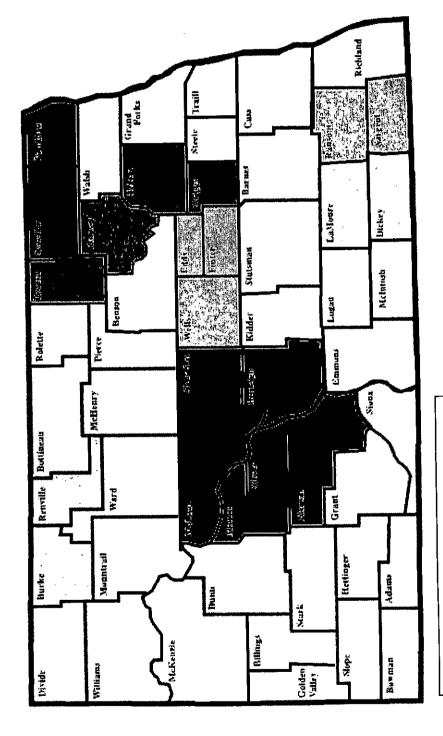


#### Family Focused Supervision and/or Child Welfare Supervision



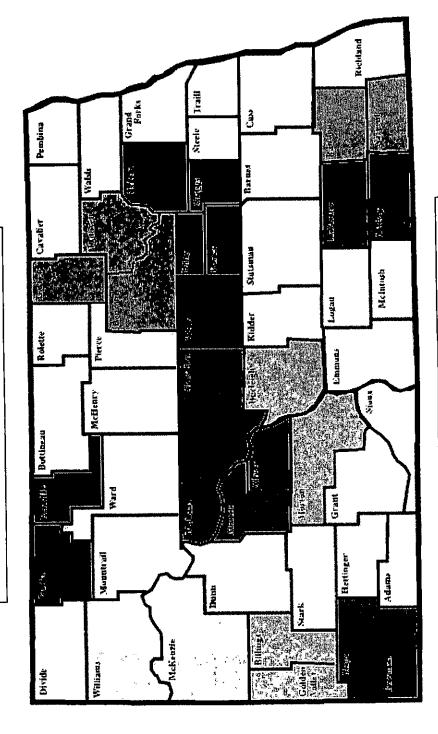
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- Burleigh Morton contract agreement.

#### Shared Family Social Worker



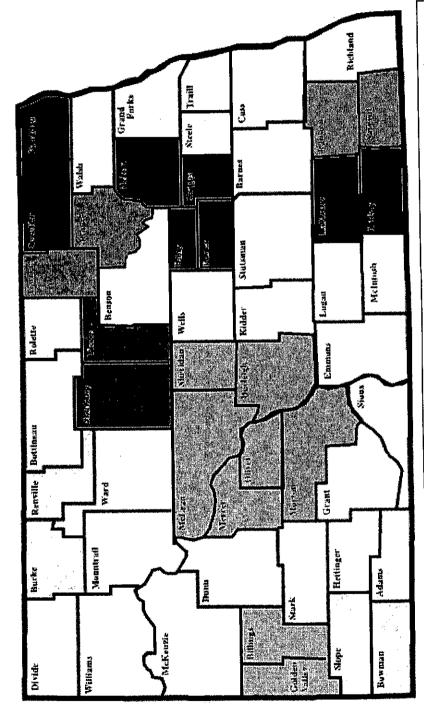
Burleigh hosts Morton County
 Ransom/Sargent-cost is shared
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Adult & Family Foster Care Studies



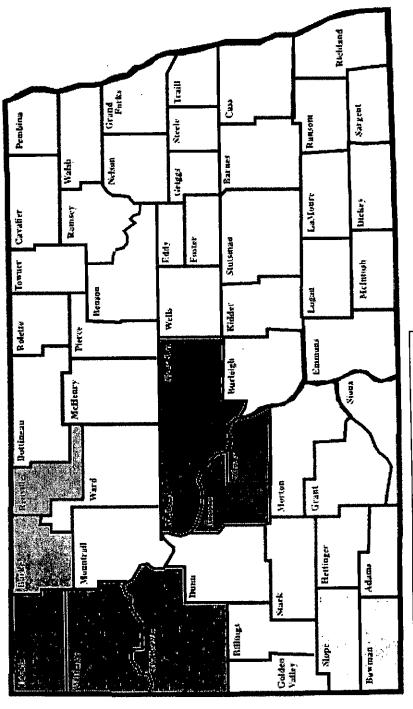
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#### **Shared Parent Aide Services**



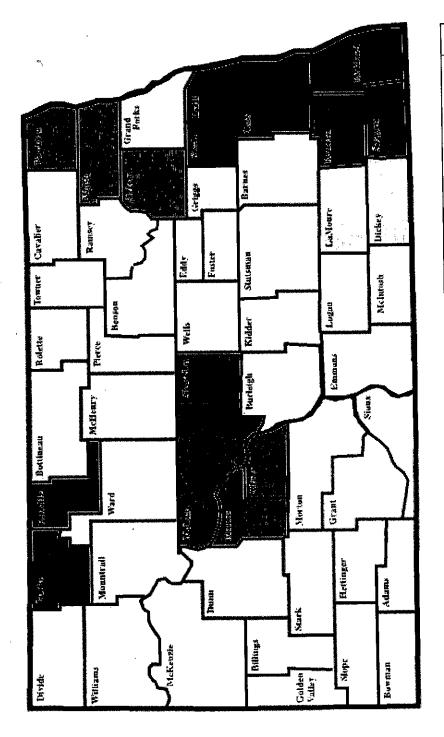
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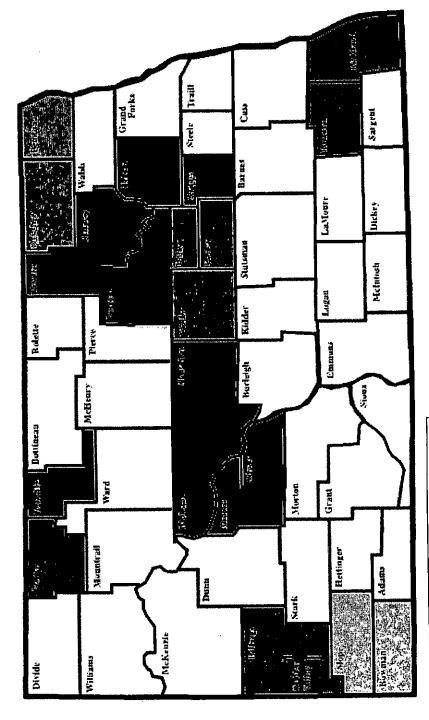
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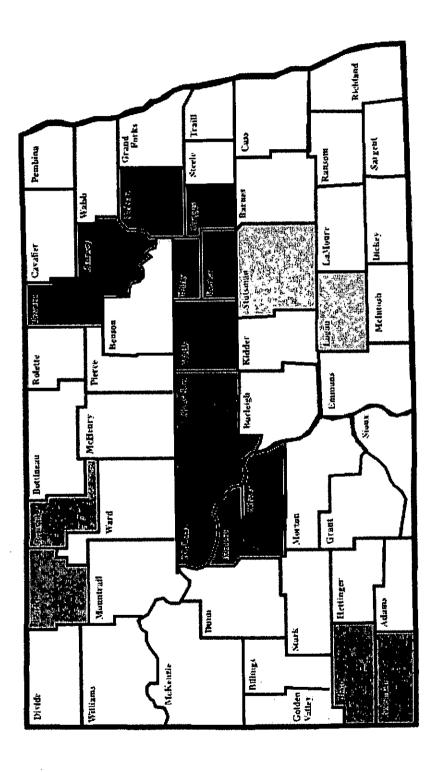
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### HCBS Supervision & Case Management

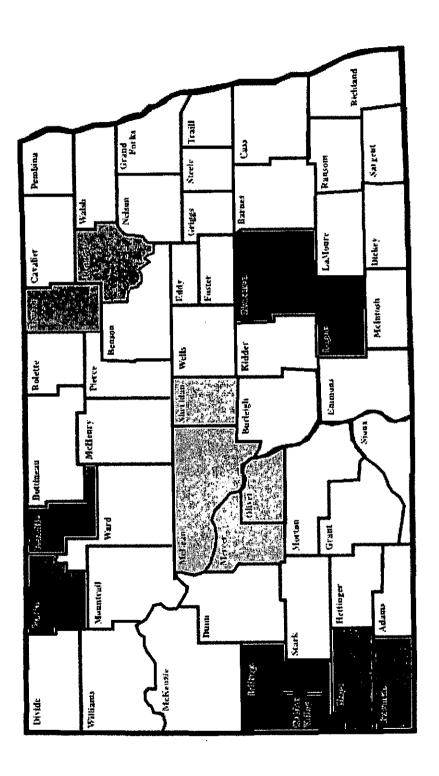


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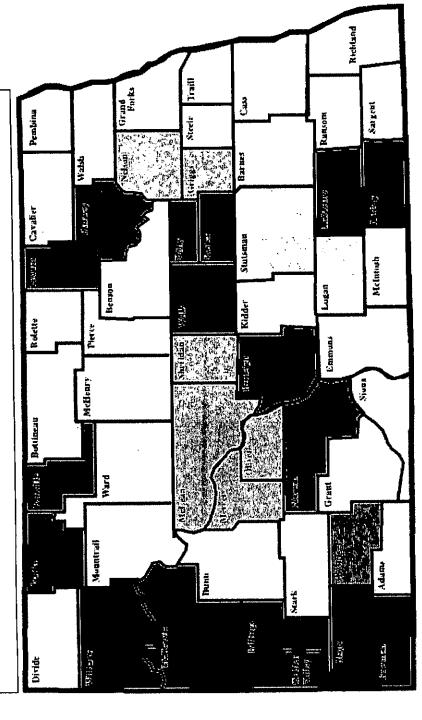
Children's Special Health Services



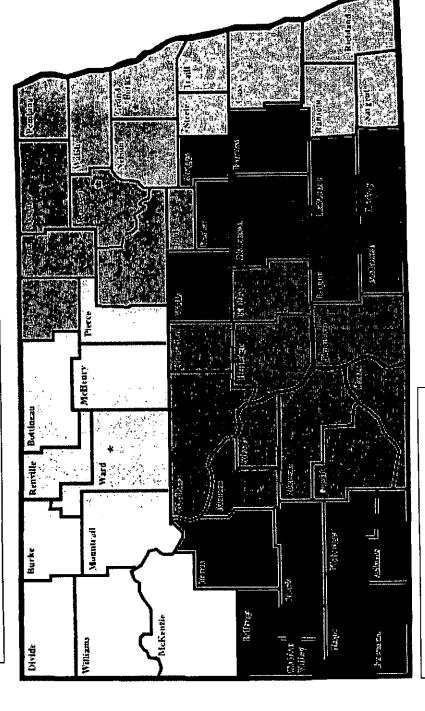
### North Dakota Health Tracks



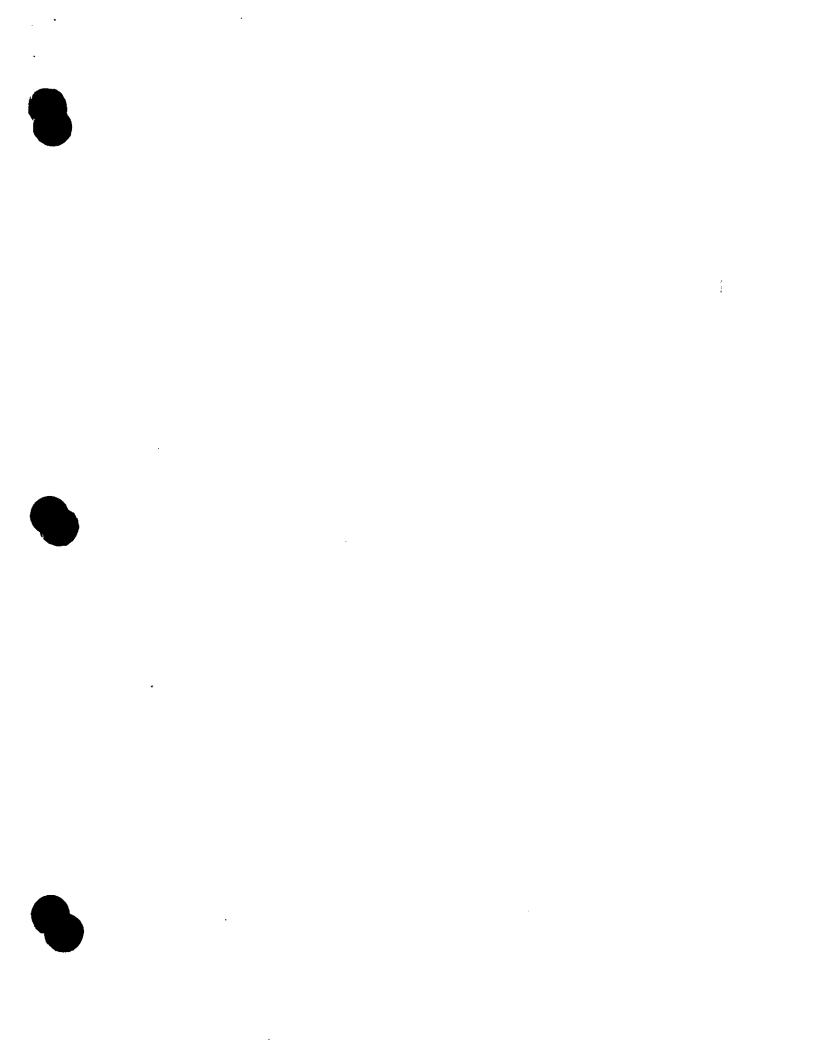
Child Care Licensor Shared Administration & Funding Shared Early Childhood Care Specialist



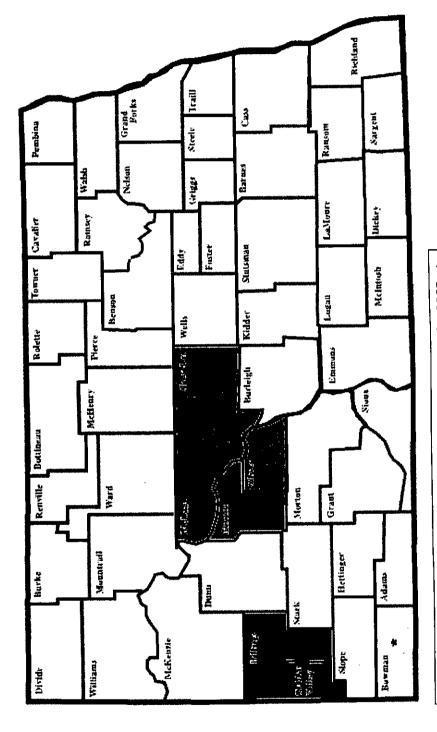
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### Single Delivery Point Shared Operation

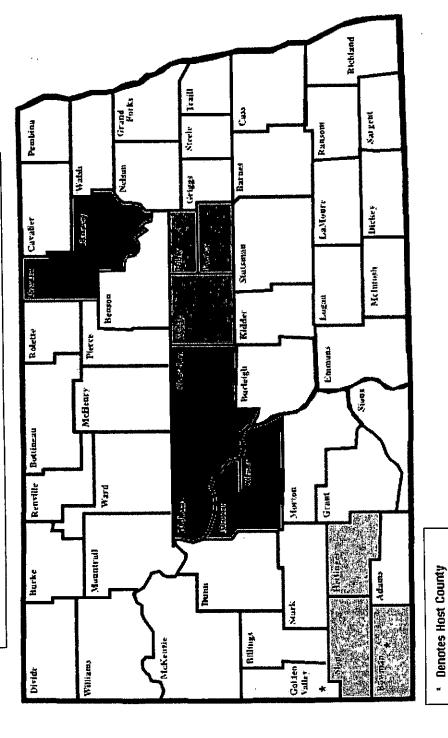


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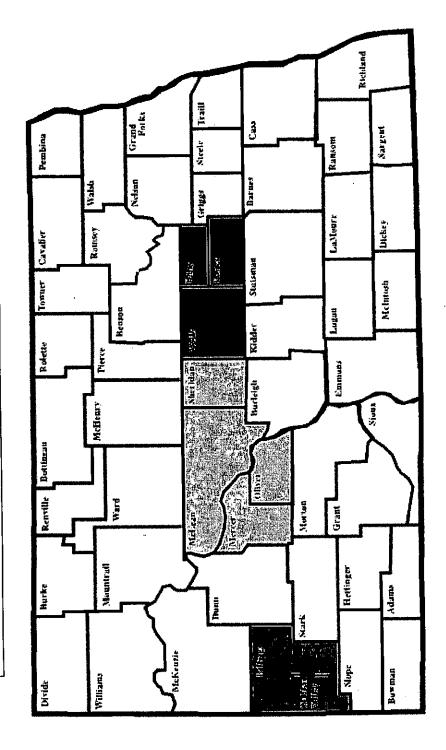
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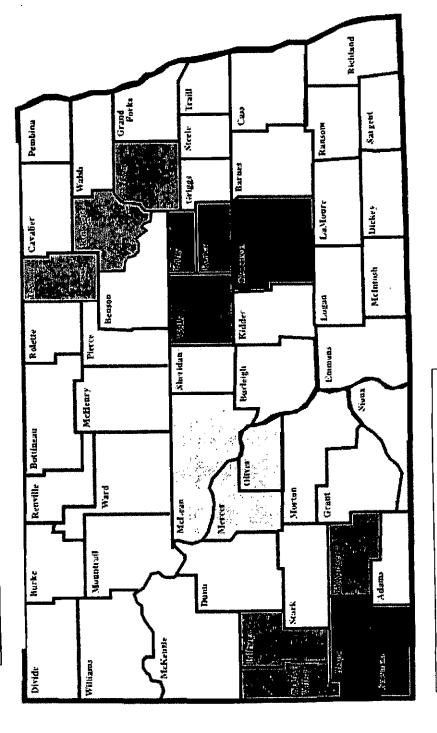
Economic Assistance- Long Term Care & Basic Care Program Service



**Economic Assistance- Child Care Assistance** 

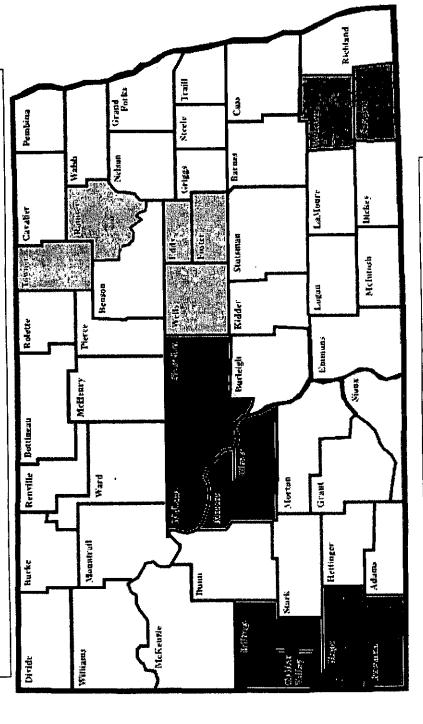


#### **Assistance-TANF Program Service** Economic



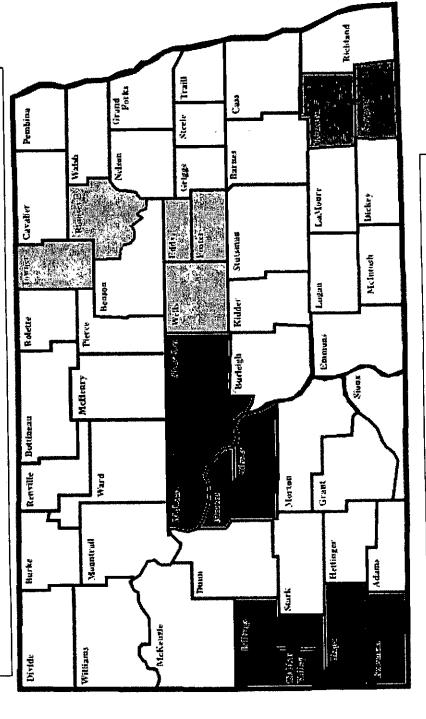
Lamoure county provides TAMF to Logan when necessary.

#### **Economic Assistance-Shared Supervision and Staff:** Formal/Informal Arrangements



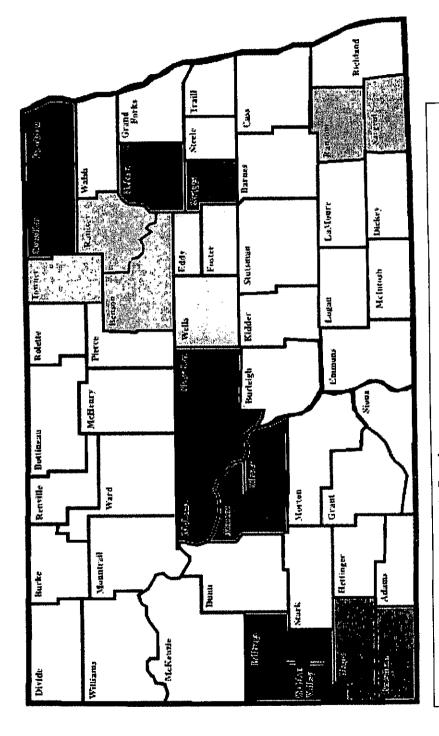
-Ransom/Sargeant-Informal arrangement to provide staff when there are shortage due to illness, etc. -Mercer County HSPA III is EA Supervisor for McClean, Oliver and Sheridan. Wells, Eddy, Foster-Formal arrangement. -Ramsey supervises Towner County.

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# Inter County Social Services Board Arrangements



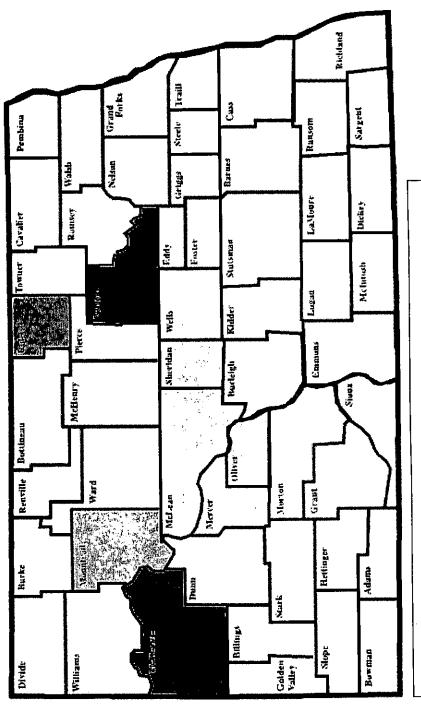
-EddylfosterMells each have had their own CSSB. The three boards meet once yearly as an Inter-County Board. -McLean/Mercer/Sheridan/Oliver each have their own CSSB. The four boards along with their county commission .Bowman/Slope have a Multi County Board. meet together once yearly.

-Ransom and Sargent meet annually to review the Joint Powers Agreement for the shared director.

-Pembina & Cavalier County have their CSSB. The two boards along with the States Attorney's meet once yearly as -Ramsey, Benson, Towner CSS appoints a Tri County Board that meets semi annually.

an Inter-county Board.

#### Counties that provide outreach workers to other offices in their county.



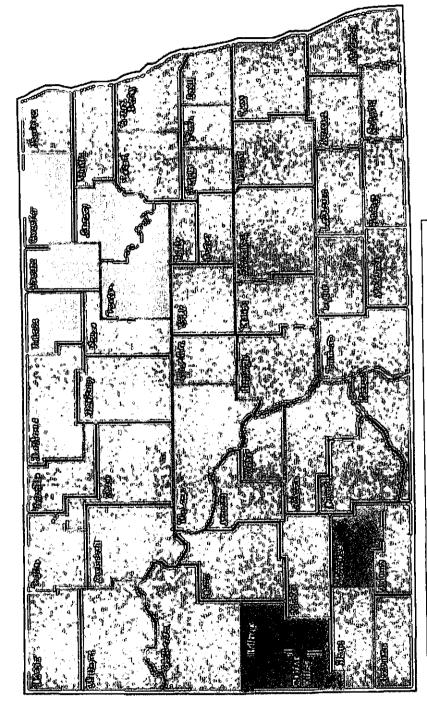
-Mountrail provides outreach in New Town.

-Rolette provides EA outreach to Dunseith

-Benson- provides full service EA 4 days a week to Fort Totten.



Foster Care Recruitment

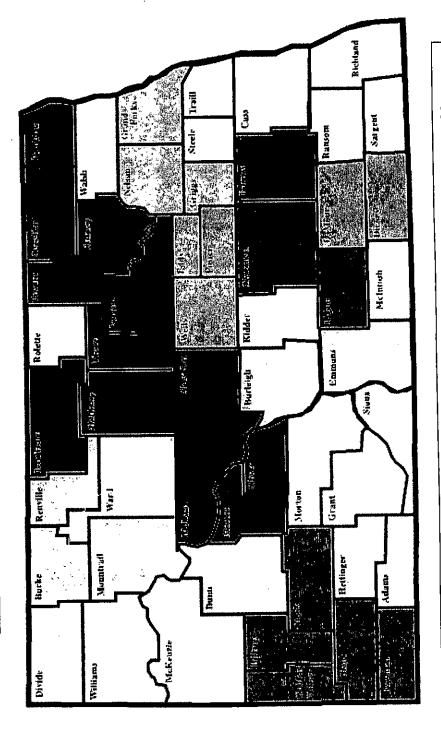


- All regions except Devils Lake Region participate in Foster Care Recruitment efforts. - Lake Region Counties have developed their own recruitment effort.



Jirail. Nicete (arteges (Steen) P. d' Stutsman **Shared Director Arrangement** Valential. Kidder Robette िंगतकवर्त्त Burtelgh Myaton Grant Heitinger Thurs Bullings J. Galiff Divide Colden Vallet

### Shared CPS and CA/N Arrangements



- Burleigh County is the host county for a multi-county CPS project covering Kidder, Grant, Sioux and Burleigh.