

**FIRST ENGROSSMENT  
with House Amendments**

**ENGROSSED SENATE BILL NO. 2280**

Introduced by

Senators Meyer, Barta, Bekkedahl, Cleary

Representatives Nelson, Warrey

1 A BILL for an Act to create and enact chapter 26.1-36.12 of the North Dakota Century Code,  
2 relating to prior authorization for health insurance; to provide for a legislative management  
3 study; to provide for a legislative management report; and to provide an effective date.

4 **BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:**

5 **SECTION 1.** Chapter 26.1-36.12 of the North Dakota Century Code is created and enacted  
6 as follows:

7 **26.1-36.12-01. Definitions.**

8 As used in this chapter:

- 9 1. "Adverse determination" means a decision by a prior authorization review organization  
10 relating to an admission, extension of stay, or health care service that is partially or  
11 wholly adverse to the enrollee, including a decision to deny an admission, extension of  
12 stay, or health care service on the basis it is not medically necessary.
- 13 2. "Appeal" means a formal request, either orally or in writing, to reconsider an adverse  
14 determination regarding an admission, extension of stay, or health care service.
- 15 3. "Authorization" means a determination by a prior authorization review organization that  
16 a health care service has been reviewed and, based on the information provided,  
17 satisfies the prior authorization review organization's requirements for medical  
18 necessity and appropriateness, and payment will be made for that health care service.
- 19 4. "Clinical criteria" means the written policies, written screening procedures, drug  
20 formularies or lists of covered drugs, determination rules, determination abstracts,  
21 clinical protocols, practice guidelines, medical protocols, and any other criteria or

- 1           rationale used by the prior authorization review organization to determine the  
2           necessity and appropriateness of health care services.
- 3        5. "Emergency health care services" means health care services, supplies, or treatments  
4           furnished or required to screen, evaluate, and treat an emergency medical condition.
- 5        6. "Emergency medical condition" means a medical condition that manifests itself by  
6           symptoms of sufficient severity which may include pain and that a prudent layperson  
7           who possesses an average knowledge of health and medicine could reasonably  
8           expect the absence of medical attention to result in placing the individual's health in  
9           jeopardy, impairment of a bodily function, or dysfunction of any body part.
- 10       7. "Enrollee" means an individual who has contracted for or who participates in coverage  
11           under a policy for that individual or that individual's eligible dependents.
- 12       8. "Health care services" means health care procedures, treatments, or services  
13           provided by a licensed facility or provided by a licensed physician or within the scope  
14           of practice for which a health care professional is licensed. The term includes the  
15           provision of pharmaceutical products or services or durable medical equipment.
- 16       9. "Medically necessary" as the term applies to health care services means health care  
17           services a prudent physician would provide to a patient for the purpose of preventing,  
18           diagnosing, or treating an illness, injury, disease, or its symptoms in a manner that is:
- 19           a. In accordance with generally accepted standards of medical practice;  
20           b. Clinically appropriate in terms of type, frequency, extent, site, and duration; and  
21           c. Not primarily for the economic benefit of the health plans and purchasers or for  
22           the convenience of the patient, treating physician, or other health care provider.
- 23       10. "Medication-assisted treatment" means the use of medications, commonly in  
24           combination with counseling and behavioral therapies, to provide a comprehensive  
25           approach to the treatment of substance use disorders. United States food and drug  
26           administration-approved medications used to treat opioid addiction include methadone  
27           and buprenorphine, alone or in combination with naloxone and extended-release  
28           injectable naltrexone. Types of behavioral therapies include individual therapy, group  
29           counseling, family behavior therapy, motivational incentives, and other modalities.

1        11. "Policy" means a health benefit plan as defined in section 26.1-36.3-01. The term does  
2        not include medical assistance or the public employees retirement system uniform  
3        group insurance program plans under chapter 54-52.1.

4        12. "Prior authorization" means the review conducted before the delivery of a health care  
5        service, including an outpatient health care service, to evaluate the necessity,  
6        appropriateness, and efficacy of the use of health care services, procedures, and  
7        facilities, by a person other than the attending health care professional, for the  
8        purpose of determining the medical necessity of the health care services or admission.  
9        The term includes a review conducted after the admission of the enrollee and in  
10       situations in which the enrollee is unconscious or otherwise unable to provide advance  
11       notification. The term does not include a referral or participation in a referral process  
12       by a participating provider unless the provider is acting as a prior authorization review  
13       organization.

14       13. "Prior authorization review organization" means a person that performs prior  
15       authorization for:

16       a. An employer with employees in the state who are covered under a policy;

17       b. An insurer that writes policies;

18       c. A preferred provider organization or health maintenance organization; or

19       d. Any other person that provides, offers to provide, or administers hospital,

20       outpatient, medical, prescription drug, or other health benefits to an individual

21       treated by a health care professional in the state under a policy.

22       14. "Urgent health care service" means a health care service for which, in the opinion of a  
23       health care professional with knowledge of the enrollee's medical condition, the  
24       application of the time periods for making a nonexpedited prior authorization might:

25       a. Jeopardize the life or health of the enrollee or the ability of the enrollee to regain  
26       maximum function; or

27       b. Subject the enrollee to pain that cannot be managed adequately without the care  
28       or treatment that is the subject of the prior authorization review.

29       **26.1-36.12-02. Disclosure and review of prior authorization requirements.**

30       1. A prior authorization review organization shall make any prior authorization  
31       requirements and restrictions readily accessible on the organization's website to

1 enrollees, health care professionals, and the general public. Requirements include the  
2 written clinical criteria and be described in detail using plain and ordinary language  
3 comprehensible by a layperson.

4 2. If a prior authorization review organization intends to implement a new prior  
5 authorization requirement or restriction, or amend an existing requirement or  
6 restriction, the prior authorization review organization shall:

- 7 a. Ensure the new or amended requirement is not implemented unless the prior  
8 authorization review organization's website has been updated to reflect the new  
9 or amended requirement or restriction; and  
10 b. Provide contracted health care providers of enrollees written notice of the new or  
11 amended requirement or amendment no fewer than sixty days before the  
12 requirement or restriction is implemented.

13 **26.1-36.12-03. Personnel qualified to make adverse determinations.**

14 A prior authorization review organization shall ensure all adverse determinations are made  
15 by a licensed physician or licensed pharmacist. The reviewing individual:

- 16 1. Must have experience treating patients with the condition or illness for which the  
17 health care service is being requested; and  
18 2. Shall make the adverse determination under the clinical direction of one of the prior  
19 authorization review organization's medical directors who is responsible for the health  
20 care services provided to enrollees.

21 **26.1-36.12-04. Personnel qualified to review appeals.**

- 22 1. A prior authorization review organization shall ensure all appeals are reviewed by a  
23 physician. The reviewing individual:  
24 a. Shall possess a valid nonrestricted license to practice medicine.  
25 b. Must be in active practice in the same or similar specialty as the physician who  
26 typically manages the medical condition or disease for at least five consecutive  
27 years.  
28 c. Must be knowledgeable of, and have experience providing, the health care  
29 services under appeal.

- 1           d. May not receive any financial incentive based on the number of adverse  
2           determinations made. This subdivision does not apply to financial incentives  
3           established between health plan companies and health care providers.  
4           e. May not have been directly involved in making the adverse determination.  
5           f. Shall consider all known clinical aspects of the health care service under review,  
6           including a review of all pertinent medical records provided to the prior  
7           authorization review organization by the enrollee's health care provider, any  
8           relevant records provided to the prior authorization review organization by a  
9           health care facility, and any medical literature provided to the prior authorization  
10          review organization by the health care provider.  
11          2. A review of an adverse determination involving a prescription drug must be conducted  
12          by a licensed pharmacist or physician who is competent to evaluate the specific  
13          clinical issues presented in the review.  
14          3. This section does not apply to reviews conducted under sections 26.1-36-44 and  
15          26.1-36-46.

16          **26.1-36.12-05. Prior authorization - Nonurgent circumstances.**

- 17          1. If a prior authorization review organization requires prior authorization of a health care  
18          service, the prior authorization review organization shall make a prior authorization or  
19          adverse determination and notify the enrollee and the enrollee's health care provider  
20          of the decision within seven calendar days of obtaining all necessary information to  
21          make the decision. For purposes of this section, "necessary information" includes the  
22          results of any face-to-face clinical evaluation or second opinion that may be required.  
23          2. A prior authorization review organization shall have written procedures to address the  
24          failure of a health care provider or enrollee to provide the necessary information to  
25          make a determination on the request. If the health care provider or enrollee fails to  
26          provide the necessary information to the prior authorization review organization within  
27          fourteen calendar days of a written request for all necessary information, the prior  
28          authorization review organization may make an adverse determination.  
29          3. A prior authorization review organization shall allow an enrollee and the enrollee's  
30          health care provider at least fourteen business days to request an updated prior  
31          authorization following an unforeseen change in the circumstances or care needs for

1           the enrollee following a nonurgent circumstance or provision of health care services  
2           for the enrollee.

3           **26.1-36.12-06. Prior authorization - Urgent health care services.**

4           A prior authorization review organization shall render a prior authorization or adverse  
5           determination concerning urgent health care services and notify the enrollee and the enrollee's  
6           health care provider of that prior authorization or adverse determination within seventy-two  
7           hours after receiving all information needed to complete the review of the requested health care  
8           services.

9           **26.1-36.12-07. Prior authorization - Emergency medical condition.**

- 10          1. A prior authorization review organization may not require prior authorization for  
11           prehospital transportation or for the provision of emergency health care services for an  
12           emergency medical condition.
- 13          2. A prior authorization review organization shall allow an enrollee and the enrollee's  
14           health care provider a minimum of two business days following an emergency  
15           admission or provision of emergency health care services for an emergency medical  
16           condition for the enrollee or health care provider to notify the prior authorization review  
17           organization of the admission or provision of health care services.
- 18          3. The medical necessity or appropriateness of emergency health care services for an  
19           emergency medical condition may not be based on whether those services were  
20           provided by participating or nonparticipating providers.
- 21          4. If an enrollee receives an emergency health care service that requires immediate  
22           postevaluation or poststabilization services, a prior authorization review organization  
23           shall make an authorization determination within two business days of receiving a  
24           request. If the authorization determination is not made within two business days, the  
25           services must be deemed approved.

26          **26.1-36.12-08. No prior authorization for medication-assisted treatment.**

27          A prior authorization review organization may not require prior authorization for the  
28          provision of medication-assisted treatment for the treatment of opioid use disorder.

29          **26.1-36.12-09. Retrospective denial.**

30          A prior authorization review organization may not revoke, limit, condition, or restrict a prior  
31          authorization if care is provided within forty-five business days from the date the health care

1 provider received the prior authorization unless there is evidence the prior authorization was  
2 based on fraud.

3 **26.1-36.12-10. Length of prior authorization.**

4 A prior authorization is valid for at least six months after the date the health care provider  
5 receives the prior authorization.

6 **26.1-36.12-11. Chronic or long-term care conditions.**

7 If a prior authorization review organization requires a prior authorization for a health care  
8 service for the treatment of a chronic or long-term care condition, the prior authorization  
9 remains valid for twelve months.

10 **26.1-36.12-12. Continuity of care for enrollees.**

11 1. On receipt of information documenting a prior authorization from the enrollee or from  
12 the enrollee's health care provider, a prior authorization review organization shall  
13 honor a prior authorization granted to an enrollee from a previous prior authorization  
14 review organization for at least the initial sixty days of an enrollee's coverage under a  
15 new policy, provided the health care service for which the enrollee has received prior  
16 authorization is covered under the new policy. To obtain coverage, the enrollee or  
17 health care provider shall submit documentation of the previous prior authorization in  
18 accordance with the procedures in the enrollee's new policy.

19 2. During the time period described in subsection 1, a prior authorization review  
20 organization may perform its review to grant a prior authorization.

21 3. If there is a change in coverage of, or approval criteria for, a previously authorized  
22 health care service, the change in coverage or approval criteria does not affect an  
23 enrollee who received prior authorization before the effective date of the change for  
24 the remainder of the enrollee's plan year. This subsection does not apply if a prior  
25 authorization review organization changes coverage terms for a drug or device that  
26 has been:

27 a. Deemed unsafe by the United States food and drug administration; or

28 b. Withdrawn by the United States food and drug administration or product  
29 manufacturer.

30 4. A prior authorization review organization shall continue to honor a prior authorization  
31 the organization has granted to an enrollee if the enrollee changes products under the

1 same health insurance company provided the health care service for which the  
2 enrollee has received prior authorization is covered under the new policy.

3 **26.1-36.12-13. Failure to comply - Services deemed authorized.**

4 If a prior authorization review organization fails to comply with the deadlines and other  
5 requirements in this chapter, any health care services subject to review automatically are  
6 deemed authorized by the prior authorization review organization.

7 **26.1-36.12-14. Procedures for appeals of adverse determinations.**

- 8 1. A prior authorization review organization shall have written procedures for appeals of  
9 adverse determinations. The right to appeal must be available to the enrollee and the  
10 attending health care professional.
- 11 2. The enrollee may review the information relied on in the course of the appeal, present  
12 evidence and testimony as part of the appeals process, and receive continued  
13 coverage pending the outcome of the appeals process.

14 **26.1-36.12-15. Effect of change in prior authorization clinical criteria.**

- 15 1. If, during a plan year, a prior authorization review organization changes coverage  
16 terms for a health care service or the clinical criteria used to conduct prior  
17 authorizations for a health care service, the change in coverage terms or in clinical  
18 criteria does not apply until the next plan year for any enrollee who received prior  
19 authorization for a health care service using the coverage terms or clinical criteria in  
20 effect before the effective date of the change.
- 21 2. This section does not apply if a prior authorization review organization changes  
22 coverage terms for a drug or device that has been:
  - 23 a. Deemed unsafe by the United States food and drug administration; or
  - 24 b. Withdrawn by the United States food and drug administration or product  
25 manufacturer.

26 **26.1-36.12-16. Notification to claims administrator.**

27 If the prior authorization review organization and the claims administrator are separate  
28 entities, the prior authorization review organization shall notify, either electronically or in writing,  
29 the appropriate claims administrator for the health benefit plan of any adverse determination  
30 that is reversed on appeal.

31 **26.1-36.12-17. Annual report to insurance commissioner.**

- 1       1. A prior authorization review organization shall report to the insurance commissioner by  
2       September first of each year information regarding prior authorization requests for the  
3       previous calendar year.
- 4       2. The report must be available online and in a form specified by the commissioner.
- 5       3. The report must include the:
  - 6       a. Total number of prior authorization requests received;
  - 7       b. Number of prior authorization requests for which an authorization was issued;
  - 8       c. Number of prior authorization requests for which an adverse determination was  
9       issued;
  - 10      d. Number of adverse determinations reversed on appeal;
  - 11      e. Reasons an adverse determination was issued, expressed as a percentage of all  
12      adverse determinations, which must include:
    - 13      (1) The patient did not meet prior authorization criteria;
    - 14      (2) Incomplete information was submitted by the provider to the prior  
15      authorization review organization;
    - 16      (3) The treatment program changed; or
    - 17      (4) The patient is no longer covered by the health benefit plan;
  - 18      f. Number of prior authorization requests submitted but not necessary;
  - 19      g. Number of prior authorization requests submitted by electronic means; and
  - 20      h. Number of prior authorization requests submitted by nonelectronic means,  
21      including mail and facsimile.

22       **SECTION 2. LEGISLATIVE MANAGEMENT STUDY - PRIOR AUTHORIZATION**  
23       **REQUIREMENTS IMPOSED BY THE PUBLIC EMPLOYEES RETIREMENT SYSTEM**  
24       **UNIFORM GROUP INSURANCE PROGRAM PLANS - INSURANCE COMMISSIONER DATA**  
25       **COLLECTION AND REPORT TO LEGISLATIVE MANAGEMENT.**

- 26      1. During the 2025-26 interim, the legislative management shall consider studying prior  
27      authorization requirements imposed by the public employees retirement system  
28      uniform group insurance plans under chapter 54-52.1 and the impact on patient care  
29      and health care costs.
- 30      2. The study must include input from stakeholders, including patients, providers, and  
31      commercial insurance plans.

- 1           3.    The study must require insurance plans to submit to the insurance commissioner by  
2           July 1, 2025, for the immediately preceding calendar year for each commercial  
3           product:
  - 4           a.    The number of prior authorization requests for which an authorization was  
5           issued;
  - 6           b.    The number of prior authorization requests for which an adverse determination  
7           was issued, sorted by health care service, whether the adverse determination  
8           was appealed, or whether the adverse determination was upheld or reversed on  
9           appeal;
  - 10          c.    The reasons for prior authorization denial, including the patient did not meet prior  
11          authorization criteria, incomplete information was submitted by the provider to the  
12          utilization review organization, a change in treatment program, or the patient is  
13          no longer covered by the plan; and
  - 14          d.    The number of denials reversed by internal appeals or external reviews.
- 15          4.    The insurance commissioner shall aggregate this data into a report and submit it to the  
16          legislative management by November 1, 2025.
- 17          5.    The legislative management shall report its findings and recommendations, together  
18          with any legislation required to implement the recommendations, to the seventieth  
19          legislative assembly.

20           **SECTION 3. LEGISLATIVE MANAGEMENT STUDY - PRIOR AUTHORIZATION**

21   **ELECTRONIC HEALTH RECORDS FOR NONURGENT AND EMERGENCY HEALTH CARE**  
22   **SERVICES.** During the 2025-26 interim, the legislative management shall consider studying the  
23   ability for health care systems and providers to submit prior authorization reviews for nonurgent  
24   and emergency health care services by secure electronic means. The study must analyze  
25   alternatives to facsimile or mail for transmitting prior authorization requests and the supporting  
26   medical records. The study must include input from stakeholders, including patients, providers,  
27   and commercial insurance plans. The legislative management shall report its findings and  
28   recommendations, together with any legislation required to implement the recommendations, to  
29   the seventieth legislative assembly.

30           **SECTION 4. EFFECTIVE DATE.** This Act becomes effective on January 1, 2026.