

**SENATE BILL NO. 2015**

Introduced by

Appropriations Committee

1 A BILL for an Act to provide an appropriation for defraying the expenses of the department of  
 2 corrections and rehabilitation; to provide appropriations to the department of human services for  
 3 behavioral health services; to create and enact a new section to chapter 12-44.1 and two new  
 4 sections to chapter 54-23.3 of the North Dakota Century Code, relating to management of  
 5 inmate population, a community behavioral health plan as a term of parole or an alternative to  
 6 incarceration, and prioritization of admission of inmates; to provide for a legislative management  
 7 study; and to provide for a report to the budget section.

8 **BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:**

9 **SECTION 1. APPROPRIATION.** The funds provided in this section, or so much of the funds  
 10 as may be necessary, are appropriated out of any moneys in the general fund in the state  
 11 treasury, not otherwise appropriated, and from special funds derived from federal funds and  
 12 other income, to the department of corrections and rehabilitation for the purpose of defraying  
 13 the expenses of the department of corrections and rehabilitation, for the biennium beginning  
 14 July 1, 2017, and ending June 30, 2019, as follows:

	<u>Base Level</u>	<u>Adjustments or Enhancements</u>	<u>Appropriation</u>
17 <del>Adult services</del>	<del>\$205,626,019</del>	<del>\$0</del>	<del>\$205,626,019</del>
18 <del>Youth services</del>	<del>30,654,707</del>	<del>0</del>	<del>30,654,707</del>
19 <del>Total all funds</del>	<del>\$236,280,726</del>	<del>\$0</del>	<del>\$236,280,726</del>
20 <del>Less estimated income</del>	<del>33,236,706</del>	<del>0</del>	<del>33,236,706</del>
21 <del>Total general fund</del>	<del>\$203,044,020</del>	<del>\$0</del>	<del>\$203,044,020</del>
22 <del>Full-time equivalent positions</del>	<del>836.29</del>	<del>0.00</del>	<del>836.29</del>
23 <u>Adult services</u>	<u>\$205,626,019</u>	<u>\$16,710,273</u>	<u>\$222,336,292</u>
24 <u>Youth services</u>	<u>30,654,707</u>	<u>642,028</u>	<u>31,296,735</u>

1	Total all funds	\$236,280,726	\$17,352,301	\$253,633,027
2	Less estimated income	33,236,706	5,038,348	38,275,054
3	Total general fund	\$203,044,020	\$12,313,953	\$215,357,973
4	Full-time equivalent positions	836.29	11.00	847.29

5       **SECTION 2. ONE-TIME FUNDING.** The following amounts reflect the one-time funding  
6 items approved by the sixty-fourth legislative assembly ~~as adjusted for the 2015-17 biennium for~~  
7 the 2015-17 biennium and the 2017-19 one-time funding items included in the appropriation in  
8 section 1 of this Act:

9	<u>One-Time Funding Description</u>	<u>2015-17</u>	<u>2017-19</u>
10	Security camera upgrade	\$202,500	\$0
11	<del>Equipment</del>	<del>470,400</del>	<del>0</del>
12	<u>Equipment</u>	<u>470,400</u>	<u>167,000</u>
13	Extraordinary repairs	719,267	0
14	Information technology upgrades	150,000	0
15	DOCSTARS maintenance	150,000	0
16	<del>License plate issue</del>	<del>4,900,000</del>	<del>0</del>
17	<del>Total all funds</del>	<del>\$6,592,167</del>	<del>\$0</del>
18	<del>Less estimated income</del>	<del>5,126,000</del>	<del>0</del>
19	<u>License plate issue</u>	<u>4,900,000</u>	<u>0</u>
20	<u>Electronic medical records system</u>	<u>0</u>	<u>935,907</u>
21	<u>Total all funds</u>	<u>\$6,592,167</u>	<u>\$1,102,907</u>
22	<u>Less estimated income</u>	<u>5,126,000</u>	<u>1,102,907</u>
23	Total general fund	\$1,466,167	\$0

24 The 2017-19 one-time funding amounts are not a part of the entity's base budget for the  
25 2019-21 biennium. The department of corrections and rehabilitation shall report to the  
26 appropriations committees of the sixty-sixth legislative assembly on the use of this one-time  
27 funding for the biennium beginning July 1, 2017, and ending June 30, 2019.

28       **SECTION 3. APPROPRIATION - DEPARTMENT OF HUMAN SERVICES.** There is  
29 appropriated from special funds derived from federal funds and other income, the sum of  
30 \$7,000,000, or so much of the sum as may be necessary, to the department of human services  
31 for the purpose of implementing the community behavioral health program, for the biennium

1 beginning July 1, 2017, and ending June 30, 2019. The department is authorized six full-time  
2 equivalent positions to implement the community behavioral health program.

3 **SECTION 4. APPROPRIATION - REPORT TO LEGISLATIVE MANAGEMENT -**  
4 **DEPARTMENT OF HUMAN SERVICES.**

- 5 1. There is appropriated out of any moneys in the general fund in the state treasury, not  
6 otherwise appropriated, the sum of \$500,000, or so much of the sum as may be  
7 necessary, to the department of human services for the purposes of contracting with a  
8 public or private entity to create, initiate, and facilitate the implementation of a strategic  
9 plan to increase the availability of all types of behavioral health services in all regions  
10 of the state, for the biennium beginning July 1, 2017, and ending June 30, 2019.
- 11 2. During the 2017-18 interim, the department of human services and the contracting  
12 entity shall make annual reports to the legislative management on the status of the  
13 creation and implementation of this strategic plan, including recommendations  
14 regarding legislation needed for full implementation.

15 **SECTION 5. ESTIMATED INCOME - STRATEGIC INVESTMENT AND IMPROVEMENTS**  
16 **FUND.** The estimated income line item in section 1 of this Act includes \$935,907 of one-time  
17 funding from the strategic investment and improvements fund for an electronic medical records  
18 system.

19 **SECTION 6.** A new section to chapter 12-44.1 of the North Dakota Century Code is created  
20 and enacted as follows:

21 **Management of inmate population.**

- 22 1. The governing body of a correctional facility, in cooperation with law enforcement,  
23 state's attorneys, and the judiciary in the judicial district in which the correctional  
24 facility is located, shall develop an inmate population plan to prioritize admissions and  
25 inmate retention based on the correctional facility's authorized budget.
- 26 2. The inmate population plan must take into consideration:
- 27 a. The governing body's authorized budget;
- 28 b. The inmate's offense;
- 29 c. Whether the inmate has been charged, adjudicated, or sentenced;
- 30 d. Whether the inmate presents a risk of flight or is a danger to others or self;
- 31 e. The inmate's medical needs and mental and behavioral health needs; and

- 1            f. Whether the inmate is subject to mandatory incarceration.
- 2            3. The inmate population plan must include alternatives to physical custody of individuals  
3            under charge or conviction of an offense, including:
- 4            a. Placement in a community setting;
- 5            b. Work release;
- 6            c. Home detention;
- 7            d. Electronic home detention;
- 8            e. Global positioning system monitoring;
- 9            f. Medical, psychiatric, and drug and alcohol treatment;
- 10           g. Employment;
- 11           h. Pretrial risk assessment; and
- 12           i. Pretrial supervision.
- 13           4. This section does not apply when there are exigent circumstances that affect a  
14           correctional facility's operations and inmate population, including acts of God and  
15           mass arrests.
- 16           5. The department of corrections and rehabilitation shall provide technical assistance  
17           relating to the implementation of this section to the governing body of a correctional  
18           facility upon request from the governing body.
- 19           **SECTION 7.** A new section to chapter 54-23.3 of the North Dakota Century Code is created  
20 and enacted as follows:
- 21           **Community behavioral health program - Reports to legislative management and**  
22 **governor.**
- 23           1. The department of corrections and rehabilitation shall establish and implement a  
24           community behavioral health program to provide comprehensive community-based  
25           services for individuals who have serious behavioral health conditions, as a term and  
26           condition of parole under chapter 12-59, and as a sentencing alternative under section  
27           12.1-32-02.
- 28           2. In developing the program under this section, the department of corrections and  
29           rehabilitation shall collaborate with the department of human services to:
- 30           a. Establish a referral and evaluation process for access to the program.

1 b. Establish eligibility criteria that includes consideration of recidivism risk and  
2 behavioral health condition severity.

3 c. Establish discharge criteria and processes, with a goal of establishing a  
4 seamless transition to postprogram services to decrease recidivism.

5 d. Develop program oversight, auditing, and evaluation processes that must  
6 include:

7 (1) Oversight of case management services through the department of human  
8 services;

9 (2) Outcome and provider reporting metrics; and

10 (3) Annual reports to the legislative management and the governor on the  
11 status of the program.

12 e. Establish a system through which:

13 (1) The department of human services:

14 (a) Contracts with and pays behavioral health service providers; and

15 (b) Supervises, supports, and monitors referral caseloads and the  
16 provision of services by contract behavioral health service providers.

17 (2) Contract behavioral health service providers accept all eligible referrals,  
18 provide individualized care delivered through integrated multidisciplinary  
19 care teams, and continue services on an ongoing basis until discharge  
20 criteria are met.

21 (3) Contract behavioral health service providers receive payments on a  
22 per-month per-referral basis. The payment schedule must be based on a  
23 pay-for-performance model that includes consideration of identified  
24 outcomes and the level of services required.

25 (4) Contract behavioral health service providers bill third-parties for services  
26 and direct payment to the general fund.

27 3. The department of human services may adopt rules as necessary to implement this  
28 program.

29 **SECTION 8.** A new section to chapter 54-23.3 of the North Dakota Century Code is created  
30 and enacted as follows:

**Prioritization of admission of inmates - Report to legislative management.**

The department of corrections and rehabilitation may refuse to admit inmates sentenced to the physical custody of the department when the admission of inmates will exceed the maximum operational capacity of the penitentiary and its affiliated facilities and result in the department exceeding its authorized legislative appropriation for contracting for housing inmates in other correctional facilities. For purposes of this section, maximum operational capacity of the department means the total number of inmates that may be imprisoned at the same time in the penitentiary and its affiliated facilities. The department shall develop a prison population management plan to prioritize admissions based on sentences and the availability of space in the penitentiary and its affiliated facilities. The department shall report annually to the legislative management on the prison population management plan and inmate admissions and the number of inmates the department has not admitted after sentencing.

**SECTION 9. LEGISLATIVE MANAGEMENT STUDY - CRIMINAL JUSTICE SYSTEM**

**BEHAVIORAL HEALTH NEEDS.** During the 2017-18 interim, the legislative management shall consider continuing its study of alternatives to incarceration, with a focus on the behavioral health needs of individuals in the criminal justice system. The study must include receipt of reports on the status, effectiveness, and sustainability of the community behavioral health program for individuals in the criminal justice system which must include caseload data, any recognized savings to the department of corrections and rehabilitation, an overview of the training requirements for contract behavioral health service providers, and recommendations. The legislative management shall report its findings and recommendations, together with any legislation required to implement the recommendations, to the sixty-sixth legislative assembly.

**SECTION 10. DEPARTMENT OF CORRECTIONS AND REHABILITATION - YOUTH**

**CORRECTIONAL CENTER STUDY - BUDGET SECTION REPORT.** During the 2017-18 interim, the department of corrections and rehabilitation, in consultation with the department of human services, the protection and advocacy project, and the supreme court, shall study the potential for increased community-based treatment services for youth offenders, youth correctional center staffing requirements, and the efficiency and adequacy of the youth correctional center facilities. The study must consider the potential to raze and replace the current facilities at the youth correctional center. The department of corrections and

- 1 rehabilitation shall report the results of the study to the budget section of the legislative
- 2 management by December 31, 2018.