

Sixty-ninth  
Legislative Assembly  
of North Dakota

**FIRST ENGROSSMENT  
with House Amendments**

**ENGROSSED SENATE BILL NO. 2251**

Introduced by

Senators Cleary, Weston, Castaneda, Paulson

Representatives M. Ruby, Rohr

1 A BILL for an Act to amend and reenact section 54-10-01, subsection 5 of section 54-10-14, and  
2 sections 54-10-22 and 54-10-27 of the North Dakota Century Code, relating to audits conducted  
3 by the state auditor and charges for audits.

4 **BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:**

5 **SECTION 1. AMENDMENT.** Section 54-10-01 of the North Dakota Century Code is  
6 amended and reenacted as follows:

7 **54-10-01. Powers and duties of state auditor - Report. (Retroactive application - [See](#)**  
8 **[note](#))**

9 1. The state auditor shall:

- 10 a. Be vested with the duties, powers, and responsibilities involved in performing the  
11 postaudit of all financial transactions of state government, detecting and reporting  
12 any defaults, and determining that expenditures have been made in accordance  
13 with law and appropriation acts.
- 14 b. Perform or provide for the audit of the general purpose financial statements and a  
15 review of the material included in the comprehensive annual financial report of  
16 the state in accordance with government auditing standards.
- 17 c. Except for the audit of the department of financial institutions as outlined in  
18 section 54-10-31, perform or provide for audits of state agencies in accordance  
19 with government auditing standards and legislative audit and fiscal review  
20 committee guidelines developed under section 54-35-02.10. Except for the  
21 annual audit of the North Dakota lottery required by section 53-12.1-03, the state  
22 auditor shall audit each state agency once every two to four years. Audits may be

1 conducted at more frequent intervals if requested by the governor or the  
2 legislative audit and fiscal review committee. ~~The state auditor shall charge an~~  
3 ~~amount equal to the cost of the audit and other services rendered by the state~~  
4 ~~auditor to all agencies that receive and expend moneys from other than the~~  
5 ~~general fund. This charge may be reduced for an agency that receives and~~  
6 ~~expends both general fund and nongeneral fund moneys. The charge for an audit~~  
7 ~~of an agricultural commodity group listed in section 4.1-44-04 must be six~~  
8 ~~thousand dollars for an annual financial statement audit or four thousand dollars~~  
9 ~~for a two-year single-page financial statement audit performed during the~~  
10 ~~biennium ending June 30, 2025, and may be increased by five percent on July~~  
11 ~~first of each odd-numbered year thereafter. State agencies shall use nongeneral~~  
12 ~~fund moneys to pay for the cost of the audit. If nongeneral fund moneys are not~~  
13 ~~available, the agency may, upon approval of the legislative assembly, or the~~  
14 ~~budget section if the legislative assembly is not in session, use general fund~~  
15 ~~moneys to pay for the audit. Any budget section action under this subdivision~~  
16 ~~must comply with section 54-35-02.9.~~

- 17 d. Except for the audit of the department of financial institutions as outlined in  
18 section 54-10-31, perform or provide for performance audits of state agencies, or  
19 the agencies' blended component units or discreetly presented component units,  
20 as determined necessary by the legislative assembly, or the legislative audit and  
21 fiscal review committee if the legislative assembly is not in session. When  
22 determining the necessity of a performance audit, the legislative audit and fiscal  
23 review committee shall consider:
- 24 (1) The potential cost-savings or efficiencies that may be gained as a result of  
25 the performance audit;
  - 26 (2) The staff resources of the state auditor's office and of the state agency  
27 being audited which will be required to conduct the audit;
  - 28 (3) The potential for discovery of noncompliance with state law or legislative  
29 intent regarding the program or agency; and
  - 30 (4) The potential for the performance audit to identify opportunities for program  
31 improvements.

- 1 e. Report quarterly to the legislative audit and fiscal review committee regarding:
- 2 (1) Communication processes with audited entities and any changes to the
- 3 processes;
- 4 (2) Billing practices and procedures, including the use of cost estimates for
- 5 audits, an itemized invoicing methodology, and a defined change order
- 6 process for audits that exceed the original estimate;
- 7 (3) Information on audits completed, including:
- 8 (a) Name of the audited organization;
- 9 (b) Organization type;
- 10 (c) Audit type;
- 11 (d) Audit period;
- 12 (e) Estimated and actual hours and costs; and
- 13 (f) Total audit cost and the total cost as a percentage of the audited
- 14 organization's operating budget; and
- 15 (4) Audit schedules, including audits performed by private firms and audits
- 16 performed by the state auditor's office.
- 17 f. Report on the functions of the state auditor's office to the governor and the
- 18 secretary of state in accordance with section 54-06-04 or more often as
- 19 circumstances may require.
- 20 g. Perform work on mineral royalties for the federal government in accordance with
- 21 section 1735(a) of the Mineral Lands and Mining Act [30 U.S.C. 1735 et seq.].
- 22 h. Report to the legislative audit and fiscal review committee regarding final report
- 23 distribution policies and practices and any final audit reports released to the
- 24 public prior to distribution of the final audit report to all individuals charged with
- 25 the governance of the audit client.
- 26 i. Perform all other duties as prescribed by law.
- 27 2. The state auditor may:
- 28 a. Conduct any work required by the federal government and charge an amount
- 29 equal to the cost of the audit to be paid by the audited federal funds of the
- 30 appropriate government agency and deposited into the general fund.

- 1           b. Within the resources available to the state auditor, perform or provide for  
2           performance audits of state agencies as determined necessary by the state  
3           auditor.
- 4           c. Audit the International Peace Garden at the request of the board of directors of  
5           the International Peace Garden.
- 6           d. Contract with a private certified public accountant or other qualified professional  
7           to conduct or assist with an audit, review, or other work the state auditor is  
8           authorized to perform or provide for under this section. Before entering any  
9           contract, the state auditor shall present information to the legislative audit and  
10          fiscal review committee on the need for the contract and its estimated cost and  
11          duration. Except for performance audits conducted under subdivision d of  
12          subsection 1 or subdivision b of this subsection and except for audits of  
13          occupational or professional boards, the state auditor shall execute the contract  
14          and any executive branch agency, including higher education institutions, shall  
15          pay the fees of the contractor. For performance audits conducted under  
16          subdivision d of subsection 1 or subdivision b of this subsection, the state auditor  
17          may charge a state agency for the cost of a contract relating to an audit, subject  
18          to approval by the legislative assembly or the legislative audit and fiscal review  
19          committee if the legislative assembly is not in session. When considering a  
20          request, the legislative audit and fiscal review committee shall consider the effect  
21          of the audit cost on the agency being audited, the necessity of the contract, and  
22          the potential benefit to the state resulting from the contract. The state auditor  
23          shall notify the affected agency of the potential cost before requesting approval  
24          from the legislative assembly or the legislative audit and fiscal review committee.
- 25          3. Notwithstanding subdivision c of subsection 1 and subdivision d of subsection 2, the  
26          state auditor may not charge audit fees to an institution of higher education, agency, or  
27          office under the control of the state board of higher education, including passthrough  
28          grants, except for a proportional share of audit fees on federal programs or grants to  
29          the extent those audited federal programs or grants provide for allowable cost  
30          recovery. Institutions without an approved indirect cost recovery fund may not be  
31          assessed audit fees on closed federal programs.

1       **SECTION 2. AMENDMENT.** Subsection 5 of section 54-10-14 of the North Dakota Century  
2 Code is amended and reenacted as follows:

3       5. A political subdivision may not pay a public accountant for an audit until the state  
4 auditor has accepted the audit. However, a political subdivision may make progress  
5 payments to the public accountant. A political subdivision shall retain ~~twenty~~five  
6 percent of any progress payment until the audit report is accepted by the state auditor.

7       **SECTION 3. AMENDMENT.** Section 54-10-22 of the North Dakota Century Code is  
8 amended and reenacted as follows:

9       **54-10-22. Public officers to aid state auditor - Auditor's authority on investigation -**  
10 **Referral of open records request.**

11       1. The officers and employees of all departments, institutions, boards, commissions, and  
12 political subdivisions, subject to examination by the state auditor, shall afford all  
13 reasonable facilities for the investigation provided for in this title and shall make  
14 returns and exhibits to the auditor under oath in ~~such~~a form and ~~in such~~  
15 auditor may prescribe.

16       2. The auditor shall have full power and authority to audit any books, papers, accounts,  
17 bills, vouchers, and other documents or property of any and all departments, boards,  
18 commissions, political subdivisions, and financial institutions subject to the auditor's  
19 audit. The auditor shall have authority to audit under oath any or all trustees,  
20 managers, officers, employees, or agents of any such departments, boards,  
21 commissions, or political subdivisions. When necessary, the auditor shall employ  
22 stenographers or clerical help, the expense incurred to be collected by the auditor  
23 from the respective department, institution, board, commission, or political subdivision.

24       3. If the auditor receives a request for access to or inspection of information submitted to  
25 the auditor by a department, institution, board, commission, or political subdivision, the  
26 auditor shall refer the request to the submitting department, institution, board,  
27 commission, or political subdivision for response. The referral of a request under this  
28 subsection satisfies the responsibility of the auditor to respond to a request for public  
29 records under chapter 44-04.

30       **SECTION 4. AMENDMENT.** Section 54-10-27 of the North Dakota Century Code is  
31 amended and reenacted as follows:

1           **54-10-27. Occupational and professional boards - Audits and reports.**

2           The governing board of any occupational or professional board shall provide for an audit  
3 once every two years by a certified public accountant or licensed public accountant. The  
4 accountant conducting the audit shall submit the audit report to the state auditor's office. If the  
5 report is in the form and style prescribed by the state auditor, the state auditor may not audit  
6 that board. An occupational or professional board may request the state auditor to conduct its  
7 audit, and if the state auditor agrees to conduct the audit, the state auditor shall deposit the fees  
8 charged to the occupational or professional board into the state auditor operating account.  
9 Instead of providing for an audit every two years, an occupational or professional board that has  
10 less than ~~two hundred thousand~~two million dollars of annual receipts may submit an annual  
11 report to the state auditor. The report must contain the information required by the state auditor.  
12 The state auditor also may make any additional examination or audit determined necessary in  
13 addition to the annual report. When a report is not filed, the state auditor may charge the  
14 occupational or professional board an amount equal to the fair value of the additional  
15 examination or audit and any other services rendered. The state auditor may charge an  
16 occupational or professional board a fee not to exceed ninety dollars an hour for the costs of  
17 reviewing the annual report.