Sixty-ninth Legislative Assembly of North Dakota

HOUSE BILL NO. 1564 with Senate Amendments HOUSE BILL NO. 1564

Introduced by

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Representatives Davis, Beltz, Brown, Finley-DeVille, Holle Senators Cleary, Cory, Hogan, Lee, Weston

- 1 A BILL for an Act to amend and reenact sections 27-19.1-01 and 27-19.1-02, subsection 1 of
- 2 section 27-19.1-03, subsection 1 of section 27-19.1-04, and sections 27-19.1-05 and
- 3 27-19.1-06 of the North Dakota Century Code, relating to Indian child welfare.

4 BE IT ENACTED BY THE LEGISLATIVE ASSEMBLY OF NORTH DAKOTA:

- **SECTION 1. AMENDMENT.** Section 27-19.1-01 of the North Dakota Century Code is amended and reenacted as follows:
 - 27-19.1-01. Active efforts and procedures Definitions.
 - 1. As used in this chapter, unless context requires otherwise:
 - a. "Active efforts" means affirmative, active, thorough, and timely efforts intended primarily to maintain or reunite an Indian child with the Indian child's family. If an agency is involved in the child custody proceeding, active efforts must involve assisting the parent or a parent or Indian custodian with the steps of a case plan and including accessing or developing the resources necessary to satisfy the case plan. To the maximum extent possible, active efforts should be provided in a manner consistent with the prevailing social and cultural conditions and way of life of the Indian child's tribe and should be conducted in partnership with the Indian child and the Indian child's parents, extended family members, Indian custodians, and tribe. Active efforts are to be tailored to the facts and circumstances of the case. The term includes:
 - (1) Conducting a comprehensive assessment of the circumstances of the Indian child's family, with a focus on safe reunification as the most desirable

1		goal, with ongoing timely assessment to determine when the threat is
2		resolved and placement of the Indian child can be returned to the custodian.
3	(2)	Identifying appropriate services and helping a parent or Indian custodian to
4		overcome barriers, including actively assisting a parent or Indian custodian
5		in obtaining such services.
6	(3)	Identifying, notifying, and inviting representatives of the Indian child's tribe to
7		participate in providing support and services to the Indian child's family and
8		in family team meetings, permanency planning, and resolution of placement
9		issues.
0	(4)	Conducting or causing to be conducted a diligent search for the Indian
11		child's extended family members, and contacting and consulting with
2		extended family members to provide family structure and support for the
3		Indian child and the Indian child's parent or Indian custodian.
4	(5)	Offering and employing available and culturally appropriate family
5		preservation strategies and facilitating the use of remedial and rehabilitative
6		services provided by the Indian child's tribe.
7	(6)	Taking steps to keep siblings together, if possible.
8	(7)	Supporting regular visits with a parent or Indian custodian in the most
9		natural setting possible as well as trial home visits of the Indian child during
20		any period of removal, consistent with the need to ensure the health, safety,
21		and welfare of the Indian child.
22	(8)	Identifying community resources, including housing, financial,
23		transportation, mental health, substance abuse, and peer support services
24		and actively assisting the Indian child's parent or Indian custodian or, as
25		appropriate, the Indian child's family, in utilizing and accessing those
26		resources.
27	(9)	Monitoring progress and participation in services.
28	(10)	Considering alternative ways to address the needs of the Indian child's
29		parent or Indian custodian and where appropriate, the family, if the optimum
30		services do not exist or are not available.
31	(11)	Providing post-reunification services and monitoring.

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1 "Adoptive placement" means the permanent placement of an Indian child for b. 2 adoption. 3 C. "Extended family member" means a relationship defined by the law or custom of 4 the Indian child's tribe or, in the absence of such law or custom, means an 5 individual who has reached the age of eighteen and who is the Indian child's 6 grandparent, aunt or uncle, brother or sister, brother-in-law or sister-in-law, niece 7 or nephew, first or second cousin, or stepparent. 8 d. "Foster care or nonfoster care placement" means the removal of an Indian child 9 from the home of his or her parent or Indian custodian for temporary placement in 10 a foster home, qualified residential treatment program, residential care center for 11 Indian children and youth, or certified shelter care facility, in the home of a 12 relative other than a parent or Indian custodian, or in the home of a quardian, 13 from which placement the parent or Indian custodian cannot have the Indian child 14 returned upon demand. The term does not include an adoptive placement, a 15 preadoptive placement, andan emergency change in placement under section 16 27-20.3-06, or holding an Indian child in custodya placement pursuant to a 17 criminal or delinquency proceeding. 18 e. "Indian" means an individual who is a member of an Indian tribe, or who is a 19 native and a member of a regional corporation as defined under 43 U.S.C. 1606. 20 "Indian child" means any unmarried individual who is under the age of eighteen f. 21 and is either a member of an Indian tribe or is eligible for membership in an 22 Indian tribe and is the biological child of a member of an Indian tribe. 23 "Indian child custody proceeding" means a proceeding brought by the state g. 24 involving: 25 (1) Foster care or nonfoster care placement; 26 (2) A preadoptive placement; 27 (3) An adoptive placement; or 28 A termination of parental rights under section 27-20.3-20 for an Indian child.

"Indian child's tribe" means the Indian tribe in which an Indian child is a member

or eligible for membership or, in the case of an Indian child who is a member of or

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- eligible for membership in more than one tribe, the Indian tribe with which the Indian child has the more significant contacts.

 i. "Indian custodian" means any Indian individual who has legal custody of an
 - "Indian custodian" means any Indian individual who has legal custody of an Indian child under tribal law or custom or under state law or to whom temporary physical care, custody, and control has been transferred by the parent of the Indian child.
 - j. "Indian tribe" means an Indian tribe, band, nation, or other organized Indian group or community of Indians recognized as eligible for services provided to Indians by the United States secretary of the interior because of their status as Indians, including any Alaska native village as defined in 43 U.S.C. 1602(c).
 - k. "Parent" means a biological parent or parents of an Indian child or an Indian individual who has lawfully adopted an Indian child, including adoptions under tribal law or custom. The term does not include the unwed father if paternity has not been acknowledged or established.
 - I. "Preadoptive placement" means the temporary placement of an Indian child in a foster home, home of a relative other than a parent or Indian custodian, or home of a guardian after a termination of parental rights but before or in lieu of an adoptive placement, but does not include an emergency change in placement under section 27-20.3-06.
 - m. "Termination of parental rights" means any action resulting in the termination of the parent-child relationship. It does not include a placement based upon an act by an Indian child which, if committed by an adult, would be deemed a crime or a placement upon award of custody to one of the Indian child's parents in a divorce proceeding.
 - 2. Before removal of an Indian child from the custody of a parent or Indian custodian for purposes of involuntary foster care placement or the termination of parental rights over an Indian child, the court shall find that active efforts have been made to provide remedial services and rehabilitative services designed to prevent the breakup of the Indian family and that these efforts have proved unsuccessful. The court may not order the removal unless evidence of active efforts shows there has been a vigorous and concerted level of casework beyond the level that would constitute reasonable

- efforts under section 27-20.3-26. Reasonable efforts may not be construed to be active efforts. Active efforts must be made in a manner that takes into account the prevailing social and cultural values, conditions, and way of life of the Indian child's tribe. Active efforts must utilize the available resources of the Indian child's extended family, tribe, tribal and other relevant social service agencies, and individual Indian caregivers.
- 3. The court may order the removal of the Indian child for involuntary foster care placement only if the court determines, by clear and convincing evidence, that continued custody of the Indian child by the parent or Indian custodian is likely to result in serious emotional or physical damage to the Indian child. Evidence must show a causal relationship between the particular conditions in the home and the likelihood that continued custody of the Indian child will result in serious emotional or physical damage to the particular Indian child who is the subject of the proceeding. Poverty, isolation, custodian age, crowded or inadequate housing, substance use, or nonconforming social behavior does not by itself constitute clear and convincing evidence of imminent serious emotional or physical damage to the Indian child. Assoon as the threat has been removed and the Indian child is no longer at risk, the state-should terminate the removal, by returning the Indian child to the parent or Indian custodian while offering a solution to mitigate the situation that gave rise to the need for emergency removal and placement.
- 4. The court may order the termination of parental rights over the Indian child only if the court determines, by evidence beyond a reasonable doubt that continued custody of the Indian child by the parent or Indian custodian is likely to result in serious emotional or physical damage to the Indian child.
- 5. In considering whether to involuntarily place an Indian child in foster care or to terminate the parental rights of the parent of an Indian child, the court shall require that a qualified expert witness must be qualified to testify regarding whether the Indian child's continued custody by the parent or Indian custodian is likely to result in serious emotional or physical damage to the Indian child and should be qualified to testify as to the prevailing social and cultural standards of the Indian child's tribe. An individual may be designated by the Indian child's tribe as being qualified to testify to the

prevailing social and cultural standards of the Indian child's tribe. If the parties
stipulate in writing and the court is satisfied the stipulation is made knowingly,
intelligently, and voluntarily, the court may accept a declaration or affidavit from a
qualified expert witness in lieu of testimony. If one or more parties have been found to
be in default under the North Dakota Rules of Juvenile Procedure, the court may
accept a declaration or affidavit from a qualified expert witness without a stipulation in
writing from the defaulted parties. The court or any party may request the assistance
of the Indian child's tribe or the bureau of Indian affairs office serving the Indian child's
tribe in locating individuals qualified to serve as expert witnesses. The social worker
regularly assigned to the Indian child may not serve as a qualified expert witness in
child custody proceedings concerning the Indian child. The qualified expert witness
should be someone familiar with the particular Indian child and have contact with the
parent or Indian custodian to observe interaction between the parent or Indian
custodian, Indian child, and extended family members. The child welfare agency and
courts should facilitate access to the family and records to facilitate accurate
testimony.

- 6. If a court order authorizes the emergency removal of the Indian child from the parent or Indian custodian of the child under state law, the order must be accompanied by a declaration from the child welfare agency that includes:
 - a. The name, tribal affiliation, and address of the Indian child, each parent of the Indian child, and the Indian custodian of the child, as applicable; and
 - b. A detailed account of the circumstances that led the agency responsible for emergency removal of the child to take action.
- 7. An emergency removal or placement of an Indian child under state law must terminate immediately when the removal or placement is no longer necessary to prevent imminent physical damage or harm to the Indian child. If removal or placement is determined to be no longer necessary, the child welfare agency shall terminate the removal by returning the Indian child to the parent or Indian custodian and offer a solution to mitigate the situation that gave rise to the need for emergency removal and placement.

1	7. 8.	<u>lt ar</u>	f an Indian child is the subject of a shelter care hearing, the party initiating the hearing				
2		shall provide the court with a declaration that includes the specific actions that have					
3		<u>bee</u>	been taken to assist the parent or Indian custodian since the emergency removal so				
4		<u>the</u>	the child may be safely returned to the custody of the parent or Indian custodian, and				
5		the	<u>speci</u>	fic actions the initiating party intends to take so the Indian child may be			
6		<u>retu</u>	rned	safely without initiating an Indian child custody proceeding.			
7	<u>9.</u>	To f	acilita	te the intent of this chapter, the agency, in cooperation with the Indian child's			
8		tribe	e of a	ffiliation, unless a parent objects, shall take steps to enroll the Indian child in			
9		the	tribe with the goal of finalizing enrollment before termination.				
10	SEC	CTIOI	FION 2. AMENDMENT. Section 27-19.1-02 of the North Dakota Century Code is				
11	amende	d and reenacted as follows:					
12	27-1	9.1-02. Jurisdiction over custody proceedings.					
13	1.	This	s chap	oter includes requirements that apply if an Indian child is the subject of:			
14		a.	A ch	nild custody proceeding, including:			
15			(1)	An involuntary proceeding; and			
16			(2)	A voluntary proceeding that could prohibit the parent or Indian custodian			
17				from regaining custody of the Indian child upon demand; and			
18			<u>(3)</u>	A proceeding involving status offenses if any part of the proceeding results			
19				in the need for out-of-home placement of the child, including a foster care,			
20				preadoptive or adoptive placement, or termination of parental rights.			
21		b.	An e	emergency proceeding other than:			
22			(1)	A tribal.			
23	<u>2.</u>	This	s chap	oter does not apply to:			
24		<u>a.</u>	<u>A tri</u>	<u>bal</u> court proceeding; or			
25	(2) b.		A proceeding regarding a delinquent act;				
26		C.	An a	award of custody of the Indian child to one of the parents, including an award			
27			in a	divorce proceeding; or			
28		d.	A vo	oluntary placement that either parent, both parents, or the Indian custodian			
29			has,	of his or her or their free will, without a threat of removal by a state agency,			
30			cho	sen for the Indian child and that does not operate to prohibit the Indian child's			

1 parent or Indian custodian from regaining custody of the Indian child upon 2 demand. 3 2.3. If a proceeding under subsection 1 concerns an Indian child, this chapter applies to 4 that proceeding. In determining whether this chapter applies to a proceeding, the state 5 court may not consider factors such as the participation of a parent or the Indian child 6 in tribal cultural, social, religious, or political activities; the relationship between the 7 Indian child and the Indian child's parent; whether the parent ever had custody of the 8 Indian child; or the Indian child's blood quantum. 9 3.4. If this chapter applies at the commencement of a proceeding, this chapter does not 10 cease to apply solely because the Indian child reaches age eighteen during the 11 pendency of the proceeding. 12 4.5. In an Indian child custody proceeding under this chapter involving an Indian child who-13 is not residing or domiciled within the reservation of the Indian child's tribe, the court 14 assigned to exercise jurisdiction under this chapter, upon the petition of the Indian 15 child's parent, Indian custodian, or tribe, shall transfer the proceeding to the 16 jurisdiction of the tribe unless either of the following applies: 17 A parent of the Indian child objects to the transfer. a. 18 b. An Indian tribe has exclusive jurisdiction over an Indian child custody proceeding 19 involving an Indian child who resides or is domiciled within the reservation of the 20 tribe, except if that jurisdiction is otherwise vested in the state by federal law. If an 21 Indian child is a ward of a tribal court, the Indian tribe retains exclusive 22 jurisdiction regardless of the residence or domicile of the Indian child. 23 5.6. In an Indian child custody proceeding under this chapter involving an Indian child who 24 is not residing or domiciled within the reservation of the Indian child's tribe, the court 25 assigned to exercise jurisdiction under this chapter, upon the petition of the Indian 26 child's parent, Indian custodian, or tribe, shall transfer the proceeding to the 27 jurisdiction of the tribe unless any of the following apply: 28 A parent of the Indian child objects to the transfer. a. 29 b. The Indian child's tribe does not have a tribal court, or the tribal court of the 30 Indian child's tribe declines jurisdiction.

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- 1 The court determines good cause exists to deny the transfer. In determining C. 2 whether good cause exists to deny the transfer, the court may not consider any 3 perceived inadequacy of the tribal social services department or the tribal court of 4 the Indian child's tribe. The court may determine good cause exists to deny the 5 transfer only if the person opposing the transfer shows by clear and convincing 6 evidence the evidence or testimony necessary to decide the case cannot be 7 presented in tribal court without undue hardship to the parties or the witnesses 8 and that the tribal court is unable to mitigate the hardship by making 9 arrangements to receive the evidence or testimony by use of telephone or live 10 audiovisual means, by hearing the evidence or testimony at a location that is 11 convenient to the parties and witnesses, or by use of other means permissible 12 under the tribal court's rules of evidence.
 - 6.7. An Indian child's tribe may intervene at any point in an Indian child custody proceeding.
 - 7.8. The state shall give full faith and credit to the public acts, records, and judicial proceedings of an Indian tribe which are applicable to an Indian child custody proceeding to the same extent that the state gives full faith and credit to the public acts, records, and judicial proceedings of any other governmental entity.

SECTION 3. AMENDMENT. Subsection 1 of section 27-19.1-03 of the North Dakota Century Code is amended and reenacted as follows:

In a proceeding involving the foster care or nonfoster care placement of or termination of parental rights to an Indian child whom the court knows or has reason to know may be an Indian child, the party seeking the foster care or nonfoster care placement or termination of parental rights, for the first hearing of the proceeding, shall notify the Indian child's parent, Indian custodian, and tribe, by registered mail, return receipt requested, of the pending proceeding and of the parties' right to intervene in the proceeding and shall file the return receipt with the court. Notice of subsequent hearings in a proceeding must be in writing and may be given by mail, personal delivery, facsimile transmission, or electronic mail. If the identity or location of the Indian child's parent, Indian custodian, or tribe cannot be determined, that notice shall be given to the United States secretary of the interior in like manner. The first hearing

in the proceeding may not be held until at least ten days after receipt of the notice by the parent, Indian custodian, and tribe or until at least fifteen days after receipt of the notice by the United States secretary of the interior. On request of the parent, Indian custodian, or tribe, the court shall grant a continuance of up to twenty additional days to enable the requester to prepare for that hearing.

SECTION 4. AMENDMENT. Subsection 1 of section 27-19.1-04 of the North Dakota Century Code is amended and reenacted as follows:

A voluntary consent by a parent or Indian custodian to a foster care or nonfoster careplacement of an Indian child is not valid unless the consent or delegation is executed
in writing, recorded before a judge, and accompanied by a written certification by the
judge that the terms and consequences of the consent or delegation were fully
explained in detail to and were fully understood by the parent or Indian custodian. The
judge also shall certify the parent or Indian custodian fully understood the explanation
in English or that the explanation was interpreted into a language the parent or Indian
custodian understood. Any consent or delegation of powers given under this
subsection before or within ten days after the birth of the Indian child is not valid. A
parent or Indian custodian who has executed a consent or delegation of powers under
this subsection may withdraw the consent or delegation for any reason at any time,
and the Indian child must be returned to the parent or Indian custodian. A parent or
Indian custodian who has executed a consent or delegation of powers under this
subsection also may move to invalidate the out-of-home care placement.

SECTION 5. AMENDMENT. Section 27-19.1-05 of the North Dakota Century Code is amended and reenacted as follows:

27-19.1-05. Placements Placement preferences.

- Subject to subsections 3 and 4, in placing an Indian child for adoption or in delegating powers, as described in a lawful executed power of attorney regarding an Indian child, preference must be given, in the absence of good cause, as described in subsection 6, to the contrary, to a placement with or delegation to one of the following, in the order of preference listed:
 - a. The tribe's statutory adopted placement preference, if applicable;
 - b. An extended family member of the Indian child;

- 1 b.c. Another member of the Indian child's tribe;
 - e.d. Another Indian family with whom the Indian child has a relationship or an Indian family from a tribe that is culturally similar to or linguistically connected to the Indian child's tribe; or
 - d.e. The tribe's statutory adopted placement preferences Another Indian family.
 - 2. An Indian child who is accepted for a foster care or nonfoster care placement or a preadoptive placement must be placed in the least restrictive setting that most approximates a family that meets the Indian child's special needs, if any, and which is within reasonable proximity to the Indian child's home, taking into account those special needs. Subject to subsections 4 and 6, in placing an Indian child in a foster care or nonfoster care placement or a preadoptive placement, preference must be given, in the absence of good cause, as described in subsection 6, to the contrary, to a placement in one of the following, in the order of preference listed:
 - a. The tribe's statutory adopted placement preference, if applicable;
 - <u>b.</u> The home of an extended family member of the Indian child;
 - b.c. A foster home licensed, approved, or specified by the Indian child's tribe;
 - e.d. An Indian foster home licensed or approved by the department; or
 - d.e. A qualified residential treatment facility or residential care center for children and youth approved by an Indian tribe or operated by an Indian organization that has a program suitable to meet the needs of the Indian child.
 - 3. An Indian child who is the subject of an emergency removal or placement under a child custody determination under section 27-20.3-06 must be placed in compliance with foster care or nonfoster care placement or preadoptive placement preferences, unless the person responsible for determining the placement finds good cause, as described in subsection 6, for departing from the order of placement preference under subsection 2 or finds that emergency conditions necessitate departing from that order. When the reason for departing from that order is resolved, the Indian child must be placed in compliance with the order of placement preference under subsection 2.
 - 4. In placing an Indian child under subsections 1 and 2 regarding an Indian child under subsection 1, if the Indian child's tribe has established, by resolution, an order of preference that is different from the order specified in subsection 1 or 2, the order of

1 preference established by that tribe must be followed, in the absence of good cause, 2 as described in subsection 6, to the contrary, so long as the placement under 3 subsection 1 is appropriate for the Indian child's special needs, if any, and the 4 placement under subsection 2 is the least restrictive setting appropriate for the Indian 5 child's needs as specified in subsection 2. 6 5. The standards to be applied in meeting the placement preference requirements of this 7 subsection must be the prevailing social and cultural standards of the Indian 8 community in which the Indian child's parent, Indian custodian, or extended family 9 members reside or with which the Indian child's parent, Indian custodian, or extended 10 family members maintain social and cultural ties. 11 If a party asserts that good cause not to follow the placement preferences exists, 6. 12 the reasons for that belief or assertion must be stated orally on the record or 13 provided in writing to the parties to the child custody proceeding and the court. 14 The party seeking departure from the placement preferences bears the burden of b. 15 proving by clear and convincing evidence that there is good cause to depart from 16 the placement preferences. 17 A court's determination of good cause to depart from the placement preferences C. 18 must be made on the record or in writing and must be based on one or more of 19 the following considerations: 20 The request of the Indian child's parent, if they attest that they have (1) 21 reviewed the placement options, if any, that comply with the order of 22 preference. 23 (2) The request of the Indian child, if the Indian child is of sufficient age and 24 capacity to understand the decision being made. 25 (3) The presence of a sibling attachment that can be maintained only through a 26 particular placement. 27 (4) The extraordinary physical, mental, or emotional needs of the Indian child, 28 such as specialized treatment services that may be unavailable in the 29 community where families who meet the placement preferences live. 30 The unavailability of a suitable placement after a determination by the court

that a diligent search was conducted to find suitable placements meeting

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1 the preference criteria, but none has been located. For purposes of this 2 analysis, the standards for determining whether a placement is unavailable 3 must conform to the prevailing social and cultural standards of the Indian 4 community in which the Indian child's parent, Indian custodian, or extended 5 family resides or with which the Indian child's parent, Indian custodian, or 6 extended family members maintain social and cultural ties. 7 A placement may not depart from the preferences based on the socioeconomic d. 8 status of any placement relative to another placement. 9 A placement may not depart from the preferences based solely on ordinary 10 bonding or attachment that flowed from time spent in a nonpreferred placement 11 that was made in violation of this chapter. 12 The burden of establishing good cause to depart from the order of placement 13 preference is on the party requesting that departure. 14 7. The department or a child welfare agency shall maintain a record of each adoptive 15 placement, foster care or nonfoster care placement, preadoptive placement, and 16 delegation of powers, made of an Indian child, evidencing the efforts made to comply 17 with the placement preference requirements specified in this section, and shall make 18 that record available at any time on the request of the United States secretary of the 19 interior or the Indian child's tribe. 20 SECTION 6. AMENDMENT. Section 27-19.1-06 of the North Dakota Century Code is 21 amended and reenacted as follows: 22 27-19.1-06. Adoptee information. 23 1. The state court entering a final adoption decree or order in any voluntary or involuntary 24 Indian child adoptive placement must furnish a copy of the decree or order within thirty 25 days to the Bureau of Indian Affairs, Chief, Division of Human Services, 1849-26 C Street NW, Mail Stop 3645 MIB, Washington, DC 20240as prescribed by the Bureau 27 of Indian Affairs, along with the following information, in an envelope marked 28 "Confidential": 29 The birth name and birth date of the Indian child, and tribal affiliation and name of a. 30 the Indian child after adoption;

The names and addresses of the biological parents;

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- 1 c. The names and addresses of the adoptive parents;
- d. The name and contact information for any agency having files or information
 relating to the adoption;
 - e. Any affidavit signed by the biological parent or parents requesting the parent's identity remain confidential; and
 - f. Any information relating to tribal membership or eligibility for tribal membership of the adopted Indian child.
 - 2. The court shall give the birth parent of an Indian child the opportunity to file an affidavit indicating that the birth parent wishes the United States secretary of the interior to maintain the confidentiality of the birth parent's identity. If the birth parent files that affidavit, the court shall include the affidavit with the information provided to the United States secretary of the interior under subsection 1, and that secretary shall maintain the confidentiality of the birth parent's identity.